

Education and Public Health

(1949) Department.

Ms. SERIES.

G.O. NO. 352 Edn.,

352

Dated 11-2-1949.

[Despatch Abstract.]

Schools-Secondary-Corporation of Madras-Payment of teaching grants-
Considered unnecessary.

Back Papers.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.
G.O.	1435	Edn	15-9-45				
	873	LS. 3.	25-2-28				
G.O.	1554	Edn	14-5-49				

Further Papers.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.
G.O.	1464	Edn	10-5-49				
G.O.	3755	Edn	7-12-49				
Manu	NO 7350B	49-3 Edn	12-2-49				
G.O.	625 Edn	d-163-17					
G.O.	252	Edn	10-3-54				

GOVERNMENT OF MADRAS.

Abstract.

ADMINISTRATION REPORT - Corporation of Madras - 1946-47
Reviewed.

LOCAL ADMINISTRATION DEPARTMENT

G.O.Ms.No.1539

dated 10th August 1948.
Read the following:-

From the Commissioner, Corporation of Madras
G.D.C.No.A5-904/47 dated 5th November 1947.
From the Commissioner, Corporation of Madras
G.D.C.No.A5-904/47 dated 10th November 1948.
From the Commissioner, Corporation of Madras
G.D.C.No.A5-904/47 dated 11th December 1947.
From the Commissioner, Corporation of Madras
G.D.C.No.A5-904/47 dated 13th February 1948.
From the Surgeon-General, U.O.R.100734-H/47 dated
21st January 1948.
From the Director of Town Planning D.Dis.4433/47
dated 19th January 1948.
From the Director of Public Instruction Rc.No.1680J/47
dated 27th February 1948.
From the Director of Public Health D.No.58/V.S.
dated 21st January 1948.
From the Chief Engineer (Highways) No.6368E/47-H.R.
dated 8th January 1948.
From the Chief Engineer (General) No.4318-PWW/47-2
dated 27th January 1948.
From the Examiner of Local Fund Accounts No.466-1
dated 19th December 1947.

ORDER:

Recorded.

I. CONSTITUTION:

Sri N. Siva Raj held the office of Mayor till 20th November 1946. He was succeeded by Sri T. Sundara Rao Naidu who continued as Mayor during the remaining period of the year under review.

No general elections were held during this year also.

II. COMMUNICATIONS: ENCROACHMENTS: In spite of Government having pointed out to the Corporation in previous years, the urgent need for the employment of a Special staff adequate to deal effectively with the detection and removal of encroachments, the Corporation dealt with this problem in a dilatory manner with the result that this important branch of administration continued to receive poor attention during the year. The Corporation has however since sanctioned the full complement of staff required for the purpose. The Commissioner is requested to see that all encroachments are removed as early as possible and that a vigilant watch is maintained against new encroachments of any kind. Under present day conditions of traffic and intensity of population, tolerating unauthorised occupations of streets, roads in any form is extremely unwise and undesirable.

ROADS: During the year under review superior surfacing was done to a length of nearly ten miles. The length of roads newly metalled was over 7 miles and that of roads asphalted was about 20 miles. The length of the roads reformed was nearly 46 miles. Extensive patch work was done in the case of several other roads and cement concreting of small streets and lanes was done to a total length of about 7 furlongs.

Construction of new pavements and improvements to existing foot-paths on several important roads were carried out. A central hedge was formed in Mount Road and traffic islands were formed at eight more important junctions.

II. EDUCATION: ELEMENTARY: (1) The Government observe that there is a marked increase in the number of children attending Corporation Schools (about 10 per cent). The number of scheduled classes children attending those schools has also increased from 8,212 to 8,952. However the Government consider the progress is not much and that the Corporation should give greater attention to elementary education.

(2) It has been reported that the scheme of compulsory education in the City has not been effectively enforced in respect of girls. The Commissioner should take effective steps to bring to school as many children as possible.

(3) **ACCOMMODATION:** The Commissioner is requested to examine the question of drawing a building programme stretching over a period of 5 years so that the Corporation may have all their schools in suitable and spacious buildings and thus avoid a large expenditure on rents.

(4) **Adult Education:** It is necessary that the adult literacy campaign should be launched within the Corporation. The importance of adult education and adult literacy campaign is all the more because of the Adult Suffrage that will be inaugurated under the new constitution. In Bombay, there is an Adult Education Society which is doing tremendous work in this sphere with the help of the Bombay Corporation. The Government hope that many volunteers will come for this work and others with a small remuneration. While the cost will not be much, it will yield very good results and the Government would like the Corporation to attend to this aspect of education also.

SECONDARY: The construction of an additional block of buildings in the High School at Nungambakkam has been sanctioned to provide additional accommodation. The work should be executed expeditiously. The proposal to construct additional buildings for the secondary school at Saidapet is under consideration. The number of girls studying in the high school at Nungambakkam is large. The Corporation should take steps to provide a separate high school for girls at Nungambakkam in consultation with the Director of Public Instruction.

SECONDARY EDUCATION: It is seen that in addition to the high school at Saidapet which the Saidapet municipal council maintained before that was taken up by the Corporation, there is only one high school that is being maintained by the Corporation. The Government feel that the Corporation may provide more secondary schools in the city where necessary.

IV. WATER SUPPLY & DRAINAGE: The remarks of the Chief Engineer (Irrigation) General Branch are communicated to the Commissioner, Corporation of Madras for information and for action wherever necessary.

V. PUBLIC HEALTH:
1. **Vital Statistics:** The population on which the birth and death rates for the city were calculated for 1946 was estimated at about 8,47,000 while the actual population was reported to be considerably in excess of that figure. The published rates for the city should therefore be above the true rates.

- 8 -

The salient features of the Vital Statistics recorded in 1946 are:-

(1) The birth rate increased from 36.63 per mille in 1945 to 45.29 in 1946 which is the highest on record.

(2) A marked fall in the death rate from 32.71 per mille in 1945 to 29.74 in 1946.

(3) The infantile and maternal mortality rates also decreased from 213.82 and 5.07 in 1945 to 185.06 and 3.23 respectively in 1946. The steady decline in maternal mortality rate in recent years is a natural result of the expansion of the maternity services.

(4) There is also a general reduction in the number of deaths under the principal diseases.

