Scott. II-27—104,000—4-11-49.

EDUCATION (1950) Department.

No 5 SERIES.

G.O. NO. 3341. Edn.

Dated 19. 12. 1950.

(17)

[Despatch Abstract.]

Education - Chamber of Deputies - Interview with H.E.M. and Min. Minister - Proceedings - Papers recom-

Back Papers.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

Further Papers.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

...sident
...put District Boards
and
...tary, Chamber of Dt. Boards.

Saidapet, [illegible].
Dated 6-12-1950.

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ASSISTANT SECRETARY
7 DEC 1950
EDUCATION DEPARTMENT

Dear Sir,

The Members of the Executive Committee of the Chamber of District Boards met you at a conference in the Hon'ble Chief Minister's room for a personal discussion and ... a memorandum on the vital points affecting the administration of the District Boards on 4-12-50 and there was a detailed discussion on all the points and we arrived at a tentative decision. May I therefore request to kindly issue orders on the lines of the decision taken that ... so that this may be placed before the General Body of the Chamber of District Boards coming off on the 27th of this month. The Hon'ble Chief Minister has kindly consented to declare open the General Body Meeting.

SECRETARY
7 DEC 1950
EDUCATION DEPARTMENT

Yours sincerely,

To

The Hon'ble Sri.K.Madhava Menon, B.A., B.L.,
Minister for Education,
Fort St.George, Madras.

Copy to Sri.K.M.Unnithan, I.C.S., Secretary to Government,
Education Department, Fort St.George, Madras.

K.Ramaswami
President,
Chingleput District Board
and
Secretary, Chamber of Dt. Boards.

"Tanagal Mallingar"
Saidapet, Madras 15.
Dated 6-12-1950.

ASSISTANT SECRETARY
DEC 1950
EDUCATION DEPARTMENT

SECRETARIAT
39166
D. Dec 1950
EDUCATION DEPARTMENT

Dear Sir,

The Members of the Executive Committee of the Chamber of District Boards met you at a conferance in the Hon'ble Chief Minister's room for a personal discussion and presented a Memorandum on the vital points affecting the administration of the District Boards on 4-12-50 and there was a detailed discussion on all the points and we arrived at a tentative decision. May I therefore request to kindly issue orders on the lines of the decision taken that day so that this may be placed before the General Body of the Chamber of District Boards coming off on the 27th of this month. The Hon'ble Chief Minister has kindly consented to declare open the General Body Meeting.

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The Hon'ble Sri.K.Madhava Menon, BA., B.L.,
Minister for Education,
Fort St.George, Madras.

Copy to Sri.K.M.Unnithan, I.C.S., Secretary to Government,
Education Department, Fort St.George, Madras.

SPECIAL. Local Administration Department.

U. O. Note No. 44447-50-7B, dated 9th December, 1950.

Sub: DISTRICT BOARDS--Enlargement of powers and resources--Memorandum--Meeting with the Honourable Ministers.

--ooo--

A copy of the memorandum submitted to Honourable the Chief Minister and other Honourable the Ministers by the Executive Committee of the Chamber of District Boards on the 4th December, 1950 together with a copy of the proceedings of the meeting and a copy of the letter since received from the Secretary of the Chamber may be sent to the Education Department for necessary action on the points contained in them with which they are concerned. They may be requested to intimate to this Department by the 19th December, 1950 the action taken or proposed to be taken on each of the points dealt with by them, for putting up a note to Honourable the Chief Minister for his reference at the time of the opening the Chamber's General Body meeting on the 27th December 1950.

J. SIVANANDAM,
Secretary to Government.

To The Public Works Department.
To The Health Department.
To The Education Department.
To The Home Department.

(with enclosures).

Forwarded-By Order.

SUPERINTENDENT.

VKS.9.12.

Memorandum submitted to the Hon'ble the Chief Minister and other Hon'ble Ministers to the Government of Madras by the Executive Committee of the Chamber of District Boards on 4-12-1950.

We are extremely grateful to the Hon'ble the Chief Minister and other Ministers for having consented in the midst of many official duties and pressing engagements to meet us and hear our representations on behalf of the Chamber of District Boards.

2. On 9-8-1950 we submitted a Memorandum to the Hon'ble Chief Minister pointing out the imperative need for taking early steps to make District Boards really autonamous bodies clothed with adequate powers and resources to discharge their functions. We had also therein pressed for proper consideration of the various resolutions passed by the Chamber from time to time.

