Scott II-37—58,004—4-11-46.

Edn & P.H. (1947) Department.

MS SERIES.

①

pp 17-18 CF

G.O. NO. 1331, Edn.

Dated 24/6/47.

[Despatch Abstract.]

Back Papers.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

Further Papers.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.
			17-5-48				

R.C.No. 8126-B1/46. B2

Office of the
Director of Public Instruction,
Madras, Dated 14--12--1946.

(2)

ASST. SECRETARY TO GOVERNMENT
16 DEC 1946
EDUCATION AND PUBLIC HEALTH DEPT.

From

Dr.S.R.U. Savoor, M.A., D.Sc., I.E.S.,
Director of Public Instruction, Madras.

To

The Secretary to Government,
Education and Public Health Department,
Madras.

Sir,

Sub: Elementary Education - Local Bodies - Compulsion - Appointment of Attendance Officers etc. Proposals reiterated. U/1-3 CF

REF: (1) My letter R.C.No.4398-B-45 dated 13-5-1946. and
(2) G.O.No.Ms.1435 Edn., dated 24th July 1946. (U)

77364 159 (V)

I have the honour to invite the attention of the Government to my reference No. (1) quoted above in which I submitted proposals for the appointment of Attendance Officers in connection with the working of the schemes of compulsory elementary education and midday meals introduced in rural areas during the year 1945-'46 stating the necessity for the posts and also outlining the work proposed to be entrusted to the incumbents of these posts. Government in their order quoted above considered that it was premature to appoint a large staff of attendance officers and so deferred the scheme.

2. Consequent on the introduction of compulsory elementary education, the work of the Deputy Inspectors has increased considerably and some urgent relief for them is essential. Apart from the 434 centres selected for the introduction of compulsory schemes during 1945-46, orders introducing compulsory schemes have already been passed and notified in respect of 22 out of 24 districts for the year 1946-47 and the number of centres involved is 647. Thus the total number of centres wherein compulsory scheme has been introduced is 1081- The initial work of furnishing statistical particulars in respect of the centres proposed, year by year, the selection of persons for those centres for nomination as members of the compulsory education committee for each of the centres arranging meetings of attendance committees, action to be taken against defaulters, the supervision and checking of the work connected with the supply of midday meals and the other deliberations connection with the working of the compulsory scheme of elementary education inthe areas newly introduced have all devolved upon the Deputy Inspectors in addition to their ordinary inspection etcework they were doing before the introduction of the scheme of compulsion. There is also a proposal for the monthly payment of grant which will entail additional work and responsibility on the part of the Deputy Inspectors. The directions in which the work of the Deputy Inspectors has assumed unmanageable proportions is very well depicted in some of the references which I have been getting from the Inspecting Officers. I herewith submit two such references received from the District Educational Officers, Anantapur and Chittoor and the Divisional Inspector's remarks thereon. H25 infra

3. After a discussion of the nature of work involved on the introduction of the scheme of compulsory elementary education and midday meals at the conference of the Inspecting Officers and the Hon'ble Minister for Education held on the 19th of October 1946, it was decided to take up the question of appointing attendance officers again with the Government. I, therefore, reiterate the proposals made in my letter R.C.No. 4398-B-45 dated 13-5-1946 to Government regarding the appointment of attendance officers and solicit the favour of favourable consideration. U/1-3 CF

4. In my previous reference I have requested for 113 posts of attendance officers having regard to the centres then brought under do

the.......

the compulsory scheme. If Government accept my proposals for the creation of the posts of attendance officers I shall work out the number of posts that should be created now with reference to the new centres in which compulsion has been introduced during the current year.

for Director of Public Instruction.

RR.14/12. Sd/ 14/12

Copy of Roc.No.520-E/46 dated 29-9-1946 of the Divisional Inspector of Schools, Anantapur.

REF: Roc.No.785-C/44 dated 2-9-1946 of the District Educational Officer, Anantapur regarding reduction in normal duties of the Inspecting Officers - Owing to introduction of compulsion.

SUBMITTED to the Director of Public Instruction, Madras.

As pointed out by the District Educational Officer, the work of the Deputy Inspector of Schools has very greatly increased and unless some relief is given urgently there will be a complete breakdown in the administration. The Deputy Inspector's as well as the District Educational Officers are at present greatly overworked and it would be better, if additional staff is not sanctioned, to transfer the major part of the additional work arising out of compulsion to the Panchayats or Local Committees making the work of the Departmental officers purely advisory. Such a course may lead to ineffective use of public funds but that is preferable to the present position where it is obviously impossible for the inspecting officers to exercise any real control or supervision.

Copy of Roc.No.785-C/44 dated 2nd September 1946 of the District Educational Officer, Anantapur.

Sub: Elementary Education - Additional work in compulsory Education for Deputy Inspectors of Schools - Reduction in normal duties of the Inspecting officers - Requested.

REF: Proceedings Dis.No.2719/46 dated 2-8-1946 of the Director of Public Instruction, Madras.

Consequent on the decision of Government to defer the appointment of ~~Attendance~~ attendance Officers in connection with compulsory education which is being introduced in this District with effect from 15-9-1946, the question of how to allot this work to the Deputy Inspectors of Schools so that the same scheme of compulsion may be enforced properly has to be considered. In this District it has been decided by the Government to extend the compulsory education to 28 centres more, during the current year in addition to the 8 centres opened in 1945 and one in Hindupur Municipal Area which has been in existence since 1927 so that there are 37 centres in all for this District.

On an average each Deputy Inspector has 4 centres, though some have more and some less. Taking a month as the basis for calculation and assuming that only one visit is paid to each centre once every month, the period taken for one centre may be worked out as follows:-

p.t.o.

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1. Visits to Elementary Schools in the area for the purpose of checking.

(a) Attendance of pupils etc. (1 hour).
(b) Registers (Admission and R.Sheets)(½ an hour).
(c) Accommodation and equipment (½ an hour).
(d) Midday meal (1 hour).
(e) Inspecting and Miscellaneous (2 hours). — 1 day.

