[illegible]ott. II-48—23,368—9-2-20.

Home (1921) Department.

(~~Judicial~~) Miscellaneous

Ordinary SERIES.

G.O. No. 356

DATED 9-3-1921.

[Despatch Abstract.]

Census of houses, tenements rooms etc. - communication ~~for~~ from the Government of India - papers recorded.

PAPERS PUT UP WITH CURRENT No.

Papers of the department to which the current belongs.

Number.	Date.	Original (=O) or spare copy (= S.C.).	Remarks. (In this column such of the papers as have been removed for copying, printing, etc., should be marked with a cross.)	Initials of Referencer with date in token of return to Reference department

Papers of other departments.

Department.	Number	Date.	Original (= O.) or spare copy (= S. C.).	Initials with date of (1) Referencer acknowledging returns of the paper concerned or (2) Despatcher to denote the return of the papers to the department concerned.

	Initials.	Date.
Received in Fair-copying Section.		
Copied	~~M~~	6/1/21
Examined ...		
Signed		
Despatched ...		

Home (Mis) Dept

Telegram

DESPATCHED
6 JAN. 1921

To

Education,
India.

5824 × Please send copy of letter No. 6 Education (Census) dated [the] 17th January 1920 regarding census of houses, tenements etc as the original communication has been mislaid.

6/1/21

6.1.21

DESPATCHED
7 JAN. 1921

7/1/21

Post copy to go

Misc. No. 176

14.1.21

REGISTRAR HOME DEPARTMENT
14 JAN 1921
GOVT. OF MADRAS

No. 2

Government of India,

DEPARTMENT OF EDUCATION.

(Census)

Delhi, the 10th January 1921.

3

From

Dr. Wali Mohammad, M.A., Ph.D.,

Assistant Secretary to the Govt. of India,

To

The Secretary to the Government of Madras,

Home Department.

Sir,

With reference to your telegram No.S/824, dated the 6th January 1921, I am directed to forward a copy of this Department circular letter no. 6 of the 17th January 1920, with enclosures, regarding the census of houses, tenements, rooms etc.

Nos 3-7 cf

I have the honour to be,

Sir,

Your most obedient servant,

Wali Mohammad

Assistant Secretary to the Government of India.

3/

No. 6.

Government of India,
DEPARTMENT OF EDUCATION.
(Census.)

Delhi, the 17th January 1920.

From

J. M. Mitra, Esq., Rai Bahadur, M.A., 4
Deputy Secretary to the Govt. of India,

To

The Chief Secretary to the Govt. of Madras.
" " Bombay.
" " Bengal.
" " the U.Ps.
" " the Punjab.
" " Burma.
" " B. & O.
The Chief Secy. to the C.C. of the C. Ps.
" the C.C. & " Assam.
The Hon'ble ~~the~~ the C. C and Agent to the Govr. General North West Frontier Province.
The Hon'ble the Agent to the Governor General and Chief Commissioner in Baluchistan.
The Hon'ble the Agent to the Governor General and the Chief Commr. Ajmer-Merwara.
The Chief Commissioner, Coorg.
" " " , Delhi.

Sir,

p 5 cf

pp 6-7 cf

I am directed to forward a copy of the question asked and answer given in the Imperial Legislative Council together with a copy of the note by the Census Commissioner for India on the subject of the census of houses, tenements, rooms, etc. I am to request that with the permission of His Excellency the Governor in Council / Lt. Govr. (in Council) the necessary steps may be taken to obtain, in consultation with the local bodies concerned, such preliminary information as may be possible in respect of the towns and cities in Madras Presidency / Bombay etc., so that by the time the Provincial Superintendent of Census enters upon his duties he may have some definite indication as to the places in which the enquiry is required and the nature of information desired. The method of the enquiry may be settled later by

Edn. 1.

the Superintendent in direct communication with the Census Commissioner.

I have etc.,

Sd. J.M. Mitra,

Deputy Secretary to the Govt. of India.

The Council met at the Council Chamber, Viceregal Lodge, Simla, on Wednesday, the 10th September 1919.

x x x

Questions and Answers.

The Hon'ble Sir Dinshaw Wacha asked:-

17. ' In view of the census of population which it is intended to take in 1921, do Government propose to consider the advisability of inserting the necessary column or columns in the census form ~~of~~ for recording the number of one room tenements in the different provinces of British India?'

The Hon'ble Mr. Shafi replied:-

'The question will be considered in consultation with the Census Commissioner and local Governments'.

Note by the Census Commissioner for India on house and tenement accommodation and overcrowding in cities.

The ordinary block list and schedule filled up by the enumerator contains information regarding the number of houses, families and persons in the block. In the case of cities and towns, each ward forms a census unit (circle or charge) and the complete statistics for the ward are available. If the area of the ward is known the density of houses, families and population in the ward can immediately be calculated by arithmetic. The results, however, are in many cases unsatisfactory as the area figures frequently include open spaces (such as maidans, squares, playing grounds, parks, etc.), and the true congestion of the population as required for the purposes of the municipal and sanitary departments is not displayed. Nor do the ordinary returns give any information as to the number of tenements, floors or rooms in a house or the pressure of population on these units, information which is obviously of value in cities and large towns where overcrowding exists or is likely to exist.

