F.
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Financial (1899) Department.

ORDINARY PRINTED.

G.O., No. 479-80

DATED 4th April 1899

29/29

NOTES PRINTED.

R

INDEXED.

[Despatch Abstract.]

Plague Expenditure:— Directing that the charges for all plague establishments needed for general control and expenditure incurred in connection with such establishments be borne by the State and paid from Provl funds, while charges for similar establishments required for local control be paid from Local or Municipal funds; and issuing certain further orders in connection therewith — Copy to the GofI.

BACK PAPERS.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

FURTHER PAPERS.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

Government {1899} of Madras.

FINANCIAL.

Recd. } 1899. *Enclosures*

Regd. *Spare copies*

G.O., &c., Nos. 479, 480, 4th April 1899.

N P

APRIL.

8

Plague Expenditure.

Directing that the charges for all plague establishments needed for general control and expenditure incurred in connection with such establishments be borne by the State and paid from Provincial funds, while charges for similar establishments required for local control be paid from Local or Municipal funds; and issuing certain further orders in connection therewith. Copy to the Government of India.

GOVERNMENT OF MADRAS.

FINANCIAL DEPARTMENT.

Read—again the following papers:—

G.O., No. 720, Financial, dated 4th September 1897.

Abstract.—Requesting the Accountant-General to maintain separate accounts of all the charges incurred in connection with the bubonic plague, whether Direct or Indirect, Provincial or Local, and to include them in the quarterly statements to be submitted by him.

G.O., No. 547, Financial, dated 18th June 1898.

Abstract.—Directing, with remarks, that the plague expenditure incurred in frontier districts shall, with effect from the 1st April 1898, be distributed in certain proportion among all the districts of the Presidency.

G.O., No. 576, Financial, dated 4th July 1898.

Abstract.—Passing orders on the incidence of plague charges incurred at the port of Tuticorin between 1st April and 30th September 1897.

G.O., No. 698, Financial, dated 15th August 1898.

Abstract.—Explaining the distinction between *Direct* and *Indirect* charges, and issuing a revised appendix to G.O., No. 547, Financial, dated 18th June 1898, directing that the plague charges incurred in frontier districts shall, with effect from the 1st April 1898, be distributed in certain proportion among all the districts of the Presidency.

G.O., No. 7, Financial, dated 3rd January 1899.

Abstract.—Considering that it is unnecessary to maintain G.O., No. 900 M., dated 13th April 1897, as regards the distribution of local plague charges in each district between the district board and the municipalities in that district, and directing that each municipality shall bear its own charges.

G.O., No. 261, Financial, dated 18th February 1899.

Abstract.—Communicating to the Local and Municipal Department letter from the Government of India forwarding copy of correspondence with the Government of Bombay *re* the principles on which plague expenditure should be regulated; and addressing the Government of India on the procedure adopted in this Presidency in the matter and on the necessity of a special assignment being made to Provincial Funds and Local Boards on account of plague expenditure.

Read—also the following papers:—

From the Local and Municipal Department,	No. 156,	dated 15th Feb. 1899.	
„ Plague Commissioner, Ref. on C.	No. 2030	„ 21st	„
„ „ „	1955	„ 22nd	„ „
„ „ „	3097	„ 13th Mar.	„

Order—No. 479, Financial, dated 4th April 1899.

The papers read above relate to the expenditure incurred on plague preventive measures at the railway inspection stations of Chingleput and Tiruvannámalai. Both these stations are in Municipalities and the question arises whether the charges which are non-Provincial should be borne entirely by the Municipality in each case.

2. In the correspondence recorded in G.O., No. 261, Financial, dated the 18th February 1899, the Government of India held that the cost of measures taken with reference to a municipal area for the medical treatment of plague patients, or for the prevention of the spread of the disease, or for the purposes of sanitation, cleansing or disinfection cannot be thrown upon the State, on the ground that extra municipal areas and residents have directly or indirectly received benefit from such measures by being saved from infection; since a municipal body owes it to its neighbours to prevent the spread of infection from itself to them, and cannot expect them to meet the cost of carrying out this duty, merely because they benefit by its not being neglected. The Government of India agreed, however, that the cost of inspection and observation of travellers by sea and by land, and of segregation and medical treatment of such as are affected or suspected to be affected by the plague, so far as it can be separated from expenditure on the sanitary measures above described, may be accepted as part of the general measures undertaken on the part of the State.

Paragraphs 3 and 4 of Finance and Commerce Department, No. 5551-A, dated the 29th of December 1897.

3. In supersession of all previous orders on the subject the Government directs that the charges for all plague establishments needed for general control and expenditure incurred in connection with such establishments shall be borne by the State and paid from Provincial funds; while charges for similar establishments required for local control shall be paid from Local or Municipal funds according to the area within which the establishments are entertained.

4. The expenditure at the railway inspection stations of Chingleput and Tiruvannámalai, being needed for general control, will accordingly form a Provincial charge.

5. The instructions in G.O., No. 576, Financial, dated 4th July 1898, in regard to the distribution of the plague charges at the port of Tuticorin will be modified with reference to the foregoing ruling, and the entire charges incurred at that port for the protection of Ceylon and other places against plague will be borne by the State and debited to Provincial.

6. The foregoing re-distribution will take effect from the 1st April 1898 and the Accountant-General will be requested to consult the Plague Commissioner and to report, at an early date, the transfers to be made in the expenditure already looked against Provincial, Local and Municipal funds in consequence of these orders.

7. The Accountant-General will also, in communication with the Plague Commissioner, revise the appendix to G.O., No. 698, Financial, dated 15th August 1898, with reference to the present instructions and submit a draft of the revised distribution of plague charges for the approval of Government.

(True Extract.)

G. STOKES,
Chief Secretary.

To the Local and Municipal Department.
„ the Surgeon-General.
„ the Marine Department.
„ the Plague Commissioner.
„ the Accountant General.
„ all Collectors.

Endorsement—No. 480, Financial, dated 4th April 1899.

Copy to the Government of India, Finance and Commerce Department.

G. STOKES,
Chief Secretary.

Exd. A. F. Eccleston.

