

Edu. (1948)

close
10/6/5

G.O. No. 1076. Edu.

Ms.

Dated. 3-5-48.

(14)

RS

L.F. 6937

Examiner's Office. ②

Sub:- Audit Report- 1946-47- E.E.Fund- Kumbakonam
Municipal Council- Replies.

4202
Forwarded to the Secretary to Government, Edn., and
P.H. Department with copies of the Commissioner's replies
and resolution of the Municipal Council.

Paras 8 and 16:- Prompt action could have been taken
to issue the bills in time and realise the penalties.



J. N. Srinivasan
Assistant Examiner of L.F. Accounts.

L.F. 4328/26-9-47

U. Edmund

AUDIT REPORT ON THE ACCOUNTS OF THE KUMBAKONAM MUNICIPALITY
TANJORE DISTRICT FOR THE YEAR 1946-47.

Name of auditor : Sri V. Rangaratnam B.A.
District Inspector of I.F. Accounts.

Time taken for audit: From 11th August 1947 to 1st September

1. The office of Chairman, Municipal Council was held by Dr. M. V. Thiagaraja Ayyar, M.B.B.S., The office of Commissioner was held by Janab M. A. Rahman Sahab Bahadur from 1st April 1946 to 16th February 1947 and by Sri A. C. Kandappa Pillai from 17th February 1947 to 31st March 1947.

2. The receipts and payments during the year are shown in the annual account appended together with the opening and closing balances. The opening balance in the account is in agreement with the closing balance of the previous year. A single cash book was maintained for both the general and elementary education fund during the year. The closing balance agrees with the consolidated closing balance of the various funds as per abstract attached to the account for March 1947 and is in agreement with the balance in the Treasury pass book after allowing for outstanding cheques and unremitted revenue in hand at the close of the year.

3. ANNUAL OBJECTION STATEMENT:- The irregularities noticed during the audit have been communicated in the annual objection statement which should be read as part of this audit report. Important irregularities are noted below.

4. FINANCIAL POSITION-VERY UNSOUND:-

The fund opened with a balance of Rs. 6,941-2-11 and closed with a balance of Rs. 93-0-5 in spite of the following grants and diversions.

L.A. 37,647	Grant to meet deficit	11,804	0	0
1,989	Grant for Dearness allowance	14,000	0	0
D.A. 39,636	Diversions from Water and Drainage fund	3,330	0	0
		33,134	0	0

The position of the fund was not sound.

A. PENDING OBJECTIONS OF PREVIOUS YEARS:

B. CANCELLED

C. PARAGRAPH 6(b) OF THE AUDIT REPORT FOR 1945-46
1944-45

NON LEVY OF EDUCATION TAX ON VACANT SITES AND LANDS:

No papers in support of the reply were made available. On the other hand it would appear that Government have not at all been addressed in the matter. The revenue foregone on account of inaction would need to be assessed and steps taken to realise the amount from the parties or have it made good by the persons responsible.

7. CANCELLED:

8. PARAGRAPH 7 OF THE AUDIT REPORT FOR 1945-46

(a) PENALTY LEVIED ON DEFAULTING PARENTS UNDER COMPULSORY EDUCATION SYSTEM:-

No action would appear to have been taken in the matter. It was found that though the bills for the amounts were prepared they were not actually served on the parties and they were all found in tact during audit. The loss caused to the Municipal Council on account of this negligence would need to be made good by the persons responsible in the absence of satisfactory explanation.

(b) WRITE OFF OF PENALTIES BY THE MUNICIPAL COUNCIL IRREGULAR SANCTION OF GOVERNMENT NOT OBTAINED:-

The Government have not yet been addressed in the matter for ratifying the action of the council in having written off penalties amounting to Rs 333-8-0 when it had no power.

	Rs.	as	ps
1943-44	211	8	0
1944-45	122	0	0
	333	8	0

It was seen that the bills in question were not at all served on the parties in many cases, and it is not clear how the council sanctioned the write off as irrecoverable. The write off was irregular and cannot be accepted in audit.

