

Financial (1895) Department.

ORDINARY MS.

G.O., No. 721

Dated 23rd Sept. 1895

INDEXED.

2/9

[Despatch Abstract.]

EXPENDITURE IN EXCESS OF BUDGET GRANT IN THE CASE OF THE FOREST DEPARTMENT

Recording Proceedings, Revenue Department, communicating to the Financial Department, the Board of Revenue and the Accountant-General, with remarks, circular from the Government of India containing the principle

To be printed when available (along with the notes in Rev. P. S.)

CML

80

BACK PAPERS.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

FURTHER PAPERS.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

1895.

File No. 114.
SERIAL NO. 1.

GOVERNMENT OF INDIA.
DEPARTMENT OF REVENUE AND AGRICULTURE.

FORESTS.

To

LOCAL GOVERNMENTS AND ADMINISTRATIONS.

Circular No. $\frac{14}{114-1}$ F.

Dated Simla, the 12th August 1895.

SUBJECT.

Communicates remarks regarding the more careful preparation of Forest Estimates, with a view to lessen the tendency to over-estimate the expenditure and to under-estimate the revenue; and empowers Local Governments and Administrations to sanction grants for expenditure in the Forest Department, in addition to the budget provision, whenever it is anticipated that such grants are necessary to earn, and will probably earn, additional revenue of a more than equivalent amount.

Circular No. $\frac{14}{114-1}$ F.

FROM

DENZIL IBBETSON, Esq., C.S.,
Offg. Secretary to the Government of India,

TO

Dept. of Rev. & Agri.
Forests.

Simla, the 12th August 1895.

SIR,

THE attention of the Government of India has been drawn to the tendency that exists to over-estimate the expenditure, and in some cases to under-estimate the receipts, in the budget estimates of the Forest Department, as shown in the appended tables. This tendency, though general, is much more marked in some Provinces than in others; and appears, though in a less degree, in the revised estimates also. It seems to be partly due to a disposition on the part of Conservators and Local Governments to accept the figures of the Divisional Officers, without due consideration of the actuals of previous years for the Circle or Province as a whole.

2. The Government of India are fully aware that the conditions of working the forests are dependent on circumstances, such as varying demands and variable seasons, which are beyond control; but they consider that a careful review of the actuals over a number of years might lead to a closer approximation, especially in estimating expenditure, than is at present attained.

3. They are, however, disposed to think that the discrepancy under consideration is often due to a not unnatural desire on the part of the Forest Officer to provide for all the expenditure that may be required should the year be favourable, and at the same time not to commit himself to a higher estimate of receipts than will probably be realised should the year be unfavourable. This is clearly wrong from a financial point of view, as the estimates of both revenue and expenditure should be based upon one common hypothesis. It is desirable to correct this tendency; and it appears, moreover, to the Government of India that in a quasi-commercial organisation such as the Forest Department greater facilities for the prompt provision of funds to meet charges directly productive of revenue would probably develop the utilization of timber and produce, and so materially increase the Forest receipts.

4. The Governor General in Council is therefore pleased to empower Local Governments and Administrations to sanction grants for expenditure in the Forest Department, in addition to the budget provision, whenever it is anticipated that such grants are necessary to earn, and will probably earn, additional revenue of a more than equivalent amount. Section 127 of the Forest Department Code will therefore be recast as follows:—

“(1) Whenever a proposed additional grant will be more than covered by a corresponding increase of revenue, to earn which the grant is required, the Local Government may sanction the grant and the corresponding addition to the estimates of revenue without previous reference to the Government of India, reporting the amounts and the circumstances to the Government of India.

“(2) In all other circumstances the previous sanction of the Government of India is necessary. It will not be given except under very special circumstances, and the necessity for expenditure in excess of [the grant already sanctioned must be fully explained and justified in detail. The mere inclusion in the revised estimate of particulars of anticipated additional expenditure is not sufficient for the purpose of this section.

“(3) Applications for grants under clause (2) must be accompanied by the re-appropriation statement prescribed in paragraph 2 of the resolution of the Government of India in the Department of Finance and Commerce, No. 1360-A., dated 21st March 1895. If a re-appropriation within the sanctioned budget grant for forest expenditure is not feasible, a re-appropriation should, if possible, be proposed from the sanctioned grants under other major heads of expenditure controlled by the Local Government.”

