M.R.O. 1—30,000—16-10-37.

MADRAS RECORD OFFICE.

Government of Madras.

Judicial **DEPARTMENT.**

G.O. No. 483 Press ~~Mis~~

173-177

Dated 26.3.1863 ~~19~~ .

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Not to be folded or roughly handled

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No. 178. Read the following letter from W. ROBINSON, Esq., Inspector General of Madras Police; to A. J. ARBUTHNOT, Esq., Chief Secretary to Government, Fort Saint George, dated Madras, 17th March 1863, No. 642.

Account Department.

I have the honor, under the Orders of Government, dated 25th February 1863, No. 307, to submit a revised and consolidated Budget for the Madras Constabulary (exclusive of the Madras Town Police) for the year 1863-64. It is prepared in accordance with the instructions conveyed in Mr. Drummond's letter, dated 4th February 1863, No. 218*a*, Financial Department.

2. It is obviously requisite to explain the manner in which the Budgets for the sanctioned establishments of Madras Constabulary have been prepared, in order to obviate misapprehension and to contrast the effect of the retrenchment ordered.

3. The actual District establishments as carefully estimated by me, in communication with their respective Magistracy, and sanctioned seriatim by this Government are shown, District by District, in the margin. These sanctions were subsequently confirmed by the Supreme Government and Secretary of State. The establishments so sanctioned amount to 24,415 men at a cost of Rupees 27,28,553.

Statement of consolidated Police Establishment as sanctioned by Government.

Names of Districts.	No. of Constables.	Cost.	Names of Districts.	No. of Constables.	Cost.
			Brought over.	12,062	13,44,085
North Arcot..	1,510	1,74,900	Tinnevelly. ...	1,224	1,40,000
Chingleput...	739	84,600	Nellore.. ..	1,282	1,42,160
South Arcot..	1,144	1,25,020	Kurnool.. ...	974	1,08,260
Tanjore.. ..	1,534	1,07,807	Cuddapah. .	1,369	1,56,170
South Canara.	848	92,800	Bellary... ..	1,560	1,67,920
Malabar... ...	1,685	1,86,960	Godavery.. ..	1,471	1,03,744
Coimbatore....	1,036	1,26,068	Kistna... ..	1,482	1,61,644
Salem... ...	1,197	1,31,420	Vizagapatam.	1,623	1,79,896
Trichinopoly..	884	97,880	Ganjam.. ...	1,428	1,57,984
Madura... .	1,493	1,55,380			
Carried over...	12,002	13,44,085	Total...	24,415	27,28,553

N. B.—These estimates did not include District Officers or supervision; these items having previously obtained the sanction of the Court of Directors. They only represented the cost of the Subordinate grades which still needed the sanction of Government, Contingencies were likewise excluded.

4. These estimates were consolidated. They provided for the services intended in the original plan of the Madras Police, viz., Treasures and Escorts and Jail guards (for the then existing number of prisoners at the rate of one Policeman to six Convicts). They further included such Armed Police as it was found necessary to maintain, where the services of the ordinary Civil Constable would have proved inadequate. The annual Police Budgets have been framed for the payment of these establishments. For Government has not sanctioned any addition to the Madras Police for any of the purposes originally contemplated or to excess, in the case of Jails, of the proportion of Policemen to Convicts originally adopted.

5. In explanation of the separate appropriations which have appeared in the Budgets of 1862-63 and 1863-64, under the heads of Treasuries and Treasure Escorts and Jails (so far as the ratio of one to six held), I beg to state that these are merely a separation of the men and cost expended in the performance of those duties for the purposes of account. They were so exhibited in accordance with the express instructions of the Supreme Government contained in Mr. Drummond's letter, dated 8th September 1862, No. 228*a*, Financial Department, paragraph 18, and, as suggested in Colonel Bruce's Memorandum referred to in Government Order, No. 1,430, dated 22nd November 1861. The money and men provided in the original estimates for these duties were deducted from the sanctioned consolidated establishment as budgeted for.

6. The appropriations for Sea Customs, Revenue Settlement and Survey, and Military were applied for by their respective Departments in substitution of their own establishments and are trifling in amount. The order authorizing the employment of Police guards by the Military Department will be found in Government Order No. 344, dated 6th July 1861, publishing Resolution of the Government of India, Military Department, dated 29th January 1861. It was never originally intended that the Constabulary, entertained under the Judicial Budget for Police purposes proper, should provide permanently for these services.

7. In 1861, (G. O., dated 6th August, No. 408,) the Judicial Department disbanded their establishments to the number shown in the margin and were supplied with Police guards in their stead. The original Police estimates had not contemplated night guards over Court Houses, &c.

Old Court Peon Establishment..	...	714
Revised Court Peon Establishment...	...	260
Constabulary replacing.. ..	...	232
Saving effected...	...	222 men.

