

Judicial (1895) Department.

ORDINARY PRINTED.

G.O., No 1140

Dated 27th May 1895

INDEXED.

[Despatch Abstract.]

GOOD CONDUCT ALLOWANCES TO THE JAIL
WARDER ESTABLISHMENT.

Approving, subject to certain modifications, the revised
rules for the grant of---, and permitting, as recommended by the
Inspector General, ~~of~~ good service to count from the 1st January 1894.

BACK PAPERS.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

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G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.
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C.	3269	Indl	95				

Gobt. of {1895} Madras.

JUDICIAL.

Issued

Recd.

Encl.

G.O., 27th May 1895, No. 1140.

MAY.

Good-conduct Allowances to the Jail Warder Establishment.

Approving, subject to certain modifications, the revised rules for the grant of —, and permitting, as recommended by the Inspector-General, good service to count from the 1st January 1894.



GOVERNMENT OF MADRAS.

JUDICIAL DEPARTMENT.

READ—again the following paper :—

G.O., dated 9th January 1895, No. 33, Judicial.

ABSTRACT.—Making certain remarks on the draft rules for the grant of good-conduct stripes and rewards to jail-warders and head warders submitted by the Inspector-General of Prisons.

READ—also the following paper :—

From A. G. CARDEW, Esq., M.A., Inspector-General of Prisons, to the Chief Secretary to Government, dated Ootacamund, 16th February 1895, No. 1094.

With reference to G.Os., dated 9th January 1895, No. 33, and 2nd February 1895, No. 228, Judicial, I have the honour to submit for the approval and sanction of Government a draft addition to the Jail Code embodying rules for the grant of good conduct stripes and rewards to jail warders.

2. Having in view the directions contained in paragraph 1 of G.O., dated 9th January 1895, No. 33, Judicial, I have felt some doubt whether I should adopt the system of "marks" suggested in paragraph 2 of that order or the rule on this point which has been subsequently sanctioned for use in the Police Department. The latter course has been adopted because it appeared to represent the system which Government has finally approved and because it was simpler. The use of "marks" would cause extra labour and for other reasons does not appear to me to be desirable. The Police rule has been therefore followed.

3. The main difference between the rules now submitted and those sanctioned for the Police Department is that the former give power to the head of the department to make a special award of a single good-conduct stripe for any specially meritorious and useful service. This feature of the scheme is so important that its omission from the Police rules is surprising, but possibly money rewards are resorted to in such cases in that department. It is quite as necessary to reward conspicuous steadiness under temptation, intelligence, or courage, such as instanced in paragraph 3 of my letter, No. 5127, dated 20th August 1894, as it is to encourage the blameless performance of routine duties.

4. Such other differences as exist between the rules adopted in the Police Department and those now submitted arise out of the differences in the conditions of service in the two departments, the smallness of the jail establishments, the much closer method of supervision to which they are subject, and the like. I would recommend that good service under these rules may be allowed to count from 1st January 1894.

ENCLOSURE.

Good-conduct Stripes and Rewards.

Rule 237-A.—Warders and head warders will be eligible for good-conduct stripes and rewards under the following conditions, namely—

(1) Good-conduct stripes will be granted either for conspicuously good service in particular cases or for uninterrupted good conduct.

(2) The first category will include cases in which escapes are prevented by special intelligence or alertness or in which jail offences of a serious nature are detected. Not more than one such stripe shall be awarded for each such service, and the award shall be made by the Inspector-General.

(3) Uninterrupted good conduct will entitle a warder or head-warder to good-conduct stripes on the following scale:—

For three years of uninterrupted good conduct 1 stripe.

For every two further years of uninterrupted good conduct .. 1 stripe.

Provided that no more than three stripes shall be worn. The stripes will be of red cloth and will be worn on the left fore-arm.

(4) To a warder or head warder who has earned three good conduct stripes under the last preceding clause, a good-conduct allowance of one rupee per mensem shall be granted and he shall receive an additional allowance of one rupee per mensem when six stripes have been secured. Provided that the number of warders and head-warders in possession of such good-conduct rewards shall not exceed 20 per cent. of the sanctioned warder establishment.