3. Local Government is an integral part of any democratic Government and it is a matter of serious concern for us that efforts have not been made to give real autonomy to the boards in the framework of the State administration, for the growth of a healthy public life in the country. The District Boards should possess substantial powers and responsibilities in the field of local administration and state control should be such as to help them, than to hinder in their day-to-day administration. It is therefore the considered view of the Chamber that the Government should adopt a more liberal attitude towards them and guidd them in such a manner that they become autonamous bodies extensively useful to the people than they are at present. It will not be possible to expect any expansion or development with the present checks and interferences even in matters of detail. We are of opinon that within the limits assigned to the Boards, the District Boards should have fullest possible liberty of action.

4. There exists to-day a large volume of restrictive rules, orders and practices minimising the powers given and the discretion allowed to the Boards by the statute. The application of these rules and the restrictions imposed by them are all really sources of irritation.

5. We hope the Government would see their way to sweep away many of these restrictions and to give the District Boards full powers within their sphere of duty whether it be communications, eduction, public health etc.

6. The first and foremost question we have to refer is about the engineering department for the District Boards. The enactment of Madras Act VII of 1946 involving the formation of the Highways Department has created untold difficulties in the way of administration of the Boards. The Chamber after taking all aspects into consideration, resolved that "the administrative control over the Engineering establishment and the subordinate staff up to the District Engineer should be retransferred to the District Boards while the policy and execution of works relating to National and Provincial Highways may be dealt with directly by Government through the same Engineering staff who will continue to be paid from Provincial Funds." The Government have stated that they were reviewing the work of the Highways Department after its reorganisation and they found that on account of the shortage of technical personnel it was not possible to provide separate staff for District Board works and that they were considering what changes could be made now in the present arrangements for attending to the District Board works. (Memo No. 108 dated 1144-1950.) We do not know what further changes are in the view of the Government. We reaffirm the original resolution and we submit that unless the principle of our resultion is conceded, the work and usefulness of the District Boards will be seriously hampered.

7. The present position of the officers under the Board and especially that of the Health Officer is anomalous. The Madras Public Health Act has created a very difficult situation. The District Health Officer who has only certain limited powers over the Provincial Staff working under him is given entire executive authority with full power over the officers and servants who are paid from District Board funds. The need for vesting such large powers in the Health Officer is not apparent. Instances in which the Health Officers have abused the powers vested in them are not infrequent. This controversy over the powers of the Health Officer vis a vis the executive authority of President who is responsible to the elected Board is too familiar to need elaboration. The President, District Board who is responsible to the Board should have ultimate authority in all matters and the District Health Officer should be required to act with the previous approval of the executive authority. It is to be conceded that the President of the District Board can be relied on to act with full responsibility in the field of public health administration as in any other services entrusted to the Board. It is therefore imperative that the provisions in the Public Health Act should be modified so that previous approval of the President should be necessary for all matters including appointments and application of emergency provisions and financial commitments from the District Board funds.

8. The requirements in the appointment rules that before individual appointments are made the departmental officers should be consulted or their approval obtained is an instance of unnecessary restriction. It serves no useful purpose. So long as the Boards strictly conform to the rules relating to general qualifications and other conditions laid down, there is no reason why they should not have the freedom to choose the right person in their discretion. InG.O.No. 1845 L.A., dated 9-5-1950 the Government have stated that this matter is under correspondence with the Inspector of Local Boards. We trust the matter will receive favourable consideration.

Recently we received a communication from the Government calling for our views about a proposal for the provincilisation of the Headmasters of Board Secondary Schools. The resolution passed by us in that connection is appended and may be read as part of this representation. We request the Government to drop the proposal and take steps to amend the rules suitably with a view to vest in the Presidents of District Boards the power for the selection of candidates for the posts of Headmasters or Headmistresses of Board Secondary Schools, after consultation with the Educational authorities.

9. Some of the hospitals and dispensaries are manned by Doctors lent by Government. The posting and transfers of these medical officers are often made without the previous consultations of the Presidents. This leads to difficulties in the working of the institutions and at times institutions remain without a medical officer for some periods without the knowledge of the District Boards.

There is no meaning in running some institutions with Government lent men and some institutions with district board men though all are paid by district board. All local fund institutions should be manned by men appointed by the District Boards.

10. In regard to Elementary Education, the District Boards should have direct responsibility over policy and management. The District Boards should have the power to open new schools, appoint, transfer or to promote the teachers and exercise full disciplinary control over them. The District Boards should be permitted to have supervisors to look to several works which are outside the scope of inspectorate. In G.O.No.Ms. 1456 Education

dated 9-5-1950 the Government have stated that new schools may be opened without consulting the Educational authorities except in places where private agencies have provided or propose to provide educational facilities. This restriction is again unnecessary as the District Board willnot be eager to open schools in places where they exist.

