

Education and Public Health

(1947) Department.

MS. SERIES.

G.O. NO.

251 Education.

251

Dated

13-2-1947.

[Despatch Abstract.]

Stationery-Stationery Purchased in India-Non-surrender of savings-Report of the Public Accounts Committee 1944-45-Papers recorded.

Back Papers.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

Further Papers.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

CONTROL OVER EXPENDITURE.

12. The object of control over expenditure is to secure as close an approximation as possible between the actual expenditure and the final grant or charged appropriation under each sub-head of appropriation. The Public Accounts Committee have laid down that reference in this report to instances of defective control over expenditure should be restricted to cases involving amounts exceeding Rs. 10,000 or 10 per cent of the final appropriation, whichever is greater, the object being to enable the Committee to concentrate on matters of major importance.

Important instances of defective control noticed during the year are mentioned below:-

X X X

(4) Cases of non-surrender of savings:-

Serial Number (1)	Page (2)	Number of grant and sub-head (3)	Amount of savings Rs (4)
5	196	Sub-head "b.A" in Grant No. XXX	7,71,962

Grant No. XXX Stationery and Printing.
56 Stationery and Printing-1-Stationery

Major head and Sub-Head	Final grant or appropriation Rs	Actual expenditure	Excess + savings -
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b Purchase of Stationery stores -

A. Stationery purchased in				
India	O { 24,20,000	22,29,900	14,57,938	-7,71,962
	R { - 1,90,100			

Col.4--Non-payment by the Controller of supply Accounts of bills for paper supplied by certain mills which could not be foreseen

CNo 3937 102/46

(M)

Subject

Es 014 Dept
C2

Special
Sent
22/7/46

Doone
Hoday
CWA
20/7

Appropriation Accts 1944-45 and the Audit Report
for 1946. St. Stationery and Printing & Stationery & Printing
& Stationery stores & Stationery purchased in India
- Non-surrender of Savings

Re No 3937/ C2/46-1 Ed. d. 23-7-46

Please see extract
in c.f.

An extract from the Appropriation Accts 1944-45
and the Audit Report 1946 on the above subject is
communicated to the Sg S. and he is requested
to report the reasons for the non-surrender of ^{the} savings
amounting to Rs 7.71.962. The matter should be
treated as special and a reply sent to Govt
not later than 27-7-46.

To
The Sg S
(with c.f.
of extract)

23/7/46
CWA
23.7.46

Smy
23.7.46

Examiner of Local Fund Accounts.

4

W. S. Srinivasan

029

randum are herewith returned.

2. The papers received with the above Memo-

small, the objection will not be pressed.

owner beforehand. As, however, the amount involved is

of completion of the new building and informed the

missioner should have anticipated the probable date

notice to the owner is not satisfactory. The Com-

The reason advanced for not giving previous

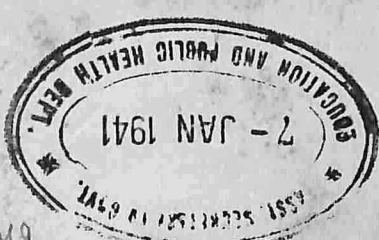
Education, dated the 30th November 1940.

Reference.-Government Memorandum No. 48548 A-1.

school building - Bezawada Municipality.

Subject.-Elementary Education Fund - Rent of

Examiner's Office.



LF No. 6838
7-1-1941

From C. W. Tremenheere Esq., M.B.E., To The Deputy Secretary to Govt.
Superintendent of Stamps, & () Education & P. H. Dept.,
MADRAS. Stationery) MADRAS.

No.D.Dis.2058/46 Dated, 27th July 1946

APPROPRIATION ACCOUNTS - 1944-45 and Audit
Report 1946 - "56 Stationery and Printing
b. A - Stationery Purchases in India" -
Savings - Non-Surrender

Ref: GOVT., Edn. & P. H. Dept. Memo No. 39371/C.2/46-1-Edn.
dated 23-7-1946

The procedure for payment to the Indian Paper Mills
by Controller of Supply Accounts, New Delhi, was first introduced
in 1944-45. The amount likely to be paid by him and adjusted
through the Accountant General, Madras, before the end of the year
(including March final accounts) could not be estimated before-
hand as no advice of payments are made to this office by Controller
of Supply Accounts. This is the reason for non-surrender of
the savings which could not be gauged.

Superintendent of
Stationery.

6

Special

Done today

2/8

p 5 of

p 214 of (H)

(Golson El.)
4.7.44

(14)

5846

Ex-Dep't
C2

CN 41340 - From the Sgs, letter No. 8. Dec. 20.50/46 d. 27.7.46

Subject

Appropriation Accts 1944-45 and the Audit Report for
1945 - St. Stationery and Printing - Stationery purchased in
India - Non-surrender of Savings
Memo No. 39371 C of 30.1.46 d. 2.8.46

With reference to the statement in the letter read
above that no advice of payments are made to the
Stationery Office by the Controller of Supply Accounts, the
attention of the Sgs is invited to para 3 of his letter No. B.3
3657/44 d. 13.9.44, wherein he has stated that payment
entries ^{and} to be made by the Stationery Office in their
Committee books and contingent registers as soon as
debts are raised by the Controller. ^{The Sgs} is requested
to ~~re-examine~~ ^{explain} the position further.

2. As regards the ~~reason~~ ^{reason} for ~~non-surrender~~
non-surrender of ^{the} savings ^{state to be} it ~~is~~ ^{is} the non-receipt of
advice of payments made by the Controller of Supply Accounts

4.8

to the Paper Mills, ~~and the S. of S. info.~~ The savings which were not surrendered in time amount to a ~~very~~ large sum, viz, more than seven lakhs. ~~The S of S ought to have addressed the Controller of Supply Accounts early in Feb or late in January to ascertain the payment position so that he might surrender the unwanted amount.~~ He might have also addressed the A.G. to ascertain whether debits were raised in exchange accounts. The S of S were requested to state whether he has addressed the Controller of the A.G. sufficiently early before the last date fixed for surrender of savings and if not, why it was not done.