NOTES CONNECTED WITH G.O., Nos. 479, 480, FINANCIAL, DATED 4TH APRIL 1899.

From the Local and Municipal Department, No. 156, dated 15th February 1899, transferring letter from the Chairman, Municipal Council, Chingleput, Ref. on No. 830-Gl., dated 31st January 1899.

The railway station at Chingleput has been declared in G.O., No. 115 P., dated 20th January 1899, to be an inspection station under Regulation No. 14 framed under the Epidemic Diseases Act. All expenses incurred at the inspection station on account of superior medical officers will form a Provincial charge, while the cost of subordinate medical staff consisting generally of an inspectress, a nurse, an hospital assistant, and peons, as well as the cost of construction of plague sheds for the purpose of segregation and observation of suspected and actually suffering cases found out on inspection, together with the establishments entertained there, such as ward attendants, toties, watermen, dhooly-bearers, etc., will have to be borne by the Chingleput Municipality. Mr. Dorabsett was posted to Chingleput as the medical officer on plague duty and his pay (Rs. 350) will form a Provincial charge. A nurse and an hospital assistant have been recently entertained and the cost of this establishment will have to be borne by the Chingleput Municipality. No menials have yet been entertained.

G.O., No. 720, Financial, dated 4th September 1897.

G.O., No. 7, Financial, dated 3rd January 1899.

The Chairman, Municipal Council, Chingleput, reports that the municipality has no money to meet the expenditure and requests that the burden of the whole expenditure may be thrown upon the Madras Municipality and the District Board of Chingleput or that the expenditure may be met from Provincial funds. With reference to this, it is submitted that no contribution from Provincial or Local funds towards plague expenditure is permitted in the case of municipalites and that each municipality should bear its own charges—*vide* G.O., No. 7, Financial, dated 3rd January 1899. The Chairman himself is aware of the order above quoted and states that it is impossible to meet the extra expenditure. The question for consideration is, whether in view of the fact that the Chingleput Municipality is in its infancy any special concession can be made. The Madras Municipality is already overburdened * and the District Board of Chingleput has not only to meet its own charges † but also to pay contribution to other district boards on account of plague. If it be decided that any concession should be made, it is submitted that it may be made from Provincial funds.

P.S.
28-2-99.

The municipality should meet the charges by borrowing from India. But if my recommendation is accepted, the whole charge will be provincialised.

G. STOKES.
8-3-99.

Yes.

A. T. A[RUNDEL].
10-3-99.

A. E. H[AVELOCK].
16-3-99.

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* The estimate for the current year according to Plague estimates is Rs 1,79,590—G.O., No. 285, Financial, dated 22nd February 1899.

	RS.
† District charges	2,300
Contribution to other District Boards	10,491
Total ..	12,791

From the Collector of South Arcot, Ref. on No. 117-*Eng., dated* 13*th February* 1899.

Proceedings of the Plague Commissioner thereon, Ref. on C. No. 2030, *dated* 21*st February* 1899.

With reference to the papers read above and paragraph 2 of the Plague Commissioner's proceedings disposed of in G.O., No. 268, Financial, dated the 18th February 1899, it will be observed that, in accordance with the principles laid down in the marginally-noted Government orders* only the pay and allowances of the medical officer, Mr. Conran, at the newly-opened railway inspection station of Tiruvannámalai will constitute a Provincial charge, while the rest of the cost of the inspection station, consisting of the pay of an inspectress, a nurse, an hospital assistant and peons, as well as the cost of the construction of plague sheds, etc., for the purpose of segregation and observation of suspected and actually suffering cases that may be found out on inspection, together with the establishments † entertained there, will have to be borne *exclusively* by the municipality concerned. The Plague Commissioner's remark therefore in his proceedings referred to above, that "the cost of maintaining the inspection station should be distributed in the same manner as the charges incurred on precautionary measures in frontier districts," is not understood.

* G.O., No. 720, Financial, dated 4th September 1897.
G.O., No. 7, Financial, dated 3rd January 1899.

† Ward attendants. | Watermen.
Toties. | Dhooly-bearers.

It is submitted that the Plague Commissioner may be asked unofficially as to whether, by the words above quoted, he means, firstly, to treat the *whole* cost of the inspection station as a municipal charge, which cannot possibly be, as the pay and allowances of Mr. Conran should at any rate come under Provincial, and secondly, to recommend the distribution of the charges in contradiction to the ruling in G.O., No. 7, Financial, dated 3rd January 1899, and if so, for what reasons.

P.S.
1-3-99.

From the Collector of Chingleput, Ref. on C. No. 221, *dated* 13*th February* 1899.

Proceedings of the Plague Commissioner thereon, Ref. on C. No. 1955, *dated* 22*nd February* 1899.

The railway station at Chingleput has recently been declared a plague inspection station, and the Plague Commissioner recommends that the charges incident to it may be distributed among other districts in the same manner as the charges for precautionary measures in frontier districts. It would appear from the Collector's letter that the charges consist *at present* of the pay of a superior medical officer, a nurse and an hospital assistant, together with the cost of furnishing the plague sheds already maintained by the municipality. Of these the pay of the superior medical officer is a Provincial charge and the rest of the charges should be borne *exclusively* by the municipality in accordance with G.O., No. 720, Financial, dated the 4th September 1897, and G.O., No. 7, Financial, dated the 3rd January 1899. The Plague Commissioner's recommendation for distribution mentioned above is at variance with the ruling in the latter Government order. On a similar recommendation made by the Plague Commissioner in the case of the Tiruvannámalai railway station, it was suggested that the Plague Commissioner may be asked u.o. as to whether, by his remarks, he means to treat the whole cost of the inspection station as a municipal charge, which cannot possibly be as the pay and allowances of the superior medical officers should be debited to Provincial, and to recommend the distribution of the charges in contradiction to the ruling in G.O., No. 7, Financial, dated the 3rd January 1899, and if so, for what reasons. It is submitted that this may also be sent u. o. to the Plague Commissioner.

G.O., No. 115 P., dated 20th January 1899.

The pay of the hospital assistant at the inspection station is stated by the Collector to form a charge on Local funds. It should properly be debited to Municipal as Chingleput is a municipal town.

