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MADRAS RECORD OFFICE.

Government of Madras.

Financial
Pension DEPARTMENT.

G.O. No. 93 Gen. Press / Mis.

Dated 15—1— 1876.

Not to be folded or roughly handled

Proceedings of the Madras Government, Financial Department, 15th January 1876.

Local Funds—Bungalows.

Read again G.O., dated 2nd December 1874, No. 2023.

Read also the following papers :—

No. 142. Proceedings of the Board of Revenue, dated 2nd July 1875, No. 5961, (Miscellaneous.)

Read the following letter from C. T. LONGLEY, Esq., President of the Local Fund Boards, Salem, to H. E. STOKES, Esq., Acting Secretary to the Board of Revenue, dated Salem, 1st May 1875, No. 574 :—

I have the honor to request that the Board of Revenue will be good enough to submit, for the reconsideration and orders of Government, the proposal of this* Board to employ a sweeper in each Travellers' Bungalow in the Circle.

* Salem Circle.

2. At present there is only a sepoy in each bungalow, and this servant, who may be a Pensioned Havildar, cannot be expected to sweep and keep the bungalow and its compound clean. Hitherto it has been left undone until the arrival of a traveller, when the sepoy procured the services of a person and paid two or three pice for the occasion. To avoid this, the Board proposed to have a sweeper attached to each bungalow and fixed his pay at Rupees 0-12-0, as he will have to attend only at stated times, *viz.*, once a day. This additional establishment costs only Rupees 90 per annum from which should be deducted Rupees 40, the saving caused in the present establishment, owing to no sepoy being entertained in the bungalow at the foot of the Shevaroy Hills.

Submitted for the orders of Government, with reference to paragraph 7 of their Order, dated 1st February 1875, No. 194.

(True Copy and Extract.)

(Signed) H. E. STOKES,
Acting Secretary.

Nos. 143-44. Proceedings of the Board of Revenue, dated 26th August 1875, No. 2417.

Read again—

Proceedings of the Board of Revenue, dated 12th June 1875, No. 5243, (Miscellaneous.)

From A. WEDDERBURN, Esq., Collector of Coimbatore, to H. E. STOKES, Esq., Acting Secretary to the Board of Revenue, dated Coimbatore, 25th May 1875, No. 146.

I have the honor to suggest that the Travellers' Bungalow at Pothanore may be sold. It does not appear that its maintenance is of such importance as to be under local supervision.

2. The Government ordered the retention of this building when the other bungalows in the district were transferred to the Local Board in 1872—*vide* G.O., No. 865, of 5th July 1872, Financial Department.

3. When the Local Board proposed to take over the bungalow in 1873, the Revenue Board desired that the proposal should be deferred until the effect of the Nilgiri Branch Railway on the special character of the bungalow becomes apparent—*vide* their Proceedings, No. 6972, of 15th October 1873.

1872-73.	RS.
Receipts	467
Expenditure	363
1874-75.	
Receipts	146
Expenditure	329

4. Since the through line to Mettoopolliem, the receipts have diminished by two-thirds, and have not equalled a moiety of the charges.

The Collector will report whether the Local Fund Board are still willing to take over the bungalow, how many travellers halted in the year 1874-75, and whether the charges can be reduced.

(True Copy and Extract.)

(Signed) H. E. STOKES,
Acting Secretary.

Read also the following letters :—

From A. WEDDERBURN, Esq , Collector of Coimbatore, to H. E. STOKES, Esq., Acting Secretary to the Board of Revenue, dated 22nd July 1875, No. 42.

With reference to Revenue Board's Proceedings, Miscellaneous No. 5243, of 12th June 1875, I have the honor to enclose an extract from the Proceedings of the Local Fund Board, dated 21st July 1875, in which the Local Board resolve to take over the Pothanore Travellers' Bungalow.

EXTRACT from the Proceedings of the Local Fund Board, Coimbatore Circle, at a Meeting held on the 21st July 1875.

PRESENT.

A. Wedderburn, Esq., President.
R. Stanes, Esq., Vice-President.

MEMBERS.

Colonel C. V. Wilkieson, R.E., Superintending Engineer.
G. McWatters, Esq., Acting Sub-Collector.
A. M. MacGregor, Esq., Deputy Collector, Northern Division.
J. C. Winscom, Esq., Treasury Deputy Collector.
T. Marden, Esq., Inspector of Schools, 5th Division.
M.R.Ry., A. Catchapaiswariah, Avergul, Deputy Inspector of Schools, North Coimbatore.
" R. Kristnier, Avergul.
" J. Bashiakarloo Naidoo Garu, Avergul.

* * * * *

8. "Read Revenue Board's Proceedings, No. 5243, of 12th June 1875, requesting to know whether the Local Board are still willing to take over the Pothanore Travellers' Bungalow.

"Resolved that the Local Fund Board are willing to take over the bungalow.

(True Extract.)

(Signed) A. WEDDERBURN,
President.

From A. WEDDERBURN, Esq., President of the Local Fund Board, Coimbatore, to H. E. STOKES, Esq., Acting Secretary to the Board of Revenue, dated 7th August 1875, No. 47.

I have the honor to report in continuation of my letter of 22nd July 1875, No. 42, and in reference to Official Memorandum, No. 1233, that the number of travellers who halted at the Pothanore Bungalow, and receipts and expenditure for the past five years, are as per margin.

Years.	No. halted.	Receipts.			Expenditure.		
		RS.	A.	P.	RS.	A.	P.
1870-71	278	467	4	0	242	8	11
1871-72	268	399	12	0	443	10	0
1872-73	288	467	5	0	362	14	6
1873-74	155	218	5	0	407	13	6
1874-75	111	146	0	0	341	11	0

2. The establishment consists of—

	RS.
1 Maistry	6
1 Waterman	5
1 Sweeper	2

3. The bungalow is a large one, consisting of six rooms,* say that 100 travellers halt there annually ; the establishment could scarcely be reduced ; there would be complaints of want of attendance, dirty rooms and furniture, &c., and the like, if proper servants were not kept.

