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MADRAS RECORD OFFICE.

Government of Madras.

Financial DEPARTMENT.

G.O. No. 2014		Press / Mis.
107-108.		107-108
Dated	13-10-	1875.

8/9

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Local Funds—Education.

No. 107. Read the following Proceedings of the Board of Revenue, dated 1st September 1875, No. 2453 :—

Read the following letter from E. THOMPSON, Esq., Acting Director of Public Instruction, to H. E. STOKES, Esq., Acting Secretary to the Board of Revenue, dated Madras, 4th August 1875, No. 1,833 :—

I HAVE the honor to forward, for transmission to Government, a letter received from the President of the Local Fund Boards of Ganjam, with its enclosures.

2. The proposed schools are to be on the combined system ; the masters not receiving the fees, but being paid fixed stipends, with *half* the usual results grant awarded upon the examination of the Deputy Inspector. The rules drawn up by the Chicacole Local Fund Board differ in some respects from those adopted in other districts, but as Government do not seem to think it necessary that there should be absolute uniformity throughout the Presidency (*vide* G. O., Financial Department, 30th April 1874, No. 741, and G. O., Financial Department, 30th July 1874, No. 1,266), this of itself can hardly be objected to.

3. I do not quite understand on what principle the salaries have been attached to the schools. In Rule 4 considerable stress seems to be laid upon the number of boys in attendance, but in the accompanying Nominal Roll there are schools with an expected attendance of sixteen, twenty, and twenty-five, all paid at the minimum rate of 4 Rupees. Other schools again, where the attendance is expected to be twenty-five, are to have a master upon 5 Rupees. Again, taking the first half-dozen places mentioned in the roll ; Lakshminarasapeta, Arsavelli and Singapuram have nearly the same population, and, accordingly, thirty boys are expected to attend each school. Why then should the master of the last have 6 Rupees a-month while those of the two former only receive five? and why are the thirty boys at Lakshminarasapeta expected to earn only Rupees 30 as grant for their master, while the same number at Arsavelli are expected to earn Rupees 40, and those at Singapuram Rupees 50? Similar discrepancies are observable with regard to Vadada and Barsavelli, and in fact throughout the list. This may perhaps arise from local peculiarities well known to the Chicacole Board, or from the statistics of existing schools, but it would have been more satisfactory if some explanation of these discrepancies had been afforded.

4. As, however, these are comparatively minor matters, and as the Local Fund Board seem to regard their measure as in some degree experimental (see their remarks on school-sheds, furniture, &c.), I think there can be no harm in the scheme being tried, and recommend it for sanction accordingly.

ENCLOSURE No. 1.

From R. DAVIDSON, Esq., Acting President of the Local Fund Boards, Ganjam, to E. THOMPSON, Esq., Acting Director of Public Instruction, Madras, dated Russelcondah, 20th July 1875, S. No. 588.

WITH reference to G. O., Financial Department, dated 29th January 1875, No. 172, I have the honor to forward, for transmission to Government through the Board of Revenue, a revised scheme of Local Fund elementary schools proposed to be established in the Chicacole Circle,

together with a copy of the Resolution, dated 17th May 1875, passed by the Chicacole Local Fund Board on the subject.

2. It will be observed that the Local Fund Board have resolved to establish eighty-three schools on the combined system of results grants and fixed salaries against twenty-three schools originally proposed.

3. It is estimated that by the present scheme 2,014 boys will receive primary education in the Circle, at an annual cost of Rupees 7,260.

4. The average annual cost for educating a pupil is estimated at Rupees 3¾ or Annas 5 a month.

5. As a rule the new scheme provides schools for all those villages in the Circle, the population of which is over a thousand.

6. The Local Fund Board have resolved not to construct school-sheds at their expense, nor to provide the schools with furniture, &c., the teachers themselves are expected to provide school accommodation and other contingent charges.

7. With the exception of a school at Parlakimidi, where it is proposed to appoint a teacher at Rupees 25 per month, the Local Fund Board have resolved to fix the monthly payment of teachers at Rupees 8, 6, 5 or 4 according to the strength of the school.

8. The classification of the schools with reference to the salaries of the masters is as follows :—

					RS.
1	of Class	I.	the master of which will receive		8
9	of ,,	II.	do.	do. each...	6
8	of ,,	III.	do.	do. do.	5
64	of ,,	IV.	do.	do. do.	4
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Enclosure No. 2.

Extract from the Proceedings of the Chicacole Local Fund Board at a Special Meeting held on 17*th May* 1875, *at Chicacole.*

Present :—

1. W. F. Grahame, Esq., Acting Vice-President.
2. P. Krishnaiya Pantulugar, Manager of Parlakimidi.
3. C. Yagnannah Pantulugar, Deputy Inspector of Schools.
4. F. Venkatarao Pantulugar.
5. E. Sanjivarao Pantulugar.