P.S.
1-3-99.

If my recommendation on page 1 of these notes is accepted, the whole charge will be provincialised.

G. STOKES.
8-3-99.

Yes.

A. T. A[RUNDEL.]
10-3-99.
A. E. H[AVELOCK.]
16-3-99.

For the Chief Secretary—

The cases noted above relate to the expenditure at the railway plague inspection stations of Chingleput and Tiruvannámalai. Both these stations are in municipalities and the question has arisen as to whether the municipality in each case should alone bear the charges which are non-Provincial, *i.e.*, the pay of subordinate medical establishment and of menial servants, the cost of disinfectants, medical stores, clothing and of construction of camps, etc. From the recent correspondence received from the Government of India, recorded in G.O., No. 261, Financial, dated the 18th of February 1899, it will be seen that that Government held (as regards the Bombay Presidency) that the cost of measures taken with reference to a *municipal area* for the medical treatment of plague patients, or for the prevention of the spread of the disease, or for the purposes of sanitation, cleansing or disinfection cannot be thrown upon the State on the ground that extra municipal areas and residents have directly or indirectly received benefit from such measures by being saved from infection. A municipal body owes it, the Government of India stated, to its neighbours to prevent the spread of infection from itself to them, and cannot expect them to meet the cost of carrying out this duty, merely because they benefit by its not being neglected. The Government of India, however, agreed that the cost of inspection and observation of travellers by sea and by land, and of segregation and medical treatment of such as are affected or suspected to be affected by the plague, so far as it can be separated from expenditure on the sanitary measures above described, may be accepted as part of the general measures undertaken on the part of the State—please see paragraphs 3 and 4 of Finance and Commerce Department No. 5551-A., dated the 29th of December 1897, on page 7 of G.O., No. 261, Financial, dated 18th February 1899. This Government has also in G.O., No. 7, Financial, dated 3rd January 1899, recognized that each municipality should bear its own charges.

It is submitted that Chingleput and Tiruvannámalai or any other municipality should not suffer from the opening of railway inspection stations, from the mere fact that they are municipalities. Jalarpet and Arkonam are not municipalities, and in their cases all the non-Provincial charges are Local and are therefore distributed amongst all the districts of the Presidency. It would, therefore, seem to be in keeping with the present distribution of charges if it were decided that the charges in connection with railway inspection stations debitable to *Local* shall not be charged against any municipality, but against the district board concerned, being distributed among the districts in the Presidency in accordance with the present practice.

A. T. A[RUNDEL].
A. E. H[AVELOCK].

C. M. SCHMIDT.
7-3-99.

H. M. and H. E. the Governor—

I think that the general principle should be affirmed that Provincial will pay for all establishments needed for general control, the charges for Local control being paid by the local authorities. It is easy to see that the inspection station at Jalarpet is established for general control while the inspection circle of Hosúr is only for local purposes. The above seems to me a broad general principle which is almost the same as that now existing is easy and comparatively certain in application and therefore not likely to give rise to difficulty. It will render a revision of the orders in regard to Tuticorin necessary perhaps and will bring charges for quarantine perhaps on Provincial, but these are not likely to be excessive. On the other hand it will define the liabilities of local boards and municipalities more clearly than they are defined at present.

G. Stokes.
8-3-99.

This generalizes what is proposed for the special cases under reference. It may, I think, be accepted.

A. T. A[rundel].
10-3-99.

I agree.

A. E. H[avelock].
13-3-99.

Draft.

G. Stokes.
17-3-99.

[Draft submitted.]

C. M. Schmidt.
28-3-99.

[Passed.]

G. Stokes.
28-3-99.

R/ Financial 1 ~~Plague~~ Urgent

Custo 25 Empl 1.2.99

Local & Munl. (189) Department.

Custo 25 Empl 3/2/99 3/2/99

Forwarded.

I have expressed my opinion regarding funds in my endorsement on the Budget Estimate of the Municipality.

D. C. Collector

CURRENT No. ~~418 M~~

VOL. PAGE 9 The Prov.

ASSISTT SECY TO GOVT. LOCAL MUNL. EDL & LEG. DEPT. 4-FEB.1899

RECEIVED 1-FEB. 1899

From The Chairman, Municipal Council Chingleput

To The Secretary to Local & Municipal Department Thro' the Collector of Chingleput

No. 830/GL Ref. 31-1-99

B.R.C. 2.2.99

Order

DESPATCHED 3-FEB.1899

CURRENT NO. 667

No. 156 of 15th February 1899.

Referred to the Financial Department for remarks.

J. Tremenheere
Secretary to Govt.
14-2-99

V. R. 13/2/99

15 FEB. 1899 MADRAS.

P.A. 16/2/99

Dated 31-1-1899.

Received 4-2-99.

Registered

Enclosures 3

Spare copies

SUBJECT.

Requesting that Government will be pleased to meet the plague expenditure either by ~~from~~ the Madras Municipality or from Provincial Funds.

The Financial Departt.

Recd } Regd } 15/2/99

En. 3.

4/2

BACK PAPERS.

G.O.	No.	Department.	Date.

FURTHER PAPERS.

G.O.	No.	Department.	Date.

Plague Urgent

Ref. on Dis. 124/Gh of 1899

Chingleput District
Collector's Office
Station Saidapet
23rd January 1899

From D. W. G. Cowie Esquire
Ag Collector of Chingleput District

To
The Chairman
Municipal Council
Chingleput

Sir,

The Government having declared the Chingleput Railway station to be an inspection station, I have the honor to state that accommodation for Sick and suspects should be provided and the necessary subordinate staff should be Employed at the station. The Charges should be met from the Municipal funds under G.O. No. 7 Financial dated 3rd January 1899. I request that you will be so good as to inform me by return of post, what allotments of the Current year remain unutilized and what expenditure can be put off for the present. Necessary provision for the charges of the inspection station should be made in the Budget Estimate for February 1899 in consultation with the

+ in G.O 145 P/30-1-99 K

the District Medical and Sanitary Officer,
Chingleput,

I have the honor to be
Sir
Your Most obedient Servant
(Sd) D. W. G. Cowie
Ag. Collector

