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MADRAS RECORD OFFICE.

Government of Madras.

Financial DEPARTMENT.

G.O. No. 543. Press ~~Mis~~

12-13.

Dated 1—4— 1874.

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Proceedings of the Madras Government, Financial Department,
1st April 1874.

No. 12. Read the following Proceedings of the Board of Revenue, dated 26th January 1874, No. 127:—

Read reports from the President, Local Fund Boards, Vizagapatam District, dated 14th August and 2nd September 1873, Nos. 1,227 and 1,297.

The Local Fund Reports of the Vizagapatam and Nursipatam Circles for 1872-73 will be submitted to Government.

2. The President's Report seems to have been prepared before the Accountant-General issued his Statement of the Accounts. The President will revise his figures with reference to the Accountant-General's and submit the result as soon as possible so that it may be in time for the General report.

VIZAGAPATAM.

3. *Receipts.*—The Accountant-General begins the year with a deficit of Rupees 15,208 and adds Rupees 17,328 for Public Works Receipts and Rupees 117 for Miscellaneous Debt Account. The President begins with a balance of Rupees 5,407 and knows nothing of Public Works Receipts or Miscellaneous Debt Account. The result is that the Accountant-General makes the assets of the year Rupees 1,49,132 and the President Rupees 3,170 more.

4. In 1871-72 the assets were Rupees 91,629, but in 1872-73 Government contributed Rupees 3,420 more from Provincial Funds, Rupees 57,268 more were obtained from the Road Cess and the Land Cess, Rupees 633 were contributed by Municipalities towards the cost of Educational Inspection, and the Public Bungalows which were taken by the Local Fund Board with a balance of Rupees 606 yielded Rupees 325 in fees.

5. The increase on Land and Road Cess was due to various causes. The season of 1871-72 was very unfavourable, collections were retarded, and most of the permanent Estates, having compounded under the old Road Cess Act for a period which ended on the 1st July 1872, paid only the old rate of Land Cess. The season of 1872-73 was very favourable.

6. *Expenditure, Public Works.*—The President states that the allotments for Public Works were :—

	Rs.
New Works (Budget)	42,660
Subsequent	3,646
Repairs	47,320
Total ...	93,626

But the Register kept in this Office shows that the allotments of the year were altogether:—

	Rs.
New Works	53,517
Repairs	48,248
Total ...	1,01,765

7. The expenditure according to the President was:—

	Rs.
New Works	31,346
Repairs	45,940
Total ...	77,286

and he explains this small expenditure by the lateness of the date at which the sanction to the budget was received and the inefficiency of the Petty Local Fund Establishment. The explanation is insufficient.

8. But the Accountant-General's Statement gives the expenditure as :—

	Rs.
New Works	65,513
Repairs	57,050
Total...	1,22,563

and the Controller of Public Works Accounts states that the expenditure *for the whole district* was Rupees 1,21,162.

9. The Board cannot pronounce any opinion as to the energy with which Public Works were pushed on until these enormous discrepancies are explained.

10. The cost of the Petty Local Fund Establishment was Rupees 2,176 according to the President and Rupees 2,704 according to the Controller of Public Works Accounts, and the total charge for establishments was Rupees 34,141 according to the Accountant-General, Rupees 25,048 according to the Controller, and Rupees 24,836 according to the President.

11. The Budget allotment for establishment was Rupees 25,810 and the President's Report makes the actual expenditure Rupees 24,836, so that since the year ended the Local Fund Board have been told by the Accountant-General that in the items of works and establishment they have spent Rupees 54,582 (36 per cent. on their entire income) more than was shown by their Accounts (which are corrected month by month by the Accountant-General,) and Rupees 29,129 more than the utmost expenditure sanctioned. It seems to the Board eminently unsatisfactory that so large a debit should have had to be made after the year closed. It is impossible that Local Fund Boards can do their work properly whilst they are kept in such complete ignorance of their financial position. The Board have received many complaints that the Accountant-General orders the Collectors to accept debits of unsanctioned sums for their Local Fund Boards and to transfer sums to other Circles thus assuming even more than the authority allowed to Government by the law.

