

MADRAS RECORD OFFICE.

Government of Madras.

Judicial DEPARTMENT.

G.O. No. 668	Press ~~Mis.~~
62-63	
Dated 9-5-19-1864	

7/8

Not to be folded or roughly handled

[Handwritten signature]

*Proceedings of the Madras Government, Judicial Department,
9th May 1864.*

No. 62. Read the following letter from W. ROBINSON, Esq., Inspector General of Madras Police; to A. J. ARBUTHNOT, Esq., Chief Secretary to the Government of Fort Saint George, dated Madras, 3rd December 1863, No. 2613.

Accountant Department.

I beg to bring the subject of requiring the inhabitants of Towns to pay for their own Police, under the consideration of Government.

2. The Police estimates were made on the most economical scale, from the first. Recent reductions have since lowered the numerical strength of the Constabulary force in most Districts, so that it is now quite below what we can hope to continue to work with. In the meantime growing wealth, extension of cultivation, and the settling of population in parts of the country hitherto poor and little known, are steadily increasing the demand for Police protection, even in rural parts of the country. This demand we cannot supply on the present estimates. Wages too have risen so greatly that the pay of the men of the lower ranks must be increased. I fear that further reduction of numbers cannot safely be looked to, to relieve the pressure in this direction.

3. For comparatively few of the Towns in this Presidency has a Town Police, with night watch and Patrol, been attempted to be provided under the present system. And even these Towns are inadequately supplied with Police. The small bodies of men now furnished from the General Constabulary are worked beyond their power, the number is insufficient, and the due Patrol and night watch cannot be accomplished. Burglary and night offences are consequently very rife and cannot, with present means, be properly repressed. The force must shortly be increased even in these places. Several Towns will soon require an European Assistant Superintendent in special charge. But none can now be given.

4. Numerous large places, *in reality* Towns, are rapidly rising in importance; but they are now practically left without Police and night watch. A small party of rural Police is now stationed in most of them. But this small body has the whole of the surrounding country to attend to. No Patrol or night duty, such as all Towns require, can now be even attempted. No provision can be made at present for giving an efficient Town Police for such places.

5. To meet these difficulties, I doubt not that we *must* look to local taxation. Thirty-six and a half *lakhs* of Rupees, in round numbers, are devoted to Police purposes of this Presidency (exclusive of the Presidency Town Police) from the Imperial revenues. This sum is not likely to be increased, so as to meet the expense, either of the indispensable extension of Police arrangements in rural parts and Towns, or of adequate and indispensable increase of remuneration of the lower grades of the force.

6. The first step then clearly is to require that the inhabitants of all Towns shall maintain the Police now supplied, and provide for their increasing wants when called for by local cesses.

7. In my paper submitted to Government, on proposed Police arrangements, and dated 3rd December 1858, I pointed out that the inhabitants of Towns should, in justice to the country and to themselves, be required to pay for their own Police in the following terms:—

136. As regards other items of credit. The house and shop tax of the entire Presidency, amounting to Rupees 2,61,885, might likewise be devoted to Police purposes. This tax should be extended in the form of a Municipal tax in Towns. It has been set aside by law (Regulation I of 1816) in Tanjore, for Police purposes. And it is high time that the principle of special taxation for such purposes, within Towns at least, should be generally adopted. The cost of Town Police forms a heavy item in estimating the force required in many Districts; and the character of the duty, chiefly night Patrol, is very exhausting. Towns therefore require a powerful Police force. Very grave gang robberies have occurred in Towns; house-breaking and stealing by night, and other offences against property, are painfully rife in every Town. But the Town Police, as now allowed from the public establishments, is unavoidably weak everywhere. The want is generally so pressing that expedients are now resorted to in most Districts to increase a meagre force, by unduly withdrawing the Police from rural parts, to maintain a Town watch and ward. A most unjust and unequal practice of impressment obtains likewise in many parts, in order partially to supply the deficiency of Police in Towns. A few of the

inhabitants are turned out every night to perform *gratuitous* night Patrol. This Patrol does not, however, consist of those Merchants who have wealth to protect, or of their dependants and paid substitutes. It is the wretched laborer who has nought to fear or lose—too poor to escape, too meek to resist the impressment—who passes the night of a working day, in patrolling the streets for the benefit of those who could well afford to pay for the protection of their own property. It is a miserable system. It cannot be effectually controlled. And even where most stringently and most oppressively worked, it produces but a fitful, uncertain, and weak watch and ward. It should be discontinued and a proper system introduced. As regards the cost of Police in Towns, the revenues from which establishments are maintained are chiefly raised from rural Districts; the contribution of Towns to general taxation is not commensurate with the advantages they derive from good government. Towns therefore have little claim to share in the general expenditure on good Police; no claim whatever to have the costs of the *extra* establishment required to be maintained for their general well-being and convenience, defrayed from the

