

Government of Madras

HOME DEPARTMENT (MISCELLANEOUS).

G.O. No. 358, 5th April 1917

Passports

Issuing instructions regarding the grant of — by the Collector of Madras, while the headquarters of the Government are at Ootacamund, to men who are European British subjects and to women and children travelling to the United Kingdom or through any danger zone.

INDEXED

N. P.

ORIGINAL

Government of Madras

HOME DEPARTMENT (MISCELLANEOUS).

G.O. No. 358, 5th April 1917

Passports

Issuing instructions regarding the grant of — by the Collector of Madras, while the headquarters of the Government are at Ootacamund, to men who are European British subjects and to women and children travelling to the United Kingdom or through any danger zone.

READ—the following papers :—

G.O. No. 380, Home (Miscellaneous), dated the 2nd December 1916.

ABSTRACT.—Issuing orders authorizing the Collector of Madras to issue passports to persons proceeding to places outside the Indian Empire, while the headquarters of the Government are at Ootacamund.

G.O. No. 166, Public, dated the 14th February 1917.

ABSTRACT.—Issuing a press communiqué to the effect that passports will not be granted to women or children to travel through any danger zone or to the United Kingdom unless travelling for very urgent reasons.

G.O. No. 185, Public, dated the 17th February 1917.

ABSTRACT.—Stating that under the orders of the Government of India no European British subject will be allowed to embark at any port in British India without a passport and directing the Commissioner of Police, Madras, and the inspecting officers at Dhanushkodi and Tuticorin to arrange for the inspection of passports and to prohibit the embarkation of any European British subject whose passport has not been issued or renewed after the 15th February 1917.

G.O. No. 193, Public, dated the 21st February 1917.

ABSTRACT.—Recording the Government of India, Foreign Department telegram explaining that the intention of their telegram No. 996, dated the 13th February 1917, was to prevent persons of military age, particularly non-officials, from leaving India except for special reasons.

G.O. No. 216, Public, dated the 27th February 1917.

ABSTRACT.—Recording endorsement of the Government of Bombay, Political Department, No. P. 1402, dated 21st February 1917, forwarding a copy of their letter to the Government of India on the subject of the grant of passports and endorsements to women and children to travel to Europe through the danger zones.

G.O. No. 322, Public, dated the 22nd March 1917.

ABSTRACT.—Recording the Government of India, Foreign Department telegram stating that passports to leave India should not be given to persons liable to military service under the Indian Defence Force Act, 1917, without consulting the General Officer Commanding the Division.

Order—No. 358, Home (Miscellaneous), dated the 5th April 1917.

In Foreign Department telegram No. 1788-G., dated Simla, the 28th September 1916, printed as paper V in G.O. No. 380, Home (Miscellaneous), dated the 2nd December 1916, the Collector of Madras was empowered by the Government of India to issue passports to persons proceeding to places outside the Indian Empire, while the headquarters of the Madras Government are at Ootacamund. The Collector will accordingly exercise this power with effect from the 16th April 1917 until further notice. In continuation of that Government Order and in the light of the instructions since received from the Government of India regarding the issuing of passports,

and contained in the Government Orders read before, the Collector is informed that he may issue passports to the following classes of European British subjects without reference to the Government:—

- (1) Men of 50 years of age and above.
- (2) Men who are Government officials and are proceeding on leave under due authority.
- (3) Men on military duty who are granted leave by military authorities.
- (4) Men who are exempted from the Registration Ordinance, I of 1917, under the exceptions set out in Schedule II of the Ordinance, or under the rules framed thereunder, or who are exempted from military service under the provisions of the Indian Defence Force Act, III of 1917, or the rules framed thereunder.

In granting passports to persons belonging to class (3) above, the Collector should obtain the previous sanction of the General Officer Commanding, 9th (Secunderabad) Division.

2. All applications made by male European British subjects not falling under any of the heads enumerated in paragraph 1 should be referred to the Government without whose previous approval passports should not be issued. In particular the Collector is requested not to issue passports to the following classes of European British subjects without consulting the Government:—

- (1) men who are only visitors and not ordinarily resident in India; and
- (2) men who have given up their business in India and are leaving India for good.

3. The Collector is also informed that it is within his discretion to issue passports to women and children who are not travelling to the United Kingdom, or through any danger zone, i.e., at present, the Mediterranean Sea and the North Atlantic Ocean. All applications from or on behalf of women and children for passports for travelling to the United Kingdom or through any danger zone should be referred to the Government.

4. The Collector should refer all doubtful cases to the Government.

(True Extract)

E. A. HARVEY,
Acting Secretary to Government.

To the Collector of Madras.

Copy to all District Magistrates
 „ the Commissioner of Police, Madras
 „ the Resident in Travancore and Cochin
 „ the Political Agent, Pudukkottai
 „ „ Banganapalle
 „ „ Sandur
 „ the Public Department

(with copy of press communiqué).

PRESS COMMUNIQUÉ

Fort St. George, the 5th April 1917.

With reference to the Press Communiqué dated the 2nd December 1916 regarding the issuing of passports while the headquarters of the Government are at Ootacamund, all British subjects, Indian or European, and subjects of Native States in subordinate alliance with the British Government, intending to travel to places outside the Indian Empire, are informed that the Collector of Madras will issue passports in addition to the Secretary to Government, Home Department, with effect from the 16th April 1917. All applicants for passports, especially women and children, desirous of travelling through a war zone and persons affected by the Registration Ordinance, I of 1917, or the Indian Defence Force Act, III of 1917, are hereby warned to make their application in good time.

E. A. HARVEY,
Acting Secretary to Government.

NOTES CONNECTED WITH G.O. No. 358, HOME (MISCELLANEOUS), DATED THE 5TH APRIL 1917

[SUBJECT.—Passports.]

Previous papers:

G.O. 819,	Public,	26th May 1915	G.O. 193,	Public,	21st Feb. 1917
„ 806	„	26th Apl. 1916	Endt. 619-1,	Home (Mis.),	26th „ „
„ 1287	„	6th July „	G.O. 216,	Public,	27th „ „
„ 1289	„	6th „ „	„ 184,	Home (Mis.),	27th „ „
„ 1360-61	„	18th „ „	Endt. 660-2,	„	28th „ „
„ 8,	Home (Mis.),	5th Aug. „	G.O. 209,	„	3rd March „
„ 380	„	2nd Dec. „	„ 215	„	5th „ „
„ 148,	Public,	9th Feb. 1917	Endt. 781-1,	„	7th „ „
„ 186	„	14th „ „	G.O. 322,	Public,	22nd „ „
„ 185	„	17th „ „			

Reference:— U.O. note furnishing additional instructions for the issue of passports.

An impression of the seal in use in this office with which it is proposed to stamp passports is submitted herewith for the approval of Government.

As regards paragraph 4 of the note, it is requested that a clerk from the Secretariat may be sent here to attend to passport work for a few weeks in April 1917.

It is further requested that forms of passport and application for passports sufficient to last for one or two months may be supplied from the stock in the Secretariat and that information as to the number of passports ordinarily issued in six months may be furnished so that I may indent on the Superintendent, Government Printing, Calcutta.

It is presumed that the weekly return required in paragraph 4 of G.O. No. 380, Home (Miscellaneous), dated the 2nd December 1916, should be in the form of an extract from the passport register prescribed in page 18 of G.O. No. 819, Public, dated the 26th May 1915.

M. YOUNG—6-3-17.

HOME (MISCELLANEOUS) DEPARTMENT.

Please see the u.o. note of the Collector of Madras above. In G.O. No. 380, Home (Miscellaneous), dated the 2nd December 1916, the Collector was authorised to issue passports to persons proceeding to places outside the Indian Empire while the headquarters of the Government are at Ootacamund. This delegation was made for the convenience of the public. Since this delegation, the Government of India have imposed restrictions on the issue of passports. Passports cannot now be issued to women and children proceeding to the United Kingdom or through any danger zone unless travelling for very urgent reasons. Please see G.Os. No. 166, Public, dated the 14th February 1917, and No. 216, Public, dated the 27th February 1917. Passports cannot also be issued to persons to whom the Registration Ordinance, 1917, applies except when the Local Government are satisfied as to pressing urgency of the journey. Please see G.Os. No. 185, Public, dated the 17th February 1917, and No. 193, Public, dated the 21st February 1917. Only the Local Government are now empowered to permit persons to whom the Registration Ordinance applies to leave India. The effect will be that the Collector will be able to grant passports only to those European British subjects to whom the Ordinance does not apply.

