Govt. H.27—60,001—17-11-48.

E. & P. H. (1949) Department.

(1) Ms SERIES.

Class IV

G.O. NO.	2231. Edn.
Dated	12-7-49.

(12)

[Despatch Abstract.]

Libraries — Provision (in the budget estimates for 1949-50) for ~~grants to public libraries~~ the payment of equivalent contribution under Sec 13(3) of the Madras Public Libraries Act, 1948 — Papers recorded.

Back Papers.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

Further Papers.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

2231/49

Government of Madras.
Education and Public Health Department.

...

NOTE FOR THE CABINET:

Subject: The Madras Public Libraries Bill.

...

It has been felt for some time that the libraries in this Province should be regulated. They are now distributed in a haphazard fashion throughout the Province. There are no regulations governing these libraries and their growth has not been on any well defined or well directed lines. The result has been that various types of libraries in villages and towns have had a spasmodic growth. In some places, they are fairly good and in most other places they are not and have only a few books. The libraries are xxx a potent agency for development of adult education. By the words 'adult education' is meant not only adult literacy but also the education of man or woman in many of the important aspects of knowledge. Without such a scheme for adult education a nation cannot keep pace with the times and so, in the interest of maintaining a high level of knowledge in our men and women in this country, it is necessary that libraries should be organised on proper basis. And so, a library enactment is necessary today to make the present libraries work on well defined lines and to start new libraries in the various portions of the Province in an organised manner. It is the intention of Government to co-ordinate the library system with the general scheme for educational institutions. This will, while saving a lot of unnecessary expenditure, help to make both these departments more efficient.

2. Provision has been made in the bill for:-

(1) the appointment of a Director of Public Libraries;
(2) constitution of a Central Library;
(3) constitution of a Provincial Library Committee to advise Government on matters relating to the library system;
(4) constitution of Local Library Authorities for the Province, viz., Corporation of Madras for the City, Municipal Council for the area of a Municipality and District Board for the area of a District Board including the area of a Municipality with a population of less than 30,000;
(5) constitution of 'Library Committees' and 'Local Library Committees' based on the local requirements by the Local/Authorities;
(6) establishment of public libraries by the Local Library Authorities and appointment of salaried officers to man them.

/Library

3. With the Director of Public Instruction as the head of the library system, it is proposed to appoint a Deputy Director of Public Instruction to assist him. The Deputy Director of Public Instruction in charge of libraries will be assisted for the present by a staff of one Superintendent, one Upper Division Clerk, one Lower Division Clerk, one Typist and three peons. The Librarian, Connemara Public Library, will be in charge of the Central Library. The Connemara Public Library will be converted into the Central Library. The Provincial Library Committee will be set up by Government and it will consist of about 15 to 20 members

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sectio 12, sub-section (2).

and will meet three or four times a year. The expenditure on the foregoing proposals will be met from the Provincial revenues in addition to the contributions and special grants that may be made to the Library Funds of the Local Library Authorities.

4. The Local Bodies in the capacity of Local Library Authorities have to incur expenditure on the establishment of public libraries and provision of buildings wherever necessary, equipment, and salaried officers for these libraries. The incidence of cost of District, Taluk and Town Libraries will be on the Local Bodies. The proposal for the levy of a 'Library Cess' will meet the expenses of the Librarians. The pay of the District Librarian will be on the Grade of L.T.teachers and that of the Taluk and Town Librarian on the secondary grade. These librarians are to be appointed only when the libraries are started and not for purposes of their organisation. Till libraries are started, the District Educational Officers will carry on the library work in the Districts necessary assistance being given to them when the work increases.

5. The Local Library Authorities are expected to maintain 'Library Funds' and to credit to them any amount which may be transferred from the general funds of the Local Boards which they represent. These Library Funds are also credited with any amount that the Provincial Government may contribute and any special grants that they may make for specific purposes.

6. The Director of Libraries will be vested with the management of the Central Library and the Superintendence and direction~~direct~~ of Public and Aided Libraries. He will be required to submit an annual report to Government on the working of the library system. The inspection of libraries will be done by Government Officers as at present in the Education department. The Government will exercise a general control over the working of the library system by the Local Library Authorities.

7. The Legal Department has prepared a draft Bill in accordance with the provisions set out in paras 1-6 above. A copy of the Bill is attached. The Legal Department has stated that clause 8(e) of the Bill would require modification. The remarks of that department on this point are extracted below:

"The Local Library Authority has been given power to appoint and punish or dismiss officers in service. This is not however consistent with the provisions of the parent Act which confers these powers in most cases either on the Executive Authority or on appointment committees. It is only in a few exceptional cases that these powers will vest in the municipality or District Board. Clause 8(e) seems therefore to require some modification".

It is proposed to agree to the alteration of this clause as suggested by Legal. L.A. Department has suggested that in order to induce local bodies to levy the library cess, Government may give them grant equal to the amount realised by the levy of the cess and a provision to this effect may be made in the Bill. This Department and Finance are not in favour of the proposal as it will throw considerable additional expenditure on Provincial Revenues.

8. The file on the subject was circulated to H.M.(Edn.), H.M.(Fin.), H.P.M. and H.M.(L.A.) for orders whether the proposals might be placed before the Cabinet: H.M. (Edn.) minuted as follows;-

"The present provision made in the Budget is Rs. 75,000/- for general libraries and a lakh and twenty thousand or so for firka libraries. The note at the bottom of page 38 is, I presume, the extra expenditure over that. With regard

p.t.o.

to the contribution from the Provincial finances, I suggest that it may be referred to the Cabinet for suggestion.