2. In the censuses of 1901 and 1911, special measures were taken to obtain detailed figures regarding the density of the population in houses, tenements, floors and rooms in the cities of Calcutta and Bombay. At the request of the Bombay Municipal Corporation and the Bombay City Improvement Trust, the Superintendent of Census in 1901 made special arrangements, by means of additional columns in the block list and the schedule, to obtain detailed statistics regarding the distribution of the population in tenements. Volume XI A of the Indian Census Series of the 1901 Census (Bombay Town and Island, Part IV) contains eight tables showing for each ward of the city the classification of buildings according to the character of the building and according to the number of floors, tenements and occupants; the classification of the population by tenements, floors and rooms; the number of tenements per inhabited house and the distribution of the population of each religion in each ward in its relation to houses and tenements. In Volume XI of the same series, the Superintendent examined these statistics for each ward separately giving a separate map of the ward showing the census divisions. In the census of 1911, a similar enquiry was made and the results are tabulated in the same way in Volume VIII of the Census Series of that census. The discussion of the figures is, however, confined to a short resumé of the principal statistics.

put up VIII
pp 190-329

pp 93-195

3. In the census of 1901 of Calcutta City, a special house-list, filled up by the enumerators during the preliminary enumeration, enabled information to be obtained of the distribution of the whole population by houses (of different kinds), floors and rooms. Volume VII of the Census Series of 1901 (Calcutta City, Part IV) contains three special tables showing congestion of population and overcrowding. Statement no. I shows the number of persons (belonging to families of different sizes) each of whom occupies certain room-space (¼, ½, ¾, 1, 1½, etc., rooms) in kuchcha or pukka houses having different floor accommodation. Statement no. II gives the same information by wards. Statement no. III gives the sleeping air-space per human being in some typical congested wards, the figures having been obtained from actual measurement by the municipal building staff. The figures are analysed and discussed in Chapter I of the same volume. This elaborate enquiry was not repeated in 1911, but Volume VI of the 1911 series (City of Calcutta, Report, Part I) contains on page 13 a succinct statement (subsidiary Table III) showing the room-accommodation of families and persons in each ward.

6 to 15

put up

4. As regards cost, the arrangement is that apart from the forms which are supplied free by Government the expenses of the census in Calcutta and Bombay are divided equally between Government and the municipality. The cost of the collection of the special information of overcrowding in Calcutta in 1901 seems to have been about R6,000. This, however, includes the collection of other information connected with the history of Calcutta. The actual cost of the tabulation of the special statements is put down at R3,270. The cost of the special tables in Bombay is not ascertainable.

7

5. The above account indicates the character of the information which can be obtained by means of special forms in regard to congestion and overcrowding in cities and large towns. It will be for the consideration of the local Governments and the local authorities as to whether information of the kind is required in any particular city or town, and if so, exactly what information. The character of the living accommodation of the population differs considerably in different localities. The tenement census (tenement being defined as the "holding of a rent-payer") is probably suitable for large industrial centres like Bombay where the tenement system exists. It will be noticed that in Calcutta the enquiry in 1901 embraced all houses (kuchcha and pukka). "House" was then defined as the residence of a commensal family, but the definition was changed in 1911, when the municipal assessment unit was adopted. It is presumed that this enquiry will only be required in fairly large industrial towns and in ordinary cases, where information of the kind indicated is wanted, it would probably be sufficient to distinguish houses (using a structural definition) by the number of floors they contain and to tabulate information of families (of different sizes) by the number of rooms they occupy. It would, perhaps, not usually be necessary to differentiate the population by religion for this type of enquiry. Such information could without difficulty be obtained by means of a special house schedule to be filled up during the preliminary enumeration. The actual forms to be used for the enquiry and the method of tabulation can be discussed at a later stage.

SGPI Delhi—747 D of E—15-1-20—500.

8

G.I. 59—3,624—15-2-19.

DEPARTMENT. 8

CURRENT NO.
1549
POLITICAL

Received UNDER SECRETARY 2 III 1920 CHIEF SECY 19 . Registered 19

Regd 20.7.20.

Subject

Census of houses, tenements rooms etc.

ENCLOSURES.
No. One.
Spare copies

R.O.C. No. 1056/20.

Station Camp-Ernakulam, *Dated the* 17th July 1920.

From (Name) H.L.Braidwood Esquire, I.C.S.,

(Designation) Resident in Travancore & Cochin.

To The Chief Secretary to the Government of Madras,

Political Department.

Sir,

(original memo not available)

With reference to Government Memorandum No.196-3 Public (Political) dated 31st March 1920, I have the honour to state that the Cochin Darbar reports that the only congested town in that State is Muttoncherry. A statement in the prescribed form received from the Darbar is enclosed but it is prepared according to the census of 1911: the Darbar explains that an up-to-date statement can be prepared only after the preliminary enumeration for the ensuing census which may take about seven months more to commence.

2. The Travancore Darbar has not yet replied though two reminders have issued.

I have the honour to be,
Sir,
Your most obedient servant,

Braithwood

Resident.

T.S.P.

Mattancherry Town

Number or name of the Ward.	Area in acres.	Population (as per Census of 1911).	No. of houses	Remarks as to the degree of congestion.
A	235.0	9274	2915	The dwelling houses are 1774 and shops and godowns 1141. In this ward which is mostly the trade centre of the town, several families habitually reside in the same chawl(house). The inmates of such houses are mostly Hindus Banias and Cutchi Memons - settlers from Bombay Presidency and a few Muhammadan families. There are about 15 such chawls each occupied by from 15 to 100 families and each chawl containing a population of 100 to 300 persons. There is hardly any open space worth the name near these quarters.
B	166.6	3952	1097	The dwelling houses are 723 and shops 374. In this Ward, which consists partly of white Jews quarters, the downstair godowns are used for shops and the upstairs as dwelling houses.
C	336.6	5513	1455	The dwelling houses are 1249 and shops 206.
D	333.7	4079	909	The dwelling houses are 774 and shops 135.