* * *

3. Read again the undermentioned Government Orders, with regard to the school scheme of the Chicacole Circle.

(1.) G. O., Financial Department, No. 172, dated 29th January 1875.
(2.) Do. do. ,, 1,589, ,, 21st September 1874.
(3.) Do. do. ,, 385, ,, 7th March 1874, paragraph 8.

Read also G. O., Financial Department, No. 746, dated 30th April 1874, directing that the combined system of fixed salaries and results grants ought to receive a fair trial.

The Board is unanimously of opinion that the combined system of results grants and fixed salaries is better than the system of fixed salaries alone, and that the same already provided in the budget may be made to provide for the education of a much larger number of children than the scheme returned by Government provided for.

The Board accordingly resolves to open eighty-three schools on the combined system, and to do away with the two salaried schools at Jalmoor and Calingapatam. The particulars of these

schools are given in the annexed list. The subjoined abstract shows in comparison the old and new schemes:—

Items.	Old Scheme.	New Scheme.
Number of proposed schools	23	83
Number of villages which these schools will provide for.	165	347
Attendance of boys expected	645	2,014
Probable receipts from school-fees Rs.	300 0 0	963 0 0
Total cost of all the schools. ,,	9,000 0 0	7,260 0 0
Average annual cost per pupil. ,,	14 4 10	3 12 6
Total population of the Circle	541,978	547,595 according to the census of 1871, and excluding the Maliahs.
Total population to be provided with education.	100,000	251,146 leaving out the Municipality of Chicacole and villages which have results grants schools the population of which is 32,632.
Total population thus provided with means of education.	... ...	283,778

The proposed schools are evenly distributed throughout the Circle as follows :—

	Schools.
Chicacole Taluq including Narasanapeta Division	33
Tekkali Division	14
Parlakimidi Estate...	36
Total ...	83

In selecting villages for opening schools, the following points have been borne in mind:—

(a) The educational wants of each village selected for a school and of the villages around.

(b) Whether there is a results grants school at the place already or not.

(c) Population of the union and the facility for the boys of the outlying villages to attend the school.

(d) Opinion of the local educational officer, *i.e.*, the Deputy Inspector of Schools.

As a rule, the new scheme provides schools for all those villages in the Circle, the population of which is over a thousand.

The provision in the Budget for 1875-76 for the twenty-three schools by the old scheme is as follows :—

	RS.
Construction of school-sheds	2,030
Salaries of Teachers	5,060
Servants in schools	830
Miscellaneous, such as furniture, purchase of books, contingencies, &c.	1,080
Total ...	9,000

Under the present scheme, the Board thinks it undesirable to construct school-sheds or to provide servants or furniture, &c. As in the case of pure results grants schools, the teachers themselves must find accommodation for their schools, and purchase their own books, &c. If, after a fair trial, the Board be satisfied that it is necessary to build a school-shed in any particular case or to provide furniture, &c., it will be prepared to provide them. As matters now stand, the Board prefers to utilize as much of the educational allotments in the budget as possible for teachers' salaries and grants. This is the only way the Board sees under which "the sum now allotted may be made to provide for the education of a much larger number of children" as required in G. O.,

Financial Department, No. 172, dated 29th January 1875. For the schools now proposed, the Board finds the budget provision ample. Further, the total budget allotment for results grants is Rupees 2,650. Last year seventy-three results grants schools actually drew a grant of Rupees 2,255-8-0. Of these seventy-three schools, it is proposed to turn into Local Fund Schools fifty-four which drew a grant of Rupees 1,768-12-0. The Board fears that their stabilty is more than doubtful, if they be not turned into Local Fund Schools on the proposed system, partly salary and partly results grant. Hence the necessity of the step taken in this matter. The remaining nineteen schools are too small for the combined system, and will, therefore, continue to receive results grants as heretofore. The Board is averse to opening more schools just now. It will watch the progress of education in the Circle with the liberal means afforded by the present scheme, and hereafter will open more schools if the system works well.

Of the Rupees 2,650 provided in the budget for pure results grants, it is probable that under the now proposed arrangements a sum of Rupees 2,000 will not be required for results grants and will lapse to General Funds.

The following is a financial statement of the new scheme :—

	Rs.	Rs.
A. Budget provision for salaries, &c., as detailed above ...	9,000	
Saving from the allotment for results grants	2,000	
		11,000
B. Cost of the eighty-three schools, salaries	4,596	
Results Grants	2,664	
		7,260
Probable surplus		3,740

The Board thinks that in the first year the amount required for results grants will be even less than Rupees 2,664, although more may be required in future years as education progresses.

The present scheme leaving out pure results grants villages provides education for nearly one-half of the population in the Circle, while the proposed expenditure is 15 per cent. of the assets of the General Fund. The objection taken to the old scheme was that it provided education for one-fifth of the population, while the expenditure was estimated at 37 per cent.