2. MOSQUITO CONTROL MEASURES: The Medical Officer in charge of the Antimalaria and Antimosquito measures in the City has had no training in such work. In view of the importance of the City as the metropolis, its extensive area, the presence of numerous breeding places of culicine mosquitoes in the unsewered areas and the heavy breeding along the Cooum river margins and the fact that filariasis is prevalent in many parts, it is essential that antimosquito work should be organised more intensively and systematically than at present. The antimalaria and antimosquito measures should be placed in charge of an Officer of the grade of an Assistant Health Officer with special training in such work. Further, the Sanitary Inspectors and others employed in this work should be given ~~sixth~~ training in the use of the latest and effective methods of control. The training can be given at the Central Malaria Laboratory attached to the Office of the Director of Public Health. There is also need for strengthening the staff in view of the inclusion of Saidapet and other areas in the City.

3. MEDICAL INSPECTION OF SCHOOLS: The question of providing ~~specialist~~ specialist treatment for defective children at the various specialist hospitals in the City by ~~grranging~~ arranging special clinics during afternoon hours may be examined. The transport of the children to and from the hospitals in special school buses will also have to be provided. Such an arrangement will greatly improve the standard of service rendered under this branch.

4. CONSERVANCY: The programme of sewer-laying in unsewered areas may be expedited. Reclamation of hollows, tanks, lowlying areas, etc. by dumping rubbish should be carried out more scientifically to prevent any nuisance to the neighbourhood.

Mechanised transport for conservancy work is inadequate and more lorries should be provided.

5. MATERNITY AND CHILD WELFARE: Provision of adequate buildings for maternity homes is necessary.

The maternity homes do not appear to have been provided with steam sterilisers. This is an essential requirement.

6. SANITARY ADMINISTRATION: Only 17,421 houses were inspected by the Sanitary staff during the year. This is far too few. Arrangements should be made to inspect every house at least once a year, and steps taken to ensure that the owners and occupants keep the premises in a sanitary condition.

By-laws for the control of coffee and meals hotels, restaurants, tea shops, sweetmeat bazaars and other premises

Construction of new houses and improvements to existing houses on several important roads and in the islands. A central water supply system has been started and the islands were found to be in a better position.

II. HEALTH AND WELFARE: (1) The Government of Madras has a marked increase in the number of children attending Government schools (about 15 per cent). The number of children attending Government schools has also increased from 8,332 to 8,332. However, the Government should give greater attention to elementary education.

(2) It has been reported that the school of compulsory education in the City has been extensively improved in respect of girls. The Government should take effective steps to bring to school as many children as possible.

(3) **PROTECTION:** The Government has requested to examine the question of drawing a building programme for the City over a period of 5 years so that the Government may have all its schools in suitable and sound buildings and thus avoid a large expenditure on repairs.

(4) **Adult Education:** It is necessary that the adult literacy campaign should be launched within the Corporation. The importance of adult education and adult literacy campaign is all the more because of the fact that there is a marked increase in the new population. In Madras, there is an adult education society which is doing good work in this sphere with the help of the Madras Corporation. The Government should hope that many volunteers will come for this work and others with a small remuneration. While the cost will not be much, it will yield very good results and the Government should like the Corporation to attend to this aspect of education also.

TECHNICAL: The construction of an additional block of buildings in the High School at Nungambakam has been considered to provide additional accommodation. The work should be expedited. The proposal to construct additional buildings for the secondary school at Saidapet is under consideration. The number of girls studying in the high schools in Nungambakam is large. The Corporation should take steps to give the girls a separate high school at Nungambakam in consultation with the Director of Public Instruction.

WORKING SCHOOLS: It is seen that in addition to the high school at Saidapet which the Corporation maintains, there is only one high school that is being maintained by the Corporation. The Government feel that the Corporation should give more secondary schools in the city where necessary.

IV. WATER SUPPLY AND SEWERAGE: The results of the water supply (Sanitary) Department have been submitted to the Corporation, Corporation of Madras for information and for action where necessary.

V. PUBLIC UTILITIES: The Corporation has decided to start a water supply system in the City. The population of the City was estimated at about 1,47,000 while the actual population was reported to be considerably in excess of that figure. The Corporation should take steps to ensure that the water supply is adequate for the City.

where articles of food are prepared and sold to the public should be vigorously enforced with a view to ensure their sanitary upkeep. Sale of food articles on street and road margins exposed to dust and flies should be prevented.

VI. TOWN PLANNING: No progress has been made in the preparation of the General Town Planning Scheme or Master Plan for the City. In the interests of proper control of industrial and other developments, the Corporation has to prepare the scheme expeditiously. It is observed that at a modest estimate the preparation of a Master Plan by a special staff which may be engaged for the purpose will take 3 to 5 yrs. In view of the complex character of such a scheme, and the long period of time that may be required for its completion, the Corporation would do well to take immediate steps to appoint the requisite staff under an expert Town Planner.

Detailed Town Planning Schemes. Progress in the preparation, publication and submission of Town Planning Schemes as well as the execution of the sanctioned schemes was not satisfactory. The progress made in arbitration and land acquisition proceedings was also slow. The Corporation is advised to see that lands required for town planning schemes are acquired within the period of three years specified in section 34 of the Town Planning Act so that it may not be necessary to take action under the Land Acquisition Act.

It is desirable that a separate department or branch of the City Engineers' department be entrusted with the control of town planning and building activities. The Corporation may also consider the early establishment of a separate town planning department with sufficient staff which may expedite the preparation etc. of the detailed schemes and enable the Corporation to take up fresh schemes.

The submission of the revised Mambalam Town Planning Schemexx and the Aminjikarai Town Planning scheme should be expedited.

Town Planning Fund. The Town-Planning Fund Account closed with a balance of Rs.12,02,636/-. The fees collected in respect of licenses and permissions for construction of buildings in Town Planning scheme areas should also be brought into the Town Planning Fund Account.

Housing Scheme: Besides the Aminjikarai Housing Scheme, the Corporation has taken up schemes to provide accommodation for the poor class labourers in places like the Harness and Saddle Factory area, Perambur and the disused sewage ~~farm~~ at Tondiarpet.

