

Education (1949) Department.

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[Despatch Abstract.]

Madras Public Library

Vol. XXIV of 1948 - Papers

Recorded



Andhra Desa Library Association,

(Registered Under Act. XXI of 1860)

Office:

Patamatalanka
(Via) **BEZWADA**
(S. INDIA)

Ref. No. 373/1946-47.

6th July, 1946

Estd. 1914

President: G. KRISARVOTTAMA RAO, M. A.
Secretary: P. NAGABHUSHANAM, Dip. Lib.

To
The Hon'ble Minister in charge of Education
to the Government of Madras
Fort St. George, Madras.

Dear Sir,

I am enclosing herewith copies of resolutions passed by the Working Committee of the Andhradesa Library Association at Pedapalem in Guntur District on 15-6-46, as also resolution No.7 of the last All India Library Conference held at Baroda. To explain matters. I am also submitting herewith a report of the work done by the Andhradesa Library Association for the past 32 years with objects and future programme incorporated. In the light of the explanation therein offered, you will be pleased to recognise that our association requires substantial help to carry on expanded activities.

I may be permitted to make a few remarks to elucidate other matters in the resolutions. The restrictive orders of 1941 go against all freedom of educative effort and do not deserve to be in record after a democratic government has taken charge. One lakh of rupees as grants to libraries for the whole province covering four languages are is very inadequate. Libraries in connection with adult education centres are fast developing and grants hitherto given to existing libraries have been very small. In fact it would be the duty of a democratic government to provide library service to every inhabited quarter of their jurisdiction just in the same measure as they are bound to provide for the education of every child and illiterate adult under their care. In the absence of this full development, the government will certainly see grants to libraries and library associations should be very much more liberal. In pursuance of the higher duty of the State it is well that the Government of Madras also falls in line with the Government of in the proposed starting of rural libraries on a large scale making the centres of adult literacy drives. I do hope that you will not only develop the library side, but ~~will~~ will make liberal provision for training of adult educationists including in the syllabus the subject of library science.

Thanking you.

Yours Sincerely,

Enclosures 2.

P. Nagabhushanam
Secretary.

Copies to:

1. The Hon'ble Premier to the Govt. of Madras
2. The Hon. General Secretary, Indian Library Association, Calcutta

Bank papers -

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171 Law Edn dt 31.1.35

"

405 Edn 18.2.38

"

210 Law (Edn) 13.2.33

"

46 Law (Legislation) 27-1-28

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3
Resolutions passed by the Andhradesa Library Association Working Committee held at Pedapalem in Guntur Dt., on 15-6-46.

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Resolution.7. Resolved that the ~~restrictive orders~~ Educational Minister to the Government of Madras be requested to revoke the restrictive orders passed on adult education classes and training classes in 1941.

Resolution.8. Resolved that the Government be requested to raise the annual grant to libraries to two lakhs of rupees as also to make a grant of Rs.5,000 per annum to the Andhradesa Library Association and similar grants to other linguistic library associations in the province.

Resolution.9. Resolved that the Government of Bihar be congratulated on the proposed scheme of starting 12,000 rural libraries in their area for purposes of complete removal of illiteracy and taking other steps in that direction. Resolved also that the Government of Madras be requested to inaugurate a similar scheme for the different linguistic areas of the province.

Resolution No.7. of the All India Library Conference held at Baroda.

" This conference requests ~~both~~ both the Central and the Provincial Governments as well as the Indian States to give monetary grants to the Indian Library Association, and its affiliated Associations respectively, to enable them to spread the Library movement. "

The Andhradesa Library Association

Its work, objects and programme

THE ANDHRADESA LIBRARY ASSOCIATION was started in 1914 the earliest in India. Its objects have been defined as follows:-

1. To spread broadcast the library movement in Andhradesa and to help its development by the following means as also by other means not in conflict with them.
 - (a) Establishing a central library for Andhradesa at Bezwada.
 - (b) To establish free public libraries and reading rooms in Andhradesa and other parts and to affiliate such libraries and reading rooms as may be started by Andhras.
 - (c) To propogate knowledge amongst the masses through magic lantern and cinemetograph shows and other means.
 - (d) To establish circulating libraries and spread knowledge through them in the country.
2. To propogate the movement of public libraries in Andhradesa and elsewhere.
3. To prepare bibliographies for Telugu books as also for other important books and publish them.
4.
 - (a) To publish books, pamphlets and leaflets for the spread of ~~the~~ knowledge amongst the masses.
 - (b) To help and promote such national institutions as may be useful in spreading knowledge amongst the masses.
5. To undertake literary, educational, art and historical work and research which would be helpful to develop the national consciousness and the individuality of the Andhras and further the ends of service to humanity.

6. To co-operate with other institutions with similar objects and establish relationships with them.

---ACHIEVEMENTS---

The Andhradesa Library Association has worked these objects to the best of its ability for the last 32 years. The central Library for the Andhradesa has been fairly achieved at Vetapalem instead of Bezvada. A large number of libraries as many as 2,000 are now working in the Andhradesa including Tel^angana of the Hyderabad Dominions. A special feature with us is that we have a large number of Panchayat libraries and we have been able through the exertions of our association to get the Provincial Government to make grants to individual libraries. This year we have a sanction of a lakh of Rupees for the whole province. This however does not mean that our association gets any help through this source. Our association has also been instrumental in getting the Government to reduce registration fees under the registration of societies Act for some of the libraries which have gone up for registration. In Andhradesa our rural library endeavour has been so catching that as many as about 350 of our libraries have their own buildings constructed out of public donations. Our present membership is about 700. We have not progressed in the direction of the cinemetograph but the magic lantern has been widely used. Our libraries are mostly rural and the President and the Secretary as also other members of the committee of this association are constantly on

tour to these libraries making speeches, giving talks, rendering advice and assistance and generally supervising the movement. We have special types of library work, one of which is the Boat library service. Our propaganda is sometimes done under the name of library pilgrimage with a batch of workers going from place to place for days together on foot.

The late Mr. A. Nageswara Rao, who was closely connected with our movement has published an extensive bibliography in Telugu of published and unpublished books covering the whole period up to 1927. We have ourselves been issuing lists of books for the use of libraries. A Telugu Journal dealing with library science and the library movement in general has had a run of about 13 years. A large number of leaflets have been issued from time to time dealing with different questions arising in day to day administration of libraries. We have published a few books also on behalf of our association. Our annual reports have been very regularly published for the last 7 years. We have helped libraries to keep proper registers, catalogues and the like by issuing forms and instructions from time to time and preparing and publishing registers.

We have held annual conferences almost every year and reports of these have been published for some years past. We have held special library exhibitions along with our conferences. We have also seriously undertaken the spread of literary work in Andhradesa as a part of our work and we have held one special conference for the same and sectional conferences in our general conferences.

We have undertaken the training of rural librarians^{an} and adult education workers. We have held ^a half dozen summer schools in this behalf and our President, as the president of the South Indian Adult Education Association and other capacities in that Association has helped the spread of the library idea far and wide in South India. In fact we are trying to make the library the centre of all adult education work.

We have now 3 offices, Our central office being situate at Patanata Lanka near Bezvada. Our Branches are situate, one at Khammam^{ch}, in the Hyderabad State and the other at the Anandasramam in the Cuddappah District. We have special staff working in all the three areas. We have acquired a site of one acre of land now valued at Rs.6,000-0-0. The Shastiyabdiporti (completion of 80 years) celebrations of our President Mr. G. Harisarvothama Rao have been launched by us. He has been kind enough to donate the largest part of the gifts made to him to the building fund in addition to donating small amounts for other purposes such as the development of the library movement in Rayalaseema, where hitherto, not much work has been done. In this manner we have already had a sum of Rs.3,000-0-0 to erect a building of our own. We hope ere long to achieve this objective. Mr. Komma Seetaramayya, our Treasurer has been of very great ^{assistance} ~~importance~~ to us. He has not only donated Rs.1,000/- to buy the piece of land on which we hope to raise the building and has paid Rs.2,000/- as a gift at the first Shastiyabdiporti celebration of our president, but has also executed a trust worth about Rs.9,000-0-0 to further the cause of libraries and adult education.

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-----FUTURE WORK-----

We consider that trained men are the soul of the library movement. So we propose to run as many training classes as possible in different parts of the Andhradesa. Arrangements have already been made to run a special ladies' Training centre at Madras during March next, with the assistance of the Andhra Mahila Sabha of which Srimathi G.Durgabai is the energetic Secretary.

The next item of our future programme is the publication of booklets of about 100 Pages each, on different subjects for the use of literate adults. The third item is closely connected with this. We intend running as many camps as possible to train adult literacy workers with the special mission of running reading rooms efficiently. We are preparing a series of book lists and we intend publishing the same. An elementary list has already been published. Our journal has had to stop because of Government intervention during the war. We intend republishing the same. We expect to work schemes of co-operation among libraries and if possible the inauguration of some little reference work in the more important of our libraries. We need hardly say that our main objective will be to reach every individual in the Andhradesa, man, woman and child with our library service including the literacy drive.



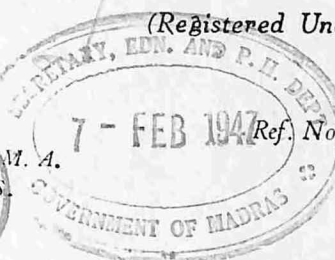
Andhra Desa Library Association,

PATAMATALANKA. (Via) BEZWADA. (S. India)

(Registered Under Act. XXI of 1860)

President: G. HARISARVOTTAMA RAO, M. A.
Secretary: P. NAGABHUSHANAM D. L. S.

8 - FEB 1947



Ref. No. 1615/46-47. 5th Feb., 1947.

To the Secy, Govt. W.

To
The Hon. Minister for Education
to the Government of Madras
Fort St. George, Madras.

10729

Dear Sir,

Sub:- Library Act

The resolution of our Working Committee, which met at Kumudavalli in the West Godavary Dt. on 19-1-47, relating to the Library Act is herewith appended for your consideration.

Kindly acknowledge.

Yours Sincerely,
P. Nagabhushanam
Secretary.

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The draft Library Bill prepared by Mr. (Ch.)
has been sent to Dept. of the Secy for remarks. It may
be added to the case on return

20/2/47

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20/2/47

Andhradesa Library Association

PATAMATATAJANKA (Vij) BEZWADA (S. India)

(Registered Under Act XXI of 1860)

1947-48-49. Jan. Feb. 1947.

To The Hon. Minister for Education
to the Government of Madras
Fort St. George, Madras.

Dear Sir,

Sub:- Library Act

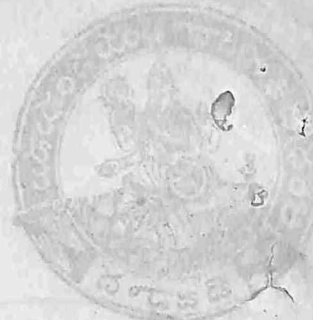
The resolution of our working committee, which met at Kumudavalli in the West Godavary Dt. on 19-1-47, relating to the Library Act is herewith appended for your consideration.

Kindly acknowledge.

Yours sincerely,

P. Nagabhusanam

Secretary.



Resolution No.7 of the Executive Committee meeting of the Andhradesa Library Association, which met at Kumudavalli in West Godavary Dt. on 19-1-47.

- This meeting of the Executive Committee of the Andhradesa Library Association expresses its pleasure at the Madras Government's attempt to formulate a Library Act.
- This meeting urges representation to the Andhradesa Library Association on all committees that may be appointed in this behalf.
- This meeting requests the Government to note the following ~~in this connection~~ in this connection:
 - It would be wrong to impose further burdens on the people in the Library Act.
 - As it is essential to accept adult education as a necessary part of library work, a combined Department for libraries and adult education should be established.
 - A committee consisting of 5 members to prepare a Draft Bill for submission to the Government is appointed.

Resolution No. 7 of the Executive Committee meeting of the Andhra Pradesh Library Association, which met at Kumbhavalli in West Godavari Dist. on 19-1-47.

- (a) This meeting of the Executive Committee of the Andhra Pradesh Library Association expresses its pleasure at the Madras Government's attempt to formulate a Library Act.
- (b) This meeting urges representation to the Andhra Pradesh Library Association on all committees that may be appointed in this behalf.
- (c) This meeting requests the Government to note the following ~~points~~ in this connection:
1. It would be wrong to impose further burdens on the people in the Library Act.
 2. As it is essential to accept adult education as a necessary part of library work, a combined Department for libraries and adult education should be established.
 3. A committee consisting of 3 members to prepare a Draft Bill for submission to the Government is appointed.

18 11 47
Memo No.: H 687 C2/47-2 Edn dated 6.3.47

Libraries - Public - Public Libraries Bill - Enactment.

A Copy of the Madras Public Libraries Bill proposed to be introduced in the Legislature is forwarded to the D.P.I. for perusal and return. He is requested to furnish information regarding the expenditure likely to be incurred:

- (i) ~~the~~ ^{on the appointment of a Director of Public Libraries} the scale of pay ~~proposed for the post and the~~ expenditure on I.A. etc. by the appointment of a Director of Public Libraries;
- (ii) ~~on~~ ^{on} the establishment of a Central Library;
- (iii) ~~on~~ ^{on} the constitution of Provincial Libraries;

[P.T.O.]

19
 Committee for the purpose of advising them on all such matters arising out of this Act (ie) the T.A of the members etc. on the special points which the Govt may have to make for specific purposes connected with the libraries.

5/3/47
 6.3.47
 5/3/47

To
 One D.P.I.
 (with Bill at (2) enclosure)
 to be returned to Govt.
 despatched
 15/3.
) in reminder
 3.4.47 issued

P. No. 4687.

From T.M. 3.4.47
 The Secy. to Govt.
 Edu. & P.H. Deptt.
 To

final
 3/4/47

The D.P.I.
 Sub: Libraries - Public - Public
 Libraries Bill - Enactment - This.
 Ref: Govt. Memo No. 4687C2/47-2 Edu. & P.H. 6/3/47

Please expedite your reply to the Govt. memo read above as the Bill will have to be introduced in the ensuing session of the Assembly.

3.4.47
 3/4/47

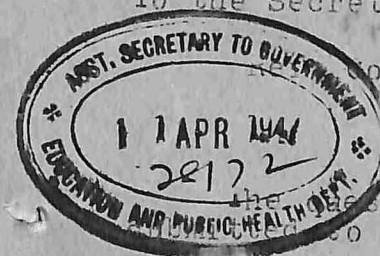
3.4.47

Handwritten notes on lined paper, including "M.T." and other illegible scribbles.

Post Copy of telephonic message dated 8-4-1947.

From the Director of Public Instruction, Madras.

to the Secretary, Education & P.N. Department.



Govt. Memo 4687 C2/47-2 Edn., dated 6-3-1947 and your L.M. dated 3-4-1947 Regarding Public Libraries Bill.

The question is under consideration and a reply will be given to Government shortly.

Re: 11/4

k.h.9-4. 9/4

for Director of Public Instruction. *R. S. V. Manuambal*

E.P.H. (C2)

Please see the interim report from the D.P.I. overleaf

Further report from the D.P.I. may be awaited till 26.5.47

R.C.

11.4.47

11/4/47

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15.4.47

Subject

Libraries - Public - Public Libraries Bill - Extract

Memorandum H 687 C2/H7 - 6 Edm Dated 3.6.47

The attention of the D.P.I. is invited to Govt Memo No 4687 C2/H7 - 2 Edm d. 6.3.47 on the above subject. The following suggestions are made ~~have been made to Govt~~ for consideration in this connection:

(1) That the D.P.I. may be the Director of Public Libraries under the Act. The need for assistance to the D.P.I. for this purpose may be considered when some experience has been gained to show the precise volume of additional work involved.

(2) That the 'Central Library' should be run by the Govt and for that purpose the concerned Library which is the biggest library may be converted into a central library at a cost of Rs 1.00 lakhs non-recurring (improvements) and Rs 20,000 p.a. recurring (for books).

(3) That the pay of the Librarian in charge of the Central Library may be fixed as Rs 400 - 700.

(4) That the cost of the 'Muz Library Committee' to be set up by Govt under the Act may be taken as Rs 3000 p.a. on the assumption that it will consist of about 15 to 20 members and will meet three or four times a year.

(5) That the pay of the D.L. Librarian may be from Rs 85 to 200 and the pay of the Taluk and Town Librarians may be from Rs 50 - 100 and

(6) That the levy of the 'Library rate' must be left to the consideration of Govt later on as it cannot be done without legislation.

The D.P.I. is requested to take the above suggestions

to into consideration in offering his official remarks on the
 proposal for a Public Libraries Bill. He is also requested
 to treat the matter as very urgent.

Handwritten notes:
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 which only
 on the
 evidence of his
 knowledge of the
 library
 to in item 5.

Handwritten signatures and dates:
 7/5/47
 31.5.47
 31.5.47
 The DDO
 Rm 15.6.47

Subject
 Libraries - Public - Public Libraries Bill - Enactment

Handwritten notes:
 Memo 4687C2/47 - 7 Edn dated 3.6.47
 The DDO is requested to instruct the Secy to the
 Advisory Board of Education to place the Madras Public
 Libraries Bill proposed to be introduced in the Legislature
 before the Board at its next meeting to be held on 23.6.47
 and to forward its views to Govt. A copy of the Bill may
 be furnished to the Secy to the Board by the DDO

Handwritten signatures and dates:
 31.5.47
 31.5.47
 The DDO
 1.7.47

C.F. 32.

Education	Department	Received	Registered
From (Name)	Dr. S.R.U. Savor, M.A., D.Sc., I.E.S.,	To	The Secretary to Government, Education and Public Health Department, Madras.
Designation	Director of Public Instruction, Madras.		
Station			

Enclosures: Rc. No. 489-J/47, dated 31-5-1947.

Sir,
 Sub:- Libraries - Public Libraries Bill - Enactment.
 Ref:- Government Memo. No. 4687-C.2/47-2-, Edn., dated 6-3-1947

46542

With reference to the above Government Memo. I have the honour to submit the following particulars on the four points raised therein.

(1) EXPENDITURE ON ESTABLISHMENTS:-

In the event of the enactment of the Public Libraries Bill it will be necessary to appoint a Director of Public Libraries with a staff of one Superintendent, two Upper Division clerks, two Lower Division clerks, one typist, one Attender and three peons. The expenditure on the above establishment will be as follows:-

Cost in the first year

Recurring:-
Staff:-

Director of Public Libraries	Rs. 500-25-650-50-800.	Rs.
	500 x 12 months.	6000
1. Superintendent	Rs. 190-10-240 190 x 12 months.	2280
2 Upper Division Clerks	Rs. 80-3-95-5-125 80 x 2 x 12	1920
2 Lower Division clerks	Rs. 45-3-60-2-90 45 x 2 x 12 months	1080
1. Typist	Rs. 45-3-60-2-90 (plus allowance of Rs. 10/- p.m.) (45 plus 10) x 12	660
1 Attender	Rs. 24-1-32-1/2-35... 24 x 12 months.	288
3 Peons	Rs. 16-1/2-25 16 x 3 x 12 "	576
Travelling allowance	...	2500
House allowance to officer	75 x 12 months.	900
Contingencies.	...	800
		Rs. 17004

Non-Recurring:-

Furniture		1000
Books		300
		Rs. 1300

Total initial cost Rs. 18,304 or Rs. 18,300/- in round figures.

ULTIMATE COST.

Director of Public Libraries	686 2/3 x 12 months	8240
1 Superintendent	227 1/2 x 12 "	2730
2 Upper Division Clerks	109 1/2 x 2 x 12 "	2622
2 Lower Division clerks	67 1/2 x 2 x 12 "	1620
1 Typist (67 1/2 plus Rs. 10 allowance)	77 1/2 x 12	930
1 Attender	30 1/2 x 12	360
3 Peons	20 7/10 x 3 x 12	745
Travelling allowance	---	2500
House allowance	---	900
Contingencies	---	800
		Total 18300

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As regards the establishment of a Central Library it is not clear if 'branches' are intended to be established in all the districts of the Presidency or in Group of districts on a linguistic basis. It is not also clear how, in the event of the district or regional libraries being established, the circulation of books amongst the public is to be arranged for i.e. by library vans or otherwise. Until these points are clarified no correct estimate of cost can be given.

(3) CONSTITUTION OF A PROVINCIAL LIBRARY COMMITTEE:--

- 1) The Hon'ble the Minister for Education as the President.
- 2) The Director of Public Libraries as Ex-Officio Secretary.
- 3) The Director of Public Instruction, Surgeon General, Director of Agriculture, Inspector of Municipal Councils and Local Boards, the Chief Engineer, Public Works Department, the Curator, Government Oriental Manuscripts Library and the Registrar of Books as ex-officio members.
- 4) 5 elected representatives from among the local library committees.
- 5) 5 Librarians of the most prominent libraries like the Libraries attached to the Universities in the Province and other leading libraries like the Connemara Public Library, Madras and the Tanjore Palace Library.
- 6) The President or Secretary of the Madras Library Association.

Official members will be paid travelling allowance under the Madras Travelling allowance Rules.

Railway journey 1 First class fare and also 1 third class fare if a servant is taken.

Non-official members residing in the City will be paid an allowance of Rs.7-8-0 a day.

(4) SPECIAL GRANTS FOR SPECIFIC PURPOSES CONNECTED WITH THE LIBRARIES:-

No definite estimate of expenditure can be worked out at present on this item until the Provincial Library Committee decides the details of the complete scheme connected with the libraries. For the successful working of the scheme an initial outlay of a lakh of rupees per regional area on a linguistic basis is not too much.

R. S. Vannambal
for Director of Public Instruction.

KP. 2/6.

$$E \nsubseteq P.H(C_2)$$

The main file on the subject has been circulated to HM (Edn) on 5.6.47. This may be over till 26.6.47.

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E. & P. H. (C2).

LIBRARIES - Public - Public Libraries Bill - Enactment

Govt. Memo. No. 4687 C2/47-6 Edn. dated 3-6-1947.

Memo. No. 4687.C2/47-86, dated 9-6-1947.

The D.P.I. is requested to send his reply to the memo. cited above at an early date, and also to send if necessary a revised statement of expenditure with reference to this reply. He is also informed that his reply need not wait ^{for} the deliberations of the Advisory Board of Education on the subject.

The D.P.I.

h 20.6.4

EDUCATIONAL DEPARTMENT.

Received

19

Registered

19

12 JUN 1947

Subject.

LIBRARIES - Public Libraries Bill - Enactment

49080

ENCLOSURES.

No.

Spare copies

R.C. No. 489 J/47

Station Madras, Dated the 10th June 1947 19

From (Name) Dr. S.R.U. Savor, M.A., D.Sc., I.E.S.,

(Designation) Director of Public Instruction

To The Secretary to the Government of Madras,

EDUCATION & PUBLIC HEALTH Department.

Sir,

Ref: Government Memo No. 4687 C-2/47-6 Edn., dated 3rd June 1947.

I have the honour to submit the following remarks on the suggestions made by the Government in their memo referred to above.

1. A reply has already been submitted to Government in this office letter R.C.No. 489 J/47, dated 31-5-1947 wherein the cost has been worked out on the basis of the suggestions contained in the Government Memo No. 4687 C-2/47-2 Edn., dated 6th March 1947. Provision has been made therein for the appointment of a separate and full time Director of Public Libraries since the volume of additional work involved requires the appointment of a separate Officer. It may be stated here that the normal work of the Director of Public Instruction has increased very much of late and any further addition thereto will adversely affect the efficiency of the administration. It is suggested therefore that the proposal for a separate Officer to be the head of the Public Libraries may be allowed to stand.

2. I have already suggested the conversion of the "Connemara public Library" as the "Central Library" contemplated in the bill

3. The scale of pay for the Librarian, Central Library, may be tentatively fixed as Rs 400--700. Any modification if necessary may be considered by the Government later with reference to the volume of the Library and the work involved.

5. The functions of the District Librarians, Taluk Librarians and Town Librarians are not known. At the rate of 25 District Librarians on Rs 85--200 and 221 Taluk Librarians and 82 Town Librarians on Rs 50--100 (i.e. for 221 Revenue Taluks and 82 Municipal Towns - not to mention the Agency areas) the initial cost will be roughly as follows:--

STILL

		Rs	
25 District Librarians	85 x 25 x 12	25500	<i>142.5 x 25 x 12</i>
221 Taluk	50 x 321 x 12	132600	<i>4850</i>
82 Town	50 x 82 x 12	49200	<i>303 x 25 x 12</i>
Dearness allowance (to 328 Officers)	18 x 328 x 12	70848	<i>272700</i>
Travelling allowance	...	100000	<i>2500 + 65248 = 72,948</i>
		-----	<i>1,00,000</i>
Total		Rs 378148	or 488398
		378100	in round figures

Furniture for 328 Officers
(1 Chair, 1 Table, 1 Rack and
1 stool) 100 x 328

6. I agree that the levy of the "Library rate" must be left for the consideration of Government later on as it cannot be done without legislation.

6. I agree that the levy of the "Library rate" must be left for the consideration of Government later on as it cannot be done without legislation.

As required by the Government in their Memo No. 4687 C-2/47-7 dated 3rd June 1947, I have furnished a copy of the draft "Madras Public Libraries Bill" to the Secretary to the Provincial Board of Education who will place it before the Board at its next meeting to be held on 23-6-1947. Edn

For Director of Public Instruction.

P.R.K. 11/6/47

268
11/6.47

E. & P. H. (Č2).

T.M. 5716.6.47

From

The Assistant Secretary,
Education and Public Health Department.

To

✓ The Inspectress, (Cuthbert)
Office of the Director of Public Instruction

SUB:--LIBRARIES - Public Libraries Bill - Enactme

READ:--From the B.P.I., R.C.No.489 J/47, dated
10-6-1947.

The reference cited above does not contain

any information in regard to the last point raised in Government Memo. No. 4687-C2/47-6, dated 3-6-1947, i.e., in respect of the incidence of costs of the libraries referred to in item 5 of the memo. Please send your reply at once to this point.

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OFFICE OF THE

C.F. 304.

Date 26.6.1947, Hours 36 Minutes 29

TELEPHONIC MESSAGE

From Central Inspector, To A.S.
E.L.P.H.

Ref:- Library bill -

With reference to your
oral enquiry through the
Telephone, it is the intention
that the costs given in the
Director's letter R.O.C No:

489 A/47 of 31.5.47 &
10.6.47 should be borne
by Govt.

1/11
26/6

11.30-31.5.47

32

7.2.47

2. A. [unclear]
H947

Ref: This office letter R.C. no.
H/2021/13021
ante
to 89 of 47 of 10.6.47 and
your T.O. of 10.6.47 regarding
the enactment of Public
Library Bill.
Information on the vicarious
of the cost of library referred
in item 5 of the Govt Memo
No. 4687 C-47-6 dated 2.6.47
was already furnished in this
office letter referred to above. An
estimate on the vicarious cost
of him was not called for
in the a.m. memo

OFFICE OF THE

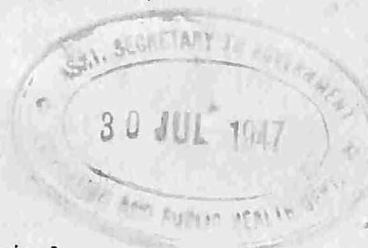
Date 16.6.1947, Hours Minutes

TELEPHONIC MESSAGE

From Central
The Inspector
D.P.O. Office

To The Ad Secretary.

Ref: This office letter R.C. no.
H/2021/13021
ante
to 89 of 47 of 10.6.47 and
your T.O. of 10.6.47 regarding
the enactment of Public
Library Bill.
Information on the vicarious
of the cost of library referred
in item 5 of the Govt Memo
No. 4687 C-47-6 dated 2.6.47
was already furnished in this
office letter referred to above. An
estimate on the vicarious cost
of him was not called for
in the a.m. memo



EDUCATION DEPARTMENT.

C.F. 30.

Received 19 Registered 19

Subject.

LIBRARIES = Public Libraries Bill = Enactment:

ENCLOSURES.

Spare copies.....

ROC. No. 489 J/47

Station MADRAS, Dated the 29th July 19 47

From (Name) SRI D.S. REDDI, M.A.(Oxon), M.B.E.,
(Designation) DIRECTOR OF PUBLIC INSTRUCTION, MADRAS

To The Secretary to the Government of Madras,
EDUCATION AND PUBLIC HEALTH Department.

Sir,

REF:- Government Memorandum No.4687 C.2/47-7
Edn., dated the 3rd June 1947. p2 Hante

The draft "MADRAS PUBLIC LIBRARIES BILL" was placed
before the Advisory Board of Education at its meeting held
on 23rd June 1947 and a copy of its views are herewith sub-
mitted to Government.

R.S. Vennambal
29 7 47
for DIRECTOR OF PUBLIC INSTRUCTION.

KAN.29/7

P.T.O

and hence it was furnished

16/6/47

16/6/47

on 28th July 1947
the draft bill was placed
before the Advisory Board of
Education at its meeting held
on 23rd June 1947 and a copy
of its views are herewith
submitted to Government.

5. The Local Library Authorities are expected to maintain Library Funds and to credit to them any amount which may be transferred from the general funds of the Local Boards which they represent. These Library Funds are also credited with any amount that the Provincial Government may contribute and any special grants that they may make for specific purposes.

6. The Director of Libraries will be vested with the management of the Central Library and the Superintendence and direction of Public and Aided Libraries. He will be required to submit an annual report to Government on the working of the library system. The inspection of libraries will be done by Government Officers as at present in the Education Department. The Government will exercise a general control over the working of the library system by the Local Library Authorities.

7. The Legal Dept. has prepared a draft Bill in accordance with the provisions set out in paras 1-6 above. A copy of the Bill is attached. The Legal Dept. has stated that clause 8(e) of the Bill would require modification. The remarks of ^{that dept} Legal on this point are extracted below:--

"The Local Library Authority has been given power to appoint and ~~punish~~ or dismiss officers in service. This is not however consistent with the provisions of the parent Act which confers these powers in most cases either on the Executive Authority or on appointment committees. It is only in a few exceptional cases that these powers will vest in the municipality or District Board. Clause 8(e) seems therefore to require some modification".

^{It is proposed to give} H.M.(Edn.) has agreed to the alteration of this clause as suggested by Legal. ^{as the LA} The file on the subject was circulated to M.(Edn.), H.M.(Fin.) and H.P.M. for orders whether the proposal might be placed before the Cabinet. Their minutes are extracted below:-- ^{from (Edn.) minutes as follows:--}

"The present provision made in the Budget is Rs. 75,000/- for general libraries and a lakh and twenty thousand or so for firka libraries. The note at the bottom of page 38 is, I presume, ~~is~~ the extra expenditure over that. With regard to the contribution from Provincial finances, I suggest that it may be referred to the Cabinet for suggestion. The Bill may be referred to the Cabinet."

T.S. A(vinashilingam) ~~of the~~,
9-10-47
H.M.(Education).

^{from (Edn.) minutes as follows:--}
"The basis of equivalent grants helps only advanced Dts. Backward districts remain backward. Further they would be located mostly in municipal towns and the rural side is not likely to be benefitted by it."

2. Instead of a Dy. Director, a D.E.O. would do. Let Cabinet discuss."

B. G(opala) R(eddy),
12-10-47
H.M.(Finance).

H.P.M. minutes as follows:--

"This may be put up for the next Cabinet."

O.P.R.
15-10-47
H.P.M.

9/ The extra expenditure involved in the proposal is Rs.80,200/- recurring and Rs.1 lakh non-recurring as per details in the Annexure. This estimated cost does not take into account the provision made in the Budget for grants to Public Libraries i.e. Rs.75,000/- for 1947-48 and Rs.1,14,600/- for the establishment of Central Libraries in the ^{firka} ~~proposed~~ selected for intensive rural reconstruction.

10/ H.M.(Edn.) has minuted ^{that} the question of contribution from Provincial funds to the Library Funds as required by clause 12(1)(f) of the Bill should be ^{left} ~~left~~ for the decision of the Cabinet.. H.M.(Fin.) has suggested that ^a ~~the~~ D.E.O. may be appointed instead of a Deputy Director, to assist the Director of Public Libraries in the discharge of his duties enjoined by the Bill. A decision on these two points is required. It is also for orders whether legislation may be undertaken on the lines indicated in the draft Bill prepared by Legal Department with the alterations suggested by them in para 7 above and also ^{what} ~~of the~~ further principles, if any, should be embodied in the Bill.

^{from} ~~from~~ 17.10.47

hr
17.10.47

S Inf
17/10/47

Annexure

ANNEXURE.

STATEMENT OF EXTRA COST.

	RECURRING.	NON-RECURRING.
Appointment of Deputy Director for Libraries and staff.	24,600	-
Establishment of a Central Library.		
(i) Librarian (Diff. of pay)	900	
(ii) Books	25,000	
(iii) Buildings		1,00,000
Provl. Lib. Committee.	3,000	
Dt. Libraries.		
26 L.D. Clerks under 26 D.E.Os. (at a later stage if necessary).	26,700	
Dt. Librarians, Taluk and Town Librarians.	Nil.	
Total.	80,200	1,00,000

Government of Madras.
Education and Public Health Department.

NOTE FOR THE CABINET:

Subject: The Madras Public Libraries Bill.

It has been felt for some time that the libraries in this Province should be regulated. They are now distributed in a haphazard fashion throughout the Province. There are no regulations governing these libraries and their growth has not been on any well defined or well directed lines. The result has been that various types of libraries in villages and towns have had a spasmodic growth. In some places, they are fairly good and in most other places they are not and have only a few books. The libraries are ~~not~~ a potent agency for development of adult education. By the words 'adult education' is meant not only adult literacy but also the education of man or woman in many of the important aspects of knowledge. Without such a scheme for adult education a nation cannot keep pace with the times and so, in the interest of maintaining a high level of knowledge in our men and women in this country, it is necessary that libraries should be organised on proper basis. And so, a library enactment is necessary today to make the present libraries work on well defined lines and to start new libraries in the various portions of the Province in an organised manner. It is the intention of Government to co-ordinate the library system with the general scheme for educational institutions. This will, while saving a lot of unnecessary expenditure, help to make both these departments more efficient.

2. Provision has been made in the bill for:-

- (1) the appointment of a Director of Public Libraries;
- (2) constitution of a Central Library;
- (3) constitution of a Provincial Library Committee to advise Government on matters relating to the library system;
- (4) constitution of Local Library Authorities for the Province, viz., Corporation of Madras for the City, Municipal Council for the area of a Municipality and District Board for the area of a District Board including the area of a Municipality with a population of less than 30,000;
- (5) constitution of 'Library Committees' and 'Local Library Committees' based on the local requirements by the Local Authorities;
- (6) establishment of public libraries by the Local Library Authorities and appointment of salaried officers to man them.

/Library

3. With the Director of Public Instruction as the head of the library system, it is proposed to appoint a Deputy Director of Public Instruction to assist him. The Deputy Director of Public Instruction in charge of libraries will be assisted for the present by a staff of one Superintendent, one Upper Division Clerk, one Lower Division Clerk, one Typist and three peons. The Librarian, Connemara Public Library, will be in charge of the Central Library. The Connemara Public Library will be converted into the Central Library. The Provincial Library Committee will be set up by Government and it will consist of about 15 to 20 members

and will meet three or four times a year. The expenditure on the foregoing proposals will be met from the Provincial revenues in addition to the contributions and special grants that may be made to the Library Funds of the Local Library Authorities.

4. The Local Bodies in the capacity of Local Library Authorities have to incur expenditure on the establishment of public libraries and provision of buildings wherever necessary, equipment, and salaried officers for these libraries. The incidence of cost of District, Taluk and Town Libraries will be on the Local Bodies. The proposal for the levy of a 'Library Cess' will meet the expenses of the Librarians. The pay of the District Librarian will be on the Grade of L.T. teachers and that of the Taluk and Town Librarian on the secondary grade. These librarians are to be appointed only when the libraries are started and not for purposes of their organisation. Till libraries are started, the District Educational Officers will carry on the library work in the Districts necessary assistance being given to them when the work increases.

