1899

Judicial (190) Department.

ORDINARY

G.O. No. 708

Confidential No.

DATED 4th May 1899

[Despatch Abstract.]

ing instructions and prescribing
rin headings of subjects for repo
he Special Branch

FURTHER PA

Department Date

பாதுகாப்பு பிரிவு-1

செப்பனிடுபவர் பெயர்: Md. Fazil Shah

செப்பனிடுவதற்காக எடுத்துக் கொள்ளப்பட்ட நாள் Dec-07 Jan-08

28/1/08
சரிபார்க்கும் முதல் பணியாள கையொப்பம்

28/1/08
சரிபார்க்கும் 2ம் பணியாள கையொப்பம்

ஆராய்ச்சி உதவியாளர் கையொப்பம்

---

2 D

Government (1899) of Madras.

JUDICIAL.

(Miscellaneous.)

STRICTLY CONFIDENTIAL.

Recd. 1899. *Enclosures*
Regd. *Spare copies*

G.O., No. 708, 4th May 1899.

MAY.

Issuing instructions and prescribing certain headings of subjects for report to the Special Branch.

STRICTLY CONFIDENTIAL.

GOVERNMENT OF MADRAS.

JUDICIAL DEPARTMENT.

Order—No. 708, Judicial, 4th May 1899.

It has been found necessary to make some changes so that the Special Branch may more properly fulfil its real function—a means "possessed by Government for "acquiring information regarding the social and political condition of the people, "and the growth, development, and effects of popular feeling or movements." But it is not intended by such changes to impose needless burdens on District officers; rather is it desirable to make them as unobtrusive as possible, to be felt as lightly as is consistent with the purpose to be fulfilled. The manner in which the original instructions to Superintendents have been appreciated and carried out during the last ten years appears to indicate that the kind of matter to be reported to the Special Branch is viewed generally as something exclusively political, such as marked political excitement or open sedition, or some kind of social upheaval; and as these things do not happen the supply to the Special Branch has been very limited indeed. The occurrence of startling events is of course a proper subject for communication to the Special Branch; but it is not the only one. The people at large are now much more enlightened, so to speak, than they were, on every Government rule or regulation, on every measure which directly or indirectly emanates from the Government; and these things are discussed extensively. There are now 170 Vernacular newspapers, and 41 newspapers the language of which is English, published in the Presidency which supported a bare half dozen 26 years ago. In every district there are now many societies, associations and like bodies, the proceedings of which would frequently be of interest. The rumours current regarding the plague and the preventive measures instituted by Government should find place in the reports to the Special Branch together with other facts indicating the suspicions and the credulity of the masses in matters of public importance. So far, however, but little information on these topics has been supplied by the District officers and the Special Branch has thus and in so far failed to fulfil its special object.

2. Instructions and headings of subjects for report to the Special Branch will be found in the enclosed paper. The headings are necessarily restricted rather than completely comprehensive, indicating merely the kind of matter to be communicated. They have been taken from the S.B. Abstracts of other provinces, supplemented by the requirements of this Presidency and the arrangement for their use is the easiest which can be devised.

3. Superintendents are at liberty to make their own arrangements for gathering information on all matters respecting which report to the Special Branch should be made. It may be found convenient to have regular weekly reports from certain selected Inspectors, to whom printed forms can be supplied, but in no case should a copy of this order be given to an Inspector: instructions should be given to Inspectors orally.

---

4. As regards Heading No. 8, *Vernacular Newspapers*, Superintendents are to apply to the Inspector-General of Police to sanction the cost of taking in the vernacular newspapers of the district.

5. It will be noticed in the Instructions that the present [illegible] form is abolished.

6. The Instructions will come into operation from the 1st June 1899, from which date or thereabouts, the S.B. Abstracts will be circulated (by Superintendents) to all Assistant Superintendents who will, after perusal, return them to the Superintendent, who is responsible for their safe custody.

7. It remains to be said in conclusion that the Special Branch is intended to be a Bureau of Intelligence, but in no way [illegible] allied to that kind of espionage which obtains on the continent of Europe.

8. A copy of this order with its enclosure should be communicated to every Superintendent and Assistant Superintendent of Police.

(True Extract.)

G. STOKES,
Chief Secretary.

To the Inspector-General of Police.
Copy to the Commissioner of Police.
" all District Magistrates.
" the Resident in Travancore and Cochin
(through the Political Department).
" the Political Agents, Pudukkóttai, Banganapalle and Sandur
(through the Political Department).
" the Resident in Mysore (with C.L.).
" the Assistant with Government, S.B.

[Instructions.

INSTRUCTIONS.

The weekly report should always be on one of the printed forms, even when there is nothing to report.

Everything to be reported will probably come under one of the headings printed here; it will not be necessary to write out the heading when there is to be reported anything coming under it. Quotation of the number will suffice. Thus, the number 6 will indicate that the subject-matter of the report following that number relates to "Native States," etc. It is best for the sake of order and convenience to keep to certain headings, liable to alteration as may be necessary, and this order will be followed in the Abstracts.

Should there be nothing whatever to report, write *Nil* on the sheet, note the numbers of the last Abstracts received, and send it to S.B.

Every diary (*Nil* diaries also) will be sent through the District Magistrate.

HEADINGS.

1. *Persons of note.*—Movements of, or anything worth notice of report about them; also their retinue and arms.

2. *Suspicious characters.*—Loafers, swindlers, etc., of more than local importance.

3. *Religious movements.*—Preachers and agitators with their doings; religious sects; changes in doctrine; prophesies; propagandism; uniting of sects or parties formerly opposed; and any new religious matter that excites interest.

4. *Political movements.*—Associations, leaders, publications. Under this head fall the District Conferences and like bodies; Congress or like meetings.

5. *Social movements,* as, for instance, that obtaining at present among the Panchamas; interdining among different sects of Brahmins; widow-marriages; anything relating to social change, intentional or otherwise; social conferences; social clubs and societies, including literary clubs and societies.

NOTE.—Many societies ostensibly non-political are generally political either directly or indirectly, and even those that are social and religious are usually worthy of notice.

6. *Native States,* viz., Mysore, Travancore, Cochin, Pudukkōttai, Sanduru, and Banganapalle. Matters of interest rel[illegible]g to.

7. *Popular* [illegible]lings; as, for instance, those regarding the plague and its prevention.

8. *Vernacu*[illegible]ial notice of any article.

9. *Recruiting* [illegible] *army,* in British India and in Native States. Report anything of interest such as that a new class of the population is being recruited, that there has been an [illegible]tion of recruitment, etc.

[illegible] *cases.*—The usual form may be sent with the diary.

[illegible] Movements of —. The information that such a man has travelled for five [illegible]," "visits different places" and "hails from Arabia" is useless unless [illegible] purpose in travelling, etc.

12. *Wan*[illegible]*s.*—The usual form received from districts would be used in the Abstract.

13. *Miscellaneous.*—Any other matter of interest regarding "the social and political condition of the people and the growth, development and effects of popular feeling or movements."

Ead [illegible] Janrious.

[illegible]

[illegible] ly be said

[illegible] Branch

[illegible] of Madras

[illegible] completely [illegible]

[illegible] which lies to [illegible]

[illegible] as a means for

[illegible] in acquiring [illegible]

[illegible] regarding the [illegible]

[illegible] political condition [illegible]

[illegible] and the growth

[illegible] and effects

[illegible] feeling or mov[illegible]

[illegible] objects [illegible]

[illegible] completely

ake the press (which th
supposed to incl
they were [illegible]
daily newspaper [illegible]
Tamil
Telugu
and a few in English (
few others. Not always
altogether. At the end of
1897 there were published
within the Presidency the
[illegible] & Telugu, and many.
70 newspapers [illegible] the
besides
41 in English [illegible]
41 in all. We gather
district in a form
registration required by
India (Lists
: English and
Anglo-vernacular)
there are no record of
vitality of any one paper;

And if we try continental
methods we shall come to grief
we are too clumsy in these
matters & have not the [illegible]
agency necessary. There
to Appeal to remaining Supts
of their duties in the matter of the
S.B. & if desired giving them a
form — but I much fear whether
using Inspectors will not lead to
trouble & get us into difficulties.
Supts have no doubt got careful
but a few miles an round of

(their duties would I believe
have the desired effect

25/VII

Do not the Annual Returns
on Newspapers sent by Supts
give the required information?

If Supts were not asked to give
such information as they are
able to get regarding the newspapers
published in their districts they
would get what news they can
& let S.B. have it.

