[Pl. / 22]
1,800—18-1-05.

Local & Munl. (~~190~~ 1898) Department.

Plague.

MISCELLANEOUS.

G.O., No. 1336 **- P.**

DATED 13-10-1898.

[Despatch Abstract.]

Disinfection of Cargo.

Informing the Collector of South Canara, by telegram that the landing and exposure of goods on Sandspit is unnecessary and requesting the D. M. & Sanitary Officer to consult the Collector before taking any action under the plague Regulations for the

BACK PAPERS.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

FURTHER PAPERS.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

[L. & M.]
150—16-2-97.

Papers to be read in proceedings :—

Again G.O., No. dated 189 ,
Again G.O., No. dated 189 ,
Current No. 2052 P of 1898, dated , from
" " 2071 P. " 1898, " , "
" " " 189 , " , "

ORDER. No. 1336 P-K-D/ 13/10/98

Despd

Despd 13/10/98

The following telegram will be despatched to the Collr of S. Canara.

" Govt ~~does not~~ considers landing and exposure of goods on sandspit unnecessary and directs reversion to last years procedure."

2. The Dt Medical & S. Officer is requested to consult the Collr before taking any action under the Plague Regulations which is likely to inconvenience the public.

H. T.
13.10.98

To the Plague Commr ✓
" Sanitary Commr ✓
" Collr of S. Canara ✓
" Marine Dept ✓

Desp 13/10/98

13/10

Ord 18.10.98 H.A.

urgent 2 1

Marine DEPARTMENT.

C. No 1247 of 1898

~~HIS EXCELLENCY THE GOVERNOR.~~
THE HON'BLE SIR HENRY BLISS, K.C.I.E.
~~THE HON'BLE MR. GROSE, C.I.E.~~

SUBJECT.
Disinfection of cargo from "healthy" ships

FOR ORDERS.

I am under the impression that much less importance is attached, than was at first the case, to the risk of the importation of plague by means of the receipt of goods (other than certain specially susceptible articles, such as rags, soiled clothing &c). We have stood out against the importation of goods in second hand gunnies, and I think rightly; but India has not been with us as to this. Personally, I should say that the risk of the importation of plague through ordinary cargo was very small. But I don't like over-ruling the Sanitary officer off my own bat. Ask the San: Comr's opinion.

Of course Shepherd's letter is unbecoming — would-be smart & sarcastic.

HB
7/10/98

In Regulation 17 A on page 51 of "the Madras Plague Regulations", it is ordered that, in the case of "healthy" vessels, such precautions shall be taken as to the landing of cargo, passengers and crew as may be prescribed by Government, or as may be considered by the Port Health officer to be necessary. The precautions prescribed by Government will be found on pages 121-22 of the Rules. "Healthy" vessels are to be admitted into harbour and cargo is to be worked subject to the Examination

[P. W. 43. / 500—27-1-98.]

H.h. 6. 10. 98

examination or disinfection of ships' crews and coolies employed. The only precaution laid down as regards cargoes is contained in the following words. "Examine boats and cargoes for rats".

2. It will be seen from Regulation 17 A referred to above that the Port Health officer is also invested with discretionary power, and it is evidently in the exercise of this discretionary power that the Port Health officer at Mangalore has ordered the disinfection of cargo on what is called the "sandspit" near the quarantine sheds. The precautions taken by the Port Health officer are undoubtedly inconvenient to trade, and the necessity for them is questioned by the Collector, who is the Sup "Sanitary authority" of the district, under Regulation Clause (4) on page 46.

Page 122

3. The Collector asks for orders by wire.

C.S. I certainly think that a port like Mangalore in direct bi-weekly contact with Bombay requires special precautions against plague. & the Port Health Officer seems to be alive to this fact, & to have exercised a wise discretion. The only protest forwarded is that of Shepherd & Co. If any concessions is given, I think it should merely be a return to last year's place of unloading.

6.10.98

Chr: 1247 P. & 2071 P.