* N. B.—In rural parts one Policeman to every thousand inhabitants is generally found sufficient. In Towns one Policeman to every 300 or 400 inhabitants is indispensable.

general revenues of the country. A Legislative enactment should be passed for gradually providing Police for the Towns subject to the Presidency of Fort Saint George, at their own cost. Experience has shown that the Act XXVI of 1850 is, and is likely to remain, wholly inoperative.

8. Villagers are required to pay for a local Village Police—why not the inhabitants of Towns? In other parts of India, Towns pay for the Police established in them—why not in this Presidency?

9. As regards the nature of the rate to be adopted, I think that a house and shop tax would be the easiest understood. The house and shop tax of the Presidency, from which 2,50,000 Rupees were realized, was originally a *Kavili* (Police) tax. It should be revived, improved and extended, and then applied to this Municipal and local purpose. Rates may be levied on all property.

10. I do not here allude to the obvious and well established advantage of coupling up the people to their Police, by making them pay for its maintenance. The measure would awaken the interest of the inhabitants in the operation of the Police, and secure their watchfulness over its efficiency and management. It would force the Police to feel the stake they have in earning the good-will and approval of the people, by vigilance and activity, as well as by abstaining from oppression and all appearance of arrogance.

11. The Police so paid for would be no separate or local organization. It must be part of the District force, as required by law: subject to the same authority and liable for duty anywhere. The District Police would be subsidised, in short so far as concerned the portion employed in the Towns, from local rates.

12. I beg to recommend that a Bill be at once submitted to the Legislative Council, to provide for the levy of a Police rate in all Towns—either by house and shop tax or on a valuation of all property within the Town—and to enable me to debit the charges for Town Police to that Fund. I will, if the principle be affirmed by Government, prepare the Bill in communication with the Secretary to Government in the Legislative Department.

13. I think that a contribution or Grant-in-aid from the General Police Fund—the Budget grant—to the extent of 25 per cent. of the expenditure on the Police of any Town, should be allowed by Government. In other words inhabitants of Town should pay 75 per cent. of the cost of their Police.

14. The Act should empower the Governor in Council to decide on what places should be created as Towns for Police purposes and fix their limit; also to fix the rates of pay and general charges on station-houses, &c. The minimum population might be fixed at 5000 inhabitants, and the maximum strength of Police to population, at one Policeman to every 350 inhabitants.

15. The accompanying list A shows the Towns, &c. of the Presidency now supplied with Town Police, at the sole cost of the State, together with the cost. Rupees 2,31,442 is the

amount in pay and other allowances. To all of these Towns the operation of the proposed Act should be at once extended.

16. I append likewise a Statement of all Towns with population exceeding 5000 inhabitants throughout the Presidency, to many of which the Act should shortly be extended.