5. The orders contained in sections 123 and 127 of the Forest Department Code, and in Circular No. 5-F. of 21st March last, will apply *mutatis mutandis* to applications for additional grants submitted by Conservators to Local Governments for sanction under the authority now conveyed.

I have the honour to be,

SIR,

Your most obedient Servant,

DENZIL IBBETSON,

Offg. Secretary to the Government of India.

Forest Revenue, in thousands of Rs.

Provinces.	1889-90.			1890-91.			1891-92.			1892-93.			1893-94.			TOTAL.		
	Budget.	Actuals.	Difference.	Budget.	Actuals.	Difference.	Budget.	Actuals.	Difference.	Budget.	Actuals.	Difference.	Budget.	Actuals.	Difference.	Budget.	Actuals.	Difference.
Central Provinces	119	115	4	121	121	0	130	136	6	127	123	4	140	113	-27	637	608	-29
Burma	345	493	148	395	432	37	425	419	6	467	566	99	485	579	94	2,117	2,490	+373
Assam	27	38	11	30	33	3	38	34	4	35	38	3	37	49	12	167	192	25
Bengal	69	77	8	77	73	4	78	79	1	83	75	-8	78	80	2	385	384	-1
N.W. Provinces and Oudh	141	171	30	154	164	10	171	173	2	172	165	-7	165	171	6	803	844	41
Punjab	90	92	2	103	83	-20	95	102	7	95	181	86	90	91	1	473	449	-24
Madras	153	156	3	158	180	22	180	169	11	190	158	-32	190	195	5	871	858	-13
Bombay	301	314	13	344	329	-15	350	328	-22	352	327	-25	351	379	28	1,698	1,677	-21
TOTAL	1,245	1,457	+212	1,382	1,415	+33	1,467	1,440	-27	1,521	1,533	+12	1,536	1,657	+121	7,151	7,502	+351

Forest Expenditure, in thousands of Rs.

Provinces.	1889-90.			1890-91.			1891-92.			1892-93.			1893-94.			TOTAL.		
	Budget.	Actuals.	Difference.	Budget.	Actuals.	Difference.	Budget.	Actuals.	Difference.	Budget.	Actuals.	Difference.	Budget.	Actuals.	Difference.	Budget.	Actuals.	Difference.
Central Provinces	78	70	8	80	73	7	92	80	12	93	85	8	109	92	17	443	400	43
Burma	153	100	53	153	139	14	174	167	7	185	180	5	198	185	13	863	831	32
Assam	24	25	1	26	27	1	29	27	2	33	26	7	31	27	4	143	132	11
Bengal	43	40	3	46	41	5	47	42	5	48	38	10	48	40	8	232	201	31
N.W. Provinces and Oudh	88	96	8	80	91	11	106	95	11	105	92	13	100	96	4	495	470	25
Punjab	66	64	2	66	65	1	73	64	9	71	66	5	68	64	4	358	323	35
Madras	128	115	13	128	124	4	134	131	3	101	132	31	162	136	26	713	638	75
Bombay	189	177	12	203	186	17	203	193	10	224	190	34	225	206	19	1,044	952	92
TOTAL	769	747	22	812	746	66	858	799	59	920	809	111	932	816	116	4,291	3,947	344

1895.

GOVERNMENT OF INDIA.
DEPARTMENT OF REVENUE AND AGRICULTURE.

FORESTS.

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Circular No. ¹⁴/₁₁₄₋₁ F.

FROM

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Offg. Secretary to the Government of India,

TO

Dept. of Rev. & Agri.
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Simla, the 12th August 1895.

SIR,

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2. The Government of India are fully aware that the conditions of working the forests are dependent on circumstances, such as varying demands and variable seasons, which are beyond control; but they consider that a careful review of the actuals over a number of years might lead to a closer approximation, especially in estimating expenditure, than is at present attained.

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DENZIL IBBETSON,

Offg. Secretary to the Government of India.

