M.R.O. 1—77,006—8-6-37.

(1) Number of pages 18

(2) Date of repair

(3) Initials of the Referencer

MADRAS RECORD OFFICE.

Government of Madras.

Financial DEPARTMENT.

G.O. No. 750 / 266 Press ~~Mis.~~

Dated 16 - 5 - 1864

37-08 10/11

Not to be folded or roughly handled

Proceedings of the Madras Government, Financial Department, 16*th May* 1864.

Read the following papers :—

No. 37. Proceedings of Government in the Revenue Department, dated 6th May 1864, No. 780.

Transmit to the Government of India for sanction a Supplemental Budget Estimate of Rupees 36,900 *for the year ending* 30*th April* 1865, *on account of the Inam Commission.* (Vide Proceedings Revenue Department, dated 6th May 1864, Nos. 60 and 61.)

No. 38. Proceedings of Government in the Revenue Department, dated 6th May 1864, No. 781.

Sanctioning a Supplemental Budget Estimate amounting to Rupees 18,472, *on account of the temporary establishment during* 1864-65, *required by the Inam Commissioner.* (Vide Proceedings Revenue Department, dated 6th May 1864, Nos. 62 and 63.)

No. 39. To the Secretary to the Government of India, Financial Department, dated Fort Saint George, 16th May 1864, No. 266.

I am directed by His Excellency the Governor in Council to forward, for submission to the Government of India, copies of the Proceedings* of this Government in the Revenue Department, as noted in the margin, together with a Supplemental Budget Estimate of the cost of temporary Establishment and Deputy Collectors for the Inam Commission for the year 1864-65 amounting to Rupees 35,972; and to request that under the explanation afforded in the letters from Mr. Blair, Acting Inam Commissioner, and Mr. G. N. Taylor, the late Commissioner, sanction may be accorded to an additional grant to the extent applied for.

* Dated 16th April, No. 642, and 6th May 1864, Nos. 780 and 781.

(Signed) A. J. ARBUTHNOT,
Chief Secretary.

Exd. J. Tulloch.

Proceedings of the Madras Government, Revenue Department, 16th April 1864.

No. 255. Read the following letter from W. T. BLAIR, Esq., Acting Inám Commissioner, to J. D. SIM, Esq., Secretary to Government, Revenue Department, Fort Saint George, dated Coimbatore, 19th March 1864, No. 20 :—

SIR,

1. I have the honor to submit for the consideration and orders of Government the following report on the present state of the work in this Department, and on the prospects of its completion within the official year 1864-65.

2. *First, with regard to the Settlement work.*—Taking into account the approximate number of cases in the Districts of Trichinopoly and Tinnevelly which have been but recently begun, those of Madura, Tanjore and Nellore, which are in course of completion, and those of the other Districts on hand for review, there are in all about 40,000, which cannot all be received and passed through this Office in a shorter period than from ten months to a year.

3. *Secondly, as regards the work of transcribing the English Registers.*—There are about 1,56,000 cases remaining to be copied inclusive of the estimated number for the unfinished Districts. These at 5 cases per page will be represented by 31,200 pages, which can be accomplished by 25 Clerks (the present number actually at work inclusive of the extra Establishment) in a little more than 1¼ year, calculating at 4 pages per diem for 20 working days in the month.

4. *Thirdly, as to the examination of the Fair Registers.*—This branch of Office work has always been backward compared with the others. The number of sides already copied but unexamined is about 32,000, which being added to the remaining work of transcription as shown in the preceding paragraph, viz., 31,200, gives a total of 63,200 pages. If this work is allowed to be finished by the present number of Examiners, viz., five, it will take them no less than 5 years, calculating at 10 pages per diem for 20 working days in the month, and double the number of Examiners could not complete it in less than 2½ years.

5. It is my decided opinion, in which I doubt not the Government will concur, that it is in every way undesirable to allow any work connected with this Commission to remain for any time beyond the ensuing official year. Under the circumstances described above it is equally clear that this end cannot be attained without a considerable addition of Office agency. However much I regret the necessity of having to propose an addition to the Budget already sanctioned by Government, I still consider it of paramount importance that the work of the Commission should be brought to a satisfactory close at as early a date as possible, and I therefore beg to submit the following propositions for the favorable and early consideration of Government.