* With four bath-rooms besides.

Submitted for the orders of Government.

2. The Pothanore Bungalow was reserved as a special one when the other bungalows were handed over to the Local Board. The number of travellers halting there has been steadily declining, and the charges exceed the receipts. The establishment charges cannot be further reduced, but the Collector should have explained what the other charges incurred in 1874-75 consisted of.

1874-75.	RS.
Establishment	156
Other	186
Total ...	342

3. The Collector recommended that the bungalow should be sold, but it appears to be still used by a considerable number of travellers ; and, as the Local Fund Board are willing to take it, the Board recommend that it be transferred to them.

(True Copies and Extract.)

(Signed) H. E. STOKES,
Acting Secretary.

No. 145. Proceedings of the Board of Revenue, dated 14th September 1875, No. 8332, (Miscellaneous.)

Read again—

Proceedings of the Board of Revenue, dated 15th July 1875, No. 6413, (Miscellaneous.)

From D. BUICK, Esq., Acting President of the Local Fund Boards, Malabar, to H. E. STOKES, Esq., Acting Secretary to the Board of Revenue, dated Tellicherry, 3rd June 1875, No. 197.

I have the honor to request sanction for the entertainment of a Masalchi on a salary of Rupees 4 per mensem for the Madilakam bungalow.

2. This bungalow is the only place of refuge in the long stretch of backwater from Chitwaye to Cochin, 28 miles from the former and 40 miles from the latter place ; and unless a servant is appointed, the bungalow will go to ruin.

3. The charge can be met from the unappropriated balance of the General fund.

The President is requested to state when and under what authority the Madilakam Bungalow was transferred to the Local Fund Board, and whether the bungalow is situated in the Local Fund Circle.

(True Copy and Extract.)

(Signed) H. E. STOKES,
Acting Secretary.

Read also the following letter :—

From W. LOGAN, Esq., President of the Local Fund Boards, Malabar, to H. E. STOKES, Esq., Acting Secretary to the Board of Revenue, dated Calicut, 10th August 1875, No. 383.

With reference to Board's Proceedings, No. 6413, dated 15th July last, I have the honor to inform you that the Madilakam Bungalow is situated within the Calicut Circle, but I am unable to quote the authority under which it was transferred to the Local Fund Board.

2. It is a building formerly used by the Dutch as a factory, subsequently it was converted into an Amshom Cutcherry, and now travellers use it as a bungalow as there is no other building available in the long stretch of backwater from Chetwaye to Cochin.

3. A striking instance of the inconvenience to which travellers are put by there being no responsible servant at this bungalow has just been brought to my notice by the Rev. F. Bower, of the C. M. S. at Trichoor, and I beg strongly to urge on the Board the necessity for appointing a servant at an early date.

Submitted to Government with request that, under the circumstances explained by the President, the Madilakam Bungalow may be formally transferred to the Calicut Local Fund Board.

2. The sanction of Government is requested for the entertainment of a Masalchi on a salary of Rupees 4 per mensem to be attached to the bungalow.

(True Copy and Extract.)

(Signed) H. E. STOKES,
Acting Secretary.

No. 146. Proceedings of the Board of Revenue, dated 6th November 1875.

Read the following letters :—

From the President, Local Fund Boards, Ganjam District, dated 4th September 1874, No. 216.
Do. do. Vizagapatam ,, ,, 6th July ,, ,, 970.
Do. do. do. ,, ,, 10th do. ,, ,, 991.
Do. do. Godavery ,, ,, 21st do. ,, ,, 71.
Do. do. Kistna ,, ,, 28th August ,, ,, 121.
Do. do. do. ,, ,, 11th February 1875, ,, 33.
Do. do. Nellore Circle ,, 30th June 1874, ,, 868.
Do. do. Cuddapah District ,, 7th August ,, ,, 508.
Do. do. Bellary ,, ,, 14th July ,, ,, 228.
Do. do. Kurnool Circle ,, 7th do. ,, ,, 246.
Do. do. Chingleput District ,, 21st August ,, ,, 73.
Do. do. North Arcot ,, ,, 27th June ,, ,, 342.
Do. do. South Arcot ,, ,, 6th July ,, ,, 62.
Do. do. Tanjore ,, ,, 2nd do. ,, ,, 73.
Do. do. Trichinopoly Circle ,, 17th June ,, ,, 34.
Do. do. Madura District ,, 15th October ,, ,, 108.
Do. do. Tinnevelly ,, ,, 9th July ,, ,, 332.
Do. do. Coimbatore Circle ,, 29th June ,, ,, 28.
Do. do. Nilgiri ,, ,, 17th do. ,, ,, 11.
Do. do. Salem District ,, 20th August ,, ,, 732.
Do. do. Canara Circle ,, 18th do. ,, ,, 634.
Malabar District Statement. ,, 21st July ,,

The foregoing letters are replies from the Presidents of Local Fund Boards to the Board's requisition based on the G.O., Financial Department, dated 21st March 1874, No. 482, calling for a Return showing the Public Bungalows transferred to Local Fund Boards.

2. The Board have caused a general Return to be compiled from the several local Returns showing the names of the bungalows in each circle, the amount of fees collected, and the expenditure incurred in each bungalow during the years 1871-72, 1872-73, and 1873-74 under the heads of Establishments, Repairs, &c. A column of remarks is also added showing the general condition of each bungalow.