Vide telegram from Foreign Department 996,
13th February 1917.

Public may be consulted.
E.A.H.—9-3-17.

Again, as already pointed out, women and children can be permitted to go to the United Kingdom or to travel through any danger zone only under special circumstances. The rule is now very strictly enforced and no passports are issued without

E.A.H.—9-3-17.

consulting the Public Department. It does not appear advisable to empower the

Collector to deal with applications for passports for women and children travelling through danger zones.

It will thus appear that as a result of the altered conditions the power of the Collector of Madras to issue passports will be confined to the disposal of only a very limited number of passport applications. It will practically be limited to the disposal of only applications from Indians, from European British subjects to whom the Ordinance does not apply and from women who do not travel through danger zones. Further all the applications from persons belonging to these classes will not be received by the Collector of Madras, as the applicants are at liberty to apply either to the Collector of Madras or to Government—vide notification published in G.O. No. 380, Home (Miscellaneous), dated the 2nd December 1916. The applicants from mufassal stations will gain little by applying to the Collector of Madras, as it will not result in any saving of time. It may therefore be presumed that the majority of applications from the mufassal will continue to be forwarded to the Government.

It is for consideration and orders whether the Collector should be empowered to dispose of all cases of grant of passports to women and children. The Public Department may be consulted. In view of India's telegram No. 996, dated the 13th February 1917, in G.O. No. 185, Public, dated the 17th February 1917, all passport applications from European British subjects between the ages of 16 and 50 should perhaps be disposed of by the Government.

2. In the u.o. note of the 27th November 1916 on page 10 of notes to G.O. No. 380, Home (Miscellaneous), dated the 2nd December 1916, the Collector was requested to state whether he desires to depute a clerk from his office to the Secretariat for the purpose of training himself in passport work, or whether he desires to have a clerk from the Secretariat to attend to passport work at the Collector's office for a few weeks in April 1917 until one of his own clerks is trained in the work. The Collector now requests that a clerk from the Secretariat may be sent to his office to attend to passport work for a few weeks in April. As explained above the number of passport cases which the Collector will receive will not be many, and it is quite possible that very few applications may be received by the Collector during the first few weeks the Government are in residence at Ootacamund. Very little purpose will therefore be served by sending a clerk to the Collector's office. It would therefore be preferable to depute a clerk of the Collector's office to this office for a week or two this month. He will be trained in the work by the time the Government moves. The Collector may accordingly be told that it will be preferable to send one of his clerks to this office instead of sending a clerk from here to his office.

I have no objection.

E.A.H.—9-3-17.

3. In regard to the information as to the number of passports ordinarily issued in six months, it is submitted that, during the year 1916, 537 passports were issued in all. An average of 268 passports will accordingly be issued in six months. The Collector has been empowered to indent on the Superintendent, Government Printing, India, for the passport forms required by him. He may be asked to indent for 100 forms at a time as is done in this office. Thirty passport and 200 application forms may now be sent to him from the stock here.

E. A. HARVEY—9-3-17.

4. The weekly return required in paragraph 4 of G.O. No. 380, Home (Miscellaneous), dated the 2nd February 1916, may be in the form of an extract from the passport register as presumed by the Collector.

Yes: it is almost undecipherable and may have the effect of obliterating any legend on which it is superimposed.

E.A.H.—9-3-17.

M.D.R.—8-3-17.

P.D.R.—9-3-17.

We can formulate a principle now, I think, regulating the grant of permission to registerable persons to leave India. I see no objection to informing the Collector of the classes of persons to whom this department ordinarily issues passports as a matter of routine without consulting the Public Department.

Please scrutinise the orders since February 1915 and define their classes.

E. A. HARVEY—9-3-17.

Submitted that the following are the classes of European British subjects who are granted passports without consulting the Public Department:—

- (1) Men over 50 years of age,
- (2) Men who are only visitors, and not ordinarily resident in India.
- (3) Men who are Government officials and are proceeding on leave under due authority.
- (4) Men who have left their business in India and are leaving India for good.
- (5) Men on military duty granted leave by military authorities.
- (6) Men exempted from the Registration Ordinance under the exceptions set out in Schedule II of the Ordinance, e.g., persons in Holy Orders.

2. In regard to women and children, passports are issued without consulting the Public Department to those who are proceeding to *the Cape, Egypt, Australia, New Zealand and Japan*. Please see the Under Secretary's (Mr. Courtenay) note dated the 6th instant. Passports are also granted to women and children proceeding to America via Japan.

M.D.R.—11-3-17.

P.D.R.—12-3-17.

Am I authorised to instruct the Collector of Madras to issue passports to the above detailed classes of persons without reference to Government in the Public Department?

I am doubtful about classes (2) and (4).

E.A.H.—12-3-17.

PUBLIC (II) DEPARTMENT.

Submitted for orders whether the Collector of Madras may be authorised to issue passports to the classes of persons detailed in the Home Department note above.

F.A.—13-3-17.

A.H.—14-3-17.

I am inclined to think that it would be best to insist on the continued submission of cases falling under clauses 2 and 4. The Home Secretary will then be in a position to decide on the merits of each case, whether a reference is necessary to Public. The inclusion of these clauses with the others is quite correct, but the terms are of a somewhat general character, and I would prefer that the decision whether a particular case was governed by these clauses are in the hands of the Home Department, rather than the Collector of Madras.

J. P. BEDFORD—14-3-17.

Mis. 358—4-17—2

HOME (MISCELLANEOUS) DEPARTMENT.

A draft u.o. note to the Collector of Madras and a draft order are submitted for approval.

M.D.R.—16-3-17.

P.D.R.—16-3-17.

We must not forget that the Government of India have empowered the Collector to issue passports in the name of the Viceroy, and that therefore we must be tactful in stating how far those powers should be restricted. I am very doubtful how far the Collector can be directed by this Government to issue passports to certain classes of persons. We may however say that in the light of the instructions received from the Government of India, and contained in the Government orders quoted, the Collector should not issue passports to classes (2) and (4) mentioned in the notes above without consulting the Government (i.e., in the Public Department). This will avoid any colouring of a withdrawal by this Government of power conferred by the Government of India; as regards the other classes mentioned we may say that there is no objection to his issuing passports to all other persons entitled to receive them including the classes specified in the present draft.

It will in many cases save time if the Collector is wired to to issue passport himself instead of the Government issuing it in Ootacamund and sending it down. Hence for "submitted" in the draft substitute "referred".

We should explain what the danger zone is; I take it that there are two at present (a) the Mediterranean Sea, (b) the North Atlantic Ocean.

Please revise u.o. note and draft accordingly.

E. A. HARVEY—17-3-17.

In regard to the grant of passports to Egypt, please see Foreign department telegram No. 5816-G., dated the 18th April 1916, printed in G.O. No. 806, Public, dated the 26th April 1916. Reference is also solicited to G.O. No. 1289, Public, dated the 6th July 1916, notes to G.O. No. 1287, Public, dated 6th July 1916, and G.O. No. 8, Home (Miscellaneous), dated 5th August 1916. It will be seen from these Government Orders that applications from British subjects whether male or female should be transmitted for the approval of the authorities in Egypt at least one month before the date of sailing. Passports can be granted by the local Government after the sanction is obtained. The Collector of Madras also has therefore the power to issue passports to persons of either sex proceeding to Egypt, provided the prior sanction of the authorities is obtained. The Collector will apply for the sanction through the local Government—please see paragraph 2 of G.O. No. 380, Home (Miscellaneous), dated the 2nd December 1916. The Collector has been supplied with copies of all general orders relating to the issue of passports.

The draft u.o. note and the draft order are submitted revised as directed.

M.D.R.—17-3-17.

P.D.R.—19-3-17.

Draft u.o. instructions to the Collector, and a draft Government Order have been prepared and are sent to Public for acceptance and remarks; I take it that in cases in which the Collector wishes to consult the Public Department, he should do so through this department?

E.A.H.—19-3-17.

PUBLIC DEPARTMENT.

The draft order put up does not seem to call for any remarks and may, it is submitted, be accepted. In regard to the u.o. instructions to the Collector of Madras certain slight additions have been made in pencil in the margin in view of the recent telegram from the Government of India and are submitted for orders.

F.A.—21-3-17.

A.H.—21-3-17.

R. H. COURTENAY—21-3-17.

I am afraid this order won't quite do, since clauses (2) and (3) of the draft are merely the doubtful cases. There remain, not only the cases in which passports clearly can be issued, but also the cases in which they clearly cannot be issued.