2. Propoganda with individual parents (for about 50 to 70 houses in the centre). — 1 day.

3. General propoganda consisting of organized meetings with dramatic shows, singing including processions. — 1 Day.

4. Attendance Committee Meetings for:-
   (a) Perusing rules, Proceedings, Circulars (1 hour). ½ — 2 days.
   (b) Scrutinizing census, admission register, record sheets and applications for admission. Attendance registers and charts of leave applications for verification of defaulters'list) (6½ hrs)
   (c) Considering explanations of parents and defaulters (2 hours
   (d) Miscellaneous work (1½ hour)

5. Total of items 1 to 4 ... .. 5 days.

It may thus be seen that at least a minimum period of 5 days has to be spent in a month for one visit to each centre of compulsory education. In the case of a range having the average number of 4 centres, the period to be spent (excluding Sundays etc) will be 20 days while in the case of a range having 8 centres --case of Penukonda Range- the number of days will come to 40 a month!

2. It is necessary in this connection to take into account the amount of time required for normal duties of touring inspection supervision, visits and routine work so that the time that can be made available for the scheme of compulsion may be ascertained. The following are among the most important items of work required to be done by the Deputy Inspectors.

S.No.	Item of work.	Days taken.
1,	(a) Inspection (on an average of 6 schools per mensem at the rate of one per day with touring from village to village.	6 days.
	(b) Add period for travelling to and from headquarters.	2 days.
2.	(a) Visits to 20 schools (including ~~risl~~ Girls and Muhdn.Schools) at 2 schools per day including travel from school to school.	10 days.
	(b) Time for travelling to and from headquarters.	2 days.
3.	(a) Teachers' Association Meetings. ...	..2 days
	(b) Plus travelling.	.. 2 days.
4.	Parents Association meetings. ...	2 days.
5.	Special visits for schools to be opened and recognised.	2 days.
6,	Office work at Headquarters to dispose of urgent references, Checking of arrear lists and monthly returns and preparation of return of visits, diaries, bills etc. ..	10 days.
7	Sundays and other holidays.	3 days.
	Total.	41 days.

Note:- 1. Besides this normal work the Deputy Inspector of Schools has got special work viz. (1) Assisting the District Educational Officer in inspection of the Secondary schools in the range(2) S.S.L.C.,T.S.L.C., & E.S.L.C. Examinations(3)Meetings of Divisional Economic Committees. (4) Account of 15 days of summer holidays also is to be taken into consideration during May and 15 days each in December and January when all schools are under closure and no visits can be paid.

p.t.o.

Note: 2. The number of days put down above for travelling are not enough and some more days have to be utilised.

It may be seen from the above that with their present work the Deputy Inspectors have no time at their disposal for attending to other duties like compulsory education which requires another 20 days at least.

3. Since the appointment of attendance officers proposed to be in immediate charge of enforcement of the scheme of compulsion and midday meals, has been deferred, the only alternative left is to entrust the work connected with the scheme of compulsion to local attendance committees consisting of Headmasters and other non-officials, members of each centre. If this is not possible the Deputy Inspectors of schools may be entrused with the duties while at the same time permitting them to give up work connected with the visits Teachers' Association and Parents Association Meetings as shown at items 2, 3, and 4 above.

It is submitted also that of late the office work of the Deputy Inspectors of schools has been rapidly increasing in volume. In addition to their normal work and inspection and visits and ordinary office routine work duties connected with the issue of Teachers' Service Registers and applications for exemption under 12 of the Rules relating to Elementary Schools and correspondence regarding the departmental tests to weed out the uneconomic schools and to increase the number of children under instruction has been added since 4 or 5 years. Besides this, the Teachers Provident Fund scheme for aided Schools has been introduced from this year. For the present the Deputy Inspectors of schools ~~xxx~~ also are entrused with the supply of milk and in this connection they will receive not less than 200 papers for a month

In these circumstances, I submit that suitable relief may be afforded to Deputy Inspectors of schools by reduction of their work, if attendance officers or non-official compulsory elementary education committee are not appointed in the near future. Otherwise, it is feared that the regular work of Deputy Inspectors of schools both in regard to office routine and inspection will be greatly affected and seriously impaired.

Copy of Roc.No.219-D/46 dated 15th October 1946 from the Dt.Educational Officer, Chittoor.

....

Sub:Compulsory Education and work of Deputy Inspectors.

Compulsion was introduced in this District in 31 centres during 1945-46 and in 64 centres from 1-9-1946. The work connected with the 95 ~~cxxxxxx~~ compulsory centres has to be done now by the Deputy Inspectors of schools. There are 8 taluks in this District and on an average each Deputy Inspector will have 12 centres. In taluks like Chittoor, Puttur and Palamaner the number is even more than 12. Each centre has to be visited at lease once a month and the work at each centre will require 3 to 4 days.

The Supervision work over the centres of compulsion cannot be effectively done by the Deputy Inspector of Schools in addition to his other work, as there is much work connected with compulsory education such as the conduct of attendance committee meetings, scrutiny of defaulters' lists, propaganda work ~~for~~ and frequent visists to midday meal centres. The reasons for these are as follows:-

The Deputy Inspector of Schools has to be at headquarters for at least 7 days to attend ~~the~~ office work. Excluding 4 Sundays in the month there are only 19 days for him for inspections, visit, and other work. Taking the number of schools in a range to be 90 on an average and excluding 2 months of summer vacation and other holidays he has to inspect 9 schools per month on an average. This will take 9 days. 3 days will be taken ~~for~~ up for the journeys as the

p.t.o.

as the Deputy Inspector~~s~~ has to depend upon the public conveyances which are few and uncertain. He has to visit at least 20 schools per month on an average and this takes at least 7 days including those spent on journeys. Schools are held for one session on Saturdays and the Deputy Inspector has to preside over Teachers' Association centre meetings on those days. From the above it is seen that 19 days will be required for visits and inspections alone. Therefore there will be little time left for him to preside over Teachers' Association centre meetings, to conduct Attendance Committee meetings, to pay visits to midday meals centres, and to ~~xxx~~ do propaganda work. At least one day will be necessary to conduct an Attendance Committee meeting and to scrutinize the defaulter's list.