27.VII

Supts that, I think, take
in local newspapers charging
them to Government

when it was first pub-
lished long
lished regularly
ephemeral — as many of the
vernacular papers a sporadic
published at irregular

The other daily pub-
lication of the Crescent (Con-
[illegible]) a bi-weekly paper
was interrupted about
by the death of the son of the
proprietor. True, we know
without a record that the Cre
utterances need not be
taken seriously when it speaks
editorial; but it is a
mushroom paper figuring in
the list submitted to India
on a level with the best.
See A in the file.

es. to the Nature, for 4
[illegible] [illegible]
to the gallery [illegible]
) required by [illegible]
them [illegible] the [illegible]
[illegible] [illegible]
during office [illegible]
returned as [illegible]
[illegible]
[illegible] in (87)
—— five 90
—— 93
—— 95
—— 97

these 107 returned
Districts in last
to are now.

returns (required by
) being assigned to

6

Supts can hardly [illegible] on all the
Associations in their Districts, why
[illegible] Taluq Cutcheri almost now has
its Association, or Reading club —
[illegible] existing [illegible] in name to be
used when agencies are wanted
[illegible] [illegible] for Congress ?
[illegible] think Supts would be using
their time well in searching for &
sending information about all
these [illegible] School boys
[illegible]. by
24. VIII

[illegible] . This we [illegible] see
trying to separate themselves though Burton
which they claim as their [illegible]
Col Black aiding them
changes –

the idea is to take them
[illegible] altogether, propelled by the
[illegible] Panchamas [illegible]
[illegible] ~~[illegible]~~ suspicion. [illegible]
change, a widow of [illegible]
changes from the Eng–

To instance another head
[illegible] rumours were heard first
although, to note one, we have
heard that "golden letters" are
in circulation among Pariahs
relating to [illegible]
movement [illegible] while
then the rumours [illegible]
was not considered to be [illegible]
to push it home to its [illegible].
Again post-cards bearing an
advertisement "war agitation" are
in circulation there, & in Gov.
every one post-cards are [illegible].
great excitement people say
the British Govt. is coming to
an end; but only 4
Supts have communicated at
all on the subject & only one
speaks of excitement =

I believe little excitement
was caused anywhere else
24.viii

A

2B

are contained in
[illegible] of the [illegible]
[illegible] and
[illegible] are [illegible]
they have never [illegible]
out. It may be the
the kind of matter to be rep
was made to appear a [illegible]
to be classified political. At
any rate it is tolerably clear
that as a rule Supts [illegible]
now what they should rep
not aware what they should notice –
what they should look at
what they ~~[illegible]~~ should look at
[illegible] Many think that
nothing short of open sedition
& reaches political excitement
is noteworthy; and as these
never happen the S B is
both useless as uneconomical.

7. But it is not ~~[illegible]~~ though open
sedition but in the gradual
change, not perhaps [illegible]
[illegible] are but suspicion
for us, the Social changes
which presently become [illegible]
[illegible] that lies the [illegible]

[illegible] of the words
[illegible] used. For one thing
[illegible]
[illegible] of these things
[illegible] [illegible] many
[illegible] have lost the
[illegible] ial instructions (ind
[illegible] s read, truly by means of
[illegible] pying pens or flimsy
[illegible] per of (cumulative supp)
[illegible] d then fill up with the
[illegible] increasing work of a
[illegible] trict Supdt. are often
[illegible] ed to spend time (which
[illegible] he they think) over repor
[illegible] to SB which in this
[illegible] s is utterly cumbrous and
[illegible] less. Even such a
[illegible] s to recent Provincial
[illegible] ence was not apparent.
[illegible] nt & report about it
to be called for.

8B

[illegible] for [illegible] progress
[illegible]
[illegible]
should development
people acting with
few years the [illegible]
up to Provincial Conf
District Conferences [illegible]
mitted political & educational
to the Congress and Social conferences
Convocations in great numbers
Almost ~~all~~ everything we for-
is called on, not submitted
spontaneously by the Supdt.

(1) The Hindu (29 June) school
a common ~~length~~ into which
it said "to expand the pop-
ular basis of Govt. so as
[illegible]
fine [illegible] to free [illegible]
[illegible] tical [illegible]
meaning of [illegible]
force [illegible]
general administration

Vote Creation
[illegible] the issue
amongst the
[illegible] of appoint[illegible] affairs
Col. [illegible] Opinion
Council has not to
[illegible] the public
[illegible]

[illegible]

in the place for the 11
[illegible] history
of the part of
a popular Govt. taken
and [illegible] the Zulu ~~[illegible]~~ written
experience. It is noted
that the change of things
perhaps desirable to
more impressions through the
if it is to be Bureau
intelligence, than is the
at present.)

he Hindu (May 2? [illegible]) 12

The best of Indians
Govt
land
[illegible] two
[illegible] both
[illegible] the

A 9 B

Ganjam Agency Tracts
[illegible]
of [illegible] to [illegible]
when Govt. [illegible]
that as if by [illegible]
in the rapidity of a ch[illegible]
suggestive of the Arabian Nights
became suddenly impressed
with "rights" & inspired [illegible]
as well as the general ma
chinery of administration.
The Section called Correlates
[illegible] which is cast above well
in the Anthology of Magazine
(with of a Book) now assumes a very
the critical subject connected
with "British Dominion". It
would sweep away the
[illegible] as well as the
[illegible]

Place [illegible] school
10 when a few years ago
horizon of politics [illegible]
[illegible] [illegible]
was written of the [illegible]
"Agitate" is becoming
com[illegible]

have should be a cons-
at chances of cooperation
the inner life of the
ople all that is doing
any done in matters
eligious social & well
political [illegible]
[illegible] more primary
[illegible] Society con-
[illegible] things that [illegible]
a elevating a highly
has some ex-
but there are
[illegible]

14

But most of our Supts & I
might almost say all are quite
unfit to get hold of this information
& in my opinion infinite harm
will be done if Supts are told to
make regular enquiries about
the inner life of the people

24 V

There is little attempt at
secrecy in these movements
a great deal of talk & little
done. Any of importance are
[illegible] in the native
papers [illegible] the [illegible]

10

15

NB. [illegible] there have been [illegible]
[illegible] in [illegible]
[illegible] in the
[illegible] have for him
[illegible] people who is a
[illegible] in the people English rule
[illegible] The Asst. S. Punjab
[illegible] up reports
[illegible] personal effort. But
after [illegible] have
[illegible] clear
[illegible] purposes
[illegible]

[illegible] by the Supts. as [illegible]
religious [illegible]
[illegible] enquiries
[illegible] is
merely [illegible] but [illegible]
means much. The
should be a list of [illegible]
Societies [illegible]
[illegible] of any kind howe[illegible]
[illegible] important [illegible]
[illegible] purpose [illegible] at the
time [illegible]
of this Corporation [illegible]
[illegible] estimation [illegible]

of the S.B. [illegible] to fulfil its
function (See also fo. 79-
date 14-1-93) Suppose
be less impossible that they
up the supply of information
District Magistrates [illegible]
if possible be arranged
of part of the ordinary
(all of it) necessarily
(in a suitable society) [illegible]
century [illegible] of the [illegible]
[illegible]) [illegible]
should report [illegible] there

[illegible]

[illegible] reports
18 rules
[illegible] to [illegible]
had received whether
report of Asst. Supdt
[illegible] may be forwarded
[illegible]ments. The arrangement
of arrangement should
making the work of the
[illegible] while fully effective
little burdensome as possible.

15

it might be well
S.B. Office handled
and then as circumstances
[illegible] to advise. And
desirable to maintain
as to the proper
would come in no [illegible]

the S.B. can
[illegible] in [illegible] without [illegible]
[illegible] without
[illegible]
[illegible] the clerks

but this is very seldom if
ever carried out.

Supdts might be asked to
name the days they have selected
or propose to select. They [illegible] the [illegible]
a meeting & explain personally to them
Supdts & then ask Supdt on what point
information is required by the S.B.
[illegible]

I cannot spare the [illegible]
use in the S.B. Office's handling
myself = H.
24.viii.