I would suggest that the order be put the other way round and the Collector informed of the categories in regard to which he may issue passports without reference to the Government. He might then be told that in the two doubtful

(2) and (4) on page 3 above.

J.P.B.—21-3-17.

categories he may seek the orders of the Government and that, in other cases (there is perhaps no need to specify them), he should refuse. The categories in which passports can be granted without reference to the Government are (1), (3), (5), (6) on page 3 above, but (5) seems to require modification with reference to recent orders.

So far as regards men. As regards women and children, it seems sufficient to "negative" the category entered in the draft.

J. P. BEDFORD—24-3-17.

HOME (MISCELLANEOUS) DEPARTMENT.

Submitted that it seems desirable to take action at once in regard to the proposal to depute a clerk from the Collector's office to the Secretariat, as the Government move very shortly.

A draft telephonic message to the Collector is submitted. The points raised in the Chief Secretary's note will be examined, and the draft u.o. note and order revised as soon as the message is issued.

E.A.H.—22-3-17.

M.D.R.—22-3-17.

P.D.R.—22-3-17.

Issue.

E. A. HARVEY—22-3-17.

Telephonic message—from the Secretary, Home Department.

To—the Collector of Madras.

Dated—the 22nd March 1917.

With reference to the request contained in your u.o. note of the 6th March 1917, to send a clerk from the Secretariat to your office to attend to passport work I am to inform you that it would be preferable for you to send one of the clerks of your office to the Secretariat for a couple of weeks. Please therefore arrange to send a clerk to the Secretariat as soon as possible so that he may be trained in passport work by the time the Government moves.

Orders will be issued shortly on the other points referred to in your u.o. note.

In view of the Chief Secretary's remarks ante, submitted that the Collector may be informed of the classes of European British subjects to whom he may issue passports without reference to the Government, namely, classes (1), (3), (5) and (6) on page 3 ante. In regard to class (5), men on military duty granted leave by military authorities, it appears desirable

Yes, unless of course the military authority that granted the leave is the General Officer Commanding.

E.A.H.—26-3-17.

to advise the Collector to obtain the previous sanction of the General Officer Commanding, with reference to Foreign Department telegram No. 1827-D, dated the 19th March 1917.

The Collector may be requested not to issue passports to classes (2) and (4) on page 3 ante, without consulting the Government. Passports to all other European British subjects will be issued only by the Government. It does not appear advisable to instruct the Collector to refuse passports to such persons, but he may be requested to forward to Government any passport application from such applicants that may be received by him.

E.A.H.—26-3-17.

I don't understand this. Why not? If Government has no objection.

E.A.H.—26-3-17.

He should consult the Government. I don't see why the Government should necessarily issue the passport.

E.A.H.—26-3-17.

He may also be informed that he may issue passports to women and children who are *not* travelling to the United Kingdom or through any danger zone.

E.A.H.—26-3-17.

The draft order and u.o. note have been revised with reference to the Chief Secretary's remarks, and are submitted for approval.

M.D.R.—24-3-17.

P.D.R.—26-3-17.

Draft needs revision.

E. A. HARVEY—26-3-17.

Draft order and u.o. note revised and submitted.

M.D.R.—27-3-17.

P.D.R.—28-3-17.

The u.o. note merely repeats the Government Order. I would refer to the Government Order in the u.o. note in regard to matter common to both.

I think the Government Order is now correct ; but I should be glad if Public would again see before issue.

E.A.H.—28-3-17.

PUBLIC (II) DEPARTMENT.

It is for orders whether the Collector of Madras may also be authorised to issue passports to persons who are exempted from the provisions of the Indian Defence Force Act III of 1917. If so, an addition may be made to the draft order and the draft u.o. note as indicated (in pencil). The draft order and the u.o. note do not seem to call for any other remarks and may, it is submitted, be accepted.

F.A.—29-3-17.

A.H.—30-3-17.

I think the Collector might be authorized to issue passports to persons who are completely exempted by exemption tribunals. Subject to this, the draft is accepted.

J. P. BEDFORD—31-3-17.

HOME (MISCELLANEOUS) DEPARTMENT.

The order should be amended accordingly ; the u.o. note should also be revised as indicated in my note dated 28th March 1917.

Mr. Armitage's demi-official received in tappal to day should be added to the file. He is being sent a copy of the Government Order.

E.A.H.—2-4-17.

I don't know whether Chief Secretary has approved the wording of the draft addition ; it seems to be odd.

Perhaps "or who are exempted from military service under the provision of the India Defence Force Act or the rules framed thereunder" If this is what Public means, let it be amended in this way.

E.A.H.—2-4-17.

Demi-official—from F. ARMITAGE, Esq., Commissioner of Police, Madras.
To—the Hon'ble Mr. J. P. BEDFORD, I.C.S., Acting Chief Secretary to Government.

Dated—the 31st March 1917.

As the granting of passports to travel presents in some cases difficult decisions and as passports are often demanded very urgently may I, without being officious, beg that, when the duty of issuing them is passed on to the Collector, he may have the advantage of an expert staff and

be furnished with a statement of the principles which have hitherto been decided upon. I am afraid there will be dissatisfaction upon the part of the public if the Government at Ootacamund have to be referred to for orders in many cases. I write this for my own protection, as people whose passports are delayed generally resort to me and expect me to get the issue of the passports expedited. I am also a witness of the grave inconvenience to which people are liable to be put by such delays.

Submitted that the draft addition made by the Public Department has been amended as suggested by the Secretary. The Public Department has been consulted. With reference to the Secretary's note of the 28th March on page 6 ante, submitted that the following sentence may be substituted in place of paragraphs 1 and 2 of the draft u.o. note :—

" His attention may be invited to the instructions issued in G.O. No.

E.A.H.—3-4-17.

" dated April 1917, regarding the grant of passports to men who are European British subjects and to women and children travelling through the danger zone. "

2. Mr. Armitage's demi-official, dated 31st March 1917, has been added to the file.

M.D.R.—3-4-17.

P.D.R.—3-4-17.

Should we not add to the u.o. note that in a certain class of cases i.e., persons not exempt from the Registration Ordinance and the Defence of India Act the Collector should refer directly to the General Officer Commanding ? I think we should.

We should add a note that all passport applications should be dealt with urgently and that in consulting Government the telegraph may be freely used. Also tell him to send his signature in triplicate to certain offices. I have drafted a demi-official to Mr. Armitage. It should be typed.

The Government Order may now issue. The u.o. note as finally amended should be put up for approval ; and a brief press communiqué will be drafted, stating that the Collector will issue passports in addition to the Secretary to Government, Home Department, from 16th instant and warning all applicants for passports or endorsements to make their applications in good time, especially women desirous of travelling through a war-zone and persons affected by the Registration Ordinance and Indian Defence Force Act.

Treat as urgent please.

E. A. HARVEY—3-4-17.

Draft demi-official to Mr. Armitage submitted typed.

Draft u.o. note has been revised as directed, and is submitted for approval.

A draft press communiqué is also submitted.

M.D.R.—4-4-17.

P.D.R.—4-4-17.

In reply to Mr. Armitage's letter to Chief Secretary I propose to send the attached reply in order to allay as far as possible his anxiety. Perhaps Chief Secretary would like to see before issue. I also think it would be salutary to issue the press communiqué. The Public have been warned before, but the warning may now be repeated with additional force.

The attention of Public is invited to paragraph 2 of the u.o. note. I want to know if Public will accept this. I think it would tend to administrative convenience. The procedure is mere routine applications being granted as a matter of course when General Officer Commanding has no objection.

If this is accepted the draft Government Order may have to be modified. It is put up for reference. Issue is being held over.

The case may be treated as urgent.

E.A.H.—4-4-17.

Mis. 358—4-17—3

PUBLIC DEPARTMENT.

Paragraph 2 of the draft u.o. note may, it is submitted, be accepted.

T.S.—4-4-17.

A.H.—4-4-17.

Accepted in Public.

J. P. BEDFORD—4-4-17.

HOME (MISCELLANEOUS) DEPARTMENT.

As finally revised and modified.

Issue.

Print.

E. A. HARVEY—4-4-17.

[G.O. No. 358, Home (Miscellaneous), dated 5th April 1917.]

Demi-official—from E. A. HARVEY, Esq., I.C.S., Acting Secretary to Government,
Home (Miscellaneous) Department.

To—F. ARMITAGE, Esq., Commissioner of Police, Madras.

Dated—the 5th April 1917.

No.—789-5.