6. The extra Establishment which was sanctioned by Government in July last (Order dated 29th July 1863, No. 1,409), for the last seven months of the current year has to be discharged by the end of this month. It was proposed to retain a sum of Rupees 5,000 on this account in the Budget of the next official year, but the Government struck out the item with the exception of Rupees 1,000. This latter sum will not suffice to continue the extra Establishment beyond May next, and I have shown above that without this extra Establishment the transcription of the Registers cannot be finished within a year. I therefore solicit sanction for its continuance in full for the remainder of that year.

7. In respect of the Examiners, the present number being wholly inadequate, I propose that eight more with the same number of Readers, be sanctioned. The cost of these as shown in the statement accompanying will amount to Rupees 10,608.

8. If these suggestions are approved of, I have every confidence in the completion of the work within the estimated time. Hitherto, it has been impracticable to estimate exactly the quantity of work to be done; but as the Government will observe, the data on which I have now based my calculation are derived from experience and are of a more accurate character than it was possible to obtain at an earlier stage of the Commission.

9. I have fixed the salaries of the proposed Examiners at a slightly higher figure (Rupees 60) than has hitherto been allowed (Rupees 50) for that rank, because the Examiner's work has suffered in no slight degree by the loss to the office of some of its most intelligent and well

trained servants, who have left it for the permanent Departments of the Government service, and it is urgently necessary for the interests of the Commission to retain the services of the remaining trained hands for the important and responsible duty which devolves on the Examiners. It is superfluous to add that at present the desire to quit this Office at the first opportunity even for posts of lower emolument is almost universal, and it is hoped that the proposed higher grade of salaries will have the effect of checking this inclination and induce a large proportion of the present servants to remain attached to the Commission till its close.

10. It was thought that the settlement of the Inám tenures of Malabar would not take more than six months of the *current* official year, and under this impression no distinct provision was made in the Budget for 1864-65 to meet the cost of the Establishment now placed under the Collector of that District amounting to Rupees 200 a month. As, however, in all probability the settlement of that District cannot be completed for several months of the ensuing official year, I have included in the supplemental Budget Statement now submitted a sum of Rupees 2,000 to be on the safe side and request that this may also be sanctioned.

11. There is one more point in connection with the Deputy Collectors on which I wish to be favored with the orders of Government. At present there are SEVEN Officers of this rank remaining attached to the Commission. In the Budget for the ensuing year provision is made for FIVE only, viz., two for the whole and three for half the year. Judging from the present progress of the work in the several Districts, I am unable to see how to dispense with the services of the two, who under the Budget arrangement, should leave at the end of the *current month*. Of the seven, one is permanently attached to the Central Office as an Assistant, two now employed in Tinnevelly report that they will not be able to finish that District under eight months. One now settling the large Zemindary of Sivaganga, will take several months more to complete it. One in Trichinopoly will be fully occupied till nearly the end of the next official year unless relieved of a portion of his work by a second Deputy. One in Tanjore will probably be fully employed there during the first six months of the year; and one now engaged in finishing the settlement of Madras, is the only one who can be spared from the Commission on the completion of his present task which may be expected to occupy him about two months longer.

12. It being thus impossible to dispense with any of the present Deputies by the end of this month, I solicit the sanction of Government for continuing all of them until such time as they may have actually accomplished the task assigned to each. Experience having proved the futility of making any exact calculation in such matters, I have no alternative but to propose the retention of six of the Deputies for the whole year and of one for three months. The addition to the Budget on this account will be Rupees 17,500.

13. Thus it will be seen that the proposed additions amount to Rupees 35,972, viz. :—

	RS.
On account of extra Establishment total Rupees 6,864 less Rupees 1,000 already provided for, remainder... ...	5,864
On account of eight Examiners and eight Readers at 60 and 25 Rupees respectively with batta...	10,608
On account of Establishment for the Collector of Malabar...	2,000
On account of Deputy Collectors...	17,500
Total ...	35,972
Or in round numbers ...	36,000

14. I trust that my desire to place matters fully and clearly before Government will be a sufficient apology for the length of this communication. I submit a Statement in the prescribed form embodying the additional expenditure involved in the foregoing propositions.