The Bill may be referred to the Cabinet."

T.S.A(vinashilingam),
9-10-1947.
H.M.(Edn.)

H.M.(Finance) minuted as follows:

"The basis of equivalent grants helps only advanced Districts. Backward districts remain backward. Further they would be located mostly in municipal towns, the rural side is not likely to be benefitted by it.

2. Instead of a Deputy Director, a District Educational Officer would do. Let Cabinet discuss."

B.G(opala)R(eddy),
12-10-1947
H.M.(Fin.)

H.P.M. minuted as follows:

"This may be put up for the next Cabinet."

O.P.(Ramaswamy),
15-x-1947
H.P.M.

9. The extra expenditure involved in the proposal is Rs.80,200/- recurring and Rs.1 lakh non-recurring as per details in the Annexure. This estimated cost does not take into account the provision made in the Budget for grants to Public Libraries i.e.Rs.75,000/- for 1947-48 and Rs.1,14,600/- for the establishment of Central Libraries in the firkas selected for intensive rural reconstruction.

10. H.M.(Edn.) has minuted that the question of contribution from Provincial funds to the Library Funds as required by clause 12(1)(f) of the Bill should be left for the decision of the Cabinet. H.M.(Fin.) has suggested that a District Educational Officer may be appointed instead of a Deputy Director, to assist the Director of Public Libraries in the discharge of his duties enjoined by the Bill. A decision on these two points is required. It is also for orders whether legislation may be undertaken on the lines indicated in the draft Bill prepared by Legal Department with the alteration suggested by them in paragraph 7 above and also what further principles, if any, should be emboidied in the Bill.

M.V.Subramanin,
Secretary to Government.

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Annexure

STATEMENT OF EXTRA COST:

	Recurring. Rs.	Non-recurring. Rs.
1. Appointment of Deputy Director for Libraries and staff.	24,600	
2. Establishment of a Central Library.		
(1) Librarian (Diff. of pay)	900	
(2) Books.	25,000	
(3) Buildings.		1,00,000
3. Provincial Library Committee.	3,000	
4. District Libraries 26 L.D.Clerks under 26 D.E.Os.(at a later stage if necessary.	26,700	
5. Dist.Librarians,Taluk and Town Librarians.	Nil.	
Total.	Rs.80,200	Rs.1,00,000

section 12, sub-section (2)".

Extracts of n.f. relating the Public Libraries Bill.

In the District Board area, the land cess is levied at 2 annas in the rupee of the annual rental value of all occupied lands in the Dt. The Library cess may either be levied in the form of surchange on land cess or as an independent tax on the annual rental value of occupied lands in the Dt. The total land revenue of the Province is about Rs.8,72,74,128. The land cess realised by all Dt. Bds. in the Province is about Rs.1,09,09,266. If Library cess is levied as surcharge on land cess, at 3 pies per rupee of land cess the income which may be realised will be about Rs.1.50 lakhs. If, on the other hand, the cess is levied as an independent tax on the land revenue at 3 pies per rupee of land revenue the net income realisable is about Rs.13 lakhs. Orders may be obtained in circulation as to how the levy of the Library cess should be regulated. ~~The case may be first be sent to L.A. u.o. for remarks with reference to 'A' on page 44 ante.~~

The decision of the Cabinet is that the Library cess should be levied at 3 pies on house tax of Re.1 and above. Assuming that the library cess will be levied as surcharge on property tax in municipalities and on land cess in Dt. Board areas the total amount that will be derived by the levy of the library cess will be as follows:-

	Rs.	Income from library cess. anticipated.
(1) Municipalities: Total property tax collected	65,28,870	1.00 lakhs
(2) District Boards: Total land cess collected	1,09,09,266	1.50 lakhs
(3) Panchayats: Total house tax collected:	25,17,203	0.40 lakhs.
		2.90 lakhs.

The total income from library cess will be about Rs.2.90 lakhs.

* * * * * *

H.M. note "The Provincial Government shall contribute to the Library Fund maintained by every Local Library Authority other than the Local Library Authority for the City of Madras, a sum not less than the cess collected under sectio 12, sub-section (2)".

This provision excludes the city of Madras from getting the benefit of an equal contribution. The collection of the cess for the whole province is expected to be about Rs.two lakhs and for the city about Rs.50,000. The city members have told me that they are tabling an amendment that this cess must be paid to the city also. To enable me to come to a conclusion over this matter, I would like to have the view of H.M. Finance and H.Pr. in the matter. If we are to accept the amendment, the commitment will be about Rs.50,000.

T. S. A [VINISILINGAM] CHETTIYAR

x x x x x

The Bill has been passed into law in the Council. I think it will have to be approved by the Governor before finally it becomes law. As it involves taxation, I don't know whether it will have to go to the assent of the Governor-General also.

I believe the Bill may be brought into effect from the next financial year. In that case, provision must be made in the Budget for giving a like amount to the cess collected in the districts as library cess.

Before bringing into effect the Bill throughout the Province, the rules will also have to be framed. The Dept. may go into the matter as to in which matters the rules will have to be framed and put up proposals. I think we may appoint a small Committee to go into the rules and draft them. The Madras Library Association may be useful in that. After the matter is put, we may also invite the help of Mr. S. R. Ranganathan in the matter. Any other matters that may have to be gone into before the Bill is brought into effect may also be examined.