(5) Interruptions of good conduct are of two classes, namely, first, the accumulation within one year of two black marks, or punishment by fine more than once within the year, second, reduction or suspension (not followed by honourable acquittal). Each interruption of good conduct of the first class shall involve the loss of one stripe, viz., the one last earned, while each interruption of good conduct of the second class shall involve the loss of three stripes, viz., those last earned. If the officer possesses less than three stripes, all stripes will be lost. The loss of good-conduct stripes under this clause will not debar an officer from future award of good-conduct stripes under the conditions laid down in clauses (1) to (3) *supra*.

(6) As soon as the number of good-conduct stripes is reduced below six and three, respectively, the second and first good-conduct allowance shall be withdrawn.

(7) Good-conduct allowances shall be treated as local allowances and passed for the period of duty, or of absence on privilege leave, but not for other periods of leave.

(8) The grant and withdrawal of good-conduct stripes and rewards shall be recorded in the Jail Officers' Appointment and History Book.

ORDER—dated 27th May 1895, No. 1140, Judicial.

The revised rules for the grant of good-conduct allowances to the jail warder establishment are approved subject to the omission of the words "within one year" in clause (5) and the insertion of the word "respectively" in clause (6), and will be sanctioned as required by section 60 of the Prisons Act, 1894.

2. As the Inspector-General recommends, good service will be allowed to count from the 1st January 1894.

(True Extract.)

Chief Secretary.

To the Inspector-General of Prisons.
" Financial Department.

Exd. A. Raitt.

Good Conduct Stripes and Rewards

Rule 237 A. Warders and Head Warders will be eligible for good conduct stripes and rewards under the following conditions namely:—

(1). Good Conduct stripes will be granted either for conspicuously good service in particular cases or for uninterrupted good conduct.

(2). The first category will include cases in which escapes are prevented by special intelligence or alertness or in which jail offences of a serious nature are detected. Not more than one such stripe shall be awarded for each such service, and the award shall be made by the Inspector General.

(3). Uninterrupted good conduct will entitle a warder or head-warder to good conduct stripes on the following scale:—

For three years of — } 1 stripe
uninterrupted good conduct

For every two further years } 1 stripe
of uninterrupted good conduct

Provided that no more than three stripes shall be worn. The stripes will be of red cloth and will

will be worn on the left fore-arm.

(4). To a warder or head-warder who has earned three good conduct stripes under the last preceding clause, a good conduct allowance of one rupee per mensem shall be granted and he shall receive an additional allowance of one rupee per mensem when six stripes have been secured. Provided that the number of warders and head-warders in possession of such good conduct rewards shall not exceed 20 per cent of the sanctioned warder establishment.

(5). Interruptions of good conduct are of two classes, namely— 1st— the accumulation ~~(within one year)~~ of two black marks, or punishment by fine more than once within the year. 2nd— reduction or suspension (not followed by honourable acquittal). Each interruption of good conduct of the first class shall involve the loss of one stripe, viz— the one last earned, while each interruption of good conduct of the second class shall

not, however, the good allowance granted to a warder on promotion to head-warder?

to be omitted over black mark rules

shall involve the loss of three stripes, viz. those last earned. If the officer possesses less than three stripes, all stripes will be lost. The loss of good conduct stripes under this clause will not debar an officer from future award of good conduct stripes under the conditions laid down in clauses (1) to (3) supra.

(6). As soon as the number of good conduct stripes is reduced below six and three, respectively, the second and first good conduct allowance shall ^{respectively} be withdrawn.

(7). Good conduct allowances shall be treated as local allowances and passed for the period of duty, or of absence on privilege leave, but not for other periods of leave.

(8). The grant and withdrawal of Good Conduct stripes and rewards shall be recorded in the Tail Officers' Appointment and History Book.

A. G. Cardew
Inspector General of Prisons

has

No. 1094.