It is observed that in erecting plinths and tenements in certain places, the Corporation has not taken into proper consideration the question of location, selection of sites, layout, arrangements etc., and that the constructions do not conform to the minimum standards suggested by the Public Health Sub-Committee of Post War Reconstruction General Committee. It is also pointed out that the tenements constructed by the Corporation are congested in character and lack aesthetic amenity. The Corporation is advised to consult the Director of Town Planning in respect of all building schemes and schemes of land development, the estimated expenditure of which may be Rs.10,000/- or more, because the Town Planning and building activities undertaken at present should fit in with the future requirements of the Master Plan.

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The Corporation should avail itself of the provisions of sections 216 and 219 of the City Municipal Act fully, with a view to provide amenities to private streets and bring them to the standard of public streets in the City.

Residential and Industrial areas: The submission of proposals for reservation of residential areas is overdue. The zoning of industrial areas in the city should be done in consultation with the Director of Town Planning.

VII. FINANCE AND GENERAL: The percentage of collection to net demand during the year was 94.15 against 96.60 in the previous year. Vigorous steps should be taken to make good the deterioration.

During the year, the receipts under Revenue accounts A to C amounted to Rs.1,35,01,932/- against an expenditure of Rs.1,41,36,865/-. The year's transactions thus resulted in a deficit of Rs.6,34,933/-. The financial position of the Corporation continued to be unsatisfactory.

With a view to augment the revenues of the Corporation, the following measures were sanctioned during the year:-

- 1) Enhancement of the duty on transfer of property from 3 per cent to 5 per cent.
- 2) Enhancement of the rates of tax on certain carriages and animals.
- 3) Levy of tax on advertisements at the maximum rates.

One of the outstanding features of the administration during the year is that the limits of the city were extended so as to include Saidapet, Sembium, Aminjikarai and 14 other villages with effect from 1st April 1946. The extension of the city has brought under the jurisdiction of the Corporation an additional area of about 20 sq. miles as against its original jurisdiction of about 29.396 sq. miles. The Corporation took over the Sembium Electricity undertaking. Of the capital works executed during the year, the Sports Arena at the People's Park and the Tennis Stadium in Egmore are noteworthy of mention. The administration indicated general improvement all round.

(BY ORDER OF HIS EXCELLENCY THE GOVERNOR)

RAJAIAN D. PAUL,
Secretary to Government.

To
The Commissioner, Corporation of Madras through Mayor.
The Collector of Madras.
The Education and Public Health Department
The Secretary to the Government of India, Ministry of Health, New Delhi.
The Editor, Madras Municipal Review,
The Madras University Library.
The Director of Information and Publicity.

Copy of
C.E.'s
letter
with
copies
of admini-
stra-
tion
reports.

True copy forwarded by Order

C. Natarajan
Superintendent

Ske 11-8.

Copy of letter from the Chief Engineer(Irrigation) General Branch
No.4318-PWW/47-2, dated 27th January 1948.

SUB: ADMINISTRATION REPORT - Corporation of Madras - 1946-47
Water Supply Drainage.

REF: Government U.O. Note No.48689-1B, dated 27-11-1947.

The following are my remarks on the Corporation of Madras
Administrative Report for 1946-47 and the Health Report for
1946 in regard to water supply and drainage:--

I. Water Supply General.--

(1) FILTRATION AND CHLORINATION. (Pages 64 and 65 of Admini-
stration Report). The quantity of water ~~in~~ filtered during
the year under review was 8,739 mil. gals. against 8,774 m. gals
of previous year while the number of filter cleanings and
chlorine used are 155 115 and 98,330 lbs. against 91 and 88,444 lbs.
during previous year. The excess of chlorine used and the
greater number of filter cleanings appear to indicate that there
is some deterioration in the raw water. The cause for this
deterioration may be investigated.

(2) BACTERIOLOGICAL AND CHEMICAL ANALYSIS OF WATER.--

The number of water samples tested were proportionately
less when compared to previous year. No samples were tested
during May and October 1946 and March 1947 for City Water
Supply and for nearly 6 months in the year in the case of Sem-
bium and Saidapet Water Supplies. It should be made a point
that samples are tested systematically every month throughout
the year and the samples collected should be fairly distribu-
ted throughout the city for proper location of sources of con-
tamination.

(3) PUMPING MACHINERY. (Page 65 - para 72(5) of Administra-
tion Report - The overhauling of the steam plant and putting
it into proper condition is very slow and should be hastened
and completed as early as possible.

(4) DISTRIBUTION SYSTEM. -(Page 65 - Para 72(6) of Administra-
tion Report) - The Hyd. pressures observed on various Trunk
mains as furnished in statement 16 of Appendix VII are generally
low and not adequate to provide a proper distribution. A
minimum terminal head of 15 ft. should be provided. This
requires a redesign of the distribution system dividing the area
into different zones. This may be taken up.

(5) HOURS OF SUPPLY AND THE PRESSURE ON TRUNK MAINS.--In
page 66 of Administration Report the pressures on different
trunk-mains as observed on 31-1-1947 for different hours in
a day are furnished. It is observed that these are the same
as those for 1945-46. It is presumed that the heads maintained
are worked out on the basis of the population to be served
in each case. It should not therefore be reduced to a routine
of following old practice. It should be changed with existing
conditions of demand. Otherwise there would be unequal distri-
bution of water.

(6) DEFECTIVE SUPPLY COMPLAINTS.--(Page 67 Para 73(8) of
Administration Report)--Regarding statement 13 of Appendix VII,
defective water supply complaints for five years have been
given month-wise. It is desirable that these complaints are
furnished for each Trunk Main separately to locate the area
where from maximum complaints are received. It is seen
that the number is on the increase and steps should be taken
to reduce this.

II. WATER SUPPLY CAPITAL WORKS.-

(1) IMPROVEMENTS TO WATER SUPPLY TO CITY EXTENSIONS.- (Page 73 - para 78(3) of Administration Report).--It is generally observed that additional mains are being taken from the existing trunk mains to serve extensions and areas recently included into the Corporation limits. The trunk mains are already over loaded and in the south portion of Madras there is little pressure in the mains to provide sufficient supply. Therefore it is desirable that no additional tappings are taken from existing mains to serve extensions or new areas till the improvements such as construction of 2nd conduit 48" duplicate pumping main installation of additional rapid filters, separate trunk main for South Madras etc. are completed.