3. The following abstract statement shows by circles in one view the particulars of the bungalows, &c. :—

Names of Circles.	Total Number of Bungalows transferred.	1871-72.		1872-73.		1873-74.	
		Fees collected.	Total Expenditure.	Fees collected.	Total Expenditure.	Fees collected.	Total Expenditure.
		RS.	RS.	RS.	RS.	RS.	RS.
1. Chetterpore	4	104	362	115	167	115	213
2. Chicacole	3	69	241	66	201	98	327
3. Vizagapatam	5	......	......	194	449	295	517
4. Narsipatam	3	......	......	225	170	315	328
5. Cocanada	3	238	482	78	1,390	83	1,354
6. Ellore	3	143	179	51	289	42	506
7. Masulipatam	......	......	......	......	......	......	......
8 Guntoor	10	......	......	192	257	401	243
9. Nellore	15	1,250	1,841	699	1,664	1,674	3,125
10. Cuddapah	......	......	......	......	......	......	......
11. Madanapally	1	......	......	38	19	71	140
12. Bellary	6	673	909	472	938	206	1,134
13. Pennacondah	......	......	......	......	......	......	......
14. Gooty	......	......	......	......	......	......	......
15. Kurnool	4	......	......	166	475	142	451
16. Sydapet	4	80	251	50	209	30	194
17. Chingleput	4	649	429	441	339	571	607
18. Chittoor	3	43	225	125	365	92	311
19. Vellore	......	......	......	......	......	......	......
20. Cuddalore	4	447	445	443	683	546	3,679
21. Virdachellam	5	137	282	223	588	232	3,105
22. Tanjore	1	54	121	75	59	79	75
23. Negapatam	2	222	150	221	475	146	161
24. Trichinopoly	4	165	187	209	140	133	264
25. Madura	2	180	159	98	445	114	230
26. Dindigul	2	179	134	147	287	60	102
27. Tinnevelly	5	449	752	705	706	582	1,281
28. Shermadevi	3	91	328	146	279	138	973
29. Coimbatore	8	215	826	177	528	500	1,008
30. Nilgiris	5	4,591	5,392	365	810	330	2,958
31. Salem	11	94	730	92	515	185	413
32. Oossoor	9	191	799	215	328	381	673
33. Canara	17	250	1,359	263	1,957	304	1,779
34. Calicut	25	561	1,875	468	2,032	546	2,314
35. Tellicherry	17	473	1,546	500	1,940	448	1,912
Total ...	188	11,548	20,004	7,259	18,704	8,859	30,377

4. It is observed that there are no bungalows shown against the Circles marginally noted, as there were none available for transfer to the Local Fund Boards concerned.

Cuddapah. | Pennacondah.
Gooty. | Vellore.

5. In the Masulipatam Circle there are seven bungalows which have been made over to the District Officers. A proposal to transfer these bungalows to the Local Fund Board was laid before Government in Board's Proceedings, dated 1st May 1874, No. 1019, but in their Order, dated 2nd December 1874, No. 2023, the Government deferred passing orders pending the receipt of the Return now submitted.

6. Of the 188 bungalows, nine may be left out of consideration as here-under particularized :—

Sydapett Circle...	1.	Poonamallee.	Abandoned.
	2.	Meenambakum.	
Madura " ...	3.	Melur... ...	To be transferred to District Officers from 1876 to 1877.
	4.	Kottamputty...	
Dindigul " ...	5.	Pulni	Converted into a Dispensary.
Coimbatore " ...	6.	Caroor ...	Transferred to the Municipality.
Nilgiri " ...	7.	Seegoor ...	Abandoned.
Canara " ...	8.	Moolki ...	District Officers' Bungalow. Proposed to be made over to them.
Calicut " ...	9.	Munjeri ...	Destroyed by lightning in 1872-73.

7. The total fees collected and the expenditure incurred in the three years are shown below :—

	Receipts.	Charges.
	RS.	RS.
1871-72	11,548	20,004
1872-73	7,259	18,704
1873-74	8,859	30,377
Total ...	27,666	69,085

(True Extract.)

(Signed) H. E. STOKES,
Acting Secretary.

No. 147. MINUTE by the Honorable the PRESIDENT, dated 12th Novembe 1875.

These Proceedings of the Board of Revenue are in reply to a call of Government arising out of doubts as to the policy which imposes on Local Fund Boards the expense of maintaining European District Public Bungalows.

Procs., Board of Rev., dated 6th Nov. 1875.

2. This statement shows that in round numbers 180 District Bungalows have been made over to Local Fund Boards in thirty out of thirty-five circles, with a steadily increasing deficit now amounting to nearly quarter of a lakh of Rupees a year = 70 per cent. of the whole charge

				Deficit.	
		RS.	RS.	RS.	Per cent.
1871-72	...	11,548	20,004	8,456	42·2
1872-73	...	7,259	18,704	11,445	61·1
1873-74	...	8,859	30,377	21,518	70·8

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3. The payers for the accommodation are not classified, but it may safely be assumed that nine-tenths are District Officers of Government; where planters, &c., most congregate (Malabar, Canara, Neilgherries, South Arcot,) the proportion of fees to expenditure has been specially low. It is not, I fear, to be supposed that Native Members of Local Fund Boards and Municipal Commissioners have invited this burden. Presidents of Local Fund Boards and Municipalities and the official section of these bodies have, it may be assumed, imposed this charge on the funds they administer.

4. The discussion rose out of a proposal to appropriate Rupees 5,000 to build a new bungalow on the ghaut leading to the projected dam of the Peryur River in Madura for all practical purposes for the Engineer's staff alone. I then remarked :—

"I gather—if my recollection serves me aright—that it was contemplated to apply Local Funds to the purpose of building this bungalow as well as another on this line of road. Now I have the most serious conviction that this is an illegal as well as impolitic application of the native popular Funds; for the administration of which this Government is a mere Managing Trustee and is not justified in putting on them the maintenance or construction of European bungalows for whatever purpose required.

"The Local Funds Act relates to strictly Native and popular Institutions, and the attempt made, in the original Bill, to put Government and Administrative structures, bungalows and the like, on the people in this form was defeated and abandoned by unanimous consent by the Legislature, before the Act was passed. The provisions of the law confine its application, as above said, to strictly Native Institutions, and no conceivable legal construction of the word can, I believe, bring European bungalows under the category of Native "Choultries"—a limiting term advisedly retained in the enactment.