Ag: Secretary to the Diwan
For Diwan.

CKP

~~4~~ 11

10

C.F 29—3,624—15-2-19.

UNDER SECRETARY
1 [illegible] 1920

DEPARTMENT. 1628

Received .... 19 . Registered 19

CURRENT NO.
~~1019~~
POLITICAL

Rgd 2-8-20

Subject.

Forwarding a statement of congested towns in Travancore.

ENCLOSURES.
No. ....
....
Spare copies ....

R.O.C. No. 1056/20.

Station Trivandrum, *Dated the* 27th July 1920. 19

From (Name) H.L.Braidwood Esquire, I.C.S.,

(Designation) Resident in ~~Travancore and Cochin~~

To The Chief **Secretary to the Government of Madras,**

Political **Department,**

Sir,

[illegible] 2 and [illegible]

In continuation of my letter No. 1056 dated 17th instant, I have the honour to enclose a statement of congested towns in Travancore received from the Darbar.

REGISTRAR HOME DEPARTMENT
3 AUG 1920
GOVT. OF MADRAS

I have the honour to be,
Sir,
Your most obedient servant,

H L Braidwood

Resident.

N.R. [illegible]

Statement of information regarding the Census of tenements, rooms, &c.

Number or name of Ward.	Area Acres	 Cents	Population	Number of houses.	Remarks as to the degree of congestion.
1	2	2	3	4	5
				NAGERCOIL TOWN.	
Elangadai	440	..	6,000	1,273	There is not much of open spaces excepting public roads and village streets. Backyards and frontyards are generally not much. There are also cases of several families living in the same tenement in every one of these wards but such cases are small proportionately to the whole number of houses. The total population is not that taken in 1911 Census but that taken subsequently in 1090 under (1914-15) the orders of Government.
Vahayadi	200	..	6,000	2,718	
Vadiveeswarem	320	..	7,000	617	
Nagercoil	235	..	5,000	684	
Kottar	75	..	3,000	703	
Vadasery }	640	..	5,000	1,055	
Krishnancoil }				1,317	
	1,910	..	32,000	8,367	
				TRIVANDRUM TOWN.	
Fort. Manacaud.	169	47	4,289	1,077	Almost all the streets in the Fort Ward especially the Pallatheruvu and the Chottupurai street are congested owing to the narrowness and want of space of the same.
Manacaud.	977	39	8,388	1,490	The Brahmin streets of this Ward alone are congested.
Chalai.	869	28	12,290	2,268	The Brahmin streets and Bazaar streets are congested.
Pettah.	2,158	60	17,947	3,429	There is no congestion in this Ward.
Puthenchanthai. (Thycaud)	2,112	12	18,420	3,356	Excepting the houses situated at the public roads, the rest is uncongested.
	6,286	86	61,334	11,620	The total population is not that taken in 1911 Census but that taken subsequently in 1090 under the orders of Government.
				QUILON TOWN.	
1. Vatakkum[illegible]n	Sq. Miles	.404	2,180	579	
2. Andamukkam	,,	.080	1,360	996	Andamukkam and Thamarakulam are getting congested year by year more than others.
3. Thamarakulam	,,	.227	2,799	628	
4. Cantonment	,,	1.672	1,887	560	The Town was originally divided into 2 Wards and 7 Blocks as noted below: Ward — Block. 1. Eastern — 1. Block I.; 2. Do. II.; 3. Do. III.; 4. Cantonment Block. 2. Western — 5. Block IV.; 6. Do. V.; 7. Do. VI.
5. Kottakkagom	,,	.395	3,733	894	
6. Thevally	,,	.347	5,184	378	
7. Punnathala }	,,	.751	2,218	1,156	
8. Kuruyipuzha }	,,	.364			
	,,	4.24	19,361	5,191	In the recent division of the Town into Wards it was divided into 8 wards. The boundary of each ward is identical with that of each Block and Block No.6 is again divided into 2 wards Viz., Punnathala and Kuriyipuzha. The population and the number of buildings ~~taken~~ are as per Census taken by the Committee in 1090.
	Acres	Cents		**ALLEPPEY TOWN.**	
I.	450	..	6.013	1,254	Wards 2 & 5 are very congested. There are extensive paddy fields in Wards 3 & 6. Quarters where several families habitually live are very rare. The total population is not that taken in 1911 Census but that taken subsequently in 1090 under the orders of Government.
II.	230	..	4,620	918	
III.	795	..	4,195	759	
IV.	370	..	4,839	1,028	
V.	310	..	4,864	844	
VI.	855	..	4,279	731	
	3,010 or 4.70 sq. miles.	..	28,810.	5,534.	
				KOTTAYAM TOWN.	
I.	750	..	1,634	194	Isolated houses only.
II.	200	..	970	109	Do.
III.	212	50	1,682	375	Thickly populated.
IV.	407	50	3,199	447	Do.
V.	328	50	1,537	182	Not very congested.
VI.	931	..	4,745	725	Not very congested.
	2,829	50	13,797	2,032	The population as per Almanac and Directory is 45,141; but according to the sex-war Census taken by the Committee in 1091 is only 13,797.

S. Krishnamurthi Aiyar
Census Commissioner

13

Rl. depts (Pol)

12 ✓

8/7/2

	Initials.	Date.
Received in Fair-copying Section.		
Copied ..		
Examined ..		7/2 ✓
Signed ..		
Despatched ..		7/2

Memo no 320-1 d/ 5/2/21

p 11 supra ~~p 11 of Stat XXI~~

Census, 1921 – ~~Memo~~ Correspondence ending with his letter R.O.C. No 1056/20 d/ 27.7.1920.