5. The Local Library Authorities are expected to maintain 'Library Funds' and to credit to them any amount which may be transferred from the general funds of the Local Boards which they represent. These Library Funds are also credited with any amount that the Provincial Government may contribute and any special grants that they may make for specific purposes.

6. The Director of Libraries will be vested with the management of the Central Library and the Superintendence and direction of Public and Aided Libraries. He will be required to submit an annual report to Government on the working of the library system. The inspection of libraries will be done by Government Officers as at present in the Education department. The Government will exercise a general control over the working of the library system by the Local Library Authorities.

7. The Legal Department has prepared a draft Bill in accordance with the provisions set out in paras 1-6 above. A copy of the Bill is attached. The Legal Department has stated that clause 8(e) of the Bill would require modification. The remarks of that department on this point are extracted below:

"The Local Library Authority has been given power to appoint and punish or dismiss officers in service. This is not however consistent with the provisions of the parent Act which confers these powers in most cases either on the Executive Authority or on appointment committees. It is only in a few exceptional cases that these powers will vest in the municipality or District Board. Clause 8(e) seems therefore to require some modification".

It is proposed to agree to the alteration of this clause as suggested by Legal. L.A. Department has suggested that in order to induce local bodies to levy the library cess, Government may give them grant equal to the amount realised by the levy of the cess and a provision to this effect may be made in the Bill. This Department and Finance are not in favour of the proposal as it will throw considerable additional expenditure on Provincial Revenues.

8. The file on the subject was circulated to H.M.(Edn.), H.M.(Fin.), H.P.M. and H.M.(L.A.) for orders whether the proposals might be placed before the Cabinet: H.M.(Edn.) minuted as follows:-

"The present provision made in the Budget is Rs. 75,000/- for general libraries and a lakh and twenty thousand or so for firkas libraries. The note at the bottom of page 38 is, I presume, the extra expenditure over that. With regard

to the contribution from the Provincial finances, I suggest that it may be referred to the Cabinet for suggestion.

The Bill may be referred to the Cabinet."

T.S.A(vinashilingam),
9-10-1947.
H.M.(Edn.)

H.M.(Finance) minuted as follows:

"The basis of equivalent grants helps only advanced Districts. Backward districts remain backward. Further they would be located mostly in municipal towns the rural side is not likely to be benefited by it.

2. Instead of a Deputy Director, a District Educational Officer would do. Let Cabinet discuss."

B.G(opala)R(eddy),
12-10-1947
H.M.(Fin.)

H.P.M. minuted as follows:

"This may be put up for the next Cabinet."

O.P.(Ramawamy),
15-x-1947
H.P.M.

9. The extra expenditure involved in the proposal is Rs.80,200/- recurring and Rs.1 lakh non-recurring as per details in the Annexure. This estimated cost does not take into account the provision made in the Budget for grants to Public Libraries i.e.Rs.75,000/- for 1947-48 and Rs.1,14,600/- for the establishment of Central Libraries in the firkas selected for intensive rural reconstruction.

10. H.M.(Edn.) has minuted that the question of contribution from Provincial funds to the Library Funds as required by clause 12(1)(f) of the Bill should be left for the decision of the Cabinet. H.M.(Fin.) has suggested that a District Educational Officer may be appointed instead of a Deputy Director, to assist the Director of Public Libraries in the discharge of his duties enjoined by the Bill. A decision on these two points is required. It is also for orders whether legislation may be undertaken on the lines indicated in the draft Bill prepared by Legal Department with the alteration suggested by them in paragraph 7 above and also what further principles, if any, should be embodied in the Bill.

M.V.Subramanin,
Secretary to Government.

Annexure
STATEMENT OF EXTRA COST:

	Recurring.	Non-recurring.
	Rs.	Rs.
1. Appointment of Deputy Director for Libraries and staff.	24,600	
2. Establishment of a Central Library.		
(1) Librarian (Diff. of pay)	900	
(2) Books.	25,000	
(3) Buildings.		1,00,000
3. Provincial Library Committee.	3,000	
4. District Libraries 26 L.D.Clerks under 26 D.E.Os.(at a later stage if necessary.	26,700	
5. Dist.Librarians,Taluk and Town Librarians.	Nil.	
Total.	Rs80,200	Rs.1,00,000

A Bill to provide for the establishment of public libraries in the Province of Madras and the organization of a comprehensive rural and urban library service therein.

WHEREAS it is expedient to provide for the establishment of public libraries, and the organization of a comprehensive rural and urban library service, in the province of Madras; It is hereby enacted as follows:-

PRELIMINARY.

1 (1) This Act may be called the Madras Public Libraries Act, 1947.

(2) It extends to the whole of the province of Madras.

(3) This section shall come into force at once; and the rest of this Act shall come into force on such date as the Government may, by notification, appoint.

2. In this Act, unless there is anything repugnant in the subject or context-

(1) " aided library" means a library recognized as an aided library by the Director;

(2) " Director " means the Director of Public Libraries appointed under section 4;

(3) "Government" means the Provincial Government as defined in section 3, clause (43a), of the General Clauses Act, 1897;

(4) "notification" means a notification published in the Fort St. George Gazette;

(5) "Prescribed" means prescribed by rules made under this Act;

Short title,
extent and
commencement.

Definitions.

(6) "Province" means the Province of Madras;
 (7) "public library" means a library established or maintained by a Local Library Authority, and includes the branches and delivery stations of such a library;

(8) "year" means the financial year.
 THE PROVINCIAL LIBRARY COMMITTEE.

Provincial Library Committee and its functions.

3(1) A Provincial Library Committee shall be constituted by the Government for the purpose of advising them on all matters relating to libraries which may be referred to the Committee by the Government.

(2) The Committee shall be constituted in such manner, and shall exercise and perform such other powers and duties as may be prescribed.

THE DIRECTOR AND HIS DUTIES

Appointment and duties of Director.

4. The Government shall appoint a Director of Public Libraries for the Province, and he shall, subject to their control-

(a) manage the central library, being a library constituted by the Government as a central library or an existing Government library recognized by them as a central library, together with the branches of such library;

(b) superintend and direct all matters relating to public libraries;

(c) recognize libraries as aided libraries and superintend and direct all matters relating to such libraries;

(d) superintend and direct all matters relating to the exercise of powers or the performance of duties by Local Library Authorities under this Act;

(e) submit to the Government every year a report on the working of libraries under this Act in the previous year.

P.T.O.

LOCAL LIBRARY AUTHORITIES AND LIBRARY COMMITTEES.

27

Local Library Authorities.

5(1) For the purpose of organizing and administering public libraries in the Province, there shall be Local Library Authorities, constituted and with jurisdiction as follows.

(2) For the City of Madras, the Corporation of Madras shall be the Local Library Authority.

(3) For district municipalities with a population for the time being of not less than thirty thousand as ascertained at the last census, the municipal council shall be the Local Library Authority.

(4) For every revenue district excluding the areas of the municipalities referred to in subsection (3), the district board concerned shall be the Local Library Authority.

Library Committees.

6.(1) A Library Committee shall be constituted by each Local Library Authority for its area in accordance with a scheme as sanctioned or framed under this section.

(2) The Local Library Authority shall in the first instance prepare a draft scheme, specifying the manner in which it is proposed to constitute the Library Committee, provided that not less than one-half of the members of the Committee shall consist of persons possessing special knowledge or experience of the working of libraries.

(3) Where the Local Library Authority is a district board, the draft scheme shall also -

(a) specify the number of the panchayats and the number of the villages for which there are no panchayats, to which the scheme will apply; the manner in which it is proposed to extend the

P.T.O.

library service to the areas of such panchayats and to such villages; and the arrangements made with such panchayats for securing contributions to the Library Fund of the Local Library Authority;

(b) provide, where necessary, for the constitution of Local Sub-Committees for advising the Library Committee;

(c) provide for all such other matters as may conduce to the efficiency of the rural library service of the Local Library Authority.

(4) Every draft scheme prepared by the Local Library Authority shall be published in the prescribed manner and shall specify a date on or before which objections and suggestions with respect thereto may be submitted to such Authority.

(5) After considering all objections and suggestions so submitted and making such alterations, if any, in the draft scheme as it may consider necessary, the Local Library Authority shall submit the scheme to the Government who may sanction it with such modifications and additions, if any, as they may think fit.

Provided that the Local Library Authority shall be given an opportunity of considering any substantial modification or addition proposed by the Government and offering its remarks thereon.

(6) Where a Local Library Authority fails to submit a scheme to the Government on or before such date as may be fixed by them in this behalf, the Government may frame the scheme themselves, after publishing it in draft and considering any objections and suggestions

P.T.O.

submitted with respect thereto either by the Local Library Authority or by other persons, within such time as may be allowed by the Government for the purpose.

(7) The Local Library Authority shall give effect to the scheme as sanctioned or framed, under sub-section (5) or sub-section (6).

(8) The power to sanction or frame any scheme conferred by this section shall be construed as including a power exercisable in the like manner and subject to the like conditions, to amend the scheme or replace it by a new scheme.

7. Before exercising its powers or performing its duties under this Act in respect of any matter, the ^{Library} Local Authority shall consult the Library Committee and take into consideration the views of the Committee on the matter;

Provided that such consultation shall not be necessary in cases of urgency; in such cases, a report of the action taken, together with the reasons therefor shall be placed before the Library Committee at its next meeting.

8. The Local Library Authority may--

(a) provide suitable buildings for public libraries and also the furniture, fittings, materials, and conveniences requisite therefor;

(b) stock such libraries with books, periodicals, newspapers maps, works and specimens of art and science, lantern slides,

P.T.O.

Library Committee
to be consulted
in all cases.

Powers and duties
of Local Library
Authority.

cinema reels, and other apparatus;

(c) with the previous sanction of the Government, close or discontinue any public library or change the site thereof;

(d) accept any gift or endowment for any purpose connected with its activities;

(e) subject to rules made by the Government in this behalf, appoint salaried officers and servants and punish and dismiss them;

(f) provide for lectures and the holding of classes;

(g) in general, do all such things and provide for all such activities as may conduce to the carrying out of the provisions of this Act.

Power to acquire property, etc.

9. The Local Library Authority shall have power to acquire or take on lease or hire any immovable or movable property, and to erect, take down, alter, repair or extend any building; and all property, movable and immovable, acquired or held for the purpose of any public library in its area shall vest in the Local Library Authority.

Regulations by Local Library Authority.

10. Subject to the provisions of this Act, and the rules made thereunder, a Local Library Authority may make regulations--

(a) for the admission of the public to public libraries in its area;

(b) for the manner in which such libraries and the books and contents thereof may be used;

(c) for protecting such libraries and the books and contents and the furniture and fittings thereof, from injury, misuse, destruction or loss;

P.T.O.

~~thereof, from injury, misuse, destruction or loss;~~

(d) for requiring from any person using any such library any guarantee or security against injury, misuse, destruction or loss as aforesaid;

(e) for authorizing its officers and servants to exclude or remove from any such library any person who contravenes or fails to comply with the provisions of this Act or the rules, by-laws or regulations made thereunder.

FINANCE AND ACCOUNTS.

Levy of library cess

11(1) With the previous sanction of the Government, a Local Authority may levy in its area a library cess (being a tax which the Provincial Legislature has power to impose under the Government of India Act, 1935) in such manner and at such rates as may be determined by such Authority from time to time.

26 Geo.5
Ch2.

(2) Any cess levied under sub-section (1) may be recovered as if it were a tax payable under the Madras City Municipal Act, 1919, the Madras District Municipalities Act, 1920, or the Madras Local Boards Act, 1920, as the case may be; and all the provisions of that Act shall apply accordingly:

Madras Act
IV of 1919.
Madras Act
V of 1920.
Madras Act
XIV of 1920.

Provided that the Government may direct that the said provisions shall apply subject to such modifications and restrictions as may be prescribed.

The Library Fund.

12(1) Every Local Library Authority shall maintain a fund called the 'Library Fund' from which all its expenses under this Act shall be met.

P.T.O.

(2) There shall be credited to the Library Fund the following sums, namely:--

(a) the proceeds of the cess levied by the Local Library Authority under section 11;

(b) all amounts which may be transferred to the Fund from the general funds of the Corporation of Madras, the district municipality, or the district board, as the case may be;

(c) all contributions received from panchayats or from other bodies or persons, for the purpose ~~purpose~~ of establishing and maintaining public libraries;

(d) all gifts, and all income from endowments, made for the same purpose;

(e) all fees, fines and other amounts collected by the Local Library Authority under any rules, regulations or by-laws made under this Act;

(f) all contributions made by the Government to the Fund;

(g) all special grants which the Government may make for any specific purpose connected with libraries.

Maintenance
of accounts.

13. A separate account shall be kept of the receipts and expenses of each Local Library Authority; but such accounts shall be open to inspection, and shall be subject to audit, disallowance and surcharge and be dealt with in all other respects, in like manner as the other accounts of the Corporation of Madras, the district municipality or the District board, as the case may be.

REPORTS AND RETURNS AND INSPECTION.

14. Every Local Library Authority and the officer or person in charge of every public or aided library, shall submit such reports and returns

P.T.O.

Inspection of
libraries.

Power to make
rules.

and furnish such information to the Government as they may, by general or special order, require from time to time. 30

15. Any officer or person authorised by the Government, or any person authorised by any association or body empowered by the Government, may inspect any public or aided library or any institution connected therewith, for the purpose of satisfying himself that the provisions of this Act and the rules, by-laws and regulations made thereunder are duly carried out therein.

RULES AND BY-LAWS.

16 (1) The Government may, by notification, make rules consistent with this Act to carry out the purposes thereof.

(2) In particular and without prejudice to the generality of the foregoing power, such rules may provide for --

(a) all matters required or allowed to be prescribed under this Act;

(b) the matters to be included in the scheme referred to in section 6;

(c) the maintenance of the minutes of the proceedings of Local Library Authorities;

(d) the delegation of the functions of such Authorities to their Library Committees;

(e) the conditions of service of the salaried officers and servants of such Authorities;

(f) the publication of audited statements of the accounts of such Authorities and of the reports of the auditors;

(g) a Library Grant-in-aid Code, regulating

P.T.O.

Reports and
returns.

57
Power to make
by-laws.

the recognition, aid, inspection and co-ordination of aided libraries and the standards to be maintained by such libraries.

17 (1) A Local Library Authority may submit to the Government for their sanction, draft by-laws, consistent with this Act and the rules made thereunder, for the efficient exercise of its powers and the due performance of its duties.

(2) Such by-laws may --

(a) provide for the due performance by the officers and servants of the Local Library Authority of the functions assigned to them;

(b) define the powers and duties of the Library Committee and provide for its meetings and procedure;

(c) define the powers and duties of Local Sub-Committees of the Library Committee and provide for the meetings and procedure of such Sub-Committees.

(3) The Government may sanction any draft by-laws submitted to them under this section with such modifications and additions, if any, as they may think fit; and the by-laws as so sanctioned shall be published in the District Gazette, and shall come into force on the date of such publication or on such other date as may be specified in the by-laws.

Meeting of the Council of Ministers held at Fort St. George on Monday the 27th October, 1947.

The Hon'ble the Prime Minister Presided.

PRESENT:

85775
The Hon'ble Dr. P. Subbarayan.
The Hon'ble Dr. T. S. S. Rajan.
The Hon'ble Sri M. Bhaktavathsalam.
The Hon'ble Sri B. Gopala Reddi.
The Hon'ble Sri H. Sitarana Reddi.
The Hon'ble Sri M. Chandramouli.
The Hon'ble Sri T. S. Avanashilingam.
The Hon'ble Sri K. Madhava Menon.
The Hon'ble Sri Kala Venkata Rao.
The Hon'ble Sri A. B. Shetty.
The Hon'ble Sri V. Kurmayya.

29 OCT 1947

AGENDA:

The Madras Public Libraries Bill.

ORDER:

The proposals were generally approved subject to the condition that the Bill should be so amended as to include village libraries. It was further decided that Sec. 5 of the draft Bill should be amended as shown below:-

(i) In Sec. 5(3) omit the words "with a population for the time being of not less than 30,000 as ascertained at the last census;

(ii) Add a sub-section to the effect that for Panchayat areas, the Panchayat Board shall be the local library authority.

It was also decided that with reference to Sec. 11(2), the cess to be levied should be a quarter anna per rupee on house tax of one rupee and above.

As regards superior control it was decided that an Officer on the Senior D.E.Os. cadre should be appointed instead of a Deputy Director.

It was also decided that when a new book is published some specified number of copies (four) should be given free to the Central Library and that a clause to this effect should be inserted in the Bill.

Sd/- O.P. Ramasamy Reddi.

E. & P.H. Dept.

Letter No. 4687 C2/47-17 Edu dated 8.11.47

To The Secretary to the Govt of India,
Ministry of Law,
New Delhi.

Sir,
Registration
Press and ~~Legislation~~ of Books Act, 1867 -
Amendment in its application in Madras Province.

Vide heading of
Bill prepared by
Legal

cl 4(a) of Bill

cl 18 of Bill

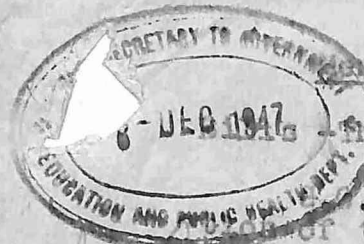
cl 18 of Bill

I am directed to state that the Madras Govt propose to introduce in the Provincial Legislature a Bill called "the Madras Public Libraries Bill", which seeks to provide for the establishment of Public Libraries in this Province and the organisation of a comprehensive Rural and urban library service therein. A copy of the Bill is enclosed. The Bill provides for the constitution of a Central Library in the Province and the free supply to the library of four copies of every new book printed in the Province together with amendments to the Press and ~~Legislation~~ Registration of Books Act, 1867. The amendments are contained in clause 18 of the Bill. As this clause deals with the subject included in Entry 17 of the Concurrent Legislative List, viz., "..... books and printing presses", the matter is reported to the Govt. of India.

R.C. 8.11.47
C.R. 8.11.47
H. 8.11.47
M.O.S. 8.11.47

GOVERNMENT OF MADRAS
LEGAL DEPARTMENT

Memorandum No. 131230-1, dated the 5th December 1947. 33



The Madras Public Libraries Bill, 1947 - Publication.

No. 151, Legal, dated 5-12-1947 directing the publication of the Madras Public Libraries Bill, 1947, in the Fort St. George Gazette in English and in the Tamil, Telugu, Malayalam and Kannada languages, is forwarded to the Superintendent, Government Press. He is requested to publish the Bill in Part IV-A of the Fort St. George Gazette in English on the 9th December 1947 and in the other languages on the 16th December 1947 and to report to Government as soon as he has done so.

2. The Senior Translator to Government is requested to forward the translations of the Bill and the Statement of Objects and Reasons to the Superintendent, Government Press, in time sufficient time for publication in the Gazette dated the 16th December 1947.

K.V. Rajagopalan,
Joint Secretary to Government.

To the Superintendent, Government Press (with enclosures).
.. Education and Public Health Department.
.. Secretary, Madras Legislature.
.. Senior Translator to Government.

Forwarded/By Order

E + PH (C2)

May be lodged

Re
9-12-47
S. S. S.

File with his
main file.
to be by

K. C. V. Ananthan
Superintendent.

From Bankis
Several papers
to be put up
to file relating to
the Bill No. 151/12.
Has it been done?
S. S. S.

34
64 228
EDUCATION AND PUBLIC HEALTH
DEPARTMENT.

LETTER NO. L687C2/47-21 Edu ~~2112-12-47~~

From

The Hon'ble Sri T.S. Avinashilingam Chettiar,
Minister for Education.

To

The Secretary,
Madras Legislative Assembly.

Dated..12th. December.1947.

Sir,

I have the honour to give you notice under rule
75 of the Madras Assembly Rules, that I propose to
introduce the Madras Public Libraries Bill, 1947, at
the present meeting of the Legislative Assembly and
to move that the Bill be referred to a *Select
Committee.

2. The Bill together with the Statement of Objects
and Reasons was published in the Fort St. George
Gazette dated the 9th December 1947.

Your obedient servant,

T.S.A.

12.12.47

Minister.

ofc
(7 c attached)

15

*List of names
will be
furnished later.



F. 10-2/47-R.
Government of India.
Ministry of Education.

Delhi 3, the January, 1948.

From

Dr. D.M. Sen, O.B.E., M.A., Ph.D.,
Deputy Secretary to the Government of India.

To

The Secretary to the Government of Madras,
Education and Public Health Department,
Madras.

Subject:- PRESS AND REGISTRATION OF BOOKS ACT 1867 -
AMENDMENT IN ITS APPLICATION TO THE
MADRAS PROVINCE.
.....

2/21
Sir,

pbo ante
I am directed to refer to your letter No. 4687 C2/47-17,
Education, dated the 8th November, 1947, and to say that the
Government of India have no objection to the introduction in the
Madras Legislature of the Draft Amendment Bill mentioned therein
in so far as amendment to Clause 18 of the Press and Registration
of Books Act, 1867 is concerned.

2. It is presumed that the Bill in question when passed by
the Provincial Legislature, will be reserved for the assent of
the Governor-General under Sections 75 and 76 read with Section
107(2) of the Government of India Act, 1935, as adapted.

I have the honour to be,
Sir,
Your most obedient servant,

[Signature]
Deputy Secretary.

.....

ARS.
5.1.

EDUCATION AND PUBLIC
HEALTH DEPARTMENT.

Letter No. 4687/47-23C2. Edu., d., 19-1-48

From

The Hon'ble Sri T.S. Avinashilingam Chettiar,
Minister for Education.

To

✓ The Secretary,
Madras Legislative Assembly.

Dated 19-1-1948.

Sir,

I have the honour to give you notice under rule 75 of the Madras Assembly Rules, that I propose to introduce the Madras Public Libraries Bill, 1947, at the next meeting of the Legislative Assembly and to move that the Bill be referred to a *Select Committee.

2. The Bill together with the Statement of Objects and Reasons was published in the Fort St. George Gazette dated the 9th December 1947.

Your obedient servant,

MINISTER.

* List of
names will
be furnish-
ed later.

SPECIAL.

GOVERNMENT OF MADRAS.
LEGAL DEPARTMENT.

U.O. NOTE NO. 765-1, DATED THE 22ND JANUARY 1948. 37

BILLS PENDING INTRODUCTION - Compliance with section 82(3) of the Government of India Act.

Yesterday, in connexion with the Zamindari Abolition Bill, it was held by the Hon'ble the Speaker that a formal communication of His Excellency the Governor's recommendation under section 82(3) of the Government of India Act, 1935, should be made by His Excellency.

5968 A number of Bills now pending introduction fall within the purview of section 82(3) of the Government of India Act. It is therefore desirable that a formal communication of His Excellency's recommendation under section 82(3) is made to the Hon'ble the Speaker and the Hon'ble the President in these cases. The communication may be in the form of a message.

A copy of this note may be sent to all the Departments concerned marked "Special".

K.V. RAJAGOPALAN,
Joint Secretary to Government.

To the Departments of the Secretariat.

EDUCATION AND PUBLIC HEALTH DEPARTMENT.(G1).

Please see the U.O. note of Legal Department above. Extracts may be given to all sections for necessary action.

S.S.D. T.G.M. I.B.M. T.B.S. C.O.C.
23-1-48 23-1-48 23-1-48 23-1-48 23-1-48
A.S.IV A.S.I A.S.II A.S.III J.S.
True copy/Forwarded/By order.

AMG.26.1.

K. Krishna Rao
SUPERINTENDENT.

GOVERNMENT OF MADRAS.
LEGAL DEPARTMENT.
U.O. NO. 765-1, DATED THE 23RD JANUARY 1948.

SPECIAL.

BILLS PENDING INTRODUCTION - Compliance with section 88(3) of the Government of India Act.

Yesterday, in connection with the Emergency Abolition Bill, it was held by the Hon'ble the Speaker that a formal communication of His Excellency the Governor's recommendation under section 88(3) of the Government of India Act, 1935, should be made by His Excellency.

A number of Bills now pending introduction fall within the purview of section 88(3) of the Government of India Act. It is therefore desirable that a formal communication of His Excellency's recommendation under section 88(3) is made to the Hon'ble the Speaker and the Hon'ble the President in these cases. The communication may be in the form of a message.

A copy of this note may be sent to all the Departments concerned marked "Special".

K.V. RAJAGOPALAN,
Joint Secretary to Government.
To the Departments of the Secretariat.

EDUCATION AND PUBLIC HEALTH DEPARTMENT (G1).

Please see the U.O. note of Legal Department above. Extracts may be given to all sections for necessary action.

S.S.D. T.G.M. I.B.M. T.B.S. G.O.F.
23-1-48 23-1-48 23-1-48 23-1-48 23-1-48
A.S.IV A.S.II A.S.III I.S.
Time copy forwarded by order.

23.1.48

Madras Governor's Camp,
Government House, Guindy,
Dated: 38 1948.

D.O.

Dear Mr. Speaker,

I enclose a Message from His Excellency the Governor recommending to the Madras Legislative Assembly the consideration of the Madras Public Libraries Bill, 1947.

Yours sincerely,

To *shd Mrs 20.1.48* *h 27.1.48*

The Hon'ble Mr. J. Sivashammugam Pillai, M.L.A.,
Speaker,
Madras Legislative Assembly.

y 27/1/48

74
MESSAGE FROM HIS EXCELLENCY THE GOVERNOR.

39
In pursuance of Section 82, sub-sections (1) and (3),
of the Government of India Act, 1935, I, Archibald Edward Nye,
Governor of Madras, hereby recommend to the Madras Legislative
Assembly the consideration of the Madras Public Libraries Bill
1947.

O/C

A. N.

GOVERNOR.

hr
27.1.48

W
27/1/48

Final copy kept below

hr
27.1.48

76
XO
GOVERNMENT OF
MADRAS
EDUCATION AND PUBLIC HEALTH DEPARTMENT.

Fort St. George,
M a d r a s - 9,

Dated the 29th January 1948.

D.O.

Dear Mr. President,

I enclose a Message from His Excellency
the Governor recommending to the Madras
Legislative ^{Council} Assembly the consideration of the
Madras Public Libraries Bill, 1947..

Yours sincerely,

ofc *W. S. S. S. S.*
25.1.48
The Hon'ble Mr. R.B. Ramakrishna Raju, M.L.C.,

President,

Madras Legislative Council,

MADRAS.

Spd
Ans
30.1.48

J. C. K. S.

77



78

A1

MESSAGE FROM HIS EXCELLENCY THE GOVERNOR.

In pursuance of Section 82, sub-sections (1) and (3) of the Government of India Act, 1935, I, Archibald Edward Nye, Governor of Madras, hereby recommend to the Madras Legislative ^{Council} ~~Assembly~~ the consideration of the Madras Public Libraries Bill, 1947.

ofc A. N.

GOVERNOR.

79

MESSAGE FROM HIS EXCELLENCY THE GOVERNOR.

In pursuance of Section 88, sub-sections (1) and (2) of the Government of India Act, 1935, I, Archibald Edward Weir, Governor of Madras, hereby recommend to the Madras Legislative Assembly the consideration of the Madras Public Libraries Bill, 1947.

GOVERNOR

SECRETARIAT OF THE MADRAS LEGISLATURE.

U.O. Note No. 1204/47-9ML

Dated the 20-2-48.

SUB: BILLS - INTRODUCED IN THE MADRAS LEGISLATIVE ASSEMBLY- NUMBERING OF.

The Legal Department may be informed that the under-

mentioned Bill/Bills which was/were introduced in the Assembly

on the 20th Feb 1948 has/have been numbered as noted against it/each.

13102

The Madras Public Libraries Bill, 1947

L.A. Bill no 9 of 1948.

T. Hanumanthappa,
Assistant Secretary,
Madras Legislature.

To the Legal Department
Copy to the E & P. H Department.

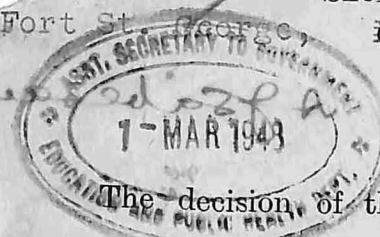
Forwarded/By Order/

A. J. S. S. S.
Superintendent.

SECRETARIAT OF THE MADRAS LEGISLATURE,

Fort St. George,

~~Chennai~~, dated the 24th February 1948.



The decision of the Legislative Assembly on the following
resolution Hon. Sri T.S. Avinashilingam Chettiar
bill of Mr. is communicated to the Education
motion & Public Health and Legal Departments, and the Private Secretary to
H.E. the Governor.

Resolution/Bill/Motion.

The Madras Public Libraries Bill, 1947.

15083

Decision of the Assembly.

The motion that the Bill be referred to a Select Committee
was put and carried in the Assembly on 21st February 1948.

u.o.1290/48-1 M.I.
26-2-48.

T. Hanumanthappa,
For Secretary, Madras Legislative Assembly.

To

The Secretary to Government,
The Education and Public Health Department. ✓
The Legal Department.
The Private Secretary to H.E. the Governor.

P.T.O.

83
-2-
Forwarded/By Order.

A. G. Sabesan
SUPERINTENDENT.
*9/10
28/4/48*

SK/26.2.

SECRETARIAT OF THE MADRAS LEGISLATURE.

Fort St. George,

21st April 1948.

D.O. No. 2743/48-1 M.L.

29566
Dear Sir/Madam,

I am directed to inform you that the meeting of the Select Committee on the Madras Public Libraries Bill, 1947, will be held at 5-15-P.M. on Tuesday the 27th April 1948 in the Council Chamber Fort St. George.

Yours faithfully,

Idanum Anthapillai
Assistant Secretary,
Madras Legislature.

To

All members of the Select Committee
Copy to the Legal and Education and Public Health Departments
SRD/21-4

SECRETARIAT OF THE MADRAS LEGISLATURE.

D.O.No.372/48-3.M.L.

30 APR 1948

Fort St. George,
30th April 1948.

Dear Sir/Madam,

32122

I am directed to inform you that the next meeting of the Select Committee on the Madras Public Libraries Bill, 1947, (L.A. Bill No.9 of 1948), will be held at 4 P.M. on Thursday the 3rd June 1948 in the Council Chamber, Fort St. George, Madras.

Yours faithfully,

D.K.V. Raghava Varma
(D.K.V. Raghava Varma),
Secretary,
MADRAS LEGISLATURE.

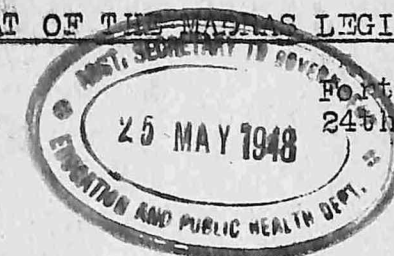
To
All members of the Select Committee.
Copy to the Education and Public Health Deptt.
" " The Legal Department.

30/4/48

SECRETARIAT OF THE MADRAS LEGISLATURE.

D.O. No. 2743/48-2 M.L.

Fort St. George,
24th May 1948.



Dear Sir/Madam,

38498 In supersession of D.O. No. 372/48-3 M.L. dated 30-4-1948

I am directed to inform you that the next meeting of the Select Committee on the Madras Public Libraries Bill, 1947 (L.A. Bill No. 9 of 1948) will be held at 2.30 p.m. on Monday the 14th June 1948 in the Council Chamber, Fort St. George, Madras instead of at 4 p.m. on 3rd June 1948 as previously intimated.

2. I am also to enclose herewith a copy each of --

(1) Amendments to the Madras Public Libraries Bill prepared by the ~~Sub~~ Sub-Committee appointed by the Special Andhradesa Library Conference held at Patamata Lanka on 16th January 1948 and

(2) Summary of the note prepared by Sri S.R. Ranganathan, Secretary to the Madras Library Association on 'Provincial Library Finance.'

D.K.V. Raghava Varma
(D.K.V. Raghava Varma)
Secretary,
Madras Legislature.

To

All Members of the Select Committee.
Copy to the Education and Public Health Department.
Copy to the Legal Department.

Enc. 2

85

AMENDMENTS TO THE MADRAS PUBLIC LIBRARIES ACT
PREPARED BY THE SUB-COMMITTEE APPOINTED BY THE SPECIAL
ANDHRADESA LIBRARY CONFERENCE HELD AT PATAMATA-
LANKA ON JANUARY 16, 1948 UNDER THE PRESIDENCY OF
SRI. G. HARISARVOTTAMA RAU, M. A.

Aims and objects of the Amendments

90

Of all the provisions in the Bill the constitution of a Provincial Committee to advise the Government is probably the most valuable; only the committee should be really representative and effective in its work. It should be the main source of advice to the Government avoiding as much of departmentalism as possible. Amendments proposed in relation to the Committee are all intended to achieve this objective while keeping intact the executive authority for control and supervision of the Director, whom the Government may appoint. In these amendments an attempt has been made to simplify unnecessary procedure in regard to formulation of schemes, by making committees to be appointed by library authorities, practically standing committees of the Local bodies concerned, with free scope for the appointment of expert and experienced members.

The Bill as it stands does not touch adult literacy and general adult education sufficiently enough. So an amendment is proposed to the title of the bill and other amendments have been introduced to give the subject its due prominence.

The Bill in its present form has not given sufficient thought to the existing public libraries run by committees and associations. More especially in the Andhra area, we have a very large number of such libraries. Including the Hyderabad State, we have more than 1,800 of them. Excluding it, as we should necessarily do, we have nearly 1,200 libraries. Amendments have been proposed which take note of this aspect of library service. The term Public Library has been redefined and provision for aid and assistance to this type of Public Libraries by local bodies has been made. The grant-in-aid code has been made consequential on the act itself, not dependent upon rules made by the Government.

With four languages in the province, one Central Library is not enough. So provision has been made by amendment for regional language central libraries and, if the Government should so choose, for District Central Libraries also. This type of regional Central Libraries has been put into operation by the Bombay Government. As, under the Rural Reconstruction schemes in this province, circa Central libraries are being organised, it would be in the fitness of things to contemplate formation of District Libraries in the Act. With this end in view, addition of a separate heading in the Act has been suggested for co-ordination and co-operation between the local authorities themselves, when they desire to act together for common ends.

Amendments have been proposed to make library authorities free from unnecessary restrictions now imposed by legislation governing local bodies, while retaining the power of the Government to make the necessary rules directly by themselves.

Subsection (2) Delete.

Section 10. After section 10 add

11 Provisions as to Co-operation and Combination.

(1) For the purpose of performing any duty or exercising any power under this Act, a Local Library authority may enter into such arrangements as it may think proper for co-operation or combination with any other local library authority or authorities and any such arrangement may provide for the appointment of a Joint-Committee, for the delegation to that committee of any powers or duties of the local library authorities (other than the power of raising a loan or borrowing money), for the proportion of contributions to be paid by each local library authority, and for any other matters which may appear necessary for carrying out the arrangement.

(2) The Ministry of Education may on the application of two or more local library authorities, by scheme provide for the establishment and (if thought fit) the incorporation of a federation for such purposes of any such arrangements as aforesaid as may be specified in the scheme as being purposes relating to matters of common interest concerning libraries which is necessary and convenient to consider in relation to areas larger than those of individual local library authorities and the powers conferred on local library authorities by this section shall include power to arrange for the performance of any library functions by such federation as if it were a Joint Committee.

Provided that no local library authority without its consent be included in such a scheme establishing a federation and no local library authority shall be obliged to continue in a federation except in accordance with the provisions of a scheme to which it has consented.

Renumber the sections from 11 onwards.

Section 13. After section 13 introduce a heading "Aided Libraries" and add the following underneath. "Any aided library shall be free to affiliate itself to any regional language Library Association or Adult Education Association and shall be free and independent in its internal management including choice of books and periodicals provided however that it shall not be entitled to buy, stock or distribute prohibited literature and it otherwise conforms to the Grant-in-aid Code as long as it receives Government aid.

The aided libraries shall have the right to refer to the provincial library committee such matters on which they do not agree with the Director and the decision of the Committee on such matters shall be final."