The Deputy Inspector has to assist the District Educational Officer in the inspection of Secondary Schools, He has to act as Departmental officer in connection with the S.S.L.C.Examination, T.S.L.C.Examination and to act as Chief Superintendent in connection with the VIII Standard Examination. All these will take 15 days. This reduces itself to 1½ days per month taking the working days of the ~~schemes~~ schools to extend over 10 months.

From the above it is seen that the Deputy Inspector has enough work with regard to his ordinary duties. Added to this there is compulsion work and distributing of milk powder to elementary school children. Therefore he can only exercise general supervision over the working of compulsory education in numerous centres, but ~~that~~ it is not sufficient for the effective working of the scheme of compulsion. Till such time as Attendance Officers are appointed for compulsion, the work has to be carried on by the Deputy Inspectors. With a view to see that the working compulsion is effective it is considered necessary that the Deputy Inspector of Schools is ~~xxxxxxx~~ relieved of his ~~over~~ other work which can be done only by reducing his work connected with visits to Elementary Schools, Teachers' Association meetings and Parents Association meetings, I request that this suggestion may be favourably considered and orders passed thereon.

/True copy/

for Director of Public Instruction.

RR.14/12.

SG
14/12

Roc.No.8125 B1/46.

Office of the
Director of Public Instruction,
Madras, Dated 31-1-1947.

⑦

From

Dr. S.R.U. Savoor, M.A., D.Sc., I.E.S.,
Director of Public Instruction, Madras.

⑤

9295

To

The Secretary to Government,
Education and Public Health Department, Madras.

Sir,

Sub:- Elementary Education - Local Bodies - Compulsion appointment of Attendance officers and etc. - Proposals.

Ref:- My letter Roc.No.8125 B1/46, dated 14-12-1946.

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I request that orders, if any, passed on my letter quoted above, may kindly be communicated to me.

I have the honour to be,
Sir,
Your most obedient servant,

for Director of Public Instruction

m.k.1/2.

1/2

74/10
17/

E&H Dept

Memo 77364-B2/46-3 Edn dt 10.2.47

From the D.P.I ~~Madras~~ RDC No 8125-B2/46 dt 31.1.47

Ele Education compulsory - Appointment of attendence officers

The D.P.I is informed that the ~~[illegible]~~ is stile under consideration of Govt.

7/2/47

8/2/47

To
the D.P.I
Madras

Note: The main file dealing the subject has been sent to F&D Dept.

E&H Dept

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⑨

Memo No 77364/B2-46-4 Edn dt 8/3/47

From the D.P.I Madras R C No 8126-B1/46 dt 14.12.46

Ele - education - compulsion - Appointment of attendence officers

The Government consider that instead of appointing attendence officers on such a large scale as proposed by ~~him~~ the D.P.I, the scheme may be introduced as an experimental measure in four districts to begin with / the question of ~~It may be~~ extending it to other districts may be considered later on with reference to the results achieved. The ~~D.P.I~~ Direct is therefore requested to submit proposals ~~for~~ for ~~regard to~~ appointment of attendence officers in 4 selected districts. ~~in the first instance~~

6/3

6/3/47

7/3/47

10/3

To
the D.P.I
Madras

11/3

R.C.No.7740 B7/46.   Office of the Director of Public Instruction,
Cathedral P.O., Madras, Dated 8th March 1947.

From
Dr.S.R.U.Savoor, M.A.,D.Sc.,I.E.S.,
Director of Public Instruction, Madras.

To
The Secretary to Government,
Education & Public Health Department,
Fort St.George, Madras.

ASST. SECRETARY TO GOVERNMENT
11 MAR 1947
EDUCATION AND PUBLIC HEALTH DEPT.

Sir,

Sub: Payment of monthly grants to aided elementary schools.
Ref: G.O.R.11 Education, dated 15th January 1947.

Government have ordered that with effect from January 1947 grants to aided elementary schools should be paid monthly instead of quarterly, payment to begin in April 1947. Attention is kindly invited to the U.O. reply from the Deputy Director of Public Instruction for Elementary Education dated 27-1-1947 submitting copies of the letters to the Accountant-General and the Accountant-General's reply No.T-9 Edn.Sch.I.324 dated 11th January 1947. I am awaiting orders of Government whether the Board of Revenue has accepted the scheme suggested by this office.

separate file

2 Since the proposals were first considered and discussed with the Accountant-General's office, Government have revised the scales of grants for teachers in aided elementary schools though formal orders on this matter have not yet been received in this office. With the proposals put up for the consideration of the Accountant-General, it was suggested that the monthly grants would be based on the assessed grants of the previous year. The assessed grants for the previous year were at Rs.14/- for higher grade teachers and at Rs.18/- for secondary grade teachers up to 31-7-46 and at Rs.16 and Rs.20 respectively from 1-8-46. Under the revised scales of grants for teachers in aided elementary schools, Government has proposed to give Rs.20--1--25 in the case of higher grade teachers and Rs.25-1-35 in the case of secondary grade teachers. If the monthly payment of grants is based on the assessed grants of last year, the amount sanctioned will be quite inadequate for payment to the teachers. Therefore, the amount sanctioned will have to be based on the teachers employed during this year and on the grants for which they will be eligible. Further, on account of the introduction of compulsion and on account of the general increase in the enrolment in many areas, the number of teachers employed this year will be much larger than the number employed last year. This also requires that grants should be based on the actual number of teachers employed during this year and there are also the cases of schools which for some reason or other have declined in strength and which may have reduced the number of teachers in the school. To avoid the overpayment of grants, it is desirable to base the grant on the actual number of teachers employed this year. During this recent tour, the Deputy Director of Public Instruction for Elementary Education discussed this question with the Deputy Inspectors in two districts and the District Educational Officers and the Subordinate inspecting officers were of the opinion that it would be best to base the grants on the monthly returns.