842
Ootacamund.
Prison
OFFICE OF THE INSPECTOR-GENERAL OF JAILS,
Dated 16 February 1895.

From

A. G. CARDEW, Esq., M.A.,

INSPECTOR-GENERAL OF JAILS, Prisons.

To

THE

CHIEF SECRETARY TO GOVERNMENT,

SIR,

Enclosure.

With reference to G.O. 9th January 1895
No. 33 and 2nd February 1895 No. 228 Judicial,
I have the honour to submit for the ap-
proval and sanction of Government a
draft addition to the Jail Code em-
bodying rules for the grant of good
conduct stripes and rewards to Jail
Wardens.

2. Having in view the directions
contained in paragraph 1 of G.O. 9th Jan'y
1895 No. 33 Judicial, I have felt some
doubt whether I should adopt the sys-
tem of "marks" suggested in paragraph 2
of that order, or the rule on this point which
has been subsequently sanctioned for use
in the Police Department. The latter course

shall

has been adopted, because it appeared to represent the system which Government has finally approved, and because it was simpler. The use of "marks" would cause extra labour and for other reasons does not appear to me to be desirable. The Police Rule has been therefore followed.

3. The main difference between the Rules now submitted and those sanctioned for the Police Department is that the former give power to the Head of the Department to make a special award of a single good conduct stripe for any specially meritorious and useful service. This feature of the scheme is so important that its omission from the Police Rules is surprising but possibly money rewards are resorted to in such cases in that Department. It is quite as necessary to reward conspicuous steadiness under temptation, intelligence, or courage, such as instances in paragraph 3 of my letter N. 5127 dated 20th August 1894, as it is to encourage the blameless performance of routine duties.

4. Such other differences exist between the rules adopted in the Police Department and those now submitted arise out of the differences in the conditions of service in the two Departments - the smallness of the Jail Establishments, the much closer method of supervision to which they are subject, and the like. I would recommend that good service under these rules may be allowed to count from 1st January 1894.

I have the honour to be,

Sir,

Your most obedient servant

R. G. Anderson
Inspector General of Prisons

JUDICIAL.

JAIL (1895) DEPARTMENT.

From

THE INSPECTOR-GENERAL OF PRISONS,

To

THE CHIEF SECRETARY TO GOVERNMENT.

Dated 16

Despatched

Received 20

ENCLOSURES. 1.

Subject.

Submitting for the approval and sanction of Government a draft addition to the Jail Code embodying rules for the grant of good conduct stripes and rewards to Jail Warders.

[G.]
25
200-8-2-05.

C. No.

Judicial
DEPARTMENT.

FOR ORDERS.

The J. G. Prisons has accepted the suggestions contained in G.O. 20 of 95, but has retained "Stripes" instead of "marks" as he thinks that the system of keeping register of "marks" would cause extra labor.

The draft rules may now be approved.

The
22.2.95

Good-Conduct Markers
Jail - 1895

FOR ORDERS

W:
The original of G.O. 9. 1. 95 No 33
must be put up; Kurbua Ras. will
explain why it was not put up with
the paper disposed of in G.O. 2 February
1895 No 228. It had an important
bearing on this paper; the omission &
putting up was a most serious mistake.
Please see p. 1.
Submitted on a separate
note.
H.R. 8/3.

[G.]
[25.]
100-21-12-94.

From

Also, Currents 1123 & 1891 from
the Accountant-General
No. 842

The J. G. of Prisons.

Dated

189

FOR ORDERS.

I agree with all the
suggestions herein.

~~The following~~
with ref. however to the
U.S.'s query in blue pencil on
p. 2 of the draft Rules as to the
necessity for payment of G.C. pay
by wardens permitted to be
Head Wardens, it had not
struck me before that, in granting
G.C. pay to Head Wardens, we
were going beyond the Police rules,
which limit G.C. pay to Constables.
Is there any reason why H.
wardens should have this concession?
At what rates are they paid?

8/3
15/95
G.O. 20. 9. 1. 95 No 23

Order.

P.S.