11. Several of the Statutory rules require modifications. Some of them are touched below.

(1) Diversion of Funds:- All the orders and rules relating to diversion of funds for exigencies are to be repealed. (G.O.No.1372 L & M., dated 27-11-1924).

(2) Holidays restrictions:- The holidays restrictions imposed by G.O.No. 4291 L.A., dated 2-11-1939 is an irksome one and this has to be cancelled.

(3) Acquisition, lease etc., of property:- Very many restrictions are placed in the matter of acquisition of properties by the District Boards in the rules issued in G.O. No. 4039 L.A., dated 17-10-1939 as subsequently amended. The need for the approval of the Executive Engineer in addition to that of the District Engineer (now Divisional Engineer) is not clear. When the valuation is obtained from the revenue department the need for the approval of the Collector again is not necessary. With regard to the leases the Board should have complete powers. The whole of the rules relating to the acquisition of immovable property have to be simplified.

(4) Contributions:- The restrictions placed on the powers of the local boards in the matter of paying contributions with reference to Schedule V of the Act deserves to be relaxed and the Boards given authority in regard to all such expenses subject to availability of funds.

(5) Investigation of arrear claims:- By an amendments to the rule 140 of the Local Boards Act, the power of the Board to sanction the investigation of salaries and allowances of over one year old has been taken away and the sanction of the Inspector of Local Boards or the Director of Public Instruction has been made necessary for the investigation of such claims. This has not only curtailed the powers of the Board but it also entails lot of additional work and avoidable delay in the settlement of arrear claims. In G.O.No. 1845 L.A., dated 19-9-1950 it is stated that the matter is under correspondence with the Inspector of Local Boards and we hope the matter will receive favourable consideration.

12. Establishment Rules:- The insertion of Rule 5 A in the rules of Appointments and Punishments of officers and servants of District Boards by G.O.No. 1350, dated 15-6-1938 has vested arbitrary power in the educational authorities rather Deputy Inspectors of Schools to withhold the increments of a teacher of a District Board without observing the rules of punishments. Vesting of such powers in the subordinate officers of the Education Department is an infringement of the powers of the President vested in him. Section 72 of the Local Boards Act deserves to be modified. The Educational Authorities can always have recourse to rule 154 of the Madras Educational Rules and as such there is no need for giving this power also to them.

G.O.No. 2900 L.A., dated 24-10-1941 requires Presidents of District Boards to consult the Health Officers in regard to appointments and punishments of officers not specifically included in the Public Health Establishment and should give due consideration to the recommendations of the Health Officers in such cases. The Presidents of District Boards can be trusted to

give due consideration in such matters and there is no need for such dictatorial instructions which only create bitterness difficulties in smooth working. Formerly the peons of the Health Officers were treated as part of the non-technical staff and only the peons of the Woman Medical Officer and Assistant District Health Officer, Sanitary Inspectors were considered to be part of Public Health peons. But of late it is observed that even the peons of the Health Offices are treated as Public Health establishment. This is curious. In G.O.No.Ms. 1845 L.A., dated 19-9-1950 Government have turned down this request and a reconsideration of the orders is quite necessary.

13. Appointment of Midwives in Rural Dispensaries:-

The power to appoint midwives in Rural Dispensaries under the control of the District Boards was v sted in the President of District Boards till May 1936. This power was withdrawn from the Presidents and vested in District Medical Officers and the Principal of the School of Indian Medicine in G.O.No. 1658 P.H., dated 3-5-1938. The reasons based for the transfer of the power from the Presidents were that some Presidents effected frequent transfers of the Midwives employed in the Rural Dispensaries. The appointment of these midwives as any other staff must vest in the President of District Boards and there can be no justification whatsoever for giving the powers to others. In G.O.No.Ms. 1481, H, dated 26-4-1950 Government have negatived this request and the orders certainly require review and reconsideration.