do

3 In the proposals framed for the payment of monthly grants, it was suggested that the amounts to be paid to each school should be fixed by the District Educational Officer at the beginning of the year. This no doubt would minimise the work in the Dt.Edl. Officers' and Inspectresses' offices but on account of the reasons discussed above, it is not desirable to fix the amounts based on the assessment of the previous year. The Deputy Inspectors feel

that

that as they have got to review the monthly returns for each month in any case before the end of the following month, there would be no difficulty for them in sending the necessary figures to the District Educational Officers by the third week of the following month and it will be possible for the District Educational Officers to issue orders by the end of the month for the payment of the grants recommended by the Deputy Inspectors. Under the existing rules, the number of teachers required in a school is calculated not only on the actual attendance but also taking into account the weightage on account of the strength of pupils in the higher standards and in cases where the average attendance is below 20, 1/4 or 1/2 or 3/4 grant for a teacher is sanctioned to the school according to the proportion of the attendance of pupils. Thus taking all things into consideration, I feel that the scheme would work more satisfactorily and with less danger of overpayment or underpayment if grant is sanctioned by the District Educational Officer according to the recommendations made by the Deputy Inspectors which recommendations will be based on the review of the monthly returns. This only means that instead of the District Educational Officer issuing a single order at the beginning of the year fixing the grant for each month during that year, he will have to issue orders wherein the grant to be paid may vary from month to month. This will not involve very much extra work in the Dt.Edl.Officers' offices because just as at present the quarterly grants are sanctioned according to the recommendations of the Deputy Inspectors, the grant for each month will also be sanctioned on the figures worked out by the Deputy Inspectors. B

4 As regards staff, that may be required in the subordinate offices, I wish to invite the kind attention of Government to this office letter R.C.No.8126 B1/46 dated 14-12-46 in which I have stressed the necessity of appointing Attendance Officers in the compulsory areas. I have detailed therein the work that an inspecting officer has got to do in connection with inspections, visits to schools, teachers' association and parents' association meetings, special visits to schools, office work at headquarters, assisting the District Educational Officer in the inspection of secondary and training schools and conduct of departmental examinations. I trust that Government will realize that it is not possible for any inspecting officer to do all the ordinary duties and at the same time to be in charge of the compulsory and feeding schemes. The feeding schemes are directly under the control of the District Board and all the accounts, etc., are maintained by the District Board. But the main work of the Deputy Inspector is in connection with the compulsory schemes. The 1945-46 and 1946-47 schemes involved the opening of about 1,081 centres. There will be a further addition to this number in 1947-48. It will be humanly impossible for one Deputy Inspector in a taluk to attend to his ordinary duties and at the same time to control the working of the compulsory schemes. If, in addition to this work, we now ask him to see to the regular payment of monthly grants to aided elementary schools, I feel that the subordinate inspecting officer will not be able to do this work without neglecting other work. If the Government is prepared to appoint attendance officers as recommended by me, no additional assistance will be required in the subordinate inspecting offices in connection with the monthly payment of grants to aided elementary school teachers. M The actual scrutiny of the monthly returns will have to be done without any delay and a careful scrutiny of pay orders or cheques to be issued by the Deputy Inspectors involve work and responsibility which cannot be lightly thought of. Hence even the appointment of an additional clerk in the Deputy Inspectors' offices cannot help in relieving the Deputy Inspector of the work. With the addition of new centres for compulsion, most of his time will go in visiting the centres, in organizing attendance committees, in getting census figures ready, in seeing to questions of accommodation and equipment for the new centres, etc. Unless he is relieved of this work, he will not be able to attend to the monthly payment of grants. I, therefore, wish to emphasize that unless Government is prepared to appoint Attendance Officers it will not be possible for the Deputy Inspectors to attend to the monthly payment of grants. No addition to the clerical staff is, however, necessary for these offices. A

5 As regards the District Educational Officers' ~~offices~~ and Inspectress's offices, it is essential that some extra help should be given. The clerks in these offices are already over-worked and time and again I have pressed for additional clerks for the Dt.Edl.Officers' offices. At present a Personal Assistant has been attached to the Dt.Edl.Officers' offices. But the Personal Assistant does not do actual clerical work. He attends to supervision and relieves the District Educational Officer of some of the routine work which formerly the District Educational Officer attended to himself. The payment of monthly grants will add to the work of the Dt.Edl.Officers' and Inspectress's offices to some extent and therefore, in the interests of the general efficiency and in order that the work connected with the monthly payment of grants might go on efficiently and without any hitch, it is essential that a responsible clerk should be in charge of it. Inspectresses have ~~certainly~~ Constantly been asking for extra clerks to cope with the increasing amount of work. At present apart from the head-clerk who is on the upper division clerks' scale all the other clerks are of the lower division. I, therefore, recommend that an upper division clerk may be attached to each of the offices of the District Educational Officers and Inspectresses in the Province. I request that the extra clerk may be sanctioned with effect from April 1947. The additional expenditure on account of the provision of one upper division clerk for each of the offices of the District Educational Officers and Inspectresses will be as follows:-

For 28 Dt.Edl.Officers' ~~of~~ and 8 Inspectress's offices	36 upper division clerks at Rs.80-3-95-5-110.

Immediate cost - From 1-4-47 to 31-3-48

36 X 80 X 11 ... ... Rs.31,680/-

Ultimate cost

36 X 101 (Average cost) X 12 ... Rs.43,632

I request that early orders may be passed on this question so that arrangements may be made to begin the payment of monthly grant from next month.

I have the honour to be,
Sir,
Your most obedient servant,

for Director of Public Instruction,Madras.

cs.8/3. sd/ 10/3

(C1)

~~4~~

Telephonic Message

22/1963. V.u

From
The Secretary to Govt.
E & P H Dept

To
The D.P.I.