8. Based upon the consolidated District estimates, but showing the above explained appropriations, I had submitted the annual Police Budgets for the payment of the sanctioned establishments. In the cancelled Budget of 1863-64 these establishments were for the services as shown in the margin.

Salt..	1,33,734
Village Police...	1,07,462
Jails...	1,19,051
Sea Customs, Survey, Courts, Military, &c ...	82,659
Consolidated Constabulary, inclusive of Treasure and Contingencies, &c	36,69,792
	40,92,648

9. The Government Order restricts the Budget to 36,56,420 for *all* services. This involves a retrenchment to the extent of Rupees 4,36,278. And, as stated in my letter dated 18th September 1862, can only be met by large reduction and disbandment of sanctioned establishments.

10. The instructions of the Supreme Government are definitive. And after making as careful an apportionment of these reductions as time and opportunity admit of, to all services,—Salt Preventive excepted—and with reference to their several circumstances, I have prepared the accompanying revised Budget, appropriating the money as shown in the margin.

Salt..	1,33,734
Village...	40,264
Jails...	1,17,928
General Constabulary with Contingencies of all services...	33,48,072
	36,39,998

11. Village establishments were, as remarked by the Madras Government, shown as a charge in the Budget Estimates for 1862-63. They have been included in the annual Police Budgets for the last four years, as per margin. They naturally fall, like other parts of the Police, under retrenchment now to be provided for. Supendiary Village Watchers and Village Inspectors have been dispensed with—save in a few of the Ghats and unhealthy localities, and where peculiar circumstances affected the population as in the Hill Malayahs, Wynaad, Rumpah, Jeypore, &c., for such a few stipendiary Watchers of the Taliri class are provided. Some 2,000 men have been or are in course of being disbanded. This arrangement does not effect the old hereditary Village Watchers of South Arcot; who, by a prior reorganization, became to a certain extent stipendiary Village Watchers.

Budget Estimate of 1860-61 ...	...	3,25,450
Do. of 1861-62...	... ..	5,07,926
Do. of 1862-63...	.. ...	1,59,950
Do. of 1863-64 (Cancelled) ...	...	1,07,102

12. In order to effect the required reduction on Jail establishments, I propose to raise the sanctioned ratio of Policemen to Convicts, from 1 to 6 to 1 to 7, the Jails of Malabar excepted. This will effect a saving of Rupees 31,123 on the Budget Estimate for 8,353 prisoners, and a reduction of about 350 men.

13. While on this subject I beg earnestly to recommend to Government that the Jail service be made—like the Salt—a separate appropriation. The service necessarily fluctuates with the number of Convicts to be guarded; and any improvement in the Jail system will immediately operate on the estimates: for instance a large Central Jail with proper segregation and means for working the whole body within walls, might safely be watched at a ratio of one Policeman to 12 or 15 Convicts; instead of, as now, 1 Policeman to 6 or 7 Convicts. A separate appropriation would simplify future Budget Estimates.

14. I purpose to abandon the minor appropriation under the heads of Revenue Survey and Settlement, and Military. These Departments must provide their own guards. I have a

separate proposal now under preparation to provide for the guarding of Courts Houses by the ordinary Town or Jail Watchman; who will take these public buildings in his night rounds. The Sea Customs and other Preventive establishments must clearly be considered as a whole; and prior to the preparation of the Budget of 1864-65. I have omitted them also in this Budget. The little aid sought in one or two Districts may be temporarily provided, if absolutely necessary, from the General Police. The necessity of charging for Treasure, &c., Escorts by the job, having been done away, it is no longer requisite to make an appropriation on this account. No addition to the Police establishment or expenditure had been contemplated. Appendices hitherto shown, under the instructions above quoted, thus disappear in the accompanying Budget.

15. The bulk of the retrenchment, of course, falls on the consolidated District Constabulary, the Police proper of the country. Here, further disbandment and reduction of the original District establishments, to the extent of 1,600 men and Rupees 1,20,000 has been arranged for. The result of these reductions is as shown in the margin. I need scarcely add an earnest request that the Government and Supreme Government may be pleased to accept this re-arrangement of District establishments, as a permanency. Retrenchment and alteration of the District Police establishments, carried out so suddenly and on so large a scale, naturally leave Departmental adjustments to be completed as circumstances and emergencies indicate from time to time, and for these it is obvious that assurance in regard to our means is indispensable.

Statement of Consolidated District Police Establishment as now reduced.

Names of Districts.	No. of Constables.	Cost	Names of Districts.	No. of Constables.	Cost.
North Arcot....	1,402	1,54 248	Brought over...	11,198	12,36,687
Chingleput.....	714	83,544	Tinnevelly... ..	1,089	1,32,408
South Arcot....	1,041	1,13,577	Nellore...	1,245	1,35,932
Tanjore..... ..	1,295	1,39,851	Kurnool..... ..	1,031	1,12,380
South Canara...	775	82,041	Cuddapah... ...	1,319	1,17,681
Malabar... ..	1,499	1,72,884	Bellary...	1,438	1,59,575
Coimbatore... ..	1,131	1,20,324	Godavery... ..	1,393	1,53,774
Salem...	1,212	1,35,165	Kistna...	1,396	1,40,037
Trichinopoly	772	82,800	Vizagapatam ...	1,561	1,72,331
Madura...	1,325	1,43,247	Ganjam...	1,267	1,40,719
Carried over...	11,198	12,36,687	Total...	22,938	25,10,528

N. B.—For sake of uniformity with the Statement in paragraph 3, the charges for Officers, Supervision and Contingencies are excluded.

