

Home (1917) Department.
Miscellaneous
of diary SERIES.

G.O. No. 402

DATED 23-4-17

INDEXED

[Despatch Abstract.]

Legislative Council Resolution.-

Reporting papers connected with the
on the subject of the publication of District Administration
Reports in District Gazettes which the Hon'ble Mr. K.P.V. Krishna
Rao Pantulu proposed to move at the meeting held on the 7th
February 1917.

BACK PAPERS.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

FURTHER PAPERS.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

[G.]
2
5,000-15-9-11.

XVIII Publication of
Sh. Ad. Report on Sh. Papers
2

NOTES.

Resolution No. XIII on the Agenda

NOTES CONNECTED WITH RESOLUTION ON MATTERS OF
GENERAL PUBLIC INTEREST

[For the Meeting of the 6th February 1917.]

[SUBJECT.—*Publication of District Administration Reports in District Gazettes.*]

The Hon'ble Mr. K. R. V. KRISHNA RAO PANTULU :—

XIII
~~XVIII.~~ This Council recommends to His Excellency the Governor in Council that District Administration Reports in important branches such as Land Revenue, Excise, Judicial (Civil and Criminal), Police, Forest, Public Works, etc., be ordered to be published in the District Gazettes in English and Vernacular.

HOME (MISCELLANEOUS) DEPARTMENT.

K Resolutions on the subject of the desirability of publishing district administration reports in district gazettes were submitted to Government in 1915 and 1916 by the Ganjam and Tanjore District conferences respectively. Reference is solicited to G.Os. No. 1501, Public, dated the 19th October 1915, No. 1639, Public, dated the 17th November 1915 and No. 1329, Public, dated the 12th July 1916, and the notes thereto. L

K Page 7 of G.O. 1501, Public, the 19th October 1915.

M In connection with the resolution of the Ganjam District Conference the Hon'ble Mr. Davidson as Revenue Secretary noted as follows :—

"So far as the subject concerns the Revenue Department I may note that district reports are prepared for, and submitted to, higher authorities, and could not properly be published without their sanction, particularly in cases where the views expressed by the local officers were at variance with those stated by the higher authorities and incorporated in general consolidated report or review. This is a serious objection to the proposal; another is the cost of printing and publishing matter which is not likely to attract many readers."

K The objections to the proposal will also be made clear from the following extract from the note of the Hon'ble Sir Alexander Cardew on the same resolution :—

"He (the Secretary, Ganjam District Conference) may be told that no district administration report on all the branches of Government administration is at present prepared, and that to undertake its preparation would be a serious addition to work of district officers; that, if it were prepared, it would be too bulky for publication in the District Gazette; and that the substantial matter is available in the various departmental administration reports, most of which are for sale. As regards Government orders there would be no objection to publishing orders of such importance as to merit that course. Board's Standing Orders No. 194 does not prohibit though it does not enjoin such publication, and *Gazette of India* contains important resolutions of the Government of India."

The secretary of the conference was informed in this sense in Letter No. 5429-1, Public, dated 7th October 1915. On a further representation from the Secretary on the same subject, he was informed in Letter No. 1639, Public, dated the 17th November 1915, that on financial grounds his request could not be complied with. K (H2-3)

2. Submitted that for the reasons stated in the above note, the recommendation P.R.—24-1-17. | made in the present resolution of the Additional Member cannot be adopted. L

P.R.—24-1-17.

accordingly be sent to Revenue, Financial (Separate Revenue) and Public Works with the request that any information that may be available there may be collected and forwarded to this department at a very early date. After issue of the u.o. note the

P.R.—24-1-17.

file may go in original to Home (Judicial) and (Education) Departments u.o. for any remarks they may have to offer.

M.D.R.—22-1-17.

P.DBR.—22-1-17.

C. RAMANUJA ACHARIYAR—23-1-17.

P. RAJAGOPALA ACHARIYAR—24-1-17.

HOME (JUDICIAL) DEPARTMENT.

Submitted that this section may agree with the Home (Miscellaneous) Department that the recommendation of the Additional Member cannot be adopted and that the publication of the District Police Administration Reports in the various District

In connection with the Legislative Council question regarding supply of District Police Administration Reports to district associations.

Gazettes is undesirable. It has already been noted elsewhere that the reports of the District Superintendents of Police are not meant for the public eye and the supply of the reports to the public

(district associations, etc.) will cause embarrassment.

