

GOVERNMENT OF MADRAS.

Sectt. II-28

E. 2 P. H. (1948) Department.

Cloud
in

~~Endorsement~~
~~D.O.~~
~~Memorandum~~
~~Lodged~~

G. O. No. 999 Edn. d. 28-4-48.

Dated

194

FURTHER PAPERS.

Department.	Number.	Series.	Date.
Grant. Building -	8r. Francis Xavier's		
Orphanage, Tanjore -	Construction of a separate		
Additional building -	Funders - Irregularities		
- orders issued.			

DATE GIVEN FOR ISSUE

Scott. II-28.

" COPIED

" EXAMINED

" SIGNED

194

Education

DEPARTMENT.

C.P. 38.

Received 19 Registered 19

Subject.



GRANT - Building - St. Francis Xavier's Orphanage attached to Industrial school, Tanjore - Construction of a separate additional building Tenders - Irregularities - condonation of.

ENCLOSURES.

No.

Spare copies

Re. No. 656 D2/46.

Station Madras, Dated the 27.11.1947. 19

From (Name) Dr. S.R.U. Savor, M.A., D.Sc., I.T.S.,

(Designation) Director of Public Instruction.

To The Secretary to the Government of Madras,
Education & Public Health Department.

Sir,

With reference to the orders contained in G.O.No.Ms. 493 Tdn., dated 29-3-1945, a scheme for the construction of a building for St. Francis Xavier's Orphanage was placed on the approved list at an estimated cost of Rs.35,320/- after the scrutiny of the plans and estimates by the Consulting Architect.

As required in Rule 53 (ii) of the Grant-in-aid Code the Correspondent was asked to call for tenders for the execution of the above scheme. Tenders were called for and opened in the presence of the District Educational Officer, Tanjore. Three tenders were received as detailed below:-

p.t.o.

No.	Name of tenderer.	Amount of tender.
1.	S.D. Abraham.	41,782 4 0
2.	R. Swaminatha Thenkondar.	52,550 0 0
3.	R. Gurupatham.	44,964 10 0

Mr. S.D. Abraham's tender which the lowest was subject to the following conditions as stated by him.

(a) that the rate will be applicable if his tender is accepted within one month from 14-2-1947.

(b) for all iron materials such as girders, bars and other Government controlled materials, the necessary licence should be procured by the management from the Government.

Mr. R. Gurupatham has stated that necessary permits for all Government controlled articles should be obtained by the Correspondent. It is reported that the management did not entrust the work to any tenderer for the reason that the lowest tendered amount of Rs. 41,782-4-0 of Mr. S.D. Abraham is in excess of the approved estimate by Rs. 64,62-4-0. The condition of the lowest tenderer making the correspondent responsible for procuring iron and Teak materials was not acceptable to the management. Hence the correspondent entrusted the management of the Industrial school to carry out the above scheme with the facilities at his disposal and within the amount tendered by the lowest tenderer. I enclose herewith copies of

Consulting Architect's remarks dated 30-4-47 and 14-8-47 together with a report from the Correspondent dated 1-9-1947. It is reported that the work has been done to basement level and that the expenditure so far incurred is Rs. 5510/-.

It is observed that the management committed the following irregularities in connection with the execution of the above scheme.

i) work was not entrusted to the lowest tenderer.

ii) work is being executed by the Industrial school without the concurrence of the department.

The Correspondent of this school also therefore is the Correspondent of the Orphanage. The Orphanage is attached to the Industrial school and the proposed building is intended mainly

for the students of the Industrial school.

In the above circumstances and with a view to obviating possible audit objection I request orders of Government whether the action of the Correspondent may be ratified and the lowest tender amount may be taken as the estimated cost of the scheme.

R. S. Swaminathal
28.11.47

for Director of Public Instruction.

K.H.28-11.

Copy of letter No. 67 M/47 dated 1st September 1947 of the Correspondent, St. Francis Xavier's Orphanage Tanjore to the Director of Public Instruction, Madras.

I am in receipt of your letter under reference together with a copy of the Consulting Architect's remarks dated 14-8-1947 and in reply to the same I submit as follows:--

2. As submitted in my letter dated 31-7-47 in reply to para 2 of the Consulting Architect's remarks dated 30-4-47 I could not accept the responsibility of procuring iron and teak materials as required by the lowest tenderer who has stipulated this as a condition of his tender. Further, the Industrial school for which the construction of an orphanage is proposed is equipped with a Carpentry section with machinery and manned properly and is therefore in a complete and satisfactory position to turn out all wood work such as doors, windows, joints etc., in a workmanlike and economical manner. This as well as other factors have made me to decide taking up the execution of the work by the management of the school.