12. The work done at this cost may be described generally as the maintenance of 283½ miles of road, the completion of 57 miles and working on 148½ miles.

13. The chief expenditure on New Works is stated by the President to have been—

	Rs.
Vizagapatam to Vemalavalsa	9,549
Gajapatinagaram to Parvatipore	7,898
Bimlipatam to Gamberam	4,058
Ankapilli to Vizagapatam	4,304

The President will report the actual progress of the last work. This ought to have been done in the Remark Column of Statement 4.

14. *Education.*—The Deputy-Inspector of Schools inspected 101 schools, examined 1,916 pupils and visited thirty-two villages, to see if schools should be opened there. The two Inspecting Schoolmasters inspected 135 schools, examined 2,652 pupils and visited 146 villages to see if schools should be established there. Results Grants amounting to Rupees 1,017 were paid to thirty-one schools. The sum expended in the same way in 1871-72 was Rupees 836. A Salary grant of Rupees 57 was paid to one school.

15. There was only one Local Fund School, viz., the old Rate School (Middle Class) at Parvatipore. The number of pupils fell from forty to thirty-five. The Inspector Mr. Bowers reports that the school is the best of its class he has met with. The school fees amounted to Rupees 41.

16. Rupees 121 were expended on the purchase of School Books and Rupees 83 worth were sold.

17. *Sanitation, etc.*—The Local Fund Board took into its employ eleven vaccinators previously paid by Zemindars. Altogether twenty vaccinators vaccinated 9,328 subjects at a cost of 3 Annas 7 Pies each, and 93 per cent. of the cases were successful.

18. There are no dispensaries in the Circle but the Local Fund Board contributes to three in Municipalities.

19. Only Rupees 42 was spent on Sanitation, and that in a single town.

20. The Public Bungalow Establishment cost Rupees 275, the fees amounted to Rupees 325, and nothing was spent on repairs, so that these institutions were self-supporting.

21. *Balances.*—The President deducting a total expenditure of Rupees 1,10,709 from assets amounting to Rupees 1,52,302, makes the balance Rupees 41,593, of which Rupees 33,134 belong to the Road Fund, and Rupees 1,323 to the Parvatipore School.

22. But the Accountant-General taking the assets to be Rupees 1,49,132 and the expenditure Rupees 1,65,985 makes the year end with a deficit of Rupees 16,853. The Board can only await an explanation of this discrepancy.

23. Speaking generally it may be said that in the Vizagapatam Circle too little is done for Education and Sanitation and that the operation of the present Account system makes the proper management of the funds devoted to Public Works impracticable.

NURSIPATAM.

24. *Receipts.*—The Accountant-General begins the year with a deficit of Rupees 26,985 and the President with a deficit of Rupees 15,019. The Accountant-General credits Rupees 109 more than the President for Avenues, and Rupees 125 for Miscellaneous Special Funds, and gives Rupees 802 as Public Works Receipts and Rupees 99 as Miscellaneous Debt Account. The President inserts an item of Rupees 10 for Book-sales which is unknown to the Accountant-General. Thus the Accountant-General makes the assets of the year Rupees 51,336 and the President Rupees 10,840 more. As the Accountant-General was unable to determine the correct balance of the 1st April 1872 for many months, the Local Fund Board spent more than their assets and cannot be blamed for doing so.

25. In 1871-72 the assets were Rupees 36,709 but in 1872-73 Government contributed Rupees 8,750 more from Provincial Funds, Rupees 33,421 more were obtained from Road Cess and Land-Cess, and Public Bungalows were taken by the Local Fund Board with a balance of Rupees 447 and fees which amounted to Rupees 225.

