M.R.O. 1—77,006—8-6-37.

(1) Number of pages 40

(2) Date of repair 15-7-40

(3) Initials of the Referencer

MADRAS RECORD OFFICE.

Government of Madras.

Financial DEPARTMENT.

G.O. No. 1493 Press Mis.

57-58 57-58

Dated 5-9- 1874.

20/2

Not to be folded or roughly handled

No. 57. Read the following Proceedings of the Board of Revenue, dated 13th August 1874, No. 2241 :—

Read letter from the President, Local Fund Boards, Bellary District, dated 29th July 1874, No 271 :—

ABSTRACT.—Affording explanation in connection with the remarks made in reviewing Local Fund Budgets of the Circles in Bellary District.

THE revised budget of the Pennacondah Circle for 1874-75 will be submitted for the Orders of Government, with reference to G. O., F. D., dated 1st May 1874, No. 751.

2. As the Local Fund Board had the views of the Board of Revenue before them when preparing this budget, the points on which they differ from the Board must be left for the orders of Government, and the entries will be altered as little as possible.

3. RECEIPTS.—The balances are found to be—

	RS.
Road Fund...	20,350
General Fund	2,870
Total...	23,220

instead of Rupees 12,000 as originally estimated.

4. This removes all difficulty about providing for expenditure on roads, and the Local Fund Board now propose to credit the whole of the ordinary provincial assignment (for roads), viz., Rupees 15,740 to the General Fund, to plant fifty-one miles of avenues at a cost of Rupees 2,295, to build five Chuttrums at a cost of Rupees 3,300, and a new Dispensary for Rupees 980, and to double the number of Inspecting Schoolmasters, to have nine vaccinators instead of four, and to spend Rupees 8,400 on Sanitation.

5. The annual income which the circle can command without help from Government is about—

	RS.
Road Fund	25,000
General Fund	13,000
Total...	38,000

6. The annual expenditure, supposing that all the projects in the present budget are sanctioned, will be about—

		RS.	RS.
Grant I ...	Repairs to Roads	23,450	
	Maintaining Avenues	5,900	
	Repairing two Dispensaries and five Chuttrums (say) ...	200	
	Department Public Works Establishment	5,860	
	Petty Establishment	1,870	
	Tools and Plant	290	
	Contingencies	100	
	Emergencies ... ... (say) ...	1,500	39,170
Grant II ...	Four Inspecting Schoolmasters	1,750	
	Two Schools	990	
	Results Grants (as at present)	2,500	
	Purchasing books	700	5,940
Grant III...	Two Hospitals (say)	4,200	
	Vaccination	1,800	
	Sanitation (say)	4,000	
	Establishment in five Chuttrums (say)...	20	10,020
Grant IV ...	Establishments (say)		930
			56,060
		or say...	56,000

so that the expenditure which it is proposed to undertake now, without making any allowance for "completing" roads (a subject which will be referred to further on) or developing education, or paying a separate Superintendent of Vaccination (an officer considered necessary with some reason by the Local Fund Board and the Superintendent General of Vaccination) will exceed the income by Rupees 18,000. The ordinary assignment from Provincial Funds is only Rs. 15,740. Hence if Government sanction this budget, they must be prepared to increase this grant considerably in years to come.

7. The Local Fund Board seem to have been misled by the large balances now at their disposal, to undertake work which can be paid for at the time, but cannot be maintained in future years without getting additional help from Government.

8. The Board think it would have been better if the Local Fund Board had not proposed to plant new avenues or to build new "halting sheds," and if they had been more economical about Vaccinators and perhaps Inspecting Schoolmasters.

9. Assuming that Government will allow the ordinary Provincial grant for roads Rs. 15,740 to be credited to the General Fund, the Receipts will be—

	RS.
Road Fund	46,330
General Fund	31,700
Total...	78,030

10. GRANT I., STATEMENT II., ROAD FUND.—Taking the allotments for works as they stand, the allotment for Department Public Works Supervision should be Rupees 7,360, and that for Tools and Plant Rupees 290. The Road Fund share of the cost of General Management is Rupees 610.

11. The expenditure should thus be Rupees 42,280, leaving a balance of Rupees 4,050.

12. STATEMENT II.-A., PART I., NEW WORKS.—The only new road work is the road from Bellary *via* Calliandrug to Cambadoor and it has an allotment of Rupees 6,000. The President proposed at the Budget Meeting that the allotment should be Rupees 10,000, but the smaller allotment was passed on the ground that the road as it now exists is fit for traffic, that the Bellary portion is not being pushed on, and that the Public Works Department have shown that they cannot spend more than Rupees 6,000 in a year.

13. The President explains that there are a sufficient number of roads in the Circle cleared and formed out of maintenance grants, though not bridged or metalled, and that there is no inconsistency between the statements that it would take forty years to complete the roads (at a certain rate) and that there are already sufficient roads. He expresses surprise at the Board's observation in reviewing the original budget that a great part of the Circle seemed to be absolutely roadless, and he is justified in doing so, for the Board find, on looking again at the map and comparing it with that now submitted, that what is represented as a part of the Circle having no roads does not really belong to the Circle at all. The Circle seems to be well provided with these incomplete roads, and if they are as good as the President describes, Pennacondah is better off for roads than most Circles. Nevertheless, the Board cannot conceive that it is better to plant avenues, build halting sheds, etc., than complete these "fair-weather" roads.

