

MADRAS RECORD OFFICE.

Government of Madras.

Judicial DEPARTMENT.

G.O. No.	1916A-1917	Press
	178-179	Mis.
Dated	25.11.1862	

14/15

Not to be folded or roughly handled

Proceedings of the Madras Government, Judicial Department;

25th November 1862.

No. 178. Read the following letter from H. A. MANGLES, Esq., Acting Deputy Auditor and Accountant General; to T. PYCROFT, Esq., Chief Secretary to Government, Fort Saint George, dated 17th October 1862, No. 240.

Budget and Finance Department.

1. With reference to para. 9 of the Proceedings of Government, dated 19th August last, No. 1,349, calling for an explanation of certain discrepancies between the amounts entered in the Budget Estimate for 1862-63 and those shown as deductions in the Police Budget for that year on account of Constabulary guards supplied by the Inspector General of Madras Police to different Departments, I have the honor to enclose a Memorandum, which I believe will satisfactorily account for the variations noticed in the order of Government under reference.

2. In respect to para. 5 of the Order in question, calling upon me to report in communication with the Inspector General and Commissioner of Police, whether the amount sanctioned by the Government of India for 1862-63 is sufficient for the Police expenditure of the Madras Presidency, I beg to forward the report of the Commissioner of Police, from which it will be seen that no reduction can be effected in the amount of Rupees 2,42,091 for the Presidency Police; but as regards the Inspector General, full information as to the amount of savings he expects in 1862-63 and other points is given in his report furnished direct to Government, copy of which was also received in this office.

*Proceedings of the Madras Government, Judicial Department,
25th November 1862.*

MEMORANDUM explaining the differences between the amounts shown as cost of Police Guards supplied to other Departments deducted in the Budget Estimate for 1862-63 under Police, and the corresponding entries in the item of Guards under Land Revenue, Law and Justice, &c., noticed in paragraph 9 of the Proceedings of Government, dated 19th August last, No. 1,349.

Police Guards.	Amount shown as deduction in the Budget under F IV, Police.	Amount entered in the Budget for Police Guards supplied to the Departments.	REMARKS.
Collectors...	1,20,410	1,33,310	<p>Amount estimated by the Inspector General on account of Police Guards supplied to Collectors..... 1,20,410 0 0</p> <p>Ten per cent. margin allowed by Government to meet Contingencies, beside the 10 per cent. authorized by Government of India to be charged to the actual cost of Police Guards supplied to other Departments for European supervision, cost of Arms, &c., (vide Proceedings of Government in the Revenue Dept., dated 28th January last, page 18.)... 12,150 0 0</p> <p>Amount added in this office on account of Military Guard at Chicacole, vide Proceedings of Government, Revenue Department, dated 20th February last. As both these amounts, viz., Rupees 12,150 and 750 are not to be paid to the Police Department, and are provided for to meet other expenses for guarding the Treasuries, they were not deducted under F IV, Police, in the Budget. 750 0 0</p> <p>Total... 1,33,310 0 0</p>
Courts.....	19,980	46,522	<p>Amount provided by the Inspector General of Police in an Estimate forwarded to the late Sudder Court on account of Police Guards supplied to the several Courts..... 20,050 0 0</p> <p>Cost of Messengers and Peons (vide annexed copy of a Statement received from the Deputy Registrar of the High Court of Judicature)..... 26,066 0 0</p> <p>Cost of Peons for the Assistant Agent at Vizagapatam not supplied by the Police Department..... 400 0 0</p> <p>Total... 46,522 0 0</p>
Jails	1,15,910	1,24,928	<p>Amount entered for Police Guards supplied to Jails in an Estimate submitted by the Inspector General of Police. 1,14,323 0 0</p> <p>Amount estimated by the Inspector General of Jails on account of extra Guards beside those supplied by the Police... 6,158 0 0</p> <p>Amount erroneously included in the Budget on account of cost of Police Guards supplied to the Jails in North Canara District..... 4,477 0 0</p> <p>Total... 1,24,928 0 0</p>
Military Dept.....	7,910		<p>The amount should have been provided for in the Military Budget. But the Controller of Military Finance states that as far as he is aware no provision appears to have been made in his Budget for 1862-63. He has however been informed that the charge in question should be met from his Budget with reference to orders received from Govt. of India.</p>

FORT SAINT GEORGE,
DY. AUDR. AND ACCT. GENL'S. OFFICE,
17th October 1862.

