M.R.O. 1—77,006—8-6-37.

(1) Number of pages 34

(2) Date of repair 22/7/42

(3) Initials of the Referencer

# MADRAS RECORD OFFICE.

## Government of Madras.

Financial DEPARTMENT.

G.O. No. 1648 Press / Mis.

220-22. B 230-233

Dated 30-7- 1874.

17/18

***Not to be folded or roughly handled***

Read the following papers:—

No. 230. From T. MOSS, Esq., Officiating Controller of Public Works Accounts, to Colonel G. W. WALKER, R.E., Secretary to Government, Public Works Department, Fort St. George, dated Fort St. George, 23rd July 1874, No. 3425.

With reference to G.O., No. 176, of the 21st instant, communicating the sanction of Government to an estimate, amounting to Rupees 30,000, for extending the Vedarniem Canal, I have the honor to request that you will be good enough to inform me whether the work is to be carried out by the Public Works Department.

2. I ask the above question because the cost of the work is to be met from the Salt Budget, no portion of which can apparently be transferred to the Public Works Department (*vide* the orders of Government communicated in Public Works Department G.O., No. 125, of the 13th March 1874).

3. If funds cannot be transferred to the Public Works Department, and if that department must carry out the work, the adjustment between the Public Works and Civil Departments will have to be effected in the manner mentioned in my letter, No. 2931, of the 8th instant.

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No. 231. *Proceedings of the Board of Revenue, dated 9th September* 1874.

Read the following letter from R. W. BARLOW, Esq., Collector of the Chingleput District, to J. GROSE, Esq., Secretary to the Board of Revenue, dated Saidapet, 24th July 1874, No. 377.

With reference to the Board's Miscellaneous No. 4437, dated the 3rd instant, communicating G.O., Financial Department, No. 1015, of the 17th June last, I must apologize for having overlooked the separate reference promised at paragraph 5 of my No. 172 published therein.

2. My object in writing separately was to facilitate reference and not because I had much to add to what I had already stated. This deepening of the Northern Canal involves large expenditure—the special grant being Rupees 20,000 per annum for three years—while the measuring up of this kind of work, with reference to the mean sea-level, requires skilled professional agency and constant supervision to ensure a fair return for the money expended. Even the deepening of our *bonâ fide* salt channels causes considerable anxiety as to the quantity of work to be charged for, and I am giving the same out, as much as possible, to salt ryots on the spot, who are personally interested in the proper execution of such clearings.

3. Though this special grant comes from salt funds, the canal itself is not a purely salt work, but a regular line of communication, and its ordinary funds and maintenance grant are expended by the Department of Public Works, and, apart from other consideration, it would be manifestly inconvenient for the deepening to be partly executed by the Revenue Department and partly by the Department of Public Works; and, under all circumstances, I would venture to suggest that the Government of India be moved, as a special case, to permit the Department of Public Works to execute the work, the necessary funds being transferred from the salt grant to the District Engineer.

Submitted for the orders of Government with reference to G.O., dated 17th June 1874, No. 1015.

2. It is evidently most convenient that the deepening of the main canal should be entirely performed by the Department of Public Works though charged to salt funds, the canal being also a main line of communication.

3. The Government of India would probably consent to the necessary transfer of funds.

(A true Copy and Extract.)

(Signed) J. GROSE,
*Secretary.*

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No. 232. ORDER THEREON, 30th September 1874, No. 1647.

Ordered that the following letter be addressed to the Government of India.

(Signed) D. F. CARMICHAEL,
*Acting Chief Secretary.*

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No. 233. To the Secretary to the Government of India, Financial Department, dated Ootacamund, 30th September 1874, No. 1648.

In continuation of my letter, dated the 30th instant, No. 1646, and adverting to the correspondence marginally noted, I am directed to submit, for the consideration and orders of the Government of India, the difficulty which is experienced in this Presidency in carrying out works by Officers of the Public Works Department the cost of which forms a debit against the grant for Salt in the Civil Budget.

To the Government of India, Public Works Department, No. 279, dated 28th January 1873.
From the Government of India, Public Works Department, dated 8th April 1873, No. 215-A-G.
To the Government of India, Public Works Department, dated 13th May 1873, No. 1322.
Financial Resolution of the Government of India, dated 12th July 1873, No. 1486.