To ensure the proper management of the schools now proposed, the Board has drawn up the following rules, and hopes that they will go a long way to check frauds and laziness on the part of teachers, while ensuring the success of the institutions.

1. No results grants will be allowed at a place where a mixed salary and grant school may hereafter be established.

2. No results grants will, as a rule, be given at any place within 1½ miles of a village where such a school may be established.

3. Over and above the fixed salary, results grants will be given at half* the usual rates, no matter how many boys there are in the school. The Board is averse to fixing any maximum to the amount of grant payable, lest it should interfere with the exertions of, and discourages hard-working and intelligent teachers.

	Rs.
* 1st Standard	1¼
2nd do.	2
3rd do.	3¼

4. The attendance of boys should not be less than the minimum hereunder prescribed for each school. If it be less, the teachers' pay will, except under extraordinary circumstances, be reduced on the average attendance of boys during the month at 4 Annas per boy.

This rule is made to prevent a lazy teacher from neglecting his school and letting the attendance fall of by his supineness, while he lives on his fixed salary regardless of results grant :—

	Boys.
(1.) For 8 Rs. salary, the average monthly attendance ought not to be less than ...	32
(2.) For 6 ,, do. do. do. ...	24
(3.) For 5 ,, do. do. do. ...	20
(4.) For 4 ,, do. do. do. ...	16

Proceedings of the Madras Government, Financial Department,
13*th October* 1875.

To secure the above attendance, there ought to be on the rolls of each school more boys than the fixed number.

5. The Local Fund Board shall have power, subject to the approval of Government, to close a school where the average attendance of boys for three months is much lower than the minimum above prescribed.

6. As a rule, no free scholars will be allowed. A fee of 1 Anna will be charged in the first and second classes, and 2 Annas in the third class. These fees may be lowered if necessary.

7. No fourth class will be allowed to be opened in any of the schools ; nor will any English be allowed to be taught in them.

8. No entrance fee will be levied.

9. The Local Fund Board shall have discretion as to how the school fees collected in these schools shall be spent. The teachers are not to appropriate the fees to their own use, as fixed salaries will be given them under the new system. From the fees will generally be met the contingent expenses of the school if any, prizes to boys, &c.

10. As regards the eligibility of a boy for examination at a school, &c., the rules now in force with respect to pure results grants schools will apply to the mixed schools also.

11. The Inspecting Schoolmaster ought to examine each school once in three months, and the Deputy Inspector once in six months.

12. Half the grants proposed in paragraph 3 *supra* will be given in each school after each half-yearly examination by the Deputy Inspector.

13. The attendance roll of each school will be open for inspection by the taluq revenue officials including Revenue Inspectors, who will sign and initial them whenever they visit the schools.

14. The teachers will send an extract from the Attendance Roll for each month to the Deputy Inspector, who will send to the Local Fund Board an abstract of the rolls of all the schools in the Circle, and will further verify the correctness of the rolls by due inquiry at each of his inspections.

15. The Local Fund Board shall, subject to the advice of the Inspector of Schools of the Division, have power to alter or modify the scheme of subjects to be taught in these schools.

(Signed) W. F. GRAHAME,
Acting Vice-President.
(Signed) R. DAVIDSON,
Acting President.

ENCLOSURE No. 3.—Statements.

SUBMITTED for the orders of Government with reference to G.O., Financial Department, 21st September 1874, No. 1,589, and 29th January 1875, No. 172.

2. The Chicacole Local Fund Board originally prepared a scheme for the establishment of twenty-three schools with salaried masters, but the cost being considered too high, they were directed to prepare a revised scheme, which is now submitted. It is in the opinion of the Board of Revenue one of the best that has come before them, though some details are open to remark.

3. Eighty-three schools on the combined system are provided, one of which for the town of Parlakimidi with 200 boys seems exceptional, but is not specially referred to in the Local Board's remarks. Rupees 25 per mensem are provided for salaries in this school, and Rupees 300 for grants, but it does not appear how many masters are to be employed. The President says only one, but this can scarcely be. At any rate, the sum entered is not too much for such a school, and the

27-9-75.

matter may be left for the Local Board to settle in communication with the Inspector of Schools.

4. The remaining eighty-two schools are expected to have 1,814 pupils in attendance, and to be within the reach of the population of 346 villages with 238,989 inhabitants. The attendance expected is thus less than a tenth of the boys of school-going age (taking these at 9 per cent.), but one-sixth of those in the villages in which the schools are placed, the population of which is 129,273. These villages are, as a rule, of more than 1,000 inhabitants. The salaries of the masters are Rupees 8 one master* (fifty boys), Rupees 6 nine, Rupees 5 eight, and Rupees 4 sixty-four; and those rates are in the Board's opinion moderate. The amount expected to be earned in grants at half rates is Rupees 2,660, or excluding Parlakimidi, Rupees 2,360. Some apparent anomalies in the details given are noticed by the Acting Director of Public Instruction, but, as suggested by him, there are doubtless local peculiarities to explain them, and, for the rest, they are not important.