Aided elementary schools -
Monthly payment of grants.

p 11 ante

Ref:-Your letter No.7740-B7.46 dated 8.3.47

In your letter referred to above, you have stated that in view of the proposal to appoint Attendance Officers, there is no need for addl. ~~staff~~ clerical staff in the office of the Dy.Inspectors of Schools on account of payment of grants to aided elementary school teachers monthly. Your attention is invited to Memo.No.77364-B.2/46-4 Edn., dated 8.3.47, in which you have been informed that there is no need for ~~appoing~~ appointing attendance officers on a large scale and that the scheme may be introduced as an experimental measure in four districts to begin with. Please state the number of clerks ~~to~~ that may have to be appointed in the office ~~offices~~ of the Dy.Inspectors of Schools for the work referred to above, in view of the decision to appoint Attendance officers only in ~~the~~ four districts. In the areas in which Attendance Officers are appointed, there will of course be no need for clerical assistance to the Dy.Inspectors.

p 9 ante

p 9 cf

OSH
15/3/47

17/3/47

(P.C. to be sent)

Issued
17-3-47

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(9) C1 VW

15

C.F. 80.

ASST. SECRETARY TO GOVERNMENT
25 MAR 1947
EDUCATION AND PUBLIC HEALTH DEPT.

EDUCATION **DEPARTMENT.**

Received ....19 . Registered ....19 .

Subject.

AIDED ELEMENTARY SCHOOLS - Monthly payment of grants:

***

23777

ENCLOSURES.
No.
Spare copies

R.C. No. 7740-B.7/46

Station MADRAS, Dated the 24th MARCH 1947.

From (Name) DR. S.R.U. SAVOOR, M.A., D.Sc., I.E.S.,

(Designation) DIRECTOR OF PUBLIC INSTRUCTION, MADRAS.

To The Secretary to the Government of Madras,

EDUCATION AND PUBLIC HEALTH Department.

Sir,

p 11 ante

REF:¾ Telephonic message from Government dated the 17th March 1947.

@@@

p 11 ante

I have the honour to invite your attention to my letter RC.No.7740-B.7/46 dated the 8th March 1947 and I take this opportunity of requesting Government to sanction the appointment of Attendance Officers for all the districts instead of for the four districts alone, for the reasons that the efficient working of the scheme of compulsion which has been introduced at a cost of - several lakhs may be ensured and that the monthly payment of grants may be made without any delay, as already recommended to Government in my letter RC.No.8126-B.1/46 dated 14th December 1946. I may also state that unless the Deputy Inspectors are relieved of their work connected with the scheme of compulsory elementary education, it will be impossible for them to do the work connected with the payment of monthly grants as already pointed out. Clerical assistance to the Deputy Inspectors in lieu of the Attendance Officers will be of no use because such assistance will not in any way

p 1 ante

relieve

16

~~-2-~~

relieve the Deputy Inspectors of their work in regard to inspections, visits to schools, compulsory elementary education work and review of monthly returns and scrutiny of pay orders or cheques to be issued by the Deputy Inspectors as stated in paragraph 4 of my letter RC.No.7740-B.7/46 dated the 8th March 1947. p 12 ante

2. I therefore request that Attendance Officers may be appointed for all the districts.

I have the honour to be,
Sir,
Your most obedient servant,

R. Narasimhan

for DIRECTOR OF PUBLIC INSTRUCTION.

KAN.24/3

24/3

17/ ⑩ Edn & P.H

Schools - Aided - Elementary - ~~Appointment~~ C1 of Attendance Offices - Payment of monthly grants.

pp 1-5 CF From the D. P. I. R.C. No. 8126-B1/46 dt 14.12.46
pp 11-13 CF " " 7740 B7/46 dt 8.3.47
p 14 CF dft " " " 12.3.47.

G.O. (Ms) 1331. Edn. dt. 24/6/47.

The D. P. I. is informed that the proposals for the appointment p 15 NF of the Attendance Offices may be brought forward as a Part Scheme for 1948-49.

2. ~~The~~ The Director's attention is invited to p 15 CF dft Govt. Memo. No. 6214 C1/47-7 dt. 20.5.47 and he is requested to report ~~[illegible]~~ ~~immediately~~ the minimum addl. staff p 15 NF required for all the offices of Deputy

P.T.O.

E & P.H Dept.
B2

(11)

p 1 cf

Current No. 77364. From the D.P.I Madras No. 8126 Os,/46 of 14.12.46
Appointment of attendence officers - Proposals ~~reiterated~~

2719

pp 1-8 NF ob
& p 5 CF ibid

The Director of Public Instruction has reiterated the proposals for the appointment of attendence officers. The scheme has been examined already and decided in the negative. For orders whether the matter should be reopened in view of the remarks in para 3 ~~as no fresh reasons have been adduced by the D.P.I~~ of the Director's letter ~~for reconsideration. Fin' Depts may see before circulation~~.

p 2 cf

2. According to the Director the number of officers to be appointed will be larger than 113. Perhaps it may be double the figure. The question whether the scheme of midday meals may not be dropped altogether has been raised separately. It is not known whether a decision on the question should be awaited.

17/12

B.

3. The Finance Dept. may see for remarks before circulation. It is now too late to consider the proposal in connection with the Budget for 1947-48.

18.12.46.

19/12/46 S

B. We may await decision on this and then proceed to consider the case, or ask for revised proposals, as the case may be.

20/12/46

7 Jan. 6.III

EFBH no 77364-B2/46-1
28/12/46

This dept. may agree with the views of E.P.H. Secretary above.

DR 10.1.47

10/1/47

10.1.47

12/1/47

D.S.
E & P.H

EPH

fi no 2719 E iii 1
12.1.47

P.T.O.

18

Inspectors and Sub-Asst. Inspectresses, together with a statement showing in full ~~showing~~ the financial implications involved.

3. He is requested to treat this as urgent.

23.6.47.

23-6-47

To
The D.P.I.

24.6.47

E & P H Deptt. B2

With reference to the remarks at 'B' on p.1 above, the file may lie over. The file may be circulated to HM (Edn).