Please see H.M's note on page 1. The Sanitary Commr: supports the action of the Dt Medical & Sanitary Officer – vide last page of Chr. 2071.x The Plague Commr. has not expressed ~~his~~ any opinion of his own. If the measures at Mangalore are approved, similar action would seem necessary at the minor ports in South Canara to the north of Mangalore.

9/10/98

x received after the first Comment had been sent to Marine.

H.M.

The action may be disapproved for the future. It seems needlessly harassing.

H.T.
10 10 98.

I agree with the Secy. We are, however, against the San: Commr. who ought to know more about the matter than we do, so

Circ

11/10/98

Hon. Mr. Arundel.

H.T.
12 10 98

I agree with the Hon. Sir H. Bliss & the Secy.

12-10-98

Issue orders accordingly (the Genl on tour)

H.T.
13 10 98

Marine urgent

~~Local & Munl.~~ (1898) Department.

CURRENT No. ~~2052 P~~ ~~153 of 98~~ 1247

SECRETARY TO GOVERNMENT
5-OCT. 1898
LOCAL & MUNICIPAL DEPARTMENT

C No 2052 P

~~Order~~

No. 32.

Submitted to Govt. for orders.

H. M. Hammell
P.C.

1-x-98

To Marine for favour of remarks.

H. T.
5-10-98

No. 514 E., of 8th October 1898

Retransmitted to the Local and Municipal Dept. with the Hble's remarks

L. H. C.
8-10-98

From

The Collector of South Canara

Ref on C. No. 1432 Eng of 98.

Dated 25th September 1898

Received
Registered 8-10-98

Enclosures three.

Spare copies — - ——

SUBJECT.

Referring for the orders of Government the question as to whether order issued by the Ag: Dt. Medical & Sanitary Officer requiring exposure of the cargo imported into Mangalore from Bombay & other plague-infected ports to sun for two days before removal is called for under the circumstances stated.

BACK PAPERS.

G.O.	No.	Department.	Date.

FURTHER PAPERS.

G.O.	No.	Department.	Date.

(Enclosure to letter Rev. Cas. 1432/Dis /98).

Telegram.

To,
Mangalore Kna

The Collector,
South Canara.

From
Bombay

Shephard.

dated 12th September 1898.

Kindly say if district Surgeon's object in insisting on disinfecting cargo at Sandspit is with view of stopping our steamers from touching at Mangalore.

(True Copy)

A F G Morcard
For Ag. Collector.

[Enclosure No. 2 of Letter Ref. C. No. 1432/Eng of 98]

No. 2047.

Office of the District Medical
and Sanitary Officer, South
Canara, Mangalore, 13th
September 1898.

From,

Assistant Surgeon, C. P. Ganapati.
Ag. District Medical and Sanitary
Officer, South Canara.

To,

The Collector of
South Canara.

Sir,

In reply to your Ref: C. No. 1432/Eng of 12th instant I have the honor to state that all cargo coming from plague infected ports were exposed to sun's rays for two days before they were handed over to the owners. For this purpose last year the cargo was landed at the bunder on the open ground next to the Custom

Custom Office, which was fenced and guarded. This year I consider the above place to be not safe. On account of its close proximity to other grain godowns and dwelling houses it is easy for rats and other animals, believed to carry the infection, to freely go from one place to the other and thus spread the infection. I have therefore thought it is safer to land all cargo from infected ports at the sandspit near the quarantine sheds and to deliver them to the owners after exposing them to the sun for a specified period.

I have etc,
(Signed) C. P. Ganapati.
Ag: Dt. Medl. & Sany:
Officer, S. Canara.

(True Copy)

H G Moscardi.
for Ag Collector

compd

(Enclosure No. 3 to letter [illegible] C.R.O. 1432 [illegible])

No. 2097.

Office of the District Medical
and Sanitary Officer, South
Canara, Mangalore, 19th
September 1898.

From:
Assistant Surgeon C. P. Ganapati.
Ag: District Medical and Sanitary
Officer, South Canara.

To,
The Collector of
South Canara.