(True copy)

Municipal office
Chingleput
31st January 1899

Chairman

1/418/M/99

Plague Report

Rp. No. 830/M

Chingleput
Municipal Office
25-1-99

From

The Chairman, Municipal Council
Chingleput

To

The Collector of Chingleput Dt
Saidapet

Sir,

With reference to your letter No 124/M of 1899 dated 23-1-99, I have the honor to inform you that ₨ 405 were allotted this year for Plague. Out of this amount, a sum of ₨ 190-0-0 has been expended up to the 25th January 1899. Further there is a bill not yet paid for ₨ 235-6-10 submitted by the Contractor for building a temporary hospital and four segregation sheds. The bill has been referred to some of the Councillors for their report and they have not as yet sent in their report. The amount to be paid to the Contractor may be roughly taken as ₨ 200. Thus ₨ 190 + ₨ 200 = ₨ 390 may be considered to represent the sum already expended and the liability incurred. The balance available is therefore ₨ 15.

Now the question arises whether there is any expenditure for the current year provided for in the budget and which has not been as yet expended and which can without inconvenience be put off for the present. Under Grant I all the money has been expended except ₨ 200 which is provided for taking & renewing the

the septic shed attached to the Hospital. This work was considered by the late District Medical & Sanitary Officer as a very urgent one. Being the expression of opinion of a professional gentleman, it should be accepted. So no money can be considered to be available under Grant I.

Coming to Grant II (Education), a sum of Rs 800 has been provided for the payment of Results Grants and a sum of Rs 650 has been provided for Salary Grants - no portion of the Results Grants has as yet been paid, but two bills have been received in this office from the Kaliam Mahamedan School for the payment of Rs 57-8-0. It is probable that other bills from other schools will be coming in due course. The Director of Public Instruction will not probably like the idea of stopping the payment of Results grants, but if the Director can be convinced of the necessity for taking this step on account of Plague, then this sum of Rs 800 can be utilised for Plague purposes. But for my own part I should think that the step will be inexpedient. With regard to Salary grants, a sum of Rs 149-1-11 has been hitherto expended, and bills have been received for the remainder but they have not as yet been paid. I think it will be inexpedient to refuse the payment of these bills.

Passing on to Grant III (Medical, Conservancy, Plague &c) a sum of Rs 6660 has been provided for in the budget and it is absolutely impossible to put off any expenditure under this head. I am afraid that the budget allotment may be exceeded under this heading.

would

With regard to Grant IV (Lighting & Miscellaneous purposes), only a small allotment of Rs 1290 was made, and all this is being utilized & there is no expense even in any of the minor heads which can be put off.

In Grant V (Establishment), no expenditure can be put off because the minimum establishment is kept up here.

So the only possible sources of saving money at present are (1) the stopping of the repairs of the septic ward attached to the Hospital for which a sum of Rs 200 is provided in the budget (2) the stopping of the Results Grants of Rs 800, thus making a total of Rs 1000. For avail~~able~~ing ourselves of these two sources (provided there is no other objection), the sanction of the Government has to be obtained.

I do not exactly know what the cost of the new Plague establishment at the Chingleput Railway Station will be, but I believe it will be a considerable amount. I beg to strongly urge the fact that the Municipality being yet in an infant state, and the funds at the disposal of the Council being very small, it will be next to impossible for the Municipality to meet the cost of making accommodation necessary to be made at a Railway Inspection Station and to provide for the pay of the Subordinate Plague Medical Staff. This will become apparent when reference is made to the budget for the next year which has already been despatched to the Sub Collector to be forwarded to the Government through the Collector. I have placed all the necessary facts before

You

you and I would be glad + thankful to you if you can kindly advice me as to which I have to do in the matter.

With regard to the latter portion of the letter under reply, I shall place myself in Communication with the District Medical + Sanitary Officer and do the needful.

I have the honorable

Sir

Your most obedient Servant

(Sigd) T. Ramanujachari

Chairman

True copy

Municipal Offi
Chingleput
31. 1. 1899

Chairman

2
418/M/99

Palagir urgt

Ref. on No $\frac{124}{gl}$ of 99

Chingleput
Collector Office
Station Saidapet
29th January 1899

From D. W. G. Cowie Esquire
Ag. Collector of
Chingleput

To
The Chairman
Municipal Council
Chingleput

Sir,

A In acknowledging the receipt of your letter No $\frac{830}{gl}$ dated 25th instant, I have the honor to request that you will be so good as to apply to Government at once for an advance from Provencial Funds

I have the honor to be
Sir
Your Most obedient Servant
(Sd) D. W. G. Cowie 29.1
Ag Collector

Municipal Offi
Chingleput
31st January 99

(True Copy)

Chairman

Plague Urgent

11

Ref: on No 830 J 3-11-99

Chingleput Municipal Office
Chingleput 31st January 1899.

LOCAL & MUNICIPAL DEPT.
Chingleput
CURRENT No. 418 M

From
M.R.Ry P. Ramanuja Chariar Avl. B.A. B.L.
Chairman,
Municipal Council
Chingleput,

To
The Secretary to Government
Local & Municipal Department
Madras,

Through the Collector of Chingleput.

Sir,

I have the honor to place the following facts before Government so that the Government may be pleased to take such action as it deems necessary:—

1. By notification dated 12th January 1899 published in the Fort St. George Gazette, the Railway Station at Chingleput has been declared to be an inspection station under Regulation No. 14 of the Epidemic Diseases Act.

G 115 P.J. 20-1-99

2. The said notification was apparently made in the interests of the Madras Town.

3
418/M/99

G° 145 P K
30-1-99

3. Under G.O. No. 7, Financial dated 3rd January 1899 it appears that the Chingleput Municipality has to arrange for the accommodation for the sick and suspects and has also to employ and pay the subordinate medical staff employed at the Railway Station. The Collector of the Chingleput District wrote to this Office Letter No. 124/gl dated 23rd January 1899 asking me what funds are available for the purpose. B

4. Letter No. 830/gl dated 25th January 1899 was sent from this Office to the Collector submitting all the facts and figures and informing him that no funds were available and requesting him to give advice to the Council as to what should be done under the circumstances pointed out. A

5. The Collector was kind enough to suggest that under the circumstances the Council should apply to the Provincial Government for advance from Provincial Funds.

