

BACK PAPERS.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

FURTHER PAPERS.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

Government (1898) of Madras. FINANCIAL.

Recd.

Regd.

} 1898.

Enclosures

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G.O., No. 1213, 12th December 1898.

DECEMBER.

Additional Allotment.

Sanctioning, with remark, an — of Rs. 1,40,000 for the Jail department from savings under
33. Famiae Relief.

GOVERNMENT OF MADRAS.

FINANCIAL DEPARTMENT.

READ—the following papers :—

From A. G. CARDEW, Esq., M.A., I.C.S., Inspector-General of Prisons, to the Chief Secretary to Government (through the Accountant-General), dated Camp, Rajahmundry, 27th November 1898, C. No. 2019.

In submitting herewith an application for additional budget allotment for the current year 1898-99, I have the honour to explain as follows.

2. In the budget estimate of 1898-99, which was framed in September 1897, the estimate of dietary charges was based on the rates which prevailed in jails in 1893, it being hoped that the scarcity and famine of 1896-97 would be followed by a year similar to that which followed the scarcity and famine of 1892. Unfortunately the current year has proved considerably less favourable than 1893 :—

First.—In regard to grain prices, the following compares the prevailing rates in seers per rupee for 1893 and the first three-quarters of 1898 :—

		Seers per rupee.
Rice.	1893	11.3
	1898	10.0
Cholam.	1893	17.2
	1898	15.2
Raggi	1893	19.8
	1898	17.1

The most important item in the jail dietary is raggi, and this shows the largest increase, equal to 13.6 per cent. on the rates prevailing in the year on which the budget provision was calculated. Prices of articles other than grains have also ruled high.

Second.—In regard to jail population, which, doubtless owing to the pressure of high prices, has been larger than was anticipated, as the following figures show :—

	Budget figure for 1898-99.	Actual daily average, April to September 1898.	Excess.
Presidency jails	830	878	48
Central jails	4,750	4,845	95
District jails	2,480	2,938	458
Subsidiary jails	1,790	2,128	338
Total	9,850	10,789	939

3. If the excess population of 939 prisoners could have been fed at the rates adopted in the budget for 1898-99, the extra cost due to this cause alone would have been Rs. 28,657, as shown below :—

	Rs.
48 Presidency jail convicts, at Rs. 31	1,488
95 Central jail convicts, at Rs. 29	2,755
458 District jail convicts, at Rs. 26	11,908
338 Subsidiary jail convicts, at Rs. 37	12,506
Total	28,657

But owing to the high prices which have prevailed, not only in grains but in other articles of dietary, the rates of 1893, which were adopted in the budget of 1898-99, will be much exceeded. The following figures show the actual expenditure under dietary charges in all classes of jails during the first half of 1898-99, coupled with the actual expenditure under the same sub-head during the second half of 1897-98 :—

	Rs.
Dietary charges—April to September 1898	1,64,955
Do. —October to April 1897-98	2,04,641
	3,69,596
Compare budget provision, 1898-99	2,76,200
Estimated excess	93,396

as regards these figures, it should be added (1) that the second half of the official year always sees a larger expenditure on rations than the first half, because the best season for laying in a stock of rations occurs between January and March, and Superintendents of Jails generally buy largely then; (2) that though the present prospects of the season seem favourable and prices are reported by the Board of Revenue to be falling, there is as yet no reduction in admissions to jail and no early prospect of a fall in jail population, while the presence of plague in Bangalore and the Mysore Province renders any considerable improvement in grain prices uncertain. An increased provision of Rs. 90,000 under rations is, therefore, necessary.

4. The presence of an increased prison population has necessarily raised expenditure on many sub-heads besides dietary charges. The chief increase occurs under charges for moving prisoners, a larger number of admissions having necessitated not only more transfers, but transfers to a greater distance. The sickness at the Rajahmundry Central Jail and the necessity of keeping the population of that jail as low as possible has also increased outlay under this sub-head, and an additional provision of Rs. 14,000 will be required. The increases under other sub-heads are smaller and need not be noticed in detail.

5. The budget allotment under Manufactures in 1898-99 was Rs. 3,40,000, but in April 1898 the Ordnance department entered into a 3-year contract with the Penitentiary for the supply of tents and this has occasioned a large expenditure on materials, as a considerable stock is required to be maintained. When the budget was framed, the requirements of the Penitentiary under Manufactures were taken at Rs. 67,000, but in the first six months of the current official year Rs. 77,509 have been spent, and it is impossible to restrict expenditure on this head, as to do so would result in the tent-contract with the Ordnance department being interfered with, and consequent complaints to the Government of India. The Penitentiary will apparently require over a lakh of rupees within the year, and after allowing for reduced drawings under this head in other jails, an increased allotment of Rs. 30,000 is required.