Reference your letter to Mr. Bedford about the issue of passports by the Collector of Madras. I am directed to say that the duty of issuing passports will not be passed on to him; he will be an additional passport-issuing officer, along with the Secretary to Government, Home Department, who will continue to deal with such applications as are made direct to him (vide notification and press communiqué printed in G.O. No. 380, Home (Miscellaneous), dated the 2nd December 1916.

You will by this time have received a copy of G.O. No. 358, Home (Miscellaneous), dated the 5th April 1917, which explains the limitations which in view of recent war legislation and special orders of the Government of India have of necessity been placed on the Collector's powers. The fact must be faced that in cases in which a reference to the Government is obligatory (and they are fairly common) a certain amount of delay must ensue; applicants who make their applications at the last possible moment can hardly be unaware of the risk they are running. It may be possible to point this out to persons who express discontent with the delay.

The principles on which the Collector will issue passports either on his own responsibility or after consulting the Government are laid down in the Government Order referred to; while certain supplementary instructions of a more detailed character are being conveyed to him unofficially. As regards staff, a clerk of the Collector's office is being specially trained in this office in passport work; and will return to the Collector's office as soon as the Collector undertakes the duty. Everything has been done to ensure all passport work being dealt with with the greatest promptitude whether by the Collector or in this department; and there will be no objection to your informing applicants that this is so; but it is not to be inferred from this that delays in no case will occur. The recent restrictions, and the need to conform to new and changing rules and procedure render a certain amount of delay in some cases unavoidable. A communiqué is being issued warning intending applicants of the risks they run by not applying in good time.

With reference to his u.o. note dated the 6th March 1917, submitted that the following instructions may be communicated u.o. to the Collector of Madras:—

His attention will, in the first place, be invited to the instructions issued in G.O. No. 358, dated the 5th April 1917, regarding the grant of passports to men who are European British subjects, and to women and children travelling through the danger zone, which should be carefully followed.

2. In continuation of paragraph 2 of that Government Order and in partial modification thereof, the Collector is requested to refer applications from men of military age and not exempted under any law, regulation or ordinance or the rules framed thereunder from liability to military service direct to the General Officer Commanding, 9th (Secunderabad) Division. If the General Officer Commanding has no objection, passports in such cases may be issued by the Collector without reference to the Government. This authorisation is probably of a temporary nature and on this account is not included in the Government Order.

3. The Collector will be requested to dispose of all passport cases with the least avoidable delay, and he is advised to use the telegraph freely in consulting the Government, or the General Officer Commanding when circumstances permit.

4. As instructed in paragraph 3 of G.O. No. 380, Home (Miscellaneous), dated the 2nd December 1916, the Collector is requested to forward a specimen of his signature in triplicate to the Secretary to the Government of Bombay, Political Department, and to the Colonial Secretary, Colombo.

5. The Collector will be requested to procure a better seal as the impression of the seal forwarded by him is not at all clear, and is likely to obliterate any signature or endorsement on which it may be superimposed.

6. Thirty passport forms and 200 application forms will be furnished to the Collector. He should indent on the Superintendent, Government Printing, India, Calcutta, for 100 passport forms and 500 application forms at a time, as is done in the Secretariat and indent for more forms when required. (In 1916, 537 passports were issued in all.)

7. The Collector's presumption that the weekly return required in paragraph 4 of G.O. No. 380, Home (Miscellaneous), dated the 2nd December 1916, should be in the form of an extract from the passport register prescribed on page 18 of G.O. No. 819, Public, dated the 26th May 1915, is correct.

M.D.R.—5-4-17.

P.D.R.—5-4-17.

E. A. HARVEY—5-4-17.

Passports.

Issuing instructions regarding the grant of ----- by the Collector of Madras, while the headquarters of the Government are at Ootacamund, to men who are European British subjects and to women and children travelling to the United Kingdom or through any danger zone.

Read again:-

G.O.No.380	Home (Mis.),	dated the	2-12-1916.
"	166 Public	"	14--2-1917.
"	185 Public	"	17--2-1917.
"	193 Public	"	21--2-1917.
"	216 Public	"	27--2-1917.
"	322 Public	"	22--3-1917.

o
s
u
w
x
J

Order.

No. ~~346~~ 358 dated 5-4-1917.

Mis. in Pa. Dept. Telegram No 788-9 dated 17th April 1917

(0) *printed as per* In G.O.No.380, Home (Mis.), dated the 2nd December 1916, the Collector of Madras was empowered by the Government of India to issue passports to persons proceeding to places outside the Indian Empire, while the headquarters of ^{the Madras} ~~the~~ Government are at Ootacamund. The Collector will accordingly exercise this power with effect from the 16th April 1917 until further notice. In continuation of that G.O. and in the light of the instructions since received from the Government of India regarding the issuing of passports, and contained in the G.Os read above, the Collector is informed that he may issue passports to the following classes of European British subjects without reference to the Government:-

- (1) Men of 50 years of age and above.
- (2) Men who are Government officials and are proceeding on leave under due authority.
- (3) Men on military duty who are granted leave by military authorities.

(4)

the ex-... out in Schedule II of the Ordinance, or under the rules framed thereunder, or who are exempted from military service under the provisions of the Indian Defence Force Act, III of 1917, or the rules framed thereunder.

In granting passports to persons belonging to class (3) above, the Collector should obtain the previous sanction of the General Officer Commanding, 9th (Secunderabad) Division.

2. All applications made by male European British subjects not falling under any of the heads enumerated in para 1 should be referred to the Government without whose previous approval passports should not be issued. In particular the Collector is requested not to issue passports to the following classes of European British subjects without consulting the Government:-

(1) Men who are only visitors and not ordinarily resident in India; and,

(2) Men who have given up their business in India and are leaving India for good.

3. The Collector is also informed that it is within his discretion to issue passports to women and children who are not travelling to the United Kingdom, or through any danger zone, i.e., at present, the Mediterranean Sea and the North Atlantic Ocean. All applications from or on behalf of women and children for passports for travelling to the United Kingdom or through any danger zone should be referred to the Government.

4. The Collector should refer all doubtful cases to the Government.

To the Collector of Madras.
Copy to all D.Ms.
.. the Commissioner of Police, Madras.
.. the Resident in T & C.
.. the Political Agent, Pudukottai.
.. the Political Agent, Banganapalle.
.. the Political Agent, Sandur.
.. the Public Department.
Not for E.T.

To the Collector of Madras.
Copy to all District Magistrates.
.. the Commissioner of Police, Madras.
.. the Resident in T & C.

PRESS COMMUNIQUE.

With reference to the Press Communiqué ^{dated} ~~issued on~~ the 2nd December 1916, regarding the issuing of passports while the headquarters of the Government are at Cotacamund, all British subjects, Indian or European, and subjects of Native States in subordinate alliance with the British Government, intending to travel to places outside the Indian Empire, are informed that the Collector of Madras will issue passports in addition to the Secretary to Government, Home Department, with effect from the 16th April 1917. All applicants for passports, especially women and children desirous of travelling through a war zone and persons affected by the Registration Ordinance, I of 1917, or the Indian Defence Force Act, III of 1917, are hereby ~~warned of the risks they run if they fail to make their application in good time.~~

warned that ~~of~~ to make their application in good time.

Editor's Table
Refer for Board.
copy from 5.4.17

not
4.4.17
P.D.
4.4.17

E.A.H.
4.4.17

E.A.H.
5.4.17

2

10.3

An impression of the seal in use in the office
of the Collector of Madras.



[Signature]

Collector of Madras

5.2.17

Very urgent

G.O. No. 358, 5th April 1917

Passports

Issuing instructions regarding the grant of — by the Collector of Madras, while the headquarters of the Government are at Ootacamund, to men who are European British subjects and to women and children travelling to the United Kingdom or through any danger zone.

READ—the following papers:—

G.O. No. 380, Home (Miscellaneous), dated the 2nd December 1916.

ABSTRACT.—Issuing orders authorizing the Collector of Madras to issue passports to persons proceeding to places outside the Indian Empire, while the headquarters of the Government are at Ootacamund.

G.O. No. 166, Public, dated the 14th February 1917.

ABSTRACT.—Issuing a press communiqué to the effect that passports will not be granted to women or children to travel through any danger zone or to the United Kingdom unless travelling for very urgent reasons.

G.O. No. 185, Public, dated the 17th February 1917.