26. The same causes which increased the Land Cess in Vizagapatam operated still more strongly in this Circle. The estimate was 50 per cent. less than the actuals and was carelessly framed, but as matters have turned out it is lucky for the Circle that it was so, as otherwise the deficit would have been more than Rupees 38,000.

27. *Expenditure, Public works.*—The allotments for Public Works were—

	Rs.
New Works	19,500
Repairs	13,140
Avenues	300
Total...	32,940

28. The expenditure according to the President was—

	Rs.
New Works (Road)	14,265
Repairs do.	12,883
Avenues	190
Total...	27,338

29. According to the Accountant-General it was—

	Rs.
New Works	33,690
Repairs	13,473
Total...	47,163

or 43 per cent. more than was sanctioned, and 71 per cent. more than the Local Fund Boards had reason to believe had been spent at the end of the year.

30. The Board await an explanation of this discrepancy. The facts reported by the President seem to show that Public Works have been prosecuted with vigour and judgment.

31. The cost of the Petty Local Fund Establishment was Rupees 2,328 according to the President, and Rupees 1,705 according to the Controller, and the total charge for establishments was Rupees 16,764 according to the Accountant-General, and Rupees 17,305 according to the Controller.

32. The remarks made above as to the unsatisfactory way in which an enormous debit for works and expenditure is imposed on the Local Fund Board without any notice after the year has closed apply to this Circle also.

33. The number of miles of road maintained was 136, the number completed fourteen, and the number in progress nineteen.

34. The expenditure on New Works is stated in the Local Fund Board's report to have been—

	RS.
Road from Ankapilli to Munagapaka and thence to Pudimadaka	5,909.
Road from Chodavaram to Ankapilli...	4,471.
Road from Ankapilli to Vizagapatam	3,885.

35. It is reported that between twenty-four and twenty-five thousand Rupees have still to be paid for land taken up in making roads.

36. *Education.*—The Deputy-Inspector inspected sixty-two schools with 1,397 pupils, and visited several villages to encourage the establishment of schools. He complains of not having enough work to do, and the Returns seem to show that this is the case, but the Local Fund Board have refused to share a Deputy-Inspector with Vizagapatam. The Inspecting Schoolmaster inspected 109 schools, examined 2,407 pupils, and visited 106 villages. This work is so greatly in excess of that performed by the Inspecting Schoolmasters in the other Circle that the President should devote careful attention to the subject. Results grants amounting to Rupees 1,622 were given to thirty-seven schools. The number of Results Grants Schools increased during the year from twenty-seven with 675 pupils to fifty-six with 1,185.

37. This account seems to show that satisfactory progress has been made, and that the educational supervision of the Circle is good, but the Local Fund Board should consider whether they ought not to establish Elementary Schools of their own in a few important villages.

38. Rupees 61 were spent in purchasing School Books and 10 Rupees worth were sold.

39. *Sanitation, etc.*—The Local Fund Board took eight vaccinators previously paid by Zemindars. Altogether there were thirteen vaccinators who vaccinated 5,158 subjects at a cost of 3 Annas 3 Pies each, and 97 per cent. of the cases are said to have been successful. Inoculation is said to be practised in Ankapilli and Veeravilly.

40. Only Rupees 7 in one town was spent on Sanitation. The Accountant-General shows the expenditure as Rupees 132. There are no dispensaries in the Circle or contributed to by it.

41. The Public Bungalow Establishment cost Rupees 159, and the fees (the rates having been doubled by the Local Fund Board) produced Rupees 225.

42. *Controlling Establishments etc.*,—The President states the expenditure under Grant IV. as Rupees 557, and the Accountant-General as Rupees 662.

43. *Balances.*—The President deducting an expenditure of Rupees 43,325 from assets, amounting to Rupees 62,175, shows a balance of Rupees 18,850. The Accountant-General, showing an expenditure of Rupees 69,815 and assets amounting to Rupees 51,336, makes the year end with a deficit of Rupees 18,479. The Board await further explanation.