16. Under the instructions of Government the entire disbandment of the Kurnool Horse,—already reduced by 116 troopers—will, it is hoped, be completed by the 1st May. I will endeavour before then to let the Government have an approximate estimate of the cost of carrying out the favorable views in regard to their disposal, expressed by the Supreme Government. But of course the charge to be incurred in this measure can have no place in the Police Budget as above reduced. It is a Political charge, and cannot be treated as Police.

17. The reduction of these Irregular Horsemen will necessitate a small increase in the Constabulary of Kurnool. And I propose, in communication with the Magistrate, to submit a scheme for attaching fifty Mounted Policemen—the only mounted men in the whole Force—to the Kurnool Constabulary, for the patrol of the long and *Rohilla*-menaced frontier of the Tumbadra and Kistna rivers, from the upper end of the Bellary District down to Beizwadah in the Kistna District. The cost of this body, together with that of a few Constables that will be required to occupy Police Stations now held by the Kurnool Horse, has been included in the Budget.

18. A Detachment of Regular Cavalry could not do the duty nor be broken up as a small body of Mounted Policemen may be. *Mounted Rohillas* are only to be checked by the belief that they can be followed by Horsemen. Picked men will be taken from amongst the men of the Kurnool Horse, and thus far the State will be relieved in regard to pensions and compensation. Their duty will be divided between Kurnool and Bellary.

19. With reference to Mr. Drummond's instancing *clothing* as an item for reduction, I beg to note in the margin* the articles which have, ever since its organization, been supplied to the Madras Constabulary. No change, either in style, nature or number of the articles of costume, has been made since first sanctioned by Government.

Annually...	1 Turband. 2 Suits of Cotton Clothing. 2 Pairs of Country Slippers.
Biennially...	1 Woollen Coat. 1 Country Blanket.

20. The costume is a neat and useful one. The authorized allotment is so limited that, with the hard work that fall upon the Police, a man must be habitually careful to make it last the required period. It is, the Government may be assured, the lowest amount which admits of *respectability of appearance and reasonable care of health.* The District Officers experience the greatest difficulty in keeping men respectable on the allowance. Two suits of Cotton clothing a year, one to wash and one to wear, and two pairs of Native Sandals, is the least that a man can possibly get on with. A single warm Coat and a common Country Blanket biennially, are indispensable, when men have so much night duty to perform, and are required to patrol in all seasons and weathers. I need not remind the Government of the importance of neatness and tidiness of dress for the respectability and self-respect of a disciplined Force. A full and complete uniform for the Police is absolutely necessary for the protection of the public. And *its constant and exclusive use* ever must be a condition precedent to admission to the service. This I have ever insisted on. The Inspectors provide their own uniform. For the low paid grades of the service it is provided by the State. Mr. Drummond's letter contains no information on what scale the clothing for the Police of the Central Provinces has been "set down," nor whether the estimate is hypothetical, or one that *experience has proved* to be fully sufficient. I trust that it is intended to clothe that Constabulary *fully and respectably.* I assure the Government, on four years' *actual experience,* that the Madras Constabulary could not possibly be clothed, as a Police must be, at the rate "set down" for the Central Provinces. Present prices of Cotton of course throw up the charge on this account. This will, it is hoped, be temporary. And no doubt when the Cotton famine has passed a certain decrease in the charge may be looked for. In the Budget now submitted, the proportion of clothing, &c., that had been provided for the Constabulary now disbanded has been taken off; and the whole carefully revised.

21. I have excluded from my revised Budget all allowances for Medical Officers What remains is for Medicines, &c., and Subordinates in the Gumsur Malayah, Jeypore and the like.

22. With reference to paragraph 11 of Mr. Drummond's letter, I beg to state that on the introduction of the Police, the *Sibbandi* Corps were amalgamated with the District Constabulary; and have not been retained in greater numbers than are required for purposes of Police, the respective Districts.

23. *Sibbandi Corps* existed in the Districts, and were of the strengths noted in the margin. On the introduction of the Police into each of these Districts, these Corps were merged in the Constabulary. The Officers (13, exclusive of Kurnool Horse Police also absorbed) became Superintendents of District, or were remanded to their Corps. The men were allowed to volunteer into the District Constabulary, on the same conditions as those under which the general Police was raised in regard to pay, service, duties, rank, inspection, superannuation Fund, loss of *Batta*, &c. A fair proportion of these old servants did volunteer for general Police duty, and came on the strength of the Constabulary.