3. As regards the question of grant, I submit that, in my reply dated 31-7-47 referred to supra, I have stated that I could carry out the work within the amount tendered by the lowest tenderer and not exceeding the same. It is now too early to forecast the probable expenditure on the work and therefore for the present the claim for grant may be restricted to one half of the amount of estimate sanctioned by the D.P.I. for Rs. 35,320/-. But in case excess expenditure is incurred I shall in due course submit my application for a supplementary grant under Rule 55(ii).

4. Para 3 of remarks of Consulting Architect is noted for guidance.

Copy of Consulting Architect's remarks dated 30-4-47.

A comparative statement showing the schedule of quantities rates as in the approved estimate and rates quoted by other tenderers has not been furnished for perusal.

2. The lowest tender of Mr. S.D. Abraham is about 18% in excess of the approved estimate and it may be accepted subject to the condition laid down in Rule 55 of Grant-in-aid Code that the grant payable shall not exceed one half of the total cost of the work as per the estimates approved by the D.P.I.

3. The actual amount of excess is only Rs. 6,462-4-0 against Rs. 8,432-4-0 mentioned in the Correspondent's letter No. 23-M/47 dated 29-3-1947.

4. The time of validity of the tender has lapsed but the contractor may be given now willing to do the work at his tendered rates.

It is not clear if the acceptance of the tender has been intimated to the lowest tenderer Mr. S.D. Abraham and whether he has declined to undertake the work. The correspondent has stated that the lowest tenderer's conditions making him responsible for procuring iron and teak materials required cannot be accepted by him. When he feels confident that the management of the Industrial School attached to the same convent would do the whole work, it would be easy for him to arrange through the same agency for the procurement of iron and teak materials required by the lowest tenderer. However as the correspondent is hopeful of getting the work done satisfactorily and economically by the management of the Industrial School his proposal to entrust the work to them for execution within the lowest tendered amount may be approved.

3. The use of wooden beams in case R.S.Girders become non-available, may be approved. The Engineer in charge of works should see that the beams are of good Teak wood and of proper sections.

R. S. Vannambal
28.11.47
for Director of Public Instruction.

Endorsement No. 94542-1B, Edu., dated, 15-12-47.

Referred to the Chief Engineer

for remarks

(By you)

Assistant Secretary



To

The CE (Genl & Muzgals)

From: Sri Rao Bahadur A. R. Venkatachari, B.E., I.S.E., Chief Engineer, P.W.D. (Genl) Chepauk, Madras.

To: The Secretary to Government, Education and Public Health Department, Madras.

Sir,

Sub: Grant - Building - St. Francis Xavier's Orphanage attached to the Industrial School, Tanjore - Construction of a separate additional building - Tenders - Irregularities - Condonation of -

Ref: Government endorsement No. 94542-1B1 Education dated 15-12-1947.

With reference to the Government endorsement read above, I have to offer the following remarks:-

2) In the circumstances explained by the correspondent of the Industrial School, the irregularities committed by him as referred to in paragraph (3) of the Director of Public Instruction's letter under reference, may be condoned; and the action of the correspondent in not entrusting the work to the lowest tenderer, but in getting it executed by the management of the School without the concurrence of the Department may be ratified. The attention of the correspondent may however be specially drawn to the irregularity No. (2) pointed out by the Director for his future guidance. It may also be stressed that the work should be carefully supervised by a qualified Engineer as required in Rule 53 (ii) of the Grant-in-aid Code.

3) As regards the second point raised by the Director, whether the lowest tender amount may be taken as the estimated cost of the building, it is to be noted that Rule (55) of the above code, makes a clear distinction between the amount of the estimate sanctioned for the work and the actual cost of its execution, and defines the Government grant permissible for the work as one half of the lower of the above two amounts. But I may mention here that the above code rule will be applicable only during normal times. Due to the abnormal conditions created by war and the unsettled condition of the market now obtaining everywhere, the prices of materials and labour have considerably gone up. In fact, the quotations or tenders nowadays received for works are generally found to be higher than the estimated rates in almost all cases -- the excesses varying upto as much as 25 to 40%. In the case under reference, the excess is seen to be only 18%. Further, it should be clear from the present position that the cost of construction of the building as it is cannot be less than the lowest tender amount under reference. In these circumstances, I see no objection in taking the lowest tender amount as the estimated cost of the scheme, as suggested by the Director of Public Instruction.