T. S. A [VINISILINGAM] CHETTIYAR
Edn.& P.H. Deptt.

H.M.(Education) has recently sent round a note, in connection with the Libraries Act which has just been passed, that all administrative arrangements for bringing the Act into force by the 1st of April 1949 should be got ready in time and that the rules which it would ne necessary to lay down for that purpose should also be got ready

ready in time and that the rules which it would be necessary to lay down for that purpose should also be got ready in time. He desires that the matter should be dealt with most expeditiously. In particular, the question should be examined whether the officer of the grade of the D.E.O. who has been sanctioned for work in the Director's office connected with the administrationof the Bill can be appointed even now, in order to do the work of getting the Rules framed and attending the other preliminary administrative arrangements.

M.V.S.
27-11-48.

(Please see the Minutes of H.M. Edn. on pp.88-89 ante.

Portion 'A' of the H.M.'s note:

It is submitted that the assent of theGovernor-Genera is not necessary in connection with the taxation provisions in the Bill. But in letter No.4687-C-2/47 dated 8-11-47, this Govt. brought to the notice of the Govt. of India that certain amendments were contained in the Bill relating to the Press and Registration of Books Act, 1867 and these amendments dealt with a subject included in entry 17 of the concurrent Legislative list viz.("Books and Printing Presses). In reply, the Govt. of India state that they had no objection to the proposed amendment to the Press and Registration of Books Act, 1867. They however observed, that it was presumed that the Bill in question when passed by the Provincial Legislature would be reserved for the assent of the Gover-General under sec.75 & 76 read with sec.107(2) of the Govt. of India Act as adapted.

As the Bill has now been passed by the Legislature action with ref. to X above will have to be taken.

Portion 'B' of H.M. Note: Action will be taken separately to make the necessary provision in the next year's Budget treating this as a Part II Scheme for 1949-50.

Portion 'C' of H.M. Note and the Secretary's Note

p.t.o.

Note on p 89 ante :-

It is for orders whether the further action proposed therein may be taken up after the assent of the Governor-General is received to the Bill.

The file may be circulated to H.M. Edn. for perusal before the file is passed on to Legal for necessary action with reference to X above p.91 ante)

T.D.
27-11-48 Legal have called for this file for taking necessary action with reference to Secretariat Instruction 43. According to this Instruction, the Bill as passed by the Depts. concerned(this Deptt., L.A. and Finance in this case) before circulation to H.E. the Governor through the Minister in charge (H.M(Edn.) H.M.(Finance) and H.Pr. H.M(L.A) has also to see the case. The Bill has also to be reserved for the assent of H.E. the Governor-General.

This file may be sent to Legal after the notes from page 91 ante are seen by H.M.(Edn.).

V.R.

M.V.S.
29-11-48.(M.E.

Yes. With reference to the provisions of the Copyright Act, the Bill may be sent to the Governor-General for his approval, after H.E's approval is received.

With regard to 'A' above, since the approval of the Governor-General is merely formal, we may go ahead with the further action to be taken in the formulation of rules, etc.

T.S.A.
29-11-48.

The file may be sent to Legal. Necessary extracts will be taken for taking further action with reference to H.M's minutes.

T.D. V.R.

MVS.V.
30-11-48. Legal.

Extract given 4.12.48.

P.T.6

The Madras Libraries Bill has been passed into law by both the Houses of Legislature. Further action has to be taken as to the preliminaries before the Act is actually brought to force. These points are examined below:-

2. (ii) As the Bill contains certain amendments relating to the Press and Registration of Books Act, 1867 and as these amendments deal with a subject included in entry 17 of the concurrent Legislative list viz. ("Books and Printing Presses"), the Bill has to be reserved for the assent of H.E. the Governor-General. Action in this direction is being taken by Legislature department to whom the original file has been sent.

3. (iii) As the Bill is to be brought into effect from the next financial year, H.M. has directed that provision must be made in the Budget for giving a like amount to the cess collected in the districts as library cess.

4. So far as the cess is concerned, H.M. has minuted that the collection of cess for the whole Province is expected to be about 2 lakhs and for the city Rs.50,000. As Govt. are not to give any equivalent contribution to the Corporation of Madras, a provision of Rs.2 lakhs may be made in the B.E. for 1949-50. as cess contribution under section 13(3) of the Librarian Bill. This proposal for the additional provision will has to be treated as a Part II scheme.

5. It may be noted in this connection that a provision of Rs.2 lakhs has been proposed in the Budget for next year for grants to public libraries under local bodies, panchayats, private associations and gramasangams. This provision does not include the provision of Rs.1,14,600 for the maintenance of Central Libraries in the firkas selected for intensive rural reconstruction. Besides, during 1949-50, a provision of Rs.15,000/ has been proposed for the establishment of libraries for nine more firkas. Under section 13(2)(c) of the Libraries Bill, Govt. may make special grants for any specific purpose connected with (e libraries. It is presumed that these sums provided in

10 -10- BG1

in the budget may be utilised for this purpose even ~~upto~~ after the Library Act comes into force.

6. Besides the provision for 'library cess' referred to in para 4 above, it is submitted, that when the Library Act ~~XXXXXXXX~~ comes into effect, it is proposed to appoint Dy. Dir. of Public Instruction in charge of libraries to assist the D.P.I. (Director of Public Libraries) and he will be assisted by a staff of one supt, one U.D. clerk, one L.D. clerk one typist and three peons. A recurring expenditure of Rs.24,600 'A' has to be provided for this ~~XXXXXXX~~ purpose. As for the library staff in Dt. Libraries etc. and other expenditure connected therewith, the Local Library authority will be held responsible. As regards A above, this may be treated as a Part II scheme for 1949-50. also.