The Resident in T&C is requested to furnish Govt. with a copy of Memo no 196-3 Pol (Pol) d/ 31.3.1920 together with copies of its enclosures as the original papers ~~of the Memo~~ ~~is missing here. cannot be traced.~~ ~~here~~ have been mislaid

5-2-21

referred to in the Resident's letter on p 8 of C.F. ~~at XXI~~

E&C 4/2/21

4/2/21

D.

The Resident in T&C

(Memo)

C.F 29—3,624—15-2-19.

13 14

DEPARTMENT.

CURRENT NO.
0426
POLITICAL

Received........................19 . Registered........................19

17 FEB 1921
MADRAS

Subject.

Copy of Government Memorandum No.196-3 Public (Political) dated 31st March 1920.

ENCLOSURES.

No. ....

....

Spare copies ....

Dis. No. 862/20.

Station Trivandrum, Dated the 15th February 1921. 19

From (Name) H.H.Burkitt Esquire, I.C.S.,

(Designation) Resident in Travancore and Cochin.

To The Chief Secretary to the Government of Madras,

Political Department.

Sir,

With reference to Government Memorandum No.320-1 Public (Political) dated 5th Instant I have the honour to forward herewith a copy of Government Memorandum No. 196-3 Public (Political) dated 31st March 1920 with copies of its enclosures.

I have the honour to be,
Sir,
Your most obedient servant,

A
Capt. R
For Resident.

14.2.21
P.N.

Government of Madras.

Public (Political) Department.

Memorandum No. 196-3.

Dated Fort St. George, the 31st March 1920.

Census of houses, tenements rooms etc.

A copy of letter from the Government of India, Department of Education, No. 6 Census dated 17th January 1920, together with copies of its enclosures, regarding the census of houses, tenements, rooms etc. is forwarded to the Resident in Travancore and Cochin and he is informed that steps are being taken by Government to obtain some preliminary information regarding the particulars specified in the annexed form in respect of cities and towns in the Madras Presidency. The Resident is requested to move the Darbars to collect and furnish to Government similar information as regards any towns in the Travancore and Cochin States which can be regarded as congested.

The entries in column 5 of the form should be of a general character indicating the presence or absence in the ward of quarters where several families habitually live in the same house, of open space that would affect estimates of density etc.

(By Order)

Sd- . E.Gawne,

Under Secretary.

To the Resident in Travancore and Cochin.

From the Deputy Secretary to the Government of India, Department
of Education, Delhi.
To the Chief Secretary to Government of Madras.
No.6 Census.
Dated the 17th January 1920.

I am directed to forward a copy of the question asked and answer given in the Imperial Legislative Council together with a copy of the note by the Census Commissioner for India on the subject of the census of houses, tenements, rooms etc. I am to request that with the permission of H.E. the Governor in Council the necessary steps may be taken to obtain, in consultation with the local bodies concerned, such preliminary information as may be possible, in respect of the towns and cities in the Madras Presidency so that by the time the Provincial Superintendent of Census enters upon his duties he may have some definite indication as to the places in which the~~y~~ inquiry is required and the nature of information desired. The method of inquiry may be settled later by the Superintendent in direct communication with the Census Commissioner.

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Extract from the Proceedings of the Indian Legislative Council assembled under the provisions of the Government of India Act, 1915 (5 and 6 Geo. v Ch. 61).

The Council met at the Council Chamber, Viceregal Lodge, Simla, on Wednesday the 10th September 1919.

QUESTIONS AND ANSWERS.

The Hon'ble Sir Dinshaw Wacha asked:-

17. "In view of the census of population which it is intended to take in 1921, do Government propose to consider the advisability of inserting the necessary column or columns in the census form for recording the number of one room tenements in the different provinces of British India?"

The Hon'ble Mr.Shafi replied:-

"The question will be considered in consultation with the Census Commissioner and local Governments."

Note by the Commissioner for India on house and tenement accomodation and

and overcrowding in cities.

The ordinary block list and schedule filled up by the enumerator contains information regarding, the number of houses, families and persons in the block. In the case of cities and towns, each ward forms a census unit (circle or charge) and complete statistics for the ward are available. If the area of the ward is known the density of houses families and population in the ward can immediately be calculated by arithmetic. The results, however, are in many cases unsatisfactory as the area figures frequently include open spaces (such as maidans, squares, playing grounds, parks etc.,) and the true congestion of the population as required for the purposes of municipal and sanitary departments is not displayed. Nor do the ordinary returns give any information as to the number of tenements, floors, or rooms in a house or the pressure of population on these units, informattion which is obviously of value in cities and large towns where overcrowding exists or is likely to exist.

2. In the censuses of 1901 and 1911, special measures were taken to obtain detailed figures regarding the density of the population in houses, tenements, floors and rooms in the cities of Calcutta and Bombay. At the request of the Bombay Municipal Corporation and the Bombay City Improvement, the Superintendent of Census in 1901 made special arrangments, by means of additional columns in the block list, and the schedule, to obtain detailed statistics regarding the distribution of the population in tenements. Volume XI A of the Indian Census Series of the 1901 Census (Bombay Town and Island) Part IV contains eight tables showing for each ward of the city the classification of buildings according to the character of the building and according to the number of floors, tenements, and occupants; the classification of the population by tenements, floors and rooms; the number of tenements per inhabited house and the distribution of the population of each religion in each ward in its relation to houses and tenements. In volume XI of the same series, the Superintendent examined these statistics for each ward separately giving a separate map of the ward showing the census divisions. In the

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In the census of 1911, a similar enquiry was made and the results are tabulated in the same way in Volume VIII of the Census Series of that census. The discussion of the figures is, however, confined to a short resumé of the principal statistics.