Provinces.	1890-91.			1891-92.			1892-93.			1893-94.			1901.		
	Budget.	Actuals.	Difference.	Budget.	Actuals.	Difference.	Budget.	Actuals.	Difference.	Budget.	Actuals.	Difference.	Budget.	Actuals.	Difference.
Central Provinces	119	115	-4	130	136	+6	127	123	-4	140	113	-27	637	608	-29
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Bengal	69	77	+8	78	79	+1	83	75	-8	78	80	+2	385	384	-1
N.W. Provinces and Oudh	141	171	+30	171	173	+2	172	165	-7	165	171	+6	863	864	+1
Punjab	90	92	+2	95	102	+7	95	81	-14	90	91	+1	473	449	-24
Madras	153	156	+3	180	169	-11	100	158	+58	109	195	+86	871	858	-13
Bombay	301	314	+13	350	328	-22	352	327	-25	351	379	+28	1,698	1,677	-21
TOTAL	1,245	1,457	+212	1,467	1,440	-27	1,521	1,533	+12	1,536	1,657	+121	7,151	7,502	+351

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	Budget.	Actuals.	Difference.	Budget.	Actuals.	Difference.	Budget.	Actuals.	Difference.	Budget.	Actuals.	Difference.	Budget.	Actuals.	Difference.	Budget.	Actuals.	Difference.
Central Provinces	78	70	-8	80	92	+12	93	85	-8	108	92	-16	108	82	-26	443	400	-43
Burma	153	160	+7	153	174	+21	185	180	-5	198	185	-13	198	185	-13	863	831	-32
Assam	24	25	+1	26	27	+1	33	26	-7	31	27	-4	31	27	-4	143	132	-11
Bengal	43	40	-3	46	47	+1	48	38	-10	48	40	-8	48	40	-8	232	201	-31
N.W. Provinces and Oudh	88	96	+8	95	95	0	105	92	-13	100	96	-4	100	96	-4	495	470	-25
Punjab	66	64	-2	73	64	-9	71	66	-5	68	64	-4	68	64	-4	358	323	-35
Madras	128	115	-13	134	131	-3	161	132	-29	162	136	-26	162	136	-26	713	638	-75
Bombay	189	177	-12	203	193	-10	224	190	-34	225	206	-19	225	206	-19	1,044	952	-92
TOTAL	769	747	-22	812	799	-13	920	809	-111	932	846	-86	932	846	-86	4,291	3,947	-344

PROCEEDINGS OF THE MADRAS GOVERNMENT.

Read Letter from the Government of

India, Department of Revenue and Agriculture, dated
12th August 1895, No ¹¹⁴/₁₁₄₋₁ F.

Order thereon, dated 10th September 1895, No 3694 Mis

Communicated to the Financial Department,
to the Board of Revenue and to the Accountant-General.

2. Though the new section 127 of the Indian Forest
Code and the restrictions therein imposed in regard to the
financial powers possessed by local governments do not
apply to the Madras Presidency, the Board should, in
preparing the budget estimates of the Forest Department
and in applying to Government for sanction for extra
expenditure, be guided by the principles enunciated in
the circular read above

(True Extract)

H. J. Iyer

Secretary to Government.

To

The Financial Department
Board of Revenue, Land Revenue
Accountant-General

5
Final
12274
2274

CURRENT No. 2274

Gobt. of {1895} Madras.
REVENUE.

To
The Financial Department

313: 2.5.95.
328: 20.4.95.
320: 17.4.95.
96: 31.1.95.
1053: 1.12.94
622: 15.8.94

ORDER 23^d September 1895

Recorded.

Dated

Recd.

Encl. /

Mis. G.O., 10 September 1895, No. 3694.

SUBJECT.

Communicating to the Finl
pt, to the Board of Revenue and
the Accountant General with
remarks circular from the Govt
India containing the principles
which applications may be
sanctioned for expenditure in
excess of budget grant in the case
of the Forest Dept

CS.
20/9/95

As per addm
to budget rules. 24.8.95.

ORDER

copying

189

No.

DATED

GOVERNMENT

A A A A A A A

GOVERNMENT.

WITH DITTO.

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ORIGINAL.

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