Proceedings of the Madras Government, Revenue Department,
16th April 1864.

No. 256. ORDER THEREON, 16th April 1864, No. 642.

1. The Inám Commissioner submitted on the 2nd November 1863, the Budget for his Department for the official year 1864-65. It amounted to Rupees 1,32,985 which included the pay and allowances of five Deputy Collectors for the whole year, and 5,000 Rupees for temporary Establishments entertained under the sanction of Government, dated 29th July 1863, No. 1,409. In revising this Estimate Government reduced the provision for temporary Establishment to 1,000 Rupees, and considered that it would be sufficient to provide for two Deputy Collectors for the whole and three for six months of the ensuing official year : thus disallowing Rupees 13,585 from Mr. Taylor's Estimate.

2. In his letter recorded above the Officiating Inám Commissioner states that the Budget grant as finally passed by Government is insufficient to meet the requirements of the year 1864-65, and submits for the sanction of Government a supplemental Budget amounting to Rupees 35,972 as shown in the margin.

	RS.
Temporary Establishment	18,472
Deputy Collector...	17,500
	35,972

3. *Temporary Establishment.*—This consists of two items, one relating to the Establishment entertained for settling the Inám tenures of Malabar, and the other on account of extra hands employed in the Central Office for bringing up certain arrears. The former charge amounts to Rupees 2,000 and was not provided for in the original Estimate. This Establishment is employed under the orders of the Collector of Malabar. It was at first believed that the work would be completed within the current official year, but Mr. Ballard subsequently informed Mr. Blair that he did not think that the settlement could be completed within the said period, and that he could not without further enquiry and some practical experience state how long it might really take.

4. The temporary Establishment in the Central Office was entertained pursuant to the Order of Government dated 29th July 1863, No. 1,409, which limited the sanction conveyed thereby to the current year. In the original Budget for 1864-65 a provision of 5,000 Rupees was made on account of the extra hands in question, but as Mr. Taylor remarked that it would not probably be spent at all should the present extra Establishment of Copyists complete the work in arrear within the current year, Government considered that a sum of 1,000 Rupees would suffice for the purpose and struck out the remainder.

5. In paragraphs 2 to 7 of his letter above referred to Mr. Blair brings to notice the existence of a very large arrear, and urges the necessity of employing a larger number of extra hands in 1864-65 than was sanctioned for 1863-64 to bring up the same. He states that there are about 1,56,000 cases or 31,200 pages of Registers remaining to be copied and 63,200 pages to be examined, and to accomplish this he requires extra Establishment at an annual cost of Rupees 17,472.

6. *Deputy Collectors.*—Five Officers of this class were provided for in Mr. Taylor's original Estimate for the whole year, but as he stated in the letter submitting the Budget that "it is "more than probable that with the exception of one or two who may be required to assist in "winding up business in the Central Office, the rest will have no work after the first few months "of that year." Government considered that it would be sufficient to provide for two Deputy Collectors for the whole and three for six months of the next official year.

7. Mr. Blair states in paragraph 11 of his letter above referred to that there are at present seven Deputy Collectors attached to the Commission, and that judging from the present progress of the work in the several Districts he is unable to dispense with the services of the two, for whom no provision has been made in the Budget. He therefore begs that he may be permitted to retain six of the Deputies for the whole year and one for three months. The slow progress of the work of the Deputy Collectors of the Commission attracted the attention of Government in March 1863, when the Inám Commissioner was requested to explain the cause of the deficiency. He attributed it to the intricate character of the cases in the Southern Districts, and assured Government that he continued to exercise the most vigilant control and super-

vision over the work of his Deputies. The assurance was accepted by Government, and the returns since received from the Commissioner show a slight increase in the work of the said Officers in 1863 over that of 1862. The probable number of cases still remaining to be settled in the several Districts has not been reported, so that Government have no means of judging for themselves.