ABSTRACT.—Stating that under the orders of the Government of India no European British subject will be allowed to embark at any port in British India without a passport and directing the Commissioner of Police, Madras, and the inspecting officers at Dhanushkodi and Tuticorin to arrange for the inspection of passports and to prohibit the embarkation of any European British subject whose passport has not been issued or renewed after the 15th February 1917.

G.O. No. 193, Public, dated the 21st February 1917.

ABSTRACT.—Recording the Government of India, Foreign Department telegram explaining that the intention of their telegram No. 996, dated the 13th February 1917, was to prevent persons of military age, particularly non-officials, from leaving India except for special reasons.

G.O. No. 216, Public, dated the 27th February 1917.

ABSTRACT.—Recording endorsement of the Government of Bombay, Political Department, No. P. 1402, dated 21st February 1917, forwarding a copy of their letter to the Government of India on the subject of the grant of passports and endorsements to women and children for travel to Europe through the danger zones.

G.O. No. 322, Public, dated the 22nd March 1917.

ABSTRACT.—Recording the Government of India, Foreign Department telegram stating that passports to leave India should not be given to persons liable to military service under the Indian Defence Force Act, 1917, without consulting the General Officer Commanding the Division.

Order—No. 358, Home (Miscellaneous), dated the 5th April 1917.

In Foreign Department telegram No. 1788-G., dated Simla, the 28th September 1916, printed as paper V in G.O. No. 380, Home (Miscellaneous), dated the 2nd December 1916, the Collector of Madras was empowered by the Government of India to issue passports to persons proceeding to places outside the Indian Empire, while the headquarters of the Madras Government are at Ootacamund. The Collector will accordingly exercise this power with effect from the 16th April 1917 until further notice. In continuation of that Government Order and in the light of the instructions since received from the Government of India regarding the issuing of passports, and contained in the Government orders read above, the Collector is informed that he may issue passports to the following classes of European British subjects without reference to the Government:—

- (1) Men of 50 years of age and above.
- (2) Men who are Government officials and are proceeding on leave under due authority.
- (3) Men on military duty who are granted leave by military authorities.
- (4) Men who are exempted from the Registration Ordinance, I of 1917, under the exceptions set out in Schedule II of the Ordinance, or under the rules framed thereunder, or who are exempted from military service under the provisions of the Indian Defence Force Act, III of 1917, or the rules framed thereunder.

In granting passports to persons belonging to class (3) above, the Collector should obtain the previous sanction of the General Officer Commanding 9th (Secunderabad) Division.

Press
Please strike off.
105 14/17

2. All applications made by male European British subjects not falling under any of the heads enumerated in paragraph 1 should be referred to the Government without whose previous approval passports should not be issued. In particular the Collector is requested not to issue passports to the following classes of European British subjects without consulting the Government:—

- (1) men who are only visitors and not ordinarily resident in India; and
- (2) men who have given up their business in India and are leaving India for good.

3. The Collector is also informed that it is within his discretion to issue passports to women and children who are not travelling to the United Kingdom, or through any danger zone, i.e., at present, the Mediterranean Sea and the North Atlantic Ocean. All applications from or on behalf of women and children for passports for travelling to the United Kingdom or through any danger zone should be referred to the Government.

4. The Collector should refer all doubtful cases to the Government.

(True Extract)

E. A. HARVEY,
Acting Secretary to Government.

To the Collector of Madras

- Copy to all District Magistrates
- " the Commissioner of Police, Madras
- " the Resident in Travancore and Cochin
- " the Political Agent, Pudukkottai
- " " Banganapalle
- " " Sandar
- " the Public Department

(with copy of press communiqué).

GOVERNMENT OF MADRAS

HOME DEPARTMENT

(Miscellaneous)

PRESS COMMUNIQUE.

Fort St. George, the 5th April 1917.

With reference to the Press Communiqué dated the 2nd December 1916 regarding the issuing of passports while the headquarters of the Government are at Ootacamund, all British subjects, Indian or European, and subjects of Native States in subordinate alliance with the British Government, intending to travel to places outside the Indian Empire, are informed that the Collector of Madras will issue passports in addition to the Secretary to Government, Home Department, with effect from the 16th April 1917. All applicants for passports, especially women and children, desirous of travelling through a war zone and persons affected by the Registration Ordinance, I of 1917, or the Indian Defence Force Act, III of 1917, are hereby warned to make their application in good time.

E. A. HARVEY,
Acting Secretary to Government.

GOVERNMENT OF MADRAS

HOME DEPARTMENT

(Miscellaneous)

PRESS COMMUNIQUE

Fort St. George, the 5th April 1917.

With reference to the Press Communication dated the 2nd December 1916 regarding the issuing of passports while the headquarters of the Government are at Ootacamund, all British subjects, Indian or European, and subjects of Native States in subordinate alliance with the British Government, intending to travel to places outside the Indian Empire, are informed that the Collector of Madras will issue passports in addition to the Secretary to Government, Home Department, with effect from the 16th April 1917. All applicants for passports, especially women and children, desirous of travelling through a war zone and persons affected by the Registration Ordinance, I of 1917, or the Indian Defence Force Act, III of 1917, are hereby warned to make their application in good time.

E. A. HARVEY,

Acting Secretary to Government.

NOTES CONNECTED WITH G.O. No. 358, HOME (MISCELLANEOUS),
DATED THE 5TH APRIL 1917

[SUBJECT.—K.]

Passports

Previous papers :			
G.O. 819,	Public,	26th May 1915	G.O. 193, Public, 21st Feb. 1917
" 806	"	26th Apl. 1916	Endt. 619-1, Home (Mis.), 26th " "
" 1287	"	6th July "	G.O. 216, Public, 27th " "
" 1289	"	6th " "	" 184, Home (Mis.), 27th " "
" 1360-61	"	18th " "	Endt. 660-2, " 28th " "
" 8, Home (Mis.),	"	5th Aug. "	G.O. 209, " 3rd March "
" 380	"	2nd Dec. "	" 215, " 5th " "
" 148,	Public,	9th Feb. 1917	Endt. 781-1, " 7th " "
" 166	"	14th " "	G.O. 322, Public, 22nd " "
" 185	"	17th " "	

Reference :— U.O. note furnishing additional instructions for the issue of passports.

An impression of the seal in use in this office with which it is proposed to stamp passports is submitted herewith for the approval of Government.

As regards paragraph 4 of the note, it is requested that a clerk from the Secretariat may be sent here to attend to passport work for a few weeks in April 1917.

It is further requested that forms of passport and application for passports sufficient to last for one or two months may be supplied from the stock in the Secretariat and that information as to the number of passports ordinarily issued in six months may be furnished so that I may indent on the Superintendent, Government Printing, Calcutta.

It is presumed that the weekly return required in paragraph 4 of G.O. No. 380, Home (Miscellaneous), dated the 2nd December 1916, should be in the form of an extract from the passport register prescribed in page 18 of G.O. No. 819, Public, dated the 26th May 1915.

M. YOUNG—6-3-17.

HOME (MISCELLANEOUS) DEPARTMENT.

Please see the u.o. note of the Collector of Madras above. In G.O. No. 380, Home (Miscellaneous), dated the 2nd December 1916, the Collector was authorised, to issue passports to persons proceeding to places outside the Indian Empire while the headquarters of the Government are at Ootacamund. This delegation was made for the convenience of the public. Since this delegation, the Government of India have imposed restrictions on the issue of passports. Passports cannot now be issued to women and children proceeding to the United Kingdom or through any danger zone unless travelling for very urgent reasons. Please see G.Os. No. 166, Public, dated the 14th February 1917, and No. 216, Public, dated the 27th February 1917. Passports cannot also be issued to persons to whom the Registration Ordinance, 1917,

Press

Please strike off

MOR

21.4.17.

23/4/17

applies except when the Local Government are satisfied as to pressing urgency of the journey. Please see G.Os. No. 185, Public, dated the 17th February 1917, and No. 193, Public, dated the 21st February 1917. Only the *Local Government* are now

Vide telegram from Foreign Department 996,
13th February 1917.

Public may be consulted.

E.A.H.—9-3-17.

empowered to permit persons to whom the Registration Ordinance applies to leave India. The effect will be that the Collector will be able to grant passports only to those European British subjects to whom the Ordinance does not apply.

Again, as already pointed out women and children can be permitted to go to the United Kingdom or to travel through any danger zone only under special circumstances. The rule is now very strictly enforced and no passports are issued without

E.A.H.—9-3-17.

consulting the Public Department. It does not appear advisable to empower the

Collector to deal with applications for passports for women and children travelling through danger zones.