"I believe, therefore, that the policy of Government orders passed on *quasi* resolutions of the various Local Boards—under irresistible European influences—has no sanction in law. And I consider that our policy in this subject should be deliberately reconsidered as at variance with the provisions of the Act.

"I am aware that this reconsideration is somewhat hampered by the action of the Government of India in respect to these European bungalows. In former days this accommodation for Europeans was granted by the State under strictly exclusive rules, and under these conditions a large number of bungalows were constructed all over the country for the accommodation of European travellers and officers, who alone might use them.

"The Government of India saw good reason some years back to change this policy. They threw these European Institutions on the local Governments with the sound instruction that they must make them self-supporting; and they sanctioned the appropriation of all fees for occupation to that purpose. The latter condition could not be fulfilled in respect to a large number of these structures, and many were, I believe, got rid of as unprofitable bargains; others were ceded to the local European officers of the District in which they were situated on condition of maintaining them, which was done by subscribing a few days' tentage to the District Bungalow Fund, or in some other manner. A certain number have been retained by the Government as self-supporting on the Bungalow Fund, which has practically been a Provincia

Fund for the whole Presidency. Few, if any, new bungalows have been constructed since this change of policy. The conditions, though hard, were sound and had been in operation for years before the inauguration of the Provincial system or the enactment of the Local Funds Act.

"The Government of India has adhered to this policy of self-support despite earnest solicitations; and has forbidden, since the Provincial system was inaugurated, any transfer of these European bungalows to any head of the Provincial grant, appropriated as it is to the then existing public purposes.

"It need scarcely be added that the proposal to transfer the European public bungalows, thus wisely arranged for, to our Native local tax-payers had no place in the discussion of the Municipalities or Local Funds Acts, or intention of the Legislature. Their maintenance is not one of the purposes to which these funds are by law assigned.

"In some recent orders a proviso has been added that the bungalow is to be open to all comers, which adds, I think, a slight to a wrong. The respectable Natives are debarred absolutely from using bungalows in common with Europeans without pollution. It would simply be a degradation to our European officials and travellers, and a grave political blunder to have to share these institutions with the Pariahs who might do so, could they afford the fee. The whole thing is too transparent to be misunderstood by any one and I have been spoken to by respectable Natives in terms of the strongest disapproval of our action in this matter.

"But the greatest danger lies in the excuse the measure gives for extravagance. I have heard of one Collector putting excessive establishments into his bungalows in which he now has a pride; of another who has even ordered articles of furniture from England and so on.

5. The action taken in regard to their transfer is sought to be justified by the following Resolution* of the Government of India :—

"Staging bungalows are not a Public Works charge* * *. But the Governor-General in Council considers that only those travellers' bungalows should be charged to Imperial Revenue which are maintained by Government in Foreign States: all other travellers' bungalows should be maintained from Local Funds, and all charge against Imperial Revenue on account of the latter class of bungalows should cease everywhere by the end of next year."

6. The original Resolution is not put up and may possibly refer to the Local Funds of other Presidencies, which are on a different legal position. Be this as it may; I should doubt the legal validity of the Resolution as respects Madras and still more the intention of the Government of India to sanction the consequences shown. The Board remarked :—

Procs., 15th July 1871, No. 2960.

"They are, therefore, of opinion that the present balance of Rupees 24,000 must be replaced in future years either by contribution from the Local Funds of the several districts or by an assignment from the Provincial Services. It seems at first sight scarcely fair that Local Funds should be expended on buildings used by European travellers; but it must be remembered that such travellers do a great deal to aid producers in finding a market, and that in some places, Malabar for instance,

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* 3rd February 1871, No. 620, F. D.

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where bungalow expenditure is large, they are especially useful in this respect and even pay an appreciable portion of the road-cess. Moreover, Native chuttrums may be, and often are, aided from Local Funds."

Procs. of Govt., dated 8th

7. And the Government added :—

"Under these circumstances and as the Government of India have decided that travellers' bungalows must henceforth be maintained from Local Funds,* the Board will communicate with Collectors of Local Fund Boards in view to the transfer to those Boards of all public bungalows which are actually available for and useful to travellers."

8. As above shown this has been very generally done with, as I hold, very bad results.

9. We have now before us a proposal to employ permanent Sweeping Establishment in all bungalows of the Salem District. Hitherto the bungalow sepoy has got a sweeper for the convenience of a traveller when passing through, the traveller paid and no establishment charge was incurred. Now we are asked to provide a permanent establishment—the proposed charge is small, but not so if multiplied by 100 or 150 bungalows, and it is these small extravagances, always plausible, generally reasonable, that have run up the expenditure from Rupees 20,000 in 1871-72 to Rupees 30,000 in 1873-74.

10. Again, the President of Malabar seeks to add the bungalows at Madalagu with an establishment of Rs. 48 a-year to an already exceptionally serious burden on the Local Funds of a district which fails to pay its way in any one respect and needs every pie we can save and this in the face of a steadily increasing charge and a deficit of 75 per cent.

Pro. Board of Rev., 14th Sept. 1875, No. 2147.

	Expenses. RS.	Fees. RS.
1871-72	1,875	561
1872-73	2,032	468
1873-74	2,314	546
	6,221	1,575

Deficit 4,646 = 75 per cent.

11. I cannot consent to sanction either proposal.

12. Not only so; I hold that Government should at once withdraw from a wrong position with reference to Local Funds, and restore the *status quo* in which the Government of India placed the matter prior to 1871. This is, I hold, the only one compatible with the law.

13. I would sell the bungalow at Pothanore. The statement of expenditure and revenue given in Collector's letter is conclusive against Local Fund Board accepting it.

Proceedings Board of Revenue, dated 26th August 1875.

(Signed) W. ROBINSON.

No. 148. ORDER THEREON, 15th January 1876, No. 93.

With their Proceedings of the 6th November 1875 the Board of Revenue submit a tabular Return showing the number and condition of those Public Bungalows that have been from time to time transferred to Local Fund Boards, together with the expenditure and receipts connected with them. The number of bungalows transferred was, it appears, 189, distributed over thirty circles; nine have been or will be abandoned or otherwise disposed of; and the average yearly net cost has been Rupees 460 per circle.