2. In accordance with the ruling of the Government of India in their Financial letter, dated the 22nd November 1870, No. 3204, no transfer of funds can be made from the Civil to the Public Works Department "as being opposed to all existing rules."

3. In consequence of this prohibition this Government, in their letters in the Public Works Department, dated the 28th July 1873, No. 279, and No. 1322, dated the 13th May 1873, brought to the notice of the Government of India that cases had arisen in which works to be undertaken from the grant for Salt assumed such dimensions as to be beyond the power of the agency at the command of the Civil Department, and that, in such exceptional cases, it was desirable that some relaxation should be made in the rule restricting the transfer of funds from the Civil to the Public Works Department.

4. The Governor-General in Council, however, in Financial Resolution, dated the 12th July 1873, No. 1486, regretted that he was unable to accede to the request of this Government, as it was necessary to maintain uniformity in the classification in the accounts of charges for Public Works.

*Proceedings of the Madras Government, Financial Department,*
*30th September* 1874.

5. Difficulty having again arisen as to the agency by which an important work should be undertaken, I am instructed to lay the matter again before the Government of India and to beg that they will give it their reconsideration and determine the course which this Government should follow in order to effectually overcome the difficulty.

6. The important work alluded to is a canal for the conveyance of salt. Its estimated cost is Rupees 30,300. The work is beyond the capacity of the agency at the disposal of the Civil Department, and it is absolutely necessary, in the interests of Government, that it should be undertaken and executed by the professional Officers of the Public Works Department.

7. But the question has been raised, how are funds for the purpose to be placed at the disposal of the Public Works Department? Two modes suggest themselves to this Government, and they are submitted for the consideration and orders of the Government of India.

The *first* is, that works of the exceptional character referred to should be provided for in the Public Works Imperial Budget, a corresponding reduction being made in the charge in the Civil Budget under Salt.

The *second* is, that the works should be carried out by the Officers of the Public Works Department, and that department (after taking credit for a rateable proportion of the cost of supervision), to debit the Civil Department with the entire charge, in the exchange account between the Accountant-General and the Controller, Public Works Accounts.

8. I am to request that the decision of the Government of India may be communicated to this Government by telegram, as it is of great importance in connexion with the Salt revenue that the canal alluded to should be constructed with as little delay as practicable.

(Signed) D. F. CARMICHAEL,
*Acting Chief Secretary.*

Exd. A. S. Rodgers.

Revenue Department.

251

PROCEEDINGS OF THE BOARD OF REVENUE,

Dated 9th September 1874.

Read the following:-

No. 377.

From

R. W. Barlow Esqre
Collector of the
Chingleput District.

To

J. Grose Esqre
Secretary to the Board of Revenue,
Madras.

Sir

With reference to the Board's Miscella-
-neous No. 4437 dated 3rd instant, communi-
-cating Government Order, Financial De-
-partment No. 1015 of the 17th June last, I
must apologize for having overlooked
the separate reference promised at para 5
of my No. 172 published therein.

2. My object in writing separately
was to facilitate reference, and not because
I had much to add to what I had
already stated. This deepening of the
Northern

Govt. of India Works.

FINANCIAL.

To

THE SECRETARY TO THE
GOVERNMENT OF INDIA,
*Financial Department.*

*Dated September, 30th.*

*Rec'd.*

G.O., 30th September 1874, No. 1045.

SEPTEMBER.
Nos. 230–233.

*Grant for Salt in the Civil Budget.*—The difficulty experienced in the Madras Presidency in carrying out works by Officers of the Public Works Department, the cost of which forms a debit against the grant for Salt in the Civil Budget, submitted for consideration and orders.

Northern Canal involves large expen-
-diture – the special grant being Rupees 20,000
per annum for 3 years –, while the measuring
up of this kind of work, with reference to
the mean sea level, requires skilled professional
agency and constant supervision to ensure
a fair return for the money expended. Even
the deepening of our bona fide Salt-channels
causes considerable anxiety as to the quan-
-tity of work to be charged for; and I am
giving the same out, as much as possible,
to Salt-Ryots on the spot, who are per-
-sonally interested in the proper execution
of such clearings.