	Strength of the late Sibbandi Corps.		Strength of the Armed Reserve.
	European Officers.	Men.	All ranks.
Ganjam	5	862	467
Vizagapatam	2	353	244
Godavery	2	200	118
Kistna	2	240	116
Malabar	2	150	85
Total	13	1,831	1,030

24. Experience of years had foreshown—and the short trial that the new Constabulary has already had in the Districts of the Northern Circars, has confirmed the fact—that there are parts of these Districts that cannot yet be trusted to the Government of the "little stick." It was therefore necessary to maintain a part of their Constabulary as a Force fully equipped and in a degree of discipline resembling rather the Irish Constabulary than an English County Police. The men of the old *Sibbandi* Corps who were fit for Constabulary purposes and had expressed themselves willing to join the new Police, were generally put into this part of the District Force, to enable us to start with a small fairly disciplined and fully equipped Police body. They are now borne on the "A" or "Reserve" Division of the District Constabulary. The equipment

of Carbines, &c., is different from the rest of the Police, and the degree of discipline necessary to be maintained requires that a small body of them should always be at head-quarters under instruction. It is necessary also that these men, who generally occupy the Police Stations in unhealthy and out of the way places should have relief, and be brought back to Police head-quarters for purposes of health and discipline by quicker rotation than is requisite amongst the others who are employed on duties less arduous, and in more healthy localities.

25. The duties performed by the men on what we have termed the "Armed Reserve," are the *ordinary Police duties of the country.* They are no addition to, but merely a portion of, the District Constabulary; while the less disciplined and partially equipped men of the District Force, occupy the Police Stations in the open country, the men of the "Armed Reserve" take the hill posts in the Khond and Sourah *Malayahs* and partially occupy the Jeypore country. They also patrol the passes and keep open the roads through the eastern Ghats in Ganjam and Vizagapatam. The Rumpah and Rohilla Frontier Police Stations of Godavery and Kistna are occupied by these men. And the Malabar Armed Constabulary holds Police posts in the Moplah *Talaqs* of that District.

26. This arrangement appears to be in accordance with the views of the Right Honorable the Secretary of State for India, as contained in his Despatch of 16th July 1860, No. 25, published in Government Order, dated 31st August 1860, No. 1,112, Judicial Department.

27. The retention of *Sibbandi* names in the Budget has given rise to confusion. And the Government having authorized their change, no separate Appendix has been shown in the revised and consolidated Budget.

28. The paper bearing date 24th July 1860, quoted as mine, in paragraphs 5 and 10 of Mr. Drummond's letter, was not prepared by me. It was drawn up by Mr. Peachey, to apply certain considerations based on hypothetical—and, I regret to add, most imperfectly established—Madras data, in striking a rough Prospectus for the Police of all India. I forward a copy of Mr. Peachey's paper; as probably the Madras Government is not in possession of one. The paper was based on a Memorandum handed by me to His Excellency the Governor, dated 27th April 1863.

29. Some explanation of the circumstances under which my Memorandum and the rough Prospectus for the Madras Police which accompanied it, were prepared, is, I feel, required from me. For the estimates for the Police of several Districts, *when actually prepared*, and as subsequently sanctioned, differed materially from the rough Statement attached to that Memorandum.

30. I beg to recall the circumstances under which this paper was prepared.

31. When estimating for the new Madras Constabulary, the Government required me to visit each District myself; and there, in careful and personal communication with the Magistracy, and after myself going over a considerable part of the District in detail, to prepare accurate estimates of the requirements of each. Labor as I would, this required time. And up to April 1860, I had been able to submit actual estimates for nine Districts only. Eleven Districts remained to be carefully studied and their estimates completed.

32. His Excellency the Governor was anxious to have before him some approximate Prospectus of the probable financial charge for the whole Presidency Police. And desired me, a few days before the date of that paper, to prepare one.

33. The Districts actually estimated for as above, were chiefly the central and populous Districts around Madras. Those that remained unexamined by me were the more difficult and remote Provinces of the Presidency, viz., the Ceded Districts and the Northern Circars. Especially in regard to the latter I had few reliable data to start from. The information even now is fragmentary and inaccurate. At that time several of them were to me absolutely *terræ incognitæ*, and little accurate information could be procured in Madras. However, on the data afforded by the completed estimates, and with such information regarding the area and population of the remaining eleven, as I was enabled to procure from the Revenue Board and elsewhere, I prepared the rough Prospectus appended to my paper of 27th April 1860. Of nine Districts the actual and responsible estimates were of course introduced. For the remaining eleven, it was

rough and open to correction by the actual estimates when prepared. These I was still required by Government to prepare after visiting every one of the Districts, and in communication with the Magistracy. Not a single sanction was accorded until I had done so. The Prospectus was not accepted as an estimate.