11 B

+ The S.B. Office which [illegible] is now located temporarily in portions of the Council chamber both in Madras & in Ooty; rooms which must be vacated & all papers stowed away ~~before~~ on Council days. There should be a proper room with plenty of accommodation in shelves etc so that papers can be kept handy

That is for the S.B.
[illegible] proposed
[illegible] the keeping lists
tenure
[illegible] of which
present form [illegible] same [illegible]
proposed to recommend
there is a second clerk,
remains in Madras
always. He belongs to
Police Deptt.
There must be an Office
at present the S.B. has none
& some addition to the office
establishment. The Govt.
India ~~[illegible]~~ in their letter (Pro[illegible]
listed in G.O. 73 Judicial, [illegible] 1893)
say the S.B. office should be
organised on the best possible
system for obtaining any record
at the shortest notice. Now
this is quite impossible without
an office. It has been de-
cided that the S.B. is to remain
as a permanent institution
It seems therefore that it is
to arrange it on a proper
permanent footing. X

12 B

[illegible]

the form [illegible]

[illegible] change is the
[illegible] to N.W. form
[illegible] ers to use it
[illegible] (since
[illegible] live) will stay
relegate the S.B.
estimates will
[illegible] hereafter.

be well to
[illegible] with stamps
in this way
of the number
plies to be a
[illegible]

ing to be repeated
be under each
printed herein.
be necessary to
heading when there
[illegible] anything prop-
[illegible]

Quotation of the number
will suffice. The subject
from the number [illegible]
indicate that the subject of the
of the text following that
number relates to Native
Societies etc.

It is best in the case of
order of reference to keep the
certain headings, liable for
alteration as may be found
necessary; this order will be
followed in the Abstracts.
([illegible])

The following headings are
taken from the form and [illegible]
the S.B. Abstract of [illegible]
Province, notably that of the
~~[illegible]~~ N.W.P. & Oudh
it being the most complete.
They should be
~~Headings~~ printed either on each form or
with the index, ~~[illegible]~~ to be attached
to the forms as a separate circular
be detached as wanted; a
how to be [illegible] before the [illegible]
those having to use them

[illegible]

Perhaps best

(the [illegible])

they should be supplied to

[illegible] Reports & Certain

[illegible] Reports about the

[illegible]te Sts strength

[illegible]

Persons of note – movement

of; & anything contributive

a report about them, also

their nature & aims.

suspicious character

Papers, scandalous the

& agitators with the things

religious preachers, religious

ideas, change in doctrine

propaganda, any article

[illegible]t or writing of such

[illegible]ites power (opposed

[illegible]litical movement, exist-

[illegible]aders, publication, and

they hear all about the St.

[illegible]responses & like bodies

[illegible]ocial movements, for instance

[illegible] agitation about

[illegible] chances, inter Sects

[illegible] marriage among different

[illegible]t of Brahmans, caste-

I see no objection to the – But it must be remembered that as I believe the Govt of India said it is the spontaneity of the information that is valuable – If headings are suggested & the officers called on to supply information regularly, info will no doubt be supplied but will not be worth having & may be very dangerous – Information will be quite ready to supply any amount of information if it is thought to be wanted – but being inaccurate or worse it will not be of much use.

H[illegible]
25/10

thing relating to the
change, intellectual & moral
Social Conferences to
be reported in full –

6 Native States – Baro[illegible]
Cochin, Travancore,
etc. – anything relating to

7 Native Societies – doings of
new ones started, meet
to be reported, any newly
Society to be described fully
composition, purpose, le
numbers the total number

8 Popular rumours, feel
for instance, regarding the rela
the population – these must be

9 Vernacular press – spe
notices of, or of any particular
article.

10 Miscellaneous – Immig
immigration, [illegible]
proceedings –

11 Recruiting for the na
organising Natives [illegible]
in B. ~~Foreign~~ India.

ctions — The
from being be
rted to the D.S.P.s

recepients — ~~un~~ent of
he information such as
at a man has travelled
5 years wears a white
at & hails from Cabul
useless unless to it - is
nt directly of his business
urpose of journeying

rawling gangs —

& hails from other Provinces
(a leaf from the Abstract
oil)

e. Many societies certain
not political are gen-
so either directly or in
it, & even those social
ons merely are
notice.

[illegible]

Note — Instructions [illegible] printed [illegible] by I.G. with his obs[illegible] & [illegible] T.O. to the D.S.P.s [illegible] The Supts [illegible] must be blam[illegible] in information [illegible]

14 B

1 [illegible]

Chief Office of Inspector General of Po

Madras 25 VIII

My dear Fawcett.

I return you note & I have made some notes on it. I believe now if you sent out a mere reminder of their duty in this matter to Supts it would have desired effect. I am very much against any thing like a suggestion that information must be supplied. You will get it — just as much of it as you like from Inspectors, who want to be particular about its accur-

supplying the headings might do good. And I have no objection to that = My own idea has always been that, as is the case in Bengal, Asst Should work with the I.G. in his Office — That is what is done in Calcutta & appears to answer well —

Yours truly
M Hammick

The I.G. did not [illegible] [illegible] [illegible] the C.B. [illegible]

1,000 31-7-97

The accompanying note [illegible] Mr. [illegible] before anything is done I have marked it so.

8/11/98.

I think this should have gone first to H.M. in charge of Judicial [illegible] but to save time I have made some notes.

M.A.
10 11 98

Mr. Fawcett has dealt with this matter with [illegible] and ability [illegible]

A.H.
21.11.98

As A.I.W.

Draft please.

[illegible] 98.

NOTE FOR THE CHIEF SECRETAR

Resubmitted for favou orders whether instruc suggested may be is Proof would be subm the I.G. of Police as mem to C.S. If this case be done, the question of establishment may be put up a little later; perhaps in a week or so. Mr. Augustin who w long the chief clerk in the S. ~~[illegible]~~, unfortunately, died 2 days ago, & the clerk who has taken his place is not yet quite familiar with all parts of the work. Some delay therefore there must be, in submissio of ~~that~~ replies as to establishment, but it seems best that this should no longer delay the issue of instructions to Supdts. & D.I. of Police as well as to St. Magistrates. It is import that the S.D. be kept informed now.

[G./74]
1,000—5-9-07

3

NOTE FOR THE CHIEF SECRETARY.

H. E. the Governor was p
to tell me when I took ov
charge of the S.B. how that
he wishes for its improvem
I have consulted both
Mr Hannick and Mr. Stev
and drawn up a Note
which begins on the next shee
in this file. It is not consid-
ered ~~advisable~~ advisable to
make any startling changes
but rather to remind Supdts
what they should do in the
matter of S.B. work which
they have ignored or neglected.
If the suggestions put forth
in the note be favoured with
approval instructions will issu
after, of course, consultation
with the I. G. of Police. It
would perhaps be well i
copies of the instructions to b
issued to Supdts of Police w
sent also to Dt. Magt
who might be asked

H. M. Lane
18/11/08

16 B

16

AA

HW

A.G.M.

I think Dist Magtes are rather too
much put on one side in this matter.
It would be a good thing if Supt had
[illegible] their diaries to S.B. thro'

le a proper one
municates to the S.B.
under ~~our~~ their notice.
e N.W.P., the Panjab
where the Dt. Magts. com-
cation with the S B is
frequent. Here we get
ically nothing. If the Supdt.
not notice a Dt. (Congress)
ance, or whatever it may
the Dt. Magte. does not men-
t. The proposal that
reports to S.B. are to be
through Dt. Magts. will,
owever, enable Dt. Magts.
ow whether Supts. are
ing to report this or that
e them regular opportunity
ommunicate with S.B. if
ish. The question is, Is
orth while to give them
mall amount of trouble
ould involve? It would
be much trouble, if any,
t would enable the Dt.
. to see at once whether
Abstract which he has
to the Supt. has been

4

no Dt. Mgte. thinks of communicating to S.B. unless he has something wh. he considers of importance, and even then he wd. probably address a d.o. to the Chief Secy. If the Supt's reports go thro' him he can & probably will add anything he knows cognate to what is reported.

A.L.

HW

This is the point.

A.L.

Yes A.L. HW

It will be no trouble and they ought to do it.

6/10/8.

17 B

17

This most important object, — growing more important every day we live, is not attained.

A.H.

A.L.

HW

A.H.

5 Note

The Special Branch
not properly fulfi
function, therefore, it s
be improved. The w
which led to its introduc
as a means "possessed by
"for acquiring information
"garding the social and p
"ical condition of the people
"the growth, development
"effects of popular feelin
"movement" ([illegible]
[illegible] 1.10.87
[illegible]
S.B.) have all been
It is not advisable
make too obtrusive
and perhaps it will
for the present if Supdts
reminded of their
the S.B. Little
is reported by
provincial

regarding the plague
those things & ~~[illegible]~~ many ;
special interest to
are as a rule" not-
as worthy of notice
ation is brought in ;
for , called , not supplied
asked.