7. Finance may be be requested to suggest an appropriate head to indicate these items of expenditure. & offer their remarks. ~~[illegible]~~.

The decision of the Cabinet was to appoint a D.E.O and not a ~~Dy. D.P.I.~~ (Papers in pp 1-3 the main file sent to Legal)

7-12-48

para 3 on p.1 ante

p.3 ante

But till the libraries are started, the DEOs have to carry on the library work. ~~and~~ The note for the Cabinet provides for the appointment of a clerk in each DEO's office. The DEO will be the Secretary of the local Library Authority - vide clause 5(ii) of the Bill.

p3 ante

J.D. 7-12-48

Finance may be requested to advise (D on p9 ante & page 3 ante) whether the necessary provision should be included in Part II of the next year's budget or whether the question of provision of funds should be taken up only after the Act has been ~~taken~~ brought into force, by moving a supplementary estimate of expenditure before the legislature. They may also be requested to advise whether a special Officer of the grade of DEO and the necessary staff may be employed now for the framing of rules and for attending to the other preliminary administrative arrangements.

X on p.7 ante

7-12-48

S of Fin [illegible]

E. & P.H. U.O. No. 89548-1 C2, 8-12-'48 (with a linked file)

ADDITIONAL DEPUTY SECRETARY 104994 B.G. DEC 1948 FINANCE DEPARTMENT

Finance (B.G.) Dept.

Please see the note of E.&.P.H. on pp.9-10 above.

E.&.P.H. Dept. have sent the case to Finance for remarks on the following points:-

(i) whether the contribution payable by Govt. under clause 13(3) of the Madras Public Libraries Bill 1948 should be treated as a Part II Scheme.

(ii) whether the grants now made to Libraries including those in the firkas selected for intensive rural reconstruction may be utilised in addition to the contribution referred to in item (i) above and

(iii) whether the proposals for the appointment of staff connected with the administration of the Bill should be treated as a Part II Scheme.

These are dealt with below.

para 4 on p9 above

para 5 on pp9-10 above

para 6 on p10 above & E.P.H. Asst. Secy's note on p10 above

para 2 on p9 above

2. Item (i) in para 1 above.- Contribution payable by Govt. under clause 13(3) - The Bill has been passed ~~far~~ by both ~~the~~ Houses of the Legislature and is awaiting the assent of ~~the~~ H.E. the Governor-General, and it is to be brought into force with effect from the next financial year. It may be assumed that H.E.the Governor-General will give ~~the consent~~ his assent before the close of the current year and that it will be possible to bring the Act into force from the beginning of the next financial year. ~~and~~ Necessary provision for Govt. contribution to the Libraries may therefore be made in Part I of the Estimates for next year, as it is authorised by an Act of the Legislature. It may be mentioned that contribution payable to Local Bodies under section 37 of the Elementary Education Act 1920 is ~~also~~ made in Part I of the Estimates from year to year & it is not treated as a Part II Scheme.

9-12-48

3. Item (ii) in para 1 above - Grants to Libraries after the Act is brought into force.- Under Clause 13(2)(c) of the Bill, the Govt. may make special grants for any specific purpose connected with the libraries. This is only permissive, i.e. ~~but~~ it ~~does not seem to be~~ is not obligatory on the part of the Govt. to sanction special grants to Libraries. Proposals for such grants will therefore have to be treated as Part II items. ~~XX XXX XXXXXXX~~ It is understood from E.&.P.H. Dept. that they have proposed a total provision of Rs 3,29,600 in Part II of the Budget for next year for pay-

(S) p6

X All the items in paras 5 on p9 above are proposed as Part II Schemes 9-12-48

2,00,000
1,14,600
15,000

12

Part II

ment of grants to Libraries and that 3/schemes have been proposed for the purpose. ~~In view of the fact that the payment of grant under the Libraries Bill is only permissive,~~ E.&.P.H. may be requested to consider whether the total amount of the Part II Schemes should not be reduced by at least Rs 2,lakhs which is the contribution payable under clause 13 of the Bill.

RD 9.12.48

4. Item (iii) in para 1 above - The appointment of a Special Officer and other staff connected with the administration of the Act is not contemplated in the Bill. The proposal will normally have to be treated as a Part II Scheme for 1949-50. But as E.&.P.H. consider it necessary to appoint a Spl. Officer of the grade of D.E.O. and the necessary staff for framing of rules and for attending to other preliminary administrative arrangements in the current year, they may be requested to treat it as a 'New Service', and obtain a supplementary grant for the purpose in the current year. There is no objection to the appointment of the staff in advance of the formal approval to the Bill, if sanction is accorded after obtaining the appropriate financial provision. Reference to S.F.C. & Cabinet may be waived and the procedure for extraordinary urgent cases may be followed.

EPH Asst Secy's note on p10 above

RD 9.12.48

M

The cost will exceed Rs 2,500 p.a.

9.12

5. The charges relating to the administration of the Library Bill may be recorded under a separate sub-head of account "Charges on account of the Madras Public Libraries Act 1948" to be opened under the minor head "37. Education -r. Miscellaneous- A. General -(i) Excluding Post-War Reconstruction". The following sub-heads of appropriation and detailed heads may also be opened under the sub-head of account:-

RD 9.12.48

Sub-heads of appropriation	Detailed heads.
Pay of Officers	-
Pay of Establishments	-
Allowances	Allowances of Officers Travelling and other compensatory allowance. Dearness allowance. Allowances of Estts. Travelling and other compensatory allowance. Dearness allowance.
Contributions under section 13(3) of the Madras Public Libraries Act, 1948. Special grants	
Other Charges.	Contingencies ~~Service postage and telegrams.~~

E.&.P.H. may be requested to suggest the ~~necessary~~ alterations to be made in Part I of the Estimates on or before 15th ~~20th~~

RD 9.12.48

13

December 1948.