6. The only sub-head remaining to be noticed is that of Petty Construction and Repair. The budget provision of Rs. 31,600 under this head has been exceeded through several causes. In the first place the severe sickness in the Rajahmundry Central Jail rendered it absolutely necessary to carry out, as fast as possible, the measures of disinfection and improvement recommended by the Surgeon-General and the Sanitary Commissioner, and a sum of Rs. 13,400 has been allotted to this jail alone. For the same reason it was necessary to reduce the population of the Rajahmundry Central Jail to as low a point as possible. Accommodation had to be provided elsewhere, and with this object, not only was the Guntur District Jail opened, but the immediate completion of the additional 100 cells under construction at the Vellore Central Jail was necessary. A sum of Rs. 10,000 had to be given for this work, the essential character of which will be seen from the fact that on the 15th instant the actual population of the Vellore Central Jail was 1,237, while the total accommodation for all classes, exclusive of the cellular extension, was for 1,296, much of this not being available except for special classes, such as females, sick, quarantine, &c.

Considerable extra expenditure has also become debitable to the head Petty Construction and Repair during the current year owing to the charges required for completing the Cellular Jail at Cuddalore, which were previously debited to 45-A. Civil Works, being now taken against the budget grant under Petty Construction. Excluding the special outlay at Rajahmundry, Vellore and Cuddalore, the allotments for ordinary works under Petty Construction and Repair have amounted to Rs. 20,589. In a separate letter a report is being submitted on the works in progress and contemplated at the Rajahmundry Central Jail in which it is shown that a further sum of Rs. 5,000 will be required there during the current year, and an additional grant of Rs. 24,000 is, therefore, required under this sub-head.

7. It is to be regretted that it is necessary to ask Government for so large a sum as is now applied for, but, as the course of the season and of prices cannot be foreseen, the expenditure on dietary and other charges dependent on jail population is always uncertain. It is moreover almost impossible to control drawings on account of manufactures, because Superintendents who make contracts for the supply of goods are answerable for any default and must be allowed discretion in the purchase of the materials for making the goods. The causes of special outlay under Petty Construction and Repair have just been fully explained. A circular was lately issued to all Superintendents calling on them to stop all works not yet commenced and to surrender the allotments for them, but the amount thus obtained (Rs. 1,594) has been too small to be of any effect. The sums now asked for approximate to those entered in the revised estimate now before Government, but have been slightly modified by the progress of expenditure since the budget for 1899-1900 was prepared early in September.

8. The application for additional budget allotment has been prepared in the form prescribed in G.O., No. 951, Financial, dated 26th October 1898.

From T. HESKETH BIGGS, Esq., Accountant-General, to the Chief Secretary to Government, dated Fort St. George, 3rd December 1898, No. 6143.

With reference to paragraph 2 of G.O., No. 902, Financial, dated the 19th of October 1898, I have the honour to forward herewith an application from the Inspector-General of Prisons for an additional allotment of Rs. 1,60,000 under "19-B. Law and Justice—Jails." The actuals up to the end of October 1898 have been substituted for the figures shown in column 3 of the reappropriation statement. It will appear from those figures that the expenditure during the first seven months under *Charges for moving Prisoners, Travelling Allowances, Petty Constructions and Repairs, and Manufactures—Presidency Jails* has already exceeded the total grant for the year and that no additional grants have been obtained by disbursing officers before exceeding their allotment.

2. The additional allotment of Rs. 90,000 required under *Dietary Charges* appears excessive. With this amount the total grant would amount to Rs. 3,66,000, whilst in each of the famine years of 1892-93 and 1897-98 the charges amounted to Rs. 3,56,000 only. If the progress of expenditure during the remaining months be the same as in the past months, the expenditure would amount to Rs. 3,24,000 only. Allowing a margin of Rs. 22,000 for the alleged laying in of stock of rations between January and March, an additional allotment of Rs. 70,000 would seem sufficient.

3. The excess of Rs. 1,40,000 on the whole can be met from the unappropriated balance from the grant of Rs. 7,50,000 surrendered under 33. Famine Relief.

ORDER—No. 1213, Financial, dated 12th December 1898.

The attention of the Inspector-General will be drawn to the concluding portion of paragraph 1 of the letter from the Accountant-General.

Exd. C. M. Thumluwamy

2. In view of the remarks of the Accountant-General in paragraph 2 of his letter, an additional allotment of Rs. 1,40,000 will be sanctioned from savings under 33. Famine Relief. (True Extract.)

G. STOKES,
Chief Secretary.

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To the Inspector-General of Prisons.
Accountant-General.

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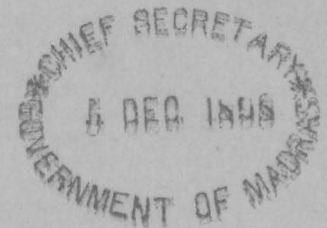
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ORDER—No. 1213, Financial, dated 12th December 1898.
The attention of the Inspector-General will be drawn to the concluding portion of paragraph 1 of the letter from the Accountant-General.

Financial (1898) Department.

CURRENT No. 3591



From The Accountant General
Madras

Order

No. 6143

Dated 3rd December 1898

Received }
Registered } 5th Dec: 98

Enclosures 2

Spare copies

SUBJECT.