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* See Resolution, dated 3rd February 1871, No. 626.

2. These buildings, originally erected under approved policy from State Funds, form a valuable property, which has now been made over to Local Fund Boards with a view to its maintenance for the same useful purpose for which it was intended, and the charge on Local Funds is now shown to form but a trifling debit against the large sums annually contributed from Provincial Funds for the construction and maintenance of the communications of which the Travellers' Bungalows are a necessary adjunct.

Provincial Grants.

	For Roads.
	RS.
1871-72	9,16,990
1872-73	11,26,000
1873-74	11,58,150
1874-75	11,42,050
	43,43,190
1875-76	11,11,610
	54,54,800

3. The proposals contained in the other papers recorded above are accordingly approved and sanctioned.

(Signed) W. HUDLESTON,
Chief Secretary.

Exd. T. O'Connor.

of Public Bungalows.

White Minute

Govt. of 1876: Madras.

FINANCIAL.

To

The BOARD of REVENUE,
&c., &c., &c.

Dated January, 15th.
Issued
Recd. Encl.

G.O., 15th January 1876, No. 93.

JANUARY.
Nos. 142—148.

Local Funds—Bungalows.—Orders passed on Proceedings of the Board of Revenue, forwarding a Return of the number, condition, and annual expenditure incurred on the several Public Bungalows transferred to Local Fund Boards.

The principle of the Hon'ble W. Robinson's objection to the charge of Public bungalows on Local Fds. He states that Natives are not warranted in providing for the exclusive convenience of Europeans at the cost of Native contributors to exceptional taxation for purely local purposes — is one wh. has my entire sympathy & approval but I think that his application of it is altogether beyond the requirements of the case.

How does the matter stand? The Govt has made over to the Local Fds. a considerable number of valuable buildings constructed for a special purpose at State cost under a long established & approved policy. The Govt. also gives to the Local Funds a very considerable grant every year altogether in excess of anything that the Act contemplated to aid them in maintaining the communications of the country. The grant is estimated for the coming year at R. 8,30,000 — The existing

White Minute

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Read Proceedings of the Board of Revenue, dated 2d. July 1875
17
" ——— " ——— " ——— .. 14: Septr 1875
26: Augt: 1875
No 2413
: Novr 1875

of these bungalows is almost essential to almost Europeans & Eurasians travelling in this country. For they cannot use the native choultries &c. which exist in large numbers & are constantly being added to — the State rendering to them in every instance an endowment for maintenance from State revenues chiefly by grants of unassessed land —

The present position of the T. Bungalow account is that 180 Bungalows in 30 L. F. circles are maintained for the accommodn. of travellers at an average yearly net cost of Rs. ~~717~~ 460. per circle. The average yearly grant from Provincial funds to the Road fund &c. covers this bungalow charge (I believe) being at least Rs. 26000.

I confess that I am unable to see any objection in principle

P.S. I may add that recent papers show that respectable Natives travellers also do use them

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to this arrangt. — I gather that Mr. Robinson felt no hesitation abt. maintaining these bungalows from Provincial funds. Others have permitted the same thing to maintain them from a fund wh. Provincial funds contribute in the proportion of some 30 to 1. as compared to the net charge for the bungalows —

The objection I understand was raised when the L.F. bill was under discussion, was to raising funds for building Cutcherries &c from local taxes.

I don't think any proposals for building Public bungalows from L.F.ds. have ever been made by the L.F. Bd. or the Rev. Bd. or approved by Govt. The suggestion regarding the proposed bungalows along the line of the Periyar works may have originated in the Secretariat or in

ceedings
of Revenue
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as to the
imposes
d Boards
maintaining
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uch shows
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ngalows
le over
Boards
circles — with
a steadily increasing
deficit now amounting
to nearly quarter of lakh
of

In other words 30 circles are enabled at a yearly cost to the fund of Rs. 717 each to maintain the long established assistce. to travellers of a higher class afforded by Public Bungalows.

Write Minute

the P.W.D. but the papers are not in the bundle. But in any case travellers bungalows & Taluk Cutcherries are not in the same category. I think it is undoubtedly appropriate that the charge of Road bungalows should remain with those who have charge of the roads.

That the general interests of the native community are greatly served by providing facilities for Europeans & Eurasians to travel off the lines of rail & away from large towns, does not to my mind admit of question.

I entirely concur in Mr. Huddleston's statement of the facts of the case and in his argument

While saying all this, I am anxious to reduce the charge to the L.F. as much as possible, consistently with not excluding the humbler European or Eurasian traveller from this use. But it must be remembered that the more largely these bungalows are used the more be reduced the net charge agst. the fund. To exclude the possibility of their use by Dt. officers who pay the fees as do others, is to my mind preposterous.

19. Nov. 75.

and in leaving these Bungalows at a charge on Local Funds care being taken that the charge remains as now moderate

19/Nov/75

Kindly draft in reply [illegible]

Read Proceedings of the Board of Revenue, dated 2d July 1875

" ——— " ——— " ——— " 14: Septr 1875

" ——— " ——— " ——— " 26: Augt: 1875

No 2413

" ——— " ——— " ——— " 6: Novr 1875

Immediate

Procs: Brd: of Rev:
d/ 6: Novr 1875

These Proceedings of the Board of Revenue are in reply to a call of Government arising out of doubts as to the policy which imposes on Local Fund Boards the expense of maintaining European District public Bungalows.

The statement shows that in round numbers 180 District Bungalows have been made over to Local Fund Boards in 30 out of 35 Circles – with a steadily increasing deficit now amounting to nearly quarter of lakh of

			Deficit	
			Deficit	Per Cent
	Rs.	Rs.	Rs.	
1871-72	11,548	20,004	8,456	42.2
1872-73	7,259	18,704	11,445	61.1
1873-74	8,859	30,377	21,518	70.8

In other words 30 circles are enabled at a yearly cost to the fund of Rs. 717 each to maintain the long established assistance to travellers of a higher class afforded by Public Bungalows.