(Signed) H. A. MANGLES,
Ag. Dy. Audr. and Accl. General.

*Proceedings of the Madras Government, Judicial Department,
25th November 1862.*

From Lieutenant Colonel W. J. WILSON, Commissioner of Police; to H. A. MANGLES, Esq., Acting Accountant General, Fort Saint George, dated Madras, 14th October 1862, No. 555.

With reference to your letter of the 13th instant, No. 3,613, I have the honor to inform you that the Estimate for the expenses of the Presidency Police for 1862-63, and amounting to Rupees 2,42,901 is with one trifling exception confined to the regular fixed Establishment sanctioned by the Government of India, and which in my opinion does not admit of any reduction.

2. The exception above alluded to is the sum of Rupees 666 being the amount of Pay and Clothing for seven extra Peons belonging to the Garrison Police, who are at present paid under the Order noted in the margin.

No. 179. ORDER THEREON, 25th November 1862, No. 1,916A.

Copies of this letter and of the Memo. referred to in it has been forwarded with letter of this day's date, No. 1,917, to the Government of India.

2. It appears from the margin of para. 27 of the Honorable Mr. Drummond's letter, 21st June 1862, No. 4,089, that the charge for the Police furnished as Treasure Guards and Escorts, included in the sum of Rupees 1,33,310, is divided between the Revenue and Magisterial Departments. The Inspector General of Police will be requested to report whether the guards in question, who are styled "Collectors' Guards" in his Estimates, are not exclusively employed on Treasure duties, and whether they should not be charged entirely to the Revenue Department.

(Signed) A. J. ARBUTHNOT,
Chief Secretary.

No. 180. To the Secretary to the Government of India, Financial Department, dated Fort Saint George, 25th November 1862, No. 1,917.

In the Orders of the Government of India on the Madras Budget, 21st June 1862, Financial Department, No. 4,089, the total sum allowed for Police purposes in the Madras Presidency was 37 lakhs, from which Rupees 2,39,000 were to be deducted on account of Police Charges borne by other Departments, leaving the net sum passed under F IV, for Police proper, at Rupees 34,61,000.

2. The total amount entered in the Madras Budget for 1862-63 on account of the Police, General, Special, and Departmental, was Rupees 40,61,271, distributed under the following heads:—

Police of the Presidency Town of Madras...	2,42,091
Mofussil Police	35,32,044
* Apparently old establishments in course of relief.	
* Additional Police Establishments in the Provinces ...	22,896
Police to be supplied to other Departments ...	2,61,240
Rupees..	40,61,271

3. As shown above, the charge which will actually have to be incurred on account of Police to be supplied to other Departments is—not Rupees 2,39,000 as computed by the Government of India—but Rupees 2,61,240. The remainder of the allotment of 37 lakhs, available for the Police proper of the Presidency and Provinces, is Rupees 34,35,760. A copy of a letter, 17th October 1862, No. 210, from the Deputy Auditor General, is annexed. The Memo. appended to this letter explains the differences between the cost of the Police guards employed by other Departments as deducted in F IV, page 17 of the Budget, and the amounts entered in the Departmental Estimates under the item of "Guards."