6. True Copies of the correspondence detailed in paras 3, 4 & 5 *supra* are herewith forwarded and these will give an insight into the facts of the case.

7. The Chingleput Municipality is yet in an infant state having been started only 2½ years ago. Probably it is the smallest Municipal town in this Presidency. Its annual income from all sources does not exceed Rs 13500. The Council finds it almost difficult to make both ends meet even under normal circumstances. I may be permitted to state that it is impossible to meet the extra expenditure referred to in G.O. No 7 Financial dated 3rd January 1899. This matter will become perfectly evident from the Budget Report that has been recently submitted through the Subcollector and Collector of Chingleput. There is a good deal of genuine complaint that the taxes are already high and the Council cannot at present suggest any increase of tax in any direction. Starting a loan is out of the question because the Municipality has not as yet passed through the experimental stage; and if a loan is started it cannot be stated with any degree of confidence when the Principal Amount can be repaid.

G° 145 P K
30-1-99

8. Further the Chingleput Railway Station

was made an Inspection station mainly in the interests of the Madras City. It is but just that the Madras Municipality should bear all the expenses. If Madras alone was not intended to be protected but the Chingleput District also, then it is but just that the District Board ought to bear the expenses along with the Madras Municipality.

9. If the Madras Municipality will not bear the expenses and the Chingleput District Board also will not bear these expenses, then the only course that I venture to suggest is that the Madras Government should be graciously pleased to meet the expenditure from Provincial Funds. The Chingleput Municipality stands on a completely different footing from other Municipalities. The other Municipalities are rich — at any rate richer than Chingleput — But the Chingleput Municipality is poor.

10. If any further facts are wanted, the Council is prepared to supply information.

11. Under these circumstances I would request that the Government

will be pleased (1) either to throw the burden of the whole expenditure on the Madras Municipality and the District Board of Chingleput. [illegible] (2) or to provide for the expenditure from Provincial Funds.

I have the honor to be
Sir
Your Most Obedt. Servant

Chairman

17

current No. 667.

Re plague expenditure to be borne by the Chingleput municipality.

Fin^l
Notes Connected with G.O No. 479-80 Q 4.4.99

Financial department

~~Note~~

Note

The Railway station at Chingleput has been declared in G.O. No. 115 P dated 20th January 1899 to be an inspection station under Regulation No. 14 of the Epidemic Diseases Act. All ~~charges~~ expenses incurred at the inspection station on account of Superior Medical officers will form a Provincial charge while the cost of Subordinate Medical Staff consisting generally of an Inspectress, a nurse, an hospital assistant and ~~menials~~ peons as well as the cost of construction of plague sheds for the purpose of Segregation and Observation of suspected and actually suffering cases found out on inspection together with the establishments entertained there — such as ward attendants, toties, waterman, dhooly bearers &c. will have to be borne by the Chingleput Municipality. Mr Drabsett was posted to Chingleput as the Medical Officer on plague duty and his pay

J

G.O. No. 720 Finl dated 4th Septr/97. E
G.O. No 7 Finl dated 3rd January 99 K

C

(Rs 350) will form a Provincial charge. A nurse and an hospital assistant have been recently entertained and the cost of this establishment will have to be borne by the Chingleput municipality. No menials have yet been entertained. y (Case III below)

The Chairman, Municipal Council, Chingleput, reports that the municipality has no money to meet the expenditure and requests that the burden of the whole expenditure may be thrown upon the Madras municipality and the Dt Board of Chingleput or that the expenditure may be met from Provincial funds. N With reference to this it is submitted that no contribution from Provincial & Local funds towards plague expenditure is permitted in the case of municipalities and that each municipality should bear its own charges — vide G.O. No. 7 Fin. dated 3rd January 1899. K The chairman himself is aware of the order above quoted and states that it is impossible to meet the extra expenditure. M The question for consideration is whether in view of the fact that the Chingleput M

PJ
~~28.2.99~~

+ The estimate for the current year according to the Feby estimates is Rs 179590 — G.O. No 285 Fin. dated 22nd ~~December~~ February 199. (P)

† District charges - Rs 2300
Contribution to other district boards = 10491
12791 (O)

Yes
AL 20.3.99

A.54
16.3.99

Continue after the C. No. 771, 825 & 1109

21.2.99

municipality is in its infancy any special concession can be made. The Madras municipality is already overburdened and the Dt Board of Chingleput has not only to meet its own charges but also to pay contribution to other District Boards on account of plague. If it be decided that any concession should be made, it is submitted that it may be made from Provincial funds.

PJ
28.2.99

The municipality [illegible] meet the charges by borrowing from Govt. But if my recommendation is accepted the whole charge will be provincialised.

F.
23
1,000—20-4-98.

Financial (1899) Department.

CURRENT No. 771

From The Plague Commissioner

Order

Ref. on C. No. 2030

Dated 21. 2. 99

Received
Registered } 22. 2. 99.

Enclosures

Spare copies.

SUBJECT.

Forwarding, for orders, copy of a letter from the Collector of South Arcot on the debiting of the charges incurring on behalf of Tiruvannamalai Plague Inspection Station

92

BACK PAPERS.

G.O.	No.	Department.	Date.

FURTHER PAPERS.

G.O.	No.	Department.	Date.

CURRENT NO. 77

23

Proceedings of the Plague Commissioner.

READ— the following:-

Letter from the Collector of South Arcot, dated 13th February 1899, Ref. on No.117/Eng.

With reference to the appointment of Tiruvannamalai as an Inspection Station, I have the honour to request you to be good enough to inform me to what head, the charges should be debited. According to the classification at pages 129 and 130 of the "Plague Regulations and Rules" the pay of Mr. Conran and his travelling and other allowances &c. should be debited to "Provincial" Direct" 24-D "Grants for Medical purposes" (4). The other charges appear to fall under II "Local" "Direct charges" 24-D.