* *Query.*—Two on Rupees 4 each?

5. The best feature of the scheme is that the Local Board propose to proceed by converting schools already aided on the results system into schools on the combined system, fifty-four out of seventy-three result grant schools being brought into the scheme. The remaining nineteen schools are considered not yet ripe for this measure. The Board trust that in all cases the Local Board will keep on, or engage wherever possible, the existing teachers of the indigenous schools, and that care will be taken to avoid raising the impression that this class are about to be superseded or improved out of their means of livelihood.

6. No school buildings are to be provided, and the teachers are expected to furnish accommodation and books. This has the Board's approval, as it will tend to prevent the schools from losing their private character, and from being regarded as Local Fund schools. But fees are to be levied, and are expected to amount to Rupees 913, and to be credited to the Local Fund; and the contingent expenses of the schools are to be met thereout. This is inconsistent, and books being provided, the other contingent charges will not nearly absorb the fees. The Board would leave the fees to the masters, and not interfere regarding them, or the contingent charges. Some complicated rules have been drawn regarding the attendance whereby the fixed salaries are to be reduced on a certain scale if the average attendance falls below the numbers specified. These provisions are, in the Board's opinion, mistaken and would be complicated in working. It would give the master a stronger interest in the attendance were the fees left to him; and to make up for this, the fixed salaries might be made 20 per cent. lower. The average cost per pupil as computed by the Local Board, *viz.*, Rupees 3-12-6,† is struck upon the gross cost; if the fees to be credited to Local Funds are set against the cost, the average will be Rupees 3-1-11.

†The correct figure is Rupees 3-9-8.

7. The Board would disallow the first and second of the rules framed by the Local Board. (*Vide* G. O., 7th March 1874, No. 385, paragraph 3). If they be allowed, one great guide for the extension of the system will be lost, and the need for extension will be concealed in many cases.

8. They also prescribe a half-yearly examination for results grants. The Director of Public Instruction has not referred to this point, but it seems to the Board that the labor of the Inspecting Officers will thus be unnecessarily increased, and no reason is given for departure from the ordinary rule of annual examination.

9. With these remarks the Board submit the scheme for the favorable consideration of Government, and request early orders.

(True Copies and Extract.)

(Signed) H. E. STOKES,
Acting Secretary.

No. 108. ORDER THEREON, 13th October 1875, No. 2014.

The general question of elementary education in the rural districts being at present under consideration of Government, the present question must be postponed. The provision made in the current year's Budget for Local Fund Schools will thus be set free for other purposes.

(True Extract.)

Officiating Chief Secretary.

To the Board of Revenue.

Exd. W. H. French.

Financial Department
Grant Funds Education

G.O. No 2014

1875.

Board of Revenue

MADRAS.

PROCEEDINGS, 1st SEPTEMBER 1875, No. 2,45

Desp. 11 Sept. 75

Encl. 1

No 125

Received 16 September 75.

SEPTEMBER.

No. 2,453.

Schools, Elementary—in Chicacole Circle Ganjam District.—Revised scheme of Local Fund Board for establishment of certain—on the combined system, submitted for favorable consideration and early orders of Government with remarks.

No 107

Govt. of 1875 Madras.

FINANCIAL.

To

THE BOARD OF REVENUE.

Dated October, 13th.

Issued

Recd.

Rect.

G.O., 13th October 1875, No. 2014.

OCTOBER.

Nos. 107-108.

Local Funds—Education.—The Board of Revenue informed that the general question of elementary schools in the rural districts being under consideration, the question of the revised scheme on the combined system in Chicacole Circle must be postponed.

Local Fund - Circular

11

Financial Department.

PROCEEDINGS of the MADRAS GOVERNMENT.

Read the following ~~letter~~ Proc: of the Board of Revenue dt 1st September 75. No 2453.

& Order thereon. Cobacamund 13 Octr 1875. No 2014

The general question of elementary education in the rural Districts being at present under consideration of Government, the present question must be post-poned. The provision made in the current year's Budget for Local Fund Schools will thus be set free for other purposes.

To

The Bd of Revenue with Statement (30) dispd 22/10

Govt. of {1875} Madras.

To [redacted] Revl

Dated 13th Oct 1875, No.
Recd. 2014.

Nos. 107—108

Local Funds - Education

The Board of Revenue informed that the Revisal question of elementary schools in the rural Districts being under consideration the question of the revised Scheme or the Combined System in Chicacole Circle must be postponed.