14. The President is undoubtedly right in putting a stop to the pernicious practice of forming roads out of maintenance allowances, whilst Government and the public are deceived by the appearance of the roads in Budgets as roads already made. The late Superintending Engineer intimated an opinion that any proposal for making new roads in Pennacondah should be received with caution, but in saying this he seems to mean only new lines of road, and does not suggest that the lines now shown on the map want no new work in the way of metalling and bridging.

15. STATEMENT II.-A., APPENDIX TO PART I.—The Board have already said all that they have to say about planting avenues and building chuttrums.—(See also Board's Proceedings, 16th March 1874, No. 592, paragraph 93).

16. With regard to the allotment for building a Dispensary at Calliandrug, Rupees 980, the Board think that, under the circumstances brought to notice in the papers recorded with G.O., dated 3rd June 1874, No. 953, it should be sanctioned, though it involves an annual expenditure of some Rupees 2,100 on Establishment, etc.

17. STATEMENT II.-A., PART II., REPAIRS.—The allotment for Road Repairs in the original budget was Rupees 21,610. In the revised budget it is Rupees 23,450. With regard to items 3, 4, 6, in the List and 2 and 4 in the Appendix, there was a difference of opinion at the Budget Meeting. The President and the District Engineer wished Rupees 50 a mile to be allotted. The majority allotted Rupees 30 a mile to Item 3 and Rupees 40 a mile to the rest.

18. APPENDIX TO PART II.—With regard to the allotments for maintaining avenues, the Board have only to remark that there seems to be some arithmetical error in the assignment for the Dharmaveram Taluq.

19. In Grant I. the following entries must be altered :—

	RS.
New Works, Miscellaneous	6,780
Repairs do.	4,470
Department Public Works Supervision ...	7,360
Tools and Plant	410

20. Grant I. is—

	RS.
Road Fund	41,670
General Fund...	11,370
Total...	53,040

21. GRANT II., EDUCATION.—The Local Fund Board provide for two Inspecting Schoolmasters for twelve months and two more for six months only, and renew their request that Government will sanction the latter two. The allotment should be Rupees 1,310.

22. The Board think it would be a mistake in any case to have four Inspecting Schoolmasters all on the same pay, viz., Rupees 20, with Rupees 15 as travelling allowance and Rupees 1½ for contingencies. Two at least should be of a higher grade, so that there may be room for promoting deserving men. It would appear from the statement that the two new Inspecting Schoolmasters will not be needed if Government appoint a separate Deputy Inspector to the Circle, that the Local Fund Board believe that these two species of officials do the same work. If so they are mistaken. At all events the Board fear that with four Inspecting Schoolmasters more schools will be got ready for Results Grants examinations than the Deputy Inspector, who has the Gooty Circle as well as the Pennacondah Circle to attend to, will have time to examine.

Board's Proceedings, dated 16th March 1874, No. 592, paragraph 99.

23. Grant II. is Rupees 5,500.

24. GRANT III., SANITATION, ETC.—The allotment for the Medical Subordinate in charge of the Pennacondah Dispensary (the lower rate for six months and the higher for six) should be Rupees 690.

25. The Local Fund Board renew their request to have three new first class and two new second-class Vaccinators sanctioned.

26. The allotment for Sanitary Establishments, etc., is Rupees 8,400, which is out of proportion to the means of the Circle. More ought to be spent on education.

27. Grant III. is Rupees 11,910.

28. GRANT IV.—Grant IV. is—

	RS.
Road Fund...	610
General Fund	420
Total...	1,030

29. The General Reserve ought according to the Rules to be Rupees 2,880, but as the Budget is drawn only Rupees 2,500 are available, and considering the way in which the fund is formed, the ample provision for Miscellaneous and Sanitary purposes and the utter absence of any projects for developing education, the Board think this will be sufficient. If Government do not concur, the allotment for Sanitary Establishments, etc., can be reduced.

30. The Budget, with these alterations, is as follows :—

Receipts.		Charges.			
	RS.			RS.	RS.
Road Fund	46,330	Grant I. ... Road Fund		41,670	
General Fund	31,700	General Fund ...		11,370	
					53,040
		Grant II. ... General Fund ...		...	5,500
		Grant III ... General Fund ...		...	11,910
		Grant IV. ... Road Fund		610	
		General Fund ...		420	
					1,030
					71,480
		General Reserve		...	2,500
		Balances.			
		Road Fund		...	4,050
Total...	78,030	Total...		...	78,030

31. The President's replies to the strictures in G. O., dated 1st May 1874, No. 751, will now be noticed.

32. Gooty.—*Failure to submit a Supplemental Budget in* 1873-74.—The President points out that the printed Budget was not received till the 8th September, that the Department of Public Works were unable to expend the allotments in it during the remaining six months of the year and ascribe this inability to the delay in getting the Budget, and that it was thought useless under these circumstances to recommend any further appropriation from the unexpected surplus.

33. The President is no doubt right in ascribing importance to the great delay in getting the Budget passed and printed. This delay was unavoidable in 1872-73 and 1873-74 in consequence of the novelty of the system. In the current year it has occurred again through very exceptional causes. The matter receives the most anxious attention in the Board's office, and they believe that similar delay will not occur again. Nevertheless it must be remembered that Gooty was not the only Circle that suffered in this way, and that greater promptitude on the part of the other Local Fund Boards and greater energy on the part of the Department of Public Works in other Circles resulted in the submission of supplemental estimates and the utilization of surplus balances.