14. Improvement of resources:- After the abolition of the Tolls and the income from Motor Licence Fees, two expanding sources of revenue of the District Board are removed. The District Boards are now left with inelastic sources quite inadequate to meet the increasing demands of the Board's administration. The entire income from Motor Vehicles Tax should be apportioned proportionately among the several road authorities. The Village Panchayat Act contemplates constitution of Panchayats for all revenue villages with a population of over 500. It is gathered that at present panchayats will be constituted for villages with a population of above 2,000. The Act refers to class I Panchayats and Class II Panchayats. With the constitution of the panchayats the income of the District Board under the following heads will be considerably reduced. (1) Land cess, (2) Entertainment Tax, (3) Surcharge on Stamp Duty, (4) Income from Markets, (5) Income from Licence fees. The savings that may arise by the transfer of District Panchayat Officer and staff will not be considerable. Under Section 50 of the Panchayat Act, the Panchayats are assigned only with the present functions and therefore none of the functions of the District Board will be transferred compulsorily. Of course Section 51 provides that panchayats may also make provisions for carrying out the requirements of the villages in respect of the following matters. (1) The opening and maintenance of Elementary Schools, (2) Establishment and maintenance of dispensaries and the payment of subsidies of Rural Medical Practitioners, (3) The establishment and maintenance of Maternity and Child Welfare Centres, (4) Providing for Veterinary relief. It is doubtful whether it will be possible to relieve the District Board of this responsibility. Inter-village communications and roads of District and Taluk importance will have to be under the charge of the Distfict Boards and also Secondary Education, Hospitals, Dispensaries, Elementary Schools and Public Health services excluding sanitation and conservancy will have to be administered by the District Boards. It therefore looks reasonable that the District Boards should have adequate resources to look after these services. The question of apportionment of the revenue from entertainment tax, surcharge on stamp duty, income from large weekly markets will have to be considered. There is also the question of finding other sources of revenue to augment the finances of the District Boards as the funds

will get dwindled year after year with the formation of the new panchayats.

15. We also give below some of the important questions which have been considered by us and about which we have made representations.

(1) Resolution No. 3 dated 25-12-1949. The removal of the restrictions in the matter of appointment of menials and contingent servants and permitting District Boards to make such appointment without any outside sanction. The question is said to be under correspondence with the Inspector of Local Boards. We request early favourable orders.

(2) Resolution No. 8.Simplifying and issuing an up to date manual of rules. In G.O.No.Ms. 1845, L.A., dated 18-9-1950 it is stated that this can be taken up after the Panchayat Act is brought into force and the District Boards work for some time in the new set up. At war time it was said that everything was ready and due to paper scarcity this could not be taken up. Some other plea is now given. The working of the Panchayat Act need not defer this publication indefinitely.

(3) Resolution No. 17. Enhancement of the maximum limit of Travelling Allowances in view of the increase in the rates of travelling allowances. This request has also been negatived in G.O.No. 1845 L.A., dated 19-9-1950 in view of the fact that the Inspector of Local Boards has been authorised to sanction the excess in such cases. When the rates of travelling allowance have been increased it is not clear why the maximum limit should not also be incrrased to avoid approaching the Inspector of Local Boards for sanction.

(4) Resolution No. 32. Affording facilities to obtain controlled materials such as cement and steel through the Indian Stores Department irrespective of the fact whether any portion of the cost of the works is financed by Government or not. The orders in G.O.No. 660 L.A., dated 22-5-1950 and G.O.No.Ms. 1845 L.A., dated 19-9-1950 negativing the request need reconsideration.

(5) Resolution No. 41. Constitution of a building fund with State aid for construction of type design buildings for schools health centres and other public buildings in the control of the District Boards. In G.O.No.Ms. 1481 H, dated 26-4-1950 the request has been turned down but these orders need reconsideration.

(6) ResolutionNo. 4:- Appointment of Supervisors for Elementary Schools. This is said to be under consideration and orders yet to be received.

(7) Resolution No. 38:- Government to pay grant equivalent to Educational cess. The amended Act has provided payment of grant up to 9 pies only. This is meagre and inadequate.

(8) Resolution No. 43:- Government to pay grants on bases fixed for aided schools when new schools are opened by the District Boards. This was negatived in G.O.No. 1456 Education dated 9-5-1950 and needs reconsideration.

(9) Resolution No. 44:- Government to pay 2/3 of the net expenditure on Secondary Schools by way of grants as is paid to aided schools. Negatived in G.O.No.Ms. 1456 Education dated 9-5-1950. In view of the rapid increase in the number of secondary schools the request needs favourable consideration.

(10) Resolution No. 51:- Government to grant the full grant for meeting extra cost involved by the grant of dearness allowances to Elementary School staff at Government rates. In

In G.O.No. 1456 Education dated 9-5-1950 it is stated that there is no need to change the existing practice of determining the actual subsidy payable to each local body with reference to the resources available both in the General Account and in the Elementary Education Account. The General Account cannot be encroached upon for this purpose without detriment to other services.

(11) Resolution No. 9:- Relaxation of rules requiring prior approval of District Educational Officers for the appointment of untrained hands, change in the procedure of the appointment of subsidised rural medical practitioners.