15.1. 15.1.47 16/1/47 S 16/1/47

HM (Edn)

This matter of attendance officers is very important. Many of the Committees of Educational reconstruction have recommended the appointment of these attendance officers. At a report submitted in the recent meeting of the Central Boafd of Education also this was mentioned.

The mid-day meals till now were some sort of inducement for children to attend and if as is proposed, the midday meals are abolished, our compulsion will become a failure unless we appoint attendance officers. I want the department to approach the question from this point of view and work out the financial consequences and then resubmit it for the decision of the Cabinet.

TSA
23.1.47

24 JAN 1947

In ~~the~~ his letter ~~read above on page of~~ in the C.F. the D.P.I has submitted proposals for the appointment of attendance officers to supervise the work relating to the introduction of compulsory Education & supply of midday meals. It has been decided ⊗ that the scheme of midday meals may be discontinued (presumably from 1.4.47). H.M. apprehends that the discontinuance of the scheme may seriously affect ~~the~~ attendance of children in schools in compulsory areas and feels the need for appointment of attendance officers mainly to ensure that children are brought

-R

⊗ H.M has so minuted in on the file

to schools in compulsory areas without resorting to the penal provisions of the E.E. Act. ~~Perhaps~~ If the scheme is to be introduced throughout the presidency a large number of officers may have to be appointed (numbering about ⊗ 300) & the recurring cost will be ~~to~~ in the neighbourhood of Rs 5 lakhs. Perhaps the scheme may be tried in a few districts (4 in number) & later extended to other districts if necessary with reference to the results achieved the D.P.I may be asked to work out details after getting orders on circulation. The Finance Deptt may see for remarks before circulation.

⊗ About 100 officers were considered necessary by the D.P.I for the centres selected in 1945-46

A

1/2 3.12.47 5/2/47 S 6/2/47

E & P H u.o. 77364-B2/46-2
7.2.47

7 FEB 1947

7305

Finance (E.III).
--------:0:-----

The scheme of midday meals was first introduced in 1945-6. to ensure the implementation of the compulsory scheme of Elementary education. ~~The~~ A provision of 20 lakhs was made (for a portion of the year) in 1945-6. In 1946-7 Rs 30 lakhs ~~wasxmade~~ ~~were~~ was provided for a full year besides Rs 17 lakhs for new areas of compulsion. It is statedby E.P.H. that it has been decided to discontinue the scheme of midday meals (presumably from 1-4-1947). With reference to the minute of H.M.(Edn) E.P.H. propose to call for proposals for appointment of attendance officers as at A above. The following points may be noted in this connection.-

The D.P.I. submitted a proposal for the employment of attendance officers to enforce the scheme of compulsion ~~effective-ly~~ effectively and to supervise the work relating to the supply of midday meals to poor pupils in elementary schools in compulsory areas. This department then noted atlength how it was premature to consider

'H' on p 5 nf g GO 1435 Edn 24-7-46 (u)

'R' on p 2 above

+ Page 2 above

Pages 1-3 CF of GO 1435 Edn 24-7-46 (u)

Education and Public Health Department(C1)

p 11 cf

Letter from the D.P.I. No.7740 B/7/46 dated 8th March 1947.

****

(14)

Sub: Aided Elementary Schools--Monthly payment of grants.

*****

L.F. file

In G.O.No. 11 Education, dated 16th January 1947, the Government directed that grants to aided elementary schools should be paid monthly instead of quarterly and asked the Director to submit proposals for the employment of minimum additional staff in the Offices of Inspecting Officers. The Director has now submitted proposals in this regard.

p 18 C.F. No. 7485 (4) 15.5.44

In his original proposals for the introduction of the system of monthly payment of grants, the Director had proposed the employment of an additional ~~staff a~~ clerk in the offices of the 30 select Deputy Inspectors of ~~the~~ Schools and a clerk each in the offices of the D.E.O's and Inspectresses of schools. The Director now proposes that an Upper Division clerk may be sanctioned for each of the 28 D.E.O's and 8 Inspectresses of schools. As regards the staff required for the offices of the Deputy Inspectors the Director says that no additional staff will be necessary if ~~this~~ his proposal for the appointment of Attendance Officers is approved. The question of appointing Attendance Officers is discussed in L.F.(II)⊗. The decision arrived in that file is that instead of appointing Attendance Officers on a large scale as proposed by the Director, the scheme may be introduced as an experimental measure in 4 districts to begin with and the question of extending it to other districts may be considered later with reference to the results achieved. In view of this decision, it seems that the question of appointing additional clerk in the offices of the Deputy Inspectors should be considered independantly ~~and~~ of the proposal ~~of~~ to appoint~~ing~~ Attendance Officers. A clerk need not be sanctioned for those areas for which Attendance Officers are sanctioned.

p 13 cf

⊗ twice above pages 1 - 5 ante

M

For orders

Whether the attention of the Director may be invited to the decision referred to above and he may be asked to submit revised proposals in the matter. A draft T. ot is subd for approval p 14 cf

The suggestion of the Director at 'B' on page ~~2~~ 12 Cf. may be approved.

15/3/47 S 17/3/47

p 14 cf [Issued as T.M. dated 17. 3. 47]

p 15 cf [From the D.P.I. No. 7740 B/46 dt 24.3.47]

Please see the letter from the D.P.I., on pages ~~5 to 6~~ c.f., with reference to the T.M., on p. 4 c.f. The Director has reiterated his proposal for the appointment of Attendance Officers in all ~~the~~ districts instead of in 4 districts as suggested by Government.

The question of appointment of Attendance Officers has been considered at length in ⊗ linked file II and it has been decided that they may be appointed as an experimental measure only in 4 districts to begin with. The Director now says that the success of the compulsory elementary education scheme will depend upon the appointment of these Attendance Officers. He says that they are also absolutely necessary for the monthly payment of grants to aided elementary schools. Attention is invited to the papers in the linked file I in which the A.G., and the Board of Revenue have proposed that the monthly grants to aided schools have to be disbursed by the Deputy Inspectors of Schools. If this suggestion is adopted it will throw much additional work on the offices of the Dy. Inspectors and it may even be necessary to give them some clerical assistance in addition to the appointment of Attendance officers. The further consideration of the proposal may perhaps lie over until the Director's remarks on the suggestion referred to above are received - vide ~~[illegible]~~. top file

⊗ Since added to this file [illegible]

pages 15-16 c.f.