Sir,

With reference to your Office note of 16th Instant I have the honor to state that G. O., No. 779 dated 2d April 1897 lays down instructions recommended by the Sanitary Commissioner for disinfection of goods, in conformity to which all imported Cargo from plague infected ports are subjected to two days' exposure to sun's rays before delivery, those

Custom Office, which was fenced and guarded. This year I consider the above place to be not safe. On account of its close proximity to other grain godowns and dwelling houses it is easy for rats and other animals, believed to carry the infection, to freely go from one place to the other and thus spread the infection. I have therefore thought it is safer to land all cargo from infected ports at the sandspit near the quarantine sheds and to deliver them to the owners after exposing them to the sun for a specified period.

I have etc,

(Signed) C. P. Ganapati.

Ag: Dt. Medl. & Sany.

Officer, S. Canara.

(True Copy)

A G Morcardi.

for Ag Collector

Encl

Med 1247/98

compd

(Enclosure No. 3 to letter Rot on C.S.O. 1432 [illegible] of 98)

No. 2097.

Office of the District Medical
and Sanitary Officer, South
Canara, Mangalore, 19th
September 1898.

From,

Assistant Surgeon C. P. Ganapati.
Ag: District Medical and Sanitary
Officer, South Canara.

To,

The Collector of
South Canara.

Sir,

With reference to your Office note of 16th Instant I have the honor to state that G. O. No. 779 dated 2nd April 1897 lays down instructions recommended by the Sanitary Commissioner for disinfection of goods, in conformity to which all imported Cargo from plague infected ports are subjected to two days' exposure to sun's rays before delivery,

those

those packages that do not contain food articles being sprayed with solution of corrosive sublimate.

2. This principle was acted upon here last year since the receipt of that G. O. although this port enjoyed immunity from importation of plague in the previous year without any such precautionary measures. I have only attempted to improve on the measures adopted last year by changing the place of disinfection and exposure of goods from the Bunder to the sandspit, an innovation I was actuated to make for two reasons, firstly, with a view to avoid the possible danger of infection entailed by storing goods imported from a plague infected port on the Bunder in close proximity to grain godowns of the town, and secondly, to facilitate supervision of the process of disinfection and exposure of goods by the Medical Officer on Plague duty and by the Police guard, whose duties would thereby be concentrated at the quarantine shed at the sandspit.

3. The arrangement of landing goods at Ullal last week was entered into only as a temporary measure, at the request of the merchants, till such time as they could make arrangements at the sandspit for storing goods. The cost of transhipping cargo from the sandspit across to the Bunder will be slight, and

those packages that do not contain food articles being sprayed with solution of corrosive sublimate.

2. This principle was acted upon here last year since the receipt of that G. O. although this port enjoyed immunity from importation of plague in the previous year without any such precautionary measures. I have only attempted to improve on the measures adopted last year by changing the place of disinfection and exposure of goods from the Bunder to the sandspit, an innovation I was actuated to make for two reasons, firstly, with a view to avoid the possible danger of infection entailed by storing goods imported from a plague infected port on the Bunder in close proximity to grain godowns of the town, and secondly, to facilitate supervision of the process of disinfection and exposure of goods by the Medical Officer on Plague duty and by the Police guard, whose duties would thereby be concentrated at the quarantine shed at the sandspit.

3. The arrangement of landing goods at Ullal last week was entered into only as a temporary measure, at the request of the merchants till such time as they could make arrangements at the sandspit for storing goods. The cost of transhipping cargo from the sandspit across to the Bunder will be slight,

and

and would not, I presume, prove to be a hardship.

I have &c

(signed) C. P. Ganapati.
Ag: Dt. Medl. & Sany: Officer
S. Canara.

(True Copy)

A G Morcardin
for Ag: Collector

Compd Ch.

3/2052

Plague.

C.B. 2052

Refer on C. № 1432/Eng of 98.

SOUTH CANARA COLLECTOR'S OFFICE,
Camp, Udipi
25th September 1898.