34. *The omission of partly made roads in order to include new roads in the Budget.*—The President says his own opinion is against this proposal, and that he has done what he can to get the Local Fund Board to adopt it.

35. This being so the President cannot be blamed. All that can be done is for Government to over-rule the Local Fund Board if they choose to do so.

36. *The proposed contributions to Municipalities.*—The President shows that on the principle laid down by Government no contribution for roads can be made by the Local Fund Board to Municipalities.

37. *Increased Cost of Schools.*—The Board have stated their views on this subject in paragraph 64 of their former Proceedings, and the President now submits the information which Government want to have before coming to a conclusion, expressing at the same time an opinion in accordance with the Board's as to the inexpediency of allowing Local Fund Boards to spend their funds in teaching English.

38. Pennacondah.—*The apparent Discrepancy about the amount of Roadwork which remains to be done* —It has been noticed above how this discrepancy has been explained away. All that can be done is to wait till the present District Engineer, Colonel Ford, is able to report how much work is really wanted to make the present incomplete roads complete enough for the traffic which passes over them.

39. *The amount of Personal Control and Inspection exercised by Mr. Master.*—The information given on this point, so far at least as regards visiting the Pennacondah Circle, is perfectly satisfactory.

(A true Extract.)

(Signed) J. GROSE,
Secretary.

No. 58. Order thereon, 5th September 1874, No. 1493.

The Revised Budget of the Pennacondah Local Fund Circle for the year 1874-75 is compared below with the Budget for the year 1873-74 :—

Receipts.	1873-74. RS.	1874-75. RS.
Balance brought forward ...	4,600	23,220
Allotments from General Revenues.		
Provincial Funds—		
For Roads	25,740	...
For general purposes ...	...	15,740
Special Funds	1,210	1,450
Cess on Land	41,000	36,800
Tolls	3,000	...
Fees in Schools	120	120
Miscellaneous	640	700
Total ...	76,310	78,030

Charges.	1873-74. RS.	1874-75. RS.
Grant I.		
New Works—		
Communications	12,740	6,000
Sanitary and Miscellaneous		6,780
Repairs—		
Communications	28,060	23,450
Sanitary and Miscellaneous	3,420	4,470
Cost of Government Establishment, Department of Public Works	10,640	9,230
Road Fund Reserve... ...	5,730	2,600
Miscellaneous	2,700	510
Grant II.—		
Inspection...	1,000	1,310
Local Fund Schools	800	990
Grants-in-aid	1,500	2,500
Miscellaneous	500	700
Grant III.—		
Hospitals	1,590	1,910
Vaccination	1,000	1,600
Sanitary Establishment. ...	2,150	8,400
Grant IV.—		
Supervision and Management	1,140	1,030
General Reserve	...	2,500
Balance...	3,340	4,050
Total ...	76,310	78,030

2. The explanation now submitted regarding the state of the communications in the Pennacondah Circle removes the principal difficulty in the way of dealing with the Budget. The Circle being well provided with lines of communication, many of them good driving roads and sufficient for all ordinary purposes, the Government fully approve the unwillingness shown by the Local Board to incur large additional expenditure for the sole purpose of rendering these roads theoretically "complete." At the same time taking into consideration the want of even passable roads in other parts of the Presidency, the Government are not prepared to continue the Provincial grant given specially for roads, in order to enable the Board to plant avenues and build halting-sheds. The grant to the Road Fund as accorded in G.O., dated 15th January 1872, No. 30, consisted of two items, Rupees 8,000 as a lump grant, and Rupees 2,740 for establishment, the lump grant being eventually raised to Rupees 13,740 in G.O., dated 20th March 1872, No. 336. The grant of Rupees 2,740 will be continued to the Road Fund so long as the present arrangements for the debit of Public Works Supervision Charges remain in force, but the Rupees 13,740 will be discontinued with the exception of Rupees 1,700 which will be granted on account of the proposed increase in the Educational expenditure of the Circle.

3. With the above alterations the assets of the Circle will be—

	RS.
Road Fund	49,070
General Fund	17,660
Total ...	66,730

4. The effect of the above alteration in the case of the Road Fund will be to raise the reserve and unallotted balance to Rupees 9,240, the present year having opened with large balances; but as the *annual* income will be only about Rupees 28,720, or Rupees 590 less than the amount required for repairs and the consequent charge for Public Works Establishment alone, it seems probable that, in preparing the Budget for next year or the year following, the Board may be obliged again to apply for aid to the Road Fund. The remark made by the Board of Revenue, in paragraph 7 of their Proceedings, that the Local Fund Board appears to have been misled by their large balances, is evidently not without foundation. With reference to the remark that the Public Works Department have not been able hitherto to spend more than the Rupees 6,000 now assigned for New Works, the Government would observe that should the Local Board desire, irrespective of this consideration, to assign a larger sum for the purpose, the District Engineer should be asked if he will be prepared to expend it, and if his reply be in the negative, the matter should be submitted for the orders of Government.