4) The Government endorsement referred to above is retransmitted.

for Chief Engineer, P.W.D. (General)

Encl: Government endorsement in original.

ppr. 2/4.

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28/4

(A 423) 28/4

Edm. & P.H. Dept. (G13)

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Grant - Building - St. Francis Xavier's Orphanage, Tanjore - construction of a separate additional building - Tenders - Irregularities - Ordered Issue

pp. 1 to 3 cf
p. 6 cf

From the D. P. J. R.C. no. 656 D2/46 d. 27-11-47
From the C.E. (P.W.D.) G.L. 7142-wks/47-1 d. 31-3-48

G.O. no. 999 Edm. dated 28-11-48.
MS.

In the circumstances stated, the Govt. approve the action of the correspondent, St. Francis Xavier's Orphanage, Tanjore, in not entrusting the work of constructing ^{the} building for the Orphanage to the lowest tenderer; but in getting it executed by the management of the Industrial School, Tanjore, without the concurrence of the Education Dept. The D.P.J. is however informed that the attention of the correspondent should be specifically drawn to the ~~second~~ irregularity mentioned in his letter cited above for future guidance and also that the work should be carefully supervised by a qualified Engineer as required in Rule 53(ii) of the Grant-in-aid Code



2. The D.P.J. is also informed that the lowest tender amount, namely Rs. 41,782-4-0, may be taken as the ^{estimated} cost of the scheme in the present case.

P.W.D. (Ind.)
(Hrs' Fin.)
15.4.48
Note

20.4.48

(Rupees Forty one thousand seven hundred and eighty two and annas four only)

Finance may see W.O. for next

4-48
15.4.48

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In the circumstances stated
by the D.P.D. on pp 1-3 CF and the CE (Edn) on page 6 CF
the draft order may be accepted.

MA
23.4.48

23.4.48
24.4.48
E.P.H.

May issue
in 26.6.48 5 W
W.M.

File no. 313204/48-1
24.4.48



2/878/RV
17523/28

C.F. 32 (a).

EDUCATIONAL

Department

From (Name) Sri D.S.Reddi, M.A (Oxon),

Received.....Registered.....

To

Designation Asst. Secy to Govt. Pub. Instruction

The Secretary to Govt.,
Edn & P.H. Dept.

Station



Enclosures:

H.O. No. 656 D2/46 dated 12th May 1948. 194

Sir,

Sub: Grant - Building - St. Francis Xavier's Orphange
Tanjore - Construction of a separate additional
building - maximum grant

Ref: G.O. Ms 999 Edn., dated 28-4-1948

With reference to para 2 of the G.O. read above, I
request to be informed whether the maximum grant admissible for the
scheme is Rs 17660/- as fixed in G.O. Ms 771 Edn., dated 5--4--1948
or Rs 20891/- i.e. one half of the estimated cost now fixed in the
G.O. read above.

P.R.K. 14/5/48

R.S. Vannambal
For Director of Public Instruction.

3/14/5

20891
3231
17660
31320

✓
E. & P. H. Dept. (G3)

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2/6
Memo. no. 36377 G3 / 48-2 Edn. d. 1-6-48.

Grant - Building - St. Francis
Xavier's Orphanage, Tanjore -
Construction of a separate
additional building - Maximum
Grant.

plcf
Ref: From the D.P.J. R.C. 656 D2/46 d. 12/5/48

The D.P.J. is informed that the maximum
grant admissible for the scheme ^{for} /construct-
ing an additional building for the
St. Francis Xavier's Orphanage, Tanjore,
will be one-half of the estimated
cost of Rs. 41782-4-0 as now
fixed in G.O. no. 999 Edn. d. 28-4-48
P.T.

2 13.4.48

but the grant payable in 1948-49 should be restricted to Rs. 17,660/-, the amount provided for the scheme in the Budget Estimates for 1948-49.

RP 27.5.48
88.
27.5.48

28.5.48

To
The D.P.D.
A.B. thro. Fin.
30 MAY 1948

Note may be sent to Finance u.p. for acceptance.

RP 27.5.48
88.
27.5.48

28.5.48 (Exp A)

E.P.H. no. 36377G3/48-1

29.5.48

Fin. U.O. 40726 EA.
29.5.48
FINANCE DEPARTMENT

Accepted

Issue 29.5.48
31.5.48 S. W. 1/6/48

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