Ever since Dec.
Supdts. have been
plied with "Nil" forms
thus encouraged in the
way to send no
ation . It is ~~[illegible]~~ easy
fill the form & send it
it fulfils the requirement
trouble to send any-
?
ase ?

It is proposed to
ay with this "Nil
altogether, for if it
alternative
t or diary , it
sed ; and ~~the~~
of

---

18 B.

[illegible] this is true, and it
represents a wider feeling which
[illegible] and ought to be
removed

The I. Gs.
Supdts as to the nature
a enclo
210 Subs
Gs ca
It
they have been car
out. Apart from
common idea that all
connected with the S. B.
is [illegible] & needle
troublesome , the reason
is to [illegible] at least twofold
The kind of matter to
reported appears to be
exclusive of political
the idea appears to have
been held that nothing s
of sedition or mark
pol excitement
paid
happens the wh
has been post
also - the instance
if I
paper
l

to ur

int proposal

[illegible]

and [illegible] that

matter in the great

Social change, of

... ance of the Social

... ge which presently

... ng political, that

may lurk danger.

It is not intended

... to insist on a reg.

supply of information

supts. are capable

applying all available

... ation of the important

... ward

... no

... such

... ours as

... by S

True sleep of Dt. Supts.

A.H.

The fact is that there really is nothing to report except at long & infrequent intervals

H.W.

It wd. be a mistake to this. Twenty budgets of per week wd. be the

A.H.

quite so

---

also send regular

supts.; and certa

selected Inspectors

similarly keep th

informed. I th

Supts. might make

own arrangement for

gathering information (re

ports from selected Inspecto

I have always found useful)

but Asst. Supts. as well

as Supts. might well sub

mit reports weekly, and

Asst. Supts. should see the

S. B. Weekly Abstract.

They do not now. If printing

extra copies, & binding them

afterwards, involves too

much expenditure the Supts.

copy might be circulated

to them. Against thi

the danger of lo

post.

Proposed

Supts. & A

H.W.

A.H.

[illegible]

yes. A.H.

Very necessary.

They wd. thus be put on the qui vive, — on the look out for information.

A.H. H.W.

The cost of printing & binding extra copies may be disregarded. It is the maintenance of secrecy that has to be considered. A careless Asst. wd. leave his papers lying about. The Supt. must be trusted to ensure secrecy

A.H.

H.W.

which this is written)
~~[illegible]~~ a Report - Part II
. For the week ending
These should be
together as are con-
that one sheet
the taken out as wanted.
the side of the file & for this
it, to be a printed sheet
instructions. Thus, the headings
subjects would be always
the writing of the report:
the instructions before
ing be could remain are
& use it
eet, as needed.
Instructions to run as
llows :—
— Every thing to be reported
~~probably~~ probably come
under one of the headings
titles herein. It will not
necessary to write out
say when there is
anything
under
tion of the
future.

This seems a good plan, but the details can be settled by the Asst SB. with the CS

[illegible]

11

"Nature. ~~[illegible]~~ the
is lost & for the sake
and reference to the
certain headings, [illegible]
alteration is may be
sary, & this order will
retained in the Abstract
Should there be
nothing whatever to report;
write "Nil" ~~[illegible]~~ on the sheet
write the numbers of the last
abstract received, and send
it ~~off~~ to SB. This diary ~~[illegible]~~
is to be submitted weekly
in substitution for the "Nil" form
which is abolished.
Every diary ("Nil"
diaries also) will be sent
through the Dt. Magistrate.
End of the instructions
This plan will
for the Supdt. — a
in these days —
reminders and
the lack of

...t persons
...re not sent
... Magte. and so long
... Supdt. sends the
... form week by week
... ume Supdt. ~~nena~~
... ughty also — the~~is~~
... Magte. also sends
... f.

... aoring (to follow the
... uctions)

... ersons of note. Move-
... ds of, or anything worth
... ce of report about
... ; also their returns
... arms.

... spicious Characters,
... plers, swindlers etc.
... s

... reachers, and
... with their doings,
... sects, changes

, add "prophecies

... Omit the words in brackets.

M

W.B

21

points for ...

4. Political ...
ments, sects, ...
publications. ...
head about the ... Congres-
ses and like bodies;
meetings.

5. Social movements;
for instance that obtaining
at present among the Sana-
chanas; inter-dining among
different sects of Brahmins;
anything relating to Social
change, intentional or otherwise;
Social conferences [to be
des...

6. Native States, Sanads,
investts, Coalition etc. —
anything relating ...

7. Native Societies
; new ones ...
meetings to ...
position, ...

instance
to plague &
[illegible]

acular Press. Special
of any article.
[illegible] is of opin-
Supdts should take
local newspapers,
paying the cost to Govt.
would be well if they

Miscellaneous.
Emigration, imigra-
tion, [illegible]
rmanes Etc

equality for the native
army in British India
& Native States.

act ever. The
may be
the diary.

Of course they should
& their Assts should see
them.

M.L. Yes, but how a
the hundred & [illegible]
Vernacular Paper
I used to try as Dist.
Magte to read them
found it a stiff

Yes. Should these officers [illegible]
with the vernaculars? [illegible]
be, if they are [illegible]

15

[illegible] wear
travellers [illegible]
white dress
secret places [illegible]
Arabia is useless
something is said of
purpose in travelling

Just so; but what good
results from the
Continental plan of
regarding every
harmless wanderer
as a spy? W.S.

22 [illegible] 87

14 Wandering Gangs.
The usual form
received from Dist [illegible]
he uses here in the Abkari

15 Schools (from Dist Provi
A lesson to the Abkari
ok.
N [illegible] Societies
ostensibly non political
are generally to either di
rectly or indirectly [illegible]
those social & religious
~~[illegible]~~ usually only
End of the head

It would per
the A. I.

the ins

ted

ving issues to the
of Office accounts
and establishment.
Govt. of India wish
S. B. to be the per-
manent — not, as it was
thought at first, merely tempor-
ary; & that the S.B. Office
should be organised on
the best possible system
obtain any record at
the Etc.
. C 83)

note
self in the of
accommodation. At present
S. B. has no regular
there are no proper
almirahs and
kept in
that it is

Further.

It will be provided for in the
rearrangement of the accommodation
in Madras.

4/1/58.

17 The establishment
of one clerk
and one peon. There
also working under the
A.S.B. a Head Constable
the Police Dept. (who re-
mains in Madras
in the preparation of
foreigners lists. The work
has increased considerably
details are not given here
as their inclusion would
lengthen this note. It is,
however, not unnecessary
that to
carefully
chiefly
is necessary for the perm
it is suggested that one
clerk or 50 be a
to the Office of the

The idea
the Provin

what
done & what the
there will have to be
to enable it to
then what help is wanted & of to have any
this help. 11/1/58

travelled since
Hammick
this the
smallest the
officer hardly myself
remark in the file.
due deference to Mr.
which I venture expression
dissent. "He should of course
a trusted officer who has
considerable experience of the
Presidency and its people,
whose knowledge & advice
will be of assistance to the
Govt." is the opinion of the
India in the matter
S. Officer. (Vide
Jud. 14.1.93)
Northern
& 1887,
than years.
There no railway
than head-
Secunderabad.
now runs through
& has brought
which

I
scarcely see the why the
S.B. shd have any
other functions or other
whom in the office. A man travels
in order that he may come into
contact with people but there
what the A.I.B. shd not
He shd get his information
the ordinary Police. His only
information or investigation is looked for
the Asst. I.B. He must
of experience sufficiently to
him to sift & understand what
comes before him.

6/11/58.

I agree
Mr. H
only be
occasions
S.B. wd need t
& collect information
He has the post & telegraph
at his disposal. The bis

would be noted & commented
on, his office & duties discussed,
& questions asked
him in the Legisl. Council

Mr. HW

I appreciate the objections
raised by Mr. & the S.B.
there are possibly outweigh
the objections. Information received by the S.B.
from any one Dist. may seem unimportant
when pieced together with like info
It is not necessary to
know the Presidency
from the District may become
a little personally investigation and
6/11/58.
by the S.B. on the spot would probably
result in a true estimate of the whole position
The S.B. shd have permission to apply for
4 whether the S.B. is
with Govt. or be
Govt. of the I.G.

India has held that the Asst:
I.B. is ~~an officer~~ attached to
not to the Police.

6/11/58.

This is a settled question
will be

what anticipates
was in any time
whether of the
agitation now going on
our efforts in the
Madras were utterly ho
It is submitted that
S.B. Officer is to
Presidency as it
he well the more
about it a little. A few
short tours would probably
suffice.