It is not clear

3. The matter should be treated as 'Special' and reply sent by ~~before~~ 5.8.46.
wa 2.8.46
SRK 2.8.46
2/8/46 The S of S

From: M. Karamatullah, Esq., I.C.S.,
The Superintendent of Stationery,
Madras at Guindy,
Saidapet P.O.
To: The Deputy Secretary to Government,
Education and Public Health
Department, M A D R A S.
No.D.Dis.2058/46 dated 6th August 1946.

7 AUG 1946
44462

Sir,
Appropriation Accounts 1944-45 and Audit Report 1946 -
56 Stationery and Printing - Stationery purchased in India -
Savings non-surrendered -
Ref: Govt. Education and Public Health Department Memo.No.3971-
C2/46-3 Edn. dated 2-8-46.

The Controller of Supply (Accounts) New Delhi, was addressed in the matter on 19-1-45. I enclose a copy of my letter B3-3657/44 dated 19-1-45 for the information of Government and also a copy of his reply No.X/Paper/Genl/428 dated 2-2-45. He replied that figures were not available with him and that of the figures of the Accountant General also would not be up-to-date. The Accountant General was not addressed since his advice of payments are received here only after the adjustments are actually carried out. Payment entries are made in the Committee book and the contingent register only after the intimation of adjustments is received from the Accountant-General, Madras. Adjustments are carried out by Accountant General even in March final accounts, and how much would be adjusted during the year could not be gauged at about the middle of February 1945 when application for additional appropriations and surrenders was submitted to Government.

SAS/

6.8.46
SUPERINTENDENT OF STATIONERY.
6/8

Copy of this office letter No.B3.3657/44 dated 19-1-45 to the Controller of Supply(Accounts) New Delhi, and the Reply of the Controller of Supply (Accounts) New Delhi No.X/paper/Genl/428 dated 2-2-45. *g the Superintendent 986/428*

Sub: Paper - Govt. of Madras - allocation for 1944-45 - payment for supplies made - information requested.

I have not so far received any intimation regarding payments made by you to the various Indian Mills for supplies made to the Government of Madras against 1944-45 allocation. Please therefore furnish me with a list showing the names of the mills and the amounts already paid quoting reference to their bill number. The information is urgently required for Budget purposes.

Sd. S.Duncan.
for Superintendent.

Copy of the Reply of the Controller of Supply(Accounts) New Delhi No.X/
~~Reply~~ Paper/Genl/428 dated 2-2-45.

A With reference to your letter No.B.3.3657-44 dated the 19-1-45 I have the honour to state that the information asked for is not available in this office as this office does not book the payments made by it by consignees but by supply orders. The information can however, be collected from your own records. According to the supply Department procedure for payment of paper bills, in the case of 10% and 100% claims, the consignees while completing the receipt certificates becomes aware of the amount for which the bill will be presented by the Mills by reference to the rates given in the contract and the quantity supplied. In the case of 90% claims, the Mills are required to send the triplicate copies of bills to the consignees showing the quantity despatched and the amount claimed. On the basis of these advance intimations, the consignee can make preliminary entries in his books. Some readjustment in the figures so worked out may be necessary when the actual debits through the accounts officer are received by them but that will not make any material difference and the figures

P.T.O

worked out on the basis of advance intimations can be adopted for practical purposes. This office raises debits against the Accounts Officers of the consignees after making payments, of the bills. The information should therefore also be available with the Accountant-General, Madras but his figures cannot be upto date as some time must necessarily elapse, between the making of payments by this office the raising of debits by this office against the Accounts Officer of the consignee and the adjustment by the latter of these debits.

Sd. XY YX
R.P.Dy.Asstt. Controller of Supply Accounts.

(True Copy)

For Supdt. of St. Lawrence
6/8

[SUBJECT.—Appropriation Accounts of the Government of Madras for 1944-5 and the Audit Report, 1946—Preparation of notes for the Public Accounts Committee.]

[Reference.—Memorandum No. 38618 Accts.-A-2, dated 16th July 1946.]

In continuation of the memorandum read above, a statement indicating the points on which notes have to be prepared for the consideration of the Public Accounts Committee is furnished to Departments of the Secretariat.

2. In preparing the notes, departments are requested to observe the following instructions:—

(1) The notes should be arranged in the following order:—

(a) Reference to relevant paragraphs of the Appropriation Accounts and the Audit Report and the subject matter of the note;

(b) relevant extracts of the Accountant-General's remarks in the Appropriation Accounts and Audit Report; and

(c) a brief and self-contained note by the Administrative Department.

(2) The note by the Administrative Department should have no annexures or appendices. If references have to be made in the note to Government Orders or to reports from heads of departments, the substance of the Government Order or the report should be embodied in the note. If this is not possible, the Government Order or report should be quoted *in extenso* as part of the note itself and not treated as an annexure to the note.

The attention of the departments of the Secretariat is invited to U.O. Note No. 38471 Accts.-A-1, dated 27th November 1943, communicating the observation of the Public Accounts Committee that where disciplinary action is taken against officers and subordinates in connection with financial irregularities and losses, information should be furnished to the Committee on the results of the disciplinary action taken.

(3) The drafts of all notes for the Committee should be sent to the Finance Department for acceptance. After approval by the Finance Department, 20 printed copies of the note should be furnished to the Finance Department. Instructions should be issued to the press to keep the type standing so as to facilitate the printing of the proceedings of the Committee later.

3. The attention of the Development Department is invited to paragraph 31 of the Report of the Public Accounts Committee on the accounts of 1929-30 according to which Administration Reports containing reviews of commercial concerns together with the Audit Officer's reports should be laid before the Public Accounts Committee simultaneously for consideration—see also paragraph 36 of

the report of the Public Accounts Committee on the Accounts of 1932-33.