B.T.—25-1-17.

W.B.S.—25-1-17.

P.R.R.—25-1-17.

HOME (EDUCATION) DEPARTMENT.

No district administration reports are issued in Education Department. No remarks are therefore called for in this department on the proposed resolution. The file may be returned to Home (Miscellaneous) Department.

P.R.—25-1-17.

N.K.—26-1-17.

C.R.—26-1-17.

E. A. HARVEY—26-1-17.

FINANCIAL (SEP. REV.) DEPARTMENT.

So far as this department is concerned, it is submitted that, under paragraph 42 on pages 134-35 of the Excise Manual, Collectors of districts submit their annual Excise (abkārī and opium) reports to the Board of Revenue. The Board, thereupon, prepares its annual administration report for submission to Government. This report with the Government Order thereon is placed on the Editors' Table.

2. The adoption of the recommendation will, it is submitted, throw an amount

This might involve approval of Board.

This might involve approval of Board. of work on the *Collector and his establishment* in connection with the editing of the report and in getting it translated. It will also throw additional work on the *District Press* and will increase the cost of the publication of the gazette. At the same time it is doubtful if the publication will serve any useful purpose as those who desire to have information about the excise administration of the district may get the same from the Board's consolidated report which is placed on Editors' Table.

C.V.R.—22-1-17.

K.C.V.—22-1-17.

R. H. COURTENAY—22-1-17.

Home (Miscellaneous) u o. for favour of acceptance of transfer. The cost in printing and official time seems prohibitive at this moment.

The answer may be circulated to the Honourable Member (Separate Revenue).

F. J. RICHARDS—22-1-17.

PUBLIC WORKS DEPARTMENT (GENERAL).

So far as this department is concerned, it is submitted that separate administration reports for each district are not issued. Only a consolidated administration report for the whole presidency is published annually by Government in two parts, Part I relating to Buildings, roads and railways and Part II to Irrigation. This report is compiled from reports submitted by Superintending Engineers of Circles, who in their turn get the requisite details from Executive Engineers of divisions. The annual report as issued by Government is placed on the Editors' Table and is available to the public. It contains all the information which Government consider

D.M.—22-1-17.

seems therefore unnecessary to publish separate reports for each district.

If the Additional Member's object is that the reports submitted by Executive Engineers to Superintending Engineers should be published in the district gazettes it is submitted that this question was discussed last year on a reference made by the Secretary, Ganjam District Association, who asked that he might be permitted to attend the local Executive Engineer's office and to peruse the whole of the District Administration Report as submitted by the Executive Engineer to the Superintending Engineer. It was then held that it was undesirable to publish the Executive Engineer's reports as they might contain confidential remarks on officers or other matters which *should not* be made public. The Honourable Member (Sir Harold Stuart) therefore ordered thereon as follows :—

" Say that these reports contain confidential matter and cannot be published. The consolidated report for the presidency gives the available information in great detail and will usually be sufficient, but if further information is required about any particular work or class of work, it will, if possible, be furnished by the Superintending Engineer on application being made to him."

The Secretary, Ganjām District Association, was informed accordingly and a copy of the order communicated to all Superintending Engineers.

Before circulating the file to the Honourable Member, Irrigation's remarks may be invited un-officially.

C.R.--22-1-17.

A.S.N.--22-i-17.

D. MARSHALL—22-1-17.

S. B. MURRAY—22-1-17.

PUBLIC WORKS DEPARTMENT
(IRRIGATION BRANCH).

Please see the notes of the Under Secretary and the Secretary on pages 2-5 of G.O. Mis. No. 1286 W., dated 2nd September 1916. It is submitted that it is not only unnecessary but inadvisable to publish separate administration reports for each

district. The file may be returned to 'W' with the recommendation that the resolution should be opposed.

T.S.R.—23-1-17.

M.S.V.—23-1-17.

I am not sending this to the Chief Engineer for Irrigation who is on tour, as his views have been expressed on page 4 of notes to G.O. No. 1286 W., dated 2nd September 1916, and he is not likely to have altered them.

F. E. MORGAN—23-1-17.

PUBLIC WORKS DEPARTMENT
(GENERAL).

The rules require that the answer to the question should reach the Secretary to the Legislative Council at least five clear days before the date of the Legislative Council meeting. The resolution with a note will have to be submitted to the Honourable Member for orders as to whether he will reply to the resolution at the Council meeting and if so, whether any further information should be collected and whether he wishes the attitude of Government in replying to it to be discussed in the Executive Council.