Another question
which Mr. Hammick
raises is that the S.B. Officer
should work in the office
of the I.G. of Police rather
than in the Secretariat.
This is one which has been
settled by itself long ago.
In para 4 of letter from
Govt. of India
556, 14-11-87) it is said
"feel confident th
it

rth to the Local
Govt."
" para 4 of letter from
Govt. Madras, 26.1.88
Jud. 210/11 dated 26.1.88)
was proposed the S.B. Officer
would be designated "Ass
of the Govt. of Madras" "a
understood he should
ways with the head
Govt."

In Paras. 4, 5 of letter
the Govt. of India (S.O.
7/80 dated 14.1.83) it is
the S.B. officer is to
ear
attached to the Secretariat
the Govt.

In 1888 the point
raised by the I.G. of
whether the S.B.
an assistant
Police or a
Secretariat; & it
to him that
think

and that it " was settled
special and strong
remuneration of Col. Hen
son that Col. Henning"
S.B. officer) "should
the Chief Secretary
(S.O. 350
the P.

would have agreed

23

CS

These are also marginal notes

26B

Note by H. M.

The evil complained of is that "little or nothing" of a secret and confidential nature "is reported by Superintendents" to the S. B. — The happy truth is that in this Presidency there is little or nothing to report. The mass of the people are law-abiding and politically inert; and looking back over 30 piping years of peace I cannot remember any fituri, outrage, riot or other incident which information such as the S. B. is expected to collect would have avert

I am entirely in sympathy with the the Ins.-Genl.- of Police has written as to the danger of trying Continental police methods with such agency as is at our disposal —

If pressure is put on the District Police to furnish the S.B. with pabulum week by week, "gas" of sorts will be manufactured, but our Government will be neither safer nor better —

So far as my magisterial experience goes I despair of making the S.B. "fulfil the intentions th[illegible] led to its introduction but as we have to make the best of it I concur in the proposed [illegible]

I may be wrong in [illegible]

[illegible] the [illegible]

[illegible] of the [illegible]

and dangerous, perhaps [illegible]

to undervalue the possible [illegible]

to be gained from the [illegible]

With the best of intentions, we [illegible]

Rules and Regulations which [illegible]

with the habit of the people and [illegible]

violate their prejudices. We let loose

on them hordes of petty subordinates,

fleece them; we impose on them [illegible]

officials who are perhaps nearly as

alien to them as we ourselves are

institute Law Courts in which [illegible]

is incompetent and law costs are heavy

and which are the exact opposite

of the simple, rough and ready

the natives [illegible]

It must be [illegible]

they are [illegible]

been bullied and robbed

[illegible]. But he will not put

[illegible] so readily now, as he used to

[illegible]mity. In ~~old~~ former days, the

[illegible]membrance of the heavy oppression

[illegible] the Mahommedan and the Mah-

ratta was fresh in his memory, but

it is now fading. The prestige of our

own conquest was then still recent;

it is now to a great extent forgotten.

Our troops were more in evidence

than they are now. The B. A. [illegible]

[illegible] exist. The European official was

more intimate and perhaps more friendly.

[illegible] all our new Rules and Regulations

[illegible]ally in force, so long as

[illegible]

that all our new Rules [illegible]

are carried into effect, [illegible]

a constant annoyance [illegible]

there. The social reformers, [illegible]

sanitarians, the statisticians [illegible]

pressing for their so-called [illegible]

-ficent measures. The shoe is

beginning to pinch harder and the

foot is growing more sensitive.

All this points, I think, not to

actual rebellion, but to passive

resistance and to growing dislike.

We cannot afford to regard this state

of things with a light heart. Any

information that we can get as to its

present extent and as to its probab[illegible] the S. B. more [illegible]

useful.

letter from Mr Hanwick's

that he is inclined to

belittle the S. B. and its

Possibly, his recent

experience as Plague Commissioner,

may have somewhat modified his

views.

A. St.
21.11.98

Seen; I admit that much
may be urged on both sides
H.S.
18-12-98

[2/75]
1.001 - 31-7-97

C 2/6-12-98
K 17-12-98

C 2-1-99 C 7-1-99
H 6-1-99

A. H. [illegible]

For approval.

7/12/98

[illegible] 17-12-98

I can't say that I am in love with the memorandum, or that I think its effect will be to improve the quality of the weekly [illegible] ^ next sheet
It can do no harm -
H.S.
17-12-98

Please have the memo and the instructions put into type and let me see them then. They may be sent in circulation in type.

3/12/98.

Of course.
3/12/98

Reply to A.G.B.
Submitted in type as directed.
7-12-98

I don't know whether the memo. has gone out. If not I think para 1 should be recast, specially the latter part beginning from "In fact."

NOTE FOR THE CHIEF SECRE

As most District [illegible] have not the least no what the Special Bran is [illegible] it will perhaps [illegible] to send together with the instructions a memor andum, explanatory to some extent, taking it [illegible] the District Offic into confidence, so that there will be no mistak what they should do; so that they will understan the S.B., what it is inten ded for & what their rel to it is.

If approved, the memorandum & the instruc tions will be printed. Proo would be submitted to the L.G. [illegible] who would be [illegible] before sending round the [illegible] copies in print.

It is proposed to send a copy of both to every Supdt, every As Supdt., and to

pamphy S.B.
the favour of
operations and ~~the~~
nication to the S.B. ;
matter pertaining
Dist. Supdts. must
prevailing not to
… that every
… coming their
… they are thus informed at once
what the ~~S.B.~~ Supdt. report
the S.B., whether they omit
thing which should be re
… & they receive ack-
nowledgement for the S.B. Abs-
… which they have sent
Supdts. It may have
noticed that one of these
… was lost lately bet-
… a Pt. Mastr. & a
… & it was impossible
who had lost it.

If necessary the Mem-
… & Proposition
be sent out to Supts.
… with an order from
… of Police, should be
… to issue one.

STRICTLY CONFIDENTIAL.

No. 30 B

CHIEF SECRETARIAT,
SPECIAL BRANCH.

No.

MEMORANDUM.

It has been found necessary to make some changes so that the Special Branch may more properly fulfil its real function: a means "possessed by Government for "acquiring information regarding the social and political condition of the people, "and the growth, development, and effects of popular feeling or movements." But it is not intended that such changes ~~shall~~ impose needless burdens on District officers, rather is it desirable to make them as unobtrusive as possible, to be felt as lightly as is consistent with the purpose to be fulfilled. The original instructions to Superintendents and the manner in which they have been appreciated and carried out during the last ten years appears to indicate that the kind of matter to be reported to the Special Branch is viewed generally as something exclusively political, marked political excitement or open sedition, or as some kind of social upheaval; and as these things do not happen the supply to the Special Branch has been very limited indeed. The under current of startling events is of course a proper subject for communication to the Special Branch; but it is not the only one. The people at large are now much more enlightened, so to speak, than they were on every Government rule or regulation, on every measure which directly or indirectly emanates from the Government; and these things are discussed extensively. There are now 170 Vernacular newspapers and 41 newspapers, the language of which is English, published in the Presidency which supported a bare half dozen 26 years ago. In every district there are now many societies, associations or like bodies, whereas a few years ago there were none, or next to none. In fact, the people ~~in~~ from whose memory former oppression under native rule ~~is~~ has more or less faded, are now given to finding a "grievance" in this or that measure of Government instead of, as formerly, giving it unquestioned acceptance. As rules and regulations are more strictly carried out the hand of Government is more and more felt; and it is not always *liked*. Enlightenment such as has been referred to does not mean clearness of perception as to the reason or purpose of this or that rule. It has, however, evolved the agitator and given him willing hearers. The rumours now current regarding the plague and the preventive measures instituted by the Government, etc., form ready proof that the masses are now as credulous as ever they were. Now such rumours are just part of that effect of the Government on the people which it is the particular duty of the Special Branch to know, but regarding which so very little information is supplied to it by District officers. So that the Special Branch has been found wanting as a special means "possessed by Government," etc., for knowledge of the people; and it is this defect which is required to be remedied.

2. Instructions and Headings of subjects for report to the Special Branch will be found in the enclosed paper. The Headings are necessarily restricted rather than completely comprehensive, indicating merely the kind of matter to be communicated. They have been taken from the S.B. Abstracts of other provinces, supplemented by our own requirements, and the arrangement for their use is the easiest which can be devised.

3. Superintendents are at liberty to make their own arrangements for gathering information in all matters respecting which report to the Special Branch should be made. It may be found convenient to have regular weekly reports from certain selected Inspectors to whom printed copies of the Headings could be supplied (Indent should be made on the S.B. for these), but in no case should a copy of this memorandum be given to an Inspector: instructions should be given to Inspectors verbally.