3. Though this Special grant comes
from Salt-Funds, the canal itself is not
a purely Salt-work, but a regular line
of communication, and its ordinary funds
and maintenance grant are expended
by the Department Public Works, and
apart from other consideration, it would
be



be manifestly inconvenient for the deepening,
to be partly executed by the Revenue De-
-partment, and partly by the Department
Public Works, and under all circumstances,
I would venture to suggest that the Govern-
-ment of India be moved as a Special Case,
to permit the Department Public Works
to execute the work, the necessary funds
being transferred from the Salt-Grant
to the District Engineer.

Chingleput District
Collector's office
Saidapet —
24th July 1874 —

I have &c
(signed) R. W. Barlow
Collector.

---

Submitted for the orders of
Government with reference to Government
Order, 17th June 1874 No. 1015.

2. It is evidently most convenient
that the deepening of the main Canal
should be entirely performed by the
Department Public Works, though
charged to Salt-Funds, the canal
being

being also a main line of communi-
-cation.

3. The Government of India would probably consent to the ne-
-cessary transfer of funds.

I True Copy & Extract I

J Grose
Secretary.

To
The Chief Secretary to Government
Financial Department.

Office of the Controller of Public Works Accounts
Fort Saint George 23d July 1874.

No. 3425

From

The Officiating Controller of Public Works Accounts

To

The Secretary to Government
Public Works Department
Fort Saint George

Sir,

With reference to Government Order No. 176 of the 21st Instant, Communicating the Sanction of Government to an Estimate, amounting to Rupees 30,000 for extending the Vadarniem Canal, I have the the honor to request that you will be good enough to inform me whether the work is to be carried by the Public Works Department.-

2. I ask the above question because

Rd. 23 July 74. No 1939
Ins. 25 July 74 - 523.
" 29 Oct 73 - 1625.
" 18 Dec 73 - 1807.
Rd. 13 Aug 75. 1222.
" 13 — " 1521.
" 28 Jan 76. 219
Rec 12 Dec 150. 2001

Statement of Expenditure
Proceedings of the
Board of Revenue

Dated 2d September 1874
Read 8th " "

No 1881.

Subject.

Northern Canal — Enlargement
Chingleput District — Suggestion of
Collector that Government of this
Presidency be moved to transfer Department
Public Works to undertake the execution
of — necessary funds being
Communicated from Salt Funds &
District Engineer — submitted
for orders of Government with
Boards' recommendation in favour
of Suggestion

No 251

because the cost of the work is to be met from the Salt Budget no portion of which can apparently be transferred to the Public Works Department - vide the orders of Government communicated in Public Works Department Government Order, No. 125 of the 13th March 1874 -

3.

If funds cannot be transferred to the Public Works Department and if that Department must carry out the work, the adjustment between the Public Works and Civil Departments will have to be effected in the manner mentioned in my letter No. 2931 of the 8th Instant -

I have the honor to be,
Sir,
Your most obedient Servant,

Offg. Comptroller of P.W. Accounts

I have passed the D/F. as it appears necessary under present circumstances. But some arrangement ought to be made for placing this matter on a proper footing for the future. As it is the P. M. Dept will simply have a bill thrown upon it for which it is not paid.

As regards the nature of the arrangement — I should myself





P. W. 187[illegible] Dept.
No. 4567

From
The Office of the Postmaster of [illegible]
Queensland
Date [illegible]

Sir

I have the honour to enclose herewith
Bill of Exchange No. [illegible] for £[illegible]
drawn by [illegible] to the order of [illegible]
Postmaster General
23
Dated [illegible]
Received [illegible]
24/3
Endorsed

July 8/74
No 24/25

Enquiries should be addressed to the Postmaster [illegible] and the letter marked on the outside

On Service

No. 250.
Despatched by Escort July 8/74

prefer the plan suggested by
Col. Walker - namely that the
Est. of India should be asked
to allow the sum necessary for
the execution of such Salt Works
as may be found to afford
annually in the Imperial
Public Works Budget. This
would necessarily involve
a corresponding reduction in
their annual Imperial Grant

to us for "Salt Contracts & Repairs".
You say could not I convert the expected
Profits into the same sum over.
But we should have no lovers by such
a measure - it would be unfair on
Chargé in the System I account -