(2) Filtration and purification of water.- (Page 75 - para 78(9) of the Administration Report).

It is observed that in view of the large demand of water in the city the existing slow sand filters are strained to the maximum the rate of filtration being 8" vertical per hour. The construction of 2nd conduit, duplication of 48" pumping main, etc. will not relieve the short supply of water, unless measures are taken to provide rapid filters along with the above improvements to supply more water. The Commissioner should take steps to push through the construction of rapid filters also along with the other improvements now in progress.

III. Drainage.

(1) Storm Water Drainage.- (Page 76 - para 89).-

It is not clear that in the construction of storm water drains, a systematic programme is being followed. It is desirable that comprehensive proposals of storm-water drainage should be chalked out for the entire area and executed according to programme in a period of say 5 years. In this connection, a contour map of the city with the storm water drains already constructed marked therein, would be of use to plan and work out future proposals.

(2) POLLUTION OF WATER WAYS.- (Page 78 - para 83).-- There should be a vigorous drive to prevent pollution of city water ways implementing the several recommendations contained in the joint report of Superintending Engineer, Madras Circle and the Sanitary Engineer. Of the several improvements recommended, measures should be taken to minimise the quantity of sewage overflowing into the waterways from the overflowing at the pumping stations, by constructing stormwater tanks of sufficient capacity at the pumping stations, increasing the capacity of sewage pumps and pumping mains and chlorinating the sewage overflowing into water ways where the dilution is less than 1 to 500.

(3) SEWAGE DISPOSAL.- (Page 78 - para 84).-- It is separately under consideration of the Corporation to have an activated sludge plant for disposal of sewage from Tyagarayanagar. In this connection it was already pointed out to the Commissioner in the review of Administration Report for 1943-44 that experiments with R.C. diffusers should be conducted with sewage water instead of with water as it is now done. The Commissioner may be asked to carry out the experiments if they have not been done already and to furnish the results.

(4) DRAINAGE OF NEWLY INCLUDED AREAS OF SEMBIAM, AMINJIKARAI AND SAIDAPET ETC. (Page 80 - Para 88) - It is stated in the Administration Report--para 88 that a scheme for laying sewers in the areas covered by the Aminjikarai Housing Scheme has been prepared and tenders also invited. In this connection, it may be pointed out that any scheme of

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11. WATER SUPPLY (1)

It is observed that in view of the large demand of water in the city the existing supply is not sufficient to meet the requirements. The Corporation has already overhauled the main supply line and the existing trunk mains to carry extensions and cross mains. The trunk mains are already overhauled in the south portion of Madras. It is suggested that the Corporation should consider the possibility of extending the main supply line to the north portion of the city. This extension will be a great help to the Corporation in carrying out its water supply programme. The Corporation should also consider the possibility of extending the main supply line to the north portion of the city. This extension will be a great help to the Corporation in carrying out its water supply programme.

(2) Filtration and Distribution of water. - (Page 33 - para 33(2) of the Administration Report).

It is observed that in view of the large demand of water in the city the existing supply is not sufficient to meet the requirements. The Corporation has already overhauled the main supply line and the existing trunk mains to carry extensions and cross mains. The trunk mains are already overhauled in the south portion of Madras. It is suggested that the Corporation should consider the possibility of extending the main supply line to the north portion of the city. This extension will be a great help to the Corporation in carrying out its water supply programme. The Corporation should also consider the possibility of extending the main supply line to the north portion of the city. This extension will be a great help to the Corporation in carrying out its water supply programme.

(1) Water supply programme. - (Page 33 - para 33(1) of the Administration Report).

It is not clear that in the Corporation's water supply programme, a systematic programme is being followed. It is suggested that the Corporation should consider the possibility of extending the main supply line to the north portion of the city. This extension will be a great help to the Corporation in carrying out its water supply programme. The Corporation should also consider the possibility of extending the main supply line to the north portion of the city. This extension will be a great help to the Corporation in carrying out its water supply programme.

(2) Filtration and Distribution of water. - (Page 33 - para 33(2) of the Administration Report).

(3) Water supply programme. - (Page 33 - para 33(3) of the Administration Report).

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newly identified areas of Sembiam, Aminjikarai and Saidapet should not be connected to the existing sewerage system as the gravitation main No.1 is into which the whole sewerage flows is already overloaded and cannot take any extra quantity. Separate disposal works for these areas should be provided on the lines approved for Tyagarayanagar

/true copy/

Ske 11-8.

C. Natesan
Superintendent
7/2/48

Copy of telephonic message from the E. & P.H. Deptt. to the Dy. D.P.I., dated 30-6-48. -----

Schools - Secondary - Corporation of Madras - Revised system of Grants-in-aid - Applicability. -----

(V) Please state whether the Corporation of Madras is entitled to teaching grant for secondary schools under its control as in the case of other local bodies with reference to para 2 of G.O. No.975, Edn. dated 10-5-47 and whether any grant was paid to those schools under the fixed lumpsum subsidy system.

30-6-48.

Post Copy of the telephonic message dated 6-7-48 from the D.P.I., Madras to E. & P.H. Dept. -----

Alme Ref: Your telephone message dated 2-7-48 re: applicability of the revised system of Grant-in-Aid to the Secondary Schools under the Corporation of Madras ---

(V) Under the revised policy of Government as enunciated in para 2 G.O.975, Edn. dated 10-5-47, local bodies will be paid every year for all recognised Secondary Schools under their management, grants-in-aid based on the institutions in the preceding financial year. As the Secondary Schools under the Corporation of Madras are also recognised by the Director with reference to G.O. No.4632, L & M. dated 28-10-1926, they should also be entitled to teaching grant as in the case of Schools under the Local Bodies. These schools were not however, paid any grant under the ~~fixed~~ fixed lumpsum subsidy system - vide the Director's letter Roc.1874 B/27 dated 19-1-1928 recorded in G.O. No.873, Ms. L & M. dated 25-2-1928 and also G.O. No.1435 Edn. dated 15-9-45.

sd/-
For Dr. of pub. Instrn.