The Development Department is requested to show in their note placing the Audit Reports of Commercial concerns before the Public Accounts Committee not merely a list of the Reports but also the amount of profit (and its percentage to capital) or loss on each concern in the year and any other important points raised in the Audit Reports.

Similarly the Food Department is requested to furnish a note explaining the general aspects of the State Trading Schemes under their control and any other important points raised in the audit reports and also a statement showing the amount of profit or loss involved on each trading concern of the Government in the year.

4. The Government desire that the consideration of the Appropriation Accounts and the Audit Report by the Public Accounts Committee should be completed as early as possible. Departments of the Secretariat are, therefore, requested to see that complete notes on all the items relating to them are prepared and furnished to this department as early as possible (and not later than the 5th August 1946). Departments will appreciate that in order to work to this time-table prompt action will be necessary at every stage and this must be impressed on Chief Controlling Officers and Heads of Departments.

5. The Departments of the Secretariat are requested to obtain the explanations of the Chief Controlling Officers for all variations exceeding Rs. 2,000 or 10 per cent of the final appropriations, whichever is greater, with reference to paragraph 108 of the Madras Budget Manual (second edition).

6. Secretaries to Government are informed that they should be prepared to furnish full information to the Public Accounts Committee at its meetings as to the reasons for the variations between the final appropriations and the actuals under the several heads of account with which they are concerned—cf. paragraph 5 above. Notes need not, however, be furnished unless the Committee calls for information on any specific case of variation between the grant or appropriation and the actuals as shown on pages 21-291 of the Appropriation Accounts and the Audit Report.

7. The date of the meeting of the Public Accounts Committee will be intimated later.

T. N. S. RAGHAVAN,
Secretary to Government.

To the Departments of the Secretariat including Finance (except Legal), with enclosures.
Copy to the Accountant-General, Madras.

ANNEXURE.

List of items in the Appropriation Accounts, 1944-45 and the Audit Report, 1946 on which further action is required.

Serial number and reference to the Appropriation Accounts, 1944-45 and the Audit Report, 1946.	Subject matter.	Department concerned.
(1)	(2)	(3)
	<i>Unnecessary or excessive supplementary grants.</i>	
1 Page 10, paragraph 12 (1) (see also page 34).	Grant IV—Forest—b. Conservancy and works—I. Ordinary areas—H. Suspense—Works advances.	Development.
2 Page 10, paragraph 12 (1) (see also page 44).	Grant VIII—Irrigation—18. Other Revenue expenditure financed from ordinary Revenues—Irrigation Works—Works for which no capital accounts are kept—Public Works Department—b. Extensions and improvements.	Public Works Department.
3 Page 10, paragraph 12 (1) (see also page 69).	Grant XI—District Administration and Miscellaneous—w. Miscellaneous—H. Subsidy to ryots for reclamation of lands in Cauvery-Mettur Project and other areas.	Revenue.
4 Page 10, paragraph 12 (1) (see also page 83).	Grant XIV—Police—c. District Executive Force—A. District Police—I. Ordinary Areas—7. Clothing arms and equipment.	Home.
5 Page 10, paragraph 12 (1) (see also page 112).	Grant XVIII—Agriculture—c. Experimental Farms—Agricultural Research Stations—2. Contingencies.	Development.
6 Page 10, paragraph 12 (1) (see also page 113).	Grant XVIII—Agriculture—d. Agricultural Demonstration and Propaganda including Public Exhibition and Fairs—I. Ordinary Areas—7. Bonus for growing food crops in lieu of cotton.	Do.
	<i>Re-appropriations obtained unnecessarily or in excess of requirements.</i>	
7 Page 10, paragraph 11 (2) (see also page 67).	Grant XI—District Administration and Miscellaneous—u. Other establishments—B. Ryotwari Village Service—I. Ordinary areas—2. Allowances.	Revenue.
8 Do.	Grant XI—District Administration and Miscellaneous—u. Other establishments—C. Proprietary Estates Village Service—I. Ordinary areas—2. Other charges.	Do.
9 Page 10, paragraph 11 (2) (see also page 68).	Grant XI—District Administration and Miscellaneous—u. Other Establishments—C. Proprietary Estates Village Service—II. Partially excluded areas—I. Pay of establishments.	Do.