I should prefer this arrangement
the Transfer to "Provincial" of
the "Salt Public Works Estimate & Repairs".
However I do not think it desirable
in the general interest, that the

Public Works Depart.
Proceedings of the Madras Govt.
Read the following

From The Offg Controller
of P.W. Accts (R.C. No. 3425 dy
23 July 1874)

The course to be
followed in this and
all similar cases in
which transfers of
funds cannot be
made is, that the
intervention of Public
Works agency be
limited to the affording
of professional as-
sistance in planning
and laying out the
work, and seeing that
it is carried out
according to plan

Expenditure under any particular
head of service to depend upon
the Local Govt, which the compt-
roller of the Govt of India - Where
it appears necessary on obvious consideration
to diminish expenditure
under that head
in favor of some object in which
the Local Govt is more immediately
interested, [illegible] I am
disinclined to remove
any attempt in that line has already
to decided & failed - Aug 17/74

G.O.
405–365

and Estimate, leaving all disbursements and accounts of the same to the Department on whose Budget the work is entered.

Cmw

Dmsp on W

Circulate

Hon'ble W. Peterson

Hon'ble J. D. S

Registration of the

Cir 7/8/04



The reasonable system would be is that the D.P.W. be available for the execution of such works on the conditions which obtain in regard to Provincial and Local Fund Works viz that 25 per cent be allowed for Supervision and Executive. This apparently has been seen for long - but the Government of India have refused to accord the accommodations.

What Col. Walker proposes were a reasonable arrangement but I fear that

that it would result in the money put into the Public Works Budget being deducted from the Salt Budget for work never to be required but to prefer existing evils.

I would recommend that we endeavour, if possible to reopen the question of making the head of expenditure Provincial at the rate of Rs 1,75,000 a year - stopping that the Salt Revenue are now in the main being expended at the cost of the Local Funds Boards and that what we ask is but 1.3 per cent of the Revenue (128 lakhs in 1872-73).

1218 M

No 637. 251

The Controller again brings up the subject of Saltworks improperly classed under the head of "Petty Construction and Repairs" in the Salt Budget. The sets; which are beyond the power of Civil Officers to carry out with the agency at their own command; and which cannot well be supervised by the professional Department unless they have control over the expenditure, which is forbidden by the Rules - It is more over unfair to the S. W. Dept. that the time and labour of its Officers & Subordinates should be taken up in estimating for, planning, & executing such works, without setting credit for them when comparisons are instituted regarding the proportionate cost of establishments to work - Two such Salt Works are the Pinbee Sinder Bridge and Canal at Madras estimated at Rs 27600, and the extension of the Vedaranien Canal

estimated to cost Rs 30,300.

As matters now stand the Order to be passed on the Controller's letter can not but run somewhat according to the draft submitted - But it is manifestly an unsatisfactory version of an evil, which should rather be fixed, and put down - There would be no difficulty in the matter were Salt works made "Petty construction and Repairs" elapsed as Provincial; but the Govt. of India have in their Proceedings No. 3225 of 23d Sept. 1873 declined to grant such an assignment as the Madras Govt. considered would be fair, (their offer being Rs 40,000 less) -

It was suggested by endorsement of the P.W. Dept. received with Fin! Dept. Order No. 503 of 25th March 1874, that Salt Works such as the 2 mentioned above, which cannot legitimately pass as Works of Petty Construction should not be entered in the Budget of such works to be carried out by Civil Officers, but in the Pub. Wks Imperial Budget - The proposal was unfortunately made in respect of Petty Works which it was needlessly proposed to be executed by other than Civil Agency - Hence it was practically ignored in the Financial Order quoted -

It is now resubmitted, with recommendation that practical effect be given to it by instructions to the Board of Revenue to prepare for entry in the Imperial Public Works Budget of each year, a list of such Salt Works, not being Works of Petty Construction, which should in their opinion be planned and carried out by the professional Department -

Lyon
7.8.74

Letter to G. of India dep.
30/9/74
Acknowledged 7/10/74

Financial Department.