3. In the census of 1901 of Calcutta City, a special house list filled up by the enumerators during the preliminary enumeration, enabled information to be obtained of the distribution of the whole population by houses (of different kinds), floors and rooms. Volume VII of the Census Series of 1901 (Calcutta City Part IV) contains three special tables showing congestion of population and overcrowding). Statement No. I shows the number of persons (belonging to families of different sizes) each of whom occupies certain room-space ($\frac{1}{4}$, $\frac{1}{2}$, $\frac{3}{4}$, 1, $1\frac{1}{2}$, etc., rooms) in Kuchcha or pukka houses having different floor accomodation. Statement No. II gives the same information by wards. Statement No.III gives the sleeping air-space per human being in some typical congested wards, the figures having been obtained from actual measurement by the municipal building staff. The figures are analysed and discussed in Chapter I of the same volume. This elaborate enquiry was not repeated in 1911, but volume VI of the 1911 series (City of Calcutta, Report Part I) contains on page 13 a succinct statement (subsidiary Table III) showing the room-accomodation of families and persons in each ward.

4. As regards cost, the arrangment is that apart from the forms which are supplied free by Government the expenses of the census in Calcutta and Bombay are divided equally between Government and the municipality. The cost of the collection of the special information of overcrowding in Calcutta in 1901 seems to have been about Rs.6,000. This however, includes the collection of other information connected with the history of Calcutta. The actual cost of the tabulation of the special statements is put down at Rs.3,270. The cost of the special tables in Bombay is not ascertainable.

5. The above account indicates the character of the information which can be obtained by means of special forms in regard to congestion and overcrowding in cities and large towns. It will be for the consideration of the local Governments and the local

local authorities, as to whether information of the kind is required in any particular city or twon, and if so, exactly what information. The character of the living accomodation of the population differs considerably in different localities. The tenement census(tenement being defined as the "holding of a rent-payer") is probably suitable for large industrial centres like Bombay where the tenement system exists. It will be noticed that in Calcutta the enquiry in 1901 embraced all houses (kuchcha and pukka). "House" was then defined as the residence of a commensal family, but the definition was changed in 1911 when the municipal assessment unit was adopted. It is presumed that this enquiry will only be required in fairly large industrial towns and in ordinary cases, where information of the kind indicated is wanted, it would probably be sufficient to distinguish houses (using a structural definition) by the number of floors they contain and to tabulate information of families (of different sizes) by the number of rooms they occupy. It would, perhaps, not usually be necessary to differentiate the population by religion for this type of enquiry. Such information could without difficulty be obtained by means of a special house schedule to be filled up during the preliminary enumeration. The actual forms to be used for the enquiry and the method of tabulation can be discussed at a later stage.

(True Copies)

Capt.R.A.

For Resident.

14.2.28

P.N.

17

Number or Name of Ward.	Area.	Population.	Number of houses.	Remarks as to the degree of congestion.
1	2	3	4	5

2-16.

[illegible]

NC

NOTES.

18

Pol dept
(CBl)

Subject. Census of houses, tenements etc

(Ct 1549) from the Resident in T & C, RoC No 1056/20 d/ 17.7.20

The ~~[illegible]~~ receipt of reply from Travancore may be awaited. Meanwhile Home (mis) may be asked as to when the file connected with this (which was sent to them on 10-5-20) will be returned with the information called for.

22/7/20

22.7.20

23.7.20

Home (mis) as

REGISTRAR HOME DEPARTMENT GOVT. OF MADRAS 24. JUL. 1920

Pol no 1965
23.7.20.

U.S. Home (mis) Dept.

Mis 3646/24 7 20

The case is now in L & M Dept who are being reminded again today for the early return of the case. The case will be sent to Pol. on its return from L & M. With these remarks the current may be returned to Pol. Dept as

Pol. no

27/7/20.

SRP
26.7.20

26.7.20.

SECRETARIAT 27 JUL 1920 GOVT

Mis no 3646-1
27 7 20

Pol dept
(CBl)

Subd. for perusal

27/7/20

27.7.20

4CF (+1628) From the Rte, Roc no 1056 ps D 29.7.20

The Resident's further communication referred to in the office note on 1 supra has been received. The file may be sent to Home (mis) with the request that it may be returned along with the main file ~~[illegible]~~ which was reported to be in L&M.

HOME DEPARTMENT 1 AUG 1920 CENTRAL

2/8/20

2/8/20

Home Mis. u.o.

3.8.20

Pol. l. no 196-6 / 3.8.20

Mis 3758/4.8.20. U.S.

Home (Mis) Dept

The case on census of houses tenements etc was sent to the L&M Dept on 8.5.20. That dept was reminded twice on 23.6.20 and 26.7.20. This case may be sent to the L&M Dept u.o. with a request for an early return of this with the previous file.

14.8.20

14.8.20.

L&M u.o. 14/8/20

Mis no 3752-1 / 16.8.20

SECRETARY TO GOVERNMENT, LOCAL AND MUNICIPAL DEPARTMENT. 17 AUG 1920

~~Local & munl. Dept.~~

~~A search was made in this Dept. & the file is not forth coming.~~

3/

Ooty office.

The file referred to in the Home (Mis) Dept. reminder below is not traceable here. Perhaps this is one of the files missing for which a search was ordered to be made both in the Ooty & Madras Offices. The file containing the circular directing the search to be made is said to have been returned to Ooty. If the original file has been traced out by now, this reminder will have to be added to it.