As the matter relates to more than one department, the attitude of Government in regard to the resolution and the answer to be given to the question will evidently have to be settled only at the Executive Council meeting which, under the rules, will ordinarily be held on the fourth day before the date of the Legislative Council meeting. It will therefore not be feasible to give an answer to the question before the Executive Council meeting. So far as the Public Works Department is concerned the resolution may perhaps be negatived.

Before submitting the case to the Honourable Member, the Secretary, Legislative Department, may be asked for information in the matter.

A draft telephone message is accordingly submitted.

It seems unnecessary to send the file to the other departments concerned or ascertain from them what their views are in regard to the resolution and the question, so far as those departments are concerned.

C.R.—24-1-17.

A.S.N.—24-1-17.

The resolution has been admitted.

C.R.—25-1-17.

A.S.N.—25-1-17.

D. MARSHALL—25-1-17.

For orders. The note above explains the position so far as this department is concerned.

S. B. MURRAY—25-1-17.

The resolution should be opposed. The member who is to take charge of it will probably be decided in Council.

H. F. W. GILLMAN—25-1-17.

REVENUE DEPARTMENT.

It is submitted that there is no further information in this office directly bearing on the publication in District Gazettes of District Administration Reports. It may however be mentioned that in 1910 the Government discontinued the practice of placing on Editors' Table extracts from Collectors' Jamabandi reports accompanying the consolidated report of the Board of Revenue (vide paragraph 1 of office-note and paragraph 1 of Mr. Noyce's report at page 4 of notes to G.O. No. 2722, Revenue,

dated 17th August 1910). In G.O. No. 932, Revenue, dated 27th April 1916, the Government had no objection to the Gōdāvari District Association being supplied with a copy of the Forest Administration Report of Lower Gōdāvari subject to certain omissions but this was an individual case and no general sanction to copies of District Administration Reports being thus supplied to the public appears to have been contemplated (vide the Honourable Member's note at page 4 of notes to G.O. No. 932, Revenue, dated 27th April 1916).

2. This department may agree that the resolution should be opposed.

V.P.—26-1-17.

3. Extracts from linked file relating to the supply of the District Jamabandi Reports to certain associations may, it is submitted, be transmitted to Home (Miscellaneous).

T.S.R.—26-1-17.

W.A.K.—26-1-17.

A. H. A. TODD—27-1-17.

A. R. KNAPP—29-1-17.

HOME (MISCELLANEOUS) DEPARTMENT.

Please see the Honourable Member's orders supra. The Legislative Department may be informed with reference to rule 3 of the rules regulating Secretariat procedure in dealing with resolutions, that it has been decided that resolution No. XVIII on the subject of the publication of District Administration Reports should be opposed and that the member who is to take charge of it will be settled in Council.

P.D.R.—31-1-17.

C. RAMANUJA ACHARIYAR—31-1-17.

Yes.

P. R

31-1-17.

Subd to Secy.

1 del.
1-17

86-884 Finl (Sep Rev) 20-10-16
 1829 Pub 12-7-16
 932 Rev. 27-4-16
 1639 Pub 17-11-15
 1501 . 19-10-15
 274 Rev 1-2-15
 2433 " 22-8-14
 2720 " 7-9-11
 2722 " 17-8-10
 463 " 17-2-08

CN. 1262. mis

Local and Municipal (Legislative) Dept.

For the U.S.

6

6

Copies of extracts from the Council Proceedings of the 6th, 7th and 8th February 1917 relating to Resolutions I to XXVIII Resolutions and Bill noted in the margin may forwarded u.o. to the departments concerned.

1. The following resolutions were not moved at the meeting. The departments concerned may be informed u.o. accordingly.

Resolution	Subject	Proposed by
V (Judl)	Extension of the system of trial by jury	The Hon'ble Mr. A.S. Krishna Rao.
XVI Revenue	Abolition of the courts of special deputy collectors for trial of suits under Estates Land Act	The Hon'ble the Raja of Ramnad.
XVII Revenue	Previous sanction of Government to be required for importing men from outside into the district revenue staff	-do-
XXVI L. & M.	Appointment of a non-official as president of a district board.	The Hon'ble Mr. P. Siva Rao.
XXVIII L. & M.	Principle to be adopted in the allocation of Government grants to district boards.	-do-

3. The following resolutions were withdrawn without being moved.

Resolution	Subject	Proposed by
(Revenue)	Allowing co-operative banks to take shares in the Apex Provincial bank.	The Hon'ble Mr. K. Rama Ayyangar.
(Judl)	Tahsildars, deputy tahsildars and sub-magistrates to be on a single cadre for the Presidency	The Hon'ble Mr. P. Siva Rao.