9. PARAGRAPH 8 OF THE AUDIT REPORT FOR 1945-46:-

The leave entries still remained to be noted in the service register in many cases and the leave accounts were not worked out. It is not clear how leave was granted in all these cases without working out the leave accounts upto date.

10. PARAGRAPH 10 OF THE AUDIT REPORT FOR 1945-46
REGISTRY OF CONTRIBUTION TOWARDS LEAVE SALARY AND

AND PROVIDENT FUND ON BEHALF OF EMPLOYEES DEPUTED FOR MILITARY DUTY:-

The result of the reference to the Field Controller of Military accounts, Poona in respect of contribution due on behalf of Mrs. R. Davies may be intimated.

As regards M. Parvathi, no action would appear to have been taken nor was any information available about the period of her deputation and other particulars.

11. EXPENDITURE IN EXCESS OF BUDGET ALLOTMENT:

The expenditure under repairs to buildings was Rs 5,740-4-0 against the budget provision of Rs 2,550/- The sanction of the Director of Public Instruction was not obtained to the excess expenditure.

12. EXCESS PAYMENTS INCORRECT FIXATION OF PAY AND IRREGULAR GRANT OF LEAVE:

(a) SRI N.A. SUNDARESAN, PREVOCATIONAL INSTRUCTOR:-

He was first appointed in the scale of Rs 20-30 on 25th October 1943 and placed in the scale of Rs 28-45 from 19th January 1944 to 9th December 1946 and reverted to the scale of 20-30 from 10th December 1946. On his reversion on 10th December 1946 his pay was fixed at Rs 30/- in the scale of Rs 20-30 taking into account the pay drawn by him in the scale of 28-45 as an officiating incumbent. As he is not a permanent incumbent and not substantively appointed in the scale of Rs 28 his pay on reversion should be fixed at Rs 21/- and not at Rs 30/-

The excess payment as indicated below would need recovery.

	Rs.	as	ps
at Rs 9/- from 10 to 12-12-1946	0	13	6
at Rs 4-8-0 p.m. from 13-12-46 to 12-2-47 (L.H.P)	9	0	0
L.W.P. from 13-2-1947			

(b) SRI V. NAGARAJAN, TEACHER, MADULAMPET SCHOOL:-

He was an acting teacher and was granted leave for 9 days from 2nd December 1946 to 10th December 1946. As he had not served for 2 years at the time of leave and not completed probation he was not eligible for unearned leave. The leave salary drawn for the period would need recovery Rs 7-2-0 and the period of absence treated as

as extraordinary leave.

13. QUOTATIONS NOT CALLED FOR PAINTING BLACK BOARDS OF ELEMENTARY SCHOOLS:

	Rs.	as	ps
Vr.1849	49	0	0
Vr.1936	112	3	0

The painting of black boards in all the elementary schools was entrusted to one S.S.Punjabee at Rs.0-0-9 per sq.ft. No quotations were called for before entrusting the work to this man and it is not also known how the rate of Rs.0-0-9 per sq. foot was arrived at.

The stamped acknowledgment of the payee for Rs.112-3-0 was not obtained for the payment.

14. PUBLIC WORKS-ERECTING A TEMPORARY SHED FOR YANAIYADI SCHOOL-ESTIMATE Rs.3990/-

The work is being executed departmentally and materials to the value of Rs.914-7-0 were purchased and paid for in Vr.2007. The cost of the work with reference to the schedule of rates for finished items would need to be worked out and compared with the expenditure incurred on account of Departmental execution to see whether the latter was not excessive.

The sanction of the Director of Public Instruction to the estimate stated to have been obtained was not available for scrutiny.

15. SPECIAL REPAIRS TO PETTAI STREET BOYS SCHOOL ESTIMATE Rs.2780/- VR.836/9-46 Rs.2146-8-0

The work was entrusted to the contractor A.Natesa Iyer. The sanctioned estimate and tender papers were not made available for audit. The sanction of the Director of Public Instruction to the estimate stated to have been obtained was not available.

16. COMPULSORY SCHEME OF ELEMENTARY EDUCATION - IRREGULARITIES IN ACCOUNTS:-

The Municipal council had already introduced the scheme of compulsory elementary education in the municipal area and action was taken against all defaulting parents by levying penalties; but the accounts in this behalf were not properly

properly maintained nor were any steps taken to realise the penalties levied as detailed below.