15.9.20.

Scott II—30 -1,304 18-1-17

4 / 4th D2 Section

4

Home (Muns) DEPARTMENT.

20

C-2054 8446

13.9.20

SUBMITTED that the Local & Municipal Department may be asked to expedite ~~their~~ its reply to the un-official reference noted on the margin regarding which reminders have already issued on :—

U.O. No. 2334-2

Dated 8.5.1920

Subject.

Copy of the Question asked & the answer given in the Imperial Legislative Council, on the subject of the Census of houses, tenements, rooms etc.

23. 6. 1920

26. 7. 1920.

17. 8. 1920

11-9-20

To

The L & M. Department u.o.

5

Home (Mis) Dept

21

Special reminder.

For the U.S.

The file on the subject of the census of houses, tenements, rooms etc. (C No. 428. Home (Mis) of 1920) was forwarded by us to the Local and Municipal Dept ⓧ on 8.5.1920 and it has not yet been received back. Four reminders were despatched to that department, the last one on 11.9.20. (No replies have yet been received to these reminders either.) It is submitted that the L & M Dept may be requested by us to intimate the stage at which the matter now stands.

ⓧ Home (Mis) u.o. No. 2334-2 / 8.5.20
(vide p. 41 of the arrears list put up)

Home (Mis) U.O. 4543Y / 16.10.20

WH
16/10/20

U.A.R.
15.X.20

15.10.20

L.M. u.o.

Sectt. II—30—7,105—25-2-14.

6/ ~~1~~ 1

Pub(Pol.) DEPARTMENT.

Misc. C. No. 4965
8.11.20

SUBMITTED that the Home (mis.) Department may be asked to expedite their reply to the un-official reference noted on the margin ~~regarding which reminders have already issued on~~ :—

196-6.

No. 8V 1549-2

Dated 3.8. 1920

Subject.

Census of horses.

.... 191 .

.... 191 .

.... 191 .

K.R.
5/11/20 5/11/20

To

The Home (mis.) Department u. o.

6 xi 20

REGISTRAR, HOME DEPARTMENT
-8 NOV 1920
GOVT. OF MADRAS

7 23 ~~33~~

Home (Mis) Dept

Extract of US's remarks in the arrears list in respect of the item relating to the census of houses, tenements, rooms etc :—

(item 1 on p. 1 of the arrears list put up)

"Remind"

J. A. de R.
12 · XI · 20

For the US

The file on the subject was forwarded u.o. to the L + M Dept on 8. 5. 1920 and it has not yet been received back. Five reminders were despatched to that department, ~~to~~ the last one on 17 · X · 20. No replies have yet been received to these reminders either. Pub (PW) Dept u.o. note 196-6 of 3 · 8 · 1920 on the same subject was also transmitted to the L + M Dept on 16. 8. 1920.

(Home (Mis) u.o. 2334-2 / 8 · 5 · 20)

(referred to in the reminder at page 1 ante)

(Home (Mis) u.o. 3758-1 / 16 · 8 · 20)

It is submitted that the L + M Dept may be requested u.o. to state at what stage the matter now is.

Home (Mis) u.o. 4965-1 / 16 · XI · 20

16 · 11 · 20

RB.
13 · XI · 20

18 · 11 · 20.

L + M. u.o.

8444

U.S.

24 L&M Dept.

Vide slip at (P)

Even after the thorough search arranged for by the Supdt., Current Section, the file referred to by the Home (Mis.) Dept. in which they wanted information about the possibility of recording statistics of the number of houses, tenements etc in densely populated areas, is not traceable in this Dept. In G.O. No. 1775 M, dated 23rd November 1920 (accepted by Home) the Govt. have ~~referred~~ made to the municipal Councils for Consideration certain suggestions in regard to Census Operations. One of the suggestions is that statistics of density should be tabulated by Census circles, the Councils Compiling from the statements of population of each block (supplied by the Supdt. of the Census Operations) such figures regarding zones of congestion as it may require as a basis for its town improvement and housing policy. This would seem to meet the end which was under Consideration in the missing file.

(7)

cf (1) para. 1 of G.O. at (7)

With reference to para 6 (b) of the Census Supdt.'s note ~~#~~ dated 13.8.20 (page 5 of the file flagged (9)), it is for Consideration whether ~~it should be suggested to Councils~~ the desirability of taking measurement of the floor space or Cubic Contents of the houses in overcrowded areas shd also be commended to all Councils.

B

Unless

25 9

~~[illegible]~~ Unless the Home Deptt. desire it, copies of the Councils' replies to memo. No. 1401-M., dated 23rd February '20 (vide reply from Chingleput at flag ② for instance) which were in the missing file need not perhaps be called for. That Deptt. may be consulted u.o. as to this and B ~~[illegible]~~ on the previous page.

+ not available

S.O.
2.12.20.
C.A.
4.12.20

Will Supdt. see me about this? Who is responsible for this? Was the file received in L&M?

BRR
5/12

(Explained to Secy)
C.A.
17/12

The original file cannot be traced. Wd Home Deptt kindly state whether the points raised therein are covered sufficiently by G.O. 1745 M dated 23.11.20 ~~[illegible]~~

⑦

14.12

D.P. 18/12

Home (Mis)

U.O. No. 8588-12 Am
18.12.20.
Misc. C. No. 5824
18.12.20

18 DEC 1920

UNDER SECRETARY TO GOVT. HOME DEPARTMENT
18 DEC 1920

For the U.S.