"the maintenance or
Construction of European
"Bungalows for whatever
"purpose required".

The Local Funds Act
"relates to strictly Native
"and popular Institutions
"and the attempt made
"– in the original draft –
"to put Govt. and
"Administrative Structures,
"bungalows and the
"like, on the people in
"this form was defeated
"and abandoned by
"unanimous Consent
"by the Legislature,
"when the Act was
"passed. The provisions
"of the Law Confine its
"application, as above
"said, to strictly Native
"Institutions and no
"Conceivable legal
"Construction of the word
"Can, I believe, bring
"European Bungalows
"under the Category
"of Native "Choultries."
"– a limiting term
advisedly

"advisedly retained in
"the Enactment".

"I believe therefore
"that the policy of Govt:
"Orders passed on
"quasi resolutions
"of the various local
"Boards – under irresist-
"-ible European influences
"has no sanction in
"Law – And I consider
"that our policy in
"this subject should
"be deliberately
"reconsidered as at
"variance with the
"provisions of the Act."

"I am aware that
"this reconsideration is
"somewhat hampered
"by the action of the
Govt: of India in respect
"to these European
"Bungalows. In former
"days this accommodation
"for Europeans was granted
"by the State under
"strictly exclusive rules,
"and under these
"Conditions a large
"number of Bungalows
"were Constructed
"all over the Country
for

"for the accommodation of European travellers and officers who alone could use them."

"The Govt: of India saw good reason some years back to change this Policy and threw these European Institutions on the local Governments with the sound instruction that they must make them self-supporting and sanctioned the appropriation of all fees for occupation to that purpose. The latter condition could not be fulfilled in respect to a large number of these structures and many were, I believe, got rid of as unprofitable bargains; others were ceded to the local European officers of the District in which they were situated on condition of maintaining them — which was done by subscribing a few days' tentage to the District Bungalow Fund or in some other manner. A certain portion has been retained by the Government as self-supporting on the Bungalow Fund, which has practically been a Provincial Fund for the whole Presidency. Few, if any, new Bungalows have been constructed since this change of policy. The conditions — though hard — were sound and had been in operation for years before the inauguration of the Provincial System or the enactment of the Local Funds Act."

"The Govt: of India has adhered to this policy of self-support

despite

"despite earnest
"solicitations and
"has forbidden since
"the Provincial System
"was inaugurated any
"transfer of these
"European Bungalows
"to any head of the
"Provincial Grant
"– appropriated as
"it is to the then
"existing public
"purposes."

"It need scarcely
"be added that the
"proposal to transfer
"the European Public
"Bungalows – thus
"wisely arranged for –
"to our Native local
"tax-payers had no
"place in the discussion
"of the Municipalities
"or Local Funds Acts,
"or intention of the
"Legislature. Their
"maintenance is not
"one of the purposes
"to which these funds
"are by Law assigned"

"In some recent orders
"a proviso has been
"added that the Bungalow
"is to be open to all comers,
"which adds, I think, a
"slight to a wrong. The
"respectable natives
"are debarred absolutely
"from using Bungalows
"in common with
"Europeans without
"pollution. It would
"simply be a degradation
"to our European officials
"and travellers, and
"a grave political
"blunder to have to
"share the institutions
"with the Pariah who
"may do so, could they
"afford the fees. The
"whole thing is too
"transparent to be
"misunderstood by
"any one – native or
"European – and I
"have been spoken to
"by respectable natives
"in terms of the strongest
"disapproval our action
"in this matter". But

"But the greatest "danger lies in the "Excuse the measure "gives for public — "selfishness and "Extravagance. I have "heard of a Collector "putting Excessive "Establishments into "his Bungalows in "which he now has "a pride — of one who "has even ordered "some articles of "furniture from "England for his "Bungalows. We "have in fact put "a White Elephant "on the Country tax-payers, "and it is, I believe, "futile to hope that "administration "can effectually or "long check these things. "The Evil must go "on increasing in "intensity as time

passes

"passes and the "first false step "can no longer be "traced. I am — "satisfied that the "Law does not admit "of the Existing — "arrangement".

The action taken in regard to their transfer is sought to be justified by the following * Resolution of the Govt: of India

* 3rd Feby: 1871
No: 620. PD

"Staging bungalows are "not a Public Works "charge . . . But the "Governor General in "Council considers "that only those travellers' "bungalows should "be charged to Imperial "Revenue which are "maintained by Govt. "in foreign States: "All other travellers' "bungalows should "be maintained from

Local

"Local Funds, and
"all charge against
"Imperial Revenue
"on account of the
"latter class of
"bungalows should
"Cease Everywhere
"by the End of next year".

The original Resolution is not put up and may possibly refer to the Local Funds of other Presidencies, which are on a different legal position. Be this as it may; I should doubt the legal validity of the Resolution as respects Madras and still more the intention of the Govt: of India to sanction the consequences shown. The Board Remarked:-

"They are therefore
of ~~of~~ opinion that the
"present balance of
"Rs 24,000 must be

Proceedings 15: July 1871.
No 2960.

Progs: Govt. 78

"replaced in future
"years either by Contribution
"from the Local Funds
"of the several Districts
"or by an assignment
"from the Provincial
"Services. It seems at
"first sight scarcely
"fair that Local Funds
"should be expended
"on buildings used by
"European Travellers;
"but it must be
"remembered that
"such travellers do a
"great deal to aid producers
"in finding a market,
"and that in some places,
"Malabar for instance,
"where Bungalow Expenditure
"is large, they are especially
"useful in this respect
"and even pay an
"appreciable portion
"of the road-Cess. Moreover
"Native Chuttrums may
"be and often are, aided
"from Local Funds".