(12) Resolution No. 22:- Scales of pay of all District Board servants to be identical with those of Government servants of corresponding grades. In G.O. No. 1456 Education dated 9-9-1949 the requsst has been negatived but in the Local Administration Department the matter is said to be under correspondence with the Inspector of Local Boards. It is requested that the invidious distinctions now made is absolutely unjustified and deserves to be removed once for all.

(13) Resolution No. 33:- Preparation of plans and detailed estimates not to be insisted when grants are applied for. While the Government in the Public Health and Education department have negatived the request, in the Local Administration Department they have stated that it is enough if rough estimates are ready. It is requested that a uniform policy may be followed in all Department of Government and plans and estimates not insisted.

16. There is an increasing tendency to take away some of the legitimate functions assigned to the District Boards directly by Government. The expansion of rural water supply through Revenue Department, the Firka Development Scheme and Primary health centres are instances. There is no reason why the expansion of all such services should not be effected through the Boards constituted for the purpose. Such dual agency in the expansion of rural services will not yield good results. The present system of construction of wells by the agency of Revenue department is not at all working satisfactorily. The wells so constructed and handed over for maintenance to District Board have to be deepened and improved, at large cost, to make them r ally useful.

17. Before we conclude we wish to emphasise that the District Boards are not at all against State Control that helps and guides. Our main concern is about the subordinate officers of the different departments exercising their control in the daily administration which has to be removed for good.

We hope and trust that our representation will receive early and sympathetic consideration of Government.

(8)

Proceedings of the Conference of the representatives of the Chamber of District Boards with the Hon'ble Chief Minister and Hon'ble Ministers concerned, held on 4th December 1950.

The Executive Committee of the Chamber of District Boards consisting of the ~~following~~ Presidents of District Boards of Tanjore, Coimbatore, Nilgiris, East Godavari, Ramanathapuram, South Kanara and Chingleput waited on the Hon'ble ~~Ministers~~ the chief Minister other and ~~the~~ Hon'ble ~~Chief~~ Ministers and submitted a memorandum.

At the outset the H.C.M. remarked that if the desire of the District Boards was to get more powers he wanted to know how far and in what way the District Board administration can be improved to achieve better results than at present, if more powers are conceded. He said that the aim should be better and improved administration and not to secure more powers.

The individual representations contained in the memorandum ~~was~~ were taken up for discussion.

Paras 1 to 5: Preliminaries - No discussion.

Para 6 - Retransfer to district boards of control over engineering establishment: The President, District Board, Coimbatore on behalf of the deputationists referred to the formation of the Highways Department during 1946 and said that this has created difficulties in the administration and affected the control which District Boards were exercising over engineering branch resulting in slow progress of District Board works.

H.M. (P.W.) said that the slow progress is not so much due to the present set up as to want of adequate funds and timely intimation of grants. He also suggested that the question of allowing District Boards to draw Government grants on the assumption that District Boards will contribute their share will have to be considered. It was pointed out that in the case of full grants there can be no objection to the District Boards being permitted to draw the amounts at any time within the

rency of the grant year. Secretary, L.A. said that the laxation of the existing rules which require post execution ments will be considered in consultation with Finance.

The Secretary, P.W.D. said that the Government have delegated to the Presidents of District Boards certain powers of disciplinary control over the Engineering establishments and that the results may be watched before making any further representations. H.M.(Finance) and H.C.M. agreed to this suggestion.

Para 7: Control over appointments made by Health Officer: Elaborating the representations contained in para 7 the P.D.B., Coimbatore and P.D.B., Ramanthapuram said that a case in point is the appointments of staff by District Health Officers. While according to rules, expenditure on Public Health may go up to 12½% of District Board General Revenue, it happens that the D.H.Os. exceed the limit and go up to even 30% and apply for District Board's sanction. The P.D.Bs. said that if the power vests entirely with them there may not be any chance of exceeding the limits. The Secretary, Health said that Public Health affects not only the particular district but also adjoining districts and that action, for ~~e.g.~~ example, during an epidemic should be taken both on the curative side and also on the preventive side. On this ground, it may be necessary to appoint staff urgently in advance of a threatened epidemic. It will be of no use if staff and materials are pumped in long afterwards. H.C.M. said that when District Boards are expected to meet the expenditure it is necessary that the Director of Public Health and District Boards should be consulted before hand.

The Secretary, Health said that when specific instances of such ~~mmmm~~ excess expenditure on staff are brought to Government's notice, Government will examine them.