291
By

PROCEEDINGS of the MADRAS GOVERNMENT.

Read the following ~~letter~~ Papers

Proceedings of the Board of Revenue d/9 Sept/74 No. 377
Letter from the Offg. Controller of Pub. W. Accounts thro' the B.W.D. dated 23 Sept/74 No. 3425.

Order thereon. G.O. dated 30 Sept 1874 No. 1647.

Ordered that the following letter be addressed to the Govt. of India-

No. 1646.

To

The Secretary to the Govt. of India
Financial Dept.

Sir,

In continuation of my letter dated the 30th instant, No. 1646 and adverting to the correspondence marginally noted, I am directed to submit for the

Consideration

2919

To the Govt. of India P.W.D. No. 279 d/ 25 January 1873.
From — do — d/ 8 April 1873 No. 215 A.G.
To — do — d/ 13 May 1873 No. 1322.
Financial Resolution of the Govt. of India d/ 12 July 1873 No. 1485.

Referred to the Fin.l Dept. with Notes by the Right Hon.ble the Governor and the Hon.ble Mr. Robinson. -

L. Walker Ld. R.S.
Secy to Govt. P.W.D.

consideration and orders of the Govt. of India, the difficulty which is experienced in this Presidency in carrying out works by officers of the Public Works Department, the cost of which forms a debit against the grant for Salt in the Civil Budget.

2. In accordance with the ruling of the Govt. of India in their Finl. letter dated the 22d Novr. 1870 No. 3204 no transfer of funds can be made from the Civil to the Public Works Department "as being opposed to all existing rules."

3. In consequence of this prohibition this Govt. in their letters in the Public Works Departt. dated 28th July 1873 No. 279 and



and No. 1322 dated 13th May 1873, brought to the notice of the Govt. of India that cases had arisen in which works to be undertaken from the grant for Salt, assumed such dimensions as to be beyond the power of the Agency at the command of the Civil Deptt, and that in such exceptional cases it was desirable that some relaxation should be made in the rule restricting the transfer of funds from the Civil to the Public Works Deptt.

4. The Governor General in Council, however, in Finl. Resn. dated 12th July 1873 No. 1486 regretted that he was unable to accede

to

to the request of this Government, as it was necessary to maintain uniformity in the classification in the accounts of charges for Public Works.

5. Difficulty having again arisen as to the Agency by which an important work should be undertaken, I am instructed to lay the matter again before the Govt. of India and to beg that they will give it their reconsideration and determine the course which this Govt. should follow in order to effectually overcome the difficulty.

6. The important work alluded to is a canal for the conveyance of Salt

Its estimated Cost is Rs 20,300. The work is beyond the Capacity of the Agency at the disposal of the Civil Dept., and it is absolutely necessary, in the interests of Govt., that it should be undertaken and executed by the professional officers of the Public Works Department.

7. But the question has been raised, how are funds for the purpose to be placed at the disposal of the Public Works Dept.? Two modes suggest themselves to this Govt., and they are submitted for the consideration and orders of the Govt. of India.

The first is, that works of the exceptional

Character

characters referred to should be provided for in the Public Works Imperial Budget, a corresponding reduction being made in the charge in the Civil Budget under Salt.

The second is, that the works should be carried out by the officers of the Public Works Dept. and that department, (after taking credit for a rateable proportion of the cost of supervision) to debit the Civil Dept. with the entire charge, in the Exchange account between the Accountant Genl. and the Controller Public Works Accounts.

8. I am to request that the decision of the



the Govt. of India may be communicated to this Govt. by Telegram, as it is of great importance in connection with the Salt Revenue that the Canal alluded to should be constructed with as little delay as practicable.

Postponed
30 September 1874

Copy to Revenue Dept. dated 8/12

R.A. 28/9/73

Govt. of {1874} Madras.

Financial

To
The Secy. to the Govt. of India.
Jud. Dept.

Dated Sept. 30
Recd. } 1874, No. 1648.

Nos. 230-233.

Grant for Salt in the Civil Budget.

The difficulty experienced in the Madras Presy. in carrying out works by officers of the P.W.D., the cost of which forms a debit against the grant for Salt in the Civil Budget submitted for consideration & orders.

E29/12/1874