4. As regards Heading No. 9, Vernacular Newspapers, Superintendents are requested to ask the Inspector-General of Police to sanction the cost of taking in the Vernacular newspapers of the district.

5. It will be noticed in the Instructions that the *Nil* form is abolished.

6. The Instructions will come into observance from the 1st January 1899, from which date, or thereabouts, the S.B. Abstracts will be circulated (by Superintendents) to all Assistant Superintendents who will, after perusal, return them to the Superintendent who is responsible for their safe custody.

7. It remains to be said in conclusion that the Special Branch is intended to be a Bureau of Intelligence, but in no way whatever allied to that kind of espionage which obtains on the continent of Europe.

8. Copy of this memorandum with its enclosure is sent to every Superintendent, to every Assistant Superintendent and also to every District Magistrate.

FORT ST. GEORGE,
December 1898.

F. FAWCETT,
Assistant with the Government.

INSTRUCTIONS.

Everything to be reported will probably come under one of the headings printed herein. It will not be necessary to write out the heading when there is to be reported anything properly coming under it. Quotation of the number will suffice. Thus, the number 7 will indicate that the subject-matter of the text following that number relates to "Native Societies," etc. It is best for the sake of order and reference to keep to certain headings, liable to alteration as may be necessary, and this order will be retained in the Abstracts.

Should there be nothing whatever to report, write *Nil* on the sheet, note the numbers of last Abstracts received, and send it to S.B.

This diary is to be submitted weekly in substitution for the *Nil* form which is abolished.

Every diary (*Nil* diaries also) will be sent through the District Magistrate.

HEADINGS.

1. *Persons of note.*—Movements of, or anything worth notice of report about them; also their retinue and arms.

2. *Suspicious characters*, loafers, swindlers, etc.

3. *Religious preachers*, and agitators with their doings, religious sects, changes in doctrine; prophesies; propagandism; any excitement or uniting of sects or parties formerly opposed.

4. *Political movements*, sects, leaders, publications. Under this head about the District Conferences and like bodies; Congress or like meetings.

5. *Social movements*, as, for instance, that obtaining a present among the Panchamars; interdining among different sects of Brahmins; anything relating to social change, intentional or otherwise; social conferences.

6. *Native States*, Sandúru, Pudukkóttai, Cochin, etc. Anything relating to.

7. *Native Societies.*—Doings of; new ones started; meetings to be reported; composition purpose, leading members of, etc.

8. *Popular rumours*, feelings; as, for instance, those regarding the plague and its prevention.

9. *Vernacular Press.*—Special notice of any article.

10. *Miscellaneous.*—Emigration, immigration, dramatic performances, etc.

11. *Recruiting for the Native army*, in British India and in Native States.

12. *Arms Act cases.*—The usual form may be sent with the diary.

13. *Foreigners.*—Movements of —. The information that such a man has travelled for five years, "wears white dress," "visits different places" and "hails from Arabia" is useless unless something is said of his purpose in travelling, etc.

14. *Wandering gangs.*—The usual form received from districts would be used in the Abstract.

15. *Extracts (from other Provinces).*—A heading for the Abstract only.

NOTE.—Many societies ostensibly non-political are generally so either directly or indirectly, and [illegible] those social and religious are usually worthy of notice.

the word for word what it

[illegible] 5 Jul.

C 18535
16-3-89

NOTE FOR THE CHIEF SECRET

The Memorandum
lating to imprisonment
the [illegible] was returned to
A.S.B. for revision. The
I.G. of Police was on to
and as it was necess
to talk over the subject
him I had to await
his return to headq
I have now tal
with him & he has re-
vised the Memorand
& the Instructions
thereto, & He says
quite meets my vie
now".

If approved,
Memorandum & Inst
might be issued as
G.O. to the I.G. of
who could then
his orders to his
This cours
adopted form
15.3 [illegible]

I appreciate & sympathise with the difficulties under which the Special Branch labours for want of "strictly confidential" matter; but see no reason to modify the opinion I have already recorded that this Memorandum will not answer any useful purpose.

I don't think it can do any harm; and must admit my inability to frame any instructions more calculated to be of use.

16-3-89

concurred with me that para 1. should be revised. The part I commented on seems to be word for word what it

would recei[illegible]
proper ord[illegible]

it as follows [illegible]
the [illegible]
to every Dt. [illegible]
societies, [illegible]
proceedings [illegible]
frequently be of interest [illegible]
the rumours current regarding
the plague & the preventive
measures instituted by Govt.
should find place in [illegible]
reports to the S.B. together
with other facts indicating
the suspicions & credulity
of the masses in matters of
public importance. So far
however but little information
on these topics has been
supplied by the Dt. officers
& the S.B. has thus
in so far failed to fulfil
its special object.

See pencil remark on the
note to para. 5 of Headings.

18.3.99

To clean print

Government (1899) of Madras.

JUDICIAL.

38 B

STRICTLY CONFIDENTIAL.

33

To
The Dep[illegible]
Placed as [illegible]
and read [illegible]
[illegible]

Recd. }
Regd. } 1899.
Enclosures
Spare copies

G.O., No. , March 1899.

MARCH.

39

STRICTLY CONFIDENTIAL.

GOVERNMENT OF MADRAS.

JUDICIAL DEPARTMENT.

Order—No. , Judicial, March 1899.

It has been found necessary to make some changes so that the Special Branch may more properly fulfil its real function—a means "possessed by Government for "acquiring information regarding the social and political condition of the people, "and the growth, development, and effects of popular feeling or movements." But it is not intended by such changes to impose needless burdens on District officers; rather is it desirable to make them as unobtrusive as possible, to be felt as lightly as is consistent with the purpose to be fulfilled. The manner in which the original instructions to Superintendents have been appreciated and carried out during the last ten years appears to indicate that the kind of matter to be reported to the Special Branch is viewed generally as something exclusively political, such as marked political excitement or open sedition, or some kind of social upheaval; and as these things do not happen the supply to the Special Branch has been very limited indeed. The occurrence of startling events is of course a proper subject for communication to the Special Branch; but it is not the only one. The people at large are now much more enlightened, so to speak, than they were, on every Government rule or regulation, on every measure which directly or indirectly emanates from the Government; and these things are discussed extensively. There are now 170 Vernacular newspapers, and 41 newspapers the language of which is English, published in the Presidency which supported a bare half dozen 26 years ago. In every district there are now many societies, associations or like bodies, whereas a few years ago there were none, or next to none. ~~In fact, the people from whose memory former oppression under native rule has more or less faded, are now given to finding a "grievance" in this or that measure of Government, instead of, as formerly, giving it unquestioned acceptance. As rules and regulations are more strictly carried out, the hand of Government is more and more felt; and it is not always *liked*. Enlightenment such as has been referred to does not mean clearness of perception as to the reason or purpose of this or that rule. It has, however, evolved the agitator and given him willing hearers. The rumours now current regarding the plague and the preventive measures instituted by the Government form ready proof that the masses are now as credulous as ever they were. Now such rumours are just part of that effect of the Government on the people which it is the particular duty of the Special Branch to know, but regarding which so very little information is supplied to it by District officers. So that the Special Branch has been found wanting as a special means "possessed by Government," etc., for knowledge of the people; and it is this defect which is required to be remedied.~~

A

2. Instructions and headings of subjects for report to the Special Branch will be found in the enclosed paper. The headings are necessarily restricted rather than completely comprehensive, indicating merely the kind of matter to be communicated. They have been taken from the S.B. Abstracts of other provinces, supplemented by the requirements of this Presidency and the arrangement for their use is the easiest which can be devised.

---

3. Superintendents are at liberty to make their own arrangements for gathering information on all matters respecting which reports to the Special Branch should be made. It may be found convenient to have regular weekly reports from certain selected Inspectors, to whom printed forms can be supplied, but in no case should a copy of this order be given to an Inspector; instructions should be given to Inspectors orally.

4. As regards Heading No. 9, *Vernacular Newspapers*, Superintendents are to apply to the Inspector-General of Police to sanction the cost of taking in the Vernacular newspapers of the district.

5. It will be noticed in the Instructions that the present *Nil* form is abolished.

6. The Instructions will come into operation from the 1899, from which date, or thereabouts, the S.B. Abstracts will be circulated (by Superintendents) to all Assistant Superintendents who will, after perusal, return them to the Superintendent, who is responsible for their safe custody.

7. It remains to be said in conclusion that the Special Branch is intended to be a Bureau of Intelligence, but in no way whatever allied to that kind of espionage which obtains on the continent of Europe.