Home (Mis) Deptt.

The original file relating to the Govt. of India's communication on the subject of the census of

a.r.

No. 6 [illegible] (Census) d/17.1.1920

of houses, tenements, rooms etc is reported to have been lost in the L & M Dept. The following is written from memory:- With reference to a question asked in the Imperial Legislative Council by the Hon'ble Sir Dinshaw Wacha in September 1919 the Govt of India suggested that statistics regarding overcrowding in selected congested areas might be collected in connection with the ensuing census. They, however, remarked that it was not quite necessary to load the statistics with any detailed information such as that collected in the special tables 1 to 8 of the Census of India 1901 - Vol XI A (Bombay), or in the tables IX to XV of the Census of India 1911 - Vol VIII (Bombay). A succinct statement somewhat similar to the subsidiary table III on p.13 of the Census of India 1911 Vol VI - City of Calcutta - was suggested for adoption with a view to help the investigation of the problem of congestion.

Extract at flag (W)

(pp 190 to 329 of the volume put up)

pp 93-195 of the volume

put up

As a preliminary measure the
Chairmen of municipal Councils
have been asked in L & M memo
(not in the file) K | No. 1401-1 M of 23. 2. 1920 to
furnish information regarding
(1) area (2) population (3) number
of houses and (4) remarks as to
the degree of congestion in respect
of selected wards in each municipality
so as to enable Govt. to decide as
to in what particular towns or
areas the enquiry regarding ~~[illegible]~~
overcrowding should be conducted.

The information called for in
para 1 (1) of G.O. No. 1775 M of
flag 'Y' 23.XI.1920 may perhaps be sufficient
generally for the above purpose. If
so, copies of the replies to the
memo referred to at 'K' above
need not be called for. In order
to ascertain the degree of density
of the circles referred to in G.O. No.
flag '7' 1775 M of 23.XI.1920 the municipal
councils will naturally have to
calculate also the area of the
localities concerned and it does
not seem necessary to call for

information regarding the points raised at 'B' on page 8 ante. If it is decided not to pursue the matter further we need not perhaps call for a copy of the Govt. of India's letter also. For orders.

S.A.R.
3.1.21

Secy
4.1.21

It would be more satisfactory to get a copy of the letter (This might have been done long ago).

5.1.21

Secy

Please get
6.1.21

For the U.S.

Draft telegram to the Govt. of India is submitted.

S.A.R.
6.1.21

6.1.21

p.1 cf

[Telegram to the Govt. of India. Dept of Edn. No. 5824 of 6.1.21]

No 2-7 cf

[C No. 176] From the Govt. of India. Dept of Edn. No. 2 (Census) of 10.1.21.

For the U.S.

A copy of the

circular letter No. 6 of 17. 1. 1920 regarding the census of houses tenements, rooms etc has been obtained from the Govt. of India. With reference to the concluding portion of the said letter it seems necessary to consult the Supdt Census Operations as to whether the enquiry referred to in para 1(i) of G.O. No. 1775 M of 23. XI. 1920 is sufficient for the purpose and if not, what further information is likely to be required at the present stage.

pp 8-9 cf

pp 3-4 cf

flag '7'

It is stated in the Census Commr's note of Jany 1920 at p. 12 cf that the actual forms to be used for the enquiry and the method of tabulation can be discussed at a later stage

A.P.
14. 1. 21

Lal
14. 1. 21

Supdt., Census Operations, U.O.

14. 1. 21

U.O. No 176-1 Home (Misc)
15. 1. 21

Apparently no municipality has yet replied to L.&M. Memo No. 1401-M d/ 23. 2. 1920 the object of which was to get rough information as to the places where it looked as if there were need for investigation of congestion.

(not in the file)

Meanwhile G.O. No. 1775 M dated 23rd Novr 1920 has been sent out; from which it will be seen that I have undertaken to give each Municipality a statement showing the population by sex & religion in each Census

flag '7'

block. It seems to me that this will afford each Municipality material on which to start the study of congestion, if the Council will condescend to use the statement: a similar statement was sent to every Municipality in 1911; but I doubt if any Council made any use of it at all. On receipt of the statement the Council ought to see at once in what parts of the town congestion ~~does~~ exists, & they should then institute special enquiries for the locality to ascertain the number of rooms in the houses, & the number of families living in 1 or 2 or 3 rooms etc. etc.

At present I don't see that anything further need be done. If the places where congestion is to be investigated could be indicated by the middle of next month it might be possible for the Census Enumerators to conduct some part of the special enquiry; but that now seems hardly possible.

J.T. Boag
18/1/21

18 JAN 1921

Elo. No 160
18-1-21.

19 JAN 1921
MADRAS

Misc. C. No. 280
19.1.21.

~~Home (Mis) Dept~~

Secy Cen U.S.

In the circumstances

acn

15

stated by Mr. Boag 31 no further section seems necessary.

The file may be sent to the L & M Dept for perusal and return.

26 JAN 1921

A.R.
21.1.21

Secy.
24.1.21

25/1/21

L & M

Home (Mis) no 176-2
25.1.21

22.1.21

L & M Dept

The file may be perused and returned to the Home (Mis.) Dept. no.

1489

27.1.21

Law (Mis).

B.R.R.
28/1

28/1

L & M no. No. 1489-1 P.H
28.1.21

Misc. C. No. 514
31.1.21

31-JAN 1921

Home (Mis) Dept

For the U.S.

The file may be forwarded no to the Political Dept for perusal ~~and return~~ with reference to that department's no. No. 196-6 of 3.8.1920, and on return the papers may be recorded.