It will thus appear that as a result of the altered conditions the power of the Collector of Madras to issue passports will be confined to the disposal of only a very limited number of passport applications. It will practically be limited to the disposal of only applications from Indians, from European British subjects to whom the Ordinance does not apply and from women who do not travel through danger zones. Further all the applications from persons belonging to these classes will not be received by the Collector of Madras, as the applicants are at liberty to apply either to the Collector of Madras or to Government—vide notification published in G.O. No. 380, Home (Miscellaneous), dated the 2nd December 1916. The applicants from mufassal stations will gain little by applying to the Collector of Madras, as it will not result in any saving of time. It may therefore be presumed that the majority of applications from the mufassal will continue to be forwarded to the Government.

It is for consideration and orders whether the Collector should be empowered to dispose of all cases of grant of passports to women and children. The Public Department may be consulted. In view of India's telegram No. 996, dated the 13th February 1917, in G.O. No. 185, Public, dated the 17th February 1917, all passport applications from European British subjects between the ages of 16 and 50 should perhaps be disposed of by the Government.

2. In the u.o. note of the 27th November 1916 on page 10 of notes to G.O. No. 380, Home (Miscellaneous), dated the 2nd December 1916, the Collector was requested to state whether he desires to depute a clerk from his office to the Secretariat for the purpose of training himself in passport work, or whether he desires to have a clerk from the Secretariat to attend to passport work at the Collector's office for a few weeks in April 1917 until one of his own clerks is trained in the work. The Collector now requests that a clerk from the Secretariat may be sent to his office to attend to passport work for a few weeks in April. As explained above the number of passport cases which the Collector will receive will not be many, and it is quite possible that very few applications may be received by the Collector during the first few weeks the Government are in residence at Ootacamund. Very little purpose will therefore be served by sending a clerk to the Collector's office. It would therefore be preferable to depute a clerk of the Collector's office to this office for a week or two this month. He will be trained in the work by the time the Government

I have no objection.

E.A.H.—9-3-17.

moves. The Collector may accordingly be told that it will be preferable to send one of his clerk to this office instead of sending a clerk from here to his office.

3. In regard to the information as to the number of passports ordinarily issued in six months, it is submitted that, during the year 1916, 537 passports were issued in all. An average of 268 passports will accordingly be issued in six months. The

E.A.H.—9-3-17. Collector has been empowered to indent on the Superintendent, Government Printing, India, for the passport forms required by him. He may be asked to indent for 100 forms at a time as is done in this office. Thirty passport and 200 application forms may now be sent to him from the stock here.

4. The weekly return required in paragraph 4 of G.O. No. 330, Home (Miscellaneous), dated the 2nd February 1916, may be in the form of an extract from the passport register as presumed by the Collector.

Yes: it is almost undecipherable and may have the effect of obliterating any legend on which it is superimposed.

E.A.H.—9-3-17.

5. The impression of the stamp forwarded by the Collector is not clear. He may perhaps be asked to procure a better seal.

M.D.R.—8-3-17.

P.D.R.—9-3-17.

We can formulate a principle now, I think, regulating the grant of permission to registerable persons to leave India. I see no objection to informing the Collector of these classes of persons to whom this department ordinarily issues passports as a matter of routine without consulting the Public Department.

Please scrutinise the orders since February 1915 and define their classes.

E. A. HARVEY—9-3-17.

Submitted that the following are the classes of European British subjects who are granted passports without consulting the Public Department:—

- | | |
|--|---|
| Vide Chief Secretary's note, 24th Feb. 1917. | (1) Men over 50 years of age, |
| Do. 28th Feb. " | (2) Men who are only visitors, and not ordinarily resident in India. |
| Vide Chief Secretary's note, 2nd March 1917. | (3) Men who are (and are) Government officials proceeding on leave under due authority. |
| Do. 5th March " | (4) Men who have left their business in India and are leaving India for good. |
| Do. 7th March " | (5) Men on military duty granted leave by military authorities. |

(6) Men exempted from the Registration Ordinance under the exceptions set out in Schedule II of the Ordinance, e.g., persons in Holy Orders.

2. In regard to women and children, passports are issued without consulting the Public Department to those who are proceeding to the *Cape, Egypt, Australia, New Zealand and Japan*. Please see the Under Secretary's (Mr. Courtenay) note dated the 6th instant. Passports are also granted to women and children proceeding to America via Japan.

M.D.R.—11-3-17.

P.D.R.—12-3-17.

Am I authorised to instruct the Collector of Madras to issue passports to the above detailed classes of persons without reference to Government in the Public Department?

I am doubtful about classes (2) and (4).

E.A.H.—12-3-17.

Mr. Am

PUBLIC (II) DEPARTMENT.

Submitted for orders whether the Collector of Madras may be authorised to issue passports to the classes of persons detailed in the Home Department note above.

F.A.—13-3-17.

A.H.—14-3-17.

I am inclined to think that it would be best to insist on the continued submission of cases falling under clauses 2 and 4. The Home Secretary will then be in a position to decide on the merits of each case, whether a reference is necessary to Public. The inclusion of these clauses with the others is quite correct, but the terms are of a somewhat general character, and I would prefer that the decision whether a particular case was governed by these clauses are in the hands of the Home Department, rather than the Collector of Madras.

J. P. BEDFORD—14-3-17.

HOME (MISCELLANEOUS) DEPARTMENT.

A draft u.o. note to the Collector of Madras and a draft order are submitted for approval.

M.D.R.—16-3-17.

P.D.R.—16-3-17.

The first page of the u.o. note should be scrutinised again and revised if necessary (vide my marginal notes).

We must not forget that the Government of India have empowered the Collector to issue passports in the name of the Viceroy, and that therefore we must be tactful in stating how far those powers should be restricted. I am very doubtful how far the Collector can be directed by this Government to issue passports to certain classes of persons. We may however say that in the light of the instructions received from the Government of India, and contained in the Government orders quoted, the Collector should not issue passports to classes (2) and (4) mentioned in the notes above without consulting the Government (i.e., in the Public Department). This will avoid any colouring of a withdrawal by this Government of power conferred by the Government of India; as regards the other classes mentioned we may say that there is no objection to his issuing passports to all other persons entitled to receive them including the classes specified in the present draft.

It will in many cases save time if the Collector is wired to to issue passport himself instead of the Government issuing it in Ootacamund and sending it down. Hence for "submitted" in the draft substitute "referred".

We should explain what the danger zone is; I take it that there are two at present (a) the Mediterranean Sea, (b) the North Atlantic Ocean.

Please revise u.o. note and draft accordingly.

E. A. HARVEY—17-3-17.

In regard to the grant of passports to Egypt, please see Foreign department telegram No. 5816-G., dated the 18th April 1916, printed in G.O. No. 806, Public, dated the 26th April 1916. Reference is also solicited to G.O. No. 1289, Public, dated the 6th July 1916, notes to G.O. No. 1287 Public, dated 6th July 1916, and G.O. No. 8, Home (Miscellaneous), dated 5th August 1916. It will be seen from these Government Orders that applications from British subjects whether male or female should be transmitted for the approval of the authorities in Egypt at least one month before the date of sailing. Passports can be granted by the local Government after the sanction is obtained. The Collector of Madras also has therefore the power to issue passports to persons of either sex proceeding to Egypt, provided the prior sanction of the authorities is obtained. The Collector will apply for the sanction through the local Government—please see paragraph 2 of G.O. No. 380, Home (Miscellaneous), dated the 2nd December 1916. The Collector has been supplied with copies of all general orders relating to the issue of passports.

The draft u.o. note and the draft order are submitted revised as directed.

M.D.R.—17-3-17.

P.D.R.—19-3-17.

M. Ann

Draft u.o. instructions to the Collector, and a draft Government Order have been prepared and are sent to Public for acceptance and remarks; I take it that in cases in which the Collector wishes to consult the Public Department, he should do so through this department?

E. A. HARVEY—19-3-17.

PUBLIC DEPARTMENT.

The draft order put up does not seem to call for any remarks and may, it is submitted, be accepted. In regard to the u.o. instructions to the Collector of Madras certain slight additions have been made in pencil in the margin in view of the recent telegram from the Government of India and are submitted for orders.

F.A.—21-3-17.

A.H.—21-3-17.

R. H. COURTENAY—21-3-17.

I am afraid this order won't quite do, since clauses (2) and (3) of the draft are merely the doubtful cases. There remain, not only the cases in which passports clearly *can* be issued, but also the cases in which they clearly *cannot* be issued.