(1)	(2)	(3)
	<i>Re-appropriations obtained unnecessarily or in excess of requirements—cont.</i>	
10 Page 10, paragraph 11 (2) (see also page 113).	Grant XVIII—Agriculture—d. Agricultural Demonstration and Propaganda including Public Exhibitions and Fairs—I. Ordinary areas—3. Purchase and distribution of seeds, manure, etc.	Development.
11 Page 10, paragraph 11 (2) (see also page 260).	Grant XXXVIII—Capital outlay on Provincial Schemes connected with the War— —a. Grain supply schemes—C. Other grains—1. Cost of purchase of grains.	Food.
12 Do.	Grant XXXVIII—Capital outlay on Provincial Schemes connected with the War— —a. Grain supply schemes—E. Government depots for rice—3. Suspense (Personal deposits).	Do.
13 Page 10, paragraph 11 (2) (see also page 262).	Grant XXXVIII—Capital outlay on Provincial Schemes connected with the War— —c. Other Miscellaneous Schemes—B. Purchase and distribution of paddy and other seeds—3. Suspense (Personal deposits).	Development.
14 Page 10, paragraph 11 (2) (see also page 263).	Grant XXXVIII—Capital outlay on Provincial Schemes connected with the War— —c. Other Miscellaneous Schemes—C. Purchase and distribution of manure—1. Pay of establishment and other charges.	Do.
15 Do.	Grant XXXVIII—Capital outlay on Provincial Schemes connected with the War— —c. Other miscellaneous Schemes—D. Purchase and distribution of iron and steel for agricultural implements—3. Suspense (Personal deposits).	Do.
16 Page 10, paragraph 11 (2) (see also page 288).	Grant XXXIX—Interest-free advances—Advances repayable—D. Other advances.	Do.
17 Page 10, paragraph 11 (2) (see also page 290).	Grant XL—Loans and advances bearing interest—Loans and advances by Provincial Government—e. Advances to cultivators—C. Loans under the special rules for agricultural implements.	Do.
	<i>Injudicious re-appropriations and surrenders causing excess over allotments.</i>	
18 Page 10, paragraph 11 (3) (see also page 113).	Grant XVIII—Agriculture—d. Agricultural Demonstration and Propaganda including Public Exhibitions and Fairs—I. Ordinary areas—10. Deduct—Recoveries from Governments, departments, etc.	Development.
19 Page 10, paragraph 11 (3) (see also page 263).	Grant XXXVIII—Capital outlay on Provincial Schemes connected with the War— —c. Other Miscellaneous Schemes—B. Purchase and distribution of paddy and other seeds—4. Deduct—Receipts and recoveries on Capital Account.	Do.
	<i>Cases of non-surrender of savings.</i>	
20 Page 10, paragraph 11 (4) (see also page 45).	Grant VIII—Irrigation—18. Other Revenue Expenditure financed from Ordinary Revenues—Navigation, Embankment and Drainage works—Works for which no capital accounts are kept—Public Works Department—n. Extensions and Improvements.	Public Works Department.
21 Page 10, paragraph 11 (4) (see also page 69).	Grant XI—District Administration and Miscellaneous—w. Miscellaneous—F. Buckingham Canal Transport.	Do.
22 Do.	Grant XI—District Administration and Miscellaneous—w. Miscellaneous—1. Expenditure from Rural Reconstruction grants.	Development.
23 Page 10, paragraph 11 (4) (see also page 174).	Grant XXV—Civil Works—Establishment and Tools and Plant—e. Establishment—M. Charges payable to or recoverable from Governments, etc.	Public Works Department.
24 Page 10, paragraph 11 (4) (see also page 196).	Grant XXX—Stationery and Printing—b. Purchase of Stationery stores—A. Stationery purchased in India.	Education and Public Health.
25 Page 10, paragraph 11 (4) (see also page 259).	Grant XXXVIII—Capital outlay on Provincial Schemes connected with the War— a. Grain supply schemes—A. Rice—4. Deduct—Receipts and recoveries on Capital account.	Food.
26 Page 10, paragraph 11 (4) (see also page 260).	Grant XXXVIII—Capital outlay on Provincial Schemes connected with the War— a. Grain supply schemes—C. Other Grains—4. Deduct—Receipts and recoveries on Capital account.	Do.
	<i>Cases of unremitted or uncovered excesses.</i>	
27 Page 11, paragraph 11 (5) (see also page 65).	Grant XI—District Administration and Miscellaneous—s. General Establishments—A. Collectors and Magistrates—6. Contingencies—Authorised.	Revenue.
28 Page 11, paragraph 11 (5) (see also page 66).	Grant XI—District Administration and Miscellaneous—L. Subdivisional establishments—A. Subdivisional establishments (excluding Rural Debt Redemption Scheme and Debt Conciliation Boards)—3. Allowances—Authorised.	Do.
29 Page 11, paragraph 11 (5) (see also page 83).	Grant XIV—Police—c. District Executive force—B. Other Miscellaneous Police establishments—4. Police guards for Royal Naval Air Stations.	Home.
30 Page 11, paragraph 11 (5) (see also page 99).	Grant XVI—Medical—b. Hospitals and dispensaries—B. Mufassal hospitals and dispensaries—1. Ordinary areas—7. Medicines and hospital necessities.	Education and Public Health.
31 Page 11, paragraph 11 (5) (see also page 172).	Grant XXV—Civil Works—Establishments and Tools and Plant—e. Establishments—E. Executive Establishments—1. Ordinary areas—8. Charges recoverable from Governments, departments, etc.—Authorised.	Public Works Department.
32 Page 11, paragraph 11 (5) (see also page 188).	Grant XXVII—Electricity—52. Interest on capital outlay on Electricity schemes—1. Hydro-Electric Schemes—c. Papanasam Hydro-Electric Scheme—Charged.	Do.
33 Page 11, paragraph 11 (5) (see also page 204).	Grant XXXI—Miscellaneous—63. Extraordinary charges—a. Charges in India—D. Amount transferred from 85. A. Capital outlay on Provincial Schemes connected with the war—Authorised.	Development.
34 Page 11, paragraph 11 (5) (see also page 259).	Grant XXXVIII—Capital outlay on Provincial Schemes connected with the War— a. Grain supply schemes—A. Rice—3. Suspense (Personal deposits).	Food.
35 Do.	Grant XXXVIII—Capital outlay on Provincial Schemes connected with the War— a. Grain supply schemes—B. Wheat and wheat products—3. Suspense (Personal deposits).	Do.
36 Page 11, paragraph 11 (5) (see also page 260).	Grant XXXVIII—Capital outlay on Provincial Schemes connected with the War— a. Grain supply schemes—C. Other grains—3. Suspense (Personal deposits).	Do.
37 Do.	Grant XXXVIII—Capital outlay on Provincial Schemes connected with the War— a. Grain supply schemes—E. Government depots for rice—2. Advances.	Do.
38 Page 11, paragraph 11 (5) (see also page 263).	Grant XXXVIII—Capital outlay on Provincial Schemes connected with the war— c. Other miscellaneous schemes—D. Purchase and distribution of iron and steel for agricultural implements—2. Advances.	Development.
	<i>Other items.</i>	
39 Page 86, paragraph 2 ..	Grant XIV—Police—Loss due to misappropriation of Government moneys in respect of pay, allowances, etc., of Police staff in a Police station.	Home.
40 Page 96, paragraph 2 ..	Grant XV—Education—Loss on account of missing of some gold and silver coins in the Government Museum.	Education and Public Health.
41 Page 104, paragraph 2 ..	Grant XVI—Medical—Loss due to holding of re-auction for the supply of milk to a hospital in 1942-3.	Do.
42 Page 110, paragraph 4 ..	Grant XVII—Public Health—Unprofitable outlay in connection with Rural Water-Supply Scheme.	Do.
43 Page 148, paragraph 3 ..	Grant XXIII—Miscellaneous Departments—Loss due to misappropriation of Government moneys by fabricating accounts, vouchers, etc., in a Criminal Tribes Settlement.	Home.
44 Page 189, paragraph 2 (1) ..	Grant XXVII—Electricity—Loss due to damage to a transformer in the Electricity Department.	Public Works Department.
45 Page 218, paragraph 2 (f) ..	Grant XXXII—Civil Defence—Loss due to misappropriation of Government moneys by a clerk of an A.R.P. Depot and Transport office.	Public (General).
46 Page 270-271, paragraph 1 (b).	Grant XXXVIII—Capital outlay on Provincial Schemes connected with the War— Losses incurred by the Government on (i) Rice, (ii) Wheat and wheat products, (iii) Other grains, (iv) Firewood, (v) Small-scale industries and (vi) Other schemes.	Food.