Section 17. Subsection (3) after the word 'fit' in line 3 and before the semi colon add the words—

"Provided that in such cases as the Government desires to negative the request of the library authority, the Government consults the provincial library committee before taking final decision."

Section 18. Subsection (3)

In line 5 substitute the word "libraries" for "library".

In line 6 after the word 'libraries' add the words "and Adult Education."

Summary of Note on Provincial Library Finance
by Sri S.R. Ranganathan.

FACTORS OF FINANCE:

The Provincial Library Finance will centre, on the recurring side, round:

(1) the amount which should be found by local Library Authorities.

(2) the grant which should be paid by the Provincial Government to the Public Libraries and to Aided Libraries.

(3) the amount which should be provided by the Provincial Government for the maintenance of the Provincial Central Library, the Library Secretariat and Inspectorate, and

(4) the amount needed for the supply of trained library staff. On the capital side, money should be found for the erection of library buildings. This may have to be spread over thirty years.

2. FINANCIAL PACE.

The Public Library Act may be simultaneously brought into force throughout the Province, because the percentage of literacy is very poor and the finance required to serve the literate adults in the earlier years will, therefore, be relatively small. The financial pressure will increase automatically with the spread of literacy; in fact its pace will be set by the increase of literacy.

3. LOCAL LIBRARY AUTHORITIES.

No Municipality with a population of less than 50,000 should be made a local library authority as its income would not be sufficient to maintain an independent library system of its own; to begin with public libraries doomed to a perennial famished state ^{ave} is a dis-service to library cause.

4. AIDED LIBRARIES.

In the Province of Madras there already exist a few small public libraries maintained by private bodies. They should be gradually taken over by the Local Bodies themselves. Otherwise, their permanence, stability and efficiency will, for ever, be contingent on private enthusiasm, which is known

to be sporadic and to disappear with the particular individuals who sponsor them at the beginning out of the unusual richness of their love of social service e.g. The first Travelling Library of India, founded by the late S.V. Kanagasabapathy Pillai at Mannargudi.

5. FINANCIAL IMPLICATIONS OF THE ACT.

There are three ways of arriving at the financial implications of the Act:-

- (i) Per capita Method;
- (ii) Method of Proportion; and
- (iii) Method of Details.

(i) Per capita Method: In this method, it is assumed that the Provincial Government should spend As.8/- per annum per head of the literate adult population - As.6/- as grant to Libraries and As.2/- for direction and for the Provincial Central Library. As literacy and library consciousness advance, the rate of book-production also will advance and the per capita expenditure may have to be raised to As.18/- . But this contingency may not arise for another 30 years.

The ^{literate adult} population of the Province is ^{49,00,000} 4,90,000. The budget of the Province should therefore provide Rs.24,50,000/- to implement the Public Library Act in all the districts and the cities of the Province in the full measure of its literate adult population.

It is assumed that, in the present mode of distribution of the power of taxation between the Provincial Government and the Local Bodies, the annual expenditure of a Public Library should be shared equally by the Local Body maintaining it and the Provincial Government. To earn the above-mentioned sum as grant from the Government, the Local Library authorities should, therefore, raise at As.6/- per head, Rs.18,50,000/- by local library rates.

(ii) Method of proportion: In the method of proportion it is assumed that the library budget should be 6% of the educational budget or 1% of the total budget.

The D.P.I. has stated in the data furnished by him that the educational budget of the Province is Rs.6,58,97,000/-. On this basis the library budget of the Provincial Government should be Rs.39,54,000/-. From the data available, it is not possible to estimate the amount which the local bodies should set apart for library purposes.

(iii) Method of details: In this method, the amount to be raised is

local library rates by the Local Library Authorities at the rate of As.6/- per head of literate adult population in their respective areas is first worked out and then the amount to be provided in the budget of the Provincial Government is arrived at.

It is proposed that in this province 49 urban library authorities and 24 Rural Library Authorities should be constituted. The Library rate of the former should amount to Rs.1,40,000/- and of the latter to Rs.17,10,000/-. Thus all the Local Library Authorities taken together should provide for public libraries an annual sum of Rs.18,50,000/-.

The Provincial Government should provide in its budget a sum of Rs.18,50,000/- to be disbursed as library grant to local library authorities. It should also provide Rs.6,00,000 to maintain the Provincial Central Library, the Director of Public Libraries and the Library Secretariat and Inspectorate, which will have to help the Director in seeing that the library fund is wisely spent and that adequate service and proper standards are maintained by the Public Libraries. Thus the total Library budget of the Provincial Government should be, on the recurring side, Rs.24,50,000/- which agrees with the amount arrived at by the per capita method--item (i) above.

On ^{the} one hand, this provision of Rs.24,50,000/- under the head 'Public Libraries' in the annual Provincial budget is far short of what it should be ultimately i.e. when

1. Literacy is universal;
2. Production and supply of books etc. is adequate in the language of the Province on all conceivable subjects and in all the necessary standards; and
3. Supply of trained librarians is adequate to maintain the full-blown public library system of the Province in a high level of efficiency.

On the other hand, in the immediate future, say in

the years 1947 or 1948 or 1949, the Province cannot be ready to spend wisely and profitably even this sum of Rs.24,50,000/-. Absence of books, absence of trained staff and absence of library buildings of the right sort will set a limit to the amount that can be usefully spent.

A beginning may be made in all the ⁴⁹libraries proposed in urban areas. A sum of Rs.1,40,000/- should be raised as local library rates by the corporations and municipalities concerned and an equal sum should be provided in the Provincial Budget to be given as grant to Public Libraries.

With regard to the 24 libraries proposed in rural areas, a sum of Rs.1,20,000/- may be provided each year for a period of three years, to give half grant to the District Boards to buy two librashines (motor-vans fitted as travelling libraries) to distribute books to the branches and delivery stations.

Another sum of Rs.2,40,000/- may be provided to give half grants to the District Boards to buy books and pay the library staff. This would be equivalent to a grant of Rs.10,000/- to each District Board which, with its own equal contribution, will thus be able to spend Rs.20,000/- per year in building up its rural library system.

Another sum of Rs.1,00,000 may be set apart to meet the cost of the library Secretariat and Inspectorate including the Director of Public Libraries and the Provincial Central Library.

Thus during each of the first three years after the Act is passed, the recurring provision in the Provincial Budget under the head 'Public Libraries' may be only the modest sum of Rs.6,00,000/-.

6. LIBRARY STAFF AND BUILDINGS:--(a) STAFF:--To stop this up first to the level of Rs.18,50,000/- and ultimately of Rs.2,45,00,000/- which will become necessary by 1977 to provide adequate library service to all the citizens of the Province, the Government must take steps to produce the necessary

strength of trained library staff and to provide the necessary library buildings.

The number of trained staff required by the Public Library System of the Province will have to begin with 230 in the triennium 1947-50 and reach 3,200 in 1977. To this must be added 1,500 which must be required to man the school and college libraries and about 300 required for the Departmental Libraries of the Government and the Business Libraries of the Province. The total will thus reach the level of 5,000 in 1977. Thus on an average there must be addition of about 160 to the trained library staff of the Province every year till 1977, and after that year, an annual supply of 160 trained librarians for replacement of retired library staff.

To secure a supply of 160 trained librarians each year, there must be a College of Library Science for the Province, which gives a course for the first degree in Library Science. This course will admit Intermediates, extend to two years and supply the pedestrians in the profession. If the Intermediate is split up assigning one of its years to the school course and the other to the degree course, the course for the first degree in Library Science will be three years.

The College of Library Science should also offer a post-graduate course of two years to supply heads for Central Libraries. It should further provide for Research Degrees to train the outstanding leaders of the profession and to facilitate creative work in library science.

A college like this will require a principal, 10 professors for the ten branches of Library Science including special subjects and 14 assistant professors. The recurring expenditure of the college will be Rs.2,00,000 including the salary of the staff and additions to equipment.

The annual supply of trained ^{librarians} libraries must, therefore, be adjusted to the needs of the libraries and reciprocally the number of public libraries permitted by Government to be started each year must be determined by the number of trained Librarians it can supply.

on among the already available trained librarians, one who powerful personality and wide experience must be appointed as Director of Libraries. As a transitory measure, some of the promising graduates in Arts and Sciences must be directly enrolled for the post-graduate course. Thus the first leaders will be produced rapidly. When they come to occupy their places, normal development can be set on foot.

(b) Buildings.

The following table gives the requirements in regard to Library Buildings:

Type	Number	Estimated cost Rs.
Municipal Central Libraries	49	70,00,000
District Central Libraries	24	2,40,00,000
Municipal Branch Libraries	122	40,00,000
District Branch Libraries	350	85,00,000
Provincial Central Library and Library Secretariat.	1	65,00,000
Total	546	5,00,00,000

This capital expenditure of Rs.5,00,00,000 on Library Buildings may be spread over thirty years. This means that on an average there must be a provision of about Rs.16,00,000 every year till 1977, under the head 'Capital Library Buildings' except to the extent to which private endowments would be forthcoming for buildings.

It is necessary for the Library policy of Madras to look to the national rather than to private sources for the necessary finance.

7. ADULT EDUCATION AND LIBRARY ACT.

The main function of the Library is to help forward the perpetual self-education of every citizen. It is thus inevitably and primarily an instrument of adult education. It is no longer right to look upon the public library merely as an

information centre or recreation resort. While it will discharge these two functions as a bye-product of its existence, its primary role in the social

organisation of a nation is that of being primarily an agent for the self-education of adults. These adults who belong to the lower quartiles of a community cannot educate themselves to the fullest possible extent merely with the reference which a library can offer. It is therefore usual for a formal adult school to give them the necessary help in that leisure house through teachers specially trained and appointed for the purpose. The extension of the activity of every public library will also include 'Reading of books' to illiterate adults.

The Education Act must provide for the establishment and maintenance of adult schools and the Library Act must provide independently for the establishment and maintenance of public libraries. And at the same time the Education Act should recognise the existence of public libraries as a necessary aid to its purpose and reciprocally the Library Act should enable public libraries to give special help to adult schools. The two departments will work and the two Acts will be administered in close co-operation and the Minister for Education will use the two Acts as his two tools and the two Directors as his two arms to put up and maintain the Education-cum-Library system of the Province as a broad highway of adult education.

A pure Library Act independent of Adult Education Legislation and executive orders had been found necessary in many countries during the last hundred years. The following table gives the year of Public Library Acts in different countries.

England	1850	Belgium	1921
U.S.A.	1876	Finland	1921
Japan	1899	Russia	1921
Mexico	1917	Bulgaria	1928
Czechoslovakia	1919	South America	1929
Denmark	1920	Poland	1932



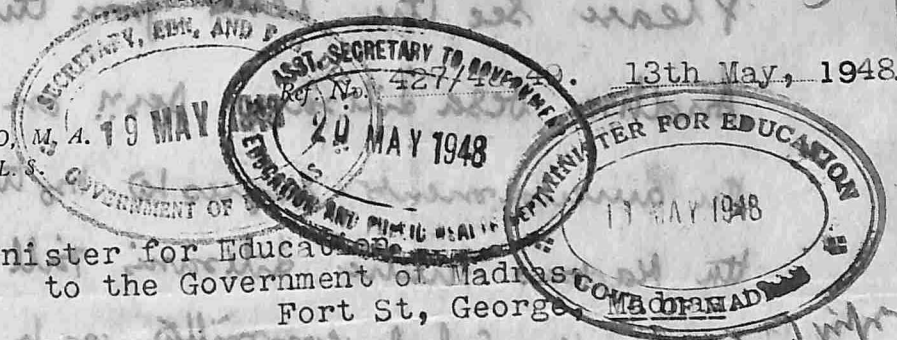
Andhra Desa Library Association,

Camp: GARIKAPARRU, Vuyyur P.O., Kistna Dt.
PATAMATALANKA. (Via) BEZWADA. (S. India)

(Registered Under Act. XXI of 1860)

Estd. 1914

President: G. HARISARVOTTAMA RAO, M. A.
Secretary: P. NAGABHUSHANAM, D. L. S.



To
The Hon'ble Minister for Education,
to the Government of Madras,
Fort St. George, Madras.

Dear Sir,

I am herewith sending you printed copy of our amendments to the Madras Public Libraries Act. We request you to kindly place the amendments before the Select Committee appointed for the purpose of scrutinising the Draft Bill. These amendments are prepared by the Sub-committee appointed by the Special Andhradesa Library Conference held at Patamatalanka in the month of January, 1948, under the presidency of Sri G. Harisarvottama Rau, M.A.

We wish to know whether we can send our representative to appear before the Select Committee for representing our views to them in person.

Thanking you.

Yours Sincerely,
P. Nagabhushanam
Secretary.

Enc: Amendments to the Madras Public Libraries Act.

*Encl. This may be filed in the Libraries Bill file
(By order)
KPT 19/5
P. H. M. E. M.*

Edn & P.H (C2)
 Please see the letter from the Secy
 Andhra Desa Library Assn on blank and
 the amendments suggested by the Assn to
 the Madras Public Libraries Bill to be placed
 before the Select Committee on 3-6 inst and
 the orders of Hre (Edn) on the bottom of
 the bill. This may be filed with the main
 file dealing with the Public Libraries Bill.

Rt
 20.5.68
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 20.5.68

20.5.68
 TSA
 29.5.68
 (Lr.)

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 AMENDMENTS TO THE MADRAS PUBLIC LIBRARIES ACT
 PREPARED BY THE SUB-COMMITTEE APPOINTED BY THE SPECIAL
 ANDHRADESA LIBRARY CONFERENCE HELD AT PATAMATA-
 LANKA ON JANUARY 16, 1948 UNDER THE PRESIDENCY OF
 SRI. G. HARISARVOTTAMA RAU, M. A.

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 Aims and objects of the Amendments

Of all the provisions in the Bill the constitution of a Provincial Committee to advise the Government is probably the most valuable; only the committee should be really representative and effective in its work. It should be the main source of advice to the Government avoiding as much of departmentalism as possible. Amendments proposed in relation to the Committee are all intended to achieve this objective while keeping intact the executive authority for control and supervision of the Director, whom the Government may appoint. In these amendments an attempt has been made to simplify unnecessary procedure in regard to formulation of schemes, by making committees to be appointed by library authorities, practically standing committees of the Local bodies concerned, with free scope for the appointment of expert and experienced members.

The Bill as it stands does not touch adult literacy and general adult education sufficiently enough. So an amendment is proposed to the title of the bill and other amendments have been introduced to give the subject its due prominence.

The Bill in its present form has not given sufficient thought to the existing public libraries run by committees and associations. More especially in the Andhra area, we have a very large number of such libraries. Including the Hyderabad State, we have more than 1,800 of them. Excluding it, as we should necessarily do, we have nearly 1,200 libraries. Amendments have been proposed which take note of this aspect of library service. The term Public Library has been redefined and provision for aid and assistance to this type of Public Libraries by local bodies has been made. The grant-in-aid code has been made consequential on the act itself, not dependent upon rules made by the Government.

With four languages in the province, one Central Library is not enough. So provision has been made by amendment for regional language central libraries and, if the Government should so choose, for District Central Libraries also. This type of regional Central Libraries has been put into operation by the Bombay Government. As, under the Rural Reconstruction schemes in this province, circa Central libraries are being organised, it would be in the fitness of things to contemplate formation of District Libraries in the Act. With this end in view, addition of a separate heading in the Act has been suggested for co-ordination and co-operation between the local authorities themselves, when they desire to act together for common ends.

Amendments have been proposed to make library authorities free from unnecessary restrictions now imposed by legislation governing local bodies, while retaining the power of the Government to make the necessary rules directly by themselves.

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Amendments to the Madras Public Libraries Act

Section 1. Sub-section (1) After the word "Libraries" add the words "and Adult Education."

Sub-section (3) Delete all the words after the semi-colon.

Section 2. Sub-section (1) Delete all the words after the word "means" and substitute the following "every public library not being a library maintained by a Local Body, in its capacity as a Library authority and recognised as such under this Act"

Sub-section (7) Delete all the words after "means" and substitute for them "a library established or maintained under the provisions of this Act, or the Madras City Municipal Act 1919, or the Madras District Municipalities Act 1920, or the Madras Local Boards Act 1920 as amended from time to time, or a library established and maintained by a registered Local Library Association or by any other registered public body for free use by the public,

Sub-section (7 A) "Registered" means registered under the Registration of Societies Act 1860 or as per such other provision as the Provincial Government may prescribe.

Section 3. Sub-section (1) Delete all the words after "relating to Libraries" and add "and adult education."

Sub-section (2) Delete all the words after "constituted" and substitute therefor "and it shall consist of—

(a) The Minister to the Government of Madras for Education.

(b) The Director of Libraries appointed under this Act.

(c) One person each selected by the two chambers of the Madras Legislature.

(d) One person each appointed by the Andhra University, Madras University, Annamalai University, South Indian Adult Education Association, Madras Library Association, the Kerala and the Kannada Library Associations, two persons each appointed by the Andhradesa Library Association and the Tamilnad Library Association,

the Minister for Education being the Chairman, and the Director being the Secretary ex-officio and it being open to the committee to carry on business when the Chairman is absent by appointing its own Chairman out of a panel named by the Chairman out of the members."

Add also,—

"The Government may form Sub-committees of this committee for language and district areas defining their constitution and powers in consultation with the committee. The members of the provincial committee and of the sub-committees shall hold office for 3 years."

Section 4. Clause (a) Rewrite as follows:—Manage regional language central libraries being libraries constituted by the Government as such or existing libraries recognised by them as such and superintend the work of District libraries that the Government may establish or recognise.

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Clause (b) Add at the end and before the semi colon "as per rules framed by the Government in consultation with the provincial Library committee."

Add a clause (b-1) after (b) as follows :—

"Prepare a grant-in-aid code in consultation with the provincial Library Committee and submit it to the Government for approval as soon as may be after this Act has been passed."

Clause (c) Add at the end "provided that in case he does not recognise any library, it shall be entitled to appeal to the provincial library committee whose decision shall be final."

Clause (d) Add at the end "provided that such local library authorities shall have the right to refer to the provincial library committee such matters on which they do not agree with the Director and the decision of the committee shall be final."

Section 5. Sub-section (1) Add before the word "organising" the word "assisting."

Section 6. Sub-section (1) At the end add "consisting of its own members and specialists in and men with experience of library service, though outsiders, provided that the latter are half the number in the committee, not withstanding anything contained to the contrary in the City Municipal Act of 1919, District Municipalities Act of 1920, or the Local Boards Act of 1920."

Sub-section (2) Delete

Do. (3) Delete

Do. (4) Delete

Do. (5) Delete

Do. (6) Substitute

"When the Government are not satisfied that the standing committee of a local library authority has evolved a proper scheme of library and adult education work, they may direct the local library authority to submit a scheme to the Government on or before a date fixed for it. They may approve of the scheme with or without modification and order its execution. If the library authority fails to submit a scheme in accordance with this sub-section, it shall be competent to the Government to frame a scheme in consultation with the provincial library committee and order its execution."

Section 8. Subsection (1) Clause (a) after 'libraries' add the words 'maintained by it'.

Clause (c) after 'library' add the words 'maintained by it'.

Clause (e) add at the end the words "for public libraries maintained by it".

Clause (f) add at the end and before the semi-colon the words "for the purposes of training library and adult education workers, imparting literacy and spreading general culture amongst the masses."

Add a fresh clause (f 1) after (f) as follows :—

"Subscribe to any library or Adult Education Associations and assist in such manner as it thinks fit, any public library in its area, subject to such rules as may be passed by the Government in consultation with the provincial library committee in this behalf."

Subsection (2) Delete.

Section 10. After section 10 add

11 Provisions as to Co-operation and Combination.

(1) For the purpose of performing any duty or exercising any power under this Act, a Local Library authority may enter into such arrangements as it may think proper for co-operation or combination with any other local library authority or authorities and any such arrangement may provide for the appointment of a Joint-Committee, for the delegation to that committee of any powers or duties of the local library authorities (other than the power of raising a loan or borrowing money), for the proportion of contributions to be paid by each local library authority, and for any other matters which may appear necessary for carrying out the arrangement.

(2) The Ministry of Education may on the application of two or more local library authorities, by scheme provide for the establishment and (if thought fit) the incorporation of a federation for such purposes of any such arrangements as aforesaid as may be specified in the scheme as being purposes relating to matters of common interest concerning libraries which is necessary and convenient to consider in relation to areas larger than those of individual local library authorities and the powers conferred on local library authorities by this section shall include power to arrange for the performance of any library functions by such federation as if it were a Joint Committee.

Provided that no local library authority without its consent be included in such a scheme establishing a federation and no local library authority shall be obliged to continue in a federation except in accordance with the provisions of a scheme to which it has consented.

Renumber the sections from 11 onwards.

Section 13. After section 13 introduce a heading "Aided Libraries" and add the following underneath. "Any aided library shall be free to affiliate itself to any regional language Library Association or Adult Education Association and shall be free and independent in its internal management including choice of books and periodicals provided however that it shall not be entitled to buy, stock or distribute prohibited literature and it otherwise conforms to the Grant-in-aid Code as long as it receives Government aid.

The aided libraries shall have the right to refer to the provincial library committee such matters on which they do not agree with the Director and the decision of the Committee on such matters shall be final."

Section 17. Subsection (3) after the word 'fit' in line 3 and before the semi colon add the words—

"Provided that in such cases as the Government desires to negative the request of the library authority, the Government consults the provincial library committee before taking final decision."

Section 18. Subsection (3)

In line 5 substitute the word "libraries" for "library".

In line 6 after the word 'libraries' add the words "and Adult Education."

NOTE FOR THE INFORMAL MEETING OF THE HON'BLE MINISTERS

Sub: The Madras Public Libraries Bill 1947 - Levy of Library cess.

...

Libraries in this Province have not been developed on well-defined and proper lines. They are now distributed in a haphazard fashion and there is no proper co-ordination among them. Libraries are a potent agency for the development of adult education and it is essential that they should be organised on a proper basis. The library system should also be co-ordinated with the general scheme for educational institutions. A bill giving effect to the above objects and to provide for the establishment of public libraries in the Province of Madras and the organization of a comprehensive rural and urban library service therein was introduced in the Legislature on the 20th February 1948.

2. The Bill was referred to a Select Committee of the Assembly. After discussion of the Bill at the Select Committee meeting, H.M. (Education) has minuted as follows:-

"The Select Committee had almost finished its work except for two matters. Clause 11(1) (a) of the Bill provides as follows:-

"Every Local Library Authority, other than a district board, shall levy in its area, a library cess in the form of a surcharge on the property tax or house tax levied in such area under the Madras City Municipal Act, 1919, the Madras District Municipalities Act, 1920 or the Madras Local Boards Act, 1920, as the case may be, at the rate of three pies for every whole rupee in the property tax or house tax so levied."

"This applies only to the Municipalities mainly, and also the Panchayats. The income that will accrue to all the Municipalities throughout the Province by this cess will be a lakh and a quarter. By doubling the cess, i.e. by making it half anna in the rupee, it may become 2½ lakhs. This tax may be made into something tangible by adjusting the rate of the taxes with regard to the Municipalities."

"With regard to the District Board, no provision for any

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taxation has been made under the bill itself for the same reason that house taxes or property taxes are not levied in the District Board area and we cannot create a new machinery for collecting these taxes in the district board areas."

"Now the question is what shall we do with regard to the district boards. The taxes now raised in the district boards are (1) the cess on land, and (2) the cess on markets, cart-stands, slaughter-houses, etc. It has been said that the land cess cannot be increased as the burden on land already is considerable. Similarly, the cess on market etc., is considered to be collected mainly from the poor people and so, it is not advisable to levy increased cess on markets, etc. If we rule out both, there is nothing else available in the district board itself and the question is what shall we do to enable the district board areas that is, the rural areas to get a small library cess."

"I consider that a cess of half a pie per unit may be levied on the consumption of electricity except in cases where electricity is used for agricultural purposes. The matter was considered by the various departments and their views are that they may not be done. A calculation of the figures with regard to the electricity tax that may be levied is in the linked file below. As this is a matter for tax and legislation, I would like final decision in the matter to be taken by the Cabinet and so, I request that this may be referred to the Cabinet for discussion."

"We also considered a tax on newspapers and periodicals with a circulation over a fixed limit. The list of newspapers and periodicals and their audited circulation figure will be found on page 981 (Appendix I) of the Official Report of the Assembly Debates, Vol. VI-No. 12-16th October 1947 which relates to a Question in the Assembly. The Report and the manner in which this tax is proposed to be levied are in a file linked below."

"As the Bill must be considered in the next session of the Assembly, this may be put up in the Agenda for the meeting of the Cabinet on the 7th July. This may be put up to H.Pr. immediately so that his approval may be obtained for putting up the matter before

the Cabinet."

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T.S.A. 21-6-48.

The case was circulated to Hon'ble Premier and he has minuted as follows:-

"Place before the informal meeting of Ministers."

O.P.R.
23/6/48.

3. The points for decision are:-

(i) how the ~~library~~ library cess has to be levied in the Dt. Board areas;

(ii) Whether a cess of half a pie per unit may be levied on the consumption of electricity except in cases where electricity is used for agricultural purposes; and

(iii) whether any tax on newspapers and periodicals with a circulation over a fixed limit can be considered.

Enclosure

- (1) H.E 'A' on h 13 m. b of L.F. I
h 3-4 m. b of L.F. II
(2) H.E Appendix I on h 13 m. b of Assembly
Report - L.F. II
(3) H.E 'B' on h 1 m. b of L.F. II
(4) H.E h 13-15 m. b of L.F. I and
h 67-68 m. b as extd.

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GOVERNMENT OF MADRAS
Education and Public Health Department

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NOTE FOR THE INFORMAL MEETING OF THE HONOURABLE MINISTERS.

Sub: The Madras Public Libraries Bill 1947 - Levy of Library cess.

Libraries in this Province have not been developed on well-defined and proper lines. They are now distributed in a haphazard fashion and there is no proper co-ordination among them. Libraries are a potent agency for the development of adult education and it is essential that they should be organised on a proper basis. The library system should also be co-ordinated with the general scheme for educational institutions. A bill giving effect to the above objects and to provide for the establishment of public libraries in the province of Madras and the organization of a comprehensive rural and urban library service therein was introduced in the Legislature on the 20th February 1948.

2. The Bill was referred to a Select Committee of the Assembly. After discussion of the Bill at the last Select Committee meeting, Hon'ble Minister(Education) has minuted as follows:-

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" This applies only to the Municipalities mainly, and also the Panchayats. The income that will accrue to all the Municipalities throughout the province by this cess will be a lakh and a quarter. By doubling the cess, i.e. by making it half anna in the rupee, it may become 2½ lakhs. This tax may be made into something tangible by adjusting the rate of the taxes with regard to the Municipalities."

" With regard to the District Boards no provision for any taxation has been made under the bill itself for the same reason that house taxes or property taxes are not levied in the District Board area and we cannot create a new machinery for collecting these taxes in the district board areas."

" Now the question is what shall we do with regard to the district boards. The taxes now raised in the district boards are (1) the cess on land, and (2) the cess on markets, cart-stands, slaughter-houses, etc. It has been said that the land cess cannot be increased as the burden on land already is considerable. Similarly, the cess on market etc., is considered to be collected mainly from the poor people and so, it is not advisable to levy increased cess on markets, etc. If we rule out both, there is nothing else available in the district board itself and the question is what shall we do to enable the district board areas that is, the rural areas to get a small library cess."

" I consider that a cess of half a pie per unit may be levied on the consumption of electricity except in cases where electricity is used for agricultural purposes. The matter was considered by the various departments and their views are that they may not be done. A calculation of the figures with regard to the electricity tax that may be levied is in the linked file below. As this is a matter for tax and legislation, I would like final decision in the matter to be taken by the Cabinet and so, I request that this may be referred to the Cabinet for discussion."

" We also considered a tax on newspapers and periodicals with a circulation over a fixed limit. The list of newspapers and periodicals and their audited circulation figure will be found on page 981 (Appendix I) of the Official Report of the Assembly Debates, Vol. VI-No. 12-16th October 1947 which relates to a question in the Assembly. The Report and the manner in which this tax is proposed to be levied are in a file linked below."

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T.S.A.-21-6-48.

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3. The points for decision are:-

- how the library cess has to be levied in the District Board areas;
- Whether a cess of half a pie per unit may be levied on the consumption of electricity except in cases where electricity is used for agricultural purposes; and
- whether any tax on newspapers and periodicals with a circulation over a fixed limit can be considered.

4. The views of the Public works and the Finance Departments are also extracted.-Vide item (4) of the enclosure.

M.V. Subramaniam,
Secretary to Government

ENCLOSURE I.

The tax proposed to be levied in connection with the Public Libraries Bill at the rate of one pie per rupee on the total electricity consumption in this province will amount to Rs. 1,90,000/- in the year 1948-49.

ENCLOSURE II

NAME OF THE NEWSPAPER	AUDITED CIRCULATION FIGURE.	NAME OF THE NEWS PAPER	AUDITED CIRCULATION FIGURE.
<u>DAILIES</u>		<u>DAILIES</u>	
1. Dinamani	62,456	11. Liberator	6,849
2. Hindu	61,867	12. Musalman	3,500
3. Indian Express	46,149	13. New Times	4,951
4. Swadesamitran	34,215	14. Royalascema	Not available
5. Mail	31,917	15. Janmabhoomi.	-do-
6. Andhra Patrika	Not available	16. Prajasakthi	-do-
7. Andhra Prabha	28,985	17. Thanthi	19,650
8. Dinamani	28,737	18. Chandrika	6,648
9. Bharata Devi.	Not available	19. Powra Sakthi	Not available
10. Free Press	-do-	20. Mathrubhoomi.	16,930
<u>WEEKLIES</u>		<u>WEEKLIES</u>	
1. Ananda Vikatan	76,574	11. Jai Bheem.	Not available
2. Kalki	50,392	12. Navodaya	-do-
3. Sunday Times	Not available	13. Sunday Herald	2,132
4. Tamil Mani	21,017	14. Anandavani	3,929
5. Hanuman	Not available	15. Madras Commercial Review	Not available
6. Hindustan	3,830	16. Mathrubhumi	-do-
7. Sunday Observer	Not available	17. Prajabandhu	-do-
8. Jadeed Dilchasp	Not available	18. Jayakeralam	-do-
9. Navaajeevan.	-do-	19. Commercial Progress	-do-
10. Swatantra	5,100-5,300		

20. Chitrangi	Not available	37. Desa Seva	Not available
21. Sri Sadhana Patrika	- 650	38. Champion	-do-
22. Thennadu	Not available	39. The Malabar Herald	-do-
23. Nava Sandesh	-do-	40. Harbinger	-do-
24. Kudiyaarasu	-do-	41. Janasakthi	-do-
25. Sudharma	-do-	42. Jamin Ryot	-do-
26. Praja Patrika	3,000	43. South of India	-do-
27. Telugu Prema		Observer	
28. Jai Bheem	750	44. Kumaran	-do-
29. Vennela	Not available	45. Chettinad	-do-
30. Manjuvani	-do-	46. Yatharthavachani	-do-
31. Radical	-do-	47. Nava India	-do-
32. Pakistan.	-do-	48. Shivaji	-do-
33. Swadeshabhimani	-do-	49. City Herald	-do-
34. Rashtribandhu	-do-	(Nagara Theothan)	
35. Swathanthrabharatha	-do-	50. Dravida Mani	-do-
36. Krishnapatrika	-do-	51. Samarasam	-do-
		52. Visakha Patrika	-do-

Bi-Weeklies.

1. Kanteerva	Not available	3. The West Coast Spectator.	Not available.
2. The Manorama	-do-		

TRI-WEEKLIES

1. The West Coast Reformer.	Not available		
<u>MONTHLIES</u>			
1. Vinodhan	10,900	8. Indian Journalist	Not Available
2. Vinodhini	12,181	9. Suryaprabha	-do-
3. Sakthi	Not available	10. Sirpi	-do-
4. Indian Women's Civic Corps journal	-do-	11. Kotturuvu	-do-
		12. Human Affairs	-do-
5. Dhanka	-do-	13. Catholican	-do-
6. Picturpost	3,000	14. The Mithran	-do-
7. Silpi	Not available	15.	

FORTNIGHTLIES

1. Thyagi	2,500		
2. Tamil Murasu	4,000	3. The Coimbatore Times	Not available

ENCLOSURE III

It is proposed to levy a tax of one rupee per every 1,000 copies over the maximum fixed above. This may apply to Dailies and all categories of periodicals and to every issue. As the tax will be only on issues, the burden will be distributed equally to all the periodicals according to the number of issues. I am herewith sending a classified copy of a reply given in answer to a question in the Assembly about circulation. On a calculation on the above basis, the revenue that may accrue will be as follows:

<u>Dailies.</u>	Taxable number of copies per issue	237,000
	Tax per issue (i.e. per day)	Rs 237
	Tax per annum	Rs 85,320
<u>WEEKLIES</u>	Taxable number of copies per issue	Rs 132,000
	Tax per issue (i.e. per week)	Rs 132
	Tax per annum (52 weeks)	Rs 6,864
<u>MONTHLIES</u>	Taxable number of copies per issue	Rs 20,000
	Tax per issue (i.e. per month)	Rs 20
	Tax per annum	Rs 240
Total tax per annum		Rs 92,000 in round figures

* NOTE: This amount does not include the tax on a few periodicals circulation figures of which are not available.

ENCLOSURE IV.

The tax proposed to be levied in connection with the Public Libraries Bill at the rate of one p per rupee on the total electricity consumption in this Province will amount to about Rs.1,90,000/- in the year 1948-49.

But electricity is already subject to another tax under the Madras Electricity Duty Act, 1939. The rate of duty is 6 pies per unit on electricity sold at more than 2 annas per unit, and the duty is collected from electric licensees if their total sales exceed 2 lakhs units per annum or 16,666 units per mensem. The amount of duty anticipated under this Act during 1948-49 is Rs.10 lakhs. If under the contemplated legislation, all licensed electrical undertakings are acquired by the Government, the Government will lose this duty of Rs.10 lakhs, and it will have to be passed on to consumers. Besides this duty, the consumers are already paying a surcharge will continue to be levied as long as the high prices of materials etc continue. A further duty on electric consumption in connection with the proposed Public Libraries Bill may therefore prove a burden on consumers and may affect the development of electricity in this Province. Several consumers are already complaining that the rates prevailing in this Province for supply of electricity are high. For instance, the agricultural tariff in Mysore State is lower than the Madras rate. In normal times, people were not generally going in for electric supply and the Government had to engage commercial staff to canvass loads. The present demand is because of the prosperous condition of most people on account of the war, scarcity of coal, fuel oil and kerosene oil, high cost of bullocks etc., required for lift irrigation, etc.

In the circumstances, the levy of another fresh tax on electricity consumption in connection with the Public Libraries Bill may be avoided, if possible, in the interest of development of electricity in the Province or the tax may be reduced to the minimum possible, if at all it has to be levied. The development of electricity in this Province is already poor, being only 8 units per head per annum, as against 44 units in Mysore, not to speak of Western countries.

T.V.N.
A.D.S.
11-6-48.

Finance should see the file before circulation.

T.A.V.
Secy.
12-6-48.
Fin.

Finance (Accts.-A) Deptt.

Clause 11 of the Bill for the establishment of public libraries contemplates--

(a) the levy of a library cess by the Local Library Authority other than a district board in its area, in the form of a surcharge at the rate of three pies or more for every whole rupee in the Property Tax or House Tax;

(b) the levy by a Local Library Authority including a district board of an additional library cess or a library cess newly in such manner and at such rates as may be determined by the Government. (This cess is to be a tax within the competence of the Provincial Legislature to levy).

2. H.M.(Edn.) apparently contemplates the levy of a special cess with reference to the consumption of electricity, for the purpose of item (b) above. This Deptt. may generally agree with the views of the Public Works Department. The case may be circulated to H.M.(Fin.) also.

R.R.
Asst. Secy.
12-6-48.

T.N.S.R.
12-6-48.

P.T.O.