6. With the above remarks, the file may be returned to E&P.H. Dept.

9/12/48

RD 9.12.48 ~~Asst~~ S

9/12/48

The obligatory contribution to be made under clause 13(3) of the Bill will be provided for in Part I of the budget and the point mentioned in the 'Note for the Cabinet' in connection with the budget.

2. To what extent contributions should be made for libraries over and above the statutory contribution is a question of policy. When H.M.(Edn.) discussed the matter with me one or two days ago he said that no further grants to libraries maintained by local bodies were contemplated, but that grants will have to be continued in respect of libraries maintained by private institutions, colleges &c.

The Part II scheme note may be restricted to grants to be made to such institutions. The cost on account of the special libraries in the selected firkas may also be included, but in showing the total cost the amount, if any, that will be met from the Village Reconstruction Fund may be allowed for.

EPH

92506
10 DEC 1948

Fin U.O 104994 B948-1
9-12-48.

Please see Fin. note on pp.11 to 13 ante. The Fin. Dept. have been asked to offer their remarks on the following three points:-

(i) whether the contribution payable by Govt. under clause 13(3) of the Madras Public Libraries Bill 1948 should be treated as a Part II Scheme;

(ii) whether the grants now made to Libraries including those in the firkas selected for intensive rural reconstruction may be utilised in addition to the contribution referred to in item (i) above; and

(iii) whether the proposals for the appointment of staff connected with the administration of the Bill should be treated as a Part II Scheme.

2. As regards item (i) above, Finance observe that as the Bill has been passed by both the Houses of Legislature and is awaiting the assent of the H.E. the Governor-General and as it is assumed that the H.E. the Governor-General will give his assent before the close of the current year, so that it will be possible to bring the Act into force from the begining of the next financial year, necessary provision for the Govt. contribution to the Libraries may be made in Part I of the Estimate for the next year. They also request that necessary alterations to be made in Part I of the Estimate may be intimated on or before the 20th December 1948. This may be done.

3. In regard to item (ii) above, it is submitted that the statement of Finance at 'A' on p.11 ante is not quite correct as a total provision of only Rs. 2,15,000/- has been proposed for Libraries in Part II of the Budget for next year. A provision of 1,14,600/- has been made in Part I of the Budget for the maintanence of Central Libraries in the firkas selected for the intensive Rural reconstruction. In this connection attention is invited to para 2 of the Fin. Secretary's note on p.13 ante.

P.T.O.

According to Fin. Secretary's note dated 9-12-48 as the result of his discussion with H.M(Edn.), no further grants to Libraries maintained by local bodies should be given, but that grants will have to be continued in respect of libraries maintained by private institutions, Colleges etc.

4. ~~With reference to 'X' above~~, it is presumed that Govt. grants to Libraries maintained by local boards, Municipal Councils and Panchayats will have to be discontinued in future and that grants to libraries maintained by private associations, Co-operative Societies and Gramasanghams will have to be continued. It is also observed from the note of the Fin. Secretary, that provision for grants to Special libraries in selected firkas may also be included. In regard to libraries maintained by schools and colleges under private managements, the payment of grant will be governed by Grant-in-Aid Code and these categaries of libraries need not perhaps be considered in this file.

5. Provision has to be made only for the grant to the Libraries maintained by the private associations, co-operative societies and Gramasanghams. With ref. to proposals submitted by the D.P.I. for the disbursement of grants to libraries for 1948-49, the following amounts are proposed to be distributed to:-

Libraries maintained by Private Associations. and Co-operative societies	..	Rs. 30.400/-
Gramasanghams	..	13,175/-
		43,575

The D.P.I. has also forwarded proposals for distribution to 39 more Gramasanghams which have not yet opened Libraries. The matter is under separate consideration. If the grant is proposed to be given to them also ~~which~~ it will work out Rs.3,900(39 x 100 each)

6. On this basis, a provision of nearly Rs.50,000/- ~~nearly~~ only will have to be provided for Library grants to public libraries during 1949-50 instead of 2 lakhs of rupees already proposed in connection with the Part II Scheme. Fin.Deptt. may be informed accordingly.

This excludes the provision of Rs 11300 for the Firka Dev. Libraries

7. As regards the appointment of Specl. Officer and other staff connected with the administration of the Act, the proposal will have normally to be treated as a Part II scheme for 1949-50. But as it is assumed that the Act will come into force from the beginning of next financial year, a

appointed immediately to do the work of getting the rules framed and attending the other preliminary administrative arrangements. The Special Officer will be assisted by a staff of 1 Superintendent, 1 U.D. clerk, 1 L.D. clerk 1 typist and 3 peons. It is estimated that it will cost Rs.24,600/- recurring per annum. In view of the urgency, even treating the proposal as a "New Service" in the current year, reference to Standing Finance Committee and the Cabinet (as the cost exceeds Rs.5,000/- per annum recurring) will have to be waived and the procedure for extremely urgent cases will have to be followed again in this course. Fin.