A (1) In para 2 of G.O. No.7 Financial dated 3rd January 1899 it was decided that each Municipality should bear its own charges. The charges of the Inspection Station appear therefore to be debitable to the Municipality. But from our conversation on the 3rd instant I understood that the charges were to fall on Local Funds. I request your early instructions. The camp is within Municipal limits.

Ref. on C. No. 2030 of 99 dated 21st February 1899.

Forwarded for favour of the very early orders of Government in continuation of this office Reference on C. No. 1517 dated 8th February 1899.

Cir 574 P. [illegible] 18.2.99 (G)

Where this

21/2/99
for Plague Commissioner.

To

The Chief Secretary to Government,
Financial Department.

H.S.
21.2.99

29

25

38

C. No. 771

Financial Department

Subject:– **Re** the heads to which the plague charges incurred at the Inspection Station of Tiruvannamalai are debitable.
to what head.

Note

C
P
Q

With reference to the current read above and para 2 of the Plague Commissioner's Proceedings disposed of in G.O. $\frac{268\ \text{Finl}}{18\text{-}2\text{-}99}$ it will be observed that, in accordance with the principles laid down in the marginally noted G.O.'s[+], only the pay and allowances of the Medical Officer, Mr. Conran, at the newly-opened Railway Inspection station of Tiruvannamalai, will constitute a Provincial charge, while the rest of the cost of the Inspection station consisting of the pay of an Inspectress, a Nurse, an hospital assitant and peons as well as the cost of the construction of plague sheds &c, for the purpose of segregation and observation of suspected and actually suffering cases that may be found out on inspection together with the establishment[+]

+ G.O. No. 720 Finl. d/ 4-9-97 B
" " 7 " " 3-1-99. A

+ Ward attendants
Toties
Watermen
Dhooly-bearers.

26

entertained there, will have to be borne exclusively by the Municipality concerned. The Plague Commissioner's remark, therefore, in his Proceedings referred to above, that "the cost of maintaining the Inspection Station "should be distributed in the "same manner as the charges "incurred on precautionary measures in frontier districts", is "not understood. P

It is submitted that the Plague Commissioner may be asked U.O. as to whether, by the words above quoted, he means, firstly, to treat the whole cost of the Inspection station as a Municipal charge, which cannot possibly be as the pay and allowances of Mr. Curran should at any rate come under Provincial, and secondly, to recommend the distribution of the charges in contradiction to the ruling in G.O. No 7 Finl, dated A 3-1-99, and if so, for what reasons.

[F. / 23]
1,000—20-4-98.

27

Financial (1899) Department.

K.S.

Please put up a note.
P.S.
1-3-99

CURRENT No.

From The Plague Commissioner Madras

Order

Ref. or C. No. 1955

Dated 22. 2. 99.

Received 26. 2. 99

Registered 27. 2. 99.

Enclosures

Spare copies.

SUBJECT

Forwarding Copy of a letter from the Collector of Chingleput and requesting that the charges connected with the newly opened inspection station at Chingleput may be distributed among other districts in the same manner as charges for precautionary measures in the frontier districts

28

BACK PAPERS.

G.O.	No.	Department.	Date.

FURTHER PAPERS.

G.O.	No.	Department.	Date.

29

CURRENT NO. 825

Proceedings of the Plague Commissioner.

CHIEF SECRETARY 20 FEB 1899 GOVERNMENT OF MADRAS

READ—

Letter from the Collector of Chingleput to the Plague Commissioner dated 13th Feb: 1899. Ref on C. No. 221

With reference to para. 1. of your proceedings Ref. on C Nos 1614, 1442 and 1626 dated 9th Feb: 1899. I have the honour to state that in my estimate for February '99, provision was made for the Establishment in connection with the railway Inspection Station at Chingleput as detailed below:—

1. One Hospital assistant on Rs 25 + plague allowance Rs 10 under Local Fund.
2. A Superior Medical Officer on Rs 200
3. A Nurse on Rs 100.

The last two under Provincial Fund. The exact pay of the Superior Medical Officer Mr B. B. Darabsett was not known then and was therefore roughly put down as Rs 200 which is the pay of the permanent assistant Surgeon at Chingleput. It has been since ascertained that Mr Dorabsett is to draw Rs 350 per mensem. I request therefore that the necessary correction may be made in the statement. The date of his joining appointment may also be altered to 24.1.99.

2. The provision for a nurse was made under Provincial Fund with reference to similar provisions made in G. O. No 134 Financial dated 24-1-99 against ~~the~~ Madras and Tinnevelly Districts. It will now be transferred to Municipal as directed in para 2. of the proceedings. It is not known what menial servants are necessary and none has been entertained as yet. The District Surgeon has been written to for the information. In this connection, I beg to invite your attention to para 2 of my letter No 124/Genl.

A + B

N.G.Z.D.
P's Cn. 1794/99
Reptd to Colly in his Reper on Cn 1794/99 & Colly

dated 9.2.99 wherein I pointed out that the inspecting staff at Chingleput may be reduced and it does at present the same work that has hitherto been done by a single Hospital Assistant.

3. As regards provision for Sheds, I beg to draw your attention to para 3. of the letter quoted above in which it was stated that the plague sheds constructed and maintained by the Chingleput Municipality would be made use of if necessity arises while for requipment, indents have been forwarded to the Surgeon-General in this office letter Ref. on No 277/Genl of 99 dated 9th Feb: 1899. On receipt of a reply the sum required will be budgetted for next month.

4. The instructions issued in para

2 to 4 will be attended to.

Ref: Mr C No 1955 dated 22nd Feb: '99

Forwarded to the Financial Dept: with the request that the charges connected with the newly opened inspection station at Chingleput may be distributed among other districts in the same manner as the charges for precautionary measures in the frontier districts.

N S Mascarenhas
24/2/99
For Plague Commissioner.

To
The Financial Department.

Financial Department

Current No 825

Re the head to which the cost of the Railway Inspection station at Chingleput is debitable.