34. I have now prepared the following Statement showing in juxta-position the items of this rough Prospectus as compared with the District estimates framed by me and sanctioned seriatim by the Madras Government. These latter are the only *estimates* properly so called that were ever prepared. They are in fact *the District estimates of the Madras Police*, the basis of my annual Budgets.

COMPARATIVE STATEMENT.

	Rough Prospectus dated 27th April 1860.				Actual Estimates sanctioned by Govt.			
	Area.	Population.	Constabulary.	Cost.	Area.	Population.	Constabulary.	Cost.
				Rs.				Rs.
North Arcot...	7,526	14,52,949	1,510	1,68,590	7,526	14,52,543	1,510	1,74,900
Chingleput ...	3,010	6,11,200	739	85,000	3,010	6,11,209	739	84,690
South Arcot...	4,933	11,85,625	1,144	1,25,620	4,933	11,85,625	1,144	1,25,620
Tanjore... ...	3,720	15,80,264	1,534	1,69,990	3,720	15,80,264	1,574	1,67,867
North Canara.	4,300	4,30,700	1,090	1,14,600	526	1,04,511	130	13,760
South Canara.	3,480	6,50,000	700	77,500	3,480	6,43,602	718	79,040
Malabar... ...	6,262	17,09,302	1,697	1,75,000	6,261	16,08,628	1,685	1,86,960
Coimbatore ...	8,100	12,27,200	1,098	1,26,000	8,099	12,27,208	1,098	1,26,068
Salem	7,610	12,68,200	1,184	1,31,300	7,610	13,24,260	1,197	1,31,420
Trichinopoly..	3,200	8,09,580	805	87,900	3,097	8,09,580	884	97,880
Madura	8,373	17,92,737	1,380	1,55,100	8,716	17,91,345	1,423	1,55,880
Tinnevelly ...	5,144	13,39,374	1,150	1,32,310	5,144	13,64,390	1,224	1,46,690
Nellore	8,000	9,35,700	1,098	1,26,000	8,341	9,58,423	1,282	1,42,100
Kurnool	7,984	5,11,512	900	1,06,750	7,984	6,74,048	974	1,08,200
Cuddapah	9,140	10,56,860	1,380	1,55,100	9,140	10,56,860	1,369	1,56,170
Bellary...	11,351	10,64,653	1,380	1,55,100	11,351	10,64,123	1,500	1,67,920
Godavery.....	5,917	12,41,073	1,144	1,25,620	7,553	13,21,091	1,471	1,63,744
Kistna	6,918	8,56,366	1,144	1,25,620	8,353	12,07,191	1,482	1,61,644
Vizagapatam..	1,330	1,33,575	1,023	1,18,000	18,955	15,71,854	1,623	1,79,896
Ganjam	1,941	4,24,075	909	1,06,750	4,457	9,48,124	1,128	1,57,984
					3,200	• •		
	1,18,230	20,280,945	23,602	25,67,889	1,41,416	22,561,834	24,415	27,28,553
			Supervision.....	3,03,310	.....	...	...	1,68,191
				28,71,220	.....	...	...	31,97,744

N B.—Actual estimates of Vizagapatam and Ganjam include the Malayah (Merith Agency) Police.

35. An examination of this Statement will show that for some of the remaining eleven Districts the actual estimate corresponded very nearly with the rough Prospectus; in others the difference is large. Data derived from the first nine Districts were found inapplicable to Trichinopoly: where even the European officials in the Cantonment are obliged to subsidize *Kallar* robbers to save their property. In Tinnevelly the difference arose not so much from an excess of the establishment over the Prospectus, as from the necessity that has been imposed upon us of giving increased pay in order to raise any Force at all in that District. The proximity of Ceylon deranges the normal condition of wages.

36. But the widest divergence from the rough Prospectus occurred in the estimates for the Northern Circar Districts. Of these the only accurate information that I was able to obtain related to the *Ayen Tulugs* (reverted *Zamindaries*). This information formed the ground-work of my figures in the 2nd and 3rd columns of my Prospectus, and are copied into the above Statement—the accurate data, as subsequently obtained by personal inquiry in the Districts, when framing the estimates, are noted in the 6th and 7th columns. In Vizagapatam I found myself

called on to provide a Police for 19,000 square miles containing 1,500,000 inhabitants, including Jeypore which had not been contemplated when I drew up the rough Prospectus. The given *Ayen* area and population were only 1,300 square miles and 130,000 inhabitants. In Ganjam I had to meet the requirements of 7,600 square miles and 1,000,000 inhabitants, including the Malayahs; while the accurate statistics obtained affected only 1,941 square miles and 424,000 inhabitants. Similar errors influenced the Prospectus for Kistnah and Godavery, though in a minor degree. In drawing up my Prospectus I made some allowance for what I could get no accurate information about in these Districts; but I did not expect any thing like the difference which the out-turn proved to exist. And the margin allowed fell very far short of what it should have been; for I was not aware that I had reliable data for *so small* a portion of these Districts. Nor did I foresee that their circumstances would necessitate the retention of a considerable body of Armed Constabulary.