In addition to the remarks of P.W.D. I would suggest that in ~~ix~~ levying cesses of this sort it must be ensured that the persons called upon to pay the cess are, at least ~~roughly~~ roughly the same as the persons who would be benefited by the Scheme. I don't think that it could be said taking the Province as a whole, that the uses of libraries are the same as the consumers of electricity. ~~To the extent that this cess is levied the revenue~~ yielding capacity of electrical undertakings is diminished and the effect would be the same if the Government (as the ultimate owners of electrical undertakings or as a measure of taxation) charged what the consumers would bear and made a separate grant for running these libraries. Assuming that the consumers of electricity can afford to pay a little more for the amenities enjoyed by them, there may be justification for asking them to pay more to augment general revenues; but there is no reason why they should pay more for the benefit of this scheme in particular.

On the whole I would submit that the cess must be one, the incidence of which will fall on the people of the village or town where a particular library is located and those living very close to it."

T.N.S.R.
Secy.
26-
2-6-48.

P.W.D.

P.W.D (E)

It is seen from their note that Finance Deptt. is not in favour of levying a cess on electricity consumption in connection with the Public Libraries Bill. The file may be circulated to H.M. (P.W.), H.M.(Fin.) & H.M.(Edn.).

T.V.N. T.A.V.
A.D.S. Secy.
12-6-48. 12-6-48.

H.M. (P.W.) M.B. 12/6.

H.M. (Fin.) B.G.R. 16/6.
H.M.(Edn.)

See note in library Bill file. This may be linked with that.

T.S.A.
21-6-48.

P.W.(E).

The Bill provides that any local Library Authority may levy a Library cess or additional library cess with the previous sanction of the Government. It is proposed that a cess of half a pie per unit may be levied on the consumption of electricity except in cases where electricity is used for agricultural purposes. The information furnished by this Department after consulting the Chief Engineer, I.G. and the C.E. (E) is that the tax proposed to be levied at the rate of one pie per rupee on the total electricity consumption (including consumption for agricultural purposes) in this Province will amount to about Rs., 1,90,000/- in the year 1948-49. It is not known what amount can be realised at the rate of half a pie per unit on the consumption of electricity except for agricultural purposes. It would appear that in the case of some Local Library Authorities viz. District Boards in Anantapur and Kurnool district no cess on electricity can be levied by them if municipal and panchayat areas are excluded.

It is submitted that the C.E., I.G. and the C.E.(E) have not been apprised so far of the fact that there is a suggestion under consideration to levy a cess on the consumption of electricity in connection with the Public Libraries Bill. This Deptt. have pointed out that in view of the Electricity Duty and the various other surcharges already being levied, the levy of another fresh tax on electricity consumption in connection with the Public Libraries Bill may be avoided, if possible, in the interests of development of electricity in the Province or the tax may be reduced to the minimum possible if at all it has to be levied.

P.T.O.

with the - 6 -

Finance have agreed to view of this Department. Finance Secretary has also pointed out that the users of libraries may not be the same as consumers of electricity and that there is no reason why the latter should pay more for the benefit of this scheme in particular. He has also stated that the cess must be one, the incidence of which will fall on the people of the village or town where a particular library is located and those living very close to it.

With these remarks the file may be passed on to Finance.

I submit that the proposal to levy a cess at $\frac{1}{2}$ pie per unit will involve practical difficulties in calculation and collection. For instance the unit rate for light and fans in Madras is $3\frac{1}{2}$ as. It will be difficult to work out a consolidated unit rate ($3\frac{1}{2}$ as. + $\frac{1}{2}$ pie). In collection also, difficulty may be experienced. The cess may therefore be fixed at some rate per rupee payable by consumers, if there is no objection.

T.V.N.
A.D.S.
26-6-48.

T.A.V.
Secy.
16-6-48. Fin.

Finance (Accts.A).

The draft note for the informal meeting of the Hon'ble Ministers put up below may be perused.

E & P.H. may be requested to incorporate the views of P.W.D. and Finance in the draft Note either by revising it or by adding an Annexure. T.N.S.R.
29-6-48

R.R.
28-6-48.

T.N.S.R.
Secy.
29-6-48.

SECRETARIAT OF THE MADRAS LEGISLATURE.

D.O.No. 372/48-10 M.L.

Fort St. George,
22nd June 1948.

Dear Sir/Madam,

I am to inform you that the next meeting of the Select Committee on the Madras Public Libraries Bill 1947 (L.A.Bill No.9 of 1948) will be held in the Committee Room, Fort St. George at 4 P.M. on Tuesday the 6th July 1948.

Yours faithfully,

H. Sanyal Rao
Deputy Secretary,
Madras Legislature.

To all Members of the Select Committee
Copy to the Legal and Education and Public Health Departments.

SECRETARIAT OF THE MADRAS LEGISLATURE.

D.O.NO.372/48-11 M.L.

Fort St. George,
25th June 1948.

Dear Sir/Madam,



In supersession of D.O.No.372/48-10 M.L. dated 22nd June 1948, I am to inform you that the next meeting of the Select Committee on the Madras Public Libraries Bill (L.A. Bill No. 9 of 1948) will be held at 4 P.M. on Thursday, the 8th July 1948 instead of at 4 P.M. on Tuesday the 6th July 1948 as previously intimated.

47203

Yours faithfully,

D.K.V. Raghava Varma
(D.K.V. RAGHAVA VARMA),
SECRETARY,
MADRAS LEGISLATURE.

To
All members of the Select Committee (by name)
Copy to Legal and Educational and Public Health Departments.

120
PFO

4721

Edu & P.H. (C2)

The D.O. from the Sectt of Madras Legislature
on 13th June may be termed. The main file
on the subject with a note for the Informal
Meeting of the Ministers, ~~was circulated to all (Edu)~~
~~on 26.6.48. This may be over till its return or~~
~~till 5.7.48 whichever is earlier has been~~
~~been ret'd - Copies have been taken~~
~~for distribution to all Ministers.~~

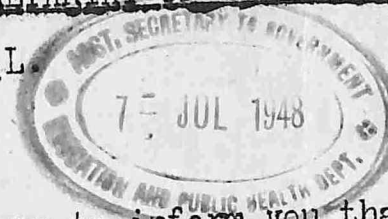
Re
29.6.48
SD
3.8.48

30/6/48

49982

SECRETARIAT OF THE MADRAS LEGISLATURE.

D.O. NO. 372/48.12 M.L.



Fort St. George,
6th July 1948.

Dear Sir/Madam,

I am to inform you that the next meeting of the
Select Committee on the Madras Public Libraries Bill, 1948, will
not be held at 4 P.M. on Thursday the 8th July 1948 as previously
intimated in D.O. No. 372/48.11 M.L. Dated 25th June 1948. The
exact date and time of the next meeting of the Select Committee
will be intimated to you in due course.

Yours faithfully,
D.K.V. Raghava Varma

(D.K.V. RAGHAVA VARMA),
SECRETARY,
MADRAS LEGISLATURE.

To All Members of the Select Committee.

Copy to Legal and Education and Public Health departments.

RB

124
CS
THE MADRAS LEGISLATIVE ASSEMBLY.

D.O.No.372/48-13 M.L.

Fort St. George,

19th July 1948.

Dear Sir/Madam,

I am directed to inform you that the next meeting of the Select Committee of the Madras Public Libraries Bill, will be held at 1 P.M. on Wednesday, the 21st July, 1948 in Room No.111 adjacent to the Chambers of the Hon'ble the Minister for Education, at Fort St. George, Madras.

Yours faithfully,

D.K.V. Raghava Varma

(D.K.V. RAGHAVA VARMA)
SECRETARY,
MADRAS LEGISLATURE.

To All Members of the Select Committee,
Copy to the Legal, Education and Public Health Department.

125
VERY SPECIAL. SECRETARIAT OF THE MADRAS LEGISLATURE. 66 126

57179
H.O. Note No. 372/48-17 M.L. dated 31st July, 1948.

The Select Committee on the Madras Public Libraries Bill, 1947 (L.A. Bill No. 9 of 1948) has recommended that the rate of library cess provided for in clause 11 of the Bill may be raised from 3 pies to 6 pies for every whole rupee in the property tax or house tax levied. The Legal Department have held that the increase now proposed in the rate of cess is an amendment to the Bill as introduced and therefore requires the recommendation of H.E. the Governor under Section 82 (1) of the Government of India Act, 1935.

The Hon. Minister for Education has ordered that steps may be taken to obtain the approval of H.E. the Governor if necessary and that it may be referred to L.A. Department also. The Education and Public Health Department may be requested to take the necessary action accordingly and obtain the recommendation of H.E. the Governor for

p.t.o.

127

the increased rate of library cess.

To
T. HANUMANTHAPPA,
ASSISTANT SECRETARY,
MADRAS LEGISLATURE.
the Education & Public Health Department.

Forwarded/ By Order.

A. S. S. S. S.
Superintendent.

NR/31-7.

2 Drafts

Please issue
today
12/8/48

Kept before

Draft I

128

EXP. H. C. 21

D.O. No. 4687 C2/47-34 d 12-8-48

Dear Mr. Speaker,

67

I enclose a fresh Message from
H.E. the Governor recommending to the Madras
Legislative Assembly the consideration of the
Madras Public Libraries Bill, 1947 (L.A. Bill
No. 9 of 1948) as amended, increasing the
rate of library cess.

Yours sincerely,

Despatched
12/8/48

85
12-8-48

12/8/48

12/8/48

To/
The Hon'ble Mr. T. Sivaraman-
nagan Pillai, M.L.A.,
Speaker,
Madras Leg. Assembly
(with Message in orig. keeping
copy for file)

Draft II

- P.T.O.

129
D.O. No. 4687 c 2/47 - 35 d 12.8.48

Dear Mr. President,

I enclose a fresh message from
H.E. the Governor recommending to the Madras
Legislative Council the consideration of the
Madras Public Libraries Bill, 1947, (L.A. Bill
No. 9 of 1948) as amended, increasing the
rate of library cess.

Yours sincerely,

12/8/48

14/8/48

To

13-8-48
The Hon'ble
Mr. R. B. Ramakrishna Rao,
President, M.L.C.,
Madras Legislative
Council,
Madras.
(with message in orig.
keeping copy for file)

130
MADRAS GOVERNOR'S CAMP

Ootacamund

11th August 1948.

Message from His Excellency the Governor.

In pursuance of section 82, sub-section (1), of the Govern-
ment of India Act, 1935, I, Archibald Edward Nye, Governor of
Madras, hereby recommend to the Madras Legislative Assembly
the consideration of the Madras Public Libraries Bill, 1947
(L.A. Bill No. 9 of 1948), as amended increasing the rate of
library cess.

(Sd.) ARCHIBALD NYE.

G O V E R N O R.

131

MADRAS GOVERNOR'S CAMP

Ootacamund

11th August 1948.

Message from His Excellency the Governor.

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(Sd.) ARCHIBALD NYE.

G O V E R N O R.

MADRAS GOVERNOR'S CAMP

Ootacamund

11th August 1948.

Message from His Excellency the Governor.

In pursuance of section 82, sub-section (1), of the Government of India Act, 1935, I, Archibald Edward Nye, Governor of Madras, hereby recommend to the Madras Legislative Council the consideration of the Madras Public Libraries Bill, 1947 (L.A. Bill No. 9 of 1948), as amended increasing the rate of library cess.

(Sd.) ARCHIBALD NYE.

G O V E R N O R.

134
69
From LOCAL ADMINISTRATION DEPARTMENT
Janab Md. Basheer Ahmed Saheb, B.A.
Municipal Commissioner, Tenali Municipality,
T e n a l i.

To The Secretary to Government of Madras, Education & Public
Health, Madras. Through the Chairman, Municipal council, ~~Tenali~~
Tenali.
Sir, L.Dis. R.No. 2502 /48 Dated 1--7--48.

Sub:- RESOLUTIONS passed at the special Andhra Desa Library
conference held at Pedamatalanka (Bezwada) on 16-1-48
in regard to the library bill that was published by the
Madras Government on 9--12--47 in Fort St. George Gazettee
Views of the Tenali Municipal council - communicated -

Ref:- Council, resolution 169 dated 7--6--48.

I submit herewith a copy of council resolution No. 169 dated
7--6--48 of Tenali Municipal council to gether with a copy of the
resolutions passed at the special ~~meeting~~ Andhradesa Library
conference held at Padamatalanka (Bezwada) on 16--1--48 regarding
the library bill that was published on 9--12--47 in the Fort
St. George Gazettee for favour of information and necessary action.

N.G.K.4/7

FORWARDED

R. S. Srinivasan
Chairman,
Municipal Council, Tenali.

B. S. Srinivasan
Commissioner. delegate.

136
RESOLUTIONS PASSED AT THE SPECIAL ANDHRA DESA LIBRARY CONFERENCE
HELD AT PADAMATALANKA (BEZWADA) ON 16-1-1948 IN REGARD
TO THE LIBRARY BILL THAT WAS PUBLISHED BY
THE MADRAS GOVERNMENT ON 9-12-47
IN THE FORT ST. GEORGE
GAZETTE.

Resolution No. 4 .

This conference is of opinion that-

- (a) For Rural India all Adult education should be centred round the village library and the library endeavour should also embrace opening of libraries for children apart from school libraries and therefore suggest that the Bill may be called the Madras Library and Adult Education Bill and that the objective should be defined in accordance therewith.
- (b) In the present circumstances aided libraries should be mainly encouraged as the main part of the provincial Library Organisation and would therefore recommend that the principles of grant-in-aid should be incorporated within the Act and that the library authorities should be free to render assistance to the aided libraries within their jurisdiction to the fullest extent and be free to recognise libraries subject to such rules as the Government may make in this behalf.
- (c) Until such time as the financial arrangements for the village are not made with a view to spending a substantial part of the revenue of the village in the village, it is not healthy or satisfactory to impose burdens on the villagers in the form of more and more cesses and therefore would urge that the provision for raising cesses should be sparingly used in the interim period, more reliance being placed on local benefactions and Government aid.
- (d) The constitution of the Provincial Library Committee should be more definitely settled in the Act and representation should be given to the Andhra Desa Library Association on said committee and the said Committee should have the initiative to make recommendations to the Government and not merely consider matters referred to it by the Government.
- (e) The procedure of forming committees and framing schemes is too cumbersome and will paralyse useful activity. - Therefore this conference desires to suggest that every library authority should be required to appoint a standing Committee for Library and Adult Education work, half its members being either library experts or men with experience of library service, even if this part of the Committee should consist of all outsiders by a proper amendment of the City Corporation Act, the District Municipalities Act and the Local Boards Act, The Government may keep the power to revise ~~the work done by the Standing Committee~~ the work done by the Standing Committee in this behalf if they deem that necessary, or suggest carrying out of alterations for this purposes of co-ordination.
- (f) The Director of Libraries should be the friend, Philosopher and guide of the library authorities and their standing Committees in all library matters and not the mentor as he appears to be under the Bill. Besides controlling the Central and District Libraries, the Director of Libraries should act as an advise to the Government the provincial Library Committee and all other librarians in technical matters and help them in that way.

135
Copy of CR. 169 D 7/6/48

169) Read letter D 24/1/48 from the Secretary
Andhra Provincial Congress Municipal
Superintending Committee, Bezwada,
cushwing the resolutions of Andhra desa
Library Conference etc and requesting
Council's views on the subject.

Read also C.R. No. 105 D 9/4/48 .

Resolution The Council approves the resolution
passed at the library conference referred
to and recommends to the Government
for consideration.

S. R. Satyanarayana

— True Extract —

CR
Tenali

137
-----2-----
(g) In the appointment, punishment and regulation of conduct of service of the employees of the library authorities they should not be fettered by all the restrictions at present imposed on local bodies by the District Municipalities Act and the Local Boards Act, the rules, G.Os., and orders passed thereunder by the Government and the Inspector of Local Boards and Municipalities. A set of simple rules passed by the Government after due notification and consideration should be sufficient. Nor should the Library authorities be hampered by requiring the byelaws that they frame be sanctioned by the Government. It should be enough if the Government has power to revise the byelaws in consultation with the library authority if such a course is deemed necessary.

(h) One Central Library for the whole province with branches is not enough. Language Central Libraries should be established for provincial purposes and District Central Libraries should be organized to serve as loaning centres for rural libraries as also to pool the resources of all the libraries in the district for common good.

(i) Conducting Libraries and teaching adults require special training in those Branches and therefore the Bill should make it clear that such employees as are appointed for this business should be properly trained men and that the Provincial Library Committee through its language branches should undertake with the assistance of the Government, the training required for these purposes.

Resolution No.5. This conference appoints the following subcommittee to prepare amendments to the Public Library Bill in consonance with resolutions passed at the conference together with such additional changes as they may think fit and present it to the Government and others interested and take such other steps as may be required in the matter.
1. Sri G. Harisavottamarao; President; 2. Sri. P. Nagabushanam, Secretary; 3. Sri A. Srinivasa Rao; 4. Sri V. Gopal Krishnaiah, 5. Sri G. Ramachandra Rao; 6. Sri S. Ramaswami Choudari; 7. Sri U. Lakshminarayana; 8. Sri R.K. Ramalingareddi; and 9. Sri. I. Obaiah.

Resolution No.6. In order that the trained personnel may be available to take up duties on this Bill becoming an Act, this conference recommends that individuals serving the library and adult education cause and prepared to devote their lives to it should immediately be put through the required course of training.

Sd. P. Nagabushanam.
President.

/ True Copy/

P. P. Phasthy
8.7.48
COMMISSIONER DELEGATE
&
Municipal Health Officer.

N.G.K.4/7

138
71
Edu & P.H. (C2)

Please see the letter from the Commr., Tanak. Mphr on 11/1/48 and the resolutions on 13/3/48 passed at the Special Andhra Desa Library Conference in regard to the Library Bill. The Bill in question has been referred to a Select Committee of the Assembly. The Proceedings of the Committee may be awaited. No separate action seems to be necessary on these resolutions. May be added to the main file. H.M. (Edn) may perhaps see.

Re
22.7.48

Mh
22/7/48

What was the time limit fixed for the receipt of objections or suggestions on the Bill?

Mh
28/7/48

(B)
Subd. that in G.O. No. 151 Legol dated 5-12-47 no time limit has been specified. The Bill was

Broad outline giving an idea of the Scheme of Library Development in the Province of Bombay according to the recommendations of the Library Development Committee already adopted or proposed to be given effect to in the course of the year 1947-48.

72

The following is a general outline of the scheme so far brought into force by the Government from last year i.e. 1946-47:-

The following Libraries have been started :-

- (1) The Central Library in Bombay, housed at the Town Hall under the control and supervision of the authorities of the Bombay Branch, Royal Asiatic Society, Bombay.
- (2) Three Regional Libraries at three different centres as under :-
 - (a) The Maharashtra Granthalaya under the control of the Maharashtra Regional Library Committee at present housed in Golchale Memorial Hall, Laxmi Road, Poona, 2.
 - (b) The Gujarat Granthalaya under the control of the Gujarat Vidya Peeth, at present housed in the Vidya Peeth premises in Ahmedabad, No. 6.
 - (c) The Karnatak Granthalaya under the control of the Karnatak Vidya Vardhak Sangha, housed in the building of the Karnatak Vidya Vardhak Sangha at Dharwar.

The copyright books so far received by Government under the press and Book Registration Act No. XXV of 1967 i.e. books printed and published in the Province of Bombay since 1967 have been kept by Government at these Libraries. One copy of each publication in the Province is received by Government. The distribution of these books to these Libraries has been made according to languages as under :-

- (1) All Marathi Copyright books in Poona, (about 25000)
- (2) All Gujarathi Copyright books in Ahmedabad, "
- (3) All Kannada Copyright books in Dharwar, 3000)
- (4) All other kinds of Copyright books i.e. 25,000)
English, Urdu, Arabic, Persian, Bengalee, Hindi etc., at Bombay.

Government have sanctioned a grant of Rs 37,000/- to the Central Library while Rs 13,000/- to each of the two Regional Libraries Maharashtra & Gujarat and Rs 12,000/- to Karnatak to meet the requisite costs. These Libraries are to allow any bona-fide reader to make the best use of these books and allow the readers to make use of the books of their own Libraries too, subject to the right of the members of the respective Libraries including books, periodicals, newspapers, Journals etc., which will be absolutely free of charge without distinction of caste, creed, community or sex.

These Libraries will be taken to be the controlling Libraries for the respective regions with Central Library in Bombay at the head of all Libraries in the Province of Bombay. There will be complete co-operation and co-ordination amongst all Libraries with the result that if any reader desires to refer to a particular book either in some other local Regional or other Library, the reader can be given the benefit of such a book by securing the same through the Library at his place.

published for general information under the proviso to rule 73 of the Madras Assembly Rules.

May be added to the main file.

12.8.67

p. 15 of Book -
P-14.

141

- 2 - 23 142

16 District Libraries, having one Library at each of the Head-Quarters of the District town (omitting the four places where either Central or Regional Libraries have been started) are also opened and each District Library was given Rs 2,000/- in the beginning and now it will be given a grant-in-aid of Rs 4,000/- per year. These Libraries are opened on similar terms and conditions as sanctioned above.

In addition to the above, during the course of the current financial year, the following Libraries will be opened :-

172 Taluka and Peta Libraries having one Library at each of the head-quarters of the Taluka or Peta as the case may be (omitting the above-mentioned 19 or 20 places which also form Taluka places in the respective Districts.).

These Libraries will be selected by Government from amongst the existing working general public libraries for functioning as Taluka Libraries etc., on the terms and conditions similar to those stated above. Each Taluka or Peta Library will be given an annual grant of about Rs 450/- or thereabout.

Other terms and conditions for these libraries will be as under :-

- (1) There will be one representative of Government on their Committee of management.
- (2) Accounts will be subject to audit.
- (3) There will be some free supply of Government publications.
- (4) They are to help Government in making the movement a success and also give necessary help to sponsor and spread the movement in the area in which the Library is situated.
- (5) They are to spend on their own Library not less than the Government Grant.

Similarly, Government propose to go further in later years and to sponsor the movement to further areas from larger villages to the smallest village in the Province chiefly as a help to maintain the literacy and attract public to reading and to see that they are benefitted by reading useful literature.

In addition, the following types of Libraries are either in existence or to be started from the current financial year :-

- (1) About, 2300 village Libraries in the Province of Bombay registered by the Educational Department under the Scheme of Adult Education.
- (2) From the current financial year say for a period of five years next, every year, 100 Libraries are to be opened in the villages, every year, 50 in villages having a population 1000 to 2000 and 50 in villages having a population between 2000 to 5000.

The financial help so far given to the Libraries under (1) i.e. Adult Education Libraries, was Rs 30/- every year,

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while now the help proposed to be given under the control of the Primary Teacher in the village of a full grade Primary School, will be Rs 80/- or 100 to each school with an initial help of Rs 150/- per Reading room according to population.

Thus it can be seen that Government are trying to give effect to their intention of driving away illiteracy and also to see that literacy once gained does not lapse into illiteracy by starting Libraries from both ends i.e. from the top so as to see that there is proper organisation and consolidation and control over the movement, and side by side from the bottom also which means that in the course of the next few years i.e. say about 5 to 10, both ends will meet somewhere and then there will be a complete network of Libraries in the Province.

Government hope that the Boards can help the movement in many ways. The Boards can do their best to see that the public receives to the full extent the advantage of these Libraries. The question whether the libraries are properly maintained and whether every reader irrespective of caste and creed is accommodated can also be attended to by the Boards. And last but not the least, it is needless to emphasise that the whole of the movement cannot be carried on only with the financial help from the public exchequer alone and therefore, the Boards should see that they approach the public in general and the rich in particular to help the movement financially and at the same time themselves sanction some financial help as a recurring help to these Institutions from District Library downwards to the village library.

Government expects these institutions to make their own resources (books, periodicals etc.) available to the public and every year they will be expected to spend on their own library not less than the Government grant given to them. In case of the District Library, the amount is larger, while at the Taluka, it is somewhat smaller; in the case of the villages it is really small, it is hoped that the Boards as also the Municipalities so far as Talukas and Districts are concerned, will sanction recurring grants from year to year to supplement the expenditure. These Libraries are further expected to keep a vigilant eye on the movement and see that it functions properly and becomes an asset to the District particularly from the standpoint of education in the locality.

If any further information is needed, it can be had from either the Director of Public Instruction, Poona, or the Curator of Libraries, Bombay.

R. P. Karve.

Curator of Libraries, Bombay.

145

Case 6

33 Nader Street,



Dear Sir,

W-5ank Here with I send an outline of the Bombay Public Libraries Scheme for your perusal.
5335A



Yours sincerely,
A. Krishnamurti



EAPK

To be filed with Public Libraries Bill file

KPT 17/1

Pto H H E m

EAPK (2)

Submitted for perusal.

P.T.O

From

The Hon'ble Sri T.S. Avinashilingam Chettiar,
Minister for Education.

To

The Secretary,
Madras Legislative Assembly.

Dated, Fort St. George, the 24th September, 1948.

Sir,

I have the honour to give you notice that
at the present meeting of the Legislative Assembly
I intend to present the report of the Select
Committee on the Madras Public Libraries Bill, 1947,
(L.A. Bill No. 9 of 1948) and to move that the
Bill as reported by the Select Committee be taken
into consideration. If the motion is carried,
I propose to move that the Bill be passed into
law.



Yours faithfully,

ISA
24.9.48
MINISTER.

May be filed with the
file dealing with the Madras

Public Libraries Bill 1942
Re file under circulation to AM (8m).

22/7/48
23/7/48

NOTICE:25-9-1948.

THE MADRAS LEGISLATIVE ASSEMBLY

GOVERNMENT BILL

The Madras Public Libraries Bill, 1947 (L.A. Bill No.9 of 1948)

Notice has been received of the following:-

The Hon. Sri T.S. Avinashalingam Chettiar will present the report of the Select Committee on the Madras Public Libraries Bill, 1947 (L.A. Bill No.9 of 1948), and move that the Bill as reported by the Select Committee be taken into consideration. If the motion is carried and the Bill is considered he will move that the Bill be passed into law.

D.K.V. RACHAVA VARMA,
Secretary to the Legislative Assembly.

152

Telephone:
Temple Bar 8484

40
Education Department,

INDIA HOUSE,

78
ALDWYCH, W.C.2.

153
18.8.1948

Dear Hon'ble Sri Arinassalingam

Many thanks for your letter of the 11th. In all my talks both in England and in the United States, I am mentioning how you have made library history in India by enacting the First Library Law.

I spent a day in the British Ministry of Education ^{Ministry} where development plans are being worked out. They were so kind and showed me everything useful.

The meeting of the Library Committee of the United Nations was an eventful one. Representatives from seven nations attended. My cross-examination brought to light, to the surprise of myself and others, some questionable things being contemplated. We tried our best to eliminate such things and I put our representative Mr. Pillai in possession of all the facts so that he might be watchful at the budget time.

The Columbia University had me as their guest for a day and I addressed their students. I also visited the Princeton ~~town~~ and the Yale Universities, where the latest type of library building has been or is being constructed. I spent three days in Washington as the guest of the Library of Congress. My public address in that library

154

was recorded and turned on the next day as there was a demand for it. It appears they are sending a copy of the records to Delhi. The legislative reference service i.e. the service to the non-official & official members of the legislature is of a very advanced kind. The legislative time of a democracy can be used efficiently only if such a library service is rendered to all the members of the legislature.

I returned from Washington on Sunday last. At the independence day reception at the High Commissioner's office, I met Sorenson, Knipps and many others who are friends of Indian aspirations.

At the Commonwealth Universities Congress at Oxford, I was called upon to reply to the toast to the delegates at the Government lunch. I started with the ancient Indian definition of education, showed how Mahatmaji revived and reconciled it to modern conditions and pointed out the faults in our universities to-day. It was received with a great ovation. The Lord President of the Council who was at the head of the table involuntarily jumped to his feet, shook hands with me and said that he began to realize the proverbial wisdom of the East and that my speech struck quite a new note in the Congress.

It is all due to the grace of God.
With kindest regards, yours sincerely, S.R. Ranganathan

155



27th Sept. 48.

Dear Mr. Ranganathan,

I am extremely happy to receive your letter of the 18th August and to see the recognition that you are getting from representatives of other countries. I am glad that you have made your mark and I am sure that has enhanced the prestige of India in the Western countries.

As for our Library Bill, the Select Committee has made a report. It will come before the House shortly and will be enacted into law. When are you returning back to India? As you had promised, we would like to get your help in the drafting of the rules.

Thanking you,

Yours sincerely,

LSA

Sri S.R. Ranganathan,
c/o Education Department,
India House, Aldwych, W.C.2.

Copy to secy. E. & P.H. with the letter from Sri Ranganathan.

MEMORANDUM ON THE MADRAS PUBLIC LIBRARIES BILL WITH
REFERENCE TO SECRETARIAT INSTRUCTION

37 (2).

It has been felt for some time that the libraries in this Province should be regulated. They are now distributed in a haphazard fashion throughout the Province. There are no regulations governing these libraries and their growth has not been on any well defined or well directed lines. The result has been that various types of libraries in villages and towns have had a spasmodic growth. In some places, they are fairly good and in most other places they are not and have only a few books. The libraries are a potent agency for development of adult education. By the words 'adult education' is meant not only adult literacy but also the education of man or woman in many of the important aspects of knowledge. Without such a scheme for adult education a nation cannot keep pace with the times and so, in the interest of maintaining a high level of knowledge in our men and women in this country it is necessary that libraries should be organised on proper basis. And so, a library enactment is necessary today to make the present libraries work on well defined lines and to start new libraries in the various portions of the Province in an organised manner. It is the intention of Government to co-ordinate the library system with the general scheme for educational institutions. This will, while saving a lot of unnecessary expenditure, help to make both these departments more efficient.

2. Provision has been made in the Madrass Public Libraries Bill following items:-

- (1) the appointment of a Director of Public Libraries;
- (2) constitution of a Central Library;
- (3) constitution of a Provincial Library Committee to advise Government on

E. P. H.

C2

May be added
to the Library Bill file on its
return from O.M.

29/9/48

1-10-48

J.D. 20/10/48

- 2 -
matters relating to the library system;

(4) constitution of Local Library Authorities for the Province, viz., Corporation of Madras for the city Municipal Council for the area of a Municipality and District Board for the area of a District Board including the area of a Municipality with a population of less than 30,000;

(5) constitution of 'Library Committees' and 'Local Library Committees' based on the local requirements by the Local Authorities;

(6) establishment of public libraries by the Local Library Authorities and appointment of salaried officers to man them.

3. With the Director of Public Instruction as the head of the Library system, it is proposed to appoint a Deputy Director of Public Instruction with the necessary staff to assist him. The Librarian, Connemara Public Library, will be in charge of the Central Library. The Connemara Public Library will be converted into the Central Library. The Provincial Library Committee will be set up by Government and it will consist of about 15 to 20 members and will meet three or four times a year. The expenditure on the foregoing proposals will be met from the Provincial revenues in addition to the contributions and special grants that may be made to the Library Funds of the Local Library Authorities.

4. The Local Bodies in the capacity of Local Library Authorities have to incur expenditure on the establishment of public libraries and provision of buildings wherever necessary, equipment, and salaried officers for these libraries. The incidence of cost of District, Taluk and Town Libraries will be on the Local Bodies. The proposal for the levy of a 'Library Cess' will meet the expenses of the Librarians. The pay of the District Librarian will be on the Grade of L.T. Teachers and that of the Taluk and Town Librarian on the secondary grade. These librarians are to be appointed only when the libraries are started and not for purposes of their organisation. Till libraries are started, the District Educational Officers will carry on the library work in the Districts, necessary assistance being given to them

when the work increases.

5. The Local Library Authorities are expected to maintain 'Library Funds' and to credit to them any amount which may be transferred from the general funds of the Local Boards which they represent. These Library Funds are also credited with any amount that the Provincial Government may contribute and any special grants that they may make for specific purposes.

6. The Director of Libraries will be vested with the management of the Central Library and the Superintendence and direction of Public and Aided Libraries. He will be required to submit an annual report to Government on the working of the library system. The inspection of libraries will be done by Government Officers as at present in the Education Department. The Government will exercise a general control over the working of the library system by the Local Library Authorities.

7. A draft Bill on the above lines was prepared, after complying with Secretariat Instruction 32(2) and published in English in Fort. St. George Gazette on 9-12-1947 and a Select Committee was appointed to consider the Bill. The principal changes made by the Select Committee are:-

(1) Library Committees have been abolished and instead of recognising the Corporation of Madras or the Local body concerned as the Local Library Authorities, provision has been made for the constitution of Local Library authorities for the City of Madras and for each district.

(2) Increase of the levy in Municipal and panchayat areas of a library cess in the form of surcharge on the property tax or house tax from a rate of 3 pies for every whole rupee to a rate of 6 pies for every whole rupee.

(3) Provision has also been made for the contribution by the Government to the Library Fund except

160
-4-
in the case of the Corporation of Madras, a sum equal to the proceeds of the cess collected under the Act. The recommendations of the Select Committee have also been approved at an informal meeting of the Hon. Ministers. H.E.'s recommendation under section 82(1) of the Govt. of India Act, 1935, increasing the rate of library cess has also been obtained and communicated to ~~the~~ both the Houses of Legislature.

The Bill embodying the amendments proposed by the Select Committee has been prepared by legal. A copy of this memorandum may now be circulated simultaneously to each of the Hon. Ministers and H.E. for his view. (Vide Secretariat Instruction 37 (2))

173 NF

H 130 132 CF

X (BB)

Despa [ch] to
all H.M.S.
and H.E.
KRM
16/10/48.

W. S. W.

15/10/48

161
EDUCATION & PUBLIC HEALTH DEPARTMENT.
Letter No. 4687C2/47-45. Edu., dated, 28-10-48.

82
From
The Hon'ble Sri T.S. Avinashilingam Chettiar,
Minister for Education.

To
The Secretary,
Madras Legislative Council.

Dated 28.10.1948.

Sir,
I have the honour to give you notice under rule 103 of the Madras Council Rules that at the next meeting of the Legislative Council, I propose to move that the Madras Public Libraries Bill, 1947 (L.A. Bill No. 9 of 1948), as passed by the Legislative Assembly be taken into consideration at once. If the motion is carried and the Bill is considered, I propose to move that the Bill be passed into law.

Yours faithfully,

etc.

TSA

MINISTER.

[H. c. attached]

SECRETARIAT OF THE MADRAS LEGISLATURE,
Fort St. George *Chennai*, dated the 26th October 1948.

19403



The decision of the Legislative Assembly on the following

resolution
bill of Mr. Hon. T.S. Avinashilingam is communicated to the
motion Chettiar
E. & P.H. and Legal Departments and Private Secretary to H.E.
the Governor.

Resolution/Bill/Motion:

THE MADRAS PUBLIC LIBRARIES BILL, 1947 (L.A. BILL NO. 9 of 1948)

Decision of the Assembly.

The motion that the Bill be passed into Law was carried
in the Assembly on 25th October 1948.

U.O No. 7131/48-IML
26.10.48

T. HANUMANTHAPPA,

For Secretary, Madras Legislative Assembly.

To

The Secretary to Government,

The ~~Education and Public Health~~ Department.

The Legal Department.

The Private Secretary to H.E. the Governor.

p.t.o.

AN/26-10.

Forwarded/By order

S. J. Sabzan
Superintendent.

E. J. P. H.

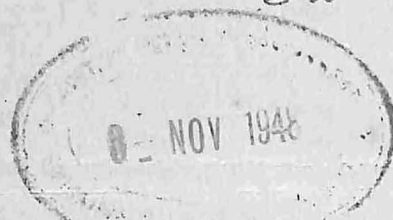
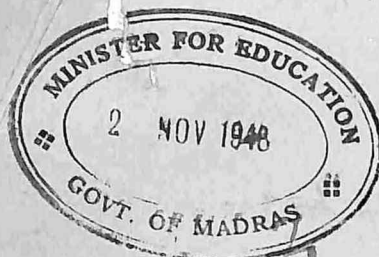
May be added to the ^{C₂}

Notice of motion for considering
the Bill in the Legislative Council
has been given to the Secy., Madras
Legislative Council. This may be
added to the main file.