31/3/47

1/4/47

The Director's remarks have since been received and noted on in the top file. This may perhaps lie over till a decision is reached in that file.

30-4-47

Not necessary. This has to be decided with reference to I above. To the [illegible] [illegible] [illegible] further clerical staff may be utilised for the [illegible] [illegible] [illegible] the top-file also.

Linked by [illegible] with the top file [illegible]

In the file referred to at page 8 ante the D.P.I has been asked to furnish particulars about the staff required in the offices of inspecting officers to attend to the work connected with the disbursement of monthly grants.

2/ This file deals with the question of appointment of attendence officers in areas where the scheme of compulsory elementary education has been introduced in the years 1945-46 & 1946-47. The D.P.I has proposed the appointment of attendence officers on the scales of pay of Deputy Inspectors of Schools ~~from~~ for the areas selected in 1945-46, the Director estimated that 113 officers would be necessary; an equal number may have to be employed to supervise the scheme extended in 1946-47. Thus over 200 officers will have to be appointed & the cost on this account will be over three lakhs.

p. 9 c.f.

3. After some discussions it was decided that the scheme of attendence officers may be introduced in a few districts to begin with & that the question of ~~extending~~ extending the scheme to other districts might be considered later on with reference to the results achieved. The Director was asked to submit proposals for the experimental scheme with a view. He has not forwarded the proposals asked for, but reiterates his old proposals of appointing attendence officers for all the areas in the Presidency

p. 13 c.f.

4. At present, the Deputy Inspectors of schools are supervising ⊗ compulsory areas. They also attend to the work relating to the disbursement of grants to aided elementary schools. Till recently, these grants were paid in quarterly instalments. The Government have issued orders directing the payment of monthly grants, ~~now~~ but the orders have not yet been given effect to - vide para 1 above. This system of payment of monthly grants involves additional work in the offices of the Deputy Inspectors of Schools. The Director says that it will not be possible for the Deputy Inspectors to attend to the work of payment of monthly grants and also to supervise the scheme of compulsory elementary education. Unless the Deputy Inspectors are relieved of their work connected with the scheme of compulsory

⊗ besides the regular inspection work.

para 4 on p 12 c.f. & p 15 c.f.

elementary education, the orders of Govt regarding monthly grants cannot be given effect to. In the circumstances, he suggests that his proposal to appoint attendance officers in all the districts should be reconsidered. He also points out that the success of the compulsory scheme depends upon the appointment of these officers. As the system of monthly grants applies to ~~all~~ the whole presidency, there seems to be some force in the argument of the Director that attendance officers should be appointed in all the districts.

p.16 cf

p.15 cf and T on p.8 ante

For orders whether the matter may be ~~taken~~ reconsidered.

5. The file may be sent to Fin dept for remarks before circulation.

[illegible] 28.5.47 2975

[illegible] 5-6-47

I agree that the matter may be reconsidered if attendance officers & the staff asked for by the D.P.I. be chosen. This will

N

M

S/Fin

When [illegible] in the case referred to at p.f [illegible] extra staff beyond this will be necessary (para 4 at pp: 12-13 cf) & only the staff referred to at para 5 at p: 13 cf will have to be considered; [illegible] may be considered there.

[illegible] 6.6.47

E&P.H. U.O. no. 77364 B2/47 of 6/6/47

pp 1-3 cf of Goat ⓤ

SECRETARY TO GOVERNMENT
34493
10 JUN 1947
FINANCE DEPARTMENT

E III

Finance (E.III)

The Director of Public Instruction first brought up a proposal in May 1946 for appointment of Attendance Officers for enforcing the scheme of compulsory education in rural areas during 1945-46 and for supervision work connected with the supply of mid-day meals to poor pupils in elementary schools in compulsory areas. The D.P.I worked out that for the 434 centres in the Province wherein compulsory elementary education was introduced in 1945-46 113 officers were necessary. Similar officers were also contemplated for centres of compulsory areas in 1946-47. A peon to work under each of the attendance officers was also contemplated. The attendance officer was proposed to be in the category of Junior Dy Inspector of Schools. This department held

Para: 2, p 1 cf of Goat ⓤ

See p 3 cf of Goat ⓤ

Page 8 NF of Goat ⓤ

p 8 NF of p 5 of G ⓤ

pp 1-2 cf

P 4 above

the view that the work of the kind expected of these officers was really rural uplift work and should be achieved through propoganda and through non-official organisation and that it was premature to consider the proposal. The proposal was then deferred (See G.O.No.1435 Education dated 24-7-46.

In December 1946 the D.P.I reiterated his previous proposal. On this reference this department noted that though with the discontinuance of the scheme of midday meals the case for the attendance officers got weaker, yet as compulsory education could not be enforced without some scheme of attendance officers, the scheme may be tried in four districts or if the cost is high in two or three districts, the idea being that the question of extending the scheme of attendance officers in other districts may be considered later with reference to the results achieved in the selected districts.

Para 4 on pp 12-13 cf

ibid

A on p 13 cf

Para 5, p 13 cf

M on p 10 above

2 The D.P.I now says that the success of the compulsory education scheme will depend upon the appointment of these attendance officers. The subordinate inspecting officers viz. the Deputy Inspector of Schools, are, it is ~~already~~ urged, having fully~~y~~ work~~ed~~ and they cannot attend to the work relating to compulsory education especially when they have to attend to the work relating to the disbursement of monthly payment of grants which has since been ordered throughout the Province. The D.P.I has stated also that if attendance officers are appointed clerical assistance is not necessary in the offices of Dy Inspectors for the work relating to the monthly payment of grants though such clerical ~~work~~ staff will be needed in the office of the D.E.Os and of Inspectresses. This portion of the proposal will be dealt with separately.