*Proceedings of the Madras Government, Judicial Department,
25th November 1862.*

4. The Departmental charge, Rupees 2,64,240, cannot be reduced. Indeed it is likely to be augmented. The Inspector General of Jails has recently applied for an increase to the estimated amount for Jail guards on account of a large and unexpected increase in the number of prisoners in the Jail. The Inspector-General of Police has acquiesced in the necessity for the proposed increase. Copies of the correspondence which has passed on the subject and from which it will be seen that the additional Jail guards required, will involve an additional charge of Rupees 12,100, are annexed. The Governor in Council presumes that under the orders conveyed in your letter of the 21st June last, No. 4,089, para. 27, viz., that the allotment for Police purposes, must cover the cost of the Police proper, as well as the expense of guards employed by other Departments, the additional sum required for Jail guards Rupees 12,100, cannot be defrayed from the savings under Law and Justice, to which Budget head, Jail expenditure appertains, but must be drawn from the amount sanctioned under F IV.

5. Adding this sum to the other deductions which have to be made from the aggregate amount sanctioned for the Police the sum available for the General Police stands at Rupees 34,23,660. No reduction is to be expected in the charge on account of the Presidency Police, Rupees 2,42,091—and if this sum be set aside for the expense of that Police, the residue available for the Mofussil Police for the year 1862-63, will be Rupees 31,81,569.

Allotment for Police purposes.....	27,00,000
Collectors' Guards.....	1,20,410
Court do.....	19,980
Military do.....	7,910
Jail do.....	1,15,910
	<u>2,64,240</u>
	34,35,760
Additional Jail Guards.....	<u>12,100</u>
Rupees...	34,23,660

6. The estimated cost of the Police Establishments sanctioned for the Mofussil, supposing them to be at full strength, and the new system to have been carried out throughout the whole of the Madras Presidency is Rupees 35,38,700, to which must be added the cost of the Village Police, Rupees 1,67,220—thus raising the total amount to Rupees 37,05,920. This will be Rupees 5,24,351 in excess of the sum available for the current year.

7. The Inspector General observes, in his letter recorded in Proceedings 27th ultimo, No. 1,762, a copy of which accompanies this letter, that "the Government are aware that the estimates of the strength of the force for each District were separately prepared with the most scrupulous care. The Magistrates selected, with reference to the peace of the District for which they are responsible, and the system adopted by the Government, each post where the presence of Constabulary is required. Experience in working has proved the accuracy of the original selection and the impossibility of any where reducing the force at present. A few transfers may be made hereafter to equalize Districts, which are found to be estimated too low. When, therefore, the force is complete, and it is now nearly so, not a Rupee can be struck out, without a corresponding disbandment of the sanctioned and wholly indispensable force."

8. Mr. Robinson further notes that the pay allotted to the lower grades of the Constabulary in 1858, is inadequate to meet the general rise in wages. Rupees 5½ and Rupees 6, at which rates two-thirds of the Constables are paid, scarcely suffice in any District for bare subsistence.

9. As, however, already remarked, the force is not yet fully complete. A comparison of the actual charges for the first five months of the year, 1862-63, with the proportion ¼ of the amount sanctioned by the Government of India, shows that the savings on the former upon the latter for that period are about Rupees 1,80,000; but Mr. Robinson considers that the total savings of the year on his full estimate of Rupees 35,38,700 will in all probability not exceed 2½ or 2¾ lakhs of Rupees, and will therefore still fall short considerably of the deficit Rupees 5,24,351 referred to in para. 6.

10. In these circumstances the Governor in Council could only direct that the Inspector General should use every endeavour to keep the Police expenditure of the year within the amount allowed, viz., Rupees 31,81,569. Should this prove impracticable, there will be no alternative, but to apply for a supplementary grant.

*Proceedings of the Madras Government, Judicial Department,
25th November 1862.*

11. In reporting these orders for the information of the Government of India, I am at the same time directed to observe that the new Police will in all probability be introduced throughout all the Districts of the Madras Presidency by the end of the present official year, and that it will not be possible to maintain the system in force efficiently from the 1st May next at a lower annual charge than that estimated by the Inspector General, or Rupees 37,05,920. I am also to point out that the saving caused by the recent disbanding of 8 Regiments of Native Infantry, which reduction is mainly owing to the employment of the new Police, amounts to about 8 lakhs of Rupees per annum.