8. The file may be circulated to H.M(Edn.), H.M(Fin.) and the Hon.H.Pr. for orders as to 'A' above.

Extracts taken. File circulated. 11.12.48

The question re: the staff may be taken up separately. Finance may again see the case with reference to . from 6 on page 16 ante. Firka Dev may also see from the case

13/12/48

E.&P.H.W.O.No. 8954-2C2. 13-12-'48.

ADDITIONAL ASSISTANT SECRETARY TO GOVERNMENT 13 DEC 1948 7287 FIRKA DEVELOPMENT DEPARTMENT

Firka Dev. Dept. III.

To A.S.

Please see the notes of E. & P.H. and Fin. at pp.9-17 above. The file has been sent to this Dept. with reference to portion marked 'Z' and 'A' at p.13 ante, in which the Secretary, Fin. Dept. has noted as follows:-

> "The cost on account of the special libraries in the Firkas may also be included but in showing the total cost the amount, if any, that will be met from the Village Reconstruction Fund, may be allowed for".

In G.O.(Ms) No. 9 F.D. dated 12-1-48, sanction was accorded for the opening of Firka Central Libraries in 25 selected firkas. The non-recurring and recurring expenditure (including the purchase of books and Establishments charges) is being met from Education Budget "37.r. Education etc." In p. 19 n.f. of the above G.O., H.M. (Edn.) has minuted that the Firka

Central Libraries must come under the general administration of Libraries under Education Dept. and under the contemplated Libraries Bill. As the Public Libraries Bill has become an Act, the Firka Central Libraries Scheme will be merged with the general Provincial Libraries Scheme under Education Dept. in due course. In view of this, the expenditure on account of the maintenance of Firka Central Libraries for 1949-50 may continue to be met from the Education Budget.

This may be passed on to Finance.

Finance (B.G.) Dept.

F.D.U.O.7287-III/48-1
16-XII-48

(Previous Finance note on p.11-13 above).

Please see the notes of E.&.P.H. and Firka Dev. on pp.15-18 above.

E.&.P.H. state that provision has been proposed for payment of grants to Libraries as shown below:-

	Rs.
(1) Part II Scheme for payment of grants to Local Bodies, Private Institutions and Panchayat libraries etc.	2,00,000
(2) Part II Scheme relating to the Estt. of Central Branch libraries in selected firkas.	39,900
(3) Provision made in Part I of the Budget for Central libraries in firkas selected for intensive rural reconstruction.	1,14,600

Item (1) above. In view of the fact that the contribution payable by Govt. under clause 13(3) of the Madras Public Libraries Bill 1948 will be included in Part I of the Estimate for 1949-50, E.&.P.H. consider that the total amount of the Part II Scheme viz. Rs 2 lakhs may be reduced to Rs 50,000. This amount is intended to meet the payment of grants to Libraries maintained by Private institutions, Co-operative Societies and Gramasangams. The reduction proposed by E.&.P.H. may be agreed to. E.&.P.H. may be requested to indicate how this amount should be distributed between

A || (i) Grants to local bodies and private institutions of public libraries and

B || (ii) Grants for Panchayat libraries and Gramasangams.

On receipt of this information from the E.&.P.H., necessary corrections will be made by this Dept. in the copies of the Part II Scheme note already received.

Item (2) on p.18 above - Secretary has agreed that the cost on account of special libraries in the selected firkas may also be included in the Part II Scheme note, and has observed that the amount if any, that will be met from the Village Reconstruction Fund may be indicated separately. Firka Dev. consider that in view of the orders of H.M.(Edn.) referred to in their note on pp.17-18 above, the expenditure on account of the payment of grants to these libraries also may be met from the Education budget only. In the circumstances, no alterations will be required to the Part II Scheme note relating to this item.

Item (3) on p.18 above - E.&.P.H. state that a provision of Rs 1,14,600 has been made in Part I of the Budget for the maintenance of Central libraries in the firkas selected for intensive rural reconstruction. The C.B.E. sheets under "37. Education" show that the total provision made in the Part I of the Estimates for 1949-50 is only Rs 42,700. It is not clear how the figure of Rs 1,14,600 referred to by E.&.P.H. has been arrived at. E.&.P.H. may consider in consultation with the Firka Dev. whether the estimates already sent by them require alteration and send necessary corrections to this Dept. on or before 20-12-48. It is presumed that in view of the orders of H.M.(Edn.) referred to in item (2) above, this expenditure should also be met from the Education Budget and that no reduction will be necessary in the total amount of the grant after the enforcement of the Madras Public Libraries Act 1948.

The file may be returned to E.&.P.H. U.O.

Finn.O 107533 BG 48-1
17.12.48

Edn. and P.H.(C2) Deptt.

(Previous note of this department on pp.15-17 ante)

...

Please see the note of the Firka Development Department on pp.17-18 ante and the note of the Finance Department on pp.18-19 ante. The following remarks are called for with reference to item (1) on pp.18-19 ante and item (3) on p.19 ante.

Item (1) on pp.18-19 ante: In the Part II scheme for 1949-50 a provision of Rs.84,000 has been made for distribution of grants to libraries maintained by local bodies and private associations and Rs.1,16,000 for distribution of grants to panchayats and gramasangams. As it has now been proposed to restrict the grants to co-operative societies, private associations and gramasangams, a provision of Rs.32,000 may be made ~~under~~ for the payment of grants to private associations, co-operative societies and a provision of Rs.18,000 may be made under "Grants to gramasangams. These figures are based on the current year's estimates. A revised part II scheme note is submitted for approval.