Para 4, pp 12-13 cf and pp 15-16 cf

Para: 2 of E&H note on p 9 above

3 The question now arises whether in the circumstances pointed out by the D.P.I and recommended by the E & P.H. attendance officers should be employed in all the centres where compulsory education has been brought into effect. It is estimated that over 200 such officers will have to be appointed, in the areas brought under compulsion in 1945-46 and 1946-47. The estimated cost of accepting the proposal

12

Br

will be nearly Rs.4 lakhs. pa

Orders ~~of the Government~~ ~~in Circulation including the Finance~~ may be taken for the appointment of these officers on a large scale, as it has been shown that it is not possible to introduce the system of attendance officers piece-meal as was originally suggested by this department. The extra cost of the proposal is over Rs.20,000 per annum recurring and it is on a "New Service". The proposal has to be referred to the Standing Finance Committee and the Cabinet. The procedure indicated in para 3 of U.O.No.21735 BG -1 dated 19-5-47 for obtaining a supplementary estimated expenditure required for 1947-48 has also to be followed.

4 p3 u.p. of ⑪

× Junior DI (60-120) av 94 DA 18
Pen 20.8 16
FTA 15. 5
Total 168.8 pm
or 33760 pm
or 405120 pa
or 4 lakhs

P10 above

P4 above

(re not put up)

M
14.6.47

D.P.I. has managed without these officers so far. They may be tried in 4 districts this year and the ~~rest~~ employment of the rest may be treated as a Part II scheme for 1948-9.

14/6/47

DS
Secy
E&PH

S

I do not see why the extension of Compulsory education to new areas shd involve the appointment of such a large no: of a new class of officers. If necessary proposals may be put up for increasing the no: of Dy Inspectors - the increase being in the same proportion as the increase in the no: of Children brought under education by the extension of Compulsion. If this standard is inappropriate some other standard which would reflect the extra work to be done by the Dy Inspectors as a whole may be devised and the scheme considered as a Part-II scheme for 48-49.

14.6.47 E&P.H.

ASST. SECRETARY TO GOVERNMENT
14 JUN
EDUCATION AND PUBLIC HEALTH DEPT.

Fos.G.O. 34493

13

⑰

Edn & P.H. Dept

The proposal in this file is that attendence officers should be appointed in each district for supervising the work relating to compulsory education. The number of officers will be more than 200. Each officer will be allowed pay in the scale laid down for ~~senior~~ junior deputy inspectors of schools. It was first thought that the scheme ~~may~~ might be tried as an experimental measure in four districts and ~~the~~ that the question of extending the scheme to ~~the~~ other districts might ~~be~~ taken up later with reference to the results achieved. The Director has reiterated the proposal for appointing these officers in all the districts. According to him the deputy inspectors of schools who are now supervising the work relating to compulsory education cannot undertake the additional work of distributing monthly grants to aided elementary schools unless attendence officers are appointed to relieve them of the work relating to compulsion. It may be noted that Govt have already passed orders regarding the payment of monthly grant to aided elementary schools. The Deputy Secretary Fin Dept suggests that the scheme may be tried in four districts this year and that the question of extending the scheme in other districts may be taken up for consideration as a Part II scheme for 1948-49. The Secretary Fin Dept holds the view that the proper course would be to strengthen the inspectorate in proportion to the number of children brought under compulsion rather than to sanction a new scheme of attendence officers. Submitted that ~~the work of~~ "ordinary inspection" is quite different from ~~that~~ the work relating to a compulsory area. In compulsory areas, the deputy inspectors are the presidents of the attendence committees and they ~~have to~~ scrutinise the defaulter's list, conduct enquiries about the absence of school children & assist the D.E.O in the matter of imposing penalties on defaulting guardians. The strengthening

para 2 on p 9 ante

p. 4 ante

p.16 of

para 4 pp 12-13 of

p.12 ante

p 12 ante

of the inspectorate with reference to the number of children brought to schools will not therefore be sufficient. In this connection HM Edn has recorded the following views in another file.

" The matter of appointing attendance officers is very urgent from another point of view also. Last year we were supplying midday meals and it was considered that it was an inducement for children to attend schools. But now that has also been dropped this becomes essential. These officers have been appointed all over the world wherever compulsory education has been introduced. The central advisory ~~committee~~ board has also recommended the appointment of these officers.

Orders have been issued and commitments made that from June monthly payments may be made to Elementary school teachers. This is very essential and this is one of the longstanding grievances of teachers that they do not get their pay monthly. It is absolutely essential that we should make good our promises and so the matter of sanctioning attendance officers may be taken up immediately & put up before the Standing Finance Committee "

L.7 II

(Sd) T.S.A
13.6.47

The cost has been estimated at ~~[illegible]~~ Rs 4 lakhs a year. p12 ante

The file may be circulated to HM (Fin) for orders whether the proposals should be placed before the Standing finance committee as ordered by H. M (Edn)

16/6 18.6.47 17-6-47

S 17/6 W
HM (Edn)
H.M TSA 18-6-47
M (Edn.)
M (Fin)
17/6

19 JUN 1947

I am not at all convinced about the urgency for appointing this army of Deputy Inspectors. This as well wait to be considered as part 2. Teachers' salaries have to be paid as regularly as possible.

18/6

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(18)

The file may be re-circulated to HM (Edn) with reference to HM's (Finance) minutes on page 14 ante.

19-6-47

S
19/6 W

19/6/47

M (Edn)

This may be put in as a part II Scheme. In the mean time the D.P.I. may be asked to suggest immediately the extra staff necessary for making monthly payment.

The matter may be treated as urgent.

TSA
22-6-47

P

23 JUN 1947

A draft order is submitted for approval.

Ap/18 issue
This will be put up in the d.f. I

23.6.47. 23/6/47 S 23/6 W

pp 17-18 [G.O. No. 1331 Edn d. 24-6-47]
CF