(Signed) A. J. ARBUTHNOT,
Chief Secretary.

Exd. T. McMootry.

Statement shewing the sums entered in the Budget estimate for 1862-63 as the Cost of Guards for the lower Courts

Zillahs	Description of Courts	Amount estimated	
		For Police Guards	For Magistrate's Guards
Chennai	Civil Court	621	500
	Sub Court	*	500
	Other Courts		828
Pajamundry	Civil Court		498
	P. S. Ameen	707	300
	Other Courts		720
Masulipatam	Civil Court		498
	Other Courts	1,188	336
Guntur	Civil Court		498
	Other Courts		384
Nellore	Civil Court	621	498
	Other Courts		750
Chingleput	Civil Court		498
	P. S. Ameen	621	"
	Other Courts		264
Chittoor	Civil Court		498
	P. S. Ameen	1,188	498
	Other Courts		720
Cuddalore	Civil Court		"
	Sub Court	1,188	"
	Other Courts		56

whether

Zillahs	Description of Courts	Amount estimated	
		For Police Guards	For Refugees
Bellary	Civil Court		498
	Sub Court	1188	300
	Other Courts		
Kurumbur	Civil Court	621	498
Kundial	Other Courts		420
	Civil Court		498
Kaddalore	P.S. Amun	1188	300
	Other Courts		
Tanjore (Combaconum)	Civil Court		498
	Sub Court		498
	Other Courts		588
Trichinopoly	Civil Court	1934	498
	P.S. Amun		772
	Other Courts		564
Trichinopoly	Civil Court	621	
	Other Courts		252
Madura	Civil Court		498
	Sub Court	1188	498
	Other Courts		456
Tinnevely	Civil Court		
	P.S. Amun	1188	
	Other Courts		336
	Civil Court		1086
Coimbatore	P.S. Amun		
	Sub Court (Coimbatore)		1500
	Other Courts		

Zillahs	Description of Courts	Amount estimated	
		For Police Guards	For Refugees
Salem	Civil Court		498
	Sub Court	1188	498
	Other Courts		840
Mangalore	Civil Court		1086
	P.S. Amun		1212
	Other Courts		
Calicut	Civil Court		1086
	Sub Court		
	Cochin P.S. Amun		2004
	Other Courts		900
Tellicherry	Civil Court		498
	P.S. Amun	621	300
	Other Courts		588
Vizagapatam	Agst		
	Sub Court	621	
		16,492	29,610

(True Copy)
 Signed/ J. Wilkins
 12/24 Registrar

(True Copy)
 Thos Murray
 192nd Asst. Acct. Genl

Comptroller

whether

Judicial
Proceedings of the Madras Govt.

Read letter from the
Deputy Auditor
Genl. _____ Inter 17th Oct. 62 N^o.

Order - 25th November 1862 - 8th 1964

Copies of this letter & of
the Memo. referred to
in it has been forward-
ed with letter of ^{14th} instant
No 1917 to the Govt. of In-
dia.

2. It appears from the margin of para 27. of the Honble Mr. Drummond's letter, 21st June '62 N^o. 4089, that the charge for the Police furnished as Treasure Guarded Escorts, included in the sum of Rs. 133,310, is divided between ^{the} Revenue & Magisterial Depts. En-
648 62 inquiry will be made of 310. the Inspector General of Police ^{with the necessity of} to ascertain whether

B.I. Land Revenue.

$\frac{4}{5}$ Treasury Guard, 106,648

III. Law & Justice,

Criminal Courts.

$\frac{1}{5}$ do.

Re 1,33,310. the Inspector General
of Police to ascertain
whether

whether the guards in question, who are styled "Collectors' Guards" in his estimates, are not exclusively employed on treasure duties, & whether they should not be charged entirely to the Rev. Secy. Asks

1780/82
Dated 25th November 1902.

1910-11

PROCEEDINGS OF GOVERNMENT

No. 1902

Judicial 1802 Department.

