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18/11

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LEPH (1948) Department.

Ms. SERIES.

G.O. NO.

1717 Edn

Dated

8.7.1948.

O for R.S.

147-84 - Comptroller
of Accounts

[Despatch Abstract.]

Schools - Local bodies - Buildings -
Construction and repairs - Approval of Director
of Public Instruction - G.O. No 506 Edn 2-4-48

Modified.

Back Papers.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.
36	2462	edu	15-11-47				
"	962	"	9-5-47				
"	506	"	2-4-45				
Memo	44380-B1/47-3	edu	4-6-47				

Further Papers.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.
2624	EMIS	20/10/48					
44	"	4-1-49					

S. Muthuramalingam,
Municipal Commissioner,
Virudhunagar.

To
The Secretary to Government of Madras,
Education & Public Health Department,
Fort St. George, MADRAS.
Through
The Chairman, Municipal Council,
Virudhunagar.

Roc.Cl.4199-47/25-11-47. and the Director of Public Instruction
Madras.

Sir,

Sub:-SCHOOLS - Elementary Schools.- Local Bodies - Admission of
students - Construction of temporary sheds for additional
accommodation.

Ref:-Government Memorandum No. 44380-B1/47-3, Education, dated
12/12/47.

The Government have required to provide at the cost of the
local bodies concerned temporary sheds in their schools with a view to
accommodate the larger numbers of students who will seek admission into
schools.

I request that the Government may be pleased to issue orders
whether the sanction of the Education Authorities is necessary in this
regards with reference to Government Order No. 962, Education, dated
9th May 1947.

Your obedient Servant,

S.S.28.11.

S. Muthuramalingam
Commissioner.

Forwarded.



Chairman,
Municipal Council.

28-11-47.

X. N. Dis. Dated 24.3.48.

Mis Sent.

Transferred to the Examiner of

Local Fund Accounts Madras.



For Director of Public Instruction
The Examiner of Local Fund Accounts
Madras.



EDUCATION DEPARTMENT.

Received 19 . Registered 19 .

Subject. 3

SCHOOLS = Local Bodies = Buildings = Construction
and repairs = Approval of plans and estimates:

ENCLOSURES.

No.

Spare copies.

R.C. No. 3705/B.2/47

Station M.A.D.R.A.S., Dated the 16th February 1948 .

From (Name) SRI D.S. REDDI, M.A. (Oxon),
(Designation) DIRECTOR OF PUBLIC INSTRUCTION, MADRAS

To The Secretary to the Government of Madras,
EDUCATION AND PUBLIC HEALTH Department.

Sir,

Copy of
(Original not available
in Record)

IN G.O. No. 506, Education, dated 2nd April 1945, the Government have ordered that the administrative approval of the Director of Public Instruction should be obtained for all plans and estimates relating to the construction of school buildings irrespective of whether subsidy is sanctioned or not. They have, however, ordered that it is not necessary for local bodies to obtain the administrative approval of the Director for carrying out repairs to school buildings provided the repairs do not cost more than Rs.1,000/- in the case of each school building or involve structural alterations of the building. With reference to these orders estimates even for ordinary repairs which involve no structural alterations are sent to the Director for approval even if the cost is slightly in excess of Rs.1,000/-.

2. I may point out here that on account of the increase in the cost of materials and labour, as compared with those in the year 1945, even ordinary repairs which may not require any technical skill cost more than Rs.1,000/-. Further so far as these estimates for repairs are concerned, the Director has not got to offer any remarks from the Educational point of view and the only remarks offered are with reference to the observations made by the Consulting Architect to Government. No useful purpose is therefore served by requiring the Director to accord administrative approval to these estimates for repairs.