The
29/10/48

J. D.
29-10-48

in
29/10/48



80969

Honoured Sir,

Most respected friends. The
province is much indebted to you for ever for
the pioneer legislation you have pushed through
in the enactment of public libraries bill and
we are only glad that our province has been the
first in the country to attempt such a legislation.
Our Association is particularly thankful to
you as we understand you have embodied
in the bill the fundamentals on which we have
based built the structure of our libraries.

But, though uncalled for, we feel
it our duty to submit that in framing rules
under the Act, no special emphasis need be
put on the degree of qualifications of the
Candidates appointed as District Officers but
provision must be made to absorb as many
real workers long associated with the movement
as it is more the quality and the metal of
the individuals selected that counts more than
the purely literary qualifications.

As for west Godavari, our association
promises to you its full cooperation to organise
a net work of public libraries in the district
in the shortest time possible. Yours faithfully,

vungutur?
28/10/48

Sasabe Subbarao
Organiser

From. Sri. Sasabe Subbarao

Organiser
The west Godavari Pupils public library
Association. (Camp) vungutur
(Vile) Tadipatri.

Sri T. S. Anneslingam Chettiar Pul.
Hon'ble Minister for
Education
Govt of Madras.
Madras.

E. P. H.

C2

May be added to the Libraries
Bill file.

5/11/48

5/11/48

5/11/48

167

Memo. No. 4687/47-43 C2 Edu. 16-6-48. 85 C2

Grants to Libraries

The D. P. S. is requested
to furnish very urgently
information on the following
points:—

non-panchayat

in the Province in which libraries ^{have been working}

and the amount of grant
made to them; (the details

understand

(i) shall be given separately
for Panchayat & non Pan-
chayat.)

(ii) the ~~non-panchayat~~ libraries
amounts spent in Major
Panchayat & Municipalities
with the no. of libraries

168

under each.

13 out

15-10-48

2.

Ch D. P. G.

Depd.

17.10-48

C.F. 32.

In reply, please quote number, date and short title.

Education DEPARTMENT.

Received Registered

From (Name) DIRECTOR OF PUBLIC INSTRUCTION
(Designation) MADRAS

Post Box, (STATION)

Telegraphic Address

To

The Secretary to Government,
Education and Public Health Department,
Madras.

Re No. 1079 J/48, dated 22-10-1948. 194 .

Sir,

* Sub: Grants to Libraries. PP. 167-168 ante
Ref: Government Memo No. 4687/43 C2 Edn.,
dated 16-10-1948.

ENCLOSURES

SPARE COPIES

I have the honour to furnish the following
information with reference to the grants sanctioned
to libraries for 1947-48.

i) Non-Panchayat Libraries.	No. of libraries to which grant are sanctioned.	Amount of grant made to them.
District Boards	35	4455
Municipalities.	64	9720
Private.	179	20565
Total.	278	34740

ii) Panchayat Libraries. 673 39785

2. This office has no information regarding the
amounts spent in Major Panchayats. The amounts spent
in Municipalities with the number of libraries under

PP. 171-172. each is furnished in the statement annexed.

Yours faithfully,

G. Sankaranarayanan
for Director of Public Instruction.

KHR. 25-10.

34740
39785
74525
7525

25/10

Name of Municipality.	No. of Libraries.	Amount of grant sanc- tioned to them
Chicacole	1	175
Wizianagaram	1	180
Peddapuram	1	150
Cocanada.	3	479
Palacole	1	160
Bezwada	2	300
Gudivada	1	80
Tenali	1	175
Guntur	1	150
Narasarowpet	1	125
Kurnool	1	150
Hospet	1	150
Bellary	1	180
Hindupur	1	175
Tadpatri	1	160
Nellore	1	175
Madras (Corporation)	4	510
Conjeevaram	1	100
Tiruppattur	1	150
Nellore	1	150
Tiruvannamalai	1	175
Tirupati	1	175
Cuddalore	1	160
Chidambaram	1	150
Villupuram	1	150
Negapatam	1	150
Tiruvarur	1	100
Tanjore	1	75
Karur	1	185
Tiruchinapally	1	150
Bodinayakkanur	1	160
Vakulam.	1	150

sivakasi
 Srivilliputtur.
 Tuticorin
 Tirunelveli
 Palamcottah
 Coimbatore
 Tiruppur
 Udamalpet
 Erode
 Pollachi
 Dharapuram
 Coonoor
 Salem.
 Tellicherry
 Calicut
 Palghat
 Cochin
 Mangalore
 Udipi

42	6,324
1	150
1	160
1	150
1	175
1	150
1	190
2	310
1	50
1	160
3	460
1	125
1	150
1	160
1	185
1	160
1	175
1	185
1	160

64
 G. Sankar 28-X.
 for Director of Public Instruction.

25/1

No.14011/48-4.

GOVERNMENT OF MADRAS
 Legal Department

From

Sri K. Raghu Ramaiah, M.A., LL.B., Bar-at-Law,
 Joint Secretary to Government,
 Legal Department.

31 DEC 1948
 SECRETARY TO GOVERNMENT
 DEPARTMENT OF EDUCATION AND PUBLIC INSTRUCTION

The Secretary to the Government of India,
 Ministry of Home Affairs,
 NEW DELHI.

Dated, Fort St. George, the 24th December 1948.

98305 Sir,

The Madras Public Libraries Bill, 1948.

I am directed to say that His Excellency the Governor has reserved the Madras Public Libraries Bill, 1948, which was recently passed by the Madras Legislature, for the consideration of His Excellency the Governor-General. The authentic copy of the Bill bearing the appropriate endorsements made by the Speaker, the President and His Excellency the Governor, is enclosed.

2. The subject matter of the Bill falls within the scope of Entry 10 of the Provincial Legislative List, viz., "Libraries, museums and other similar institutions controlled or financed by the Province." Clause 19 of the Bill deals with a subject included in Entry 17 of the Concurrent Legislative List, viz., "Newspapers, books and printing presses."

3. His Excellency the Governor has reserved the Bill for the consideration of His Excellency the Governor-General with reference to the letter of the Ministry of Education, Government of India, No.F.10-2/47-R, dated the 6th January 1948, a copy of which is attached.

4. I am to enclose a memorandum explaining the scope of the Bill and embodying a summary of the proceedings of the Legislature. I am also to enclose five copies each of the following papers:-

- (i) the Bill as published and introduced in the Legislature;
- (ii) the Bill as amended by the Select Committee;
- (iii) the Bill as passed by the Legislature; and
- (iv) the proceedings of the Legislature relating to the Bill.

5. I am to request that the assent of His Excellency the Governor-General may kindly be obtained and the authentic copy of the Bill with the assent of His Excellency the Governor-General recorded thereon may be returned to this Government at a very early date.

E. P. H.

Yours faithfully,

K. RAGHU RAMAIAH,

May be filed with the file on the subject, after receipt from legal.

5/1/49

as.27.12

Copy to the Private Secretary to H.E. the Governor,
 E.&P.H. Department
 Forwarded/By Order J. N. Superintendent.

Legal Department,
Joint Secretary to Government,
and F. Jackson Remondet, U.S.A., LL.B., Bar-at-Law.

The Secretary to the Government of India,
Ministry of Home Affairs,
NEW DELHI

Added, Part II, Gorman, the 24th December 1938

The National Public Library, 1948.

50880

I am directed to say that His Excellency the Governor has reserved the Indiana Public Libraries Bill, 1925, which was recently passed by the Indiana Legislature, for the consideration of His Excellency the Governor-General. The authentic copy of the Bill bearing the appropriate endorsement made by the Speaker, the President and His Excellency the Governor, is enclosed.

2. The subject matter of the Bill falls within the scope of entry 16 of the Provincial Legislative List, viz., "All railways, tramways and other similar institutions controlled or financed by the Province." Clause 19 of the Bill deals with a subject included in Entry 19 of the Concurrent Legislative List, viz., "Newspapers, books and printing presses."

3. His Excellency the Governor has received the 111 107
the consideration of His Excellency the Governor-General
with reference to the letter of the Ministry of Education,
Government of India, No. 103/11-1, dated the 6th January
1926, a copy of which is attached.

3. I am to enclose a memorandum explaining the scope of the Bill and embodying a summary of the proceedings of the Committee. I am also to enclose five copies each of the following papers:-

(c) The bill as introduced and introduced in the
Legislature.

(iii) the proposal of the Legislative Committee; and
(iv) the proposal of the Legislative Committee to the Council.

RECEIVED BY STATION

PLATE 10. URBAN

Copy to the Privy Council
H.C. 100

10 FEB 1946

Memorandum No. 14011/48-6 dated the 8th February 1949.

Acts - The Madras Public Libraries Act, 1948 -
Publication.

9959

43
G.O.No.20, Legal, dated 8-2-49 directing the publication of the Madras Public Libraries Act, 1948 in the Fort St. George Gazette in English and in the Tamil, Telugu, Malayalam, Kannada and Hindustani languages is forwarded to the Superintendent, Government Press. He is requested to publish the Act in Part I V-B of the Fort St. George Gazette, in English on the 8th February 1949 and in the other languages at a very early date and to report to Government the dates of publication of translations in the Gazette.

2. The Senior Translator to Government is requested to forward the translations of the Act to the Superintendent, Govt. Press, very expeditiously, and to report to Government, the dates of transmission of the translations to the Superintendent, Government Press.

M. ANANTANARAYANA AYYAR,
Joint Secretary to Government.

To the Superintendent, Government Press, Mint Buildings
(with enclosure)
" the Senior Translator to Government.
" Education & Public Health Department.

Forwarded / By Order.

NW/8.2.

W. Annachaban
82/149.
Superintendent.
29
87✓

F. J. H.

May be filed with the main file
the
letter. 11/17/49
J. B. [unclear]
10/10

Registered No. M-1

[PRICE, 9 pies.]



THE FORT ST. GEORGE GAZETTE

PUBLISHED BY AUTHORITY

No. 3] MADRAS, TUESDAY EVENING, FEBRUARY 8, 1949

PART IV-B—MADRAS ACTS

NOTE.—Rules issued by the Government of Madras under the Acts are published as "Rules Supplements" to different parts in the same size as this Part for facility of filing and are placed separately for sale or for being subscribed for separately.

CONTENTS.

	PAGE
Act—No. XXIV of 1948—Madras Public Libraries ..	21
Madras Agriculturists Relief (Amendment) Act, 1948 (Madras Act No. XXIII of 1948)—Erratum ..	29

SUPPLEMENTS:

Motor Vehicles (Madras Amendment) Act, 1948—Telugu.
Land Acquisition (Madras Amendment) Act, 1948—Telugu.

The following Act of the Madras Legislature received the assent of His Excellency the Governor-General on the 29th January 1949, and is hereby published for general information:—

ACT No. XXIV OF 1948.

An Act to provide for the establishment of public libraries in the Province of Madras and the organization of a comprehensive rural and urban library service therein.

WHEREAS it is expedient to provide for the establishment of public libraries, and the organization of a comprehensive rural and urban library service, in the Province of Madras; It is hereby enacted as follows:—

PRELIMINARY.

- (1) This Act may be called the Madras Public Libraries Act, 1948. Short title, extent and commencement.
- (2) It extends to the whole of the Province of Madras.
- (3) This section shall come into force at once; and the rest of this Act shall come into force on such date as the Government may, by notification, appoint.

IV-B-1 [21]

178

Definitions. 2. In this Act, unless there is anything repugnant in the subject or context—

- (1) 'aided library' means a library declared by the Director to be eligible for aid from the Government;
- (2) 'Director' means the Director of Public Libraries appointed under section 4;
- (3) 'district' means a revenue district;
- (4) 'Government' means the Provincial Government;
- (5) 'notification' means a notification published in the *Fort St. George Gazette*;
- (6) 'prescribed' means prescribed by rules made under this Act;
- (7) 'Province' means the Province of Madras;
- (8) 'public library' means a library established or maintained by a Local Library Authority, and includes the branches and delivery stations of such a library; and
- (9) 'year' means the financial year.

THE PROVINCIAL LIBRARY COMMITTEE.

Provincial Library Committee and its functions.

- 3. (1) A Provincial Library Committee shall be constituted by the Government for the purpose of advising them on such matters relating to libraries as they may refer to it.
- (2) The Committee shall be constituted in such manner, and shall exercise and perform such other powers and duties as may be prescribed.

THE DIRECTOR AND HIS DUTIES.

Appointment and duties of Director.

- 4. The Government shall appoint a Director of Public Libraries for the Province, and he shall, subject to their control—
 - (a) manage the central library, being a library constituted by the Government as the central library or an existing Government library recognized by them as the central library, together with the branches of such library;
 - (b) superintend and direct all matters relating to public libraries;
 - (c) declare, in accordance with the rules made under this Act, what libraries are eligible for aid from the Government and superintend and direct all matters relating to such libraries;
 - (d) superintend and control the work of all Local Library Authorities under this Act;
 - (e) submit to the Government every year a report on the working of libraries under this Act in the previous year; and
 - (f) perform such other duties and exercise such other powers as are imposed or conferred by this Act or the rules made thereunder.

91 179

LOCAL LIBRARY AUTHORITIES.

5. (1) For the purpose of organizing and administering public libraries in the Province, there shall be constituted Local Library Authorities, one for the City of Madras and one for each district.

(2) The Local Library Authority for the City of Madras shall consist of—

(a) three members elected by the Corporation of Madras;

(b) eight members nominated by the Government, of whom—

(i) three shall be office-bearers of libraries situated in the City of Madras and recognized in this behalf by the Government,

(ii) two shall be headmasters or headmistresses of high schools in the City of Madras, and

(iii) one shall be the principal of a college in the City of Madras;

(c) the holder for the time being of an office which the Government may, from time to time, specify in this behalf.

(3) The Local Library Authority for each district shall consist of—

(a) ten members nominated by the Director, of whom—

(i) three shall be office-bearers of libraries situated in the district and recognized in this behalf by the Government, and

(ii) five shall be headmasters or headmistresses of high schools or principals of colleges in the district;

(b) one member elected by the district board, and where there are two or more district boards in the district, one member elected by each such district board;

(c) such number of members as may be elected by the presidents of the panchayats in the district, the presidents of the panchayats in each taluk electing one member;

(d) such number of members as may be elected by the municipal councils in the district, each municipal council electing one or more members in accordance with the following scale :—

Municipalities with a population—

	Number of members.
Not exceeding one lakh	One.
Exceeding one lakh but not exceeding two lakhs	Two.
Exceeding two lakhs	Three.

(e) the holder for the time being of an office which the Government may, from time to time, specify in this behalf.

180

(4) The member referred to in clause (c) of sub-section (2) or in clause (e) of sub-section (3), as the case may be, shall be the Secretary of the Local Library Authority concerned.

(5) Every Local Library Authority shall elect one of its members to be its Chairman.

(6) Subject to the provisions of sub-section (8), the term of office of a nominated or elected member of a Local Library Authority shall be three years from the date of his nomination or election, as the case may be.

(7) A vacancy in the office of a nominated or elected member of a Local Library Authority occurring otherwise than by efflux of time shall be filled by nomination or election in accordance with the provisions of sub-section (2) or sub-section (3), as the case may be, and the person nominated or elected to fill the vacancy shall, subject to the provisions of sub-section (8), hold office only for the remainder of the term for which the member whose place he takes was nominated or elected.

(8) A member nominated in his capacity as the holder of a particular office shall, if he ceases to be the holder of that office, cease to be a member of the Local Library Authority.

(9) No act of a Local Library Authority shall be deemed to be invalid by reason only of the existence of any vacancy in, or any defect in the constitution of, that Authority.

(10) Members of Local Library Authorities shall be eligible for re-nomination or re-election.

Incorporation of Local Library Authorities.

6. Every Local Library Authority shall be a body corporate, by the name of the area for which it is constituted, shall have perpetual succession and a common seal and shall be vested with the capacity of suing or being sued in its corporate name, of acquiring, holding or transferring property, movable or immovable, of entering into contracts and of doing all things necessary, proper or expedient for the purposes for which it is constituted.

Executive Committees and sub-committees of Local Library Authorities.

7. (1) A Local Library Authority may appoint an executive committee consisting of such number of its members, not exceeding seven, as it may deem fit and delegate to such committee all or any of its powers or duties under this Act.

(2) A Local Library Authority may also from time to time appoint sub-committees to enquire into and report or advise on any matters which it may refer to them.

Schemes to be submitted by Local Library Authorities.

8. (1) As soon as possible after a Local Library Authority is constituted, and thereafter as often as may be required by the Director, every Local Library Authority shall, and whenever it considers it necessary so to do a Local Library Authority may, prepare a scheme for establishing libraries and for spreading library service within its area and submit it to the Director for sanction. The Director may sanction it with

92 181

such modifications and additions, if any, as he may think fit and the Local Library Authority shall give effect to the scheme as so sanctioned by him.

(2) The Director may *suo motu* or on application by the Local Library Authority concerned modify any scheme sanctioned under sub-section (1) or replace it by a new scheme.

9. A Local Library Authority may—

Powers of Local Library Authorities

(a) provide suitable lands and buildings for public libraries and also the furniture, fittings, materials and conveniences requisite therefor;

(b) stock such libraries with books, periodicals, newspapers, maps, works and specimens of art and science, lantern slides, cinema reels and any other thing suitable for their purpose;

(c) employ from time to time such staff as it considers necessary, for such libraries;

(d) with the previous sanction of the Government, close or discontinue any public library or change the site thereof;

(e) with the previous sanction of the Government, accept any gift or endowment for any purpose connected with its activities;

(f) provide for lectures and the holding of classes; and

(g) in general, do everything necessary to carry out the provisions of this Act.

Vesting of properties in Local Library Authorities.

10. All property, movable and immovable, acquired or held for the purpose of any public library in any area shall vest in the Local Library Authority of that area.

Regulations by Local Library Authorities.

11. (1) Subject to the provisions of this Act and the rules made thereunder, a Local Library Authority may make regulations generally to carry out the purposes of this Act, and, without prejudice to the generality of this power, such regulations may provide for—

(a) the admission of the public to public libraries in its area on such conditions and on payment of such fees as it may specify;

(b) requiring from persons desiring to use such libraries any guarantee or security against injury to, or misuse, destruction or loss of the property of such libraries;

(c) the manner in which the property of such libraries may be used and the protection of such property from injury, misuse, destruction, or loss; and

(d) authorizing its officers and servants to exclude or remove from any such library any person who contravenes or fails to comply with the provisions of this Act or the rules or regulations made thereunder.

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(2) The Government may, in their discretion, modify or cancel any regulation made by a Local Library Authority under sub-section (1) :

Provided that before modifying or cancelling any regulation, the Government shall give the Local Library Authority concerned a reasonable opportunity to make its representations in the matter.

FINANCE AND ACCOUNTS.

Library cess.

12. (1) (a) Every Local Library Authority shall levy in its area a library cess in the form of a surcharge on the property tax or house tax levied in such area under the Madras City Municipal Act, 1919, the Madras District Municipalities Act, 1920, or the Madras Local Boards Act, 1920, as the case may be, at the rate of six pies for every whole rupee in the property tax or house tax so levied.

Madras Act IV of 1919. Madras Act V of 1920. Madras Act XIV of 1920.

(b) A Local Library Authority may, with the previous sanction of the Government and shall, if so directed by them, increase the rate specified in clause (a).

(2) The cess levied under sub-section (1) shall be collected—

(a) in the City of Madras, by the Corporation of Madras;

(b) in an area within the jurisdiction of a municipal council, by the municipal council;

(c) in an area within the jurisdiction of a panchayat, by the panchayat; and

(d) in an area in a district not included within the jurisdiction of a municipal council or a panchayat, by the district board

as if the cess were a property tax or house tax payable under the Madras City Municipal Act, 1919, or the Madras District Municipalities Act, 1920, or the Madras Local Boards Act, 1920, as the case may be, and all the relevant provisions of the said Acts shall apply accordingly :

Madras Act IV of 1919. Madras Act V of 1920. Madras Act XIV of 1920.

Provided that the Government may, by notification, direct that for the purposes of the collection of the cess aforesaid, the provisions of the Madras City Municipal Act, 1919, or the Madras District Municipalities Act, 1920, or the Madras Local Boards Act, 1920, as the case may be, shall apply subject to such modifications as may be specified in the notification.

Madras Act IV of 1919. Madras Act V of 1920. Madras Act XIV of 1920.

(3) The cess collected under sub-section (2) shall be paid to the Local Library Authority concerned by the Corporation of Madras, the municipal council, the panchayat or the district board, as the case may be.

Handwritten notes:
The cess collected under sub-section (2) shall be paid to the Local Library Authority concerned by the Corporation of Madras, the municipal council, the panchayat or the district board, as the case may be.

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183

13. (1) Every Local Library Authority shall maintain a Library fund called the 'Library Fund' from which all its expenses under this Act shall be met.

(2) There shall be credited to the Library Fund the following sums, namely :—

(a) the cess collected under section 12, sub-section (2) ;

(b) contributions, gifts, and income from endowments made for the benefit of public libraries;

(c) special grants which the Government may make for any specific purpose connected with libraries;

(d) fees, fines and other amounts collected by the Local Library Authority under any rules or regulations made under this Act.

(3) The Government shall contribute to the Library Fund maintained by every Local Library Authority other than the Local Library Authority for the City of Madras, a sum not less than the cess collected under section 12, sub-section (2).

14. (1) An account shall be kept of the receipts and expenses of each Local Library Authority. Maintenance of accounts.

(2) The account shall be open to such inspection, shall be subject to such audit, disallowance and surcharge and shall be dealt with in all other respects in such manner, as may be prescribed.

15. Notwithstanding any provision in the Act, the Government may, in cases where they think it is necessary to do so, supersede or reconstitute any Library Authorities constituted under the Act: Supersession or reconstitution of Library Authorities.

Provided, however, the Government shall give notice to the Authority concerned together with the grounds on which they propose to supersede or reconstitute and shall consider any explanations that may be offered by such Authority.

REPORTS, RETURNS AND INSPECTION.

16. Every Local Library Authority and every person in charge of a public or aided library shall submit such reports and returns and furnish such information to the Director or any person authorized by him as the Director or the person authorized may, from time to time, require. Reports and returns.

17. The Director, or any person authorized by him may inspect any public or aided library or any institution attached thereto for the purpose of satisfying himself that the provisions of this Act and the rules and regulations thereunder are duly carried out. Inspection of libraries.

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RULES.

Power to make rules.

18. (1) The Government may, by notification, make rules consistent with this Act to carry out the purposes thereof.

(2) In particular and without prejudice to the generality of the foregoing power, such rules may provide for—

(a) all matters required or allowed to be prescribed under this Act;

(b) the method of conducting the election of members to Local Library Authorities and all matters connected therewith;

(c) the matters to be included in the scheme referred to in section 8;

(d) the maintenance of the minutes of the proceedings of Local Library Authorities;

(e) the publication of audited statements of the accounts of such Authorities and of the reports of the auditors; and

(f) a Library Grant-in-aid Code, regulating the Government's aid to, and the declaration, inspection and co-ordination by the Director of, aided libraries and the standards to be maintained by such libraries.

MISCELLANEOUS.

Amendment of the Press and Registration of Books Act, 1867, in its application to the Province.

19. The Press and Registration of Books Act, 1867, shall, in its application to the Province be amended as follows:—

(i) In section 9, first paragraph, clause (a) (which relates to the delivery to the Government of copies of books by the printer of a press), for the words "one such copy", the words "five such copies" shall be substituted.

(ii) In the same section, in the last paragraph, clause (i), for the words "a copy of the first or some preceding edition of which book has been delivered", the words "five copies of the first or some preceding edition of which book have been delivered" shall be substituted.

(iii) In section 11, for the first sentence, the following sentence shall be substituted, namely:—

"Out of the five copies delivered pursuant to clause (a) of the first paragraph of section 9 of this Act, four copies shall be sent to the central library referred to in section 4, clause (a), of the Madras Public Libraries Act, 1948, and the fifth copy shall be disposed of in such manner as the Provincial Government may, from time to time, determine."

(By order of His Excellency the Governor)

K. RAGHU RAMAIAH,
Secretary to Government, Legal Department.

94 185

The Madras Agriculturists Relief (Amendment) Act, 1948 (Madras Act No. XXIII of 1948).

ERRATUM.

In the Act mentioned above, published at pages 13-19 of Part IV-B of the Fort St. George Gazette, dated the 25th January 1949—

In new sub-section (2) of section 21 of the Madras Agriculturists Relief Act, 1938, inserted by section 11 of the Madras Agriculturists Relief (Amendment) Act, 1948, read the words in the third line after the words in the fifth line.

M. ANANTANARAYANA AYYAR,
Joint Secretary to Government, Legal Department.

To the Secretary, E.&P.H.

I am herewith sending you a draft Library Bill. I do not think it is necessary to send it to the D.P.I. as he has already intimated that a Bill on these lines may be passed. Other steps may be taken in the matter.



H.M.Edn.

Edn. & P.H.(C.2).

Proposals for legislating all points connected with Public Libraries were ^{considered} ~~admitted~~ previously more than once. In 1933 Mr. Basheer Ahmed Sayeed M.L.C. introduced "The Madras Public Libraries Bill" and it was referred to a Select Committee and the report of the Select Committee was presented to the Legislative Council but the motion for introduction was not made. In 1937, Mr. Basheer Ahmed Sayeed ^{M.L.A.} again proposed introduction of the same Bill with certain changes in the Legislative Assembly. The Congress Ministry then opposed the Bill and H.E. the Governor refused his recommendation ^{on} certain clauses of the Bill. The main reason for opposing the Bill was of course the commitments involved on provincial revenues.

2. The present Bill at 'L' has now to be examined with reference to Secretariat Instruction 32(1) in consultation with the Departments concerned, L.A., Revenue and Finance Deptt. Legal Department will also have to be consulted whether the project is intra vires, whether legislation is necessary to give effect to ^{it} and on the general ^{Legal} principles involved.

3. The Govt. have been sanctioning grants to Public Libraries under the control of local bodies and private associations and libraries under panchayats year after year. The actual disbursement of the grant to particular libraries is made on the recommendation of the Director ^{Public Librarian}. The Director recommends grant only to those libraries satisfying, among others, the

following conditions:-

(1) before a library applies for aid, it should have worked at least for a year and should have been inspected and satisfactorily reported upon at least once by the Inspecting Officers of Educational department. An exception to this condition will be made in the case of panchayat libraries;

(2) the district board, municipal council or the private association, as the case may be, should provide the building, furniture and staff required for the library and should, in addition, contribute from its own funds or subscriptions a sum not less than the amount of the Government grant;

The libraries which satisfy the above conditions can ^{already} be those which ^{already} have come into existence. As observed by H.M. that their growth has not yet been ^{any} well defined and well directed lines. The result has been that various types of libraries in villages and towns have had spasmodic growth. In distributing ^{the} grant, the Govt. had not any ^{adequate} control over these libraries except to the extent that they are ^{kept} opened to the public and are located in places accessible to all communities.

4. The general object of the present Bill is to enable local bodies as local ^{Library} Authorities to run Public Libraries with the advice of Library Committees under schemes approved by Govt. and financed ^{can} by levying local 'library rates' and ^{Receiving from} contributions received from local bodies and Govt. This is clearly a laudable object and will ensure ^{the} working of Public Libraries in an organized manner and regulate their growth on well defined and well directed lines.

5. The following statements show the commitments involved in the proposed Bill for Government and the Local Bodies ^{Separately}

I GOVERNMENT.

Proposal in the Bill.

Remarks.

(1)

(2)

1. The Provincial Govt. shall appoint the Director of Public Libraries and lay down the conditions of his service - Chapter II - Secn. 1.

The pay and travelling allowance of the Officer will be a charge on the provl. revenues.

(1)

(2)

2. Establishment of a 'Central Library' Chapter I Definition of 'Central Library' and Chapter II Sec. 2(1)

Presumably the intention is that the 'central library' should be established and maintained by the Provl. Govt. If so, the expenditure involved will be a charge on the provl. revenues.

The expenditure involved on their T.A. etc. will be a charge on the provl. revenues.

3. The Provl. Govt. may constitute a 'Provl. Library Committee' for the purpose of advising them on all such matters arising out of this Act. (Chapter II - Sec. 3) and make rules providing for its constitution (Chapter V - Sec.1(a))

4. Among the various amounts that are to be credited to the 'Library Funds' of Local Library Authorities are included

(i) any amounts that the Provl. Govt. may contribute towards the fund - Chapter IV. Sec. 4 (f)

(ii) any special grants that the Provl. Govt. may make for specific purpose in connection with the libraries - Chapter IV - Sec. 4(g)

5. Separate accounts shall be kept of the receipts and expenditure of a Local Library Authority and the same shall be audited like the other accounts of the Local Body, etc. Chapter IV. Sec.5.

5. The Provl. Govt. may by their officers or by any other organization inspect any public library or other institution maintained by a Local Library Authority or any other library for the purpose of satisfying whether the purposes of this Act are being properly fulfilled.

Under these clauses of the section, the Provl. Govt. are not ^{obliged} to make contributions or to make special grants to the Library Fund. But according to the preamble to the Bill the intention appears to be to utilize the Library grants usually provided every year and the amount provided for in the Part II Scheme for 1947 - 48 for the establishment of central libraries in the Firkas selected for rural reconstruction for the above purposes and in this view the above provisions will be ^{be} obligatory on the part of Govt. This audit of the accounts of the receipts and expenditure of a Local Library Authority has to be done by the Exr. of L.F. Accts. apparently free of cost.

This inspection has apparently to be done free of cost by Govt. officers as at present Education Deptt. and revenue officers when on tour.

II.

LOCAL BODIES.

1. Local Library Authorities shall be as follows:-

Additional duties for the Local Bodies concerned.

(a) for Madras, the Corporation of Madras.

(b) for a District Municipality the Ml.Cl. thereof.

(c) for the area of the Dt. Bd. the Dt. Bd. of the area.

(Chapter III - Sec.1).

(1)

(2)

2. Local Library Authority may, with the previous sanction of the Provl. Govt. raise a library rate in such manner and such rate as may be determined by it from time to time. Chapter IV - Sec. 1 *172*

Though the levy of the 'library rate' appears to be option, it will be a compulsory factor. ~~This library rate comes under the definition of 'tax' in Sec. 311(2) of the Govt. of India Act. 1935.~~

Additional expenditure on the funds of the Local Boards.

3. To the 'Library Fund' of a Local Library shall be credited any amounts which may be transferred to it from the general funds of the body which has been constituted the Local Library Authority - Chapter IV Sec. 4(b) *172*

4. Separate accounts should be kept of the receipts and expenditure of a Local Library Authority - Chapter IV Sec. 5. *178*

Additional work on the staff of the Local Boards.

5. Local Library Authority or any other Library maintained in the Province shall send such reports and returns and give such information to the Provl. Govt. as they may require. Chapter IV Sec. 9 *178*

-do-

6. It will be seen from the above that over and above the grant which Govt. now disburse to the library annually they will have to provide additional sums for the purposes mentioned in items 1 - 3 of statement I. Finance should see on this point. As the Bill by implication requires the local bodies to make contribution from the general funds to the funds of the libraries, L.A. should see. The Libraries as at present are to be inspected by officers of the Education Department and Revenue officers when on tour.

7 May be sent to L.A., Revenue and Finance for remarks and Legal for scrutiny of the Bill and remarks with reference to Secretariat Instruction 32.



Eand P.H

W.O-46876/47-18
31-1-47

31.1.47
LA
LA Rev.
Rev. R.
Legal.
Legal.

V. J.
31/1

5

L.A. Department

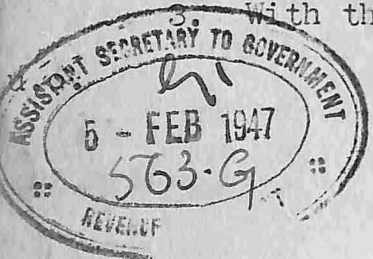
Please see at (1) the draft Public Libraries Bill sent by H.M. (Edn), particularly Chapters III, IV and V in it.

1. The Bill provides, among other things, that there shall be a Local Public Library Authority for the area of each district board and ml.cl., except where a municipality has a population of less than 30,000 the dt.bd. concerned shall be the Local Public Library Authority. It lays down that such authority shall be the Corporation of Madras for Madras, the ml.cl. for the area within its jurisdiction and the district board for its local area. The Local Library Authority is to organise and administer public libraries, with the advice of the Library Committee to be constituted for the purpose. Clause 3 in Ch. IV of the Bill enumerates the various sources of revenue/for the Local Public Library Authority.

3. Public libraries cannot be maintained on Government grants and public contributions and rates alone. The local bodies concerned may have to meet a good portion of the expenditure from their ^{own} funds. At present, some ml.cls. and dt.bds. maintain public libraries at their option and to the extent their funds permit. If the Bill becomes law, it will be obligatory on the part of every dt.bd. and ml.cl. to organise and administer a public library. But, as things stand, some ml.cls. cannot afford to spend any appreciable amount on this purpose. It is perhaps having this in view, that it has been provided in the Bill that the area of a mltly. with a population of less than 30,000 may for the purpose of this Act be deemed to be part of the area of the district board within which it is situated, so that the responsibility for the maintenance of libraries may be cast on district boards ~~instead of on~~ instead of on small ~~panchayats~~ and consequently poor ml.cls. But this does not seem sufficient. For, there are some mlties. with a population of over 30,000 which are too poor to meet even their present commitments. It is therefore for consideration whether Clause 1 of Chapter III of the Bill may not be made more elastic. Power may be taken in general terms to constitute a Local Library

Authority for any area, not necessarily for every mltly. Rule 38 of Sch.IV to the M.D.M.Act read with rule 40(b) empowers ml.cls. to contribute for the maintenance of libraries outside their areas, with the sanction of Govt. Sanction may be accorded ~~to~~ under this provision for the payment of contribution by ml.cls. ^{which do not maintain libraries} to the ~~Dt. neighboring~~ ^{in the district board within whose area they are situated} boards which maintain libraries.

With these remarks, the file may be passed on to Rev.



Handwritten notes:
L. 2.47
Rev.
5-2-47

L.B. 40.3440. C-1
5-2-47

Handwritten notes:
To us
Please see notes from p. 1 and 2. The file has frequently been sent to this Dept. but no action has been taken. No remarks seem called for. May agree to the proposal.

2. The file may be passed on to Fin

Handwritten notes:
S. 6-2-47
6-2-47

(Please see the notes from page 1 above).

The provisions of the draft Bill affecting Finance are set out in the statement on pages 2-4 above.

Item (1): Appointment of Director of Public Libraries

It is not clear what scale of pay is to be ~~proposed~~ ^{considered} for the post of Director. E.P.H. may be asked to get definite information in consultation with the D.P.I. about this. They may also give an idea of the expenditure that will be involved on account of the T.A. of the officer.

Items (2) and (3) on page 3 above:- There is no information regarding the amount of expenditure involved on these items. E.P.H. may be asked to furnish an estimate of the expenditure involved.



Handwritten notes:
A
See Non-Plaque

The other items referred to in the statement on pages 3-4 above, call for no remarks.

E.P.H. may be asked to send the case again after getting the particulars referred to at "A" and "B" on page 6 above to this department. This department will then indicate the financial procedure to be followed.

Handwritten notes:
L. 2.47
Rev.
5-2-47
Legal.

Legal Department.

Legislation is necessary to give effect to the objects in view.

2. The subject-matter of the legislation falls under Entry 10 of the Provincial Legislative List, viz., "Libraries, museums and other similar institutions controlled or financed by the Province" and is intra vires the Provincial Legislature.

3. Clause 1 of Chapter II requires the Provincial Government to appoint a Director of Public Libraries, and clause 3 of that Chapter empowers the Provincial Government to constitute a Provincial Library Committee. These clauses would involve expenditure from Provincial revenues and consequently the recommendation of the Governor, that is, of the Governor acting on Ministerial advice, is required ~~in~~ ^{with} the reference to section 82(3) of the Government of India Act, 1935.