	Cases decided by the Deputy Collectors per month.
	Rs.
1862	340
1863	364

8. The Government quite agree with Mr. Blair as to the desirability of completing the work of the Commission as soon as possible, but they think it right to refer the papers in the first instance to Mr. Taylor for any observations he may wish to offer on them. It was first expected that the Commission would be brought to a close by the end of 1862. In 1863-64 a grant of Rupees 1,47,000 was made, and it now appears that the work remaining to be accomplished will occupy another year and involve a further expenditure of Rupees 1,30,000. The Government of India will naturally expect full explanation of the circumstances which have led to this result.

Commissioner's letter 25th September 1860.

(True Extract.)

(Signed) J. D. SIM,
Secretary to Government.

To the Inám Commissioner.
To G. N. Taylor, Esq.

Exd. S. T Augustin.

No. 60. Read the following letter from G. N. TAYLOR, Esq., to J. D. SIM, Esq., Secretary to Government, Revenue Department, Fort Saint George, dated Coimbatore, 20th April 1864:—

SIR,

1. In compliance with the wishes of Government conveyed in their Orders of the 16th instant, No. 642, I beg to offer a few observations on the papers connected with the Inám Supplementary Budget Estimate, submitted by Mr. Blair for the year 1864-65.

2. My original Estimate, for the year, including the full salary of the Commissioner, was Rupees 1,32,985. This was reduced by Government for the reasons repeated in their present Order to Rupees 1,19,400. Mr. Blair's Supplementary Estimate amount to Rupees 35,972, involving a total expenditure for the year of Rupees 1,55,372 or Rupees 1,30,000 as calculated by Government, if the Commissioner's full salary be not included.

3. Assuming it to be in every respect desirable that the work of the Commission should be closed as soon as possible, Mr. Blair has shown very clearly that the extra Establishment applied for, is absolutely necessary; and his letter to the Government, followed by the remarks in the Progress Report for the last month,* leaves little to be said in explanation of the circumstances which have led to the extension of the limit originally assigned to the duration and probable cost of the Commission. It is not necessary to report what I have urged on previous occasions in respect of the impossibility of providing for all the contingencies that are likely to occur to retard the operations of a Department like the Inám Commission. This has been sufficiently dwelt upon already, and fully acknowledged by the Government. It will be well, however, to go back to the early days of the undertaking and recall attention to what was anticipated at that time as compared with what has actually been realized. Judging from the short experience of a few months, and with the information then before me in regard to the number and value of the Ináms in this Presidency, which it may be remarked was very far from the truth I expected, when reporting to Government in 1859, that, with a staff of two Assistants and eight Deputy Collectors the enquiry would occupy a period of five years. I also stated that if the number of Deputy Collectors were increased to sixteen, which was afterwards done in 1860, the Settlement might be completed within three years.

* Things were in a very unprepared state in Tinnevelly when the Deputy Collectors entered that District. The preparation of the preliminary Vernacular Registers by the Talook authorities had been generally neglected, and the Deputy Collector had to do every thing from the beginning. This added to the unusually complicated character of the Inám tenures of that District, necessitating nine separate Registers for each village, greatly retarded the progress of the Settlement.

In the large Zemindaries of Shivaganga and Ramnad, in Madura, most of the Ináms are entire villages and occupy much labour and time, and thus while the numerical result appears small, the actual labour undergone in the registration of each case is very considerable.

So also in Tanjore, an Agraharam case consists not unfrequently of 200 sharers, whose right must be inquired into and recorded, and thus probably a week's labour is represented by the addition of only a single case to the outturn of work.

In the District of Trichinopoly, the Deputy Collector reports that his work is considerably impeded by the complicated character of the cases coming before him, and by the litigious disposition of the Inám holders.

4. This Estimate was formed, however, after actual experience in two only of the Northern Districts. It did not contemplate, nor was it possible at that time to foresee, the laborious and tedious nature of the Settlement in the numerous Zemindary Estates of Ganjam and Vizagapatam and some other Districts. Neither did the simple and uniform nature of the Ináms in the Districts first taken in hand prepare the Officers of the Commission for the infinite variety and greater intricacy of the tenures of the more Southern Districts.

5. These causes continued in operation from year to year, and have prevented an accurate estimate being formed of the probable amount of work required to be done either in the Central Office or by the Deputy Collectors. The result of our inquiries north of the Kistna and Godavery furnished no criterion of the actual state of matters to be found in Salem and the Arcot Districts, while these again provided an altogether fallacious estimate of the amount of work before us in Tanjore, Madura and Tinnevelly.