3. I may further point out that in spite of the speed with which these are attended to, the very routine process of forwarding them to the Consulting Architect, obtaining his remarks and then returning the approved estimates to the local body concerned involves considerable delay which evidently retards progress in the execution of the work concerned. I, therefore request that the administrative approval of the Director need not be insisted on in the case of estimates for repairs which do not involve substantial structural alterations irrespective of the cost of the repairs and the G.O.No. 506, Education, dated 2nd April 1945 amended suitably. If, however, any monetary limit is considered absolutely necessary, Rs.2500/- may be fixed as the limit.

4. In this connection, I have further to state that many local bodies are forwarding plans and estimates for approval even for the construction of thatched sheds. But these sheds are being erected as a temporary measure so as to meet the growing strength in the schools. As explained above, the consequential delay involved in obtaining Director's approval to these plans and estimates defeats the very purpose of erecting those sheds, since it is not possible for the local bodies to put up the sheds as and when the necessity arises, unless and until they obtain Director's approval actually. Attention is, in this connection, invited to Government Memo. No. 44380/B.1/47-3, Education, dated 4th June 1947 wherein they have directed the local bodies to put up temporary sheds in the schools with a view to accommodate the growing number of pupils seeking admission. Executive instruction 387A of the Local Boards Manual and Article 304-AA of the Municipal Account Code do not, of course, say specifically that plans and estimates should be approved by the Director even in the cases of constructing thatched sheds; but since nothing has been specifically stated therein regarding thatched sheds approval is being sought for even in these cases.

5. I, therefore, request that the Executive Instruction 387A of the Local Boards Manual and Article 304 AA of the Municipal Account Code may be so amended as to provide that in the cases relating to the construction of thatched sheds only plan may be sent for Director's approval but not the estimates, irrespective of their cost.

6. In this connection, I submit herewith, the letter ROC. C.1/4199/47 dated 25th November 1947 of the Commissioner, Virudhunagar Municipality.

for DIRECTOR OF PUBLIC INSTRUCTION.

5/18/2

Endt No 12757-B-1/48-1 dated 22.3.48 18/2
Referred to the Examiner of Local Fund Accounts for remarks

Assistant Secretary to Govt 12/8/48

Office of the Examiner of Local Fund Accounts, Mount Road, Madras-2.

LF 1717
23/5/48

Sub:- Schools--Local Bodies--Buildings--Construction and repairs Approval of plans and estimates.

Ref:- Edn. & Public Health Deptt. Endt. No.12757-B-1/48-1 dated 22nd March 1948.



In the circumstances stated, the recommendations of the Director of Public Instruction to raise the monetary limit from Rs.1,000/- to Rs.2,500/- in respect of approval of estimates for repairs to Educational building works and in respect of the procedure relating to estimates for construction of thatched sheds are endorsed.

The enclosures received with the endorsement are returned herewith.

Encl: a file of 6 pages.

M.D. Shankar Rao
Examiner of Local Fund Accounts.

To
The Secretary to Government,
Education & Public Health Department,
Fort St. George, Madras.

E & P. H. Dept.

Schools - Local bodies - Buildings - Construction and repairs - Approval of Director of Public Instruction - G.O. no 506 dated 2.4.45 - Modified.

From the Commr. Virudhunagar Mty.
Roc. C1. 4199.47 / d 25.11.1947.

" D.P.I., R.E.M. 3705/B.2/47
d 16.2.1948

Enclt. of the DP Examiner of L.F. Accounts.
L.F. 1717 d 23.5.48

Order no 1717 Ednd. 8.7.48
ms

In partial modification of G.O. no 506 Education dated 2.4.1945, the Government direct that the administrative approval of the DP should be obtained for repairs to school buildings under the control of local bodies if they cost more than Rs 2500 in the case of each building or involve substantial structural alterations of the building. For the construction of thatched sheds, ^{inspecting the expenditure involved,} it will be sufficient if the plans alone are sent to the DP for approval ^{not} the estimates need ^{not} be sent. ~~much the cost be.~~

27. The above decisions will be incorporated in the Local Boards Manual and the Municipal Account Code at the earliest opportunity. Meantime, local bodies are apprised of the decisions so that they may be

P.T.O.