4. Clause 1 of Chapter IV provides that a Local Library Authority may raise a library rate in such manner and at such rate as may be determined by it from time to time. The clause is couched in terms which are far too wide. For example, it will be open to a Local Library Authority to levy a rate which will be a surcharge on the income-tax! This of course is not the intention. If only a rate on property is intended, the scope of the clause should be so restricted. The clause should, in any case, authorise only the levy of a



Handwritten notes:
p. 7.2

library rate or rates which is within the powers of the Provincial Legislature.

5. Clause 1 of Chapter IV will require the recommendation of the Governor under section 82(1)(a) of the Government of India Act, 1935, as imposing a "tax" which expression, will include any impost, whether general, local or special --- section 311(2) of the Govt. of India Act.

6. The Bill does not require the previous sanction of the Governor or the Governor-General under the Government of India Act, 1935.

7. It is not necessary to consult the Government of India with reference to Secretariat Instruction 33-A in this case.

8. The Bill will be examined in detail from the drafting point of view, after the principles of the Bill have been approved ~~under Sect 32(2)~~ under Sect 32(2).

K.M. 3/3/47

1 com S
2/3/47

E & P.H. (C2) E & P.H.

Please see the Fin. note on pages 6-7 above. The DPI may be requested to furnish the necessary information. A draft memo is put up for approval.

K
6.3.47 S M/6/80

Re
4.3.47

5/3/47

This file could not be attended to earlier on account of the pressure of work which had to be more urgently done.

Legal n-o 1440-1
3.3.47



Secretary, E. & P.H.

It is many months since I had sent the draft for a Library Bill. The Prime Minister is anxious that we should get through the Library legislation as soon as possible and start some organised libraries in some places. I think it was sent to the Legal Department and I shall be glad to know at what stage the matter is in the Legal Department. They may be asked to expedite it and send it back so that it may be introduced at least in the session next month.

TSA
1-4-47

H.M. Ed

Please see the minutes of the sub-committee on p 8 ante. With reference to Finance note on pages 6-7 ante the D.P.I. has been asked to furnish information on the financial aspects of the Bill. His reply is awaited. He has been reminded also.

K
3.4.47 S M/6/80

The Memo. to the D.P.I. may be sent and his information received. Circulation may proceed on the following lines.

The D.P.I. will be the Director under the Act and to assist him, it may be necessary for us to appoint a Deputy Director of Public Instruction on the pay being allowed to Deputy Directors at present.

The pay for the Librarian in charge of the Central Library may be from Rs. 400 to 700. The pay of the Dt. Librarian may be from Rs. 85 to 200 and the pay of the Taluk and Town Librarians may be from Rs. 50 to 100. The circulation may proceed on this basis.

The Provincial Library Committee may not cost more than about Rs. 3,000/- a year. It may consist of about 15 to 20 members and may meet about three or four times a year.

The Cannemera Library which is the biggest Library which the Govt. is owning today may be converted into a Central Library and it may take capital cost of about a lakh of Rupees to begin with. Of course the Library will be strengthened with further contribution of books every year which may be roughly about Rs. 20,000/-.

About the levy of the Library rate it must be left to the consideration of Govt. later on, because that cannot be done unless it is passed in the Legislature or subject to their approval.

H.P.M. is rather anxious that we should try to put up a good Library system which is the only effective method of adult education as soon as possible in the Province and so I shall be glad to have this circulated to the other H.M.s. also as soon as possible. Things may proceed on the above basis.



22/4/47

(d) The pay of District Librarian may be Rs 85-200 and that of the ~~pay of~~ taluk and town librarians Rs 50-100. It is not clear whether the expenditure on their pay is to be met ^{by} ~~from~~ the Provincial Govt. or by local bodies.

U.S. SECRETARY OF GOVERNMENT
24 APR 1947
FOREIGN DEPARTMENT

6 ~~It~~ It is respectfully submitted that it would seem desirable to consult the D.P.I. regarding items (a)-(d) mentioned on page 10 above, so that the proposals may be ⁱⁿ definite and final form, and the financial implications may be clearly indicated when the proposals are placed before the Finance Committee. The point about the ~~index~~ incidence of the expenditure in (d) should also be cleared up. Finance may therefore advise that the remarks of the D.P.I may be obtained very urgently on the proposals ^{that} and the point mentioned at X above may also be settled and that the proposals may then be placed before the Finance Committee. *be placed before the Finance Committee*

placed before the Finance Committee.

The notes of my suggested seem rather high. This dept. may examine the matter further on receipt of the information requested above.

I doubt whether there will be enough work for a whole-time Dy Director to assist the D.P.I. Even if some gazetted assistance is necessary the pay need not be the same as that of a Dy Director. The need for an additional gazetted officer may be considered when some experience has been gained to show the precise volume of additional work involved.

6/5/47 E.H.H.



Please see the note of the Finance Department

on pp.10-12 above. The expenditure mentioned in para 2(a)(b) and (c) is to be provided for by the Provincial Government and it has not been the intention to set apart the provision made for grants to public Libraries - in panchayats and local bodies - towards the expenditure on the formation of the Central Library etc.

At 'D' on p. 3 it has been mentioned that the contribution for Library funds should also be made up by crediting the

grants now paid to the public Libraries. The view of the Finance Dept. in para 4 on p.11 ante is not therefore acceptable

The case may be circulated to H.M.(Edn.) for orders on this point and also on the suggestion of the Finance Dept. that the points raised in the minutes of H.M.(Edn.) on p.9 n.f. may be put to the D.P.I. for remarks.

10/5/47 S. W.S.W. (Cm.)

As per suggestions of Finance the D.P.'s note may be ~~referred~~ ^{called for} and the proposals put up. In the meantime the ~~Bill~~ ^{Bill} may be referred to the next meeting of the Advisory Board of Education.

The Finance Dept. has suggested that in view of this Bill, the provision made in this year's budget for Library grants may be suspended. The suggestion is absolutely impracticable because it may take many years for the Bill to be passed before the Legislature and come into action.

While the referring of the Bill to Legal need not be delayed for the note from the D.P.I. in matters of ~~finance~~ ^{for drafting} as this is only on matters of detail which may be debated later.



'A' above:- A draft on to the D.P. communicating the suggestions of H.M.(Edn.) in her minutes of 9/5/47 for remarks & put up for approval.

'B' above:- The next meeting of the Advisory Board of Education is on 23.6.47. The Dy. Secy to the Secy of the Bd. A draft on to the D.P. for referring the Bill to the Advisory Board of Education is submitted.

Para 3 of the minutes above:- So far action with reference to Section 32(1) has been taken in respect of this Bill, as it is the first step to be taken in respect of every proposal that the Govt should introduce a Bill in either Chamber of the Legislature. The proposal has not been finally examined by the Dy. Secy as requested in their instructions. That Dy. Secy propose to examine the matter further on receipt of the information

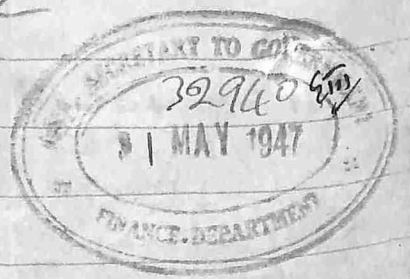
required in their notes on p 10-11 above from the D.P.I.
It means that the D.P.I.'s remarks on the suggestion of #17(2) in his minutes on p 9 ante are to be awaited.

After Fin have examined the proposal and offered their remarks, the next step to be taken is to draw up a memorandum on the proposal setting forth the points at issue and the reasons in which it is proposed to deal with them. The case shall then be circulated, together with the memorandum, to the Governor through the Minister or Ministers concerned and the Minister for Legal Dept for orders whether legislation will be considered necessary and if so, what principles should be embodied in the legislation. After this, full circulation will be necessary. (Side note 32(2) - p 33 Folder 145)

The third step to be taken in the matter is to send the papers with a memorandum to the Legal Dept for preparing a draft Bill in case it is decided in on that legislation should be undertaken. (Side note 32(3) - p 34 Folder 145)

Hence it appears that the Bill cannot be referred at this stage to Legal for drafting as ordered by #17(2). It also appears that the preparation of the memorandum with ref. to note 32(2) will also have to wait till the note from the D.P.I. is received and the proposal further examined by Fin, i.e. till the first step in the matter of legislation is completed with ref. to note 32(1).

#17(Edn) may also again. Finance may see the minutes of Fin (200, a page 13 ante and his draft T to the D.P.I. before circulation of the case. Fin's with reference to para 3 above.



31/5/47 S.H. (The Fin note on p 10-12 above) The case is now sent to Finance

for perusal of the minutes of #17 Education on p 13 ante (para 2 of the minute on p 13 above) with reference to the remarks of this dept

31/5/47 E.P.H.U.O.M.D. 4687C2/47-5 E.M. 31.5.47

in para 4 of the note on p 11 above and for perusal of the draft memo to the D.P.I.

This Dept suggested that if the intention was to utilize the library grants as detailed in para 3 on p 11 above towards the cost of the scheme proposed in this case for the Constitution of public libraries, the provision made in the current year's budget for library grants may be held in abeyance till the proposed bill is passed by the legislature and comes into force.

If M(Edn) has suggested that this suggestion is impracticable, it may take many years before bill comes into effect. In view of this, Fin may agree to the proposal of #17 that the library grants provided in the current year's budget need not be suspended.

2/ In the draft memo to the D.P.I. E.P.H. have asked for the remarks of D.P.I. on the points raised by M(Edn) (and mentioned on p 10 above) and on the suggestion of this Dept at 'y' on p 12 above.

3/ The draft memo may be accepted and the case returned to E.P.H. E.P.H. will no doubt examine the point raised at 'x' on p 11 above after getting reply from the D.P.I.

If E.P.H. consider it necessary to get the remarks of the D.P.I. on this point, it may be included in the draft memo.

31/5/47 DS 4687C2/47-5 E.M. 31.5.47

A above :- It does not appear necessary to include this point in the draft memo to the D.P.I., a

'Good' / Br. to
 des. w/.
 inter. show 'in
 in the way of
 m (ch) for personal
 in the
 draft
 0/

2/6/47 3/6/47 S

[Forward as Memo to 4687C/49-7 Adm] 3-6-47] b2-5.C1

66-67

not...
 15A
 9-6-47
 FBI - Reno 489-J/47 D) 31.5-47
 from the FBI on p 26-27 c.f. this
 re to the memo on p. 180 c.f.
 9 JUN 1947
 REASON AND PUBLIC HEALTH DIV.

$\frac{R_c}{9.6 \times 10^7}$
 $\frac{8}{9.6 \times 10^7}$

CRD 49080 C2/47 - From the DFI Rec No 489-J/4) 10.6.47 / 3.c1

103

- 1000.

773 123 260407

District and Taluk Libraries. This item is only mentioned as a charge on local bodies but according to the suggestion of H.M. Education as agreed to by the D.P.I. a large staff is proposed in this case viz. employment of 25 District Librarians.

and 303 taluk and town librarians. The scale of pay suggested by H.M. Education is Rs.85.-200 in the case of District Librarians and of Rs.50-100 in the case of taluk and town librarians. The D.P.I. thinks that the pay of these librarians should be borne by Provincial Govt. The question whether this part of expenditure should also be borne by the Provincial Govt. may be left over for consideration at a later stage if and when individual local bodies are unable to ~~put~~ foot the bill. Meanwhile this Dept. may agree with the view of the E.P.H Secretary that the incidence of cost of these ~~librarians~~ librarians should be a charge on the local authorities as provided in the draft Bill. As the staff are to be under local bodies the details of scales of pay of the Dt. and taluk and town librarians may be left over for the present and examined later in consultation with L.A.

The other items falling on Provincial revenues is the cost of Provincial Library Committee. This is estimated at Rs.3000 p.a. See item '4' on page 17 above.

The statement at (K) shows in one view the extra expenditure involved in the provisions of the draft bill. according to 1, 2, 3 and the suggestions of Finance. It will be seen that the extra cost is very large and the general procedure indicated in para 5 of this Dept. note on page 11 above will have to be followed.

4747 I'm agree that a DPL may be appointed. His pay may be in the scale 300-500/- 700/- as for Deputy Collector and PA to the District M. Councils & Local Boards.

Staff for DPL For the present the staff proposed by DPL seems sufficient. They will work in the office of DPL.
 1 UD
 1 AD
 1 Typist
 3 Pkms } may be appointed

P31CF

Pg above

P36CF

See below
 hu 2
 Pm Page 19 above
 Yes
 See section of draft bill referred to at Pm Page 19 above

ms

Pg above and Para: 4, P31CF

Revised this
 W.R. F. N. S.
 Refused
 but

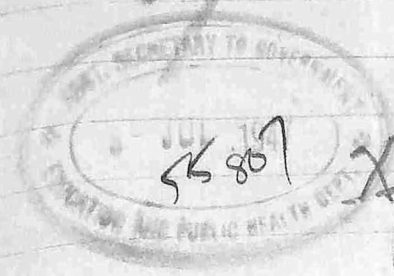
and done

Librarian Central Library. It is a clear yet whether the duties of this officer will involve much expansion in the work of the Librarian. Commemorative Public Library. For the present it seems sufficient to leave the Librarian in charge of this office on his revised scale of pay.

District Librarians Until the DPL has made a survey of the question of expansion of existing library system and the local library authorities have assessed their resources the DEOs may be made responsible for coordinating and collecting information for the Districts. If necessary they may be given in this ~~to~~ each. When the plan has taken shape, District Librarians may be appointed and may work in the DEO's Offices. Their pay may be 90-175 as for Sub-Librarians, Commemorative Public Library.

The number of and pay of Taluk & Town Librarians may be considered after local authorities have been consulted. As they are to bear their cost ultimately, they should be consulted.

The strongest efforts should be made to bring a realisation of local responsibility home to local authorities, for adult education. The Provincial Revenue cannot bear the expense of maintaining Taluk & Town Librarians etc. They need serious and supervisory and coordinating and advisory control.



389772007
 7.7.47

opt. post

E.P.H

107
L.A. and Fin have ^{finally} examined the proposal for a Public Librarian Bill - vide the notes on p. 19-23 ante. Now a Memorandum on the proposal setting forth the points at issue and the manner in which it is proposed to deal with them has to be drawn up for circulation. Before this is done and for the purpose of drawing up the Memorandum the following points have to be cleared:-

(1) H.N. (Ed.) intimated that the D.P. will be the Director of Public Libraries under the Act and will be assisted by an Officer of the grade of Dy. D.P. Fin Addl Secy noted that the need for an addl Gazetted Officer may be considered when some experience has been gained, to show the precise volume of additional work involved. He further stated that even if some gazetted assistance is necessary, the pay need not be the same as that of a Dy. Director. D.P. who was consulted states that any further addition to the work of the D.P. will adversely affect the efficiency of the administration and suggests a separate Officer on Rs 500-25-650-50-800. This Dept. supported the proposal of the D.P. Fin agree to the appointment of a D.P. but suggests that the scale of pay may be Rs 300-50/2-700 as for Dy. Colbrs and P.H. to the D.P. of Taluk & Local Bd. For order whether Fin view will be accepted.

(2) ~~As regards staff the recommendation of D.P. is as follows:-~~

(3) As regard staff to assist the D.P., the recommendations of the D.P. and of Fin are set out below:-

Recommendation of D.P.		Recommendation of Fin	
1) Superintendent - 1 on Rs 190-10-240	p. 17 ante	1) Nil	Fin's view on p. 22 ante
2) 2 D. clerks - 2		2) 2 D. clerk - 1	
3) 1 D. clerk - 2		3) 1 D. clerk - 1	
4) Typist - 1		4) Typist - 1	
5) Attender - 1		5) Nil	
6) Peons - 3		6) Peons - 3	

For order whether the recommendations of Fin may be accepted

(3) H.N. (Ed.) intimated that the pay of the Librarian in charge of the Central Library may be fixed as Rs 400-700. Fin's suggestion that for the present it seems sufficient to

A separate Director of Libraries on the scale of Rs 300-200-300-50-300. Finance is present may be agreed to. 13.7.47

A Supdt. at Rs 140-180 will be necessary in addition. This may be taken up later on with Finance at the proper stage. The proper stage may be wait for the settlement of this detail. 13.7.47

For the present the views of Fin may be accepted. If the additional work thrown on the central Librarian becomes enlarged after the Bill comes into effect the revision of the scale may be taken up for consideration. 13.7.47

This is only a tentative suggestion. This may be sent to the D.P. at the proper stage. 13.7.47

13.7.47

to leave the Librarian, Commemorative Library in charge of this Office on his revised scale of pay (Rs 230-700) as the duties of the Librarian Central Library are not yet clear. For order whether this may be agreed to.

(4) H.N. (Ed.) has intimated that the pay of the D.P. Librarian may be from Rs 85-200 and the pay of the Taluk and Town Librarian may be from Rs 50-100. Fin's suggestion that until the D.P. has made a survey of the question of extent of existing library system and the local library authorities have assessed their resources, the D.P. may be made responsible for co-ordinating and collecting information for the D.P. and that they may be given if necessary another D.D. clerk each. When the plan has taken shape, D.P. Librarian are to be appointed and are to work in the D.P. offices. The scale of pay suggested is Rs 90-175 as for Sub Librarian Commemorative Public Library. The number and pay of Taluk and Town Librarian are to be considered after consulting the Local Authorities as they are to bear their cost ultimately.

This Dept. suggested that the incidence of costs on accounts of the D.P., Taluk and Town Librarian should be held as falling on the Local Authorities - (vide Sec 3(b) of Chapter I, Sec 8 of Chapter III, Sec 2(e) of Chapter V of the Bill). Fin has made an exception in the case of D.P. Librarian vide also portion marked 'X' on p. 22 ante. L.A. have stated that it is not possible for local bodies to bear any portion of the cost of this library scheme in their present plight. Fin's note has noted that the strongest efforts should be made to bring a realisation of local responsibility home to Local Authorities.

for adult education. For orders whether we may proceed on the basis that the incidence of costs of Dist. & Town Librarian's should be borne by the local Authorities and the question of augmenting the resources of the local Authorities considered independently of this question. If this is approved, then the question of fixing scales of pay for the Librarian's may be left to the local Authorities themselves. The suggestion of Rs. 25 at B' on p. 25 ante has not been put to the D.P.I. For order whether it may be done.

The case may be circulated to H. N. (Cdn) for orders on the several points raised above.

11/7/47 (Min. a. p. 167) (Wts following)
 13.7.47 S 14/7/47 (Cdn) (Cdn)
 13.7.47

I am afraid the D.P.I. and the Dept. have not understood the spirit of the Libraries Bill. The matter was discussed at the last Provincial Advisory Board of Education and some of the members very ^{shrewdly} clearly observed that the Libraries should not be separated from our ^{general scheme} educational institutions but must be closely co-ordinated with them. In fact ~~fact~~ in a poor country like India we cannot afford to have a separate library system with separate buildings, officers etc. The intention is that the libraries should be housed ^{separately in rooms} in the schools in villages or in small towns. They must be opened in the morning and evening hours in which usually there is no school. They must also act as social clubs. The teachers must also feel indirectly a part of the library system. The public should also feel an interest in the library as well as in the school with which it is closely attached. If this co-ordination is to be worked out in practice, we cannot do it by having two different officers one for education as the D.P.I., ^{and} another for Libraries as Director of Public Libraries. The Director of Public

May be approved
Pl see Secy.
note ext. P. on p. 19 ante
13.7.47 by

Not necessary
as present
13.7.47 by

13.7.47

Instruction must be the head of the Library system also. In course of time it may be necessary for us to have a Joint Director to keep up with the amount of work that has come in the D.P.I.'s Office but we should always conceive the Library system as part of our educational system. Even in the matter of disbursing grants or inspecting libraries, it will not be possible for us to keep separate Inspectors. That must be done by our Deputy Inspectors ^{of schools} and so the proposal to have a separate Director of Public Libraries may be vetoed and instead a Deputy Director for Libraries be instituted under the D.P.I.

(2) As regards the staff to assist the Dy. Director in charge of Libraries, the recommendation of Finance may be accepted with the addition of one superintendent. I think a Supdt. will be necessary to be a responsible administrative head of any small section. When the work increases, the staff can be increased later on.

(3) I had suggested in my previous note that the pay of the Librarian in charge of Central Library may be fixed as Rs. 400-700. Finance has suggested Rs. 230-700. I think it may be necessary to pay a little more. It may be put as Rs. 300-700.

(4) While the staff at the Central Library as well as the Office will have to be maintained by Provincial funds, I see no reason why district and taluk librarians ^{Librarians} should not be maintained out of Local Board funds. After all the Library movement is itself going to be financed by a library cess and that cess can meet the expenses of the librarians in charge of the local libraries. For the present the D.E.Os may be asked to carry on the library work in the Districts. As they have at present Personal Assistants, I think, it can be done by them; but when work increases, he

may be given more assistance.

But wherever we have Dt. Libraries, it is necessary that we should appoint a Dt. Librarian. The pay for the Librarians may be of the L.T. grade. That is the suggestion that we have made. The pay for the Librarians in the taluks centres may be of the cadre of secondary grades and that is the suggestion made by me in the previous note and these suggestions may be accepted.

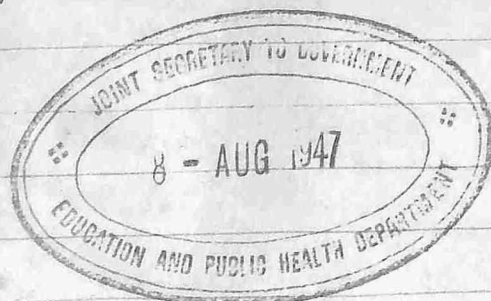
These Librarians will be appointed only when those libraries are started and not for purposes of organisation.

The Bill may now be referred to Legal for being drafted.

A. p. b. b. e. - The proceedings of the Advisory Board of Edn called for have not been received.

2. A memorandum on the proposal setting forth the points of issue and the manner in which it is proposed to deal with them with ref to Sect. 32(2) is submitted for approval. It may be circulated to HM (Edn), HM (Ld), HM (Rev), HM (Fi), HM (Legal) and H.E. for orders whether legislation will be considered necessary, and if so, what principles should be embodied in the legislation.

3. The Bill can be referred to Legal for drafting only after the adoption of the procedure mentioned in para 1 above and after the case has again been sent in full circulation hereafter vide the notes on p. 14 ante.



hr
28.7.47

S. Lal

6.8

Let legal draft the bill as suggested by me

9/8/47

14 AUG 1947

F. 1601C
11.8.47

P.T.O

PSG H.E. agrees to recommend to B.I. 11/8/47

Am 13 Aug 47

Please see herewith a revised draft memorandum of the Madras Public Libraries Bill with reference to Secretariat Instruction 32(2). The revised memorandum may be circulated to the Ministers concerned first and then to the other Ministers.

15A
30.7.47
31/7

61625 C/47. From the DPL, Rev. No 489 J/47 D 29.7.47

Please see the orders in circulation on p. 28.29 above. A copy of the memorandum and the minutes of H.M. and H.E. may now be circulated simultaneously to each of the other eight Ministers for his views. (vide Sect. 32(2) as amended by the G.O. at (x))

Re Departmental Order No. 489 J/47 D 29.7.47

20.8.47

20.8.47

20.8.47

Copies of the memorandum were circulated simultaneously to Hon'ble Ministers on 21-8-1947 as ordered above. So far only H.M. (Food) has returned the memorandum. Presumably the other Ministers have no comments to make on the Bill.

For orders whether the file may now be sent to Legal for drafting the Bill. (vide Instruction 32(3))



27.8.47

LEGAL DEPARTMENT.

A draft Bill, with Statement of Objects and Reasons, is placed below. No notes on clauses are necessary.

2. The following changes have been made in the Bill:--

(1) It is not necessary to divide the Bill into Chapters as the Bill is a short one and each Chapter ~~consists~~ consists of only 2 or 3 sections. It will be sufficient to insert headings before each group of sections as indicated in the Bill.

(2) The definition of "departmental library" and "outlier library" have been omitted, as these two expressions do not occur in the body of the Bill.

(3) There is only one place in which the expression "central library" occurs and there is therefore no need to define it.

(4) The powers of superintendence and direction conferred on the Director by clause 4(b), (c) and (d) are very wide and will enable him to override Local Library Authorities at his will. *It is not clear whether this is intended.*

(5) At present, there is only one district board in each revenue district and it is not the intention to have more than one district board in a district. The provisions of clause 5 have therefore been simplified, with reference to this.

(6) The provisions regarding the scheme for the constitution of the Library Committee in the Bill have been clarified. The draft Bill does not provide for the case where there is no agreement between the Provincial Government and the Local Library Authority in regard to the ~~scheme~~ scheme. Presumably, the Government's wishes should prevail. Power has accordingly been given to the Government to sanction a scheme with such modifications and additions as they may think fit. A proviso has however been added that before any modification or addition of a substantial character is made, the Local Library Authority should be consulted.

Where the Local Library Authority does not frame a scheme, it has been made clear that Government

will have power to frame a scheme themselves.

(7) The Local Library Authority has been given power to appoint and punish or dismiss officers in service. This is not, however, consistent with the provisions of the parent Act which confers these powers in most cases either on the executive authority or on appointment committees. It is only in a few exceptional cases that these powers will vest in the municipality or district board. Clause 8(e) seems therefore to require some modification.

(8) The nomenclature "library rate" has been altered into "library cess". It is somewhat awkward to speak of "library rate" being raised at such rate as may be determined.

(9) It seems sufficient to provide that the library cess should be collected as if it were a tax due to the municipality or district board concerned, and that the provisions of the parent Act should apply accordingly, reserving power to Government to modify or restrict the operation of those provisions. It is not necessary to leave this matter entirely to rules.

(10) There seems to be no provision in the City Municipal or District Municipalities Act or in the Local Boards Act for the publication of the audited statement of accounts or of the audit report. Clause 6 in Chapter IV ~~xxxix~~ of the Bill at (L) has therefore been omitted and power taken to provide for the publication of the audited statement of accounts and auditor's reports by means of rules.

(11). As regards the inspection and audit of the accounts, all the provisions of the parent Act have been made applicable. This will be sufficient.

3. The Bill falls within the scope of Entry 10 of the Provincial Legislative List, viz., "Libraries, museums and other similar institutions controlled or financed by the Province" and is intra vires the Provincial Legislature.

4. As the Bill does not regulate any subject in the Concurrent Legislative List, consultation with the Government of India with reference to Secretariat Instruction 33-A is not necessary.

5. The Bill does not require the previous sanction of the Governor under the Government of India Act, 1935.

6. As the India (Provisional Constitution) Order, 1947, has omitted section 108 (2) of the Government of India Act, 1935, which contained the only provision making the previous sanction of the Governor-General requisite for provincial Bills, no question of obtaining the previous sanction of the Governor-General arises in this case.

7. Clause 11 of the Bill which empowers the Local Library Authority to levy a library cess requires the recommendation of the ~~Governor~~ Governor under section 82 (1) (a) of the Government of India Act. Clauses 3 and 4 which require the Government to constitute a Provincial Library Committee and to appoint a Director of Public Libraries would, if enacted, involve expenditure from the provincial revenues and require the recommendation of the Governor under section 82 (3) of that Act.

8. There are a few points which may necessitate modification of the Bill. It will be convenient to draft the S.O.G. & R. for the Bill after the Bill has been finalised. Further Sec^y action on the file need not be held up.

27.9.47

J.S.

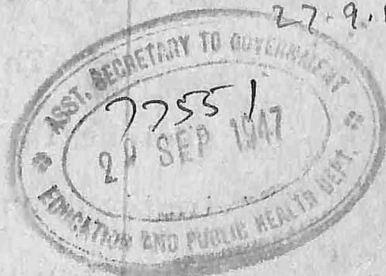
W.M.

27/9/47

E. & P.H. dep^t

Legal n. 0936-1

27.9.47



[P.T.O.]

Special.

Secy., E. & P.H.

I was talking to H.P.M. yesterday. He was very much dissatisfied over the slow manner in which we are able to get our work done. He is anxious that the Library Bill should be introduced in the Assembly as soon as possible.

There is going to be a meeting of the Cabinet on the 7th October. If possible, I shall be glad if the Library Bill can be made ready by that time and included in the agenda of the Cabinet on that day, so that it can be introduced even during the next session.

18A

28.9.47

H.M. Education.

File submitted.

Cwa
30.9.47

Please see the Legal Dept's note on p.29-32 above and the draft Bill prepared by that Dept. The changes made in the Bill by Legal are indicated in the stt. placed below. The changes may be accepted in this Dept. There are a few points which call for remarks. These are noted on below:--

(1) Clauses 4(b), (c) and (d) confer powers of Superintendence and direction over public libraries and aided libraries etc., on the Director of Public Libraries. Legal state that these powers are very wide and enable the Director to over-ride the Local Library authorities at his will and that it is not clear whether it is intended. As the Director is to exercise these powers subject to the control of the Govt., it is for consideration whether clauses 4(b), (c) and (d) may be allowed to remain as they are.

(2) In the draft Bill ^{Clause 8(e)} the Local Library Authority is given power to appoint and punish or dismiss officers in service. Legal consider that this is not consistent with the provisions of the parent Act (M.L.B. Act or MDM Act) which confer these powers in most cases either on the Executive authority or on Appointment committees. They therefore suggest that clause 8(e) of the Bill may be modified suitably. It is for orders whether the powers to appoint salaried officers and servants and to punish them may be vested in the Executive authority or on Appointment committees.

~~Subject to orders a draft note for the Cabinet is~~
~~submitted. / C.S. may see ^{for Dept} ~~draft~~ ^{LAH} ~~circulation~~ ^{Fin Dept}~~

The Sanchez requires for clauses 3, 4 and 11, of the bill - para 9 on page 32 and - will be obtained after the bill is approved in the Cabinet and before introduction.

E d P. H. U. O m.

4687c2/47-11Edm
3.10.47

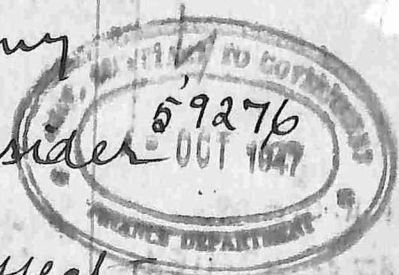


The Bill below may be
perused. This dept may agree

with E & P H Secy's view at N
on p 34 above.

W.P.

As regards library
cess leviable by local bodies
under the Bill, it may be
pointed out that the rates of taxes
levied by them have had to be
increased of late to a considerable
extent ~~owing~~ in order to enable
them to pay dearness allowance
to their staff ~~and~~ ^{to give effect to} the revised
scales of pay. Thus in most
cases, there is little margin
for additional taxation in the shape
of library cess. In order to induce
local bodies to levy this cess it
is necessary ~~to~~ for Govt to
give them grants equal to the
amount realised by the levy
of the cess. E & P H may consider
whether provision to this effect
may be made in the Bill.
This dept may suggest that such a
provision may be made in the
Bill.



W.P.

26129A-12

4/10/47

31/10/47

(Finance noted last on pp.20-23 above).

~~XXXXXXXXXXXXXXXXXXXX~~ The minutes of H.M.(Edn.)
on pp.26-28 above and Orders in circulation on pp.28 above may
be perused.

The Draft Bill as prepared by the Legal Department may
be perused. This department may agree with the view of
E. & P.H. at 'M' & 'N' on p.34 above. E. & P.H. will no doubt
consider the suggestion of L.A. Department at 'Z' on p.35
above when preparing the note for the Cabinet. ~~EPH may also~~
~~append a financial memorandum to the Bill.~~
2. It will be seen from the minute of H.M.(Edn.) with
which H.M.(Finance) has agreed that the suggestions of this
department in the matter of staff and scales of pay have been
modified. E. & P.H. will no doubt refer ^{the case} to this department
when they sanction the posts in due course.

The case may be returned to E. & P.H.

W.P. A.

my
sure?

4.10.47

4.10.47

According to the proposals accepted in circulation
on page 28 above, the liability of the Government was
restricted to expenditure on account of the Central
Library. The intention is that the Connemara Public
Library should function as the Central Library, and that
it should be under the immediate control and supervision
of a librarian on the scale of pay of Rs 300-700, who will
work under the general control and supervision of the
Director of Public Instruction. The extra expenditure
on account of the staff required for the Central Library,
the improvements to be carried out to the Connemara Public
Library buildings and the additional books to be purchased
for the library was estimated at Rs 1 lakh non-recurring
and Rs 25,000 per annum recurring.

The proposal of the L.A. Department at 'Z' on
page 35 above is that the Government should make a grant
to each local body which levies a library cess under the
proposed bill, equal to the amount of cess collected by it.

The rate at which the cess is to be levied will presumably be determined with reference to the level of taxation already levied in the areas concerned. Each municipality, district board and panchayat may levy the cess. The proposal to make an equivalent grant from Provincial revenues will involve a large expenditure in addition to the liability already accepted in circulation - See portion 'X' on page 36 above. The Government are already making grants to local bodies to enable them to pay dearness allowance to their teaching and other staff. It is also proposed separately that a grant should be made to certain District Boards and municipalities to enable them to give effect to the revised scales of pay. The Government cannot go on adding to their liabilities in respect of grants to local bodies in the present state of finances of the Province. Finance must strongly oppose the proposal of the L.A. Department ^{at '2'} on page 35 above. If the Education and Public Health Department wish to pursue the proposal, they may be requested to prepare a rough estimate of the additional expenditure involved and take orders in circulation including H.M. (Finance).

A memorandum clearly indicating the financial implications ^{should be attached to the Bill after it has been finalised} ^{before it is introduced} ^{thus} ^{the} ^{legislation} will be made aware of the expenditure involved, and it will then be unnecessary to get a supplementary grant from the Legislature for the scheme treating it as a "New Service" - Cf items (3) and (4) under (2) "Miscellaneous" on page 14 of the "New Service" pamphlet. Steps ^{should} ^{be} ^{taken} ⁱⁿ ^{advance} to provide the necessary funds under "3" ^{under} ^{"Miscellaneous"} ^{the} ^{proposed} ^{classification} may be considered later, when ^{the} ^{proposal} ^{is} ^{actually} ^{sanctioned}.

For 4/11/47 SS/sey

Ull 9/9/47 I agree with A.D.S.

As noted by Fin. at M on p. 11 NE, this case ought to go before the S.F.C. before it is placed before the Cabinet. If.

however, E.P.H. press that it be placed before the Cabinet straight away, Fin. will not object, but the orders of H.M. Fin. and H.P.M. should be obtained for omitting the S.F.C. stage as a special case. DWD 5.X.47 E.P.H.

Fin 59276851 5.X.47



EDN. & P.H. (C2). 114

Notes from p.33 above may be perused.

The L.A. Dept. suggest that in order to induce Local Bodies to levy the Library cess, it is necessary for Govt. to give them grants equal to the amount realised by the levy of the cess and that a provision to this effect may be made in the Bill. Finance Dept. state that the proposal to make an equivalent grant from Provincial revenues will involve a large expenditure in addition to the liability already accepted in circulation and that Govt. should not go on adding to their liabilities in the present state of Provincial finances. They therefore strongly oppose the proposal of L.A. to make a contribution to local bodies equal to the amount realised by way of Library cess. This Dept. may perhaps agree with the view of Finance Dept. For orders.

2. Orders of H.M. (Edn.) may also be taken on the points raised at 'M' and 'N' on p.34 above. A post of Deputy Director for Libraries is to be created in the D.P.I.'s Office (vide H.M.'s minutes on p.27 ante). The pay for this post has not yet been settled; the scale of pay may perhaps be Rs. 600-100/2-1000 (which is the scale for Deputy Directors of Public Instruction). An approximate statement of extra cost ^{involved} is put up at (N) (NM).

3. The case may now be circulated to H.M. (Edn.), H.M. (Fin.) and H.P.M. for orders whether the proposals may be placed before the Cabinet straight away omitting the Standing Finance Committee stage as a special case. - please see 2 above.