8. A copy of this order with its enclosure should be communicated to every Superintendent and Assistant Superintendent of Police.

(True Extract.)

Chief Secretary.

To the Inspector-General of Police.
" the Commissioner of Police.
" all District Magistrates.

A

[Instructions.

INSTRUCTIONS.

The weekly report should always be on one of the printed forms, even when there is nothing to report.

What is to be reported will probably come under one of the headings printed herein. It is not necessary to write out the heading when there is to be reported anything properly coming under it. Quotation of the number will suffice. Thus, the number 6 will indicate that the subject-matter of the text following that number relates to "Native States," etc. It is best for the sake of order and reference to keep to certain headings, liable to alteration as may be necessary, and this order will be retained in the Abstracts.

Should there be nothing whatever to report, write *Nil* on the sheet, note the numbers of the last Abstracts received, and send it to S.B.

Every diary (*Nil* diaries also) will be sent through the District Magistrate.

HEADINGS.

1. *Persons of note.*—Movements of, or anything worth notice of report about them; also their retinue and arms.

2. *Suspicious characters.*—Loafers, swindlers, etc., of more than local importance.

3. *Religious movements.*—Preachers and agitators with their doings; religious sects; changes in doctrine; prophesies; propagandism; uniting of sects or parties formerly opposed; and any new religious matter that excites interest.

4. *Political movements.*—Associations, leaders, publications. Under this head fall the District Conferences and like bodies; Congress or like meetings.

5. *Social movements*, as, for instance, that obtaining at present among the Panchamas; interdining among different sects of Brahmins; widow-marriages; anything relating to social change, intentional or otherwise; social conferences; social clubs and societies, including literary clubs and societies. political

NOTE.—Many societies ostensibly non-political are generally + ~~so~~ either directly or indirectly, and even those that are social and religious are usually worthy of notice.

6. *Native States*, viz., Mysore, Travancore, Cochin, Pudukkóttai, Sandúru, and Banganapalle. Matters of interest relating to.

7. *Popular rumours*, feelings; as, for instance, those regarding the plague and its prevention.

8. *Vernacular Press.*—Special notice of any article.

9. *Recruiting for the Native army*, in British India and in Native States. Report anything of interest, such as that a new class of the population is being recruited, that there has been an abrupt cessation of recruitment, etc.

10. *Arms Act cases.*—The usual form may be sent with the diary.

11. *Foreigners.*—Movements of —. The information that such a man has travelled for five years, "wears white dress," "visits different places" and "hails from Arabia" is useless unless something is said of his purpose in travelling, etc.

12. *Wandering gangs.*—The usual form received from districts would be used in the Abstract.

13. *Miscellaneous.*—Any other matter of interest regarding "the social and political condition of the people and the growth, development and effects of popular feeling or movements."

+ This is the contrary of what is meant: for "so" read "political."

MA 18/3

Exd. J. Henricus.

Don't print

179
21/3/99

[G. 75]

500—12-1-99.

C. 34 · 37 [illegible]
[illegible]

35 B

[illegible]

[illegible]

23/3/99.

NOTE FOR THE CHIEF SECRETA

The Order has been revised as desired by the Hon. Mr. Arund
& it is now (as
by the Chief Secretary)
submitted to His
Excellency The Gover

2

I expect [illegible] did not understand how the [illegible] wanted the para amended. I have taken the whole of it out of the order.

22/3/99.

MA
24.3.99

[illegible]
30.3.99

Issue in [illegible] as approved. The copy marked A.

4/4/99.

Government (1899) of Madras.

JUDICIAL.

STRICTLY CONFIDENTIAL.

36 B

Recd. } 1899.
Regd. 36

Enclosures
Spare copies

A
5/4/9

G.O., No. 708 March 1899.

4th May

May
~~MARCH.~~

Issuing instructions and prescribing certain headings of subjects for report to the Special Branch.

STRICTLY CONFIDENTIAL.

GOVERNMENT OF MADRAS.

JUDICIAL DEPARTMENT.

ORDER—No. 708, Judicial, 4th ~~March~~ May 1899.

It has been found necessary to make some changes so that the Special Branch may more properly fulfil its real function—a means "possessed by Government for "acquiring information regarding the social and political condition of the people, "and the growth, development, and effects of popular feeling or movements." But it is not intended by such changes to impose needless burdens on District officers; rather is it desirable to make them as unobtrusive as possible, to be felt as lightly as is consistent with the purpose to be fulfilled. The manner in which the original instructions to Superintendents have been appreciated and carried out during the last ten years appears to indicate that the kind of matter to be reported to the Special Branch is viewed generally as something exclusively political, such as marked political excitement or open sedition, or some kind of social upheaval; and as these things do not happen the supply to the Special Branch has been very limited indeed. The occurrence of startling events is of course a proper subject for communication to the Special Branch; but it is not the only one. The people at large are now much more enlightened, so to speak, than they were, on every Government rule or regulation, on every measure which directly or indirectly emanates from the Government; and these things are discussed extensively. There are now 170 Vernacular newspapers, and 41 newspapers the language of which is English, published in the Presidency which supported a bare half dozen 26 years ago. ~~[illegible] bodies, whereas a few years ago [illegible] or next to none.~~ In every district there are now many societies, associations and like bodies, the proceedings of which would frequently be of interest. The rumours current regarding the plague and the preventive measures instituted by Government should find place in the reports to the Special Branch together with other facts indicating the suspicions and the credulity of the masses in matters of public importance. So far, however, but little information on these topics has been supplied by the District officers and the Special Branch has thus and in so far failed to fulfil its special object.

2. Instructions and headings of subjects for report to the Special Branch will be found in the enclosed paper. The headings are necessarily restricted rather than completely comprehensive, indicating merely the kind of matter to be communicated. They have been taken from the S.B. Abstracts of other provinces, supplemented by the requirements of this Presidency and the arrangement for their use is the easiest which can be devised.

3. Superintendents are at liberty to make their own arrangements for gathering information on all matters respecting which report to the Special Branch should be made. It may be found convenient to have regular weekly reports from certain selected Inspectors, to whom printed forms can be supplied, but in no case should a copy of this order be given to an Inspector: instructions should be given to Inspectors orally.

---

4. As regards Heading No. 9, *Vernacular Newspapers*, Superintendents are to apply to the Inspector-General of Police to sanction the cost of taking in the Vernacular newspapers of the district.

5. It will be noticed in the Instructions that the present [illegible] form is abolished.

6. The Instructions will come into operation from the [illegible] 1899, from which date, or thereabouts, the S.B. Abstracts will be [illegible] (by Superintendents) to all Assistant Superintendents who will, after [illegible] to the Superintendent, who is responsible for their safe custody.

7. It remains to be said in conclusion that the Spe[illegible] intended to be a Bureau of Intelligence, but in no way whatever [illegible] espionage which obtains on the continent of Europe.

8. A copy of this order with its enclosure should be communicated to every Superintendent and Assistant Superintendent of Police.

(True Extract.)

Chief Secretary.

To the Inspector-General of Police.
Copy to the Commissioner of Police.
" all District Magistrates.
- ~~Commissioner of Police~~
- Resident Travancore & Cochin (Thro' Pol. Dept.)
- Political Agents Pudukkottai Banganapalle & Sandur
- Resident Mysore with C.S.
- [illegible] S.B.

[Instructions.

INSTRUCTIONS.

The weekly report should always be on one of the printed forms, even when there is nothing to report.

Everything to be reported will probably come under one of the headings printed herein. It will not be necessary to write out the heading when there is to be reported anything properly coming under it; [illegible] quotation of the number will suffice. Thus, the number 6 will indicate that the subject-matter of the text following that number relates to "Native States," etc. It is best for the [illegible] and reference to keep to certain headings, liable to alteration as may be [illegible] order will be retained in the Abstracts.

Should there be nothing whatever to report, write *Nil* on the sheet, note the numbers of the last Abstracts received, and send it to S.B.

Every diary (*Nil* diaries also) will be sent through the District Magistrate.

HEADINGS.

1. *Persons of note.*—Movements of, or anything worth notice of report about them; also their retinue and arms.

2. *Suspicious characters.*—Loafers, swindlers, etc., of more than local importance.

3. *Religious movements.*—Preachers and agitators with their doings; religious sects; changes in doctrine; prophesies; propagandism; uniting of sects or parties formerly opposed; and any new religious matter that excites interest.

4. *Political movements.*—Associations, leaders, publications. Under this head fall the District Conferences and like bodies; Congress or like meetings.