Para 8: - Consultation with outside authorities in regard to appointments to staff:-

The P.D.B., Coimbatore said that the existing rules requiring prior consultation of departmental heads regarding personnel of candidates even though they are fully qualified should be done away with.

Secretary, L.A. said that the Government were already seized of the matter and that the question was under consideration.

Para 8-(a): Panel of Headmasters.

It was represented by the deputationists that the preparation of long panels of candidates for appointment of Headmasters should be given up. It was agreed that this might be considered by Government.

Para 9: Appointment of medical officers to hospitals and dispensaries run by District Boards.

The President, District Board, Coimbatore stated that the existing system results in several dispensaries being temporarily closed down for want of doctors who are transferred without notice to District Boards. Secretary, Health said that the ~~xxx~~ difficulty lies in paucity of qualified men. H.C.M. suggested whether the District Boards would agree to the entire withdrawal of Government doctors from District Board Medical Institutions. The [illegible] were not for this. It was ultimately suggested that the [illegible] should be consulted before transferring [illegible]

II.

Para 10: Appointment of District Board educational officers. [illegible] observed that the post of a District Board Educational Officer is unnecessary and that the question as to what other alternative arrangement could be made, may be discussed between the S.E.S. and [illegible] when the D.P.I. also may be instructed to be present.

Paras 11 and 12: Not pressed.

Para 13 - Appointment of midwives in rural ~~xxxxxx~~ dispensaries:- The P.W.Ds. said that the power to appoint midwives to rural dispensaries under the control of district boards should be given to them as they are in a better position to assess local requirements. Secretary, Health said that this will amount to a reversal of 1938 order. He said that this will be examined.

Para 14 - Improvement of Assistance: This question being an important one, J.M.(Finance) suggested that the District Boards may await the report of the Local Finance Enquiry Committee. H.C.S. agreed.

Para 15: Not pressed.

Para 16:- Vesting in District Boards co-ordination of rural activities:- The request of the P.W.D. for transfer of work regarding rural water supply was not pressed.

T. SIVANANDAM
8.12.1950.

(10)

From
T.[illegible] Sornaswami Mudaliar,
President,
Chingleput District Board
and
Secretary, Chamber of Ct. Bonrds.

"Panagal Buildings",
Saidapet, Madras-15.
dated 8-12-1950.

Dear Sir,

The Members of the Executive Committee of the Chamber of Ct. Bonrds met yesterday in the Hon'ble Chief Minister's room for a personal discussion and presented a Memorandum on the vital points affecting the administration of the Ct. Boards on 4-12-50 and there was a detailed discussion on all the points and we arrived at a tentative decision. May I therefore request to kindly issue orders on the lines of the decision taken that day so that this may be placed before the General Body of the Chamber of Ct. Boards coming off on the 27th of this month. The Hon'ble Chief Minister has kindly consented to declare open the General Body Meeting.

Yours sincerely,

sd/- V.S. Sornaswami,
8-12-50.

To
The Hon'ble Sri K. Chandramouli, B.Sc.(Aberdeen),
Minister for Local Administration,
Fort St. George, Madras.

Copy to Sri J. Sivanandam, B.A., L.T., Secretary to Govt., L.A. Deptt., Fort St. George, Madras.

(True copy)

for Secretary.

Special

LOCAL ADMINISTRATION DEPARTMENT.

SECRETARY
22 NOV 1950
EDUCATION SECTION

U. O. Note No. 44447-50-2B dated 22nd November, 1950.

Sub: Chamber of District Boards - Interview with Honourable the Chief Minister and other Honourable Ministers concerned.

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The President of the Chamber of District Boards has complained that Government have not accepted most of the resolutions passed by the Chamber and the Executive Committee of the Chamber from time to time. He wants to meet the Honourable the Chief Minister, and the Honourable the Ministers concerned, together with members of the Executive Committee, and make personal representations in the matter. Honourable the Chief Minister, and Honourable the Ministers (Local Administration), (Education and Law),(Finance), (Public Works) and (Health) have agreed to meet the representatives of the Chamber at 11 A. M. on the 4th December, 1950 in Honourable the Chief Minister's room at the Secretariat. The Secretaries to Government in the Education, Finance, Public Works and Health Departments may be requested to be present at the interview. Secretary, Local Administration Department will also be present.

2. Extracts of the resolutions passed by the Chamber and its Executive Committee from time to time previously and dealt with by the departments may be sent to the Departments concerned and they may be requested to prepare short notes on the resolutions indicating the orders already passed, or other action taken or being taken and send the notes to this Department not later than 27th November, 1950 for consolidation.