FROM
A. F. Pinhey, Esquire,
Ag Collector of
South Canara,

To
THE ~~CHIEF~~ SECRETARY TO GOVERNMENT,
Local & Municipal Department,
Fort St. George.
(Through the Plague Commissioner,
Madras).

Sir,

I have the honor to seek the orders of Government on the following point in connection with the working of the Plague Quarantine Regulations.

2. During my absence lately in Camp the Ag: District Medical & Sanitary Officer (Mr. C. P. Ganapathi) issued orders to the effect that cargo brought from Bombay and other plague-infected ports should be landed on the Sandspit, which is separated from the town of Mangalore by the back-water, and there exposed to the sun for two days before being taken into the town. This at once gave rise to a complaint from the Shepherd Steamer Company, which plies its Steamers regularly twice a week between Bombay and certain ports of this District including

Mangalore and carries a considerable amount of cargo from and to Bombay. I append a copy of the telegram from their head-Office in Bombay. I have since received two letters on the same subject also from the local Agent of the Madras Bank who says that the above orders are calculated to cause discontent among the Mercantile Community.

3. As will appear from the enclosed copies of letters received by me from the District Medical & Sanitary Officer that Officer bases his action on G.O. No 779 M. dated 2d April 1897 and to some extent also on the precedent of the past two seasons when cargo was similarly exposed to sun for two days on the open ground near the Sea Customs Office & which stands on the edge of the backwater on the town-side of it. The Mercantile Community do not appear to have objected before to this arrangement, inconvenient though it was, as they were not put to any extra expense thereby. But the present order APBM ~~and change of place of disinfection~~ APBM directs all consignees to erect sheds on the sandspit and appoint watchers to guard the cargo while lying there for two days*. They would also probably have to incur extra expense for transhipping the cargo from the sandspit to the town. Hence the present complaints.

* As an instance I may mention I was the consignee of a single box the other day and ought to have followed that procedure if the District Medical & Sanitary Officer's order had been literally carried out.

The District Medical & Sanitary Officer, however, thinks that the old place near the Sea Customs Office is not safe owing to its close proximity to grain godowns and dwelling houses, and the consequent risk of infection being spread through rats, &c. I may observe that the old arrangement has carried us safely through the last two seasons when plague was more virulent in Bombay than it is now.

4. All the orders and regulations I can find on this subject are noted

in

1) G.O. No. 395 M. dated 5th March 1897.
2) " " 779 M. " 2d April 1897
3) " " 1170 M. " 11th May 1897.
4) " " 601 Marine " 6th July 1897
5) " Mis: No. 126 P. " 2d March 1898
6) " No. 171 P. " 9th March 1898
7) " " 367 Marine " 11th May 1898
8) " " 382 " " 13th May 1898
9) " " 668 " " 4th August 1898
10) Regulations 17(a) - 25 & 27 of the quarantine Regulations prescribed in G.O. No 745 Marine, dated 23d August 1897 & 668 Marine dated 4th August 1898

in the margin. The G.O. quoted by the Dt. Medical & Sanitary Officer simply called for information from the Sanitary Commissioner as to the way in which cargo could be disinfected. The Sanitary Commissioner's reply to this was however simply recorded in G.O. No 1170 M. dated 11th May 1897. The only (~~the~~) other G.O. which would support the action of the District Medical and Sanitary Officer is G.O. Mis No. 126 P (~~th~~) dated 2d March 1898; but this G.O. seems to have been cancelled by G.O. No 171 P. dated 9th March 1898 with reference to the letter from the Government of India printed therein. None of the other orders and regulations seem to require disinfection of cargo (i.e. other than the susceptible cargo the importation of which is prohibited,) after it is landed either by exposure to sun or in any other way

and G.O. No 367 Marine dated 11th May 1898 which contains telegraphic instructions issued to the Port Health Officer, Madras, merely says "examine boats & cargo for rats". It is only the clothing and bedding & other articles of personal use that are required by Regulation 25 of the quarantine Regulations to be disinfected and that only in case of an infected vessel. The precautions referred to in Regulation 17(a) as well as in Regulation 27 refer I think only to such precautions in landing the cargo as those mentioned in G.O. No 367 Marine dated 11th May 1898 & 382 Marine dated 13th May 1898 and not to the subsequent disinfection of it. That Government so interpreted these two regulations may be inferred from the last sentence of para 2 of G.O. No 668 M. dated 4th August 1898 where in speaking of the restrictions imposed already on the landing of cargo &c reference is made only to the two G.O's. in the Marine Department just quoted.