FROM The Supdt. of Stationery, (Madras) at Guindy, Saidapet P.O. TO The Secretary to Government, Education & P.H. Department, Madras.

No. D.Dis.2058/46, DATED 10-8-1946.

18th Aug 1946
EDUCATION AND PUBLIC HEALTH

APPROPRIATION ACCOUNTS - 1944-45 and the Audit Report for 1946 - "56-Stationery & Printing -a- Stationery Office and b. Stationery purchased in India - Reasons for variations - furnished - Ref:- Govt.Memo.No.38899-C-1-46-1 P.H., dated 26-7-1946.

The reasons for the variations between the final grant and the actual expenditure are furnished below :-

b. Purchase of stationery stores.

Please refer to my letter D.Dis.2058/46 dated 27-7-1946 and 6-8-1946 sent in reply to Govt.Memo. No.3971-C-2/46-1 dated 23-7-1946 and No.39371-C-2/46-3 Eda., dated 2-8-1946 respectively.

C. Packing and Carriage of Stationery.

48,000 52,595 Plus 4595

The expenditure is chiefly due to booking of consignments by passenger trains instead of by goods trains for urgent supply of articles of stationery for offices newly created and other cases for want of booking facilities by goods trains.

D. Other Charges.

66,000 63,678 Minus 2322

Details for the difference are furnished below.

	Appropriation.	Actuals.	Difference.
Pay of Menials ..	4300	4277	- 23
Service Postage.	2600	2602	plus 2
Repairs to machines and instruments.	19000	18852	- 148
Extra cooly charges.	5800	5666	- 134
Rates & Taxes.	9500	7600	- 1900
Other Petty charges.	9900	9759	- 141
Dearness allowances.	14900	14922	plus 22
	66000	63678	- 2322

Total difference. Minus 2322.

The difference under Rents, Rates and Taxes is due to the non-adjustment by the Accountant-General within the year of rent for two months, February and March 1945, for the office building at Narasunagar, Guindy, amounting to Rs.1520/- paid by the Collector of Chingleput. Rs.300/- being rent for additional accommodation in Narasunagar, Guindy, provided for was not also paid within the year. The differences under other detailed heads of account is small and call for no special remarks.

b.C. Customs duty on imported stores.

1800 8845 Plus 4045

Owing to irregularity in shipping and for want of regular advices of shipment etc., the excess expenditure could not be foreseen and regularised. Uncertainty of regular shipping facilities during war is the reason for the variation.

F. Deduct cost of stationery supplied to Motor Spirit Rationing Offices & A.R.P. Offices.

Minus 3000 Minus 4813 Minus 1813

The difference is chiefly due to the supply of stationery to Kixx Fire Services Department the cost of which is

is credited to this head of account. This was not foreseen at the time of application for additional allotment and -- surrenders.

C. Deduct value of stationery supplied to Other Government and Paying Departments.

Minus 28000 Minus 24428 Minus 3572.

Two cheques amounting to Rs.3712/- sent by the Paying departments at the end of March could not be en-cashed within the financial year. Hence the variation.

[Signature]
SUPERINTENDENT.

C. & P. H. Dept (C2)

This report from the Sog is with reference to para 5 of the Fin 2nd note on Plants. With ref to para 6 of the 2nd note, this will be submitted to Secy for his use at the time of the P. A. Committee meeting. This may do. for time present.

S.R.K.
19.8.46

16/8/46
CWA
17.8.46

98/27/46

(10)

12/13/2000 Dept C2

11/12/46
27/8

11/12/46. From the Sog, letter No. D. 2058/46 d. 6.8.46

Subject

Appropriation Accounts 1944-45 and Audit Report 1946

St. Stationery and Printing - Stationery purchased in India

Non-Surrender of Savings.

Memo No. 39371 C2/46-5 Cdn d. 27.8.1946

informed that he should

The Sog is requested to make preliminary entries in his books in future of the cost of supplies of paper as ascertained from the Consignee's receipts sent by the Paper Mills and to apply for additional appropriation or Surrender Savings on the basis of the latest

figures
 Information available with him at the time when the application
 has to be submitted to Govt for addl appropriation or
 have to be
 Jaminis surrendered.
 23/8/46
 CWA
 26.8.46
 Sny
 27.8.46
 The Secy
 2 sec.