A.
List of Towns for which Police is provided from the General Budget.

Districts.	Names of Towns.	Number of Inhabitants.	Number of Police.	Proportion to Inhabitants.	Cost.	Remarks.
				One Con. to		
Ganjam...	Ganjam.....	5741	32	179	4884	A sea port town.
	Berhampore.....	17,945	17	1055	2889	Quite inadequate.
	Chicacole.....	11,828	23	514	3478	
Vizagapatam...	Vizagapatam and Waltair ... }	16,758	63	488	8544	
	Vizianagaram.....	13,680	23	740	3478	
	Bimlipatam.....	5912	16	369	2082	
Godavery.....	Cocanada.....	8814	25	352	4070	
	Ellore.....	20,131	22	915	2254	
	Rajahmundry.....	15,283	17	899	3306	
Kistna.....	Masulipatam ..	35,820	54	663	7555	Do.
	Guntur.....	15,232	20	761	5127	
Nellore...	Nellore.....	26,637	21	1110	3362	Do.
Kurnool...	Kurnool.....	27,819	46	605	5958	
	Kambam.....	14,378	30	479	3156	
Bellary...	Bellary.....	37,459	72	520	9812	Do.
	Adoni.....	10,317	22	794	2254	
Cuddapah...	Cuddapah.....	28,343	54	191	6722	Population incorrect.
North Arcot...	Vellore.....	11,904	39	726	5144	Quite inadequate.
	Wallajapett.....	10,768	23	968	3478	
Madras.....	Conjeveram.....	30,700	24	1279	3686	Do.
	St. Thomas' Mount.	15,000	31	482	4536	
Salem.....	Salem.....	28,238	39	724	5144	Do.
	Vaniembady.....	20,751	31	669	4380	
Malabar...	Cannanore.....	8585	45	190	6441	Population is exclusive of Cantonment, &c.
	Tellicherry.....	6470	30	215	4442	
	Calicut.....	13,147	53	248	6904	
	Palghat.....	8631	30	287	4442	
	Cochin.....	10,910	59	184	8035	
Coimbatore...	Coimbatore.....	22,878	24	953	4300	Quite inadequate.
	Ootacamund... }	20,508	41	297	6594	
	Wellington..... }		28		4772	
South Canara...	Mangalore.....	25,253	24	1052	3566	Do.
South Arcot...	Cuddalore.....	37,633	45	836	5870	
Tanjore...	Mayaveram.....	11,866	24	494	3566	
	Combaconum.....	34,371	38	904	5056	Do.
	Tanjore... ..	38,578	99	388	11,156	
	Negapatam.....	33,583	53	633	6634	
	Manargudy.....	12,283	24	511	3566	
Trichinopoly...	Trichinopoly ..	97,154	87	1116	11,174	Do.
Madura...	Madura.....	41,601	84	495	9878	
	Dindigul.....	6258	23	272	3478	
Tinnevely...	Tinnevely.....	19,510	54	361	7833	
	Palamcottah...	13,999	31	45	5155	
	Tuticorin.....	7468	22	339	2908	
	Total...	9,22,902	1684	518	2,31,442	

RETURN showing Names and Population of Towns having more than 5000 inhabitants.

Districts.	Name of Town or Village.	Population by last Census.	Remarks.
Ganjam.....	Ganjam.....	5741	Already provided.
<i>Is unfavorable. It would be premature and unsuitable.</i>	Berhampore.....	17,915	Do. do.
Vizagapatam.....	Chicacole.....	11,828	Do. do.
<i>Magistrate considers it unadvisable.</i>	Ankapilly.....	13,317	
	Munagapuka.....	5035	
	Madagole.....	6399	
	Vizagapatam.....	16,758	Do. do.
	Bimlipatam.....	5912	Do. do.
	Jami.....	5415	
	Vizianagram.....	17,019	Do. do.
	Salur.....	9292	
	Bobili.....	11,619	
	Parvuttipur.....	5870	
Godavery.....	Palcondah.....	7790	
<i>Magistrate's opinion not received.</i>	Capelaisweram.....	6628	
	Amalporc.....	5288	
	Pulwela.....	5008	
	Nursapore.....	5912	
	Achenta.....	5651	
	Attili.....	5275	
	Rajahmundry.....	15,283	Do. do.
	Dowlaishweram.....	7870	
	Peddapore.....	8176	
	Cocanada.....	20,131	Do. do.
	Juggunaikpore.....	8814	Do. do.
	Samulcota.....	6285	
	Pittapore.....	5751	
	Coringa.....	8144	
	Talares or Palekurroo.....	6875	
	Neelapilli.....	6285	
	Tuni.....	5126	
Kistna.....	Baputla.....	5713	
<i>The Magistrate's opinion not received.</i>	Cherala.....	8933	
	Guntoor.....	7859	
	Prattipaud.....	15,333	Do. do.
	Juggiapett.....	6435	
	Masulipatam.....	7691	
Nellore.....	Nuzcid.....	35,820	Do. do.
<i>Magistrate is unfavorable.</i>	Nellore Town.....	5561	Do. do.
	Ongole.....	26,637	Do. do.
	Allur and Kottapatam.....	5026	
	Vencatagiri.....	6002	
Kurnool.....	Kurnool.....	6435	
<i>Magistrate considers that the minimum population should be 10,000. A moderate tax would not be objected to.</i>	Maddikera.....	27,819	Do. do.
	Nandial.....	5012	
	Cumbum.....	8210	
Bellary.....	Bellary and Cowl Bazar.....	13,138	Do. do.
<i>Magistrate thinks that the people would consent to pay one-half the cost.</i>	Hospet.....	37,459	Do. do.
	Cumpley.....	8786	
	Hurpunhully.....	8294	
	Adoni.....	5965	
	Kosigy.....	17,476	Do. do.
	Yemmiganoor.....	5303	
	Ooravakonda.....	5653	
	Taudputry.....	5982	
	Yadiky.....	6415	
	Raidroog.....	6243	
	Dhurmavaram.....	6516	
		5386	

Return showing Names and Population of Towns having more than 5000 inhabitants,—(Continued.)