5. In these circumstances I am of opinion that the District Medical and

Sanitary officer's action though legally within his discretion is harassing and unnecessary and that there is no real occasion for exposing the cargo at all anywhere even as was done last year much less as is now proposed, and I certainly think he should not have taken such action without consulting me. I have now called on him to send me copies of all orders he has at any time issued on the authority of his discretionary power conveyed by Regulation 27. As the District Medical and Sanitary Officer differs from me and as the question is of much importance affecting as it does the safety of public health on the one hand and the freedom of trade on the other I am bound by Ruling 8 on page 125 of the Madras Plague Regulations & Rules to refer the same for the orders of Government which I beg may be communicated to me by wire. I would in this connection draw attention to Ruling 4 on page 124 of the Madras Plague Regulations & Rules where the Government of India reserve to themselves the power to issue rules and regulations affecting Sea-borne trade. It would seem that some limit should be placed on the discretionary powers of the District Medical & Sanitary Officer under Regulation 27.

I have the honor to be,
Sir,
Your most Obedient Servt,

H G Moscardi.
~~For~~ Ag: Collector.

Compd
28/9.

25

~~Plague Commissioner's Office~~

~~Local & Munl.~~ (189) ~~Department.~~

CURRENT No. ~~177~~ 20718

From the ~~Sanitary~~ Plague Commissioner, Madras

Order

No. ~~2199~~ 47
~~S.~~

Dated 3—10-98

Received 3-10-98.

Registered 3-10-98.

Enclosures 3.

Spare copies.

SUBJECT.

Submitting Order from the Sanitary Commissioner

~~Forwarding~~ for favour of disposal, letter from the Dt. Medical & Sanitary Officer, Mangalore, regarding the disinfection of Cargo imported from Plague-infected ports to Lie for 2 days before removal is called for—under the circumstances stated