44. The Circle seems to have done well in Public Works and in Educational Inspection, but more attention must be paid to the objects of Grant III., and some Elementary Schools ought probably to be established.

Proceedings of the Madras Government, Financial Department,
1*st April* 1874.

BOTH CIRCLES.

45. The sum paid by the Circles for their share of the Public Works Establishment and for the Petty Local Fund Establishment was Rupees 50,905 according to the Accountant-General, and Rupees 42,353 according to the Controller.

46. The total cost of the Public Works Establishment (including the Petty Local Fund Establishment) in the district was Rupees 51,[illegible]nd the expenditure on Imperial and Provincial Works in 1872-73 was Rupees 1,20,435. The Special Funds contributed Rupees 189 towards the cost of the Public Works Establishment. Hence Imperial Funds paid only ·6 per cent. according to the Accountant-General, and 7·7 per cent. according to the Controller, for the supervision of Imperial (and Provincial) expenditure. The percentage for the whole Presidency was 29·78.

47. A Memorandum will be sent to the President showing the particulars in which his accounts seem to be erroneous, and he will be requested to revise them in accordance with these remarks and the Accountant-General's statement in time for the General Report.

48. It is reported in one Circle that the Local Fund Board is by no means a success, and the President proposes to consider the expediency of amalgamating the Circles. He will be good enough to report generally on the way in which the Boards have worked in both Circles, giving the number of meetings and the attendance of official and non-official members at each.

(A true Extract.)

(Signed) J. GROSE,
Secretary.

No. 13. ORDER THEREON, 1st April 1874, No. 543.

As has been the case with all the Local Fund Reports as yet received for the year 1872-73, the discrepancies between the figures of the Accountant-General, the Controller of Public Works Accounts, and the President of the Local Fund Board, preclude the Government from forming any satisfactory opinion as to the working of the Circles, especially in the matter of Public Works, and the submission of the necessary explanations and finally adjusted accounts is awaited. In the matter of debits of unsanctioned sums and transfers, Government have already directed the Accountant-General to adopt the course suggested by the Board of Revenue in their review of the report of the Canara Circle.

2. The expenditure on Sanitation in both Circles was exceedingly small, and the Government would suggest to both Local Fund Boards the propriety of providing one or two Local Fund Dispensaries, the establishment of which elsewhere has been attended with marked success.

3. The Government await the submission of definite proposals for the amalgamation of the two Circles, and also desire fuller explanation on the subject noticed in paragraphs 11 and 32 of the Proceedings of the Board of Revenue.

(True Extract.)

D. F. CARMICHAEL,
Acting Chief Secretary.

To the Board of Revenue.
,, Public Works Department.
,, Accountant-General.

Exd. J. Wright.

Govt. of Madras.

FINANCIAL.

To

The BOARD OF REVENUE,

&c., &c., &c.

Dated April, 1st.

Recd.

Read.

G.O., 1st April 1874, No. 543.

APRIL.
Nos. 12-13.

Pinnagopalam and Nursipatam Circles.—Orders passed on the Revenue Board's review of the report on these Circles for the year 1872-73.

7a

Financial Department

PROCEEDINGS of the MADRAS GOVERNMENT.

Read the following ~~letter~~ *Proceedings of the Board of Revenue, dated 26th January 1874 No. 127.*

Order thereon, 1st April 1874 No. 543

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I would request
[illegible]
on the subject noticed
in para 11 of 32
of the Board of Revenue.

Yes

Dbl 19/3

5½ £10.

To
The Board of Revenue
P.W. Depart
Acct General

Vizagapatam
Rent Jurisdiction
Land Revenue

Govt. of {1874} Madras.

Financial

To
The Board of Revenue.
&c.

Dated April 1
Recd. } 1874, No. 543.

Nos. 12. 13.

Vizagpm & Russipatam Circles.
Orders passed on the Rev. Bd's review of the Report on these Circles for the year 1872-73.

Draft Ord. 1