The unused rules for the grant of
good conduct allowances to the jail
under establishment will be approved
subject to the omission of the words "within
one year" in clause (5) & the insertion of the
word "respectively" in clause (6).

Please see G.O. 9. 1. 95 No 33
& notes in order.
Mr. Cardew now submits revised
rules with reference to that order &
to G.O. 2. 2. 95 No 228 sanctioning
similar good conduct allowances in
the case of the Police. -
The new rules contain no reference
to "red marks" as directed by G.O.
9. 1. 95 No 33; this is due to the
fact that the J. G. of Police pointed out
that "red marks" were obsolete in his
Department, & that Govt. in G.O. 2.
2. 2. 95 No 228 approved the
grant of Police Good Conduct allowances
with reference to "stripes" only, all
mention of red marks being omitted.
2. Mr. Cardew carries out the other
suggestion made in G.O. 9. 1. 95 No 33
by inserting a provision that not more
than three stripes shall be worn,
although more may have been earned.
In other respects his rules follow
those sanctioned for the Police with
the following exceptions:

P.T.V.

(i) Stripes may be given for conspicuous good service in particular cases: this was tacitly approved in P.O. of 9. 1. 95 No 33.

(ii) The first stripe is awarded after three years uninterrupted good conduct, each succeeding stripe after two years more; whereas in the police rules, the first stripe takes 4 years, the second three years, the third two years, the fourth three years, the fifth two years, & the sixth only one year. — The Police rules also provide for a seventh stripe carrying a silver chevron.

(iii) The number of allowances is limited to 20% of the sanctioned strength, as against 10% in the police rules. This limit was tacitly approved in P.O. of 9. 1. 95 No. 33.

3. Two other points call for notice:
a. the words "within one year" in rule 5 in the pencil brackets must go out, as the J.P. has pointed out in a note the current marked for C.S. only; the reason being that under the black mark rules, three months good conduct cancels a black mark. The insertion of the words in the corresponding police rule was a mistake due to failure to refer to the black mark rules.

b. The acct. General has pointed out in another current that s 91 of the C.S.R. requires the sanction of the Govt. of India to these rules; the allowances are not local allowances within the meaning of C.S.R. s 38.

c. Mr. Andrews recommends that good service be counted from 1st January 1894: no allowances will then be due until

Good Conduct Allowances, Fails.

H.M.

(For orders)

Shankar
Acct. General's letter
referred to in para 316
of note; sent to office this
morning

* 10. 6. 95
22. 3. 95

Note:

This to be kept back pending
reply to ref. to AG. memo 1123/95.
(by order of AG.)

please see
next
page - para 5
of 1123/95.
for note.

January 1897

19. 2. 95

[G.]
25.
100-8-3-95.

DEPARTMENT.

C. No.

FOR ORDERS.

5. In C. 1991 the accountant General withdraws his objection on the understanding that good conduct allowances are considered "personal allowances" as in the Central Provinces.

It is for consideration whether it is necessary to substitute "personal" for "local" in police rule no. 3 (vol. p. 2 of P.O. of 2. 2. 95 No. 228). The rule does not describe the allowance as a "local allowance" but merely lays down that they should be treated similarly.

"Personal allowances" are included in the calculation of emoluments for pension purposes (C.S.R. s 530 (b)) unless they are of the nature of "good service pay" (C.S.R. s 539) as the allowances now in question are

The Central Province Rule*, which to Accountant General considers to be a satisfactory precedent is loosely worded but it is clear that the allowances in force there do not count for pension. It is submitted therefore that there is no necessity to alter the rules in G.O. 228 & that to substitute "personal" for "local" would only create a mistaken idea that these good conduct allowances counted for pensions. - Perhaps therefore it will suffice to record to Acct. General's letter with the remark that these good conduct allowances are personal to the men on whom they are conferred & that being of the nature of good service pay do not count for a pension.

20 30-4-95
35/4/95

note refer in annex
C.No 1991/85
22/5

Good Conduct Allowances

Fails

FOR ORDERS.

H.M.