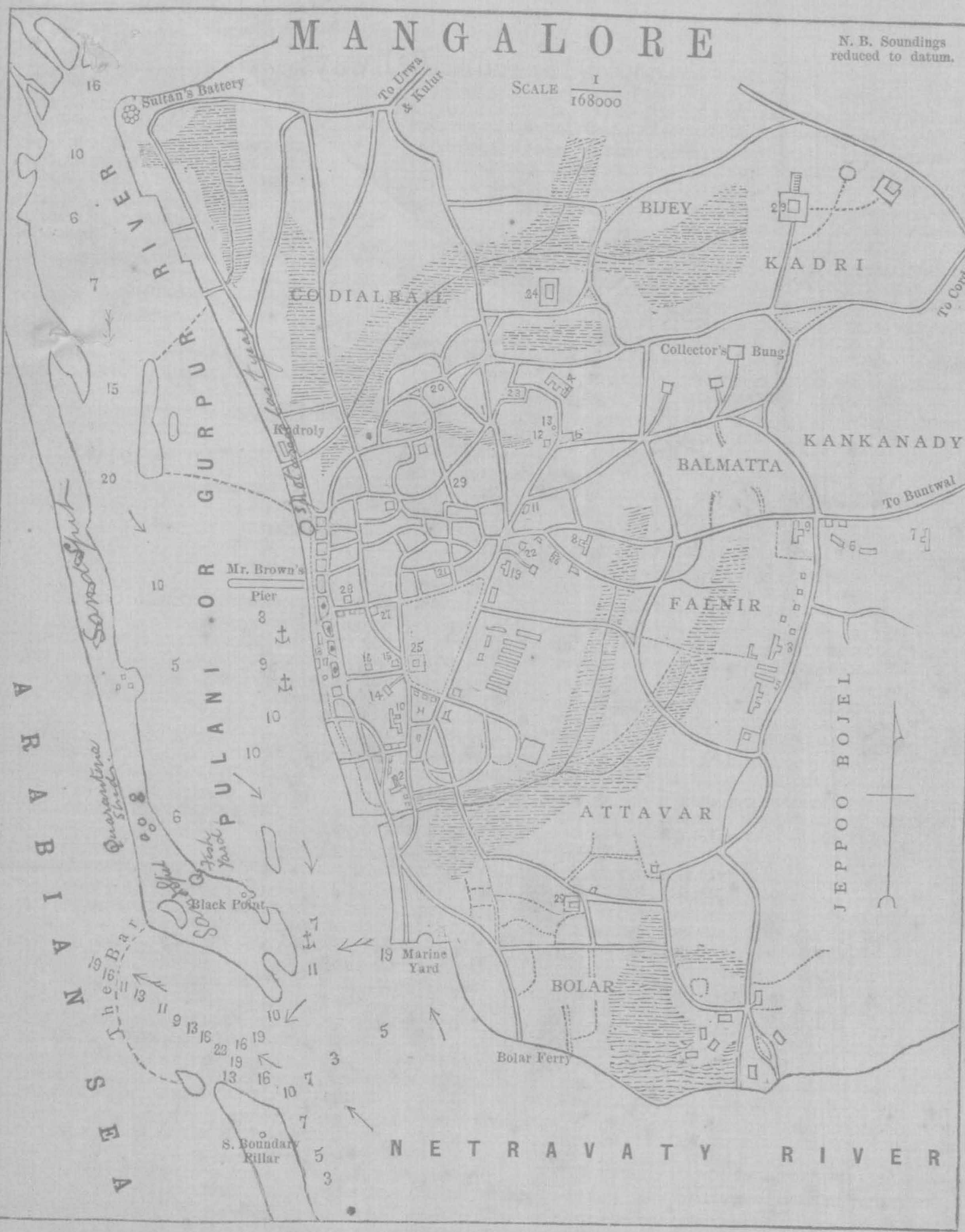
BACK PAPERS.

G.O.	No.	Department.	Date.

FURTHER PAPERS.

G.O.	No.	Department.	Date.

-2-



1. Bishop's Residence and Chapel
2. Ca[illegible]ral
3. [illegible]eph's Seminary
4. St. Aloysius' College
5. St. Joseph's Asylum
6. Hom. Poor Dispens. & Cath. Hospital
7. Leper Asylum
8. Milagres Church
9. Carmel Convent & Church
10. St. Ann's School
11. Sodality Recreat. Hall
12. European Club
13. Light House
14. Collector's Office
15. Bank of Madras
16. Post Office
17. Port Office
18. Custom House
19. Government College
20. Canara High School
21. 22. Civil Hospitals
23. 24. Court & Jails
25. St. Paul's Church (Anglican)
26. Jubilee Club
27. Basel Mission Shops
28. Police Barracks
29. Hindu Temple

…. Red dots shew the [illegible]

1 / 2071 Septr 98

1. Cur 27/9/98

Arbuthnot & co
Agents

~~British~~ India Steam Navigation
Company, "Limited".
Mangalore 22nd September 1898

No. 115.

The District Medical & Sanitary Officer,
South Canara,
Mangalore.

Sir, I have the honor to draw your attention to the great inconvenience, caused by the new orders received from you, which rule that all cargo imported from Plague infected Ports, must be landed on the Sandspit and not in the usual place on the bunder, as was done last year.

In the first place, this order (1) necessitates our erecting sheds on the Sandspit, for the protection of the cargo, the cost of which I am informed, has to be borne by consignees, but which, I venture to think, should, according to the Madras Plague Regulations, be defrayed from Municipal funds. Landing goods on the Sandspit also, causes much inconvenience and extra expense to consignees, as extra boat hire, has to be paid for conveying the goods from Sandspit to Bunder and the consequent delay in delivering same is also a cause of dissatisfaction.