Item (3) on p.19 ante: The amount of Rs.1,14,600 mentioned at p.19 ante represents the total of the amounts for the establishment of Central Libraries in the 25 selected firkas sanctioned in G.O.No.9 F.D., dated 12-1-1948, as shown below:

	Budget Estimate. Rs.	Revised Estimate. Rs.
Establishment.	8,500	7,800
Other charges:		
Dearness allowance.	8,800	7,400
Equipment(Non-recurring)	79,500	61,000
Other charges.	17,800	13,800
Total.	1,14,600	90,000

The R.E. figures are also shown above. For the next year the D.P.I. has provided only Rs.42,700 for the Central libraries in Firkas ~~for 1949-50 due~~ presumably to the reduction of expenditure under 'equipment' which is of non-recurring nature. The presumption of Finance at ... on p.19 ante is correct.

Firka Dev. may see again as suggested by Finance overleaf.
18-12-48

With reference to paragraph 5 on p.12 ante, a draft of the alterations to be made in Part I of the next year's estimate is put up.

The draft of the revised Part II note and the draft of the alterations to Part I estimate may be issued after perusal by H.M.(Edn.)

18/12/48. Firka (Dev) may see prior to circulation. 18-12-48 Firka Dev.

E.P.H.W.O.No. 89548-3C2/Edn. 18-12-48. T.A.S

ASSST. SECRETARY TO GOVERNMENT 7435 20 DEC 1948 FIRKA DEVELOPMENT DEPARTMENT

F.D.O.7435-III/48-1 21-XII-48

ASSTT. SECRETARY TO GOVERNMENT 21 DEC 1948

pages 6 and 11 ante

page 3 of 12 ante

Please see pages 1-2 & 27-28 c.f. of G.O.No. 764 Edn. 17-3-49.

B.S.III

Previous notes of this department are at pages 17-18 above. The further notes of Finance and E&P.H. may be framed and the file returned to Ed.-P.H.

XXX

Edn. 4.

This file relates to the provision of necessary funds in the budget for 1949-50 when it is proposed to bring into force the Public Libraries Bill which awaits H.E. the Governor-General's assent. Clause 13(3) of the Bill provides for the payment to every Local Library Authority other than the one for the city of Madras of a contribution equivalent to the proceeds of the Library ~~as~~ cess collected. It is proposed to provide in Part I of the next year's budget a sum of Rs. 2 lakhs for this purpose. It is also proposed to include in the budget the necessary provision for the employment of the requisite staff agreed to by the Cabinet viz., a special Officer in the D.E.O's grade with a staff of one Superintendent, one U.D. clerk, one L.D. clerk, one typist, three peons in the D.P.I.'s office and one clerk in each of the D.E.O's offices. Action has been taken separately in regard to the employment immediately of the requisite staff in the D.P.I.'s office with a view to take the necessary steps for the implementation of the Act.

d. No. 89548 [illegible]

2. A provision of Rs. 2 lakhs for the payment of grants to Libraries managed by local bodies, Panchayats, co-operative Societies, private association and Grammasangams has been made under Part II of the next year's budget. On the suggestion of the Finance Secretary that with the coming into force of the Act, grants are not payable to local bodies and Panchayats, it is proposed to restrict the payment of grants to libraries managed by co-operative societies, private association and Grammasangams and the budget provision is accordingly proposed to be restricted to Rs. 50,000. A revised Part II note is placed below as suggested by Finance. The provision for Firka Development Libraries is not proposed to be modified.

(U) p13 ante p18 ante p19 ante (G) and (B)

3. H.M. (Edn.) may see the file before the Part II note and the Part I estimate below are issued.

[illegible] 21-12-48 S [illegible] 21/12 H.M. (Edn.)

I don't think so. I think the usual 2 lakhs grant may be provided for aided libraries. The Library Bill contemplates a scheme of aided libraries which must have also a proper provision. The provision may be made for Rs.2 lakhs as last year and the Cabinet may decide the actual amount if it wants to lessen it.

TSA
21.12.48

Clause 2 (1) of the Public Libraries' Bill says that an 'aided library' means a library declared by the Director to be eligible for aid from the Govt. Clause 17 (F) provides for the framing of a Library Grant-in-aid code. HM's intention seems to be that libraries under the control of local bodies also should be classified as "aided libraries". All these points will be gone into when the rules contemplated with reference to clause 17 are framed in due course.

p 7 (S) p 8 ibid pages 7 & 8 (S)

In view of HM's minutes above, it is unnecessary to issue the revised Part II note below. Finance may see the case. They may retain the Part I note kept below.

[illegible] 21-12-48

BG

B S [illegible] 21/12 [illegible]

E.H.H. G.O. No. 89548-4C2. 22-12-48.

ADDITIONAL DEPUTY SECRETARY 108799 22 DEC 1948 BG. FINANCE DEPARTMENT

Fin (BG)

(Last Finance note on pp 18-19 above)

Please see the notes on pp 20-22 above and the minute of H.M. (Edn) on p 22 above.

A copy of the notes will be taken and the question of reducing the amount to be provided under Part II of the budget will be raised in the note to be circulated to the S.F.C. and the Cabinet. The corrections suggested to Part I of the estimates in the note below will be made separately.

[illegible] 22-12-48

[illegible] S 22-12-48 E&PH.