Districts.	Name of Town or Village.	Population by last Census.	Remarks.
Cuddapah..... <i>Magistrate's opinion not obtained.</i>	Poodoetoor.....	5189	
	Budvail.....	6324	
	Cuddapah.....	10,347	Already provided.
	Vaimpully.....	5540	
	Muddenpilly.....	5634	
	Kundkhoor.....	6735	
North Arcot..... <i>Magistrate entirely approves.</i>	Town of Chittoor and its sub-urbs.....	7901	Do. do.
	Tripputty Town.....	8858	
	Guriattum.....	7189	
	Vellore.....	22,270	Do. do.
	Amoor.....	8917	
	Arcot Town.....	11,995	
	Wallajahpett.....	10,768	Do. do.
	Kavaripakum.....	5157	
	Calastry.....	6197	
	Poonganoor.....	7520	Do. do.
	Conjeveram.....	28,620	Do. do.
Madras..... <i>Magistrate's opinion not received.</i>	St. Thomas' Mount.....	15,000	
	Chingleput.....	5149	Do. do.
	Mangalore.....	25,253	
South Canara..... <i>Magistrate is favorable.</i>		8585	Do. do.
Malabar..... <i>Magistrate's opinion is quite favorable.</i>	Cannanore.....	6470	Do. do.
	Tellicherry.....	5133	
	Baddagarra.....	8631	Do. do.
	Palghaut.....	9513	
	Ponani.....	10,910	Do. do.
	Cochin.....	13,147	Do. do.
	Calicut.....	26,008	Do. do.
Coimbatore..... <i>Magistrate's opinion not received.</i>	Coimbatore.....	5001	
	Perindooray.....	6096	
	Errode.....	12,770	Do. do.
	Ootacamund.....	Unknown.	
	Wellington.....	5533	
	Darapuram.....	9663	
	Caroor.....	7442	
	Aravacoorchy.....	5750	
	Collegal.....	5564	
	Bowany.....	28,238	Do. do.
Salem..... <i>Magistrate does not approve.</i>	Salem.....	6899	
	Rauzeepoor.....	5796	
	Ahtur.....	10,123	
	Sandamungalum.....	6651	
	Kistnagherry.....	5488	
	Usur.....	9443	
	Tripawot.....	11,308	Do. do.
	Vanicimbady.....	5369	
South Arcot..... <i>Magistrate's opinion not received.</i>	Punrooty.....	37,633	Do. do.
	Cuddalore.....	5268	
	Trippalyur.....	5256	
	Munjacoozum.....	7499	
	Porto Novo.....	11,789	
	Chellumbrum.....	6073	
	Tirunamalay.....	38,578	Do. do.
Tanjore..... <i>Magistrate's opinion not obtained.</i>	Tanjore.....	5476	
	Trivady.....	6258	
	Vullum.....	34,371	Do. do.
	Combaconum.....	5425	
	Madiarjenum.....		

Return showing Names and Population of Towns having more than 5000 inhabitants,—(Continued.)