/True copy/

$\frac{1822}{149.48}$

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10/10/48

MT

From
The Director of Public Instruction, Madras
To
The Assistant Secretary to Government,
Education and Public Health Dept.,
Madras.
Subject: Grant--Teaching--Estimate for the current year--
for Secondary Schools under the Corporation of
Madras.
Reference is made to the copy of the letter from the
Commissioner, Corporation of Madras, dated 20/9/48,
in which he requests the Government to grant an estimate
for the current year for the Corporation of Madras.
The Commission has submitted to you as soon as the estimate is received from him.

61528B4

10/12/48

EDUCATION DEPARTMENT



THE DIRECTOR OF PUBLIC INSTRUCTION, MADRAS

The Assistant Secretary to Government,
Education and Public Health Dept.,
Madras.

Re.No.1600G2/48 dated 24/9/48

72496
Sir,

Sub:--Grant--Teaching--Estimate for the current year--
for Secondary Schools under the Corporation of
Madras.

Ref:--Your Telephonic Message, dated 20/9/48

I have addressed the Commissioner, Corporation of Madras
for an Estimate of receipts and charges of the Secondary
Schools under the corporation for '47-'48 and a reply will be
submitted to you as soon as the estimate is received from him.

yours faithfully,

Thiruvananthapuram

for Director of Public Instruction

The DP I's further report
may be awaited till
20.10.48
29/9/48
29.9.48
1-10/48
C1b.27/9/48

22/10/48
T.M.
From the Assistant Secretary to Govt.
E.H.P. Dept.

To The Deputy D.P.D.
Sub. Secondary School under the Corporation of Madras.
Admissibility of teaching grants.

Private Ref: T.M. dated 15-9-48

P214 from the D.P.D. Re. no: 1600612-48 dated 24-9-48

Please expedite the matter.

SRP

23-10-48

Wm

23/10/48
21/10/48
p214
file to Finance

PC to
Copy to the Commissioner
Corporation of Madras
with a copy of the TM
for the D.P.D. of 21/10/48

22/10/48 23/10/48
T.M.
From: The Assistant Secretary, E.H.P. Dept.
To

The Deputy D.P.D.

Reference Director's T.M. reply RC
no 1600 G.2/48 & 24.9.48 - re payment of
teaching grants to secondary schools under
the Corporation of Madras

Please say whether the estimate of receipts
recharges of the secondary schools under the
corporation of Madras has been received from
the Commissioner of Corporation of Madras has
been received and if not will you kindly arrange
to obtain & furnish the information immediately,
as it is required for considering the proposal
as a Part II scheme for 1949-50.

27/10/48

Office of the
Director of Public Instruction,
Madras.

Telephone Message (By Post) RC.No.1600/G.2/48 dated 29.10.48

80643

From

The Personal Assistant to the
Director of Public Instruction,
Madras.



The Assistant Secretary to Government,
Education and Public Health Department,
Fort St. George, Madras.

REF:- Your telephonic message dated 27th October 1948
regarding payment of teaching grant to Secondary
Schools under the Corporation of Madras.

If the two high schools under the Corporation of Madras
are admitted to aid, the extra cost to Government is esti-
mated at Rs.12,941/- per annum as shown below:

	Half Net Cost.	Fee Concessions.	Total.
	Rs.	Rs.	Rs.
1. Corporation High School, Nungambakkam.	2448	6960	9408
2. Corporation High School, Saidapet.	1949	1584	3533
Total	...	...	12941

Personal Assistant to the
Director of Public Instruction.

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M.T

Handwritten text in Tamil script, likely a reference or subject line.

Handwritten text in Tamil script, continuing the message or providing additional details.

Handwritten text in Tamil script, further details or a signature block.

Handwritten text in Tamil script, possibly a date or administrative note.

Extract of notes from the file relating to Administration
Report - Corporation of Madras - 1946-47. (8-12-1539 LHM)
10/8/48

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xx

Minutes of H.M. (Education).

The progress in education is not much. Elementary education must get greater attention with the Corporation. With regard to secondary education, they are doing practically nothing. With the promise of the Government grant for secondary education conducted by local boards, and I think it applied also to the Corporation, they can start many secondary schools for which there seems to be demand in certain portions of the city.

With regard to adult literacy campaigns, if the Corporation launches upon a drive for adult literacy, I am sure it will have great benefits and I would like the Corporation to think about these problems. The cost for launching upon adult literacy will not be very much but it will yield good results.

T.S.A.
22-6-48.

L.A. Deptt (B).

The file may be sent to E & P.H. u.o. for making suitable additions to Sec. III of the draft review, relating to Education with reference to the minute of H.M. (Education) above.

R.K.
23-6-48

E & P.H.

Suitable additions have been made to the draft review with reference to the minutes of H.M. above. The file may be returned to L.A.u.o.

With reference to 'X' on p. 21 ante, it is submitted that the revised system of grants in aid for secondary schools under local bodies introduced in G.O. No. 975 Edn. dated 10-5-47 does not seem to be applicable to the schools under the control of the Corporation of Madras. The G.O. has not been communicated to the Commr., Corporation of Madras. This may, however, be ascertained by a reference to the D.P.I. Draft T.M. below is for approval.

(Issued as T.M. dated 30th June 1948)

From the D.P.I., p.c. of T.M. dated 6-7-1948.

Please see the D.P.I.'s reply on p. 40 c.f. The Director considers that the revised system of grants in aid should apply to the secondary schools maintained by the Corporation of Madras, also.

It is submitted that prior to 1-1-1947, the Govt. were paying fixed lump sum subsidies to local bodies for the maintenance of secondary schools and the system has been abolished from 1-1-1947 from which date the Government have undertaken to pay grants-in-aid equivalent to one half of the net expenditure incurred on the maintenance of every recognised secondary school under the control of local bodies. The Corporation of Madras was not in receipt of any grant for the maintenance of secondary schools under the fixed lump sum subsidy system and it is not therefore eligible for teaching grant under the revised system of aid. - vide 1435 Edn. dated 15-9-45. The question whether secondary schools under the Corporation of Madras should also be admitted to teaching grant may be

H.M.(Edn) may see on this point. grant may be examined separately. For the present no alteration need, perhaps, be made to the chapter on 'secondary Education' in section III of the draft review. L.A.Deptt. may be requested to send relevant extracts from this file 'M' for further action.