Extract from the Report of the Public Accounts Committee on the Accounts of
 the Province of Madras for the year 1944-45.

APPENDIX B.

We have considered the explanations submitted to us in the following cases and have
 accepted them and we consider that adequate action has been taken where action was

necessary:-

Reference to Audit Report and Appropriation Act, 1944-45.	Head of account	Defect brought to notice xxx	Explanation submitted to the Committee xxx
(21) Page 10, para- graph 12(4) & page 252 196.	56. Stationery and Printing-b. Pur- chase of Stationery Stores-A. Stationery purchased in India.	Saving of Rupees 7,71,962 on a final appropria- tion of Rs.22,29,900.	Due to non-payment by the Control ler of Supply Accounts of bills for paper supplied by certain mills, which could not be foreseen owing to the inherent difficulty in the system of initial payment by the Central Government. The Superintendent of Stationery has been asked to make preliminary entries in his book in future of the cost of supplies as ascertain- ed from the consignees' receipts sent by the mills and to apply for additional appropriation or surrender savings on the basis of the latest information available with him.

Copy of u.o.Note No.31242.Finance Accounts.A.2 dated the 16th July 1946:-

Subject: Appropriation Accounts of the Government of Madras for 1944-5 and the Audit Report, 1946 - Preparation of notes for the Public Accounts Committee.

Refce. : Memorandum No.58618.Accts.A.2 dated the 16th July 1946.

In continuation of the memorandum read above, a statement indicating the points on which notes have to be prepared for the consideration of the Public Accounts Committee is furnished to Departments of the Secretariat.

2. In preparing the notes, departments are requested to observe the following instructions:-

(1) The notes should be arranged in the following order:-

(a) Reference to relevant paragraphs of the Appropriation Accounts and the Audit Report and the subject matter of the note;

(b) relevant extracts of the Accountant-General's remark in the Appropriation Accounts and Audit Report; and

(c) a brief self-contained note by the Administrative Department.

(2) The note by the Administrative Department should have no annexures or appendices. If references have to be made in the note to Government Orders, or to reports from heads of departments, the substance of the Government Order of the report should be embodied in the note. If this is not possible, the Government Order or report should be quoted in extenso as part of the note itself and not treated as an annexure to the note.

The attention of the departments of the Secretariat is invited to U.O.Note No.38471.Accts.A.1 dated the 27th November 1943, communicating the observation of the Public Accounts Committee that where disciplinary action is taken against officers and subordinates in connection with financial irregularities and losses, information should be furnished to the Committee on the results of the disciplinary action taken.

(3) The drafts of all notes for the Committee should be sent to the Finance Department for acceptance. After approval by the Finance Department, 20 printed copies of the note should be furnished to the Finance Department. Instructions should be issued to the Press to keep the type standing so as to facilitate the printing of the proceedings of the Committee later.

3. The attention of the Development Department ***
*** *** in the year.

4. The Government desire that the consideration of the Appropriation Accounts and the Audit Report by the Public Accounts Committee should be completed as early as possible. Departments of the Secretariat are, therefore requested to see that complete notes on all the items relating to them are prepared and furnished to this Department as early as possible (and not later than the 5th August 1946). Departments will appreciate that in order to work to this time-table prompt action will be necessary at every stage and this must be impressed on Chief Controlling Officers and Heads of Departments.

5. The Departments of the Secretariat are requested to obtain the explanations of the Chief Controlling Officers for all variations exceeding Rs.2,000 or 10 per cent of the final appropriations, whichever is greater, with reference to paragraph 108 of the Madras Budget Manual(second edition)

6. Secretaries to Government are informed that they should be prepared to furnish full information to the Public Accounts Committee at its meetings as to the reasons for the variations between the final appropriations and the actuals under the several heads of account with which they are concerned - c.f. paragraph 5 above. Notes need not however, be furnished unless the Committee calls for information on any specific case of variation between the grant or appropriation and the actuals as shown on pages 21-291 of the Appropriation Accounts and the Audit Report.

7. The date of the meeting of Public Accounts Committee will be intimated later.

T.N.S.Raghavan,
Financial Secretary.

ANNEXURE.

List of items in the Appropriation Accounts, 1944-45 and the Audit Report 1946 on which further action is required.

Serial number and reference to the Appropriation Accounts, 1944-45 & the Audit Report 1946.	Subject matter.	Department concerned.
(1)	(2)	(3)
***	***	***
24. Page 10, para 12(4) (see also page 196.)	Grant XXX - Stationery and Printing b. Purchase of Stationery Stores - A. Stationery purchased in India.	Edn. & P.H. Department (C2)
2) 40. Page 96, para 2.	Grant X - Education - Loss on account of missing of some gold and Silver coins in the Government museum.	-do-

/True copy/

Ex. Off. Sept
C2

A draft on to the Secy is submitted with reference to item (1) above. Action is being taken separately in regard to item (2)

23/7/46

Cwa
23.7.46

Sum 25776
Drawn as Memo No. 3907/C2-1 d 23.7.46

4

-2-

3. The Department of the Secretariat and requested to obtain the explanation of the Chief Controlling Officers for all variations exceeding Rs. 5,000 or 10 per cent of the final approved estimate, whichever is greater, with reference to paragraph 106 of the Madras Budget Manual (second edition).

6. Secretaries to Government are informed that they should be prepared to furnish full information to the Public Accounts Committee at its meetings as to the reasons for the variations between the final appropriations and the actuals under the several heads of account with which they are concerned - c.l. paragraph 5 above. Notes need not however, be furnished unless the Committee calls for information on any specific case of variation between the grant or appropriation and the actuals as shown on pages 21-22 of the Appropriation Accounts and the Audit Report.

7. The date of the meeting of Public Accounts Committee will be intimated later.

T.N.S. Rajan,
Financial Secretary.

SECRET

List of items in the Appropriation Accounts, 1944-45 and the Audit Report 1946 on which further action is required.