As this port has been successfully kept free from Plague during the last two years, under the old system of allowing the goods to be exposed to the Sun on the Bunder, I trust that for the general convenience of the merchants of this place, you will permit all cargo to be landed in the same manner and under the same regulations as last year.

I have etc
(Signed) C. W. Layard
for Agent, Arbutt

(True Copy)

C. S. Ganapati

Mangalore
26 September 1898 } Ag. Dt. Medl & Sany. Offr
S. Canara

2/2071 Pol 1898

Re: 2 / 17/98

Plague Urgent. No. 2180

Office of the District Medical and
Sanitary Officer, South Canara,
Mangalore, 26th September 1898.

From,

Assistant Surgeon C. S. Ganapati
Ag. District Medical & Sanitary Officer
and Port Health Officer
Mangalore

To,

The Sanitary Commissioner for
Madras.

Sir,

I have the honour to bring to your
notice that, while the instructions conveyed
in your letter embodied in G.O. No 779 P.
dated 2nd April 1897 regarding the disinfection
of cargo imported from Plague infected ports
were carried out here last year, the goods
were, for the purposes of such treatment,
landed and deposited in the Port & Customs
Office yard. Since the receipt of G.O. No 855 P.
of 19th August 1898, enjoining stricter enforce-
-ment of the Plague precautionary measures,
and in light of experience gained in the
past working of these rules, I issued a notice
prior

prior to the commencement of the shipping season, that the site of disinfection and exposure of goods should henceforward be conducted on the Sandspit opposite the Bunder where the quarantine operations are carried out. This change was thought necessary for two reasons - firstly, with a view to avoid the possible risk of infection by reason of the dangerous proximity of this yard to the grain godowns of the town, and secondly, to facilitate supervision of disinfection and exposure of goods by the Apothecary on Plague Duty whereby all quarantine operations would be concentrated in one place.

2. When the first consignment of goods from Bombay this year which consisted of nearly 3000 packages mostly of grains and food articles, arrived, the merchants were unprepared for the bad weather which prevailed and it was suggested that the goods should be stored in the weighing sheds and verandah of the Customs Office. I thought that storing goods in this place which was a much frequented one and situated within 20 yards

of a row of rice godowns was a most risky procedure as rats were sure to carry infection if there were any infection to be carried.

3. These goods arriving for the first time after the monsoon had to be specially guarded against for coming straight from the godowns of Bombay after having been stored there during the monsoon, I thought there was a greater liability to infection from them.

4. The accompanying map of Mangalore Port will convey an idea of the localities mentioned and you will be able to observe that the rice godowns are separated from the Customs Office yard by only a road the danger of allowing suspicious goods to be stored so near will be obvious.

5. The merchants, both European and Natives, have, however, viewed this step as superfluous and harassing to trade as may be seen from copy of letter enclosed. The Collector also perhaps views it with disfavour and thinks that I am "overdoing it".

6. I therefore request [illegible]

3237-S.
30 SEP. 98

to favour me with the benefit of your opinion as to the soundness of the principle on which I have acted, and whether, in the face of a possible danger of infection, I should be justified in rescinding the notice in order to suit the convenience of merchants, although, no doubt, it entails some inconvenience and additional expense to them.

I have the honour to be,
Sir,
Your most obedt. Servt.

Actg. Medl. & Sany. Officer
and Port Health Officer
South Canara

En. 3
177/98

No 2199/S

Forwarded to the Plague Commissioner for favor of disposal.

2. U/S considers the reasons advanced by the District Sanitary Officer in support of his action are sound and unless the whole system at Mangalore is to be abandoned, he should be supported notwithstanding the inconvenience stated. Mangalore merchants are not the only persons interested.

W E King
Lt. Col
San. Comr for Madras

3/10/98

There is a letter from Cr on this matter. Pl put up at the same time what I did on that letter?

H
3/x/98

C N 2071 S.

No 47.

Submitted to Government in continuation of ~~C. 1530~~ No 32 - d. 1. x. 98.

J M Hammett
P Commr

3/x/98.