

Rev (Spt) 1917

Home (1917) Department.

(Miscellaneous)

Ordinary SERIES.

G.O. No. 396

DATED 23.4.17.

Slip sent to Sweden

[Despatch Abstract.]

Emigration - Ceylon

*Authorising the permit-
issuing officer at Mandapam to issue permits to
harbour employees on the certificate of the Supdt
of the Quarantine Camp at Mandapam that they
are proceeding to Ceylon for work and
directing the despatch of telegram to the Ceylon
Govt on the subject.*

PAPERS PUT UP WITH CURRENT No. _____

Papers of the department to which the current belongs.

Papers of other departments.

Sectt. II-8--1-17.

DEPARTMENT.

CURRENT No. 1292 Mis

From _____

Received _____ 191 . Registered _____ 191

Subject.

POSTS  TELEGRAPHS.

NOTICE.

This form must accompany any inquiry made respecting this Telegram.

Charges to pay.

Re	As
----	----

Office Stamp

Handed in at (Office of Origin)

To

Secretary Home Department
Indras Fort - G. O. no 360
5.4.1

Reference your telegram 6th
instant Ceylon Labour Commission
is a private organisation kept
up by a combination of certain
number of planters

N.B.—The name of the Sender, if telegraphed, is written after the text.

Lal Chand & Sons, Calcutta—

DEPARTMENT.

CURRENT No.

1292 Mis
12.4.1)

pp 1-6

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191

Registered

191

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Handed in at (Office of Origin).

Date.

Hour.

Minute.

Service Instructions.

Words.

TO

Recd. here at

II.

III.

2

stop there are a large number of
planters outside it also other employers
of tamil labour stop it is impossible
to entrust their interests to
the agent of a section of
the employers stop we therefore

N.B.—The name of the Sender, if telegraphed, is written after the text.

Lal Chand & Sons, Calcutta—

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TO

Recd. here at

II.

LL.

desire that the Superintendent
of mandpam camp who is
a government employee should be
responsible and that you will
see your way to agree to
this proposal. stop there

N.B.—The name of the Sender, if telegraphed, is written after the text.
Lal Chand & Sons, Calcutta—

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TO

Recd. here as

II.

III.

are however a considerable number of coast moortmen employed in the harbour who are constantly going and returning and do not bring their families

N.B.—The name of the Sender, if telegraphed, is written after the text.

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CURRENT No. 1292 Mis
12.4.1)

pp 1-6

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As.

Office Stamp.

Handed in at (Office of Origin).

Date.

Hour.

Minute.

Service Instructions.

Words.

TO

Recd. here at

IL

AL

Hop as the supply of these
is absolutely necessary we trust
no difficulty will be placed
in the way of these coming
over to the number of 1000
for the service of the port

N.B.—The name of the Sender, if telegraphed, is written after the text.

DEPARTMENT.

CURRENT No. 1292 Mis
12.4.1)

pp 1-6

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Hour.

Minute.

Service Instructions.

Words.

TO

Recd. here at 16 H. 23 M.

Colonial Secretary

N.B.—The name of the Sender. If telegraphed, is written after the text.

Lal Chand & Sons, Calcutta.

Home dept
(Mis)

Emigration - Ceylon

Telegram from the Colonial Secretary, Colombo
d the 12.4.17.

For the u.s

N

Attention is invited
to G.O. no 326, Home (Mis), d the
30.3.17, under which no unskilled
labourer is allowed to leave this
Presidency for Ceylon without a
permit. ^{These} ~~such~~ permits being ^{are} issued
daily by an officer of this Govt
stationed at Mandapam to cover
the list of intending emigrant
labourers prepared and furnished
by the Ceylon Labour Commission.
The list ^{Commission} ~~should~~ exclude ~~therefrom~~
from this list
all adult males of over 18 years of
age unaccompanied by their
families proposing to emigrate
to Ceylon for the first time.

p 1 of G.O. no 360 D
6.4.17

G.O. no 360 D
6.4.17

2 The Ceylon Govt
objected to the Ceylon Labour
Commission being entrusted with
the duty of furnishing the permit
issuing officer with lists
of intending emigrants. In Telegram
no 117, d the 6.4.17, that Govt were

informed that this Govt require the Ceylon Labour Commission's services as it is the only suitable organisation available to work the orders prohibiting emigration of males over eighteen years of age unaccompanied by their families and that in the absence of any well-founded objection to the employment of the Commission this Govt were unable to modify the orders.