5. The expenditure from the General Fund must now be adjusted with reference to the arrangement made above by which the estimated income for the present year has been reduced to Rupees 17,660, and also to the fact shown in paragraph 6 of the Board's Proceedings that the Budget is framed on a system which involves an annually-recurring expenditure, exceeding by Rupees 18,000 the annual income of the Circle even if the Government grant of Rupees 15,740 were continued in full.

6. The portion of the annually-recurring expenditure above referred to, relating to the General Fund, appears to be—

	RS.
Maintaining Avenues	5,900
Repairing Dispensaries, &c.	200
Education...	5,940
Hospitals, Sanitation, &c.	10,020
Establishment (say)	400
Total ...	22,460

7. The annual income of the General Fund being only Rupees 14,790, it is obvious that any extension of the existing avenues cannot be permitted, and that every effort must be made to reduce the charge for maintaining those already planted. The total proposed expenditure from the General Fund for the present year is as follows:—

	RS.
New Works—	
Chuttrums	3,300
Avenues	2,295
Dispensary	980
Cart-stand	200
Repairs—	
Maintaining Avenues	4,473
Tools and Plant	122
Education...	5,500
Hospitals	1,910
Vaccination	1,600
Cleansing of Tanks and Wells...	8,400
Establishment	420
Total ...	29,200

8. The assets being only Rupees 17,660, the expenditure must be reduced by Rupees 11,540. This the Government would propose to do by striking out the allotments for building chuttrums and planting avenues, and by reducing the allotment for maintaining avenues to Rupees 3,000 (or Rupees 420 less than in the previous year), and that for cleansing tanks and wells to Rupees 4,100. In accordance with the recommendation of the Board of Revenue the provision for the building of a new Dispensary at Culliandroog will be allowed to stand notwithstanding the additional annual expenditure which will be thereby involved. The Government will not object to the appointment of four Inspecting Schoolmasters; but the remarks of the Board of Revenue regarding the rates of salary should receive consideration. A new Deputy Inspector, to be paid from Provincial Funds, will be appointed in the event of its turning out, as feared by the Board of Revenue, that more schools will be got ready for Results Grants Examinations than can be examined by a Deputy Inspector who has two Circles to look after.

9. The effect of the alterations made by Government will be to reduce the General Fund expenditure to the following :—

	Rs.
New Works	1,180
Repairs	3,000
Tools and Plant	40
Education...	5,500
Hospitals	1,910
Vaccination	1,600
Cleansing Tanks and Wells	4,100
Establishment...	270
Total ...	17,600

10. This leaves only Rupees 60 as a General Fund Reserve, but at this late period of the year, it seems hardly necessary to make any special provision of the kind in addition to the savings which will probably accrue in the course of the year.

11. An abstract of the Budget as modified by Government is as follows :—

Receipts.	Rs.	Expenditure.	Rs.
Road Fund	49,070	Grant I.—	
General	17,660	Road Fund	41,940
		General Fund	4,220
		Grant II.—	
		General Fund	5,500
		Grant III.—	
		General Fund	7,610
		Grant IV.—	
		Road Fund	760
		General Fund	270
			60,300
		Balances—	
		Road Fund	6,370
		General Fund	60
Total ...	66,730	Total ...	66,730

12. The President's replies to the points noticed in G.O., dated 1st May 1874, No. 751, are satisfactory.

13. The Government observe in the case of the Gooty Circle Schools at Auloor, Havilghi, and Oorvacondah that the proposal to raise the teachers' salaries to permit of English being taught will bring the net cost per pupil per annum up to Rupees 13-2-2, Rupees 9-5-9, and Rupees 9-14-3, respectively. Under these circum-

stances, the proposal must be negatived pending decision of the general question of allowing English education in schools of the kind.

(True Extract.)

Acting Chief Secretary.

To the Board of Revenue, with enclosures returned.
,, President of the Local Fund Boards, Bellary District.
,, Public Works Department.
,, Revenue Department.
,, Accountant-General.
,, Sanitary Commissioner.
,, Surgeon-General, Indian Medical Department.
,, Director of Public Instruction.
,, President of the Municipal Commission, Bellary District.

Exd. J. Wright.

Revenue Department.

11/

PROCEEDINGS OF THE BOARD OF REVENUE,

Dated 13th August 1874.

No. 2241:—

Read letter from the President, Local Fund Boards, Bellary District, dated 29th July 1874 No. 271, affording explanation in connection with the remarks made in perusing Local Fund Budgets of the circles in the District.

The revised budget of the Pennacondah Circle for 1874-75 will be submitted for the orders of Government with reference to Government Order Financial Department dated 1st May 1874 No. 751.

2. As the Local Fund Board had the views of the Board of Revenue before them when preparing this budget, the points on which they differ from the Board must be left for the orders of Government, and the entries will be altered as little as possible.

The

Govt. of Madras.

FINANCIAL.

To

THE BOARD OF REVENUE,

&c., &c., &c.

Dated September, 5th.

Read.

G.O., 5th September 1874, No. 1493.

SEPTEMBER.

Nos. 57-58.

Pennacondah Circle.—The Revised Budget Estimate of this Circle for the year 1874-75, reviewed and passed.

3. The balances are found to be Receipts

Road Fund — Rs. 20,350
General — " — — — 2,870
23,220

instead of Rupees 12,000 as originally estimated.