J. SIVANANDAM,
Secretary to Government.

To The Education Department. (with encls.)
To The Public Works Department. (")
To The Finance Department.
To The Health Department. (w.~~to~~ each)

(Forwarded-By Order.)

VKS.22.11.

SUPERINTENDENT.
22.11.50

(12)

Edn Dept

Please see the no: note of the L.A. dept on ~~the previous page~~ page 1 ante the resolns are examined below: —

p 3 ante **Resoln 4** — permission to Dl. Boards to appoint supervisn of ely. schools.

—.

This questn is under the actn consideratn of Govt. now. The D.P.I is against the proposal. But the Inspectors of Municipl Councils and Local Boards has supported it. The file ~~was~~ has been sent to L.A and Finance ~~Dept~~ for remarks. It has not yet been received back.

p 3 ante **Resoln 5** — Transfer of teachers

This Questn has been raised previously and the Govt. have decided as follows:—

There is no need to modify the existg rules. The P.D.B and the D.E.O. should sit at a Conference some day in Feb. every year and decide all transfers of teachers to be made on the re-opening of schools after the summer vacatn. A list of teachers to be transferred should be prepared at the Conference. It should not be altered without the previous approval of the D.E.O.

No leave should be granted to a teacher to enable him to get a transfer

It seems these orders may stand.

pp 3 – 3(a) of the sectional notes & Order on page 45 of Govt No. 1456 Edn 9.5.50

(X)

(19) Edn. F 7

Resolution 7 of the Chamber of Dt. Bds. on p 3 ante – ~~Headmasters~~ of High schools.

(U) G.O. Ms. No. 3129 Edn. dated ~~3.12.~~ 9/12/48 contains the rules relating to the appointment of Headmasters and Headmistresses of High Schools under local bodies. Under these orders, the P.D.B. Should send to the Dirnl. Inspector of Schools a list of all B.Ed and L.T. Assistants in the service of the Dt. Bd. who have put in a Service of not less than 10 years and whose names are not already included in the panel. The Dirnl. Inspector of Schools and the D.E.O Sitting together will draw up a panel of suitable candidates taking into consideration the list sent by the President. With a view to provide for consultation by the Dirnl. Inspector of schools with the President action is being taken separately to amend the rules. Under the revised rules the President, the Dirnl. Inspector of Schools and the D.E.O. sitting together in the case of boys schools and the President and the Inspectress of Girls Schools sitting together in the case of Girls schools will draw up a panel of suitable candidates taking into consideration the list sent by the President. This provision ~~perhaps~~ seems perhaps, ~~seems~~ sufficient, as the President's views will be fully considered in drawing up the panel and his powers of appointment remains in fact.

(12 of (U))

PTO

The D P I submitted separately a proposal for the provincialization of the headmasters' appointments on a Regional basis (Tamil, Telugu Malayalam and Kannada) and for appointments to posts being made by the Divisional Inspectors concerned from a common panel prepared for the respective Region. The proposal has been supported by the Advisory Committee for the Reorganization of Municipal Administration. The Chamber of District Boards which was asked to offer its views on the proposal has expressed itself against it & has observed that the proposal is "ill advised derogatory and retrograde". There is not denying that the proposal if given effect to will reduce their powers & influence considerably.

But the question will have to be examined from the point of view of administrative expediency also.

25.11.50

(14)

Resolu 15 - Maintenance of personal files of secy. Grade teachers.

This question also has been raised previously and the decision of Govt. was as follows:—

The personal files of secy. Grade teachers should be maintained by the D.B.E.O. Presidents of Dt. Boards may however record their remarks about the teachers in the personal files after the D.B.E.Os have recorded their remarks.

There seems to be no need to reconsider these orders.

d 27.11

Resolu 27 - Increase of the pay of untrained undergraduate teachers —

Orders have been issued in (H) G.O. No. 2800 Edn dt 9.10.50 raising the pay of untrained undergraduates from Rs 30 to Rs 45/- p.m. The arrangement is to be in force for 3 years for the present. So no action is necessary on the resolu.

Resolu 28 - Appointment of Dt. Board High School Headmasters as D.B.E.Os —

It has been decided that there is no need to change the existing practice of blending the services of both offices as D.B.E.Os. It does not seem necessary to revise a decision arrived at so recently as six months back.

Resolu 34 - Opening and closing of Govt. schools.

The Govt. have already issued

orders to the effect that new ely. schools may be opened by Dl. Boards without consulting the educational authorities except in places where private agencies have provided or propose to provide educational facilities. Such schools should not however be closed without the permission of the D.E.Os. No further action is necessary in the matter.