G.O. No 115 L dated 20th January 99. F

Note

The Railway station at Chingleput
has recently been declared a plague
inspection station, and the Plague
Commissioner recommends that the
charges incident to it may be distributed
among other districts in the same
x manner as the charges for precautionary
measures in frontier districts. It
would appear from the Collector's letter
y that the charges consist at present
of the pay of a Superior Medical
Officer, a nurse and an hospital
Assistant, together with the cost of
furnishing the plague sheds already
maintained by the Municipality.
Of these the pay of the Superior Medical
Officer is a Provincial charge and
the rest of the charges should be borne
exclusively by the Municipality in
D accordance with G.O. No 720 Finl dated
E 4th September 1897 and G.O. No 7 Finl
dated 3rd January 1899. The Plague
Commissioner's recommendation for
distribution mentioned above is at
variance with the ruling in the latter

28

G.O. On a similar recommendation made by the Plague Commissioner in the case of the Tiruvannamalai Railway station it was suggested that the Plague Commissioner may be asked u.o. as to whether by his remarks, he means to treat the whole cost of the inspection station as a municipal charge, which cannot possibly be as the pay and allowances of the superior medical officers should be debited to Provincial, and to recommend the distribution of the charges in contradiction to the ruling in G.O. No. 7 Finl dated 3rd January 1899, and if so, for what reasons. It is submitted that this may also be sent u.o. to the Plague Commissioner.

case I

E

The pay of the hospital assistant at the inspection station is stated by the Collector to form a charge on Local funds. It should properly be debited to Municipal as Chingleput is a municipal town.

y

P.S.
.3.99

If my recommendation ~~in the linked file~~ is accepted ~~as~~ the whole charge will be provincialised.

Yes
HA 10.3.99

7.94
16.3.99

35

CURRENT NO. 1109 Finl

Proceedings of the Plague Commissioner.

D & recd 14.3.99

CHIEF SECRETARIAT
14 MAR 1899
GOVERNMENT OF MADRAS

READ—

The following letter from the Acting Collector of South Arcot, dated 11th March 1899, Ref. on No. 117/Eng., :-

I have the honour to request the favour of an early reply to my letter No. 117/Eng dated 13th February 1899 requesting to be informed whether the charges of railway inspection station at Tiruvannamalai should be debited to "Local" or "Municipal" funds.

Ref. on C. No. 3097 dated 13th March 1899.

Forwarded to the Financial Department for favour of very early orders on this office Ref. on C. Nos. 1517 and 2030 dated 8-2-99 and 15-2-99, respectively.

+ Govt 2659 18/2/99
667.
cno 771 & 825/99
The Government 14/3

L.S. Mascarenhas
13/3/99
for Plague Commissioner.

To

The Financial Department
Copy to the Collector of South Arcot.

H.S.
13.3.99

~~50~~

Financial Department

Current No. 1109 Fin.
Re the head to which the charges of railway Inspection at Tiruvanna-malai.

Note

A note on the question whether the charges of railway inspection station at Tiruvannamalai should be debited to "Local" or "Municipal Fund" [redacted] submitted last week was sent in circulation to His Excellency the Governor on the 14th Instant.

Submitted that the current may lie over pending the receipt of the orders on the above note.

PJ
16.3.89

It has come back. Put this with the file

C.M.S.
17.3.89.

[G./24]
1,000—17-2-99.

Financial DEPARTMENT.

C. No. 667 From the L. & M. Dept., No. 156, dated 15-2-1899.
" 771 " " Plague Commissioner, " 2030, " 21-2-1899.
" 325 " " -Do-, " 1955, " 22-3-1899.
" " ", " , " 189 .

FOR ORDERS

The three cases in this file relate to the expenditure at the Railway plague inspection stations of Chingleput and Tiruvannamalai. Both these stations are in municipalities and the question has arisen as to whether the municipality in each case should alone bear the charges which are non-provincial i.e. the pay of subordinate medical establishment of menial servants, the cost of disinfectants, medical stores clothing and ~~the cost~~ of construction of camps etc. From the recent correspondence received from the Govt. of India recorded in G.O.No.261, Finl., d/ the 18th of February 1899, it will be seen that ~~[illegible]~~ that Govt. held (as regards the Bombay Presy) that the cost of measures taken with reference to a municipal area for the medical treatment of plague patients, or for the prevention of the spread of the disease, or for the purposes of sanitation, cleansing or disinfection cannot be thrown upon the State on the ground that extra municipal areas and residents have directly or indirectly received benefit from such measures by being saved from infection. A municipal body owes it, [the Govt. of India stated, to its neighbours to prevent the spread of infection ~~which~~ from itself to them, and cannot expect them to meet the cost of carrying out this duty, merely because they benefit by its not being neglected. The Govt. of India, however, agreed that the cost of inspection and observation of travellers by sea and by land, and of segregation and medical treatment of such as are affected or suspected to be affected by the plague, so far as it can be separated from expenditure on the sanitary measures above described, may be accepted as part of the general measures undertaken on the part of the State [please see] Paragraphs 3 and 4 of Finance and Commerce Dept. No.5551-A, d/ the 29th of December 1897, [on page 7 of G.O.No. 261, Finl., d/18th Feb. 1899] This Govt. has also in G.O.No.7 Finl., d/3rd Jan. 1899, recognized that each municipality should ~~shall~~ bear its own charges.

(A)

XII

It is submitted that Chingleput and Tiruvannamalai or any other municipality should not suffer

from

A.A. A.S.H.

from the opening of railway inspection stations, from the mere fact that they are municipalities. Jollarpet and Arkonam are not municipalities, and in these ~~districts~~ cases all the non-Provincial charges are Local and are therefore distributed ~~throughout~~ amongst all the other districts of the Presy. It would, therefore, seem to be in keeping with the present distribution of charges if it were decided that the charges ~~debitable~~ in connection with railway inspection stations debitable to Local shall ~~should~~ not be charged against any municipality, but against the Dt. Board concerned, being distributed among the districts in the Presy. in accordance with the present practice.

H. M. & the E. M. End.

Cul. B. 7.3.99

I think that the general principle U. be affirmed that Provincial will pay for all costs needed for general control, the charges for local control being paid by the local authorities. It is easy to see that the Inspection Station at Jollarpet is estd. for general control while the inspection of Circle of [illegible] is only for local purposes. The above seems to me a broad general principle which is almost the same as that now existing is easy and competent

This generalizes what is proposed for ~~the~~ special cases under reference. It may I think be accepted.