Forwarding with remarks
an application from the
Inspector General of Prisons
for an additional budget
allotment of Rs 160000 for
the year 1898-99.

BACK PAPERS.

G.O.	No.	Department.	Date.
957:	26-10	88 sc	
902/3:	19-10	88 "	
967:	20-11	87 "	
966:	20-11	87 "	

FURTHER PAPERS.

G.O.	No.	Department.	Date.

Reappropriation Statement to the Budget or for additional allotment

Major, Minor, Sub
and Detailed Heads
of Budget.

Heads of Retired.
amounts in the
sanctioned
estimate

amount
available
for reappro-
priation.

Remarks.

2

9

10

Major Head XIX B Law & Justice "Jails."

Minor Head Dietary Charges

Presidency jails 25,730
Central jails 1,27,760
District jails 61,480
Subsidiary jails 61,230

Total Rs 2,76,200

346
189
157

DO Charges for moving Prisoners

Subhead (a) Transfer Charges

Presidency jails 11,000
Central jails 1,000
District jails 950
Subsidiary jails 4,750

Total Rs 17,700

157
102
166
350
15
365

Minor Head Travelling allowances

for Non Gazetted Establishment

Presidency jails 700
Central jails 600
District jails 600
Subsidiary jails 40

Total Rs 1,940

Minor Head Petty Construction and

Repairs.

Presidency jails 2,500
Central jails 13,300
District jails 15,000
Subsidiary jails 800

Total Rs 31,600

Minor Head Manufactures.

Presidency jails 67,000
Central jails 2,02,000
District jails 70,500
Subsidiary jails 500

Total Rs 3,40,000

Total Rs

VE

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Hire

Sub

Mein

Min

Total R ₀	340,000
Total R ₀	

Reappropriation Statement to accompany all applications for sanction

Prison Department

Expenditure not provided for in the Budget or for additional allotment

Major, Minor, Sub and Detailed Heads of Budget.	Heads of Estimate proposed to be increased.				Remarks.
	amounts as in the sanctioned estimate	actual expenditure up to date 30 th September 1898	Probable expenditure during remainder of the year.	Amount of additional allotment required	
	2	3	4	5	
Major Head XIX B Law & Justice - Jails.					
Minor Head Dietary Charges					
Presidency jails	25,730	8866 7/16	1,57,000	70,000	
Central jails	1,27,760	90,016 7/8			
District jails	61,480	43,292 5/8			
Subsidiary jails	61,230	47,192 1/4			
Total Rs	2,76,200	1,64,955	1.57	70,000	
do Charges for Moving Prisoners					
Subhead (a) Transfer Charges					
Presidency jails	11,000	11,617 9/12	15,000	14,000	
Central jails	1,000	872 7/8			
District jails	950	850 7/4			
Subsidiary jails	4,750	6,771 5/8			
Total Rs	17,700	20,110 7/12	3.46		
Minor Head Travelling allowances for Non Gazetted Establishment					
Presidency jails	700	830 6/9	1,565	2,000	
Central jails	600	960 9/10			
District jails	600	716 7/8			
Subsidiary jails	40	32 2/9			
Total Rs	1,940	2,538 2/9			
Minor Head Petty Construction and Repairs.					
Presidency jails	2,500	1396 1/3	25,000	24,000	
Central jails	13,300	20,986 1/5			
District jails	15,000	10,329 9/16			
Subsidiary jails	800	333 4/7			
Total Rs	31,600	33,044 5/7			
Minor Head Manufactures.					
Presidency jails	67,000	80,000 7/8	1,66,000	30,000	
Central jails	2,62,000	1,05,228 4/10			
District jails	70,500	36,312 3/4			
Subsidiary jails	500	44 3/4			
Total Rs	3,40,000	2,04,377 1/4	2.65	1,60,000	
Total Rs		2,21,584			

Heads of Estimate proposed to be reduced.

Accounts as in the sanctioned estimate	actual expenditure up to date	Probable expenditure during remainder of the year.	amount available for reappropriation.	
6	7	8	9	10

3.46
1.89
1.57

1.57
1.02
2.59
1.64
3.50
1.5
3.65

Sy Cardew
Inspector General of Prisons.

21/11/99

68

1st Statement

No. 3591 From the Department of the Interior, " Accountant General, " 6143, " 31 December 1898. (A)

Just. in C. i.

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Order No 1213 of 12-12-96
P.S.

P. S.

attention of the
The Inspector General
The concluding portion
attention will be drawn to para 1
of the Accountant General's
2. In view of the remarks of the
Accountant General in para
2 of his letter, an additional
allotment of Rs 1,40,000 will be
sanctioned from Savings under
33. Famine Relief.

$\frac{100}{9/12/98}$
 $\frac{100}{12.50}$

14/12/18.

To the Ins: Genl of Prison (9 of his letter and A's letter) } in
Accountant General (9 of both) } first

B. c. in original

P.C. to add. allotment file - ^{hired}
 Received add add
 3/1/59 144 mps

Order complete. 35
Letter only.
Order complete with Letter.