T.S.R.
28-3-17.

C.S.
5-4-17.

V.T.K.
5-4-17.

Legislative u.o. 938-1

5-4-17.



To Revenue Department with 2 copies of extracts regarding resolutions I, VI, VII, X, XVI, XVII, XXI, XXII, XXIII, XXV.

To Home (Education) department with 2 copies of extracts regarding Resolutions II, III, XI, XII.

To Home (Judl) department with 4 copies of extracts regarding resolutions IV, V, IX, XV. and the Mappilla Succession Bill.

To Public Works Department with 2 copies of extracts regarding resolution VII.

To Home (Mis.) department with 2 copies of extracts regarding resolution XIII.

To Local and Municipal Department with 2 copies of extracts regarding resolutions XIV, XXVI, XXVIII.

To Public Works (Irrigation) department with 2 copies of extracts regarding resolutions XVIII, XIX.

To Local and Municipal (Medical) department with 2 copies of extracts regarding resolution XX.

To Local and Municipal (Plague) department with 2 copies of extracts regarding resolution XXIV.

To the financial department with 2 copies of extracts regarding resolution XXVII.

jud 8/17



Extract from the Proceedings of an Adjourned Meeting of the Council of the Governor of Fort St. George assembled for the purpose of making Laws and Regulations under the provisions of the Act of Parliament, 5 & 6 Geo. V. Ch. 61.

The Council re-assembled at the Council Chamber, Fort St. George, at 11 a.m. on Wednesday, the 7th day of February 1917.

RESOLUTION RE PUBLICATION OF DISTRICT ADMINISTRATION REPORTS IN DISTRICT GAZETTES.

The Hon'ble Mr. K. R. V. KRISHNA RAO PANTULU :—" My Lord, the resolution I have the honour to move reads as follows :—

' XIII. This Council recommends to His Excellency the Governor in Council that District Administration reports in important branches such as Land Revenue, Excise, Judicial (Civil and Criminal), Police, Forest, Public Works Department, etc., be ordered to be published in the District Gazettes in English and vernacular.

" My Lord, I must first explain myself for having given notice of this resolution. At the time I gave notice of this resolution I had strong hopes that these administration reports of various districts could be published in district gazettes both in English and the vernacular of the districts. They would have great educational value and would help the people of various districts in acquainting themselves with the administrative details of their districts. But now I realise that I am placing this resolution at a very inopportune moment. I know and I realise how Government have been trying to cut short expenditure under printing and several other items and I think I am not justified in moving this Council now with regard to this matter. And so with your Excellency's permission I would like not to press this resolution but to withdraw it for the present, reserving my right to bring it forward before this Council on a more propitious future occasion. I shall not move this resolution now. With leave, I shall withdraw it."

His Excellency the PRESIDENT :—" The Honourable gentleman is rapidly exhausting his right to bring it forward on a future occasion."

With the permission of His Excellency the President, the resolution was withdrawn.

R. A. GRAHAM,
Acting Secretary to Govt., L. & M. (Legislative) Dept.

Please see copy of the proceedings of the Legislative Council on page 8 ante. Submitted that the papers may now be recorded. Draft order is submitted.

MOR

21-4-17

Per

21-4-17

CA
22-4-17

(over) (two)

Resolving paper contained in the
on the subject of the submission of
to the Board of Directors
proposed to move at the meeting held in the 18

1824

1827

1827

When given for copying

When copied

When examined

When signed

191

READ AGAIN G.O. No.
191

DATED

CURRENT No.

ENCLOSURES TO C. No.

ORDER OF GOVERNMENT

LETTER OF GOVERNMENT.

STATEMENT WITH DITTO.

PAPERS NOT FILED UP, BEING MEANT FOR DESPATCH
IN ORIGINAL.

A A A A A A A

N.B.

- A = Copy in full.
- B = Not to be copied.
- P = Copy abstract only.
- Q = Copy heading only.