Requesting the Auditor to report whether the "Collectors' Guards" are not exclusively employed on treasure duties, & whether they should not be charged entirely to the Rev. Secy. Asks

The Deputy Auditor Genl.
" Inspector Genl. of Police.

Judicial.

Self for "Judicial" 26/11/02
1917

The Secretary to the Govt. of India.
Financial Dept.

In the Orders of the Govt. of India on the Madras Budget, 21st June '02. Ind. No. 4089, the total sum allowed for Police purposes in the Madras Presidency was Rs. 239,000 were to be deducted on acct. of charges borne by other Depts., leaving the net sum passed under F. for Police proper at Rs. 34,61,000.

Unreconciled

2. The total amount entered in the Madras Budget for '62-63, on acct. of the Police, General, Special, & Departmental, was Rs. 40,61,271, distributed under the following heads:-

Police of the Presidency Town	
of Madras	2,42,091
of Mysore Police	35,32,044
* Apparently old establishments in the course of re- lief.	* Additional Police establishments in the Provinces
	22,896
Police to be supplied to other Depts.	2,64,240
	<u>Rs. 40,61,271</u>

3. As shown above, the charge which will actually have to be incurred on account of Police to be supplied to

to other Depts. is — not Rs. 2,39,000 as computed by the Govt. of India — but Rs. 2,64,240, the remainder of the allotment of 37 lakhs, available for the Police proper of the Presidency & Provinces, is Rs. 34,35,760. A copy of a letter, 17 Oct. '62, N^o 240, from the Deputy Auditor General, is annexed. The items appended to this letter explain the difference between the cost of the Police Guards employed by other Depts. as deducted in Budget, IV. page 1, & the amounts entered in the Departmental estimate under the item of Guards.

4. The Departmental charge Rs. 2,64,240 cannot be reduced. Indeed it is likely to be augmented. The Inspector General of Sails has recently applied for an increase to the estimated amount for Sails guards on account of the increase in the number of prisoners. The Inspector Genl. of Police has acquiesced in the necessity for the proposed increase. I am directed to submit copies of

of the accompanying
 copies of their letters
 recorded in Pro. 2nd
 Ulto. No. 1022. For the
 additional sail guards
 required ^{with increase in number} Rs. 12,100 is the
 amount set down
 by the Inspector Genl.
 of Police. ^{by former Commr.} It is concluded
 that, under the ^{orders} ~~provisional~~
^{filed} ~~provisional~~ ^{adopted by the}
^{Govt. of India, viz.,}
 that the allotment
 for Police purposes,
 must cover the cost of
 the Police proper, as
 well as the expense
 of guards employed
 by other Depts., the
 additional ^{sum} ~~amount~~
^{for sail guards}
 Rs. 12,100, cannot be
 defrayed from the
 savings under Law
 & Justice, to which
 Budget

Budget head, Sail
 expenditure apper-
 tains, but must be
 drawn from the a-
 mount sanctioned
 under F. IV. The
 orders of the Govt. of
 India on this point,
 in reference to the
 estimate of Rs. 12,100
 for sail guards, are
 solicited.

5. ^{holding this sum & the other}
^{disposition which pass & is}
~~Deduction of this sum~~
^{made from the diff. of Rs. 100,000}
^{available for the Police}
 also, the amount a-
 vailable
 for the Ge-
 neral Po-
 lice stands
 at Rs. 34,23,660
 No reduc-
 tion is to
 be

Allotment for Police purposes ————— 37,00,000 Collector's Guards — 120,410 Court do. ————— 19,980 Mily. do. ————— 7,940 Sail. - do. ————— 1,15,910 Additional Sail Guards — 12,100 Rs. 34,23,660	2,64,240 34,35,760 34,23,660
---	------------------------------------

... he expected in the charge
... on acct. of the Presidency
... Police, Rs. 2,42,091 — &
... if this sum be set a-
... side for the expense of