BE IV to see
Recd copy of notes and necessary corrections.
[illegible] 23.12.48

[illegible] 22-12-48

Fin. No. 108799 BG/48-1 22.12.48

May [illegible] the [illegible] budget is [illegible]

[illegible] 24-12-48 [illegible] 27-12-48 [illegible] S [illegible]

[illegible] 9635 28 DEC 194[illegible]

The note from the middle of page 21 ante may be perused. ~~No further action in this file seems necessary. The papers may be lodged.~~

[illegible] 6/7/49.

A provision of Rs. 1 lakh has been made for the grants to public libraries [illegible] 1949. [illegible] Rs 2 lakhs [illegible] [illegible] [illegible]. [illegible] the [illegible] of the [illegible] [illegible]. [illegible] the [illegible] of [illegible] [illegible]

24

We have issued separately. No further action seems necessary. The papers may be Recorded for reference.

7-7-49

8/7/49

Abstract

G.O. 2231, Edn., d., 12-7-49.

Libraries — Provision in the budget estimates for 1949-50 for the payment of equivalent Contribution under Sec. 13(3) of the Public Libraries Act, — papers recorded.

~~for grants to public libraries during 1949~~ ~~during 1949-50~~

108799

96357

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EDN. and P.H.(C2) Department.

Revised Note:

PART II SCHEME for 1949-50.

[Sub: Grants for Public Libraries.]

...

Summary.

Head of account.	Item of expenditure.	Non-recurring. Ultimate cost. Rs.	Non-recurring. Cost in 1949-50. Rs.
(1)	(2)	(3)	(4)
37. r. Education - General-Miscellaneous - A.General. (i) Excluding Post-War Reconstruction -		Rs	Rs
6. Grants to private associations and co-operative Societies for public libraries.	Grants to private associations and co-operative societies for public libraries.	32,000	32,000
7. Grants to gramasangams.	Grants to gramasangams.	18,000	18,000
	Total.	50,000	50,000

(2)

Explanatory Note.

The Government distribute grants for the equipment of public libraries whenever funds are available. The maximum grants admissible are Rs.300/- for each library under District Boards, Municipal Councils, Co-operative Societies and Private Associations and Rs.150/- for each library under Panchayat Boards and Rs.100/- for each library under Gramasangams. The amounts provided for these grants from 1945-46 have been as follows:-

Year.	Libraries under local bodies and private associations.	Libraries under panchayat boards.
	Rs.	Rs.
1945-46	30,000	45,000
1946-47	45,000	55,000
1947-48	35,000	40,000
1948-49	84,000	1,16,000 (includes grants for grama sangams also).

The provision for distribution of library grant

in the current year [illegible]

libraries under local bodies, co-operative societies and private associations and Rs.1,16,000 for public libraries under panchayats and gramasangams). The Director recommends that a similar provision of Rs.2 lakhs (Rs.1,16,000 for panchayat libraries and libraries under gramasangams and Rs.84,000 for other libraries) may be made for the year 1949-50 to meet the demands from all public libraries.

The Madras Libraries Bill has been passed by both the Houses of the Legislature and is awaiting the assent of His Excellency the Governor and His Excellency the Governor-General and is likely to be brought into force from the beginning of the next financial year. Under clause 13(3) of the Madras Public Libraries Bill, the Government will have to contribute to the Library Fund maintained in accordance with the provisions of the Bill by every Local Library Authority, other than the local library authority for the city of Madras, a sum not less than the cess collected by local bodies. The collection of cess for the whole Province, excepting the City of Madras, is expected to be Rs.2 lakhs and necessary provision of funds for the payment of equivalent contribution is being made in Part I of the Budget Estimates for 1949-50. Hence grants for libraries in future will have to be restricted to those maintained by the Co-operative Societies, private Associations and gramasangams. With reference to the proposals submitted by the Director of Public Instruction for the disbursement of grants to these libraries for the current year, about a sum of Rs.50,000 will be required for distribution. This Deptt. accordingly recommends that provision may be made in the budget for 1949-50 as shown in the summary above.

Part I estimate for 1949-50.

37. Education - r. Miscellaneous - A. General - (i) Excluding Post-War Reconstruction. - (Administration of Libraries.)

...

Sub-head of appropriation.	Strength. 1948-9.	Strength. 1949-50.	Detailed heads.	Revised Estimate for 1948-9.	Budget Estimate for 1949-50.
				Rs.	Rs.
r. Miscellaneous A.General-(i) Excluding Post-War Reconstruction.					
1.Pay of Officers.	1	1	Voted - Temporary. Special Officer for Libraries. (Rs.230-700)	230	2,760
			Total.	230	2,760
2. Pay of establishments.	4	4	D.P.I.'s office. Superintendent 1. (Rs.140-190) U.D. Clerk 1 (Rs.80-125) L.D. Clerk 1 (Rs.45-90) Typist - 1 (Rs.45-90)	310	3,720
	3	3	Peons 3 (Rs.16-25)	48	576
	-	28	D.E.Os.' Offices L.D. Clerks 28 (Rs.45-90)	-	1,260
			Total.	358	5,556
3. Allowances.			(i) Allowances of the Special Officers.		
			T.A. and House allowance.	250	3,000
			Dearness allowance.	40	480
			(ii) Allowances of Establishments.		
			T.A.	50	600
			House allowance.	70	3,600
			Dearness allowance.	160	9,300
			(iii) T.A. of members of the Provincial Library Committee. ..		3,000
			Total.	570	19,980
4. Other charges.			Contingencies.	100	2,400
5. Special grants.			Contribution under Section 13(3) of the Madras Public Libraries Act.	-	2,00,000
			Total.	1,258 or 1,300 (in round figures.	2,30,696 or 2,31,000 (in round figures)

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