(i) A sum of Rs.54-10-0 was realised towards penalties levied on the defaulting parents. The connected papers in support of the levy and collection were not made available. The demand for 1946-47 was noted as 39-4-0 as per Register of Miscellaneous bills.

(ii) A register of miscellaneous bills was maintained in which the penalties levied were entered and miscellaneous bills prepared for making the necessary collections. Though the bills were prepared, they were kept intact without taking any action. The demand notice was not served on the parties at all in almost all cases with the result that the entire demand was outstanding.

The penalties pending collection upto the end of 1945-46 were

	Rs.	as	ps
1942-43	3	0	0
1943-44	510	0	0
1944-45	1,185	4	0
1945-46	146	4	0
	1,844	8	0

In as much as the non realisation was due to the demand notices were not even served and no steps were collection, the loss caused would need to be made good by persons responsible.

(iii) It was further noticed that the register of miscellaneous bills maintained to watch the demand and collection of penalties was not properly maintained. Several penalties were levied and bills were prepared but did not find a place in the register and consequently no demand. Vide item 13 of the annual object. The amount involved in this category was Rs.33.

(iv) Instances were not wanting where were shown as outstanding in the register as pending. Details of such items are given

the annual objection statement. There were also part collections of bills for which no receipts were granted and entries made in pencil. The amounts written off were posted in the column collected instead of being shown separately.

In short, the register was not properly maintained and a demand collection and balance statement was not prepared at the close of the year and tallied. The items outstanding at the close of the year were not also brought forward to the register of 1947-48.

(v) During the course of check of these outstanding bills it was found that 155 bills were missing covering an amount of Rs.190-8-0.

1943-44		Rs.	as	ps
1944-45	155 bills	180	12	0
	4 bills	9	12	0
		190	8	0

The amount covered by these bills would need to be made good by the persons responsible--vide item X16 of the Annual objection statement for details.

(vi) The municipal council sanctioned the write off of the following amounts of penalties during 1946-47 as detailed below:-

M.C.R. 181 dated 29-7-1946	Rs.0-12-0
M.C.R. 182 " 29-7-1946	Rs.9-12-0
M.C.R. 281 " 5-8-1946	Rs.284-12-0
	Rs.295-4-0

All these cases, the demand notices were not even served and were found in tact. It is not understood how the municipal council can decide to write off any amount without even an attempt for its realisation. It cannot be accepted in audit. Further, the council went to forego this amount without the sanction of the sanction of Government would need to be obtained of the council to write off the amount. The bills items were in tact without any indication of write

write off as they were not defaced or stamped "written off". They were not therefore destroyed in audit, notwithstanding the fact that the write off was irregular. Vide also item 11 of the annual objection statement.

Reference is, in this connection, invited to paragraph 7 of the audit report for 1945-46 wherein similar action of the council in having written off Rs.333-8-0 was questioned and is pending settlement.

17. TOOLS AND PLANT REGISTERS OF SCHOOLS:-

(i) The Tools and Plant registers of 15 schools were not closed for 1946-47 and the register for 1947-48 was not written up - vide item 6 of the annual objection statement.

(ii) In the case of 4 schools, detailed in item 6 of the annual objection statement, the register was written afresh. The previous register from which the new register was written was not made available to check the correctness of entries.

(iii) It was also noticed that several articles were noted as "Condemned, unfit for use" missing etc. No action would appear to have been taken to dispose of useless articles and fix responsibility for the missing articles.

18. SERVICE REGISTERS AND LEAVE ACCOUNTS:- The service registers of teachers were not verified in several cases and certificate of verification recorded. Similarly, leave accounts were not prepared in many cases, and were either incomplete or worked out in pencil.

19. RESULT OF AUDIT: The general result of audit may be considered not satisfactory.

20. RECEIPTS AND CHARGES: The gross receipts and charges of the fund for the year were XXXXXXXX Rs.1,09,092-8-1 and Rs.1,15,940-11-7 respectively.