4. This removes all difficulty about providing for expenditure on roads, and the Local Fund Board now propose to credit the whole of the ordinary Provincial Assignment (for roads) viz., Rupees 15,740 to the General Fund, to plant 31 miles of avenues at a cost of Rupees 2295, to build 5 Chultrums at a cost of Rupees 3,300 and a new Dispensary for Rupees 980 and to double the number of Inspecting Schoolmasters, to have nine vaccinators instead of four and to spend Rupees 8,400 on Sanitation

5 The annual income which the

the Circle can command without help from Government is about

Road Fund — Rs. 25,000
General Fund — 13,000
38,000

6. The annual expenditure, supposing that all the projects in the present budget are sanctioned will be about

Grant I.	Repairs to Roads — Rs.	23,450	
	Maintaining Avenues —	5,900	
	Repairing 2 Dispensaries and 5 Chultrums — (say)	900	
	D. P. W. Establishment —	5,860	
	Petty Establishment —	1,870	
	Tools and Plant —	290	
	Contingencies —	100	
	Emergencies — (say) —	1,500	
			39,170
Grant II.	4 Inspecting Schoolmasters —	1,750	
	2 Schools —	990	
	Results Grants (as at present) —	2,500	
	Purchasing books —	700	
			5,940.
Grant III.	2 Hospitals — (say) —	4,200	
	Vaccination —	1,800	
	Sanitation — (say) —	4,000	
	Establishment — 5 Chultrums — (say) —	20	
			10,020.
Grant IV	Establishments — (say) —		930
			56,060
			or say 56,000.

So that the expenditure, which it is proposed to undertake now, without making any

any allowance for "completing" roads (a subject which will be preferred to further ou) or developing education, or paying a separate Superintendent of Vaccination (an officer considered necessary with some reason by the Local Fund Board and the Superintendent General of Vaccination) will exceed the income by Rupees 18,000. The ordinary assignment from Provincial Funds is only Rupees 15,740. Hence if Govern-ment sanction this budget they must be prepared to increase this grant con-siderably in years to come.

7. The Local Fund Board seem to have been misled by the large balances now at their disposal, to undertake work which can be paid for at the time, but cannot be maintained in future years without getting additional help from Government.

The

8. The Board think it would have been better if the Local Fund Board had not proposed to plant new avenues or to build new "halting Sheds" and if they had been more economical about Vaccinators and perhaps Inspecting Schoolmasters.

9. Assuming that Government will allow the ordinary Provincial grant for roads Rupees 15,740 to be credited to the General Fund, the Receipts will be

Road Fund Rs	46,330.
General — " —	31,700
	78,030

Grant I
Statement II
Road Fund.

10. Taking the allotments for Works as they stand, the allotment for Department Public Works Supervision should be Rupees 7,360, + and that for Tools and Plant Rupees 290. The Road Fund share of the cost of General Management is Rupees 610.

11. The Expenditure should thus be Rupees 42,280 leaving a balance of Rs 4,050.

Statement III a
Part I
New Works —

12. The only new road work is the road from Bellary via Culliandrug

to

to Cumbadoor and it has an allotment of Rupees 6,000. The President proposed at the Budget meeting that the allotment should be Rupees 10,000 but the smaller allotment was passed on the ground that the road as it now exists is fit for traffic, that the Bellary portion is not being pushed on, and that the Public Works Department have shown that they cannot spend more than Rupees 6000 in a year.

13. The President Explains that there are a sufficient number of roads in the Circle cleared and formed out of Maintenance grants, though not bridged or metalled, and that there is no inconsistency between the Statements that it would take 40 years to complete the roads (at a certain rate) and that there are already sufficient roads.

He

He expresses surprize at the Board's observation in perusing the original budget that a great part of the Circle seemed to be absolutely roadless, and he is justified in doing so, for the Board find on looking again at the Map and comparing it with that now submitted, that what is represented as a part of the Circle having no roads does not really belong to the Circle at all. The Circle seems to be well provided with these incomplete roads, and if they are as good as the President describes, Pennacondah is better off for roads than most Circles. Nevertheless the Board cannot conceive that it is better to plant avenues, build halting sheds &c. than complete these "fair-weather" roads.

14. The President is undoubtedly right in putting a stop to the pernicious practice of forming roads out of maintenance allowances, whilst Government and the

the public are deceived by the appear-
-ance of the roads in budgets as roads
already made. The Superintending
Engineer intimated an opinion that
any proposal for making new roads
in Pennacondah should be received
with caution, but in saying this he
seems to mean only new lines of road,
and does not suggest that the lines now
shown on the map want no new work
in the way of metalling and bridging.

15. The Board have already said all (Statement III A. Appendix to Part I.)
that they have to say about planting
avenues and building Chuttrums. (See
also Board's Proceedings 16th March 1874
No 592 para 9).

16. With regard to the allotment
for building a Dispensary at Cullian-
-drug. Rupees 980, the Board think that,
under the circumstances brought to notice
in the papers recorded with Government
Order

Order, 3rd June 1874 No 953. it should be
sanctioned, though it involves an annual
expenditure of some Rupees 2,100 on Es-
-tablishment &c.

(Statement III a. Part II Repairs.) 17. The allotment for Road Repairs
in the original budget was Rupees 21,610.
In the revised budget it is Rupees 23,450.
With regard to items 3, 4, 6 in the List and
2 and 4 in the Appendix, there was a differ-
-ence of opinion at the Budget Meeting.
The President and the District Engineer
wished Rupees 50 a mile to be allotted.
The majority allotted Rupees 30 a mile to
Item 3 and Rupees 40 a mile to the rest.