5. *Social movements*, as, for instance, that obtaining at present among the Panchamas; interdining among different sects of Brahmins; widow-marriages; anything relating to social change, intentional or otherwise; social conferences; social clubs and societies, including literary clubs and societies.

NOTE.—Many societies ostensibly non-political are generally political either directly or indirectly, and even those that are social and religious are usually worthy of notice.

6. *Native States*, viz., Mysore, Travancore, Cochin, Pudukkottai, Sandūru, and Banganapalle. Matters of interest relating to.

7. *Popular rumours*, feelings; as, for instance, those regarding the plague and its prevention.

8. *Vernacular Press.*—Special notice of any article.

9. *Recruiting for the Native army*, in British India and in Native States. Report anything of interest, such as that a new class of the population is being recruited, that there has been an abrupt cessation of recruitment, etc.

10. *Arms Act cases.*—The usual form may be sent with the diary.

11. *Foreigners.*—Movements of —. The information that such a man has travelled for five years, "wears white dress," "visits different places" and "hails from Arabia" is useless unless something is said of his purpose in travelling, etc.

12. *Wandering gangs.*—The usual form received from districts would be used in the Abstract.

13. *Miscellaneous.*—Any other matter of interest regarding "the social and political condition of the people and the growth, development and effects of popular feeling or movements."

Ead. J. Henrious

3839

Government of Madras.

JUDICIAL.

STRICTLY CONFIDENTIAL.

Enclosures

Recd. } 1899. Press copies

Regd.

G.O., No. [illegible] March 1899.

MARCH.

42 R

For the Press [illegible] with margin

Please [illegible] clean proof. It is intended for circulation to Hon'ble members and to H.E. the Governor. 2 (two) copies of the proof are wanted please

[illegible]
10/3/99

39

40B

41

STRICTLY CONFIDENTIAL.

40

GOVERNMENT OF MADRAS.

JUDICIAL DEPARTMENT.

ORDER—No. , Judicial, March 1899.

It has been found necessary to make some changes so that the Special Branch may more properly fulfil its real function as a means "possessed by Government for "acquiring information regarding the social and political condition of the people, "and the growth, development, and [illegible] of popular feeling or movements." But it is not intended by such changes to impose needless burdens on District officers,/ rather is it desirable to make them as unobtrusive as possible, to be felt as lightly as is consistent with the purpose to be fulfilled. The manner in which the original instructions to Superintendents have been appreciated and carried out during the last ten years appears to indicate that the kind of matter to be reported to the Special Branch is viewed generally as something exclusively political, such as marked political excitement or open [illegible]tation, or some kind of social upheaval; and as these things do not happen [illegible]y to the Special Branch has been very limited indeed. The occurrence of stirring events is of course a proper subject for communication to the Special Branch; but it is not the only one. The people at large are now much more enlightened, so to speak, than they were on every Government rule or regulation, on every measure which directly or indirectly emanates from the Government; and these things are discussed extensively. There/are now 170 Vernacular newspapers, and 41 newspapers the language of which is English, published in the Presidency which supported a bare half dozen 26 years ago. In every district there are now many societies, associations or like bodies, whereas a few years ago there were none, or next to none. In fact, the people from whose memory former oppression under native rule has more or less faded, are now given to finding a "grievance" in this or that measure of Government instead of, as formerly, giving it unquestioned acceptance. As rules and regulations are more strictly carried out, the hand of Government is more and more felt; and it is not always *liked*. Enlightenment such as has been referred to does not mean clearness of perception as to the reason or purpose of this or that rule. It has, however, evolved the agitator and given him willing hearers. The rumours now current regarding the plague and the preventive measures instituted by the Government, ~~etc.,~~ form ready proof that the masses are now as credulous as ever they were. Now such rumours are just part of that effect of the Government on the people which it is the particular duty of the Special Branch to know, but regarding which so very little information is supplied to it by District officers. So that the Special Branch has been found wanting as a special means "possessed by Government," etc., for knowledge of the people; and it is this defect which is required to be remedied.

2. Instructions and Headings of subjects for report to the Special Branch will be found in the enclosed paper. The Headings are necessarily restricted rather than completely comprehensive, indicating merely the kind of matter to be communicated. They have been taken from the S.B. Abstracts of other provinces, supplemented by the requirements of this Presidency and the arrangement for their use is the easiest which can be devised.

3. Superintendents are at liberty to take their own arrangements for gathering information on all matters respecting which report to the Special Branch should be made. It may be found convenient to have regular weekly reports from certain selected Inspectors to whom printed forms could be supplied, but in no case should a copy of this order be given to an Inspector: instructions should be given to Inspectors orally.

4. As regards Heading No. 9, *Vernacular Newspapers*, are to Superintendents apply to the Inspector-General of Police to sanction the cost of taking in the Vernacular newspapers of the district.

5. It will be noticed in the Instructions that the present *Nil* form is abolished.

6. The Instructions will come into operation from the 1899, from which date, or thereabouts, the S.B. Abstracts will be circulated (by Superintendents) to all Assistant Superintendents who will, after perusal, return them to the Superintendent who is responsible for their safe custody.

7. It remains to be said in conclusion that the Special Branch is intended to be a Bureau of Intelligence, but in no way whatever allied to that kind of espionage which obtains on the continent of Europe.

8. A copy of this order with its enclosure should be communicated to every Superintendent and Assistant Superintendent of Police.

(True Extract.)

Chief Secretary.

To the Inspector-General of Police.
,, the Commissioner of Police.
,, all District Magistrates.

[Instructions.

INST[illegible]IONS.

The weekly report should always be on [illegible] the printed forms, even when there is nothing to report.

Everything to be reported will probably [illegible] one of the headings printed herein. It will not be necessary to write out the headi[illegible] there is to be reported anything properly coming under it. Quotation of the number [illegible]. Thus, the number 7 will indicate that the subject-matter of the text following that [illegible] "Native Societies," etc. It is best for the sake of order and reference to keep [illegible] headings, liable to alteration as may be necessary, and this order will be retained in th[illegible]tracts.

Should there be nothing whatever to rep[illegible] Nil on the sheet, note the numbers of the last Abstracts received, and send it to S.B.

Every diary (Nil diaries also) w[illegible] the District Magistrate.

HE[illegible]GS.

1. *Persons of note.*—Movements of, or any[illegible] worth notice of report about them; also their retinue and arms.

2. *Suspicious characters.*—Loafers, swindl[illegible] more than local importance.

3. *Religious movements.*—Preachers and [illegible] with their doings; religious sects, changes in doctrine; prophesies; propagandism; un[illegible] or parties formerly opposed; and any new religious matter that excites interest.

4. *Political movements.*—Associations, [illegible]tions. Under this head fall the District Conferences and like bodies; Congress or li[illegible].

5. *Social movements*, as, for instance, [illegible] at present among the Panchamas; interdining among different sects of Brahm[illegible]-marriages; anything relating to social change, intentional or otherwise; social confer[illegible] social clubs and societies, including literar[illegible] clubs and societies.

NOTE.—Many societies ostensibly non-poli[illegible] directly or indirectly, and even those [illegible] are social and religious are usually worthy of n[illegible].

6. *Native States*, viz., Mysore, Trav[illegible]kkóttai, Sandúru, and Banganapalle. Matters of interest relating to.

7. *Popular rumours*, feelings; as, [illegible] regarding the plague and its prevention.

8. *Vernacular Press.*—Special notice of [illegible]

9. *Recruiting for the Native army*, in Brit[illegible] and in Native States.—Report anything of interest, such as that a new class of th[illegible] is being recruited, that there has been an abrupt cessation of recruitment, &c.

10. *Arms Act cases.*—The usual form ma[illegible] with the diary.

11. *Foreigners.*—Movements of.— The [illegible]tion that such a man has travelled for five years, "wears white dress," "visits different p[illegible]" and "hails from Arabia" is useless unless something is said of his purpose in travelling, [illegible].

12. *Wandering gangs.*—The usual form re[illegible] districts would be used in the Abstract.

13. Miscellaneous.— Any [illegible] of interest regarding "the social [illegible]tical condition of "the people and [illegible]th, development "and effects of [illegible] feeling or movement."

Ext. J. Henricus.

F.S.
m

45 B

I send herewith 6 copies of G.O. 708 Judl. d/ 4-5-99 (Strictly Confidential). Please keep three copies in the spare copies bundles there and the remaining 3 copies with the spare copies intended for our Confidential Volumes and return this slip.

V. Sri
2/6/99

Returned

24/7/99

146