Districts.	Name of Town or Village.	Population by last Cen sus.	Remarks.
Trichinopoly..... <i>Magistrate considers the propo- sal premature.</i>	Iyempettah.....	6028	Already provided.
	Myaveram.....	21,545	
	Tranquebar.....	19,517	
	Negapatam.....	20,362	
	Nagore.....	13,221	
	Trivalore.....	7071	Do. do.
	Manargoody.....	12,283	
	Trichinopoly Fort.....	97,154	
	Warriore.....	8263	
	Veerapatchipuram.....	7855	
	Seringham.....	7603	Do. do.
	Torriore.....	5716	
	Arrealore.....	5298	
	Madura Town.....	41,601	
	Tirumungalum.....	5107	
Madura..... <i>Magistrate's opinion not receiv- ed.</i>	Puttoor.....	6186	Do. do.
	Karungalakudy.....	8185	
	Taudicomboo.....	6634	
	Adyanoothoo.....	7665	
	Authoor.....	5429	
	Vuthlagoondoo.....	7642	Do. do.
	Jyempolliem.....	8847	
	Palany.....	11,151	
	Ayakoody.....	9148	
	Combay.....	6029	
	Thenkurray.....	7554	Do. do.
	Audyputti.....	12,142	
	Cumbum.....	9673	
	Mailamongalom.....	4997	
	Thavaram.....	5574	
	Bodinaickenoor.....	9652	Do. do.
	Shevagungah.....	7471	
	Dindigul.....	6258	
	Ramnad.....	9687	
	Paramageody.....	12,000	
Tinnevely..... <i>Magistrate's opinion not receiv- ed.</i>	Keelakurray.....	10,000	Do. do.
	Tondy.....	6000	
	Davicottah.....	6000	
	Aroopocottah.....	10,000	
	Kamoody.....	6000	
	Ramnad.....	9687	Do. do.
	Abiramam.....	5949	
	Tinnevely.....	19,516	
	Pettah (of do.).....	8795	
	Palamcottah.....	13,399	
	Tencaray.....	7708	Do. do.
	Streevygoondum.....	9380	
	Siruthandanelloor.....	5616	
	Attoor.....	5491	
	Coilasagrapatam.....	6014	
	Trichindoor.....	5063	Do. do.
	Coilputtam.....	11,215	
	Oordungoody.....	8433	
	Kalangoodyirupu.....	5647	
	Satancollum.....	7202	
	Ambasamoodrum.....	10,765	
	Kalladacoorchy.....	7233	
	Pannancollum.....		

Return showing Names and Population of Towns having more than 5000 inhabitants,—(Continued.)

Districts.	Name of Town or Village.	Population by last Census.	Remarks.
	Shermadavy.....	5716	Already provided.
	Veeravanulloor.....	10,456	
	Moolicarriputti.....	5680	
	Vullyoor.....	6712	
	Tencausy.....	8461	
	Colasagaraputti.....	6147	
	Kuddianelloor.....	6074	
	Sunkaranainarcoil.....	5331	
	Pooliangoody.....	5161	
	Cusbah of Shevagiry Zemin- dary.....	5468	
	Shevilputur.....	15,716	
	Rajapolliam.....	15,326	
	Sivacausy.....	9427	
	Virdooputti.....	5101	
	Tuticorin.....	7468	
	Ettyapoorum.....	5377	

No. 63.

ORDER THEREON, 9th May 1864, No. 668.

His Excellency the Governor in Council concurs in the opinion of the Inspector General of Police as to the principle of requiring the inhabitants of towns to contribute towards the expense of the Town Police, for which adequate provision cannot be made from the general revenues without largely increasing the present Police expenditure, and authorizes the Inspector General to prepare a Bill, with the aid of the Assistant Secretary to Government in the Legislative Department, embodying the provisions required to give effect to the proposals made in the foregoing letter.

2. When the Government have the Bill before them, they will then determine as to the expediency or otherwise of introducing it into the Council for making Laws and Regulations.
(True Extract.)

Chief Secretary.

To the Inspector General of Madras Police.
.. Legislative Department.

Ed. J. Tulloch.

PROCEEDINGS of the MADRAS GOVERNMENT.

Read the following letter from the Inspector
General of Police

Here enter 3^d December 1863. N^o 2613

Order thereon 9th ^{May} ~~April~~ 1864. N^o 668.

His Excellency the Governor
in Council concurs in the
opinion of the Inspector
General of Police as to the
principle of requiring the
inhabitants of towns to
contribute towards the expenses
of the Town Police, for which
adequate provision cannot
be made from the general
revenues without largely
increasing the present Police
expenditure, and authorizes
the Inspector General to
prepare a bill, with the
aid

aid of the Assistant Secretary
to Government in the Legislative
Department, embodying
the provisions required to
give effect to the proposals
made in the foregoing letter.

2. When the Government
have the bill before them,
they will then determine
as to the expediency or other-
wise of introducing it into
the Council for making
Laws and Regulations.

The Inspector General of
Madras Police
The Legislative Dept.

*Proposed by the
 Committee on
 Education and
 Labor*

Federal 1864 Department.

No. 668

PROCEEDINGS OF GOVERNMENT

PA 1644.

Proc. 11th Sept. 1865 ch. 165.

Dated 9 May 1864.

*The proposed law
 of a Bill requiring
 the inhabitants of
 towns to contribute
 towards the expense
 of the Town Police
 is about -*

*Proc. 18. 64
 4.1.59*

h2. 63.