37. Upon data of this kind, Mr. Peachey could not come to an accurate estimate of the requirements of the Madras Police. As it was, that able Actuary from the improved information which *three months'* further experience afforded, corrected, on the 24th July 1860, my rough Prospectus by the *addition* of two lacs of Rupees. There still remained nine Districts at that time *unestimated*, amongst them the Northern Circars. Had accurate data and information been before Mr. Peachey, his calculation would have shown a different result.

38. My rough Prospectus showed 25,67,880 Rupees for pay and allowances of the Force. The accurate detailed estimates came to 27,28,553. Experience has taught me that in a country where so much remains unknown of population and circumstances affecting Police requirements, as India, crude estimates prepared at the seat of Government and without patient local examination and inquiry, must prove futile and give rise to expectations which will embarrass.

No. 179. To the Secretary to the Government of India, Financial Department, dated Fort Saint George, 26th March 1863, No. 483.

I am directed to acknowledge the receipt of the Honorable Mr. Drummond's letter of the 4th ultimo, No. 218A, conveying the orders of the Government of India, with reference to the Police expenditure of this Presidency.

2. In my letter of the 24th ultimo, No. 119, submitting the Budget Estimates for the official year 1863-64, it was stated that the Police estimate had been fixed at Rupees 39,00,000 or Rupees 1,74,760 in excess of the sum sanctioned by the Government of India for 1862-63; the excess being intended to cover the cost of guards for the Salt Department, and additional guards for the Jail Department. It was intimated that the amount would be re-distributed in communication with the Inspector General of Mofussil Police and the other heads of Departments concerned.

3. The cost of the Madras Town Police being set down at Rupees 2,43,578, the amount available for the Mofussil Police, including the cost of guards supplied to other Departments, is Rupees 36,56,422. The Inspector General has now submitted a revised estimate, in which he has provided for the appropriation of Rupees 36,39,998, distributed as follows:—

General Constabulary with contingencies of all services,	Rupees	33,48,072
Village Police...	,,	40,264
Salt Guards	,,	1,33,734
Jail Guards	,,	1,17,928

4. The first of these items includes all those entered in the Appendix No. 2 appended to the original Budget, except Salt guards and Jail guards. The charge for Salt guards has not been altered. It has been very recently settled, and the Inspector General considers that no reduction could safely be made in it. The cost of Jail guards has been reduced from Rupees 1,49,051, to Rupees 1,17,928, by altering the ratio of Policemen to Convicts from 1 to 6 to 1 to 7.

5. Orders have been issued for the disbandment of the Kurnool Horse, of whom, however, the Inspector General proposes to retain fifty as Mounted Policemen, to patrol the frontier along the Tumbudra and Krishna rivers, or from the upper end of the Bellary District to

Beswáda in the Krishna District. He hopes to carry out the disbandment by the 1st May, but it is doubtful whether it can be effected so soon. The force will probably have to be retained until the 1st June, but the charge for the first three months of the official year may be met from the saving of Rupees 16,424 effected by the Inspector General on the aggregate amount of Rupees 39,00,000 fixed by this Government for the Police expenditure, and from other savings.

6. The Inspector General, it will be observed, has made no provision for allowances to Medical Officers for attending the Police, for which duty it has been proposed that an increase of Rupees 50 per mensem should be made to the salaries of the several Zillah Surgeons. The proportion in which these salaries should be debited to the several Departments is now under the consideration of the Supreme Government. In the Budget for the present year a moiety has been debited to "Salaries and Expenses for Public Departments;" and the Madras Government would recommend that this distribution should stand in the present Budget. Before next year it can be re-arranged, and the Police Budget can then be made to bear its proper share of the charge.

7. The Sibbandi Corps, it will be seen, have been completely incorporated in the General Constabulary. Full explanation on this point is given in the Inspector General's letter, paragraphs 22 to 27.

8. The attention of the Government of India is requested to Mr. Robinson's remarks on the clothing of the force. The Madras Government are satisfied that the charge on this account cannot be reduced.

9. With reference to the remark in paragraph 4 of Mr. Drummond's letter of the 4th ultimo, I am directed to observe that the Budget for 1862-63 showed a charge of Rupees 1,59,959 on account of the Village Police. In the revised Budget now submitted the charge has been reduced to Rupees 40,264; stipendiary Village Watchers and Village Inspectors having been dispensed with, except on a few of the Ghâts and in certain unhealthy localities.

10. The aggregate reduction on the charges provided for in the Inspector General's original estimate amounts to Rupees 4,52,732, or, providing for the amount* fixed by the Madras Government in my letter of the 21th ultimo, to Rupees 1,36,278.

* Rupees 39,00,000, including the Madras Town Police.

11. The heaviest item of reduction is in the General Constabulary, the strength of which is reduced by 1,477 men, and the cost by Rupees 1,88,025. No further reductions can be made in this direction without serious detriment to the efficiency of the force.