20. OBJECTIONS PENDING SETTLEMENT: Thirty items of objections involving Rs.1,056-13-6 were pending settlement at the close of audit.

Year.	Items.	Amount. Rs. as ps
1944-45	2	- - -
1945-46	2	333 8 0
1946-47	26	723 5 6
Total	30	1,056 13 6

T.K. SREENIVASAN,
Assistant Examiner of Local Fund Accounts,
Southam Circle, Trichinopoly.

Forwarded to the Executive Authority of the Kumbakonam municipal council in duplicate with the request that the report may kindly be returned within two months to the Dt. Inspector of Local Fund Accounts, South Arcot with your reply in triplicate duly approved by the municipal council for submission to Government.

Duplicate copy of the final statement of audit of the Kumbakonam Elementary Education Fund Accounts of Kumbakonam municipal council (for the year ended 31st March 1946) is herewith forwarded to the Secretary to Government, E. & P. H. Department with reference to Rule 58(a) of schedule IV of the Madras District Municipalities Act 1930. The original was forwarded to the Executive Authority in L.F.No.

/TRUE COPY/

R. S. S. S.
26/9/47

Office of the Superintendent,
Examiner of Local Fund Accounts,
Madras-10.

24/47

Annual Account of Receipts and charges of the Elementary Education Fund of the Kumbakonam Municipality for the year 1946-47.

Receipts of Account	Actuals for the year 1946-47	Final Budget Appropriation
<u>Receipts - Ordinary</u>		
Opening balance	6941 2 11	
1 Education tax		
Gross collections	25487 4 2	25800
Deduct collection charges	1321 - -	1200
Net	23966 4 2	24600
2 Fines and penalties under the Elementary Education Act	54 10 -	200
3 Income from investments	456 4 -	350
4 School fees	1039 1 -	1300
5 Government grant to meet deficit	11804 - -	14804
6 Other receipts	582 8 3	400
7 Government grant		
(i) under Section 37 of the Ely Edu Act	24952 15 -	25300
(ii) under proviso to Section 37 of the Elementary Education Act	14082 - -	14080
Compensation for loss of income from Profession tax	4096 10 -	4100
8 Contribution from the General Account		
(a) For payment of temporary allowance of Rs 4/-	11330 -	11330
Provision from W & D Fund	3330 - -	6205
(b) Govt Grant for Dearness allowance	14000 - -	14000
Refund of Subsidy	577 7 -	
Deduct refunds (Tax)	24 4 4	300
Total	109092 9 1	113369
Capital		
Total Receipts - ordinary		
Opening balance	116030 12 -	113369

Expenditure - ordinary.

Staff -			
Salaries and allowances -			
Masters.	96630	11	100350
Clerks and servants	40657	-	4250
Contribution to Provident Fund	3190	-	3600
Contingencies & equipment			
Contingencies			
Household	2146	124	2600
Other items.	1972	83	2500
Equipment.			
Furniture and apparatus			500
Library books and maps.	154		600
Other items	675	13	900
3. Prizes and Scholarships	162	-	170
4. Repairs to buildings	5740	4	2550 *
5. Interest on repayment of debt	1342	-	1340

Total

115940 11 7 119360

Capital

Total, ordinary and capital

115940 11 7 119360

Closing balance

93 - 5 5991

Grand total, including closing balance

116033 12 - 113369

Maneprabhu
5947

1947

2/11/47

Replies to the Audit Report on Elementary Education Funds of the Kumbakonam Municipality for 1946-47.

6. A copy of G.O.No.133, Education, dated 28.1.1925 (R.Dis.45/25) exempting the levy of Education tax on lands and vacant sites is enclosed. Similar objection was raised even in the year 1923 and it was dropped on production of the G.O. referred to above.

8(a) & (b) Action has been taken to serve all the demand notices. In certain cases the demand notices could not be served as the parties left the town before the bills were issued and their whereabouts are not ascertainable. The Government have been addressed for sanction to write off Rs.333-8-0.