6. It has thus happened that my anticipations, formed at the commencement of each year, have not been completely realized. It will be admitted that nothing could have been more unwise than to sacrifice care and accuracy to mere speed, and the greatest credit is due to the settling

officers for proceeding with caution and making sure of their ground in the midst of the peculiar difficulties which beset their inquiries in the Southern Districts. It must be remembered, too, that the number of Deputy Collectors has gradually diminished from sixteen in 1860 to ten in 1862, and to six in 1864.

7. As regards the time involved in the review and transcription of Registers in the Central Office, that must depend upon the amount of work furnished by the settling officers. The latter has been greater than was expected, and has necessitated the longer duration and consequent larger cost of extra Establishments.

8. The following Statement shows the actual result realized by the Commission in the shape of additional revenue, and its annual cost from the commencement to the present date.

	New annual quit-rent.	Actual cost of the Commission.
From September 1859 to end of 1860-61 ...	2,04,585	2,24,466
1861-62 ...	1,92,237	1,75,000
1862-63.		
Village Service Ináms of Ceded Districts 5,62,596		
Ordinary Ináms 96,435	6,59,031	1,55,498
1863-64.		
Village Service Ináms of Ceded Districts. 10,494		
Ordinary Ináms 1,19,089		
up to March only	1,29,583	1,22,732
	11,85,436	6,77,698
Deduct Village Service Ináms...	5,73,090	
	6,12,346	
1864-65.		
Probable quit-rent to complete	1,12,654	1,55,372
	7,25,000	8,33,068

9. Assuming that every thing will be wound up by the end of 1864-65, the time occupied in the Settlement and formal registry of considerably more than 5,00,000* Inám claims will have been about 5½ years. The total cost of the Commission will have been nearly 8½ lacs, and the annual additional revenue secured to Government will be 7¼ lacs, exclusive of 6 lacs realized by the enfranchisement of Village Service Ináms.

	Rs.
Actually registered to March 1864	3,32,593
Personal, &c., grants ...	1,76,588
Service.....	5,09,681

No. 61. ORDER THEREON, 6th May 1864, No. 780.

Under the explanation afforded by Mr. Taylor as to the causes which have retarded the closing of the work of the Inám Commission as early as was expected, the Government resolve to transmit the Supplemental Budget of the Acting Inám Commissioner received with his letter dated 19th March 1864, No. 20, to the Government of India, through the Financial Department, together with a copy of Mr. Taylor's letter. This Budget was fully reviewed in the Order of Government dated 16th April 1864, No. 642, and a copy of it will also be furnished to that Department.

(True Extract.)

Secretary to Government.

To the Financial Department with Supplemental Budget and G. O. No. 642.
„ the Acting Inám Commissioner.
„ the Acting Accountant General.
„ the Civil Paymaster.

Exd. S. T. Augustin.

Proceedings of the Madras Government, Revenue Department, 6th May 1864.

No. 62. Read the following letter from W. T. BLAIR, Esq., Acting Inám Commissioner, to J. D. SIM, Esq., Secretary to Government, Revenue Department, Fort Saint George, dated Coimbatore, 25th April 1864, No. 31 :—

SIR,

1. With reference to that part of paragraph 7 of the Order of Government, dated the 16th instant, No. 642, wherein they remark that the probable number of cases still remaining to be settled in the several Districts has not been reported, I have the honor to inform them that no strictly accurate returns are procurable of the number of Ináms in the Districts now under settlement.

2. A tolerably fair idea of the remaining work may however be formed from the following facts :—

(A.) In the Trichinopoly District there were, at the beginning of March, besides 2,000 Service Ináms which have to be simply recorded, upwards of 5,000 Personal and Religious Ináms.

(B.) In Tinnevelly, the Ináms in the Government Talooks were reported by the Collector in 1859 to be upwards of 8,000. The Deputy Collectors of this Department have not yet been able to form an opinion how far this is correct.

(C.) In the large Zemindary of Shivaganga, the only portion of the Madura District remaining to be settled, the Deputy Collector reports it to be impossible to give even the approximate number of minor Ináms. At the date of his report (March last) there were of entire Inám villages alone, 1,200 to be settled.