B (code)

The D. P. I
✓ 1. S-G, of Dt Board
✓ 1. Executive
authorities of Ml.
Councils (the rough chairman)
✓ 1. Examiner of
L. F. Accts.
✓ 1. Inspector of

Approved by M. Council &
Ex. Com. Local Board.
H. J. L. 1 A. DeBell

✓ 19/2/5 ✓ L. A. Depl

copy with cut
not sent
brown paper
to R.A.
1971/6

copy of c.s.s.
n.f.

~~sent to Sam~~
copy to Sam
1971/6

Please see the correspondence in the C.F. The proposals of the D.P.T. as agreed to by the Examiner of L.F. Accounts may be approved. The draft order above is for approval. L.A. who will have to issue the necessary amendments to the Local Boards Manual and the Municipal Account Code may see ~~books~~ prior to circulation.

$\frac{5.6 \text{ hrs}}{5}$
 $\frac{5 \text{ hrs}}{7 \text{ hrs}}$
 $\frac{1 \text{ hr}}{1 \text{ hr}}$

L. A depth (13)

The draft order below may be perused
and the file returned to ETP. H Sept 11/40.
(Action to amend the Local Boards Manual and
the Municipal Account Code will be taken on
receipt of the order)

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E. F. W.

Who E

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PL 11

E & P. H. Dept B

Please see the L.A. Dept's note
on p 2 ante. The draft order on pp 1-2 ante
may ~~now~~ ~~after~~ ~~now~~ be circulated
to H.M. (ich) ~~before~~ for approval.

$$\begin{array}{r} \text{\$7} \\ 236 \overline{) 28} \\ \underline{180} \\ 23.648 \end{array}$$
$$\frac{m}{25.648}$$

6

5 $\frac{h}{\sigma}$

Am (Car)

This order may issue.

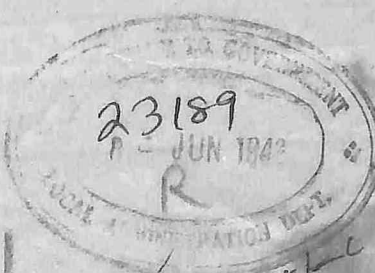
But I wonder whether we cannot ~~reduce~~ this limit to 5,000.

Constant correspondence between the local boards and the D.P.I. is a nuisance for both of them. After all, the local bodies are responsible institutions and I think we can raise this limit to 5,000 without impairing efficiency but in order to consider this matter, I do not want further delay and so, whatever has been agreed upon now, may be issued in the form of a G.O. and this may be considered as a fresh proposal.

SA
5-7-48



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P410

Secretary, E. & P. H.

During many years I understand that funds allotted for buildings ^{by local boards + municipal councils} are not being utilised for building purposes and are lapsing habitually. With regard to the building of schools ^{by Dt. Boards} and I understand there is a lot of difficulty experienced. The actual procedure followed in the matter of building schools by the District Boards and Municipalities may be put up to me for consideration.

18A
2-4-48
H.M. Education.



24615

E. & P. H. Dept.

Under the existing orders the administrative approval of the D.P.I. should be obtained for all plans and estimates for the construction of school buildings. The D.P.I. obtains the remarks of the Consulting Architect to Govt. and gets the plans and estimates revised, if necessary with reference to the remarks of the Consulting Architect, before according administrative approval. After the technical sanction is obtained, application is made for a grant and loan for financing the scheme. The D.P.I. forwards to Govt. with his remarks before the 1st October every year ^{all applications for building grants} for consideration in connection with the budget for the ensuing year as a new scheme of expenditure (Part II Scheme). After the budget is passed, the grants are sanctioned early in April. On receipt of orders sanctioning the grants, the district board or the municipal council ^{concerned} invites tenders and entrusts the execution of work to contractors. When the plans and estimates are submitted for administrative approval, the estimates are prepared with reference to the ^{then} current schedule of rates. Steps are taken for the execution of the work after the lapse of one year and by that ^{time} the schedule of rates vary. Further, owing to ^{fluctuating} prices of building materials and the cost of labour, the tender rates are generally in excess ^{of the scheduled rate} varying from 25 to 40%. The district board or municipal council