(Appendix to Part II) 18. With regard to the allotments
for maintaining avenues, the Board have
only to remark that there seems to be
some arithmetical errors in the assign-
-ment for the Dharmaverum Taluq.

In

19. In Grant I the following entries must be altered:—

New Works Miscellaneous	Rs.	6,780
Repairs do		4470
D. P. W. Supervision		7360
Tools and Plant		410

20. Grant I is

Road Fund	Rs.	41.670.
General		11,370
		53,040

21. The Local Fund Board provide for two Inspecting School Masters for 12 months and two more for 6 months only and renew their request that Government will sanction the latter two. The allotment should be Rupees 1,310. Grant II Education.

22. The Board think it would be a mistake in any case to have four Inspecting Schoolmasters, all on the same pay, viz., Rupees 20 with Rupees 15 as travelling allowance and Rupees 1/2 for contingencies. Two at least should be of a higher grade, so that there may be room for promoting deserving men. It would appear from the Statement that the two new Inspecting Schoolmasters will not be needed if Government appoint a separate Deputy Inspector to the Circle. Board's Proceedings 16th March 1874 No. 592, para 99.

that the Local Fund Board believe that these two species of officials do the same work. If so, they are mistaken. At all events the Board fear that with four Inspecting School-masters new schools will be got ready for Results Grants examinations than the Deputy Inspector who has the Goty Circle as well as the Pennacondah Circle to attend to, will have time to examine.

23. Grant II is Rupees 5,500.

Grant III Sanitation &c.

24. The allotment for the Medical subordinate in charge of the Pennacondah Dispensary (the lower rate for 6 months and the higher for 6) should be Rs. 690.

25. The Local Fund Board renew their request to have 3 new First Class and

and 2 new Second Class Vaccinators sanc-
-tioned.

26. The allotment for Sanitary Estab-
-lishments &c. is Rupees 8,700 which is out
of proportion to the means of the Circle.
More ought to be spent on Education.

27. Grant III is Rupees 11,910.

28. Grant IV is (Grant IV)

Road Fund	Rs.	610
General	"	420
		1,030.

29. The General Reserve ought ac-
-cording to the Rules to be Rupees 2,880, but
as the Budget is drawn only Rupees 2,500
are available, and considering the way
in which the Fund is formed, the ample
provision for Miscellaneous and Sanitary
purposes and the utter absence of any
projects for developing Education,
the Board think this will be sufficient.
If Government do not concur, the
allotment for Sanitary Establishments
&c. can be reduced. The

30. The Budget with these altera-
-tions is as follows:-

Receipts			Expenditure			
Road Fund	Rs.	46,330.	Grant I. Road Fund	Rs.	41,670	
General	"	31,700.	General		11,370	
						53,040
			Grant II. General			5,500
			Grant III. General			11,910
			Grant IV. Road Fund		610	
			General		420	
						1,030
						71,480
			General Reserve			2,500
			Balances Road Fund			4,050
		78,030.				78,030.

31. The President's replies to the stric-
-tures on Government Order 1st May 1874
No. 751 will now be noticed.

32. Govt. Failure to submit a sup-
-plemental budget in 1873-74. The Pre-
-sident points out that the printed bud-
-get was not received till the 8th Septem-
-ber, that the Department Public Works
were unable to expend the allotments
in

in it during the remaining 6 months of the year and ascribe this inability to the de-lay in getting the budget, and that it was thought useless under these circumstances to recommend any further appropriation from the unexpected Surplus.

33. The President is no doubt right in ascribing importance to the great de-lay in getting the budget passed and printed. This delay was unavoidable in 1872-73 and 1873-74 in consequence of the novelty of the System. In the current year it has occurred again through very exceptional causes. The matter receives the most anxious attention in the Board's office and they believe that similar delay will not occur again. Nevertheless it must be re-membered that Gooty was not the only Circle that suffered in this way, and that greater promptitude on the part of the other Local Fund Boards and greater energy

I believe that the Local Fund Overseer, ordinarily an intelligent good man, was perfectly useless for some months while his brother was being prosecuted for murder.

H.

energy on the part of the Department Public Works in other Circles resulted in the submission of Supplemental Estimates and the utilization of Surplus balances.

34. The omission of partly made roads in order to include new roads in the budget. The President says his own opinion is against this proposal and that he has done what he can to get the Local Fund Board to adopt it.

This being so, the President can-

35. not be blamed. All that can be done is for Government to overrule the Local Fund Board if they choose to do so.

This can be looked after when the next budget comes in

36. The proposed contributions to Municipalities. The President shows that on the principle laid down by Govern-ment no contribution for roads can be made by the Local Fund Board to Municipalities.

Increased

37. Increased cost of Schools. The Board have stated their views on this subject in para 64 of their former proceedings and the President now submits the information which Government want to have before coming to a conclusion, expressing at the same time an opinion in accordance with the Boards' as to the inexpediency of allowing Local Fund Boards to spend their funds in teaching English.