M.V.S.

E & P.H.U.O. 46304-B2/4
15-7-48

M.V.S.
15-7-48

L.A.Deptt.

Please see the note of E & P.H. Deptt. from p.22 above.

The draft order has been amplified with reference to H.M.(Education)'s minute on pp.21-22 ante. It may now issued after approval by H.M.(Edn) (After issue relevant extracts from the file may be sent to E & P.H. Deptt. for further action (vide their request at 'M' above)

The file may be circulated to H.M.(Education) through H.M.(L.A)

R.K.
19-7-48

R.D.P.
20-7-48

H.M.(L.A)

K.C.
21-7-48

H.M(Edn)

1. The paragraph with regard to Adult education may be as follows:

It is necessary that the Adult literacy campaign should be launched within the Corporation. The importance of adult education and adult literacy campaign is all the more because of the adult Suffrage that will be inaugurated under the new constitution. In Bombay, there is an Adult Education Society which is doing tremendous work in this sphere with the help of the Bombay Corporation. I have no doubt that many volunteers will come for this work and other with a small remuneration. While the cost will not be much, it will yield very good results and the Government would like the Corporation to attend to this aspect of education also.

2. Under 'Secondary Education' a new para may be introduced as follows:

It is seen that in addition to the high school at Saidapet which the Saidapet m.l.c. maintained before that was taken up by the Corporation, there only one high school that is being maintained by the Corporation. The Government feel that the Corporation may provide more secondary schools in the city where necessary.

3. I think the facilities which are given to the District Board must be given to the Corporation also especially as there is need for such a great number of high schools within the city. That matter may be taken up separately and put up.

T.S.A.
23-7-48.

L.A.Deptt(B).

Section III of the Draft Order below has been recast as suggested by H.M.(Edn) above. The draft as revised may issue after perusal by E & P.H. Dept. After issue, extracts of H.M.(Edn)'s minutes at pp.21-22 ante and at 'A' above may be sent to E & P.H.Deptt. for necessary action.

R.K.
26-7-48.

R.D.P.
26-7-48

L.A.U.O. 42689-47-6F
27-7-48.

E & P.H.

The draft order may be perused and the file returned to L.A. - In regard to the opening of more secondary schools in the city it may be pointed out that the opening and maintenance of Secondary schools is not an obligatory educational expenditure - vide rule 4- Sch.V Part I to the City Municipal Act but it is open to the Corporation to maintain secondary schools with the sanction of Government.

M.V.S.
6-8-48.

E & P.H.U.O. 55377-B2/48
6-8-48.

/true extract/

Skc 13-8.

C. Natarajan
Superintendent

E & P.H. Deptt.

L.A. may be requested to

furnish copies of this Deptt's T.M d 30-6-48 and the Deptt's reply thereto referred to at A on plants.



E & P.H.U.O.

61528 B1 (as per)

30/8/48

A/47/48

L.A. 34418-13
7-9-48

Copies of the T.M & reply thereto are placed in the file. May be referred to E & P.H. Deptt v.o.



5/9/48

E & P.H.

The file deals with the question of payment of teaching grant to the Corporation of Madras in respect of the secondary schools under its management. please see para 3 of the minutes of H-11 (Edn) corp extracted on p 2 ante.

2/ Prior to 1-1-1947, the govt were paying fixed lumpsum subsidies to local bodies for the maintenance of secondary schools and this system has been abolished from 1-1-1947 from which date, the govt have para 2 of G.O. 8757 dt 10-5-47 read extracted to pay grants in aid equivalent to one-half of the net expenditure incurred on the maintenance of every recognised secondary school under the control of local bodies. The Corporation of Madras was not in receipt of any grant for the maintenance of secondary schools under the fixed lumpsum subsidy system. The question has now to be considered whether the revised system of grants in aid introduced in para 2 of G.O. 8757 dt 10-5-1947 should be made applicable to the Corporation of Madras.

3/ Attention is invited to the remarks of the Dpi extracted on p 17 Cf. The Director considers that as the secondary schools under the Corporation of Madras are recognised and that as all the recognised secondary schools under local bodies are eligible for grants in aid under the revised system the Corporation of Madras should also be entitled to teaching grant. There seems to be no reason why the facilities given to the Dt. Boards and Ml. Councils in the expansion of secondary education should not be extended to the Corporation of Madras also. It is therefore for consideration whether the

61528 BE IV

Corporation of Madras may also be admitted to the benefit of the revised system.

Grant-in-Aid.

The DPJ may be asked to report the extra cost to govt by the grant of the concession. A draft T.M is submitted below for approval.

13/9/48

14.9.48

15.9.48

[T.M to the DPJ 8.20.9.48]

From the DPJ de no 1600 G2/48 8.24-9.48

p19cf p21cf

Please see the Director's reply on p21cf. The further report has not yet been received. He may now be reminded.

2. As this is a new scheme, it seems that the proposal should go forward as a Part II scheme for 1949-50. Pending receipt of particulars from the Commissioner Corporation of Madras, a provision of Rs 10,000 may be made for payment of teaching grants to the Corporation of Madras in 1949-50.

M

27/10/48

A draft T.M is subd below for approval. After issue, the file may be sent to Finance no. for remarks with reference to para 2 above.

27.10.48

27-10-48

27/10/48

Finance T.M

Finance(B.E.IV)

Part II scheme for 1949-50.

Grant to the Madras Corporation in respect of Secondary schools under its management.

Please see the notes on pages 5-6 above.

The Madras Corporation was not in receipt of any grant from the Government for the maintenance of secondary schools under the fixed lumpsum subsidy system. A mere change in the system of payment of grants to local bodies

94687 BE IV

28-10-48

p.5 above

for the maintenance of secondary schools does not seem to be a sufficient justification to make the Corporation entitled to a grant towards the maintenance of secondary schools under its management. This is not the time for admitting fresh liabilities on Provincial revenues.

Further, the extra cost on account of the proposal is not known. Pending receipt of particulars from the Commissioner, Corporation of Madras, E.& P.H. have proposed a provision of Rs.10,000/- for payment of teaching grants to the Corporation in 1949-50. The basis for this estimate is not known. The proposal does not seem to be ripe for consideration as a Part scheme for 1949-50, and also does not seem to satisfy any of the criteria laid down for Part II schemes for 1949-50.