3 The Ceylon Govt now point out that the Commission being a private organisation representing only a section of planters in Ceylon it is impossible to entrust the interests of other planters to this Commission and suggest that the Supdt of the Quarantine Camp at Handapam who is an officer of the Ceylon Govt should be responsible. It is not clear how this officer will be able to find out whether intending emigrants who proceed to Ceylon go there for the first time ^{or not}. He will presumably have to accept the statements of independent ^(professional recruiters) Kanganis who recruit the labourers.

pp 1-2 C F

p 3 C F

cf para 7 at p 67
notes to go. 342
21.11.16

concerned. It is for consideration whether the Ceylon Govt may be asked how it is proposed to get over this difficulty.

4 It is also for consideration whether in the circumstances stated in the latter portion of the telegram moosemen may be allowed to emigrate without restriction up to a limit of 1000. The Supdt of the Quarantine Camp at Handapam will perhaps be in a position to certify that a particular emigrant is a mooseman. Such a certificate will be necessary for the permit issuing officer to enable him to issue permits. The Ceylon Govt will presumably have no objection to entrusting the Supdt of the Quarantine Camp with the duty of issuing certificates to moosemen.

pp 4-6 C.P.

We don't call Muhammad
"Moos" in this country.

Chm
17.4.17

They call them Moosmen
in Ceylon.

18.4

trw

46

15.4.17
Paid.
16.4.17

Secretary.

First with regard to the Ceylon Government's request that 1000 Muhammadan labourers - dockhands apparently - should be permitted to cross, presumably within the space of one year. The Ceylon Government seem to mean that 1000 such persons who would otherwise under recent orders be prevented from crossing should be permitted to cross. Now the class that is to be prevented from emigrating to Ceylon is defined as "adult males unaccompanied by their families proposing to emigrate to Ceylon for the first time."

The Ceylon Government in their telegram describe the class of labourers whose emigration they do not wish to be restricted as "Coast Moor(s)men employed in the harbour who are constantly going and returning and do not bring their families." Such labourers will not be such as propose to emigrate for the first time and thus under G.C. 326 dated 30th March 1917 the emigration of such labourers will not be prevented if the wishes of this Government are correctly carried out; the Ceylon Government do not seem to have read the G.C. which was communicated to them, correctly. I submit that this circumstance may be pointed out to the Ceylon Government.

2. As regards the objection to the employment by this Government of the Ceylon Labour Commission, it is true that the Commission is a private agency, but that need not prevent this Government from using it as the fittest instrument to hand to achieve their objects; this has already been pointed out to the Ceylon Government. The specific objection now raised is that it is impossible to

Vide N.
G.O. 326/30-3-17

P 4 C F

N

M

Telegram No 117 to The
6.4.17
in G.O. 360 D
6.4.17

9.0 326 N
10.3.17

not necessary
at present
18/4/17

The staff now allowed is
one clerk on Rs 30 p.m.
& two peons on Rs 10 p.m.
vide para 79 9.0 326 N
10.3.17