9. The leave entries have been made and the leave accounts have also been worked out in all the cases.

10. In his reply, dated 5.11.1947, the Field Controller of Military Accounts, Poona, has stated that the credit for the provident fund bonus in respect of Mrs. R. Davis for the period from 5-9-1942 to 12-3-1946 amounting to Rs.183/10/0 has already been afforded through the Accountant General, Madras and that for the period subsequent to 12-3-1946 Accountant General should be addressed. Accordingly Accountant General was addressed on 16-11-1947 and he was reminded on 5-12-1947. His reply is awaited.

As regards Mrs. Parvathi action is being taken.

11. The sanction of the Director of Public Instruction has been applied for.

12(a) & (b) The excess amount paid will be recovered from the employees concerned and the credit will be shown at the next audit.

13. P.S. Punjabee offered to paint the black boards at Re.1/- per board irrespective of their sizes. On enquiry in the local high schools and College by the Municipal Engineer it was ascertained that payment for similar work was made at 9 pies per sq. ft. in the former and 1 1/2 annas per sq. ft. in the latter. So the rate of 9 pies was adopted and recommended by the Municipal Engineer. If the payment had been made at the rate of Re.1/- per board as offered by Punjabee Rs.189/- should have been paid. The stamped acknowledgment will be shown at the next audit.

14. The cost of the work with reference to the schedule of rates for finished items has since been worked out. It will be shown at the next audit. Vide M.B. No.39. Sanction of the Director of Public Instruction was obtained in his R.C.No. 508-B.2/47 dated 7.3.1947.

15. The sanction of the Director of Public Instruction was obtained. The connected papers and estimates will be shown.

16. The accounts are now maintained properly and steps are taken to realise the per-

Replies to the Audit Report on Elementary Education Funds of the Nizam's Government for 1946-47.

6. A copy of G.O. No. 133, Education, dated 28.1.1935 (R.Dia. 15/35) exempting the levy of Education tax on lands and vacant sites is enclosed. Similar objection was raised even in the year 1933 and it was dropped on production of the G.O. referred to above.

8(a) & (b) Action has been taken to serve all the demand notices. In certain cases the demand notices could not be served as the parties left the town before the bills were issued and their whereabouts are not ascertainable. The Government have been addressed for sanction to write off Rs.388-8-0.

9. The leave entries have been made and the leave accounts have also been worked out in all the cases.

10. In his reply, dated 5.11.1947, the Field Controller of Military Accounts, Bangalore, has stated that the credit for the provision fund bonus in respect of Mrs. R. Davis for the period from 5-9-1942 to 12-3-1946 amounting to Rs.183.10.0 has already been allowed through the Accounts General, Bangalore and that for the period subsequent to 12-3-1946 Accounts General should be addressed. Accordingly Accounts General was addressed on 12-11-1947 and he was reminded on 12-12-1947. In reply is awaited.

16(i) The connected papers will be --

shown.

(ii) A sum of Rs.139/- has since been collected, and for the realisation of the balance action is being taken. The non service of demand notices in the majority of the cases was due to the fact that the whereabouts of the parties concerned were not ascertainable. In the remaining cases the demand notices are being served.

(iii) The register will be brought up to date and shown.

(iv) The defects pointed out are being -- rectified.

(v) There were too many changes in clerks who were entrusted with the work. Action has been taken to fix the responsibility on the clerks -- through whose neglect of duty the bills are missing and they will be directed to make good the sum.

(vi) Sanction of Government has been applied for. The bills are defaced with the words - 'written off'.

17(i) They have been closed and the register for 1947-48 written up.

(ii) The previous registers are available. They will be produced.

(iii) The unserviceable articles have since been written off the accounts. At the --

time when the verification was made some articles were not produced. They were produced subsequently.

18. Certificate of verification has been recorded. Leave accounts have also been worked out completely.

20. Effective action is taken to settle the objections early.

Municipal Office, Kumbakonam,
Dated 10.12.1947.

vr. 11.12.
AG

ack anuppan
17-12
Commissioner.