A.A.
10.3.99.

Inquire.
A.S.H.
13.3.99

BC

Draft 17.3.99

certain in application & therefore not likely to give rise to difficulty. It will render the addition of the rules in regard to [illegible] necessary perhaps and will bring charges for quarantine purposes on Provincial but these are not likely to be excessive. On the other hand it will define the liabilities of L. Boards & Municipalities more clearly than they are defined at present.

8/3/98

Corrigendum

Appendix to
G. O. No. 698 Finl. dated 15th August 1898. S

Hold over

Provincial

Direct charges

24 D. Grants for Medical purposes

Delete the item

(3) Superior Medical officers in charge of Plague Inspection Stations (Regulation 2) and Substitute the following:-

(3) All plague establishments at Railway Inspection stations notified under D. M. Reg. 14 or City Reg 12, or A. S. Reg 3 ~~needed for general Control~~.

Local

Direct charges

24 D. Medical. Grants for Medical purposes

For

(b) Cost of Construction of plague hospitals and "Observation", "Suspect", "Health" and "Staff camps" whether at inspection stations or elsewhere (Regulations 4 and 15).

Read

(b) Cost of construction of plague hospitals and "Observation" "Suspect", "Health" and "Staff camps established ~~maintained~~ at frontier inspection stations or for local Control.

27/3/99

29-3-98

Financial DEPARTMENT.

[G./24.]

1,000—17-2-9

Read again the following papers:-
G.O.No.720,Financial,dated 4th September 1897
,, 547 ✓ ,, ,, 18th June 1898
,, 576 ✓ ,, ,, 4th July 1898
,, 698 ✓ ,, ,, 15th August 1898
,, 7 ✓ ,, ,, 3rd January 1899
,, 261 ,, ,, 18th February 1899

W R V S K F } P

78

Read - also the follg papers:-

C. No. 667 From the L and M. Dept., No. 156, dated 15-2-1899.
,, 771 ,, ,, Plague Commissioner, ,, 2030, ,, 21-2-1899.
,, 825 ,, ,, Do, ,, 1955, ,, 22-2-1899.
,, 1109 ,, ,, Do, ,, 3097, ,, 13-3-1899.

of each letter endt. &c in chronological order

C.S.

ORDER No. 479. d 4th April 1899
P.S.

Note for the CS

With ref: to the red ink alterations in the draft the Plague Commr's office has been consulted & it suggests that the redistribution of charges, which will require to be threshed out, had best be left to the AG to work up in consultation with the P.C.

CM
28.3.99

F

The papers read above relate to the expenditure incurred on Plague preventive measures at the Railway inspection stations of Chingleput and Tiruvannamalai. Both these stations are in Municipalities and the question arises whether the charges which are non-Provincial should be borne entirely by the Municipality in each case.

2. In the correspondence recorded in G.O.No.261,Finl.,d/ the 18th Feb. 1899, the Govt. of India held that the cost of measures taken with reference to a municipal area for the medical treatment of plague patients, or for the prevention of the spread of the disease, or for the purposes of sanitation, cleansing or disinfection cannot be thrown upon the State, on the ground that extra municipal areas and residents have directly

XII Print in margin

Paragraphs 3 & 4 of Finance and Commerce Dept.No.5551-A, d/ the 29th of December 1897.

directly or indirectly received benefit from such measures by being saved from infection; since a municipal body owes it to its neighbours to prevent the spread of infection from itself to them, and cannot expect them to meet the cost of carrying out this duty, merely because they benefit by its not being neglected. The Govt. of India, however, agreed that the cost of inspection and observation of travellers by sea and by land, and of segregation and medical treatment of such as are affected or suspected to be affected by the plague, so far as it can be separated from expenditure on the sanitary measures above described, may be accepted as part of the general measures undertaken on the part of the State.

3. In supersession of all previous orders on the subject the Govt. directs that the charges for all plague establishments needed for ~~the~~ general control and expenditure incurred in connection with such establishments shall be borne by the State and paid from Provincial funds; while similar charges for establishments required for local control shall be paid from Local or Municipal funds according to the area within which the establishments are entertained.

4 The expenditure at the Railway Inspection Stations ~~such as Arkonam, Jalarpet,~~ of Chingleput and Tiruvannamalai, being needed for general control, will accordingly form a Provincial charge~~, while those entertained for frontier inspection stations and observation circles which are required for local purposes only, will be~~

~~be borne either by~~ Local or ~~Municipal~~ Municipal ~~funds as the case may be.~~

5. The instructions in G.O. No. 576 Finl. dated 4th July 1898, in regard to the distribution of the plague charges at the port of Tuticorin will be modified with reference to the foregoing ruling, and the entire charges incurred at that port for the protection of Ceylon and other places against plague will be borne by the State and debited to Provincial.

6. The foregoing redistribution will take effect from the 1st April 1898 and the Acctt. Genl. will be requested to consult the Plague Commissioner & to report, at an early date, the transfers to be made in the expenditure already booked against Provincial, Local and Municipal funds in consequence of these orders.

to consult the Plague Commissioner &

A.G. will also, in commn with the Plague Commissioner, revise

7. ~~The necessary correction slips~~ ~~to~~ to the appendix G.O. 698 Finl., d/ 15-8-98 with reference ~~will be issued. & submit a draft~~ to the present instruction & submit a draft of the revised distribution of Plague charges for the approval of Govt.

CWS 26.3.99

No. 480 28/3

Despd 4/4/99

Copy to the G of I, Fin: & Commerce Dept.

CWS 28.3.99

To

The L & M. Dept.
,, Surgeon-General.
,, Marine Dept.
,, Plague Commissioner
,, Accountant-General.
All Collectors
P.A. in original with ref. to para 6.

despd 6.4.99

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READ AGAIN G.O., No. , DATED

CURRENT No.

ENCLOSURES TO C. No.

[illegible] GOVERNMENT.

LETTER OF GOVERNMENT.

STATEMENT WITH DITTO.

PAPERS [illegible] UP, BEING MEANT FOR DESPATCH IN ORIGINAL.

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A = Print in full.
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