In the circumstances, Finance may advise against the proposal, and suggest that it may be deferred. E.& P.H. may be requested to take orders in circulation including H.M.(Finance) whether the proposal may be brought forward as a Part II scheme for 1949-50.

2.11.48

1.11.48

2.11.48

2.11.48

Prior to the issue of G.O.975,Edn.,dated 10-5-1947, the Government were paying fixed lumpsum subsidy to local bodies towards the cost of maintenance of secondary schools opened prior to 1930. In his telephonic message on p.17 C.F the D.P.I. stated that secondary schools maintained by the Madras Corporation were accorded recognition with reference to G.O.4632,L & M,dated 28-10-1926. No grant seems, however, to have been given to these schools under the fixed lumpsum subsidy system. This means that though there were recognised secondary schools maintained by the Madras Corporation prior to 1930, the Madras Corporation was not

Manp.6 above

given any grants towards the cost of maintenance of such schools, while grants were given to other local bodies which were maintaining similar institutions. The reasons for this difference in treatment are not known. The D.P.I. has referred to two G.Os and a letter of his of 1928. These papers may throw some light in regard to the reasons for not having given any grant to the Madras Corporation for secondary schools under the fixed lumpsum subsidy system.

Whatever the reasons for not having given any grant to the Corporation towards the cost of maintenance of secondary schools may be, the present time seems most ~~inappropriate~~ to consider the question of adding to the recurring liabilities of the Government by sanctioning such grants to the Corporation now. Finance may advise strongly against the proposal. If E. & P.H. wish to press their proposal, they may first put up the G.Os and D.P.I.'s letter of 1928 and also G.O. 4632, L & M, dated 28-10-1926 and indicate the reasons for not having given grants to the Corporation for secondary schools so far.

Another point to be noted in this case is that proposals to be treated as Part II Schemes for 1949-50 should have reached the Finance department in a complete form before the 1st November 1948 - see para 62 of the Budget Manual. Every Part II Scheme should be accompanied by an estimate of additional expenditure in the same detail as ⁱⁿ Part I estimates and information should be given as to the ultimate cost of the scheme as well as the cost in the budget year - see para 58 of the Budget Manual. In the present case, an estimate of the additional expenditure is not yet available. The proposal of E. & P.H. to make a lumpsum provision of Rs 10,000 in B.E. 1949-50 is not in order. Under para 27 of the Budget Manual, lumpsum provisions should not as a rule be made in the Budget Estimates. The proposal is not therefore in a fit stage for consideration as a Part II Scheme for 1949-50. It may be deferred.

Please see the notes of the Finance Dept on pp 6-8 ante
2 The Cos quoted by the DP I are put up. Attention is solicited to the notes connected with G.O no 873 dated 25.2.28 & G.O no 1435 Edu of 15.9.45

3 Prior to 1.1.47, the Govt were paying only fixed lump sum subsidies to certain secondary schools under the management of district boards & municipal Councils opened prior to 1930. The policy has now been changed. The Govt have undertaken to pay teaching grants to all recognised secondary schools under local bodies on the basis of half net cost irrespective of the financial position of the local bodies. The question for decision now is whether the same concession should not be extended to the Corporation of Madras also - the grant of the concession will encourage the Corporation to provide add facilities for the Secondary education of boys & girls within city limits - vide portion marked X in H.M. minute on page 1 ante and para 2 on page 2 ante
4. The DP I has furnished an estimate of the extra cost involved in admitting the schools under the Corporation of Madras to aid - the extra cost is estimated at Rs 129000 annually per annum. This Dept may press that the question of giving a grant to the Corporation of Madras for the maintenance of the two secondary schools being considered as a Part II Scheme for 1949-50.

The file may be sent to Finance for remarks from Bureau. Through L.A. The latter Dept may be requested to note on the financial position of the Corporation & pass on the file to the Finance Dept. treating it as special.

The file has been sent to the Dept. for noting on the financial position of the Corp of Madras. with reference



E.A.P.H.W.O.
61528-3B1
12-11-48

11/11/48

12/11/48

6 NOV 1948

7/11/48

3.11.48

to the proposal of E.P.H. Dept. to make
 provision for the grant of a subsidy to the Corp.
 for maintenance of ~~secy. schools~~ during
 1949-50

The finances of the Corp. are not
 satisfactory. The B.E. as presented by it
 shows that its income in the current year
 is Rs 1.72 Crores against an expenditure
 of Rs 1.74 Crores, thus revealing a deficit
 of about Rs 2.00 lakhs. However the income
 of the Corp. is expected to improve in
 the coming years. Consequently on the
 extension of its limits in 1946. Any financial
 aid to the Corp. at present will be
 most welcome. With these remarks the
 file may be passed as to Fin. Dept.

M

The proposal of
 E.P.H. on p. 9 above is
 supported in this dept.

12.11.48
 fin ~~Ext~~
 D/o 15/4

Finance (B.E. IV),

(Previous Finance notes on pages 6-8 above).

Please see the further notes on pages 9-10 above.

E. & P.H. press that their proposal for ~~giving~~ a subsidy
 to the Madras Corporation for the maintenance of the two
 secondary schools may be considered as a Part II Scheme for
 1949-50 on the ground of the change of policy in regard to the
 payment of teaching grants to recognised secondary schools under
 local bodies.

It is seen from the papers at (X) and (Y) that on both



the occasions, in 1928 and again in 1945, the D.P.I. did not
 recommend the request of the Corporation for the grant of a
 subsidy for the maintenance of the Corporation High School.
 The Govt. accepted the D.P.I.'s recommendation. The finan-
 cial position of the Corporation was ^{then} satisfactory, and it was
 also considered that the amount spent by the Corporation on
 secondary education was nothing when compared to the
 Corporation's income. The same reasons may ^{in effect} be adduced even
 now for ~~advising~~ ^{advising} against the grant of a subsidy to the Corpo-
 ration for the maintenance of secondary schools. (It is
 stated that though the B.E. as presented by the Corporation
 reveals a deficit of Rs 2 lakhs, the income of the Corpo-
 ration is expected to improve in the coming years consequent
 on the extension of its limits in 1946.) Though the present
 policy of the Government is to pay teaching grants to all
 recognised secondary schools under local bodies on the basis
 of half net cost irrespective of the financial position of
 the local bodies, this department ^{has} considered that the
 present time seems most inopportune to consider the question
 of adding to the recurring liabilities of the Govt. by
 sanctioning such grants to the Corporation now, and therefore
 advised strongly against the proposal. The cost is now estimated
 at Rs 12,900 per annum.
 For orders whether Finance ^{may} adhere to the view
 already expressed.