entrust the interests of other employers to the agent of a section of employers. The argument has much force; recent orders have made the Commission the sole channel by means of which labour will pass from India to Ceylon. If this results in the employers who run the Commission monopolising the labour so imported, other employers and the Ceylon Government, representing them, and perhaps itself in its capacity of an employer of labour also, will have legitimate ground for complaint. It is however not known whether it is a fact that all labour recruited since April 1st is earmarked exclusively for the employers on whose behalf the Commission works. The facts may, I submit, in the first instance be ascertained from Mr. Bowden. If the state of affairs are as the Ceylon Government imply it appears likely that a certain proportion of the labour now passing through the Commission, corresponding to the volume of labour which formerly passed through other channels, should be set aside for employers not making use of the agency of the Commission. Should it be found necessary to take the business of shroffing the labour and preparation of lists out of the hands of the Ceylon Labour Commission, this need not entail placing it with the Quarantine Camp Superintendent; the work might be done, with the help of ^{a much} increased staff, by the Special Officer at Mandapam, or by some other officer subordinate to this Government; it is preferable that the work should be entrusted to an officer of this Government and not of the Government of Ceylon.

E.L.H.
17.4.17

90. 326 N
31.317

1-6 CP

M. As I understood the G.O., even such people will require permits. The object of the telegram from the Ceylon Govt is to ensure that at least 1000 permits for workmen in the harbour are freely issued. It is not likely the Ceylon Labour Commission will be interested in forwarding these men.

I think we may promise the Ceylon Govt that care will be taken to freely issue permits for 1000 ~~Madia~~ labourers.

In view of the urgency of the nature of the work, I would also suggest that the condition that they should not be proceeding for the first time may be relaxed.

The second point is whether in view of the objections of the Ceylon Govt the interposition of the Labour Commission is as yet necessary. H.M. has already passed orders and so I beg to leave it to him after perusal of the telegram.

If it be considered necessary to continue the ~~superior~~ ^{unleashed}, I do not think practicable the suggestion in the note - viz to earmark a portion of the recommendations for other ~~labourers~~ ^{labourers}. A simpler plan would be to lay down a maximum based on the average of three years for the recommendations of the Commn. And the balance permits to be issued direct by the Special Officer within a

p 5 ante

maximum to be presumed

Mr 2/4/17

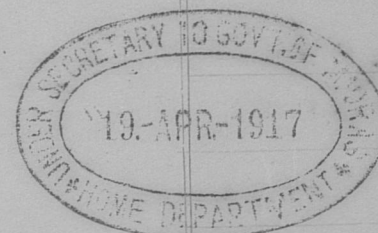
Hu

Box 41
Circ 18/4
retd 14.4

The Ceylon Government ask that no difficulty may be placed in the way of the migration of Moormen employed in the harbour who frequently come & go ~~from~~ between the island & India. This migration of labourers in the employ of the Ceylon Government - was not known & consequently not considered when the G.O. of 30.3.17 was passed. There is, obviously, no good reason for requiring such employes to pass through the hands of the Ceylon Labour Commission, and we may, therefore, inform the C.G., and also issue circular instructions, that permits will be granted by our office at Manakpan to ^{these employes} ~~all labourers~~ ~~and the employes of the~~ ~~Ceylon Govt~~ on the certificate of the Quarantine Camp Subintendant that they are going over to Ceylon for Govt work.

In regard to the other ~~proposed~~ ~~proposal~~ made, I regret - I am unable to accept it. In order to minimise the recruiting abuses which have arisen through want of control in India, we

consider that recruitment for
private supply must be ^{controlled by} ~~under~~
a public organized Labour Agency.
At present there is no such agency
in existence except the Ceylon L.C.
& we have no alternative but to use
it. It has these advantages in our eyes,
that it controls 85% of the estate, that
it aims at improving the condⁿ of recruited
& removing abuses —



19.4.17 W.S.

For the W.S.

A draft order and
a draft telegram are submitted
for approval. The period during which
the 1000 moormen should be
allowed to depart has not
been mentioned in the telegram of
the Ceylon Govt. The period may be
specified for the present as the
current official year. If the Ceylon
Govt want, ^{the period} ~~it~~ may be ^{shortened or} ~~extended~~
^{extended} later on.