10/11/47 10/10/47

The extra cost as at present estimated is Rs. 80,200 recurring, Rs. 1,00,000 non-recurring as detailed in the

statement at (NN).

2. 'A' ON PAGE 38 ANTE.

Under Section 37 of the Madras Elementary Education Act, 1920, prior to its amendment in 1941, the Govt. were liable to pay to local bodies contributions equivalent to the amounts realised from Education tax. Even this equivalent contribution was stopped with effect from 1-7-41 on financial grounds in respect of taxation levied after that date. In the circumstances it does not seem possible in the present finances of the Province to pay any equivalent contribution on the library cess to be levied by local authorities. The suggestion of Finance may be accepted. // The file may be circulated to H.M.(Edn.) for orders on this point and on the suggestions at 'M' and 'N' on page 34 ante and to H.Ms. (Fin.) and H.P.M. with reference to 'X' on page 38 ante.

The present provision made in the Budget is Rs. 75,000/- for general libraries and a lakh and twenty thousand or so for firka libraries. The note at the bottom of page 38 is, I presume, is the extra expenditure over that. With regard to the contribution from the Provincial finances, I suggest that it may be referred to the Cabinet for suggestion.

'M' These clauses may be retained:

'N' Yes.

The Bill may be referred to the Cabinet,

decision over the matter of the Provl. Govt.'s contribution

TSA

9-10-47

15 OCT 1947

15 OCT 1947
G.P.R.
15/10

The basis of equivalent parts - both on advanced & backward - remain backward. Further they would be located mostly in municipal towns and the next side is not likely to be benefited by it. Instead of a Deputy Director, a S.E.O. would do. Let Cabinet decide.

17/10/47 (LA) also H.Ms. have seen this; 9 refer to it was not marked for him on 4. 17-39 note. In case may be now circulated to him.

17/10/47

17 OCT 1947
GOVERNMENT OF

17/10/47 (LA)

With reference to H.M.'s (Edn.) minute on p.39 ante there exists a provision in the Budget for 1947-48 of (1) Rs.75,000/- for grants to public libraries (2) Rs.1,14,600 for the establishment of Central Libraries in firkas selected for intensive rural reconstruction. The extra cost estimated at the bottom of p.38 ante excludes the provision already existing for the above items. It may be noted that the provision for the opening of Central Libraries in Firkas may not be spent during the current year.

A note for the Cabinet is submitted. May be sent to Chief Secretary for approval before circulation.

E4PH00N
A689C2/67-12Edn
17-X-47

17-X-47 S. 17/10/47
Chief Secy. Chief Secy.

Recd 5.45 P.M.
17-X-47

May be circulated to him (C.S.) for approval of his cabinet note below.

17-X-47 S. 17/10/47
H.M. (Edn.)

As suggested by H.M. it may be brought forward for the next cabinet meeting which I think is the 27th.

20 OCT 1947

TSA
20-10-47

[P.T.O.]

Edn PH (C2)

Copies of the ~~note~~ note for the Cabinet have been circulated to H.Ms, C.S, Secy Fin Dept and to the P.S.G. and ~~the~~ spare copies are kept below. The file may now be sent to Pub (S.C) Dept and that Dept may be requested to include this item in the agenda of the next meeting of the cabinet on 27.10.47



Ed PH 00 no.

4687C2/47-13 Edn

21.10.47

[File returned by Public (S.C) on 29.10.47]

Edn PH (C2)

Please see the decision of the cabinet at p 58 c.f. The file may be sent to the Legal Dept for amending the draft Bill as ordered by the cabinet and for preparing the Statement of Objects and Reasons. With reference to portion 'i' on p 58 c.f., it may be noted that there is a proposal separately under consideration to amalgamate the office of the Registrar of Books with that of the Commemorative Library (which is to be the Central Library if the Library Bill is passed into Law) and to lay down that two copies of every book published in the Madras Province should be sent to the Commemorative Public Library. The D.P.I. has been asked to offer his remarks on the proposal.

LEGAL DEPARTMENT.

The amendments necessary with reference to the orders of the Cabinet decision at p. 58 c.f. have been incorporated in the Bill. A Statement of Objects and Reasons has also been added.

PTO



L/1683e

2. The Bill, as it now stands, clearly covers village libraries also and no specific mention of those libraries is necessary in the Bill.

3. So far as panchayats are concerned, it does not seem to be necessary to insist on the compulsory constitution of a Library Committee for a panchayat ~~text~~ in its capacity as a Local Library Authority. Where however a panchayat desires to constitute a committee or where Government consider that a panchayat is sufficiently important, by reason of its numerous population or otherwise, to have a Library Committee of its own, provision has been made for the Committee being constituted for the panchayat.

4. The decision of the Cabinet that a cess on house tax should be levied at the rate of a quarter anna per rupee implies that power should be taken to compel the Local Library Authorities to levy such a cess, if necessary. Clause 11(1) has been altered so as to give power to the Government to compel the levy of a cess at such rate as may be determined by them. It does not seem to be necessary to specify the actual rate of the cess to be levied in the Bill itself. This may be done by a general order issued under clause 11(1) as soon as the Bill becomes law.

5. The free supply of 4 copies to the Central Library is secured by an amendment of the Press and Registration of Books Act, 1867, which deals with this subject -- see clause 18 of the Bill. This clause deals with a subject included in Entry 17 of the Concurrent Legislative List, viz., ".... books and printing presses". The Government of India may be informed of the amendment proposed, with reference to Secretariat Instruction 33 A. It does not seem to be necessary to postpone the publication or introduction of the Bill until their reply is received.

6. H.M.(Home) should see with regard to the drafting of the amendments now proposed - see the u.o. note of this Department No.10271/47-1 dated 23-9-47.



Legal M.O. NO. 11683C/47-1.

3.11.47.

K.M.S. 1/11/47

Secy, E.D. & A.D.

CH. 11
Paragraphs 2 & 3 in legal note at p. 12 are
to be a fresh to. As regards para: 4, a
a further discussion 9 has with Mr. (Cm.)
to say to notes, i.e. in actual rate
mentioned by the Cabinet. Must also be
specified in the Bill. Action on para: 5
will be taken when the file returns
again from Legal.

3/11/47
Legal.

LEGAL DEPARTMENT.

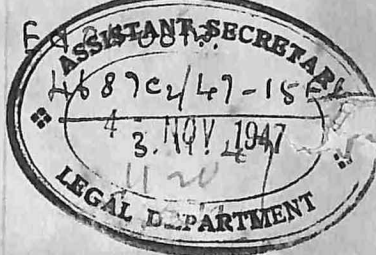
The Cabinet decision at page 58 c.f. refers only to the house tax which may be levied by panchayats under the Madras Local Boards Act. It is presumed that a library cess at the same rate of 3 pies in the rupee, should also be levied on the property tax levied on lands and buildings under the Madras City Municipal Act, 1919, and the Madras District Municipalities Act, 1920. It is also presumed that the rate of 3 pies should be capable of being increased if the local authority so desires or if the Government so direct.

Clause 11 (1) may be amplified as follows:--

"11 (1) (a) Every Local Library Authority, other than a district board, shall levy in its area, a library cess in the form of a surcharge on the property tax or house-tax levied in such area under the Madras City Municipal Act, 1919, the Madras District Municipalities Act, 1920, or the Madras Local Boards Act, 1920, as the case may be, at the rate of three pies for every whole rupee in the property tax or house-tax so levied.

(b) The Local Library Authority may with the previous sanction of the Government, and shall, if so directed by them, increase the rate of three pies specified in clause (a).

Madras Act
IV of 1919.
Madras Act
V of 1920.
Madras Act
XIV of 1920.



87020

11876

Agenda No. 11876/47-1
4.11.47

I understand
from Mr. (Cm.) that
as far as this is concerned
we have no objection
to the proposed
cess (i.e. "house tax"
tax) (in the
Cabinet decision).

At the same time
the Cabinet
decision
specifically referring
to house tax
should be made
officially in
order that there
is no

(c) A Local Library Authority, including a district board, may with the previous sanction of the Government and shall if so directed by them, levy in its area an additional library cess or a library cess, as the case may be, in such manner and at such rates as may be determined by such Authority or by the Government, as the case may be:

Provided that such additional library cess or library cess shall be a tax which the Provincial Legislature has power to impose under the Government of India Act, 1935"

26 Geo.5-
Ch.2

The above draft proceeds on the basis that the house-tax is not being levied in non-panchayat areas within the jurisdiction of a district board. I am not however clear as to this point, especially where a panchayat in which a house-tax was being levied, is abolished. L.A. may kindly be requested to clarify the position. If the house-tax is being levied in non-panchayat areas, the draft above will require revision.

K.A. 4/11/47.

E. P. H. Dept.

The following remarks are called for on the draft clause suggested by Legal. —

The Cabinet has decided that the Library cess to be levied by the Local Library Authority ^{at} should be quarter anna per rupee on house tax of one rupee and above. So far as Panchayats, Municipalities and the Corporation are concerned, the Library cess will be levied as a surcharge on house tax or on property tax levied in such area. Provision for this has been made in clause 11(1)(a) of the Bill suggested by Legal.

2. Similarly specific provision has to be made in the Bill for the actual rate of levy of Library cess in the District Board area. Clause 11(1)(c) as drafted by Legal, leaves the levy of this rate to a later date to be fixed by the District Board or the Government in such manner as may be determined by them. This does not seem to be the intention of the Cabinet. The intention of the Cabinet seems to be that the actual rate of levy

should be specified in the Bill. But it is not known on what main tax the Library cess should be levied in the District Board area i.e. whether it is to be levied as a surcharge on land cess or whether it should be an independent tax.

3. In the District Board area the land cess is levied at 2 annas in the rupee of the annual rental value of all occupied lands in the Dt. The Library cess may either be levied in the form of surcharge on land cess or as an independent tax on the annual rental value of occupied lands in the Dt. The total land revenue of the Province is about Rs 8,72,74,128. The land cess realised by all Dt. Bds. in the Province is about Rs. 1,09,09,266. If Library cess is levied as surcharge on land cess, at 3 pies per rupee of land cess the income which may be realised will be about Rs 1.50 lakhs. If, on the other hand, the cess is levied as an independent tax on the land revenue at 3 pies per rupee of land revenue the net income realisable is about Rs 13 lakhs. Orders may be obtained in circulation as to how the levy of the Library cess should be regulated. // The case may be first be sent to L.A. u.o. for remarks with reference to 'A' above. on page 44 ante.

house tax is levied
9 annas per rupee
of the annual rental
value of all occupied
lands in the Dt.
a surcharge on land
cess or as an independent
tax on the annual rental
value of occupied lands
in the Dt.
up in the
District Board area.



After this my
to visit to
my wife and
above.

5/11/47
S. H.
LA 5/11/47
L.A.

41388

L.A. Dept

4687C2/47-16

The proviso under section 75(1) of the M.L.B Act prohibits the levy of the house-tax by the Dt Bd in areas in which ~~the~~ house-tax was not levied prior to 1-4-1930.

Where a panchayat which was ~~was~~ levying house-tax has been abolished, the Dt Bd could levy the tax in the area. It is seen from the Administration Report

46
117
Of the Ramnad Dt Bd for 1946-47 that the Dt Bd is levying house-tax in the area which was ~~was~~ in the jurisdiction of the abolished Abhiramam Panchayat. Such cases will be very few.

5/11/47
Rm
5/11/47
Legal.

LEGAL DEPARTMENT.

Seen in Legal.

According to the L.A. Department note above, cases in which a district board is levying house-tax by virtue of the proviso to section 75 (1) of the Local Boards Act will be very few. In other words, a district board will be levying the house-tax only in a very small part of its area, if at all. It is not clear whether the district board should levy a surcharge of three pies on the house-tax in such cases. This will lead to inequality of taxation in the district board area. Further, while the surcharge will be levied in a very few areas, the benefit of the levy will accrue to the whole district. This does not prima facie seem to be desirable. The draft at pp.43-44 may perhaps stand for the present, and the question further discussed at the S.C. stage, as suggested in E. H. Secretary's marginal note - P - at pp. 44 & 45 ante.

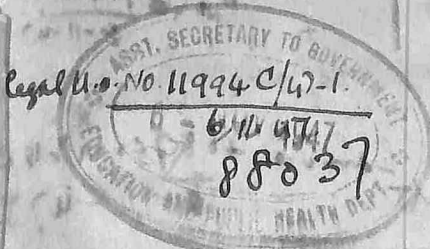
20.6/11/47

E. H. Secretary

LA. No. 41388-14
5.11.47.



11994 spe



EDN. & P.H. (C2).

Please see the decision of the Cabinet on page 58 c.f. and the note of Legal Dept. on pages 41-44 ^{ante} N.F., this Dept. note on pages 44-45 ^{ante} N.F. and further notes of Legal on page 46 ^{ante} N.F.

2. Cases in which Dt.Bds. levy house tax by virtue of the proviso to section 75(1) of the Local Boards Act will be very few.

The case may now be circulated to H.M. (Edn.) for orders

(1) whether provision should now be made in the Bill for levy of library cess in the Dt.Bd. area also or whether it may be left to be decided at the Select Committee stage for the reason mentioned in the note of Secy. at 'P' on page 44 N.F; and

(2) if it is considered that library cess should be levied, whether it should be as a surcharge on land cess or ^{as} an independent tax on land revenue - pl. see ^{the Department's} note on pages 44-45 ^{ante} N.F.

3. In case alternative (2) ^{is} viewed with favour, the file will have to be circulated to all H.Ms. or decided again at a Cabinet meeting.

(Further action suggested in para 5 of Legal Dept. note on page 42 ante will be taken up later on).

I agree with Legal Dept. in course suggested at 'R' at p. 46 ante is the present stage.

hr 6.11.47 S 6/11/47 M. (Cm.)

The provisions in the Bill as corrected by Legal may be accepted for the present.

ISA 7.11.47

Please see para 5 of the Legal Dept's note on p 42 ante and the Secy's note on p 43 ante. A draft letter to the Govt of India is put up for approval. After mine,

LA and Finance may see the case prior to circulation for orders as to publication of the Bill - (Secy. ^{regarding} Instruction 32(5))

hr 8.11.47 S 8/11/47 LA 9.11.47

L A DERO

[Previous LA note on p 45-46 above]

The further notes from p 46 above may be perused

10/11/47

Fin. noted last on pages 36-38 above

The further notes from X on p 41 above and ~~may be perused~~. The letter to the Govt of India on p 60c may be perused.

~~The draft on page 44 on clause 11 of the Bill~~
~~are to be further discussed at the Select Committee~~
~~stage as suggested by EPH Secretary on 10/11/47~~
~~above.~~

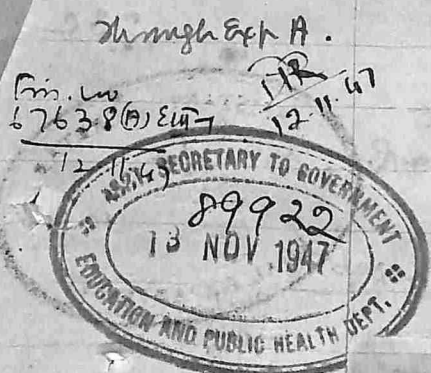
The case may be returned to EPH ~~after perusal~~ ^{of the para} ~~for perusal~~.

12/11/47

12/11/47

12/11/47

EPH



Edu & P.H. (C2)

The Madras Public Libraries Bill was placed before the Cabinet and at its meeting dated the 27th October, 1947 the Cabinet generally approved the proposals subject to the amendments suggested by them. These amendments have been further noted on in the notes on pages 43-47 ^{ante} N.F. and necessary amendments have been incorporated in the Bill. The further action to be taken is with reference to Secretariat Instruction 32(6) on the following points

(1) The Bill may be published in the Fort St. George Gazette in English and in Tamil, Telugu, Malayalam and Kannada languages.

(2) Legal have already noted that Clauses 3 and 4 ^{of the Bill} require the recommendation of the Governor under Section 82(3) of the Govt. of India Act and that Clause 11 of the Bill requires the recommendation of the Governor under Section 82(1)(a) of that Act. ^{The sanction of H.F. may be obtained.}

Under the existing Secretariat Instruction 32(6) the draft Bill with the Statement of objects and reasons should be submitted for orders to the Governor through every Minister. Attention is invited in this connection to U.O. Note No. 10271/47-

10/11/47 - Legal - p.t.o. -49-

Legal, dated 23rd September 1947. It is for consideration whether in view of this U.O. Note, the case may again be placed before an informal meeting of the Council of Ministers. If ~~it~~ is in view of the fact that the Bill was previously considered by the Council of Ministers, ^{it is held that} it need not go again before them in an informal meeting. The case may be circulated to H.M.(Edn.), H.M.(L.A.), and H.M.(Home) (with particular reference to the drafting of the Bill) and H.E.

Legal may see before circulation with special reference to H.A. ^{Shel}

This Dept. does not object to the course suggested at A above. The case may also be circulated to the Hon. the Premier, before it goes to H.E. // I have recast the ~~last~~ para. of the S. 26 & R. ^{Legal} 15/11/47

Please see the Department note on pages 4 & 49 above. The case may now be circulated for orders on the points (1) and (2) on page 48 and for approval of the draft bill prop. and statement of objects and reasons prepared by Legal.



The case may now be sent to legal w.o. for publication of the Bill.

Legal 1.12.47 S. 26/11/47



4687 C2/47-2 2.12.47

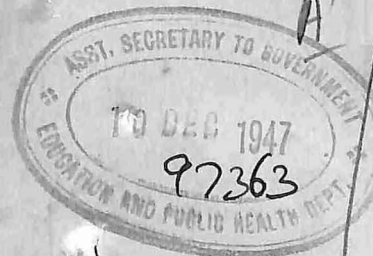
D, 13123c

A.S.

Legal Dept

The Madras Public Libraries Bill, 1947 was published in English in Part IV-A of the A.S. Gazette dated 9/12/47 at pp 565-572.

It is presumed that it is the intention to refer this Bill to a Select Committee - see also R on p. 46 ante. On this basis, a draft notice of motion (with a fair copy) to the Secretary, Madras Legislative Assembly has been prepared and is placed below. S.P.H. may be requested to obtain the signature of H.M. (Edn) in the fair copy of the notice, after suitably filling up the blanks, and to forward it to the Secretary, Madras Legislative Assembly. ^{S.P.H.} ~~Home~~ will, no doubt, specify also the names of the members of the Select Committee.



I presume that this Bill should go to a Select Committee of the Assembly, and not to a J.S.C. of both the Houses. H.M. (Edn)'s orders will no doubt be taken on this point. 10/12/47.

Legal w. 13123-2 10/12/47

Please see the Legal Dept's note above. The case may now be circulated to H.M. (Edn) for orders on the points at A' above. ^{and B'} H.M. (Edn) may also kindly sign the draft notice of motion to the Secretary, Madras Legislative Assembly placed below.

Legal 11.12.47

S. 26/11/47 H.M. (Edn)

Please see the u.o. note of the Legal Dept. at p. 32 c.f. Legal have noted that clauses 3 and 4 of the Public Libraries Bill require the recommendation of the Governor under Section 82 (3) of the Govt. of India Act and that clause 11 of the Bill requires the recommendation of the Governor under section 82 (1)(a) of that Act. A formal communication of H.E.'s recommendation is therefore necessary for consideration of the Bill by the Assembly. A draft D.O. and message is submitted for approval. It may be sent to P.S.C. for issue.

H.E. has already agreed to recommend the Bill - vide pp 28 & 49 ante. A draft D.O. and message is submitted. It may be sent to P.S.C. for issue. H.M. (Edn) may also see.

The case may be concluded by H.E. through H.M. (Edn) for approval of the message.

27-1-48
15A
27-1-48
H.E.

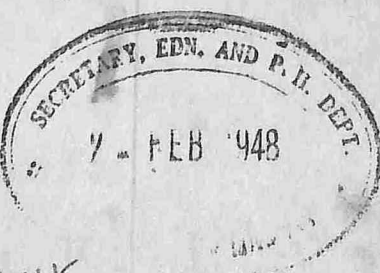
The file may be sent on the 16th as it is likely to come up before the assembly when it meets on the 17th.

15A
2-2-48

The file may be submitted to H.M. (Edn).

14/2/48
cua
14-2-48

14-2-48
S
H.M. (Edn)



The Bill has been referred to the Select Committee consisting of the following persons:-

1. Sri M. Bapineedu
2. Sri V.M. Ramaswami Mudaliar
3. Sri A. Vedaratnam Pillai
4. Sri Kalluri Subba Rao
5. Sri K. Bashyam
6. Sri P.L.N. Raju
7. Sri K. Shanmugham
8. Sri N.M.R. Subbaraman
9. Sri C.K. Govindan Nair
10. Sri Muthiah Chettiar
11. Mr. Abdul Hameed Khan
12. Mrs. Begum Amiruddin
13. Mrs. Kuttimalu ammal
14. Hon'ble Mr. M. Bhaktavatsalam
15. Mover.

This may be put up to me after two weeks for select summoning this sub-committee and continuing the work.

I would like to explore the possibility of sources of consumption of electricity. Statistics on the consumption of electricity may be obtained from the P.W.D. and put up before that time.



P.W.D. may be requested to furnish the information required at 'B' above. A u.o. note is submitted.

25-2-48
h
25-2-48
S
H.M. (Edn)

XII
Sent in orgl. [Signed as w.o. No. 4687/47 - 2602, d., 25-2-48]
PP. 82-8307, d. No. 15088. From the Sectt. of Madras Legislature,
w.o. No. 1220/48 - I.M.L., dated, 26-2-48.

Subd. of TV formal. may be added to

to the file.

P.W.D. has been separately provided on 2-3-48 about the p.o. note mentioned at X on page 55 ante.

Must be put up on 6.3.48 in line.

3/3/48.

3-3-48

3.3.48

It is understood from the P.W. Dept that their reply to the U.S. note referred to above will be sent in a couple of days. Perhaps this may lie over till 3.48. P.W.D. promised to send a reply by 8.3.48.

6.3.48

6.3.48

It is understood from P.W. that H.M. (Edn) has since called for figures relating to the consumption of electricity in the Province district war and municipality war and that the C.E. (E) is being addressed in the matter. The C.E. may take some time to furnish the information. As H.M. (Edn) wanted this file to be put up to him after two weeks this may be submitted to him.

11.3.48 with reference to his minute at 11.3.48

11.3.48



This may be put up after the information from the Chief Engineer is received.

12.3.48

12.3.48

[9.10]

With reference to the minutes of H.M. (Edn) on 1.5.48 above, it is submitted that the information regarding the consumption of Electricity in the Province district war and Municipality war has not yet been received from the C.E. (E).

The file may be circulated to H.M. (Edn) for reference at the select committee meeting on 27-4-48.

26.4.48

26.4.48

26.4.48

26.4.48

There was a preliminary meeting of the Select Committee of the Libraries' Bill yesterday evening. It was suggested that Messrs. K.V. Krishnaswami Ayyar, Krishnamurthi of the All India Library, Sri G. Harisarvothama Rao and Dr. Fossil may be invited to give evidence and I was asked to fix the next meeting of the Committee. The next meeting of the Select Committee may be held on Thursday the 3rd June at 4.00 p.m.

Extract of
H.M.'s minute
sent to the
of the head
Legislative
bills
29.4.48

The file may be kept to one on the 1st June



38498 Ca/48 From the Sectt of Madras Legislature
D.O. No. 2743/H.8.2 H.M. Dated 24.5.48

Please see the D.O. from the Sectt of Legislature on 1.8.48 and the amendments suggested by the Andhra Desa Library conference to the Madras Public Libraries Bill on 1.9.48 and the Summary of the note prepared by Sri. S.R. Ranganathan, Secy to the Madras Library Assn. on Provincial Library Finance on 1.9.48-100cf.

1.9.48 As regards the amendments suggested by the Andhra Desa Library conference, a similar copy was received in this office and it has been circulated to H.M. (Edn) for perusal. Its return may be awaited.

[3.10]

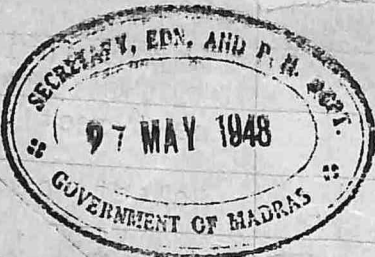
As regards the note prepared by Sri. S. R. Ranganathan
for it is for orders whether ^{any note} ^{for price is necessary} ^{may} be taken upon.
May it be taken

Re
2.6.5.48

97
265

It may be useful if Mr. S.R.Ranganathan's note may be examined and put up. The Select Committee was summoned for the 3rd of June but in view of my tour and other reasons, it has been postponed to 14th June. This file may be put up a couple of days earlier. Meanwhile, the note may be examined and put up.

15A
27.5-48



With reference to the orders of H.M.(Education) the following note is submitted:-

Para 1. Factors of Finance

Necessary provisions exist in the Bill regarding the points (1), (2) and (4). (Vide Secs. 11 and 12) of the Bill. As regards point (3) it has been decided to maintain the Central Library but of Provincial Finances in addition to contribution and special grants that may be to the Library funds of the local library committee.

Para 2. Financial Pace.:

Under sec.1(1) of the Bill the Act extends to the whole of the province of Madras and under section 1(2), section (1) shall come into force at once and the rest of the Act shall come into force on such date as the Govt. by notification appoint. No doubt Govt. have taken powers under the Bill to extend other provisions of this Act piece-meal. But this appears necessary in the interests of administrative convenience.

Para 2. Local Library Authorities: Sri Ranganathan suggests that no municipality with a population less than 50,000 should be

↑ 94 9-

(Please refer to)
 No specific amount has however
 been provided for the training
 of the library staff.

We have ^W 6 cos
 W. Fair down 4th
 1944 ^{to be} Carter's lab's 1
 Jones. More to.

Your issue is 9 to 11,
 in relation to the
 provision in the contract
 on a commercial note.
 Attached find a copy of the
 contract and a copy of the
 note, and a copy of the
 letter to you last week
 asking you to
 return the note.

172495 $\frac{1}{2}$ 4

made a local library authority. Before the Bill was placed before the Cabinet there was a provision to restrict the constitution of library ^{authority} ~~Committees~~ ^{to} in the District Municipalities with a population of 30,000. The Cabinet ^{however} ~~never~~ decided the omission of such restriction. No further action seems necessary. 3

Para 4.: Aided Libraries:

Sri Ranganathan suggests that few small Public Libraries maintained by private bodies should be gradually taken over by the local bodies themselves. Provision ~~already~~ exists in the bill for recognizing libraries as aided libraries and to superintend and direct all matters relating to such libraries and for prescribing a library grant-in-aid ~~and~~ Code regulating the recognition aid, inspection and co-ordination of aided libraries and the standards ^{to} ~~to~~ maintain ^{and} by such libraries. No further action on this point seems necessary.

Para 5: Financial implications of the Act:-

Sri Ranganathan proposes three ways for arriving at the financial implications of the Act.

(i) Per capita method by which the Provincial Government should spare As.8/- per annum per head of the literate population - Annas 6 as grant to libraries and As.2 for direction and for the provincial Central Library. At this rate on the basis of 49,00,000/- of adult population in the Province, Government should provide Rs.24,50,000/- to implement the Public Library Act.

In this connection Sri Runganathan assumes that the annual expenditure of public libraries should be shared equally by the local body maintaining it and the Provincial Govt. In this view the local library authorities should raise As.6 per head, i.e., Rs.18,50,000/- by local library rates.

(ii) By the method of proportion, Sri Ranganatha assumes that the Library Budget should be 6% of the Educational Budget or 1% of the total Budget. The Education Budget of the Province is Rs. 6,58,97,000/- and on this basis the Library Budget of the

1947-48 / Accy
1948-49 / 15 CPE
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Province should be Rs.39,54,000/-.

(iii) By the method of details, Sri Ranganathan contends that the Provl. Govt. should provide on the recurring side Rs.24,50,000/- the amount arrived at by per capita method. And, this too, he says, is far short of what it should be ultimately when literacy is universal; production and supply of books, etc. is adequate in the language of the Province on all conceivable subjects and in all the necessary standards; and supply of trained librarians is adequate to maintain the full-blown public library system of the Province in a high level of efficiency. But, he says that the Province for the first 3 years cannot be able to spend usefully the sum of Rs.24,50,000/- . For the first 3 years he estimates the expenditure on libraries as follows:-

(1) For 49 libraries proposed to be opened in urban areas - Rs.1,40,000/- to be raised as local library rates by the corporation and municipalities concerned and an equal sum to be provided in the provincial budget to be given as grant to public libraries.

(2) For the opening of 24 libraries in rural areas - a sum of Rs.1,20,000/- to be provided each year for a period of three years, to give half-grant to Dt. Boards to buy two librashines (motor-vans fitted as travelling libraries) to distribute books to the branches and delivery stations.

(3) A sum of Rs.2,40,000/- is provided to give half grants to Dt. Boards to buy books and pay the library staff. This should be equivalent to the grant of Rs.10,000/- to each Dt. Board which, with its own equal contribution, will thus be able to spend Rs.20,000/- per year in building up its rural library system.

Another sum of Rs.1 lakh may be set apart to meet the cost of the library Secretariat and Inspectorate including the Director of Public Libraries and the Provl. Central Library. Thus the total recurring provision for the public libraries will be Rs.6 lakhs for 3 years, i.e. Rs.2 lakhs a year.

In the present Bill, Govt. have not adopted this criterion of Sri Ranganathan of assessing library grants, i.e. per capita

basis. The decision of the Cabinet is that the library cess should be levied at 3 pies on house tax of Re.1 and above. Assuming that the library cess will be levied as surcharge on property tax in municipalities and on land cess in Dt. Board areas. The total amount that will be derived by the levy of the library cess will be as follows:-

	Rs.	Income from library cess.
(1) Municipalities:		anticipates
Total property tax collected	65,28,870	1.00 lakhs
(2) District Boards:		
Total land cess collected	1,09,09,266	1.50 lakhs
(3) Panchayats:		
Total house tax collected:	25,17,203	0.40 lakhs
		2.90 lakhs

The total income from library cess will be about Rs.2.90 lakhs.

Under the Bill, a library fund will be created from which all the expenses under the Act will be met. The library fund will consist of (a) the proceeds of the cess levied by the local library authorities under Section 11;

(b) All amounts which may be transferred to the Fund from the General fund of the Corporation of Madras, the Dt. Municipality, the Panchayat, or the Dt. Board as the case may be;

(c) All contributions received from other bodies or persons for the purpose of establishing and maintaining public libraries;

(d) All gifts and all income from endowments made for the same purpose;

(e) All fees, fines and other amounts collected by the local library authority under any rules, regulations or by-laws made under this Act;

(f) All contributions made by Govt. to the fund;

(g) All special grants which the Govt. may make for any specific purpose connected with libraries.

At present the Govt. have provided a sum of Rs.2 lakhs for the disbursement of grant to public libraries.

At present the Govt. have provided a sum of Rs.2 lakhs for the disbursement of grant to public libraries.

H.M.(Edn.) has minuted ^{previously} that the question of contribution from Provincial funds to the library funds as required by ~~clause~~ ^{class} 12(1) (f) of the Bill should be left for the decision of the Cabinet. The matter was placed before the Cabinet and the Cabinet did not pass specific orders on the point. If it is eventually decided to levy that cess in addition to library cess under the Act, it will augment the library revenue. It is now too soon to forecast the total amount that will have to be provided for library administration unless schemes are framed and sanctioned throughout the province. Under the Bill, it is proposed to constitute a Central Library and it has been decided that the Connemara Public Library will be converted into a Central Library and the expenditure on the Central Library will be met from the Provl. revenues in addition to the contribution and special grants that may be made to the libraries' funds of the local library authorities. The Local bodies in the capacity of local library authorities have to incur expenditure on the establishment of public libraries and provision of buildings, wherever necessary equipment and salaried officers for these libraries. The incidence of cost of district, taluk and town libraries will be on the local bodies. The proposal for the levy of a library cess will meet the expenses of the librarians.

6. LIBRARY STAFF AND BUILDINGS:-

1(a) STAFF:- As regards staff, Sri Ranganathan proposes the following:-

(1) The number of trained staff required by the Public library System of the Province will reach 5,000 in 1977. For the first ~~training~~ ^{year} ~~minimum~~ he estimates the number of trained staff at per 230 to start with.

(2) To secure a supply of a regularly trained librarian each year a college of library Science for the Province should be opened.

(3) The college ^{of} library Science should also offer a post-graduate course of 2 years, to supply heads for Central libraries. It should provide for research degree to train the outstanding leaders for the profession and to facilitate

p46 of
p58 of
There is a proposal to levy a cess on electricity consumption at the rate of 1 paise per unit.
Decision have to be taken in the minimum of 6 months of distribution of the funds. After a cess levied by local bodies will be better to be made by the Government. The local bodies will be better to be made by the Government.

11 97-904

Ref. Ans
The matter of training staff will be better to be made by the Government. The local bodies will be better to be made by the Government.

cl.8

cl.9

creative work in library Science.

(4) The staff proposed for the college are 10 professors and 14 Asst. Professors and the recurring cost is estimated at 2 lakhs of rupees, including the salary of the staff and additions to equipment;

Under the present Bill, the Local library authorities subject to rules made by the Government in this behalf may sanction posts of salaried officers and servants. It has been decided by the Cabinet that the D.P.I. will be the head of the library system and the senior D.E.O. will be appointed to assist him. It has also been decided that the local bodies in the capacity of local library authorities have to incur expenditure on the establishment of public libraries and to meet the expenses of the librarians.

There is no provision in the Bill for the opening of College of Library Science. It has been decided to depute 4 candidates from this Province to undergo a course in diploma in Library Science in the University of Delhi, for library work. After the library Bill becomes a law and when the schemes are sanctioned for establishment of libraries and when it is felt that a College for Library Science is necessary for the training of librarians and when funds are available, Govt. will ^{may} ~~no doubt~~ take up this question for consideration.

(b) LIBRARY BUILDINGS:- Sri Ranganathan estimates ~~Rs.50,00,000~~ Rs.5,00,00,000 on library buildings with reference to the details given on page 99 c.f. to be spread over for 30 years., i.e., a provision about Rs.16,00,000 should be made till 1977. Under the Bill, local library authorities will have to incur expenditure for provision of buildings wherever necessary. Powers are also given to local library authorities to acquire or take on ^{lease} ~~leave~~ or hire any immovable or moveable property and to erect, take down, alter, repair any building, and all properties moveable or immovable acquired or held for the purpose of any public library in the area shall vest in the local library authorities. Until the library Bill becomes law and schemes are sanctioned ^{based on actual needs} ~~we cannot safely estimate~~

64
the cost of buildings. The matter is one for the local library authorities.

Para 7. Adult Education and Library Act:- A perusal of the statement of objects and Reasons of the libraries bill will reveal that one of the objects of the libraries bill is to stimulate adult education. Attention is invited to G.O.No.846, Edn., dated 9-4-48 in which a scheme for adult education is outlined and sanctioned. Among the proposals sanctioned a small library should be built up in every adult school. Even without the statutory provisions proposed by Sri Ranganathan in the Education Act and the Library Act, ~~when the Libraries bill becomes an Act~~ ^{and} schemes are sanctioned for the establishment of these libraries in this Province which will go a long way to develop adult education and spread literacy. The case may be circulated to H.M.(Edn.)

J.S.
9648

18.6.48 S.W.
11/6/48 M. (Sw.)

The Select Committee had almost finished its work except for two matters. Clause 11(1)(a) of the Bill provides as follows:--

"Every Local Library Authority, other than a district board, shall levy in its area, a library cess in the form of a surcharge on the property tax or house tax levied in such area under the Madras City Municipal Act, 1919, the Madras District Municipalities Act, 1920 or the Madras Local Boards Act, 1920, as the case may be, at the rate of three pies for every whole rupee in the property tax or house tax so levied."