Serial number and reference to the Appropriation Account, 1944-45 & the Audit Report	Subject matter.	Department concerned.
1946. (1)		
1946. (2)		
1946. (3)		

34. Page 10 para 12 (4) (see also page 136).
A. Stationery purchased in India.
B. Purchase of Stationery Stores - Grant 100 - Stationery and Printing.
10. Page 86 para 3. Grant 100 - Loss on account of missing of some gold and silver coins in the Government Museum.

Handwritten notes and signatures at the bottom of the left page, including a large signature and various initials.

AA (IX) 5
p5 of C41340 From the Secy S, No. D. Dis. 2058/46
d 27.7.46

Please see the letter at p5 of.
A draft note for the P.A. Committee is submitted. It may be sent to Finance for acceptance.

wa
29.7.46

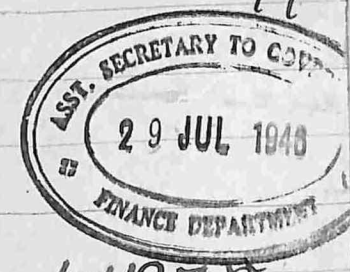
SRK

29.7.46

Fin

29/7

Edn. v.o. No. 39371/46
29/7/46



41187

Finance (Accts. A)

Please see the draft note below.

It has been ascertained from the A.G.'s office that as a result of the introduction of the system of allocation of paper by the Government of India, the Controller of Supply Accounts, New Delhi, has been authorised to make payments centrally in the first instance to the mills in respect of the paper supplied to the quota holders and to raise the necessary debit against the respective quota holders through the Settlement Exchange Accounts between the Central and Provincial Governments.

It is not clear how this revised procedure would have resulted in the large savings reported under this head. Could have occurred unless it is certain that for Office E. & P.H. may, perhaps, be requested to make the point clear by obtaining further information from the Superintendent of Stationery.

Handwritten note: made in the year were not paid

24/8/46

Handwritten signatures and initials: A.S. 1.8.46, EXP. A. 1.8.46, A.S. 1.8.46

Fin 1262 AA-12
11/8/46



A draft on to the Secy is submitted

SRK
2.8.46

2/8/46
wa
28.46

[Issued as Memo. No. 39371 C2/46-3 Cdn. d. 2.8.46]

CN 44462 - from the Sgs, Letter No. D.D. 2058/46.d. 6.8.46.

Please see for bin marked A' on p. 11 of. Presumably the Sgs ^{did} ^{preliminary} ~~has not make entries~~ in his books on the basis of these ~~preliminary~~ advance intimations from the Mills and has returned the 'Consignee's receipts' to the Mills concerned without noting down the amounts mentioned therein. He was expecting information as to the amount likely to be required for payment for supplies of paper from the Controller of Supply (Accounts), New Delhi and addressed him for information in Jan 1945. When the Controller expressed his inability to furnish the information and pointed out the method of obtaining ~~information on the subject~~, he was left without any data and failed to surrender the ~~present~~ savings under consideration.

2. A revised note for the P.A. Committee setting out the procedure for procurement and payment of paper is submitted. May be sent to Fin for acceptance.

10/8/46
W.C.
13.8.46

S.R.K.

14.8.46

Fin

Finance (Tech. A)

Please see previous note of this dept. on page 5 above, the letter from the Supt. of Stationery and its enclosures at pages 9-12 ~~above~~ C.F. and the note of the S.P.H. dept. above.

The revised draft note for the P.A.

Committee may be accepted subject to the amendments indicated in pencil and subject to the following remarks:-

P.T.D.

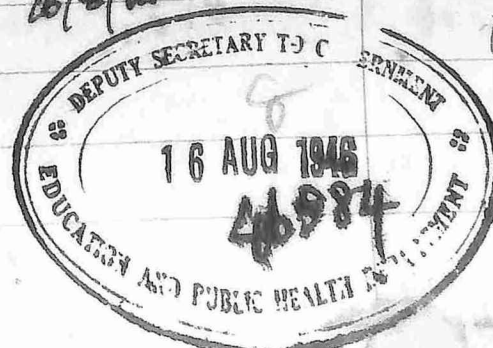


g.f. S.P.H. C. in
agree, necess. 16.8.46.
instructions may
be given to the
Supt. of Staty.
accordingly. DWD

V. Special

Memo 31242 no-20

16/8/46



From the letter of the Controller of Supply Accounts, New Delhi at pages 11-12 of. it would appear that the Supt. of Stationery, while completing the receipt certificate, could note the amount for which the bill ^{would} be presented by the Mills by a reference to the rates given in the Contract and the quantity of paper supplied, that on the basis of these advance intimations, he could make preliminary entries in his books and that the figures thus worked out on the basis of the advance intimations could be adopted for all practical purposes. Evidently, the Supt. of Stationery did not observe the above procedure with the result that he could not have even a rough idea as to the amount likely to be required for payment for the supplies of paper received by him.

The Supt. of Stationery may perhaps be requested to make preliminary entries in his books on the basis of the advance intimations received by him and take steps ^{in future} to apply for additional appropriation or surrender savings on the basis of the latest figures available with him.

An addition to the draft note ^{to this effect} is suggested or indicated in pencil.

S.P.H. may be requested to arrange to furnish printed copies of note to this dept. before 4.8.46.

DWD 16/8/46
C. in 16.8.46
E.P.H. 16.8.46

A typed copy of the note as amended by Fin is submitted. It may be sent to the Press for setting in type and furnishing 25 clean copies. The endt below is for signature.

2. Action ^{will} ~~may~~ be taken separately on the portion marked 'X' on p 7 ante

17/8/46
wa
17.8.46
SRK.
17.8.46

20 copies of the P.A. Committee note have been sent to Fin separately.