38. Pennaconda. The apparent discrepancy about the amount of Road work which remains to be done. It has been noticed above how this discrepancy has been explained away. All that can be done is to wait till the present District Engineer Colonel Ford is able to report how much

much work is really wanted to make the present incomplete roads complete enough for the traffic which passes over them.

39. The amount of personal control and inspection exercised by Mr Nash

The information given on this point, so far at least as regards visiting the Pennacondah Circle is perfectly satisfactory.

/True Extract/

J Grose
Secretary

To
The Sg. Chief Secretary to
Government
Financial Department

with Original letter, 8 Enclosures
and Copy of letter from District
Engineer to President Local Fund
Boards dated 15th May 1874 No 192.

Lt Humphrys
Copied by S Radhiah

Financial Department. 25

1

PROCEEDINGS of the MADRAS GOVERNMENT.

Read the following letter Proc. of the Board of Revenue dated 13th August 1874.

Order thereon dated 5 Sept. 1874 No 1493.

The revised budget of the Pennacondah Local Fund Circle for the year 1874-75 is compared below with the Budget for the year 1873-74.

Receipts.	1873-74 Rs	1874-75 Rs
Balance brought forward	4,600	23,220
Allotments from Genl Revenues.		
Provincial Funds		
For roads	25,740	"
For genl purposes	"	15,740
Special Funds	1,210	1,450
Cess on Land	41,000	36,800
Tolls	3,000	"
Fees in Schools	120	120
Miscellaneous	640	700
Total	76,310	78,030

Charges

Seen - WR

I cannot approve of the withdrawal of the Rs 1 grant when I declare the map miles of roads in Pennacondah Circle to be more than 1,000 miles.

Rec'd. 1st May 1874. No 9-13
" 3d June 1874 " 38-39.

1874
Financial Department
Proceedings of the
Madras Government
Board of Revenue
Rec'd 13th August 1874
Issued 19th " "
Order 1493

Pennacondah Circle

Balance Rs 4,600
Revised Budget for 1874-75
submitted to Government, with
reference to their Order in the
Financial Dept. dated 7th of
1st May 1874.

No 65 —

Charges	1873-74 Rs.	1874-75 Rs.
Grant I.		
New Works		
Communications	12,740	6,000
Sanitary & Miscellaneous	"	6,780
Repairs		
Communications	28,060	23,450
Sanitary & Miscellaneous	3,420	4,470
Cost of Govt Estabts D.P.W.	10,640	9,230
Road Fund Reserve	5,730	2,600
Miscellaneous	2,700	510
Grant II.		
Inspection	1,000	1,310
Local Fund Schools	800	990
Grants in aid	1,500	2,500
Miscellaneous	500	700
Grant III.		
Hospitals	1,590	1,910
Vaccination	1,000	1,600
Sanitary Establishment	2,150	8,400
Grant IV		
Supervision & management	1,140	1,030
General Reserve	"	2,500
Balance	3,340	4,050
Total	76,310	78,030

The explanation now submitted regarding the state of the communications in the Vennakondale Circle removes the principal difficulty in the way of dealing with the budget. The Circle being well provided with lines of communication, many of them good driving roads and sufficient for all ordinary purposes, the Govt fully approve the unwillingness shown by the Local Board to incur large additional expenditure for the sole purpose of rendering these roads theoretically "complete". At the same time taking into consideration the want of even passable roads in other parts of the Presidency, the Govt are not prepared to continue the Provincial grant given specially for roads in order to enable the Board to plant avenues and build halting sheds. The grant to the Road fund as recorded in G.O. dated 15th January 1872, No 30, consisted

Ash

It appears that Mr Davies considers that the existing "incomplete" roads are all that are required for practical purposes, and that when his predecessor spoke of 40 years being required to complete the communications of the circle with the existing resources he referred to bridging metalling and the other services included in P.W. estimates and which are absolutely required where the streams are large and the soil bad.

It is believed that where circumstances permit of it, Road Boards would prefer a number of these "incomplete" roads to the more expensive professionally complete roads, but D.P.W. officers as a rule object to having to do with such makeshift work as they consider it.

In a recent case from Chittoor the D.P.W officers declined to prepare an estimate for a road of this kind so Mr Cotton had one prepared by executive officers. The Govt ordered further in

consisted of two items — Rs 8,000 as a lump grant, and Rs 2,740 for establishment — the lump grant being eventually raised to Rs 13,740 in G.O. dated 20th March 1872, No. 336. The grant of Rs 2740 will be continued to the Road fund so long as the present arrangements for the debit of P.W. supervision charges remain in force but the Rs 13,740 will be discontinued with the exception of Rs. 1700 which will be granted on account of the proposed increase in the Educational Expenditure of the Circle.

With the above alterations the apects of the Circle will be

Road Fund —	Rs 49,070
Grant fund —	17,660
	Rs. 66,730

The effect of the above alteration

Reserve = Rs 2600
Addition in 1880 270
2870
Rs balance = 4050
Addition 2190
6240
Deduct additional Establishment charges 270
New balance 5970
Rs 9240

alteration on the case of the Road Fund will be to raise the reserve and unallotted balance to Rs 9,240, the present year having opened with large balances, but as the annual income will be only about Rs 28,720, or Rs 590 less than the amount required for repairs and P. W. establishment alone, it seems probable that in preparing the budget for next year or the year following, the Board will be obliged again to apply for aid to the Road Fund. The remark made by the Board of Revenue in para 7 of their Proceedings, that the Local Fund Board appears to have been misled by their large balances, is evidently not without foundation. With reference to the remark that the P. W. Department have

have not been able hitherto to spend more than the Rs 6000 now assigned for new Works, the Govt would observe that should the Local Board desire, irrespective of this consideration, to assign a larger sum for the purpose, the District Engineer should be asked if he will be prepared to expend it, and if his reply be in the negative, this matter should be submitted for the Orders of Govt.