(p. 2 ante)

UNDER SECRETARY TO GOVT. OF MADRAS
31-JAN-1921
HOME DEPARTMENT

A.R.
1.2.21

2.2.21
Pol. v.o.

Home (Mis) no 176-3
2.2.21

1.2.21

Cf 320
Poll

a.n.

3rd Pol. dept.
(AB)

referred to in the R.T.C's letter on p 19 C at XXI

The Pol. dept. file connected with Memo No 196-3 of 31. 3. 1920 appears to have been lost with the Home (Mis) file on the subject. It is not therefore possible to say whether we have to take any further action. Even though no further action has to be taken ~~is necessary or not~~ or is possible now we may get a copy of the memo from the Resident for record purposes. A draft memo to the Resident is accordingly subd. for approval.

4/2/21

4/2/21

V.M.
5. 2 21

[Memo to the R.T.C. No 320-1 of 5. 2. 21]

(Ct 426) from the R.T.C. dis No 862/20 of 15. 2. 21

The reference on p 15 C was issued to the Resident at the instance of the Govt. of India in the Foreign & Political Dept. who asked that action similar to that taken in the Madras Presidency might be taken in Travancore & Cochin for the collection of information regarding congested towns. The Foreign & Political dept. letter on the subject was in the missing file

33

It seems unnecessary now to get a copy of it from the Govt. of India.

2/ The information regarding congested towns in Travancore & Cochin contained in statements on pp 10 & 12 C.R. does not appear to have been furnished to the Census Supdt. Home (mis) will doubtless furnish it to him, if necessary.

D

3/ With the above remarks the file may be returned to Home (mis).

V.M.
21.2.21

22 FEB 1921

21/2/21

21/2/21

Home dept U.O.

Bl no 320-2
21/2/21

Misc. C. No. 873
22.2.21

22 FEB 1921

p. 14 ante.

Home (Mis) Dept

For the U.S.

No action seems necessary in respect of the remarks at 'D' above. Mr. Boag has seen the file and he considers that nothing further need be done at present. The papers may now be 'recorded

No 356/79 2/21

Abstract.

Census of houses, tenements rooms etc – communication from the Govt. of India – papers recorded.

A.M.

24.2.21

Eo
Mis

25/2/21

Secy. 28/2/21

C3

6.3.21.

C.P. [illegible]9—3,624—15-2-19.

an

34

DEPARTMENT.

Received DEPR. CHIEF SECT. 21 MAY 1921 MADRAS GOVT. 19

Registered HOME DEPARTMENT 31. MAY 1921 GOVT. OF MADRAS

1048

Subject.

Pol dept

Law Genl. a-o

KR 27/5/21.

Vm 30/5/21

Poll ao No 1048-1

30.5.21

HOME DEPARTMENT -JUN 1921

ENCLOSURES.
No. One
Spare copies

Dis. No. 862/20-1.

Station Camp-Mattupatti, Dated the 16th May 1921. 19

Law (General) Dept.

May be filed

cide G.O. No. 356 Home (Mis) (S) d/ 9.3.1921

OAP. 1.6.21

BR 1/6/21

Ltd 4/6/21

2066 Ms

31.5.21

Php 8-10 of G.O. 356 Home (Mis) (S) 9.3.21

Connected file Sent to Home Mis. with Poll no IV 196-6 Pol. 3-8-20

From (Name) H.H.Burkitt Esquire, I.C.S.,

(Designation) Resident in Travancore and Cochin.

To The Chief Secretary to the Government of Madras,

Department.

Sir,

Census of houses, tenements, rooms etc. in the Cochin State.

With reference to Mr. Braidwood's letter No. 1056 dated 17th July 1920, I have the honour to forward herewith a statement received from the Diwan of Cochin in the form appended to Government Mem. No. 196-3 Public (Poll) dated 31st March 1920, showing particulars regarding the town of Mattancherry according to the Census of March 1921.

The Darbar states that this is the only town in the State which can be said to be congested.

I have the honour to be,
Sir,
Your most obedient servant,

Resident.

N.R.

Muttancherry

Name of ward.	Area	Population.	Number of houses.	Remarks as to the degree of congestion.
A ward	Acres 235	9633	2982	The dwelling houses are 2185 and shops and godowns 847. In this ward which is mostly the trade centre of the Town, several families habitually reside in the same chawl or house. The inmates of such houses are mostly Hindu Banias and Cutchi Memons, settlers from the Bombay Presidency and a few Muhammadan families. Each chawl contains a population of 100 to 300 persons. There is hardly any open space worth the name near these chawls.
B ward	166.06	4436	1093	The dwelling houses are 796 and shops 297. In this ward, which consists partly of white Jews' quarters, the downstair godowns are used for shops and the upstairs as dwelling houses. There is hardly any open space near these houses.
C ward	336.06	6412	1492	The dwelling houses are 1288 and shops 204. The houses in some places especially in the Cherlai side, are built in the form of streets and have practically very limited space in their backyards.
D ward	333.07	4177	913	The dwelling houses are 784 and shops 129. The houses are situated in vast compounds.

P. Damodaran

Secretary to the Diwan for Diwan.

B

s given for copying————
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n examined————
When signed————} 192 .

AGAIN G.O. No. 192 . DATED

CURRENT No.

URES TO C. No.

R OF GOVERNMENT .. .. A A A A A A A

TER OF GOVERNMENT.

TEMENT W H DITTO.

OT FILED UP, BEING MEANT FOR DESPATCH
RIGINAL.

N.B.—
A = Copy in full.
B = Not to be copied.
P = Copy abstract only.
Q = Copy heading only.