3. If E. & P.H. still wish to press their proposal,
 they may be requested to take orders in circulation
 including H.M. (Finance) whether the proposal may be brought
 forward as a Part II Scheme for 1949-50.

As already pointed out in the Dept. Memo
 on page 7-8 above, the Corporation was not getting grants
 for its secy. schools under the existing policy, and
 the change in policy referred to in the E.P.H. proposal
 on page 9 above was therefore no application to
 Madras Corporation.
 Though the cost is now estimated at

p 67 (X)

p 10 above

* This is according
 to the Budget. The
 actuals do not show
 a deficit in previous
 years though the Budget
 says so.

A on p. 8 above

16/11/48

16/11/48

E.H.H. BV

Please take 50 rupees
up to immediately
Mundole no minutes
7/12/48

Part II Scheme for 1949-50.

[Subject. Teaching grants to secondary schools under the Corporation of Madras.]

Summary.

Head of account	Item of expenditure	Ultimate cost recurring Rs	Cost 1949-50 Rs
37. h. Education - Secondary	Teaching grants to Secondary		
Grants to local bodies for	Schools under the Corporation		
Secondary education -	of Madras	12,900	12,900.
A. Ordinary areas. 1			
Teaching.			
	Total	12,900	12,900

The Govt were paying fixed lump sum subsidies towards the cost of maintenance of secondary schools opened by local bodies before 1930. This system was abolished as from 1st January 1947 and the system of payment of teaching grants to all recognised schools under local bodies on the basis of half the approved net cost of maintenance of the institutions in the preceding financial year was introduced instead, as in the case of aided secondary schools under private management.

2. There are two high schools under the Corporation of Madras - one at Nungambakkam + the other at Saidapet. Although the schools were recognised by the Director of Public Instruction as early as 1926, they were not admitted to aid under the fixed lump sum subsidy system. The Director of Public Instruction has now recommended that the secondary schools under the Corporation of Madras may also be brought into line with secondary schools under local bodies in the matter of aid and that teaching grants may be paid to the two high schools from 1948-9.

G.O. 4632 XDM (2)
28-10-1926

page 1 and 13

H.H. 973

101-22218

11-11-5

3. The question is one of principle. This Dept considers that the Corporation of Madras should ~~not~~ be treated in the same way as other local bodies in the matter of aid for secondary education. The Govt have expressed their opinion that the Corporation should provide more secondary schools in the city where necessary. If the Secondary Schools are admitted to aid, it would enable the Corporation to provide more facilities for secondary education. This Dept accept the Director's ~~own~~ proposal. They this Dept ~~recommend~~ that a provision of Rs 12,900 may be included in the BE for 1949-50 for payment of teaching grants towards the net cost of maintenance of the two high schools ^{commencing from} the current year.

Done
4/12/48

M
4-12-48

W
6/12/48

M.V. Subramanian

PART II SCHEME FOR 1949-50.

Subject:- Teaching grants to Secondary Schools under the Corporation of Madras.

24

Summary.

Head of account.	Item of expenditure.	Ultimate cost Recurring Rs.	Cost in 1949-50. Rs.
37.h.Education - Secondary Grants to local bodies for Secondary education - A. Ordinary areas- 1 Teaching.	Teaching grants to Secondary Schools under the Corporation of Madras ..	12,900	12,900
	Total ..	12,900	12,900

The Government were paying fixed lump subsidies towards the cost of maintenance of secondary schools opened by local bodies before 1930. This system was abolished as from 1st January 1947 and the system of payment of teaching grants to all recognised schools under local bodies on the basis of half the approved net cost of maintenance of the institutions in the preceding financial year was introduced instead as in the case of aided Secondary Schools under private managements.

2. There are two high schools under the Corporation of Madras one at Nunganbakkam and the other at Saidapet. Although the school at Nunganbakkam was recognised by the Director of Public Instruction as early as 1926, it was not admitted to aid under the fixed lump sum subsidy system. It is proposed that the secondary schools under the Corporation of Madras may also be brought into a line with Secondary schools under local bodies in the matter of aid and that teaching grants may be paid to the two high schools from 1948-9.

3. The question is one of principle. This Department considers that the Corporation of Madras should be treated in the same way as other local bodies in the matter of aid for Secondary education. The Government have expressed their opinion that the Corporation should provide more secondary schools in the city where necessary. If the Secondary Schools are admitted to aid, it would enable the Corporation to provide more facilities for secondary education. This Department recommends that a provision of Rs.12,900/- may be included in the Budget Estimate for 1949-50 for payment of teaching grants towards the net cost of maintenance of the two high schools commencing from the current year.

M. V. SUBRAMANIAN-6-12-1948.

es/

~~ED~~
~~BT~~

Extract from the proceedings of the SFC

2. Teaching grants to secondary schools under the Corporation of Madras.

Negatived

Maybe air related to M.L. (200) for orders as to whether the matter will be pressed at the meeting of the Cabinet

652
26-1-49

26-1-49

S. by
H.M. (C.A.) (W.)

may be accepted

ISA

29-1-49



A draft order is submitted below for approval. Finance may see before issue

E.P. H.W.O.

6528-5/482
2-2-49 1-2-49

2-1-49

Finance

Fin (Exp. A)



The notes and order in circulation above and the draft order below may be perused and the file returned to E.P.H.

Fin. 6534 E.A. 1
21/2/49

2-2-49

21/2/49 E.P.H. (B1)

May issue.

21/2/49

S. by
W.P.



Exhibit from the proceedings of the 88th

~~CONFIDENTIAL~~

It is noted that the information
contained in the report of the



A draft order is submitted below for

approval of the

(S-123) inf

The order is submitted for
approval of the

P-34