The expenditure from the General fund must now be adjusted with reference to the arrangement made above by which the estimated income for the present year has been reduced to Rs 17,660 and also to the fact shown in para 6 of the Boards Proceedings

Note

It is believed that there were some time ago some 29 inefficient P.W. subordinates in the Bellary, but improvements have been and are being made.

Under existing arrangements for the execution of works the D.P.W. are bound to take measures to spend as large an amount as the Board may choose to allot.

JL

Proceedings that the Budget is framed on a system which involves an annually recurring expenditure exceeding by Rs 10,000, the annual income of the Circle even if the Govt grant of Rs 15,760 were continued in full.

The portion of the annually recurring expenditure above referred to, relating to the General fund appears to be

Maintaining avenues.	Rs 5,900
Repairing Dispensaries, &c	200
Education	5,940
Hospitals, Sanitation &c	10,020
Establishment (say)	400
	22,460

The annual income of the General fund being only Rs 14,790, it is obvious that any extension of the existing avenues cannot

cannot be permitted, and that every effort must be made to reduce the charge for maintaining those already planted - The total proposed expenditure from the general funds for the present year is as follows:-

New Works

Chattrums —	Rs 3,300
Avenues —	2,295
Dispensary —	980
Cart Stand —	200

Repairs

Maintaining Avenues	4,473
Tools & Plant —	122
Education —	5,500
Hospitals —	1,910
Vaccination —	1,600
Cleansing of tanks & wells	8,400
Establishment —	420
Rs.	29,200

The assets being only Rs 17,660 the expenditure must be reduced by Rs 11,540. This the Port would propose to

to do by striking out the allotments for building Chattrums and planting Avenues, and by reducing the allotment for maintaining Avenues, to Rs 3,000 (or Rs 420 less than in the previous year) and that for cleansing tanks and wells to Rs 4,500. In accordance with the recommendation of the Board of Revenue the provision for the building of a new Dispensary at Cullianroy will be allowed to stand notwithstanding the additional annual expenditure which will be thereby involved. The Port will not object to the appointment of 4 Inspectors with the rank and pay of schoolmasters, and regarding the rate of salary & Conveyance allowance to a new Deputy Inspector, to be paid from Provincial Funds,

Requires very important attention

Chattrums dismissed as waller reduction

The whole allotments for building chattrums has already been struck out.

(Under consideration.)

Funds, will be appointed in the event of its turning out, as feared by the Board of Revenue, that more schools will be got ready for Results Grants Examinations, than can be examined by a Deputy Inspector who has two Circles to look after.

The effect of the alterations made by Govt will be to reduce the Local Fund Expenditure to the following:—

New Works	1,180
Repairs	3,000
Tools & plant	40
Education	5,500
Hospitals	1,910
Vaccination	1,600
Cleaning tanks & wells	4,100
Establishment	270
	17,600

This leaves only Rs 60 as a general Fund Reserve

but

but at this late period of the year, it seems hardly necessary to make any special provision of the kind in addition to the savings which will probably accrue in the course of the year.

An abstract of the budget as modified by Govt is as follows:—

Receipts	Rs	Expenditure	Rs
Road fund	49,070	Grant I.	
General	17,660	Road fund	41,940
		Genl fund	4,220
		Grant II, Genl fund	5,500
		Grant III. Genl fund	7,610
		Grant IV	
		Road fund	760
		Genl fund	270
			60,300
		Balances	
		Road fund	6,370
		Genl fund	60
			66,730
	66,730		

To

The Bd. of Revenue.
— Secy. of the L. F.
Govt. Bellary Dist.
PRO

I/ Asst Collr

The proposals under consideration

J. D.S.

The President's replies to the points noticed in G.O. 51 dt 29 Aug 1874 No 751 are satisfactory

The first observation in the case of the first circle schools is unfavourable and recommends that the proposal to raise the teachers salaries to permit of English being taught will bring the net cost per pupil per annum up to Rs 13-2-2, Rs 9-5-9 and Rs 9-14-3 respectively. Under these circumstances the proposal must be negatived pending decision of the general question of allowing English education in schools of the kind. 21/8

Govt. of {1874} Madras.

Financial

To

The Board of Revenue

Dated 5 Sepbr } 1874, No. 1493
Recd.

Nos. 57-8.

Pennacondah Circle

The revised Budget Estimate of this Circle for the Year 1874-75, reviewed and passed

To The Board of Revenue (with index) Copy forwarded for information and necessary action
" " Accountant of the Local Fund Boards & Ballary &c
" " Public Works Department
" " Revenue Department
" " Accountant General
" " Secretary Commissariat
" " Surveyor General Eastern Circle Department
" " Director of Public Instruction
" " President of the Municipality Committee Ballary &c

It is submitted that the Cash here may be permitted to stand as undisposed of Orders dated 18/9 will be received on the subject.

2/9

Ex/10 Oct/74