(D.) In the District of Malabar, the work yet done has been entirely of a preliminary kind and the Collector has informed me that the registration of the Ináms will be commenced immediately after the Jamabundy. It is not easy to state with confidence what is the number of Ináms in Malabar, but I think I shall not be far wrong in estimating it to be between 2,000 or 3,000.

(E.) In Tanjore, there is still one whole Talook to be settled, said to contain upwards of 1,000 cases, and the Government are already aware how difficult the work of registration is in this District.

3. It is my impression that altogether the number of cases remaining for settlement will not fall much short of 20,000, which will take about ten months for five Deputy Collectors to accomplish.

4. As it is likely that some time may elapse before the sanction of the Government of India is received for the expenditure proposed in the Supplemental Budget, and such delay will only have the effect of prolonging the Commission beyond the official year 1864-65, I request the permission of Government to entertain the proposed extra Establishment of Examiners from the 1st of May, and to continue the additional Establishment in the Central Office whose time expired with the month of March, their cost being met for the present out of the sum of 1,000 Rupees already allotted for this purpose in the Budget.

No. 63. ORDER THEREON, 6th May 1864, No. 781.

1. With his letter dated 19th March 1864, the Acting Inám Commissioner submitted a Supplemental Budget Estimate for his Department for the year 1864-65, providing for an expenditure of Rupees 18,472, as shown below, on account of Temporary Establishment.

				Per Mensem. Rs.	
Establishment sanctioned in G. O. 29th July 1863, No. 1,409, to be continued during 1864-65, at a cost of...				572	
Do. to be newly entertained during do., viz.,	Salary.	Batta at $\frac{3}{10}$ths	Total.		
8 Examiners at 60 Rupees	480	144	624		
8 Readers at 25 ,,	200	60	260		
				884	
				1,456	
			Per annum...		17,472
Establishment for Collector of Malabar under G. O. 15th October 1863, No. 1,880, to be continued for ten months of 1864-65 at Rupees 200 per mensem...					2,000
			Total for 1864-65...		19,472
Deduct amount passed in G. O. 17th November 1863, No. 2,066, paragraph 4...					1,000
			Amount in Supplemental Budget...		18,472

2. Under the circumstances brought to notice, and in anticipation of the sanction of the Government of India to the Supplemental Budget which will shortly be forwarded to that Government, the Governor in Council is pleased to sanction the employment of the Establishments above particularized for the periods proposed.

(True Extract.)

Secretary to Government.

To the Acting Inám Commissioner.
,, the Accountant General.
,, the Civil Paymaster.
,, the Financial Department.

Exd. S. T. Augustin.

Dispt. 20 May 64

150

Financial Department

No 266 of 1864.

To The Secretary to the Govt of India
Financial Department

Sir,

I am directed by H. E. the Governor in Council to forward for submission to the Govt of India copies of the Proceedings of this Govern. in the Revenue Dept, as noted in margin, together with a Supplemental Budget Estimate for the Tenporary Establishment and Deputy Collectors for the Siam Commission for the year 1864-65 amounting to Rupees 35,972, and to request that sanction under the explanation afforded in the letters from Sir Blair, Acting Siam Commissioner, and Sir G. H. Taylor the late Commissioner, Lands-

-tion

* Dated 16th April. Nos 642 & 6th May 1864. Nos 780 & 781.

Rec'd 23rd May 1864 - 57-65

Financial Department
Govt. Resolution No
No 266
Dated 6th May 1864.

Read & Recd May 25th.

Financial
No 204

Authenticating a Supplemental Budget Estimate amounting to Rs 35,972, on account of Tenporary Establishment & Deputy Collectors for Siam Commission.

sanction may be ac-
-corded to an additio-
-al grant to the extent
applied for.

Fort St. George
15 May 1864

Finl 1864. Depart

No 266

To

The Secretary to the

Govt of India

Fl N° 343

" " 416

Dt 16 " May 1864.

A supplemental estimate amounting to Rs 35,942 on account of the Inam Commission transmitted to the Govt of India for sanction.

Fl N° 334/65

rec'd 25 May