T. J. answer
G. J. answer
H.M.

U. Office written to for
papers ds
4/5

Relinquished
19/5

Please see set at page 27 of the
Commissioner's Special Report on the
subject (C.O. 228/95) & also para 11
of the General Report.

R 15/5

R 15/5 note
sub
85
16/5

Note for H.M.

In his note of the 1st inst. H.M. enquires whether there is any reason why Head Constables should be paid good conduct allowance while H.M. Constables are not allowed any such concession and at what rates these men are paid.

Police H.M. Constables appear to be more favourably placed as regards their emoluments than Jail H.M. Constables. In the Jail Dept., head wardens of the first class are paid Rs 15 p.m., head wardens of the second class Rs 12 & those of the third class Rs 10. The pay of the H.M. Constables on the other hand, varies from Rs 10 to Rs 25. Besides this, H.M. Constables in charge of stations receive a charge allowance at the rate of Rs 7 a month for first class stations & Rs 4 for second class stations. It may be added that

* Note shall be prepared by the 8/5/95 report
in G.O. 228/95

* H.M. Const.	1 grade	-	Rs. 25
"	2 " "	-	20
"	3 " "	-	16
"	4 " "	-	14

(Note para 36) of the Police Manual

Police are often compensated
 for their labours in ^{heavy} cases
 by means of ~~in the shape of~~ rewards. whereas
 a jail warder has fewer opportunities of getting rewards, any thing of the sort
 from the above it will be
 seen that there appears to be
 some special reasons for
 extending the concession of good
 conduct allowance to the warders.

16-5-95
 17/5/95

Very well - Let it

16/5/95
 20/5/95

G.O. No. 1140 (J.W.L.)
 27-5-95

[G.]
 [24.]
 690-8-3-95.

DEPARTMENT.

Papers to be read in proceedings:—

Again G.O., dated 189 , No.
 Again G.O., dated 9 January 1895, No. 53 J.W.L.
 Current No. of 189 , dated from

A — Current No. 842 of 1895, dated 16 Feb. from the J.P. of Prisons.

ORDER.
 P.P. of 27th May 1895 No. 1140

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 good conduct allowances to the
 jail warder establishment ^{are} ~~will~~
 be approved subject to the omission
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 in clause (5), & the insertion of
 the word "respectively" in clause
 (6), & will be sanctioned as
 required by s 60 of the Prisons
 Act 1894

2. As the J.P. recommends good
 service will be allowed to
 count from the 1st January 1895

(J.P.O.)
 22-5-95
 The J.P. Prisons 6 } dated
 The Financial Dept. 1 } 12/6/95

1475

Good Conduct
Allowances,
Jails

307
27TH MAY 1895, No. 1140, JUDICIAL.

Proof 6/6

GOVERNMENT OF MADRAS.

JUDICIAL DEPARTMENT.

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(True Extract.)

Chief Secretary.

To the Inspector-General of Prisons.
Financial Department.

Exd. A. Raith.

*Alleged & still
V.B. Print the enclosure
to the current as drafted
by the I.G. and not as
amended by Genl.*

7/6.

Govt. of {1895} Madras.
JUDICIAL.

Issued

Recd.

Encl.

G.O., 27th May 1895, No. 1140.

MAY.

Good-conduct Allowances to the Jail
Warder Establishment.

Approving, subject to certain modifications, the revised rules for the grant of —, and permitting, as recommended by the Inspector-General, good service to count from the 1st January 1894.

First copy sent to Press.

Returned for signature.

Despatched in print.

REID AGAIN G.O., No.
139

DATE

CURRENT No.

ENCLOSURES TO C, No.

ORDER OF GOVERNMENT

LETTER OF GOVERNMENT.

STATEMENT WITH DITTO.

PERS NOT FILED UP, BEING WANT FOR DESPATCH
IN ORIGINAL.

N.B. —

A = Print in full.
B = Not to be printed.
P = Print abstract only.
Q = Print heading only.

NUMBER OF COPIES
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Order complete with Letter.