And the Government added:-

"Under these circum:
:"stances and as the
"Govt of India have
decided

"decided that travellers
"Bungalows must
"henceforth be maintained
"from Local Funds & the*
"Board will communi:
:cate with Collectors
"of Local Fund Boards,
"in view to the transfer
"to those Boards of
"all public bungalows
"which are actually
"available for and
"useful to travellers:

As above shewn this has been very generally done with, as I hold, very bad results –

We have now before us a proposal to employ permanent sweeping Establishment in all Bungalows of the Salem District. Hitherto the Bungalow Sepoy has got a sweeper for the convenience of a traveller when passing through, the traveller paid and no Establishment charge was incurred – now we are asked to provide a permanent Establish:ment – the proposed charge is small, but not so if multiplied by 100 or 150 Bungalows, and it is these small extravagances, always plausible, generally reasonable that have run up the Expenditure from Rs: 20,000 in 1871/72 to Rs: 30,000 in 1873-74

Procgs: Bd: of Rev:
of 14: Sept 1875 No 2147

Again the President of Malabar seeks to add the Bungalows at Madakpu with an Establishment of Rs: 48 a year to an already exceptionally serious burden on the Local Funds of a District which fails to pay its way in any one respect and needs every pie we can save and this in the face of a steadily increasing charge and a deficit of 75 per cent.

	Expenses.	Fees
1871-72 –	1,875 –	561
1872-73 –	2,032 –	468
1873-74 –	2,314 –	546
	6,221,	1,575

Deficit 4,646 = 75 per cent

I cannot consent to

* See Resolution of 3rd May: 1871
No 626.

to sanction either proposal

Not only so. I hold that Govt should at once withdraw from a wrong position with reference to Local Funds and restore the *status quo* in which the Govt: of India placed the matter prior to 1871. This is, I hold, the only one compatible with the Law.

I would sell the Bungalow at Pottanore. The statement of Expenditure and Revenue given in Collector's letter is conclusive against L. F. Board accepting it

12/11 Robinson

Progs: Bd: of Rev: 26 Augt/75

-1461N

S. G. 3 d/ 15th Jany 1876. Finl

[illegible]

Proof of this to be sent [illegible] 15/1

This question seems to have been twice noted adversely to Mr Robinson's views. I think we had better discuss this matter in Council — I am quite willing to limit the number & expenditure of Bungalows used solely for Europeans & E. Indians but I am not prepared for the ~~[illegible]~~ sweeping measure of abolishing all shelter for these classes

---

Financial Department. 135

1408

PROCEEDINGS of the MADRAS GOVERNMENT.

READ the following ~~letter~~ Pros. of the Board of Revenue of 2nd July 1875, No. 5961.

Order thereon.

[illegible] proposal of the Salem Local Fund Board to employ a sweeper at each [illegible] Bungalow in the Circle, involving, as shown by them, an annual charge of Rs. 9[illegible] from [illegible] Rs. 50.

The Governor in Council is opposed to any increase in the expenditure incurred on account of

I expect that some such note against any increase of expenditure on Pub. Bungalows disposed that my Minute (or note) on this subject in 1873 may be sent up. [illegible] 22/9

Note recorded in the Rev. Dept., whence it has been obtained, is now submitted.

Read also [illegible] Proceedings of [illegible]

I'd sanction the charge. [illegible]

I have had the advantage of reading the Notes recorded by the Hon'ble Messrs Robinson & Sim on public Bungalows — & tho' Mr R's argument is logically correct Mr Sim's appears to me to afford the practical solution of the question — we must restrict any extravagance on public Bungalows but we must not ignore European & East Indian travelling requirements. R.C.

I concur with the Hon'ble [illegible] with the Hon. Mr Sim & with the Hon. W. Ellis.

A valuable property has been handed over to the Local Fd. Bd. It is extremely useful to the country generally & should be maintained if not quite self-supporting. To allow it to go to ruin would be the worst possible economy. [illegible]

It is bad economy to disallow expenditure necessary to keep valuable property in good order. Do the Salem Bungalows pay their expenses? No.

The receipts in 1873-4 were Rs 350
" 4-5 — Rs 150 — x

The charges in 1872-3 Rs 330
The estd. [illegible] for [illegible] Rs 540 but 1874-5 [illegible] estimated Rs 330 x

(Vide para 8 of B. R. Pro. 30 April 74 No. 766)

CM

of Bungalows, but accords his sanction to the appropriation of the saving of Rs 40 effected by the non-employment of a Bungalow Sepoy at the foot of the Shervaroy Hills, to the employment of sweepers.

CDM

To

The Board of Revenue

Proposals for bungalow
at Salem Circle

Govt. of 187 } Madras.

To

Dated } 187 , No.
Recd.

Nos.

C.

JM

Please see inside

Recone with
minute 2 Pro. of
Bd. of Rev. of 6/11
12/11 JM

C 12/8

Finl. Department. 39

PROCEEDINGS of the MADRAS GOVERNMENT.

READ the following ~~letter~~ Pros. Bd. of Revenue d/ 26th August 1875, No. 2417.

Order thereon

The Governor in Council sanctions the transfer of the travellers' bungalow at Pottanore to the Local Fund Board, on the condition that the charge for maintenance shall not exceed the receipts, which, it is observed, have fallen from Rs 467-4 in 1870-71 to

I think this is rather
petty meddling for a
Govt. Why not rely
on the L. F. Bd.
making the most
out of the building
taking measures of [illegible]
& the [illegible] of the
[illegible] being rejected
I would pass the transfer
See minute
JM
12/11

to Rs 146 in 1874-75.

2. It is not understood why the ex-+penditure in 1874-75, when there were only 111 travellers, should exceed by Rs 100 that incurred+ in 1870-71, when there were 278 travellers.

+ Rs. 341-11-–

+ Rs 242-8-11

3. His Excellency in Council is entirely opposed to Local Funds being debited with charges for maintenance of bungalows in excess of the income derived from those who occupy them.

This is ~~[illegible]~~ unintelligible & specious declaration of principle that any practice contradicts

12/4

To

The Bd. of Revenue

" P.W. Depot.