Order on page 46 of (X)

11/9/51

Resoln 35 – Retention of temporary sections and staff in secy. schools during summer recess.

—

Orders have already been issued in the matter permitting this. No further action is necessary.

(D) Govt. No. 2460 Ed 1.9.50.

Resoln 36 Extension of rent control Act to school buildings.

—

A reply has already been given to the effect that no general orders can be passed and that each case will be considered on its merits. No action is necessary on the resoln.

Please see sectional notes on p15 ante and on page 46 of (X)

11/9/51

Resoln 38 – Contribution in respect of edn tax

The E.E Act has been amended with a view to provide for the payment contribution in respect of the proceeds of edn tax up to an amount calculated at the rate of 9 pies in the rupee of land revenue if the rate of tax is 18 pies or more. This concession itself involves a lot of additional expenditure to Govt. and in the present financial position no further concession can be thought of.

11/9/51

Resoln 43 & 44 – Payment of grants for new schools.

—

Apparently this refers to secondary schools. A similar request was made previously and a reply was given that the request could not be complied with. No action is necessary on the resoln.

p 29-31 of sectional notes & order on page 47 ante (X)

11/9/51

Resoln 48 – Grants for playgrounds for secondary schools.

—

The system of paying half grants for the purpose has been in vogue for a very long time and in the present financial stringency it may not be possible to change the system.

p 4 ante

11/9/51

Resoln 50 – Subsidy for schools in compulsory areas.

—

It has already been decided that the present limit of Rs 1000/- need not be raised. No action is necessary on the resoln.

p 19 of the sectional notes & order on page 47 ante (X)

11/9/51

Resoln 51 – Grants for payment of Dearness allowance to teachers

—

It has been decided that there is no need to change the existing system of determining the actual subsidy payable to each local body with reference to the resources available both in the General Account and E.E. Account. There is no ground to re-consider this decision.

p 21 of the sectional notes & order on page 47 ante (X)

11/9/51

p 4 ante

Resolutions passed on 9.8.50

B

Resoln 5 - Holding of a conference of edl authorities

The D.P.I who was consulted does not consider that there is need for any such conference. Edn dept consider that the Directors recommendation may be accepted.

H
27/4

Resoln 8. - Dispensing with the need for consulting dept'l authorities before constructing buildings.

The D. P.I considers that it is not desirable to accept the view expressed in the resoln as the dept is the competent authority to accord approval in regard to the suitability of the plans and adequacy of the proposed construction from the educational point of view. Edn: dept consider that the Directors view may be accepted

H
27/4

Resoln 9 - Obtaining prior approval of the D.E.O for appointment of untrained teachers.

The Govt. have decided that the appointment of unqualified teachers should be made in consultation with the inspecting officers as laid down in the rules. Edn dept consider that there is no need for any change.

This note and the linked file may be sent to the L.A. dept.

H
27/4

LOCAL ADMINISTRATION DEPARTMENT
28/3
27 NOV 1950
17582
SECRETARIAT, MADRAS

F.M. returned
35/15 c/50
27/4/50

H
25/11/50

A.S/11/9
25/11/50

H
25/11/50

L.F. dept

(16)

It has been ascertained from L.A dept that they will send to this dept a copy of the proceedings of the deputation which met on 4.12.50. Further action in this file may be taken after a copy of the proceedings is received.

H
5/12/50

DSM
5/12/50

H
6/12

A copy of the proceedings of the deputation has since been received from the L.A. dept. Further action has to be taken in this dept on two matters.

(1) Panel of Headmasters.

(2) Appointment of Dt Board Edl Officers.

(1) above.

It was represented by the deputationists that the preparation of long panels of candidates for appointment of Headmasters should be given up. It was agreed that this might be considered by Govt. Extracts have been given to F section and the matter is being considered separately.

(2) above

The Dt. Bd. observed that the post of D.B.E.O is unnecessary and that the question as to what other alternative arrangement could be made, may be discussed between the Dt. Bd. and Dt. Edl (E & L) when

the D. P. I also may be instructed to be present. The D. P. I has been asked separately to fix up a date and time for this discussion

L. A. dept desire that this dept should intimate to them by the 19th inst the action taken or proposed to be taken by this dept on each of the points dealt with in this dept. A copy of this note may be sent to L. A. After dispatch of the note these papers may be "recorded"

15/12/50.

17/12/50

AS II/L & G 18/12

Edn. Dept. G.O. No 3341 (Edn.) 19-12-50.

Recorded.

Shown file at 20-3-51

18/12/50

(17)