... that Police, the residue
... available for the Mofussil
... Police for the years
3423, 668
... 62-63, will be Rs. 3,81,569

6. The estimated cost of the
Police, for the Mofussil,
supposing ^{them} to be at
full strength, & that
the new system ^{to have} had
been carried out ^{is}
throughout the whole
of the Madras Presi-
dency is Rs. 35,38,700,
to which must be add-
ed the cost of the V. B.
Large Police, Rs. 1,67,220
— thus

... thus raising the to-
... total amount ^{to} Rs. 37,05,920.
This will be Rs. 5,24,351 in
excess of the sum avail-
able for the current year.

The Inspector Genl. ^{states} in his letter record-
ed in Pros: 27th Veto. N^o: 1762,
a copy of which ac-
companies this letter,
that the Govt. are aware
that the estimates of
the strength of the force for each district were se-
parately ^{prepared} with the most
scrupulous care. The
Magistrates selected,
with reference to the
peace of the District
for which they are re-
sponsible, & the sys-
tem adopted by the
Govt., each post where
the presence of Consta-
bulary

Constabulary is required. Experience in working has proved the accuracy of the original selection and the impossibility of anywhere reducing the force at present. A few transfers may be made hereafter to equalise districts, which are found to be estimated too low. When, therefore, the force is complete, & it is now nearly so, not a Rupee can be struck out, as without a corresponding disbandment of the sanctioned & wholly indispensable force."

8. Mr. Robinson further notes that the pay allotted to the lower grades of the Constabulary in 1858, is inadequate to meet the general rise in wages. Rs. 5 1/2 & Rs. 6, at which rates two-thirds of the Constables are paid, scarcely suffice in any district for bare subsistence.

9. As, however, already remarked, the force is not yet fully complete. A comparison of the actual charges for the first five months of the year, '62-'63, with the proportion $\frac{5}{12}$ of the amount

Amount sanctioned
by the Govt. of India,
shows that the savings
on the former upon the
latter for that period
are about Rs. 1,80,000,
but Mr. Robinson considers
that the total saving
of the year on his full
estimate of Rs. 35,38,700
^{in all probability} probably will not exceed
2½ or 2½ lakhs of Rupees,
^{and with this sum} ~~on still much short of~~
the deficit Rs. 5,24,351 re-
ferred to above in para
6.

^{In this circumstance}
10. For the present the Gover-
nor in Council could
only direct that the
Inspector General must
~~not~~ ^{not} ~~upon the sum~~
allowed

should see every
means of keeping the
Police expenditure
within the
amount allowed viz

106
allowed him, Rs. 31,81,569,
to make every effort to
bring the Police expendi-
ture of the year within
that amount. Should
this prove impracticable,
there will be no alterna-
tive, but to apply for a
supplementary grant.

(In the reporting these
orders for the informa-
tion of the Govt. of India,
I am ^{at the same time} directed to apprise
them ^{at the same time} that the new
Police will in all pro-
bability be introduced
throughout all the dis-
tricts of the Madras
Presidency by the end
of the present official
year, & that it will
not be possible to
maintain

13

maintain the system
in force efficiently from
the 1st day next at a
lower annual charge
than that estimated
by the Inspector Genl.,
or Rs. 37,05,920. I am
also to point out that
the saving caused by
the recent disband-
ing of 8 Regiments of
Native Infantry, &
which reduction is
mainly owing to the
employment of the
new Police, amounts
to about 8 lakhs of
Rupees & annas.

Fort St. George
25th November

11/11/1857

11/11/1857

1917 ditto
Budget of the
under F. H. Collier,
Secy.

Judicial 1862. Department.

No. 1917.

PROCEEDINGS OF GOVERNMENT.

As the subject of the
Court of Session

Dated 25th Nov^r 1902.

Oct 2453.
— 337/03.

Submitting a report on
the Budget and for
1802/03 and informing
that the new Bill will
be introduced through all
the districts of the Province
Presidency by the end
of the official year—