In the reference to 'X' on p 7 ante, a draft on ~~is~~ submitted

23/8/46
wa
26.8.46
SRK.
27.8.46

Issued as Memo No. 39371 C2/46 S Edn. 27.8.46

The proceedings of the P.A. Committee may be awaited

31/8/46
wa
31.8.46
SRK
2.9.46

fixed It is understood from Fin that the date has not been decided and that the ~~file~~ ^{file on the subject} ~~is~~ ^{is} with H.P.D.

2/9/46
wa
3.9.46
SRK
3.9.46

An extract from the Proceedings of the Public Accounts Committee pertaining to this case has been added as p 19 cf.

2. The papers may be recorded

Go 251 Edn A/13. 2.47.8

14/12/47

12/2/47

Subject
Stationery - Stationery
purchased in India - Non-
surrender of Savings Report
of the Public Accounts Committee
1944-45 - Papers recorded

EDUCATION AND PUBLIC HEALTH DEPARTMENT.
NOTE FOR THE PUBLIC ACCOUNTS COMMITTEE.

[Paragraph 12 (4) on page 10 of the Appropriation Accounts for 1944-45 and the Audit Report, 1946 (See also page 196).]

[SUBJECT.—Non-surrender of savings under Grant XXX. Stationery and Printing—
b. Purchase of stationery stores—A. Stationery purchased in India.]

ACCOUNTANT-GENERAL'S REMARKS.

Major head and sub-head. (1)	Final grant or appropriation. (2)	Actual expenditure. (3)	Excess (+), Savings (—). (4)
	RS.	RS.	RS.
56. Stationery and Printing—b. Purchase of stationery stores—A. Stationery purchased in India—			
O. Rs. 24,20,000	22,29,900	14,57,938	— 7,71,962
R. Rs. — 1,90,000			
Column (4).—Non-payment by the Controller of Supply Accounts of bills for paper supplied by certain mills which could not be foreseen.			

NOTE BY THE EDUCATION AND PUBLIC HEALTH DEPARTMENT.

Before the war, the supplies of paper required for the use of the Madras Government were obtained on the open tender system after approval by the Government. For the duration of the war, the Superintendent of Stationery was authorized by the Government to purchase his requirements of paper without the previous sanction of the Government. Owing to the acute shortage of paper, the Government of India, Department of Labour, proposed in March 1943, that the Controller of Printing and Stationery (an officer of the Central Government) should consolidate the demands for paper of the Central and Provincial Governments, etc., and allocate the total requirements to the various mills with due regard to the manufacturing capacity of each mill and the necessity of saving transport. This Government accepted the proposal and obtained their paper requirements for 1943-44 through the Controller of Printing and Stationery, India. In respect of the supply of paper for 1943-44 payment was made direct to the mills by this Government at uniform Government prices.

2. From 1st April 1944, the Paper Directorate in the Directorate-General of Supply became responsible for the procurement, allocation, etc., of paper to the Government of India, Provincial Governments, etc. The indent for the paper requirements of this Government including those of local bodies, etc., for 1944-45 was sent to the Controller of Printing and Stationery, India, who in turn passed it on to the Paper Directorate for allocation to the various mills. After the allocation was intimated by the Paper Directorate, the Superintendent of Stationery placed supply orders direct on the mills. The mills made supply direct to the Superintendent of Stationery.

3. In respect of the supply of paper for 1944-45, the Director of Paper, office of the Chief Controller of Purchase (Supply), suggested in April 1944 that in future the Supply Department of the Central Government would be the purchasing agent for all paper to be delivered against Government requirements and that the Madras Government need not pay the mills direct for the supplies made by them. In accordance with this method of payment initially by the Central Government for all supplies of paper in the year 1944-45, when a mill had despatched a quantity of paper, it was required to send an original, signed, detailed invoice, giving among other information the prices applicable to the paper supplied to the Chief Controller of Supply Accounts. A signed copy of each invoice was also required to be sent to the consignee. On receipt of each invoice, the Chief Controller of Supply Accounts, after checking the particulars, made payment of 90 per cent of the amount billed to the mill concerned. The mill claimed in due course from the Controller of Supply Accounts the balance of 10 per cent due to it on the strength of the consignee's receipt when received back by it. The Controller of Supply Accounts in due course raised the necessary debit against the respective quota-holders through the Settlement Account between the Central Government and all Provincial Governments.

4. The Superintendent of Stationery asked the Controller of Supply (Accounts), New Delhi, in January 1945, what amount was likely to be required for payment by this Government in February and March 1945, in respect of supplies of paper by the mills. The Controller replied that figures were not available with him as his office did not book the payments made by it by consignees but by supply orders and that the information could be collected from the forms of consignees' receipts sent by the mills along with supplies of paper wherein the amount claimed for each supply was noted. The Superintendent of Stationery did not keep copies of the consignees' receipts in respect of supplies of paper for 1944-45 but returned the originals to the mills concerned for claiming the balance of 10 per cent due to them from the Controller of Supply Accounts. Even if he had kept copies of these receipts, there would still have been much uncertainty as to how far the debits would enter this Government's accounts in the year of supply or in the following year on account of the time lag involved in advices from the Superintendent of Stationery reaching the mills, the mills preparing a further claim for payment and the bills being paid by the Controller of Supply Accounts and adjustments intimated to the Accountant-General, Madras. This difficulty is inherent in the present system of initial payment by the Central Government. The savings could not, therefore, be anticipated and surrendered in time.

The Superintendent of Stationery has, however, been asked to make preliminary entries in his books in future of the cost of supplies as ascertained from the consignees' receipts sent by the mills, and to apply for additional appropriation or surrender savings on the basis of the latest information available with him at the time when the application has to be submitted to the Government.

S. R. KAIWAR—17-8-46.

*do copies of the Note sent to the P. W. D. & P. D.
No 3937102/46-5 Cdn d 20.8.46.*