12. I am directed, in conclusion, to request the attention of the Supreme Government to the remark made in paragraph 15 of the Inspector General's letter, as to the expediency of treating the sum now estimated for the Police proper as a permanent assignment; so that in any re-adjustments which it may be necessary to make, the head of the Department and his subordinates may have some assurance as to the means at their disposal. The Governor in Council fully concurs with the Inspector General as to the great importance of avoiding any such frequent changes in the Budget allotment for this important Department, as might be calculated to impair the confidence of the Officers and men employed in it, in its permanence; and he would suggest that a sum should be fixed for the Police expenditure of this Presidency, which, on the one hand, shall not be exceeded, and on the other, shall not be reduced, except under the pressure of some very unforeseen emergency. But, in connexion with this question, there is another, on which a decision should at once become to, viz., whether the fixed grant for the Police Department shall include only the General Constabulary employed for the prevention and detection of crime, leaving the cost of supplying guards to other Departments to be determined annually, and treated as a fluctuating charge, with reference to the requirements of those Departments; or whether the entire Police charges, for whatever purpose, should be treated as a consolidated charge which should be fixed permanently at a certain sum. The Inspector General would prefer the former course, on

Proceedings of the Madras Government, Judicial Department,
26th March 1863.

the ground that any unforeseen increase in the charges for Departmental guards—as for instance, in the Jail guards consequent on an increase in the number of prisoners—is liable, if the increase has to be met by a reduction in the cost of the General Constabulary, to interfere with the efficiency of the latter. It is to be inferred, however, from the orders conveyed in Mr. Drummond's letter of the 21st June last, No. 4,089, that the Government of India propose to treat the entire Police charges as one consolidated charge, the whole of which shall be exhibited in the Police Budget and restricted to a definite sum. If this arrangement be adopted, the Governor in Council would suggest that those Police charges which now appear in the Budgets of other Departments, besides being shown in the Police Budget, should for the future be exhibited only in the latter. He would give Rupees 39,00,000 as the Budget allotment for the Police including the Madras Town Police and the grants furnished to Departments.

(Signed) A. J. ARBUTHNOT,
Chief Secretary.

Encl T. McMootry.

Judl. Department.

Judl. Proceedings
Judl. 1863 Dept.

From

The Inspector General
of Hospital Police.

Dated 17th March/63
Rec'd 18th — Do —

No. 596

(With Estimate
in duplicate)

Submitting a revised and Consolidated Budget for the Madras Constabulary for 1863/64.

178.

The Budget Estimates for the official year 1863/64, it was stated that the Police Estimate had been fixed

F P 24 Feby 63 No 1196
Jud. No. 25 Feby 63 Pp 219-225
25 Nov 62 — 178 to 180
27 Oct — 227 to 229
13 — — 112-113.
2 — — 14-16
19 Sept — 193-197.
22 Nov 61 — 129-130
F 6 Sept — 9-11
6 July — 15
J 31 Aug 60 — 237-238
30 May — 66-72.

F. & P. 680 — 1421.

Bishop of Gibraltar

1/25

Sudl Department.

No. 483

To

The Secretary to the Government
of India.
Financial Department.

Sir,

I am directed to acknowledge the receipt of the Hon'ble Drummond's letter of the 4th ultimo, No 218-1, conveying the orders of the Government of India, with reference to the Police Expenditure of this Presidency.

2. In my letter of the 24th ultimo, No 119, submitting the Budget Estimates for the official year 1863/64, it was stated that the Police Estimate had been fixed

fixed at Rs 3,00,000, or Rs 1,47,00 in excess of the sum sanctioned by the Government of India for 1862/63, the Excess being intended to cover the cost of guards for the Jail Department. And additional guards for the Jail Department. It was intimated that the Amount would be Redistributed in Communication with the Inspector General of Mofussil Police and the other Heads of Departments concerned.

3. The Cost of the Madras Town Police being set

down at Rs 2,13,578, the amount available for the Mofussil Police, including the cost of guards supplied to other Departments, is Rs 36,56,422. The Inspector General has now submitted a revised Estimate in which he has provided for the appropriation of Rs 36,39,998, distributed as follows:-

General Constabulary with Contingencies of all services	Rs 33,48,072.
Village Police	40,264
Salt Guards	1,33,734
Jail Guards	1,17,928.

4. The first of these items includes all those

Entered

entered in the Appendix
No 2 appended to the
Original Budget. Except
Salt Guards and Jail
Guards. The charge for
Salt Guards has not
been altered. It has
been very recently
settled, and the Inspector
General considers that
no reduction could
safely be made in it.
The Cost of Jail Guards
has been reduced from
Rs. 1,09,051 to Rs. 1,17,928,
by altering the ratio
of Policemen to Convicts
from 1 to 6 to 1 to 7.