This applies only to the Municipalities mainly, and also the Panchayats. The income that will accrue to all the Municipalities throughout the province by this cess will be a lakh and a quarter. By doubling the cess, i.e. by making it half anna in the rupee, it may become 2½ lakhs. This tax may be made into something tangible by adjusting the rate of the taxes with regard to the Municipalities.

With regard to the District Board, no provision for any taxation has been made under the bill itself for the same reason that house taxes or property taxes are not levied in the District

As. Min.
C. P. and
S. W. and
L. S. and
1-9-48
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126 65

Board area and we cannot create a new machinery for collecting these taxes in the district board areas.

Now the question is what shall we do with regard to the district boards. The taxes now raised in the district boards are (1) the cess on land, and (2) the cess on markets, cart-stands, slaughter-houses, etc. It has been said that the land cess cannot be increased as the burden on land already is considerable. Similarly, the cess on markets etc. is considered to be collected mainly from the poor people and so, it is not advisable to levy increased cess on markets, etc. If we rule out both, there is nothing else available in the district board itself and the question is what shall we do to enable the district board areas that is, the rural areas to get a small library cess.

I consider that a cess of half a pie per unit may be levied on the consumption of electricity except in cases where electricity is used for agricultural purposes. The matter was considered by the various departments and their views are that they may not be done.

A calculation of the figures with regard to the electricity tax that may be levied is in the linked file below. As this is a matter for tax and legislation, I would like final decision in the matter to be taken by the Cabinet and so, I request that this may be referred to the Cabinet for discussion.

We also considered a tax on newspapers and periodicals with a circulation over a fixed limit. The list of newspapers and periodicals and their audited circulation figure will be found on page 981 (Appendix I) of the Official Report of the Assembly Debates, Vol. VI - No. 12 - 16th October 1947 which relates to a Question in the Assembly. The Report and the manner in which this tax is proposed to be levied are in a file linked below.

As the bill must be considered in the

M
L.F.I

L.F.II

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session of the Assembly, this may be put up in the Agenda for the meeting of the Cabinet on the 7th July. This may be put up to H.Pr. immediately so that his approval may be obtained for putting up the matter before the Cabinet.

ISA
21-6-48
M. L. C. L. S.
H. Pr. with Ref. L.
(P) above.

Place before the informal meeting of Ministers
C.P.R.
23/6

Please see the orders in circulation above
A note for the Informal meeting of the Hon'ble Ministers is submitted; may be sent to the Secretary for approval before circulation.
P.W.D and Finance may see.

Re
24.6.48
Jb
24.6.48

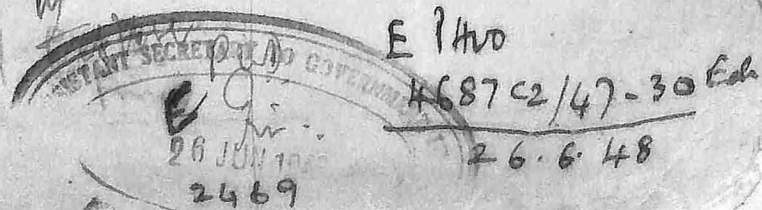
The next informal meeting of Ministers is on the 5th. As this matter has to come up before the Assembly session, it may be included as the first item on the 5th.
H.Pr. may see.

C.P.R.
25/6

T.S.A.
25-6-48

The case may be sent to P.W.D and Finance for perusal of the note below.

25/6/48



Please see the note for the informal meeting of the H.Ms. regarding levy of library cess in connection with the Madras Public Libraries Bill, 1947.

2. With regard to the District Boards which are the Local Library Authorities for each revenue district excluding the areas of municipalities + panchayats, the Bill provides that any local library authority may levy a library cess or additional cess on the consumption of electricity with the previous sanction of the Govt. It is proposed that a cess of half a pie per unit may be levied on the consumption of electricity except in cases where electricity is used for agricultural purposes. The information furnished by this Deptt. after consulting the C.E.S.G. and the C.E.(E) is that the tax proposed to be levied at the rate of one pie per rupee on the total electricity consumption in (including consumption for agricultural purposes) in this Province will amount to about Rs 1,90,000/- in the year 1948-49. It is not known how much amount can be realised at the rate of half a pie per unit on the consumption of electricity except for agricultural purposes. It would appear that in the case of some Local Library Authorities, the levy of electricity can be levied by them if municipal and panchayat are excluded. It is submitted that the C.E.S.G. and the C.E.(E) have not been apprised of the fact that there is a proposal to levy a cess on the consumption of electricity in connection with the Public Libraries Bill. This Deptt. have pointed out that in view of the electricity duty and the various other surcharges already being levied, the levy of another fresh tax on electricity consumption in connection with the Public Libraries Bill may be avoided, if possible, in the interests of development of electricity in the Province or the tax may be reduced to the minimum possible, if at all it has to be levied. Finance have agreed to the view of this Deptt. Fin. Secretary has pointed out that the users of libraries may not be the same as consumers of electricity and that there is no reason why the latter should pay more for the benefit of this scheme in particular. He has also stated that the cess must be one, the

PP 13-14 NF, L.F.I.
PP 14-15 NF, L.F.I.
PP 15 NF, L.F.I.

incidence of which will fall on the people of the village or town where a particular library is located and those living very close to it.

4. With these remarks the file may be passed on to Finance.

14/6/48
26/6/48
I submit that the proposal to levy a cess at $\frac{1}{2}$ pie per unit will involve practical difficulties in calculation and collection. For instance the unit rate for light and fans in Madras is $3\frac{1}{2}$ as. It will be difficult to work out a consolidated unit rate ($3\frac{1}{2}$ as. + $\frac{1}{2}$ pie). In collection also, difficulty may be experienced. The cess may therefore be levied ~~therefore the cess is to be levied~~ at some rate per rupee payable by consumers, if there is no objection.

26-6-48
\$
M/16/48
for

Finance (Accts A)

P.W.D. U.O. No. 2469-E/48-1
26-6-48



Fin. 46956-AA1
26/6/48

29/6/48 48212

E.H.H.

[P.T.D.]

69

28
Please See the note of P. Works and Finance on p.67-68 ante. This Dept may agree to incorporate the views of P.W.D. & Finance in the note for the Informal Meeting of the Ministers.

Subject The draft note is amended suitably for orders whether it may come now or after Re. passed by H.M.C.E. - vide Secy's note on p.66 ante

29.6.48

29-6-48

S. B. by see in Note.

Must issue in mediated meeting is on the 5th

15A

1-7-48

M/16/48

M. (Secy)

I do not know who is responsible for the

preparation of the note that was circulated for the meeting of the Informal Cabinet. It is wrong and

misleading in more than one particular. The note, while it exhaustively deals in the second enclosure and the third enclosure, the matter of taxing newspapers, gives little or no information with regard to the first matter, i.e. the matter of levying a cess on electricity. I am also unable to understand how he arrives at this figure of Rs.1,90,000. It is always necessary to give some information as to how these figures are arrived at. Not only has he

not given any information but the information that he has given is also entirely wrong. The information is given in the Linked File III below. It has been calculated that if a surcharge of 3 pies on every unit consumed is levied, we can expect a revenue of 63.85 lakhs. Then according to that calculation, a tax of one pie must mean one-third of 63.85 lakhs, i.e. 21.283 lakhs and so, considering from any point of view, the note is not only flimsy but also wrong.

Besides certain suggestions have been given in the note as to whether the tax of electricity may be on electricity consumption in all cases or whether the consumption of electricity for agricultural purposes may be excluded. These are important matters

which must have been brought out in the note.

The person who is responsible for the note may be asked to explain.

TSA
6.2.48

From the Sectt of Madras Legislature,

D.O. No. 372/48-13 M.L. Dated 19.7.48

Please see the D.O. from the Sectt of Madras Legislature on 124/48. The file may be circulated to HM (Edn) for reference at the Select Committee meeting on 21.7.48.

Re
19.7.48

19.7.48

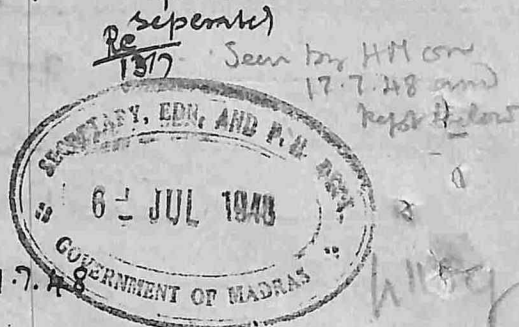
S
HM (Edn)

From the Sectt of the Madras Legislature, D.O. No. 372/48-17 M.L. dated 31-7-48

Please see the w.o. Note at pages 126-127 of The Select Committee on the Madras Public Libraries Bill has recommended that the rate of library cess provided for in clause 11 of the Bill be raised from 3 pias to 6 pias for every whole rupee of the property tax or house-tax levied. The present rate of 3 pias was mentioned in the Bill was prescribed as in accordance with the decision of the cabinet at page 58 of It is for consideration whether the recommendation made by the Select Committee will be accepted and the rate increased to 6 pias. Attention is in this connection invited to the notes of the L.A. Dept at page 35 ante. wherein it is stated that in the case of most local bodies there is little margin for additional taxation in the shape of library cess. Further, with reference

020
2011

Explanation Rules



HM (Edn) seems to have approved the proposal of the Select Committee



E.P.H. a.o. 46874/47.31
2.8.48

to the provision under clause 11 (1) (b), the rate of cess can in individual cases be enhanced either at the instance of the local library authority or by Govt. themselves. In the circumstances it does not seem that the increased rate of 6 pias for every whole rupee should be specified in clause 11 (1) (a) of the Bill. Subject to orders, the case may be sent to L.A. and Finance w.o. for remarks prior to circulation.

2.8.48. I would submit that six pias is a minimum might be overous in many cases & that the previous rate, with the provision referred to as P. above, would be appropriate & adequate.

LA
P.H.

L.A. Dept

In municipalities, the total rate of property tax ranges from about 15 to 25% per annum on the annual rental value. The rate of library cess at 6 pias in the rupee of the tax will range from ~~1/2~~ about 1/2 to 3/4 % per annum on the annual rental value. These rates cannot be said to be very heavy. Similarly

AA

in Panchayats, the rate of 6 pies will not be heavy.

This dept need not object to the alteration made by the Select Committee.

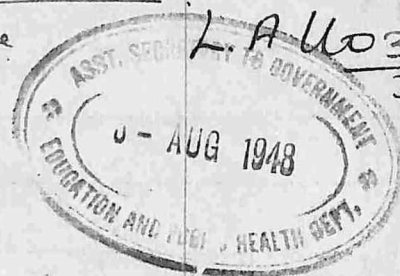
2187 ut See E.P.H. 3/8

E.P.H. (C2)

Please see the L.A. note above. The case may be sent to Finance w.o. as originally marked on page 71 ante.

3-8-48

Finance



L.A. 4030867-48-1A 3-8-48

E.P.H. u.o. 46872/47-32

57787



65716 AA

Finance (Accts.-A) Deptt.

p. 68

(Previous Finance note on above).

Please see the U.O. note from the Secretariat of the Madras Legislature at pp. 126-127 c.f. and the note of E & P.H. from 'X' on p. 70 above.

The Madras Public Libraries Bill, 1947, as originally drafted, provides for the levy of a library cess in the form of a surcharge on the property tax or house tax at the rate of 3 pies for every whole rupee in the property tax or house tax so levied. The Select Committee to whom the Bill was referred has recommended that the rate of library cess provided for in Clause (11) of the Bill may be raised from 3 pies to 6 pies for every whole rupee.

L.A. consider that the increased rate cannot be said to be too heavy for the owner of the property to pay. F.M. (Edn.) seems to have approved the

clause 11 in p. 57

p. 126 cf.

A with 71-72 above

page 64 above

p. 60

proposal of the Select Committee.

No special remarks are called for in Finance. Provincial finances are not affected.

48 res 48-48

48-48

55.848 E.P.H.

E.P.H. (C2)

For L.A. 65716 AA/48-1 5-8-48

[Notes from portion marked 'X' on page 70 ante may be printed]

58433 5848

p. 72 ante

p. 57 AA

The L.A. Deptt. now consider that the library cess at the rate of 6 pies in the case of the property tax or house-tax levied will not be heavy. They therefore agree to the alteration to clause 11 of the Bill made by the Select Committee on the Madras Public Libraries Bill.

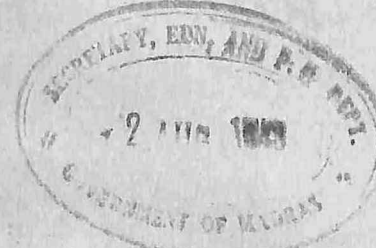
The case may now be circulated to H.H. (C2) and H.H. (L.A) for orders and to H.E. for his recommendation under section 82(1) of the Govt. of India Act, 1935, if the proposal of the Select Committee is approved.

9-8-48

9-8-48

11/8/48

The recommendations of the Select Committee have also been approved at an informal meeting of the Cabinet.



P. 56

H.E. agrees. Fresh messages are placed below which may kindly be sent to the Speaker of the President.

11/8/48

Please see the minutes and the P.S.S.'s note on page 73 ante. Two draft D.O.s are subd for approval.

8/12-848

(D.O. No. 4687 C-2-47-34 d 12/8/48) p1284
(... 4687 C-2-47-35 d 12/8/48) p1296

The receipt of printed copies of the select Committee's report and the Bill as amended, is awaited. After receipt, notices of motion ^{will have to be given} for taking into consideration the Bill as amended by the select Committee. It has been ascertained from the Sectt. of the Legislature that the redrafted Bill has not yet been received from Legal. The Legal Dept is being reminded separately to expedite the matter.

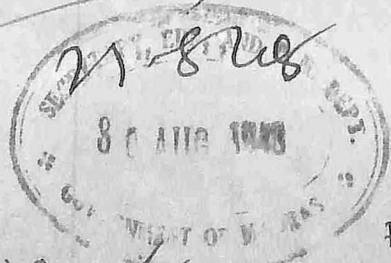
May be circulated to HMCEs for information.

26-8-48

by M. H. (C. S.)
HMCEs

There should not be too much delay after the select Committee has finished its work.

TSF



The case may be sent to legal w.o. perusal of the minutes of H.H.(Edn) above.

30/8/48

Legal.

(Since with held from...)

E.P.H. No. 4687/47-362
30-8-48

d. No. 4687 C2/47

Routine

The Madras Public Libraries Bill 1947. - Stage.

Subd that H.E. the Governor's recommendation to the ^{Leg} Assembly and Council for considering the Bill as amended increasing the rate of library ^{from three to six paise} has been obtained and communicated to the Speaker and the President. Further action with case has to be taken only when printed copies of the Select Committee's report and the Bill as amended are received. When they are received, notices of motion for taking into consideration the Bill as reported by the Select Committee will be subd for orders.

It has been ascertained informally from the ^{H.E.} Legislature Sectt. that the select Committee's Report has not yet been printed and that they are awaiting the re-drafted Bill from the legal Dept.

20-8-48

20-8-48

by M. H. (C. S.)
(H. S.)

TSF

20-8-48



Subd that it has been verified from the ~~Assembly~~ Legislature Sectt. that the redrafted Bill has not yet been received by them from the legal Dept. This may perhaps be sent to the legal Dept. w.o. and they may be requested to expedite the matter.

10395

C1

26-8-48

26-8-48

by M. H. (C. S.)
Legal Dept.

In view of the number of changes

E.P.H. No. 4687/47-362
26-8-48

made by the Select Committee.
Considerable redrafting has
become necessary. Also some
consequential alterations in
effecting ~~the~~ the substance of
the Bill and not merely its
wording have to be discussed
with H.M. (Edn). The file will
have to come to be submitted
to H.M. (Edn) in the first instance.
I am expecting that it will be
possible to do so in the course of
today or tomorrow.

30/8/48

E & P.H.

Please see the legal note from page 75 above.
The case may be circulated to H.M. (Edn) for
perusal information.

30.8.48

30-8-48

31/8/48

I have had a talk with the Jt. Secretary, Legal. He
may submit the final Bill with corrections for approval.

31/8/48



An extract
may be sent
Legal
31/8/48
20.10.48
Sd/-
1/5

Very special

66596

U.O. No. 10816/48-1
8.9.48

10844



P.H. No. 4687/47-39C2

No. 10844/48-1
13.9.48 (with L.A.)

8.9.48

p. 78 above

2 up 35 above

A up 38 above

LEGAL DEPARTMENT

E. & P.H. may kindly put up the file relating to the
Madras Public Libraries Bill for reference. As the file is
required for reference in connection with the scrutiny of
the above Bill as amended by the Select Committee, E. & P.H.
may please treat this as very special.

8.9.48

E & P.H.
C2

The file is put up. Mark
to Legal w.

8.9.48

Legal Dept.

This may be returned to E & P.H. with thanks.

13.9.48

13.9.48

E & P.H.

has noted that the City members will be tabling an
amendment that an equivalent of the cess collected
should be contributed by the Govt. to the City Fund
also and that he would like to have the views of H.M.
(Fin.) and H.Pr. before coming to a decision on the
point. The collection of the cess for the whole
Province is expected to be about Rs. 2 lakhs and for
the City about Rs. 50,000.

2. In the original stages of the Bill, the L.A.
Deptt. suggested that, in order to induce local bodies
to levy the cess, it is necessary to give them grants
equal to the amount realised by the levy of the cess.
This Deptt. opposed the suggestion of L.A. on the
ground that it would involve a large commitment which
would not be justified in the present state of the
Provincial Revenues.--see note on pp.36-37 above.
E & P.H. agreed with this Deptt.

pto.

made by the Select Committee.
 Considerable redrafting has
 become necessary. Also some
 consequential alterations in
 effecting ~~the~~ the substance of
 the Bill and not merely its
 wording have to be discussed
 with H.M. (Edn). The file will
 have to be submitted
 to H.M. (Edn) in the first instance.
 I am expecting that it will be
 possible to do so in the course of
 today or tomorrow.

30/8/48

E & P.H.

Legal U.O. No. 10395/48
 30.8.48

Please see the legal note from page 75 above.
 The case may be circulated to H.M. (Edn) for
 perusal information.

30.8.48

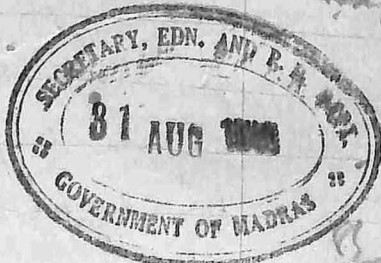
30-8-48

S. 31/8/48
 H.M. (Edn)

I have had a talk with the Jt. Secretary, Legal. He
 may submit the final Bill with corrections for approval.

18A

31/8/48



An extract
 may be sent
 Legal U.O.
 31/8/48

Q. O. note
 filed separately
 1/9

Very special

66596

LEGAL DEPARTMENT

E. & P.H. may kindly put up the file relating to the
 Madras Public Libraries Bill for reference. As the file is
 required for reference in connection with the scrutiny of
 the above Bill as amended by the Select Committee, E. & P.H.
 may please treat this as very special.

13 SEP 1948

Legal U.O. No. 10816/48-1
 8.9.48

C1 10814



The file is put up. Mark
 sent to Legal w.

8/9/48

Legal Dept.

This may be returned to E & P.H. with thanks.

H.P. No. 4687/47-3902

13.9.48

U.O. No. 10814/48-1
 13.9.48 (with L.Fs)

13.9.48

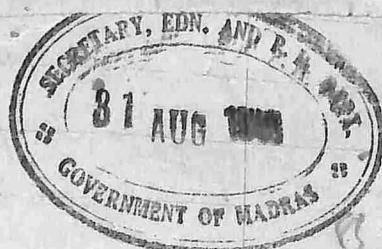
E & P.H.

made by the Select Committee.
Considerable redrafting has
become necessary. Also some
consequential alterations in
effecting ~~the~~ the substance of
the Bill and not merely its
wording have to be discussed
with H.M. (Edn.). The p.b. will
have to be submitted.

78
Please see herewith below the Select Committee report
of the Bill. Of the Select Committee changes that have been made,
the following is one of them. ~~That~~ That is, clause (3) of section
13 which reads as follows:

"The Provincial Government shall contribute to the Library
Fund maintained by every Local Library Authority other than the
Local Library Authority for the City of Madras, a sum not less than
the cess collected under section 12, sub-section (2) v.

This provision excludes the city of Madras from getting
the benefit of an equal contribution. The collection of the cess
for the whole province is expected to be about Rs. two lakhs and
for the city about Rs. 50,000. The city members have told me that
they are tabling an amendment that this cess must be paid to the
city also. To enable me to come to a conclusion over this matter,
I would like to have the views of H.M. Finance and H.Pr. in the
matter. If we are to accept the amendment, the commitment will
be about Rs. 50,000.



H.M. H.W.O. No.
687/47-40 C2

23-9-48
(with 1-7-48)



668794A

cf. also para. 6(2)
p. 1/BB

p. 78 above

do M

2 up 35 above

A up 38 above

Please see H.M.'s minutes on page 78 ante.
Finance may see the case prior to circulation
to H.M. (Fin) and H.Pr.

23-9-48

Finance (A.A.) Deptt.

(Previously seen in Finance on pp. 72-73 above).

Please see the minutes of H.M. (Edn.) on p. 78
above.

The Select Committee appointed to consider the
Madras Public Libraries Bill, 1947 have made certain
changes in the Bill. One of the principal changes
proposed by the Committee relates to the provision
in the Bill for the payment of contribution by the
Provincial Govt. to the Library Fund, except in the
case of the Corporation of Madras, of a sum equal to
the proceeds of the cess collected under the Act--
see cl. 13 (3) on p. 7 of the Bill at (BB). H.M. (Edn.)
has noted that the City members will be tabling an
amendment that an equivalent of the cess collected
should be contributed by the Govt. to the City Fund
also and that he would like to have the views of H.M.
(Fin.) and H.Pr. before coming to a decision on the
point. The collection of the cess for the whole
Province is expected to be about Rs. 2 lakhs and for
the City about Rs. 50,000.

2. In the original stages of the Bill, the L.A.
Deptt. suggested that, in order to induce local bodies
to levy the cess, it is necessary to give them grants
equal to the amount realised by the levy of the cess.
This Deptt. opposed the suggestion of L.A. on the
ground that it would involve a large commitment which
would not be justified in the present state of the
Provincial Revenues.--see note on pp. 36-37 above.
E & P.H. agreed with this Deptt.

100-100-100
(B)

25.7.48

A

25.9.48. E.P.H.

Exp. H (c2) Dept

1-54-60M 1217EM
15-5-116 (EC)

Finance suggest that the amendment proposed to be moved by the city members mentioned in H.M.'s minutes on page 78 ante may be opposed. They also suggest that after the Bill becomes law, the provision of Rs 2 lakhs made in the budget for payment of grants to local bodies and Panchayats may be withdrawn in view of the provision introduced by the Select Committee for the payment of a contribution from Provincial funds equivalent to the library cess collected by Local ~~bodies~~ Library Authorities other than the Local Library Authority for the city of Madras. Proposals for the utilisation of the allotment of Rs 2 lakhs are due from the D.P.D next month. It will be hard to deny the grants due in the current year. Attention is invited to para of H.M.'s minutes on page 13 ante on the

Suggestion of Finance ~~and~~ for the suspension of library grants for 1947-48. HM's orders may be taken on the suggestion.

Secretariat Instruction 37(2) requires that a Bill as amended by the Select Committee has to be examined by the administrative dept. in consultation with the depts. concerned and scrutinised in the legal dept. and then circulated ^{with a Memorandum} to all the Ministers and HE the Governor. LA have already ~~sent to~~ accepted the principle for enhancing the rate of library cess. Finance have also seen the case. The Bill embodying the amendments has been prepared by legal. so it is unnecessary to send the file to the depts. HM (Eds) has given notice ~~to the Secretary~~ to proceed with the Bill. The file may be circulated to HM (Finance) and HPr through HM (Eds) with reference to his minutes on page 78 ante and ~~after return~~ after return, necessary action will be taken with reference to the instruction cited above.

d. No. 46870
(main file with 7.1)

poly 71-72
77-81

Linked file

p1494

35. 8. 25

26-9-48
I think the city also may be treated on a par with others.
TSA
27.9.48

For the City, I think there need not be any change. Let it be for the present. Confined to Municipalities & Non charged Bds only. R.Y. A

May I know how we are going to meet the needs of non panchayat villages which start libraries
O.P.R.
11/10/48

RECEIVED
97 SEP 1948
DEPARTMENT OF MADRAS

What provision have been made for the villages in which panchayats are not formed

SECRETARY, EDU. AND P. H. DEPT.
1 OCT 1948
DEPARTMENT OF MADRAS

Please see the Hon. Premier's minute on p. 82 ante. The H.Pr. desires to know what provision is made to meet the needs of the libraries started in non-panchayat areas and how we propose to meet the cost.

2 Under section 6(2) of the Local Boards Act 1920, it is provided that where there is no panchayat in any part of a district, the district board shall exercise the powers, discharge ~~and~~ the duties, perform the functions and be credited with the receipts and debited with the charges of the panchayat and the president of the district board shall exercise the powers, discharge the duties and perform the functions of the president of the panchayat in such part of the district.

3 It may be noted that during ~~1948-49~~ 1948-49 a provision of 2 lakhs (Rs.84,000 for libraries under district boards and municipal councils and Rs.1,16,000 for libraries under panchayats and gramasangams in the prohibition districts) has been made. ^{As} the districts boards is in charge of a non-panchayat area, the provision intended as library grant for a district board will presumably include library grants for libraries ~~in~~ started in non-panchayat villages in that area. The exact amount of grant provided for libraries in non-panchayat areas is not available. ^{the figure} But has to be called for from the D.P.I. No separate provision is made specifically for library grants in non-panchayat areas.

4 In the libraries bill which is on the ~~anvil~~ ^{anvil} of the Madras Legislature provision is made for the constitution of Local Library Authorities one for each district. The library authority in a district contains ^{among others,} one member elected by the district board and ~~the~~ in case there are two or more district boards in the district, one member elected by each district board. The member of the district board so elected will also represent the interest and administration of the libraries in

1644
Vol III
Case

153-48
CC

5 (BB)

libraries in non-panchayat areas also in a district board.

A ~~The~~ provision of ~~1 lak~~ Rs. 1,14,600 was made during 1947-48 towards grants for the establishment of Central

libraries in the Firkas selected for intensive rural reconstruction.

on and the D.P.I. also asked to submit the proposals for

the provision of the amount required in the current year.

ere may be ~~several~~ ^{some} [⊗] libraries/receiving ~~grants~~ library

ants from the provision for grant to libraries in the Firkas

tended for intensive rural reconstruction. Exact details

to the amount of grants disbursed to libraries in non-

anchayat areas under the Firka Dev. scheme ~~is~~^{are} not known.

This also has to be obtained $\times$ from the D.P.I.

6 The file may be circulated to the H.Pr. through H.M. (Edn.)

H.M. (Fin.).

The provision made in the bill is for establishing libraries in non-panchayat areas also.

May I know how many panchayats
are there in the province in which libraries
are started and the amount of
grant spent on them. The same
information I want for non-panchayat
villages also. What is the amount spent
in major panchayats and Municipalities
with the number of libraries

① P.R

8/10

A draft mem. ^{the DP9} is submitted
and refe. to H. P. [^] ~~minutes~~ ^{also}.

~~Step back into the HH (Edu)~~

~~It may be noted in this connection that Mr. (Ed) [unclear] is the Secy. Legislative Assembly.~~

(set in)

ky.
Page (AA)

(P.T.O.)

2 Under Sec. 11. vish. 37(2), a Bill as amended by the Select Committee has to be examined by the administrative dept., in consultation with the dept. concerned & scrutinised in the legal dept. & then circulated with a Memorandum to all the Ministers & H.E.

H 71-72 with the Governor. L.A. & Fin have already
H 79-81 also seen the file. A memorandum has now
to be prepared - circulation to all
H 71-72 as per Sect. Inst. cited
above. before presenting the Bill as amended
by the Select Committee for the Com.

is is done. Normally the file should be circulated to all HMs with the
Memorandum. ^{however} H (E or) has given notice to
present the report of the Select Committee
on the Librarian's Bill to move that
the Bill as reported by the Select
Committee be taken into consideration
on 18. 10. 48. Hence ² copies of the Memorandum

$$\frac{u}{15-1048}$$

5. $\frac{1}{1524}$ Hm CEX
(h. (Cm) -

The information asked for by H.Pr. may be given to him separately and the Bill proceeded with.

15A
16-10-48

The Bill has been passed in the Assembly. Notice of introducing it in the Council may be drafted and put up.

15A
26-10-48

The file may be sent to legal for the preparation of draft by Mr. (Sia)

27/10/48

27-10-48

LEGAL DEPARTMENT

The Madras Public Libraries Bill, (L.A. Bill No. 9 of 1948) has been passed by the Assembly. A draft notice of motion with a fair copy to the Secretary, Madras Legislative Council, is placed below. The Education and Public Health Department may be requested to obtain the signature of H.M. Education who is in charge of the Bill in the fair copy of the notice, after suitably filling up the blanks, and forward it to the Secretary, Madras Legislative Council immediately.

27-10-48

27-10-48

The file may be circulated to HMC(Edu) with reference to the legal Dept's note above. The date of the letter will be filled in before issue.

28/10/48



28-10-48

15A

28-10-48

Issued as letter No. 4687C2/47-45 Edu., d. 28-10-48. P. 161.

E.H.P.H. No. 4687C2/47-45
27-10-48



12731-1
27-10-48



E & P.H. (C2).

From the D.P.I., Rc.No.1079 J/48, dated 22-10-1948.

Please see the reply from the D.P.I. on page 169 c.f. to the Memo on pages 167-168 c.f. The information in the Memo was called for with reference to the minutes of H.Pr. on page 84 ante. The information required is found at pages 169-172 c.f. The D.P.I. states that he has no information regarding the amounts spent on 'Major Panchayats' alone. But he has given information regarding the number of Panchayat Libraries in general without any reference to Major or Minor Panchayats and the amount spent on them.

2. (i) The total amount of grants distributed to non-panchayat libraries including municipalities during 1947-48: Rs. 34,740.

(ii) Amount distributed to Panchayat libraries Rs. 39,785.

The amount distributed is nearly equal to the grant sanctioned for public libraries during 1947-48 viz., Rs. 75,000 (i.e. Rs.35,000 for libraries under District Boards and Municipal Councils and Rs.40,000 for libraries under Panchayats).

3. It may be noted that grants for public libraries have been increased to Rs. 2 lakhs during 1948-49 (Libraries under district boards and municipal councils, Rs. 1,16,000, Libraries under panchayats and gramasangams in the prohibition districts Rs. 1,16,000). Proposals for distribution of the grant have been called for.

The file may be circulated to H.Pr. through H.M.(Edn.).

The Public Libraries Bill will be taken up by the Legislative Council at its meeting to be held next week. This file may be required by HMC(Edn.). He may decide whether the file should be circulated to HPr for perusal of the above note or it may be circulated

Commenced on 18-11-48.

(included in the appendix verified)

27/11/48

Mr. on.

12-11-48

S. L. (S. L.)

12/4

This information may be taken out separately
+ circulated to H. P. The bill is coming
in the next session of the Council + as
the file is necessary to be written.

TSA

Exhibit

15-11-48

I would like to know whether a copy of the Bill
as amended by the Assembly has been put up. I do not
see anything like that here. A copy with the amend-
ments may be prepared and put up immediately.



The Bill has been passed into law in the Council.
I think it will have to be approved by the Governor before
finally it becomes law. As it involves taxation, I don't
know whether it will have to go to the assent of the Governor-
General also.

I believe the Bill may be brought into effect from
the next financial year. In that case, provision must be
made in the Budget for giving a like amount to the cess
collected in the districts as library cess.

Before bringing into effect the bill throughout the
Province, the rules will also have to be framed. The
Dept. may go into the matter as to in which matters the rules
will have to be framed and put up proposals. I think we
may appoint a small Committee to go into the rules and
draft them. The Madras Library Association may be useful
in that. After the matter is put up, we may also invite

the help of Mr. S.R. Ranganathan in the matter. Any
other matters that may have to be gone into before the
Bill is brought into effect may also be examined.

137

TSA 137
26/11/48



B

C

PTD

138
H.M.(Education) has recently sent round a note, in connection with the Libraries Act which has just been passed, that all administrative arrangements for bringing the Act into force by the 1st of April 1949 should be got ready in time and that the rules which it would be necessary to lay down for that purpose should also be got ready in time. ^{in order to be ready for the work} It is a matter that should be dealt with most expeditiously. In particular the question should be examined whether the officer of the grade of the D.E.O. who has been sanctioned for work in the Director's office connected with the administration of the Bill can be appointed even now, in order to do the work of getting the Rules framed and attending the other preliminary administrative arrangements.

27-11-48.

Secretary.

Please see the Minutes of H. M. Edn. on pp.88-89 ante. ^{Portion 'A' of the H.M.'s note}

Portion 'A' of the H.M.'s note:

It is submitted that the assent of the Governor-General is not necessary in connection with the taxation provisions in the Bill. ^{But} In letter No.4687-C-2/47 dated 8-11-47, this Govt. brought to the notice of the Govt. of India that certain amendments ~~were~~ contained in the Bill relating to the Press and Registration of Books Act, 1867 and these amendments dealt with a subject included in entry 17 of the concurrent Legislative list viz. (Books and Printing Presses). In reply the Govt. of India stated that they had no objection to the ^{proposed} amendments to the Press and ~~Books~~ Registration of Books Act, 1867. They however observed that it was presumed that the Bill in question when passed by the Provincial Legislature would be reserved for the assent of the Governor-General under sec.75 & 76 read with sec.107(2) of the Govt. of India Act as adopted.

[p.t.o.]

As the Bill has now been passed by the Legislature action with ref. X above ^{will} ~~may~~ have to be taken.

Portion 'B' of H.M. Note: Action will be taken separately to make the necessary provision in the next year's Budget treating these ~~schemes~~ as a Part II Scheme for 1949-50.

Portion 'C' of H.M. Note and the Secretary's Note ^{on 1.8.49} ~~ante~~:-

It is for orders whether the further action proposed therein may be taken up after the assent of the Governor-General is received to the Bill.

The file may be circulated to H.M. Edn. for perusal before the file is passed on to Legal for necessary action with reference to ~~X~~ above. (1.9.49)

J.D. 27.11.48

Legal have called for this file for taking necessary action with reference to Secretariat Instruction 43. According to this instruction, the Bill as passed by the Legislature has to be seen by the depts. concerned ^(i.e. A and Finance in this case) before circulation to H.E. the Governor through the Minister in charge [H.M. Edn.] H.M. (Finance) and H.Pr. H.M. (ChA) has also to see the case. The Bill has also been reserved for the assent of H.E. the Governor-General. This file may be sent to Legal after ~~the notes from page 91 and are~~ seen by H.M. (Edn.).

28-11-48

Yes. With reference to the provisions of the Copyright Act, the Bill may be sent to the Governor-General for his approval, after H.E.'s approval is received.

With regard to 'A' above, since the approval of the Governor-General is merely formal, we may go ahead with the further action to be taken in the formulation of rules, etc.

150
29.11.48

The file may be sent to Leg. Necessary extracts will be taken for further action ~~and made~~ with reference to H.M.'s minutes.



E. J. P. H. 20.11.48
4686/47-48

To A.S.

Please see note 2 at the bottom of page 92 ante

The Madras Public Libraries Bill 1948 (L.A. Bill 9 of 1948) has been numbered as Madras Act XXIV of 1948 and published at pages 21-28 of Part IV-B of the 2nd. George Gazette dated 8.2.1949. The main file may now be returned to G.P.H. as it is no longer required.

12.2.49
14/2/49

15.2.49

Estt
C2

14011/48-10
16/2/49



17/2/49

The paper may now be
457 27/19
Records

Act.
Madras Public
Libraries - Act XXIV/1948
Records.

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Yes. With
Act, the Bill
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2909/92

2-5/97/03 R

~~20/1/97/51/97~~

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R24

140