S. Draft for approval
20.4.17

19.4.17
P.H.K.
1947

As I understood the Hm's orders, ^{re coles for for/both,} there is no limitation of time. (2) the Gook coles need not be limited to 1000 (3) nor need they be Muhammedan (4) nor need they go for the furtime - Free page of the Gook coles to be permitted. Please reverse draft.

May 21/4/17



For the W.D.

Revised drafts submitted as directed.

Q It is submitted in this connection that besides harbour employees who go to Ceylon for Gort work there is a separate labour force employed on Gort work called the Ceylon Gort ~~Labour~~ Indentured Labour Force. Attention is invited to para 6 of notes at p. of notes to G.O. no 230 Pub'd the 10.2.16 which contains a brief description of the system of recruitment of labour for this force. Submitted that it does not appear

Vide also G.O. 1336 13.10.14

NOTES.

to be the intention
intended to include within the
scope of the present orders labourers
belonging to the Ceylon Govt indentured
Labour Force. In the case of these
labourers a certificate from the
Super of the Quarantine camp at
Bandapam that they are proceeding
to Ceylon for Govt work will be
unnecessary ^{there is a separate} as ~~an~~ Agent of the
Ceylon Govt ^{who} receives all recruits
& relations of recruits who are
accompanying them, maintains
them at the depot of the Ceylon
Labour Commission, and arranges
for a free passage to Colombo. If
necessary separate orders may
perhaps issue authorising the
permit issuing officer to issue
permits to these labourers also on
the Certificate of the Agent of the
Ceylon Govt that they ~~are~~ proceeding
~~for Govt work~~ belong to the Ceylon
Govt Indentured Labour Force. With
a view to making a distinction
between the employees who are
now to be allowed and those
who belong to the Ceylon Indentured
Labour Force it is for consideration

think not. See
the proviso to
Rule 16 to

may 22/4/17

+ clause 8 at

to 279.0 1336
13 10 14

Regist
may 22/4/17

NOTES.

14 Page //

whether the labourers in the present case may be described as harbour employees in the dock. The below Govt describe them as moormen employed in the harbour.

@ good paper
p 4 c 1 m
27/4/17

21.4.17.
Puck.
21.4.17

23/4/17
num

155m
23.4.17

harbour
employees

V

D

191

91

917

No. 396, dated 23. 4. 1917.

The permit issuing officer

these orders would be prevented under G.O.No.326,Home(Mis.)dated the 30th March 1917, from leaving India, on the certificate of the Supdt.of the Ceylon Govt.Quarantine Camp at Mandapam that they are going over to Ceylon for Govt. work. Such employees of the Ceylon Government need not pass through the hands of the Ceylon Labour Commission.

Telegram.

use permits to

The D.M. Ramnad.

Tinnevelly

py to the Public Department.

,,, all other D.Ms. (910)

Ceylon Government with C.L.

Supdt. Ceylon Labour ✓

Commission, Trichinopoly.

10 20 I II para 14

(2 of 1 ~~0000~~ & 0.)

labourers on certificate of Superintendent of Quarantine camp Mandapam that they are proceeding to Ceylon for Government work. Regarding emigration of coolies to estates Madras Government after careful consideration regret inability to accept proposal to hold Supdt. Quarantine Camp responsible for prohibiting emigration of adult males. They consider such recruitment must be controlled by a properly organised labour agency. At present (the) only such agency in existence is Ceylon Labour Commission. It handles (the) bulk of labour emigrating to Ceylon. They adhere to original orders *in the matter.*

2.11.17
Recd
21.4.17

22.4.17

11/4/17 Post Copy to go.

given for copying

copied

en examined

en signed

191

READ AGAIN G.O. No.
191

DATED

CURRENT No.

ENCLOSURES TO C. No.

ORDER OF GOVERNMENT

A A A A A A A

TER OF GOVERNMENT.

TEMENT WITH DITTO.

PAPERS NOT FILED UP, BEING MEANT FOR DESPATCH IN ORIGINAL.

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