18(1) The connected papers will be shown.
(ii) A sum of Rs. 139/- has since been collected, and for the realisation of the balance action is being taken. The non service of demand notices in the majority of the cases was due to the fact that the whereabouts of the parties concerned were not ascertainable. In the remaining cases the demand notices are being served.
(iii) The register will be brought up to date and shown.
(iv) The defects pointed out are being rectified.
(v) There were too many changes in clerks who were entrusted with the work. Action has been taken to fix the responsibility on the clerks through whose neglect of duty the bills are mislaid and they will be directed to make good the sum.
(vi) Sanction of Government has been applied for. The bills are defaced with the words - 'written off'.
17(1) They have been closed and the register for 1947-48 written up.
(ii) The previous registers are available. They will be produced.
(iii) The unserviceable articles have since been written off the accounts.

Received.....1925.

Registered1925.

Abstract.

Tax - Education.

Exemption of lands and vacant sites from payment of Education tax - Proposal of the Municipal Council, Kumbakonam Sanctioned.

(Law (Education) Department.

G.O.No.133,

Dated 28th January 1925.

O R D E R.

The Government approve the resolution of the Municipal Council, Kumbakonam, No.8, dated 28th October 1922, to levy the education tax as a surcharge on property tax, only on buildings, and to exempt lands and vacant sites from liability to taxation.

(By order of the Government, Ministry of Education)

V. T. Krishnamachariar,
Secretary to Government.

To

The Chairman, Municipal Council, Kumbakonam, with reference to his letter No.210-C.R.23, dated 3rd December 1924.
,, Examiner of Local Fund Accounts.
,, Director of Public Instruction.
,, Collector of Tanjore.
,, Board of Revenue, Land Revenue & Settlement.

Copy to the Local Self Government Department.

Forwarded.

(By Order)

(Sd) E. A. Venkateswaran,
Superintendent.

KRS.2841.

(True Copy)

sg.10-12.

Commissioner, City.
Kumbakonam

Received.....1955.....Registered.....

Abstract

Text - Education

Exemption of lands and vacant sites from payment of Education tax - Proposal of the Municipal Council, Tambakulam, Sanctioned.

(Law/Education) Department

Dated 28th January 1955. G.O. No. 133.

O R D E R

The Government approve the resolution of the Municipal Council, Tambakulam, No. 2, dated 28th October 1954, to levy the education tax as a surcharge on property tax, only on buildings, and to exempt lands and vacant sites from liability to taxation.

(By order of the Government, Ministry of Education)

Secretary to Government

The Chairman, Municipal Council, Tambakulam, with reference to his letter No. 210-G.P.2, dated 2nd December 1954.
:: Examiner of Local Fund Accounts.
:: Director of Public Instruction.
:: Collector of Revenue.
:: Board of Revenue, Land Revenue Department.

Copy to the Local Self Government Department.

Forwarded.

(By order)

(Sd/-) M. A. Velupillai, Secretary to Government.

(True Copy)

Proceedings of the Municipal Council, Tambakulam, passed at ordinary meeting held at 4-30 P. M. on Tuesday the 16th December 1947.

38. Draft replies to the audit report for the year 1946-47 on the Elementary Education Fund Accounts of this municipality. For approval.

Approved.

(True Copy)

sg. 17-12.

acharya
Commissioner.
AL

cx 4202/48

57,58,59
60,61,62
5/5 - 6.

Edn. & P.H.(G.I.) Deptt.

Sub: AUDIT REPORT - 1946-47 - Elementary Education Fund - Municipal Council, Kumbhalgarh .. - Recorded with remarks.

READ: From the Municipal Commissioner,,
Ref. No. dated

From the Examiner of Local Fund Accounts, L.F.No. 6937
dated. 17-1-48

DP
11/5/48
ORDER No. 1076
By Ms. EDUCATION, dated the 3-5-48

Recorded.

2. Paragraphs 8 and 16 of the Audit Report. A copy of the further remarks of the Examr. of L.F. Accts. in his endorsement read above is communicated to the Commr. for information and necessary action.
3. Paragraph 16 (vi) of the Audit Report. The matter is under consideration.

To the Municipal Commissioner, Kumbhalgarh
By C. through C.M.C.
the D.P.T. (with a copy of
Audit report)
the Examiner of L.F. Accounts.
Spare copy.

DP
11/5/48

DP
17/5/48

10/10/10