with reference to the accepted tenders
has necessarily to revise the estimate and get the
approval of the competent authority to the revised estimate.
If it is not in a position to meet the ~~excess~~ ^{extra} cost, ^{from its own funds} it has
also to apply to Govt. and get the maximum limit fixed for
payment of subsidy raised before commencing the work or
further proceeding with the work. It sometimes happens that even
after the work is entrusted to contractors, contractors de-
mand more if there is an increase in the price of building
materials and labour after the tenders were accepted and
further execution of the work is stopped until the question
is decided. Further, although the war is over and the res-
triction in regard to the use of controlled building materials
has been removed, the position has not yet become easy and
still considerable difficulty is experienced in ~~procuring~~
procuring building materials in time. Further public
benefactors are not forthcoming liberally as before and
local bodies in their present state of finances are unable to
proceed with the building schemes ~~even though~~ with the
limited assistance now given by Govt.

These are some of the factors that contribute to the
delay in the execution of the building schemes for which
grants have been sanctioned.

The remarks of the D.P. may be invited up ^{with reference to the minutes}
for the circular above
H. H. 4.48
9.4.48

12/4/48

old copy

29615B/48-162h

13.4.48

24.4.48

U.O.No.1010-B-1/48.

Resubmitted.

2. I agree with the note put up by the Secretary to
Government that the delay in the matter of execution and comple-
tion of buildings by Local Bodies is unavoidable, as they have
to follow the procedure prescribed in the Local Boards and
Municipal Acts. But the managements of aided schools are
able to complete the work in a shorter period and claim the grant
sanctioned. It should be possible for the Local Bodies also
to carry out works more quickly, especially as they have an ---
Engineering staff of their own. But the preparation of the
plans and estimates and their scrutiny by the Consulting Architect
and consultation with the Government Solicitor regarding the title
of the ~~property~~ property and the calling for tenders and exe-
cution of mortgage deeds etc., do occupy some time and this can-
not be avoided though it is possible to reduce it by suitable
instructions. At present the main cause for delay in the
completion of the works is to the non-availability of essential
building materials.

The Local Bodies can be asked to surrender such of the
amounts sanctioned for building construction, sufficiently in
time, so that the amount may not lapse. Only such part of the
grant as is likely to be spent before the end of the official year
need be sanctioned to avoid lapse.

On the whole I am satisfied that there is no undue or
avoidable delay and that the present procedure does not need any
change.

H. H. 6
2.3.9

E. S. H. H. H. H.

Please see the note on pages 1-2 and the

P. J. O.

295171
45

2

remarks of the D.P.I on p3 ante. The Director
is of opinion that in the matter of building
schools by local bodies, the present procedure
outlined on ~~p1~~ ante needs no change.

p3 ante

~~Q46~~
~~7.7.48~~

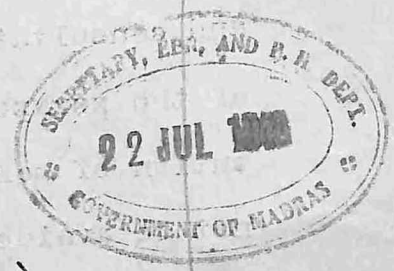
2. The file may be circulated
to H M (Edn) with reference to his minutes on
p1 ante.

S ^{by} 7/7/48 Mr. (Edn)

m
5.7.48

15 P
22.7.48

by
27.7.48
USK
3.7.48



The papers may now be lodged and
~~added~~ added to another file on this subject.

Being
started
45 minutes
right.

USK
22.7.48

m
23/7/48