I would suggest that the order be put the other way round and the Collector informed of the categories in regard to which he may issue passports without reference to the Government. He might then be told that in the two doubtful

2 and (4) on page 3 above.

J.P.B.—21-3-17.

categories he may seek the orders of the Government and that, in other cases (there is perhaps no need to specify them),

he should refuse. The categories in which passports can be granted without reference to the Government are (1), (3), (5), (6) on page 3 above, but (5) seems to require modification with reference to recent orders.

So far as regards men. As regards women and children, it seems sufficient to "negative" the category entered in the draft.

J. P. BEDFORD—24-3-17.

HOME (MISCELLANEOUS) DEPARTMENT.

Submitted that it seems desirable to take action at once in regard to the proposal to depute a clerk from the Collector's office to the Secretariat, as the Government move very shortly.

A draft telephonic message to the Collector is submitted. The points raised in

E.A.H.—22-3-17.

the Chief Secretary's note will be examined, and the draft u.o. note and order revised as soon as the message is issued.

M.D.R.—22-3-17.

P.D.R.—22-3-17.

Issue.

E.A.H.—22-3-17.

Telephonic message—from the Secretary, Home Department.

To—the Collector of Madras.

Dated—the 22nd March 1917.

With reference to the request contained in your u.o. note of the 6th March 1917, to send a clerk from the Secretariat to your office to attend to passport work I am to inform you that it would be preferable for you to send one of the clerks of your office to the Secretariat for a couple of weeks. Please therefore arrange to send a clerk to the Secretariat as soon as possible so that he may be trained in passport work by the time the Government moves.

Orders will issue shortly on the other points referred to in your u.o. note.

be / 2 /

In view of the Chief Secretary's remarks on page 5 ante, submitted that the Collector may be informed of the classes of European British subjects to whom he may issue passports without reference to the Government, namely, classes 1, 3, 6 and 5 on page 3 ante. In regard to class (5), men on military duty granted leave by

Yes, unless of course the military authority that granted the leave is the General Officer Commanding.

E.A.H.—26-3-17.

military authorities, it appears desirable to advise the Collector to obtain the previous sanction of the General Officer Commanding, with reference to Foreign Department telegram No. 1827-D, dated the 19th March 1917.

The Collector may be requested not to issue passports to classes (2) and (4) on

E.A.H.—26-3-17.

page 3 ante, without consulting the Government. Passports to all other European British subjects will be issued only by the Government. It does not appear advisable to instruct the Collector to refuse passports to such persons, but he may be requested to forward to Government any passport application from such applicants that may be received by him. issue passports to women and children who are *not* travelling to the United Kingdom or through any danger zone.

I don't understand this. Why not? If Government has no objection.

E.A.H.—26-3-17.

He should consult the Government. I don't see why the Government should necessarily issue the papers.

E.A.H.—26-3-17.

He may also be informed that he may

E.A.H.—26-3-17.

The draft order and u.o. note have been revised with reference to the Chief Secretary's remarks, and are submitted for approval.

M.D.R.—24-3-17.

P.D.R.—26-3-17.

Draft needs revision.

E. A. HARVEY—26-3-17.

Draft order and u.o. note revised and submitted.

M.D.R.—27-3-17.

P.D.R.—28-3-17.

The u.o. note merely repeats the Government Order. I would refer to the Government Order in the u.o. note in regard to matter common to both.

I think the Government Order is now correct; but I should be glad if Public would again see before issue.

E.A.H.—28-3-17.

PUBLIC (II) DEPARTMENT.

It is for orders whether the Collector of Madras may also be authorised to issue passports to persons who are exempted from the provisions of the Indian Defence Force Act III of 1917. If so, an addition may be made to the draft order and the draft u.o. note as indicated (in pencil). The draft order and the u.o. note do not seem to call for any other remarks and may, it is submitted, be accepted.

F.A.—29-3-17.

A.A.—30-3-17.

I think the Collector might be authorized to issue passports to persons who are completely exempted by exemption tribunals. Subject to this, the draft is accepted.

J. P. BEDFORD—31-3-17.

HOME (MISCELLANEOUS) DEPARTMENT.

The order should be amended accordingly; the u.o. note should also be revised as indicated in my note dated 28th March 1917.

7.
Mr. Armitage's demi-official received in tappal to day should be added to the file. He is being sent a copy of the Government Order.

E. A. HARVEY—2-4-17.

I don't know whether Chief Secretary has approved the wording of the draft addition; it seems to be odd.

Perhaps "or who are exempted from military service under the provision of the India Defence Force Act ~~in~~ the rules framed thereunder" If this is what Public means, let it be amended in this way.

E.A.H.—2-4-17.

Demi-official—from F. ARMITAGE, Esq., Commissioner of Police, Madras.
To—the Hon'ble Mr. J. P. BEDFORD, I.C.S., Acting Chief Secretary to Government.

Dated—the 31st March 1917.

As the granting of passports to travel presents in some cases difficult decisions and as passports are often demanded very urgently may I, without being officious, beg that, when the duty of issuing them is passed on to the Collector, he may have the advantage of an expert staff and be furnished with a statement of the principles which have hitherto been decided upon. I am afraid there will be dissatisfaction upon the part of the public if the Government at Ootacamund have to be referred to for orders in many cases. I write this for my own protection, as people whose passports are delayed generally resort to me and expect me to get the issue of the passports expedited. I am also a witness of the grave inconvenience to which people are liable to be put by such delays.

Submitted that the draft addition made by the Public Department has been amended as suggested by the Secretary. The Public Department has been consulted. With reference to the Secretary's note of the 28th March on page 6 ante submitted that the following sentence may be substituted in place of paragraphs 1 and 2 of the draft u.o. note:—

"His attention may be invited to the instructions issued in G.O. No.

E.A.H.—3-4-17.

"dated April 1917, regarding the grant
"of passports to men who are European

"British subjects and to women and children travelling through the danger zone."

2. Mr. Armitage's demi-official, dated 31st March 1917, has been added to the file.

M.D.R.—3-4-17.

P.D.R.—3-4-17.

Should we not add to the u.o. note that in a certain class of cases i.e., persons not exempt from the Registration Act and the Defence of India Act the Collector should refer directly to the General Officer Commanding. I think we should.

We should add a note that all passport applications should be dealt with urgently and that in consulting Government the telegraph may be freely used. Also tell him to send his signature in triplicate to certain offices. I have drafted a demi-official to Mr. Armitage. It should be typed.

The Government Order may now issue. The u.o. note as finally amended should be put up for approval; and a brief press communique will be drafted, stating that the Collector will issue passports in addition to the Secretary to Government, Home Department, from 16th instant and warning all applicants for passports for endorsements to make their applications in good time especially women desirous of travelling through a war-zone and persons affected by the registration and Indian Defence Force Act.

Treat as urgent please.

E.A.H.—3-4-17.

Draft demi-official to Mr. Armitage submitted typed.

Draft u.o. note has been revised as directed, and is submitted for approval.

A draft press communique is also submitted.

M.D.R.—4-4-17.

P.D.R.—4-4-17.

In reply to Mr. Armitage's letter to Chief Secretary I propose to send the attached reply in order to allay as far as possible his anxiety. Perhaps Chief Secretary would like to see before issue. I also think it would be salutary to issue the press communique. The Public have been warned before, but the warning may now be repeated with additional force.

The attention of Public is invited to paragraph 2 of the u.o. note. I want to know if Public will accept this. I think it would tend to administrative convenience. The procedure is mere routine applications being granted as a matter of course when General Officer Commanding has no objection.

If this is accepted the draft Government Order may have to be modified. It is put up for reference. Issue is being held over.

The case may be treated as urgent.

E. A. HARVEY—4-4-17.

PUBLIC DEPARTMENT.

Paragraph 2 of the draft u.o. note may, it is submitted, be accepted.

Accepted in Public.

T.S.—4-4-17.

A.H.—4-4-17.

J. P. BEDFORD—4-4-17.

HOME (MISCELLANEOUS) DEPARTMENT.

As finally revised and modified.

Issue.

Print.

E.A.H.—4-4-17.

Demi-official—from E. A. HARVEY, Esq., I.C.S., Acting Secretary to Government,
Home (Miscellaneous) Department.

To—F. ARMITAGE, Esq., Commissioner of Police, Madras.

Dated—the 5th April 1917.

No.—789-5.