5. Orders have been
issued for the disbandment
of
of the Nurmal Horse,
of whom, however, the
Inspector General proposes
to retain fifty as Mounted
Policemen, to patrol the
frontier along the Tumbudra
and Krishna rivers, or
from the upper end of
the Bellary District to
Beswada in the Krishna
District. He hopes to
carry out the disband-
ment by the 1st May,
but it is doubtful
whether it can be
effected so soon. The
force will probably
have to be retained
until the 1st June, but
the charge for the first
three months of the
official

official year may be met from the saving of Rs 16,122 effected by the Inspector General on the aggregate amount of Rs 3,00,000 fixed by this Government for the Police expenditure and from the saving of

6. The Inspector General, it will be seen, has made no provision for allowances to Medical Officers for attending the Police, for which duty it has been proposed that an increase of Rs 50 per mensem should be made to the salaries of the several Zilla Surgeons. The proportion in which these salaries should be debited to the several departments is now under the consideration of the Supreme Government.

7. In the Budget for the present year a moiety has been debited to "Salaries and Expenses of Public Departments"; and the Madras Government would recommend that this distribution should stand in the present Budget. Before next year it can be re-arranged, and the Police Budget can then be made to bear its proper

proper share of the charge.

7. The Silandi Corps, it will be seen, have been completely incorporated in the General Constabulary. Full explanation on this point is given in the Inspector General's letter paras 22 to 27.

8. The attention of the Government of India is requested to Mr. Robinson's remarks on the clothing of the force. The Madras Government are satisfied that the charge on this account

Cannot

Cannot be reduced.

9. With reference to the remark in para 4 of Mr. Drummond's letter of the 4th Instant, I am directed to observe that the Budget for 1862/63 showed a charge of Rs 1,57,950 on account of the Village Police. In the revised Budget now submitted the charge has been reduced to Rs 1,02,64; Stipendiary Village Watchers and Village Inspectors having been dispensed with on a few of the Ghats and in certain unhealthy localities.

10. The aggregate reduction

Reduction in the charges provided for in the Inspector General's Original Estimate amounts to Rs. 4,52,732, or, providing for the amount fixed by the Madras Government in my letter of the 21st. ultimo, to Rs. 4362,78.

× Rs. 39,00,000. including the Madras Town Police.

The

11. The nearest item of reduction is in the General Constabulary, the strength of which is reduced by 1677 men, and the cost by Rs. 1,88,025. No further reductions can be made in this direction without serious detriment to the efficiency of the force.

12. I am directed, in conclusion, to request the attention of the Supreme Government to the remark made in para 15 of the Inspector General's letter, as to the expediency of treating the sum now estimated for the Police proper as a permanent assign-ment;

ment, so that in any re-adjustments which it may be necessary to make, the Head of the Department and his subordinates may have some assurance as to the means at their disposal. The Governor in Council fully concurs with the Inspector General as to the great importance of avoiding any such frequent changes in the Budget Allotment for this important depart- =ment, as might be cal- =culated to impair the confidence of the Officers and Men employed in it, in its permanency; and he would suggest that

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that a sum should be fixed for the Police Expen- =diture of this Presidency, which, on the one hand, shall not be exceeded and, on the other, shall not be reduced, except under the pressure of some very unforeseen Emergency. But, in connexion with this question, there is another on which a decision should at once be come to, viz; whether the fixed grant for the Police department shall include only the General Constabulary employed for the prevention and detection of crime, leaving the cost of supplying Guards to other departments to be determined annually, and treated as a fluctuating Charge

Charge, with reference to the requirements of those departments; or whether the entire Police Charges, for whatever purpose, should be treated as a consolidated charge which should be fixed permanently at a certain Sum. The Inspector General would prefer the former course, on the ground that any unforeseen increase in the charges for departmental Guards — as for instance, in the Jail guards consequent on an increase in the number of prisoners — is liable, if the increase has to be met by a reduction in the Cost of the

the General Constabulary, to interfere with the efficiency of the latter. It is to be inferred, however, from the orders conveyed in Mr Drummond's letter of the 21st June last No 1989, that the Government of India propose to treat the entire Police Charge as one consolidated charge, the whole of which shall be prohibited in the Police Budget and restricted to a definite Sum. If this arrangement be adopted, the Governor in Council would suggest that those Police charges which now appear in the Budgets of other departments, besides being

those

shown in the Police
Budget, should for
the future be Exhibited
only in the Letter. —
It must fix the £3,00,000
as the Budget Estimate
for the Year ensuing
in which Case this
and the former Minute
& Despatch

Ent. St. Jorge
26th March 1863

Mr. T. Peachey's Memorandum
dated 24th July 1860 of probable
cost of Mayassal Police for all India
do. forwarded by Rocket on the
27th March 1863

Pro. Inner

Judicial 1863 Dept.

No. 483.

To the Secy to the Govt.
of India

Dated 26th March 1863

Feb 680
" 1571
" 1709

Submitting a revised
Police Budget for
the Year 1863/64

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