" Acctt. Genl.

Govt. of 187 } Madras.

25-

To

Dated 187 , No.

Recd.

Nos.

See my note on Mr R's minute

to Council

43

Financial Department.

PROCEEDINGS of the MADRAS GOVERNMENT.

READ the following ~~letter~~ Pro.s of the Bd. of Revenue dated 6th November 1875.

Order thereon.

With these Proceedings the Board of Revenue submit a tabular return showing the number and condition of those Public Bungalows that have been from time to time transferred to Local Fund Boards, together with the Expenditure and receipts connected with them. This statement was called for in order that the Government might be fully informed to what extent these bungalows are a charge on Local Funds.

Note. Various papers were held over pending the receipt of the information now submitted. An account of them is given in a separate note & they do not require notice in this G.O. unless it be thought desirable to dispose in it of the question whether L F Boards may build as well as maintain travellers bungalows

2. It now appears that the number of bungalows transferred was 189 distributed over 30 circles; ~~that,~~ nine of these since have been are, or will be abandoned, or otherwise disposed of, and ~~that~~ the average net cost has been Rs. 717 per Circle.

3. When dealing with this subject it is necessary to bear in mind that these valuable buildings, the property in which has been absolutely made over to the Local Fund Boards, were constructed for a special purpose at the cost of the State under a long established and approved policy, which recognized that the existence of these bungalows is essential to allow of Europeans and Eurasians travelling

which originally created under approved policy from State funds & have now been made over to Local Fund Boards. With a very ~~[illegible]~~ maintenance the same useful purpose for which they were ~~erected~~ ~~[illegible]~~ the charge on L Fund ~~is expected to~~ has been [illegible] Rs 41 [illegible] during the past years

travelling up Country since they are debarred from using Native Choultries, though these institutions are supported by the State which is at all times ready to provide, and as a fact does generally provide, an Endowment for their maintenance by the grant of assessed land.

4. While then it is only right that the requirements of every section of the Community should be considered, and while there can be no question that the general interests are greatly served by the provision of facilities for the classes who frequent these bungalows to travel throughout the rural districts, it must also not be overlooked that a very considerable grant from

from Provincial Funds is yearly made to Local Funds, and that it is altogether in excess of anything that is contemplated in the Act that created them.

5. In view of all these circumstances, the Government have no hesitation in allowing the charge of Public or Road Bungalows to remain with, or be transferred to, Local Fund Boards, and it is undoubtedly appropriate that the charge should remain with those with whom rests the maintenance of the Communications of the Country.

6. At the same time care must be taken, first that the system is not abused, and secondly that the

the contributes to Local Funds from Provincial Funds during the same period amounts [illegible] averaging [illegible] Rs

the bungalows are made really useful by bringing the accommodation thus afforded within the reach of the humbler class of travellers, and it must be remembered that the more largely their use is extended the more will the burden of supporting them be reduced.

To
The Board of Revenue.

Exd. R.C. Dr

Charge of Public Bun-
galows to be transferred
to Local Fund Boards

Govt. of 187 } Madras.

To

Dated } 187 , No.
Recd. }

Nos.

I don't think all
this is necessary
Merely state the grand
fact as ascertained
& add that it is observed
that the valuable property
created under a expend^g since
from State funds has been
trfd to the Local Fd^s for
the maint^ce of the same and
[illegible]

is so much -

Local Funds - Bungalows

Financial Dep^t.

49 18^p

Proceedings of the Madras Government

Under date the

Bring this to me after being printed - Reference to this Dept must put this up with other papers arising

Read the following papers.

5 Pro: B^d. of Rev^e. dated 6 Nov^r. 1875: ✓
2 ——— D^o ——— D^o — 2 July 1875 N^o 5961 ✓
3 ——— D^o ——— D^o — 26 August 1875 N^o 2417 ✓
4 ——— D^o ——— D^o — 14 Sept^r. 1875 N^o 8332 ✓
6 Minute by H. E. the Governor 12 Nov^r

Read again Gov^t. Order dated 2 Dec^r. 1874 N^o 2023.

15 Jany 76, No 93

With their Procee:dings of the 6 Nov^r. 1875 the Board of Revenue submit a tabular return showing the number & condition of those Public Bungalows that have

have been from time to time transferred to Local Fund Boards, together with the expenditure & receipts connected with them. The number of Bungalows transferred was, it appears, 189 distributed over 30 circles; nine have been or will be abandoned or otherwise disposed of; & the average yearly net cost has been Rs 460 per circle.

2. These buildings, originally erected under approved policy from state funds, form a valuable property, which has now been made over to Local Fund Boards with a view to its maintenance for the same useful purpose for which it was intended & the charge on Local Funds is now shown to form but a trifling debit against the large sums annually contributed from Provincial Funds for the construction & maintenance of the communications of which the travellers' Bungalows are a necessary adjunct.

3. The proposals contained

The average cost seems to be . 767 being $\frac{23028}{30}$

The average net cost appears to be 460 being arrived at thus

Total receipts for the three years ... 27666.

Average for one year 9220

do for one circle - 307

Total charges for the three years ——— 69085

Average for one year - 23028

- Do - for one circle - 767

The net cost ∴ is 767 - 307 = 460.

Provincial grants.

	For roads
	Rs
1871-72 ----	9,16,990
1872-73 ----	11,26,000
1873-74 ---	11,58,150
1874-75 ---	11,42,050
	43,43,190
1875-76 ---	11,11,610
	54,54,800

contained in the other
papers recorded above
: are accordingly approved
& sanctioned.

To the Board of Revenue
— " Revenue Dept
— " Public Works Dept

4
6 } Despd 28/11/76
11 }
20
52 Lo-Eo-o
Lo Eo-M to 15C for Office

G.O.

Loc[redacted] Fund Bungalows -

Financial 1876 Despt

No. 93. —

Proceedings of the

Madras Govt.

Dated 15" Jany/76

No. 142 @ 148. —