Reference your letter to Mr. Bedford about the issue of passports by the Collector of Madras. I am directed to say that the duty of issuing passports will not be passed on to him; he will be an additional passport-issuing officer, along with the Secretary to Government, Home Department, who will continue to deal with such applications as are made direct to him (vide notification and press communiqué printed in G.O. No. 380, Home (Miscellaneous), dated the 2nd December 1916.

You will by this time have received a copy of G.O. No. 358, Home (Miscellaneous), dated the 5th April 1917, which explains the limitations which in view of recent war legislation and special orders of the Government of India have of necessity been placed on the Collector's powers. The fact must be faced that in cases in which a reference to the Government is obligatory (and they are fairly common) a certain amount of delay must ensue; applicants who make their applications at the last possible moment can hardly be unaware of the risk they are running. It may be possible to point this out to persons who express discontent with the delay.

The principles on which the Collector will issue passports either on his own responsibility or after consulting the Government are laid down in the Government Order referred to; while certain supplementary instructions of a more detailed character ~~are~~ being conveyed to him unofficially. As regards staff, a clerk of the Collector's office is being specially trained in this office in passport work; and will return to the Collector's office as soon as the Collector undertakes the duty. Everything has been done to ensure all passport work being dealt with with the greatest promptitude whether by the Collector or in this department; and there will be no objection to your informing applicants that this is so; but it is not to be inferred from this that delays in no case will occur. The recent restrictions, and the need to conform to new and changing rules and procedure render a certain amount of delay in some cases unavoidable. A communiqué is being issued warning intending applicants of the risks they run by not applying in good time.

B. V. de Vries

With reference to his u.o. note dated the 6th March 1917, submitted that the following instructions may be communicated u.o. to the Collector of Madras:—

His attention will, in the first place, be invited to the instructions issued in G.O. No. 358, dated the 5th April 1917, regarding the grant of passports to men who are European British subjects, and to women and children travelling through the danger zone, which should be carefully followed.

2. In continuation of paragraph 2 of that Government Order and in partial modification thereof, the Collector is requested to refer applications from men of military age and not exempted under any law, regulation or ordinance or the rules framed thereunder from liability to military service direct to the General Officer Commanding, 9th (Secunderabad) Division. If the General Officer Commanding has no objection, passports in such cases may be issued by the Collector without reference to the Government. This authorisation is probably of a temporary nature and on this account is not included in the Government Order.

3. The Collector will be requested to dispose of all passport cases with the least avoidable delay, and he is advised to use the telegraph freely in consulting the Government, or the General Officer Commanding when circumstances permit.

4. As instructed in paragraph 3 of G.O. No. 380, Home (Miscellaneous), dated the 2nd December 1916, the Collector is requested to forward a specimen of his signature in triplicate to the Secretary to the Government of Bombay, Political Department, and to the Colonial Secretary, Colombo.

5. The Collector will be requested to procure a better seal as the impression of the seal forwarded by him is not at all clear, and is likely to obliterate any signature or endorsement on which it may be superimposed.

6. Thirty passport forms and 200 application forms will be furnished to the Collector. He should indent on the Superintendent, Government Printing, India, Calcutta, for 100 passport forms and 500 application forms at a time, as is done in the Secretariat and indent for more forms when required. (In 1916, 537 passports were issued in all.)

7. The Collector's presumption that the weekly return required in paragraph 4 of G.O. No. 380, Home (Miscellaneous), dated the 2nd December 1916, should be in the form of an extract from the passport register prescribed on page 18 of G.O. No. 819, Public, dated the 26th May 1915, is correct.

M.D.R.—5-4-17.

P.D.R.—5-4-17.

[G.O. No. 358, Home (Miscellaneous), dated 5th April 1917.]

E. A. HARVEY—5-4-17.

C. V. Adinulu

55

55

Seott. 38-3-14.

ORDINARY. PREFERENCE. URGENT (a).

Home (H) DEPARTMENT.

Current No., dated 191

G.O. No. 358, dated 5-4-14, 191

Number of MS. pages sent { (b) Correspondence
(b¹) Notes 24 + 3

Brief subject: *Passports*

Number of copies required when struck off (not including copies for volumes and editors' tables which are retained in the Press).

E. T. copies to supply requisitions for purchase by the public.

Complete correspondence and orders.

Notes.

FOR RECORD.*

Madras Records	...	4		
Ooty Records	...			
For filing with original	...			
Total	..			

FOR ISSUE.†

	Letter only.	Complete G.O.	(b) Special issue copies of G.O.		Notes.
			No.	Papers.	
Signature copies.....					
India Office.....					
Govt. of India..... Dept.					
Revenue Department.....					
Public Works Department.....					
Local and Municipal Department.....					
Educational Department.....					
Public Dept. <i>Pub</i> Dept.		4			
Judicial Dept.....					
Political.....					
Financial Dept.....					
Marine Dept.....					
Ecclesiastical Dept.....					
Total					

Spare copies

The <i>Exha Se</i>					
The					
The					
The					
The					
The					
The					
The					
The					
The					
The					
The					
The					
The					
The					
The					
Total					

INSTRUCTIONS FOR THE SECRETARIAT.

(a) If a paper is marked to be printed urgently, the Superintendent of the section concerned should sign the Press slip. The Superintendent should exercise a careful discretion in the matter.

(b) Each letter, memorandum, or order, or set of orders, in the file of correspondence should be headed in succession with the Roman numeral I, II, III, etc., the number being written in red ink or blue chalk above the item. The particular papers to be printed in the special issue-copies should be indicated by the Roman numeral (I, II, etc.) by which that item has been headed in the correspondence file. All matter, including marginal remarks or references, to be printed should be written in ink and matter which should not be printed should be encircled. Initials and signatures that are not quite legible should be re-written distinctly.

(b¹) For rules regarding printing of notes, see rule 315 of the office Manual.

(c) The number of copies and the details of distribution should be filled in by the Superintendent or Referencer concerned.

(d) In the absence of special instructions to the Press to keep matter standing for a specified period, ordinary papers of 8 pages and under will be kept standing for one week, and larger papers for two weeks only. The type of notes and of all confidential papers is distributed immediately after striking.

(e) This slip, properly and completely filled in, should accompany every paper sent to Press; it will be returned by the Press when proofs are furnished; it should be sent to the Press when a call is made for revised proofs or when a corrected proof is sent for striking. When finally returned by Press it should be filed with the original order or letter.

INSTRUCTIONS FOR THE PRESS.

(a) If, in the opinion of the Superintendent of the Press, a paper has been marked urgent unnecessarily, he should send the Press slip to the Registrar with a remark to that effect.

(b) Unless a note to the contrary is made against the matter, pencil entries should not be printed. The Superintendent of the Press may bring to the notice of the Registrar any instance of incomplete or careless editing.

(c) Signature copies of letters to the Secretary of State or to the Government of India should be printed on hand-made paper.

(d) This slip should be returned by the Press to the Secretariat when proofs are furnished; it will be sent back to the Press when proofs are returned corrected and should be finally returned to the Secretariat when struck-off copies are supplied.

(e) The names of the Secretary and Members should be printed in full when they occur on the right hand side, only the first time when they appear on the left side, the initials alone being printed later.

* Copies distributed on ‡ (Press Clerk).

† Copies distributed on ‡ (Press Despatcher).

‡ To be inserted and dated.

P.T.O.

TO PRESS, MADRAS OOTY.

A

Please send proof in duplicate. The papers have been carefully edited.

B

Proof returned corrected. Please strike off and send number of copies as indicated.

C

As the matter is clear manuscript and has been carefully edited, (b) proof need not be sent. Please print and supply number of copies as indicated.

Type may be released after usual interval at once.

Type may be released after usual interval.

Referencer.
Clerk.

Referencer.
Clerk.

Referencer.
Clerk.

Supdt.

Supdt.

Supdt.

SPECIAL INSTRUCTIONS.

Press

Please see that the Press Communiqué is given to the papers ~~as soon as~~ as soon as possible. The case is very urgent. Proof need not be sent for approval.

2 Please furnish four copies of proof as soon as possible.
TO BE FILLED IN BY THE PRESS.

Diary.

Initials of
Press official.

Received in Press on.....
First proof furnished on.....
Call for revised proof received on.....
Revised proof furnished on.....
Corrected proof received for striking on.....
Final copies supplied on.....

Account of copies.

Complete
copies.

Notes.

Issue
copies.

Special
E.T. edition.

Supplied to Secretariat for Record.....				
" " " Issue.....				
" " " for Extra E.T. copies to supply requisitions for sale to the public.				4
For Volumes.....				
For supply to newspapers and institutions admitted to the privileges of the E.T.				
Total ...				