Put away

①

Scott. II-87—37,694—19-11-45

Edn & P.H (1946.) Department.

⑱

Ms. SERIES.

G.O. No. 976 Edn.

Dated 14. 5. 46.

[Despatch Abstract.]

Elementary Education Compulsory
education in 1946–1947 –
in Selected villages in each
District – Provision of funds
Papers recorded

Back Papers.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	

Further Papers.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

A S II A

C.F. 30.

EDUCATION **DEPARTMENT.** 2

Received .... 19 . Registered .... 19 .

Subject.

Elementary Education- Compulsory - Introduction - Budget Estimate for 1946-47 - Provision under "37-L.A. 1-4- Teaching - 3- For introduction of compulsion.

50062

3- NOV 1945

ENCLOSURES.
No. ....
....
Spare copies ....

C. No.4313 E/45.

Station M a d r a s, *Dated the* 2nd Novr. 1945 19 .

From (Name) Dr. S.R.U. Savoor, M.A., D.Sc., I.E.S.,

(Designation) Director of Public Instruction

To The Secretary to the Government of Madras,

EDUCATION & PUBLIC HEALTH Department.

Sir,

I have the honour to state that in the budget estimate for the current year there is a provision of Rs 20 lakhs for the introduction of compulsion. It has been ordered by Government that the expenditure on stipends and on the opening of additional training schools and sections should be met from this provision. During the current year, compulsory Elementary Education has been introduced in selected areas in each district. Under the scheme 1/24 of the schoolage pupils yet to be brought under instruction in rural areas were intended to be brought under instruction But the actual number will be less because girls above 8 and boys above 10 years have been excluded from the scheme for this year. The approximate expenditure on account of compulsion for 6 months during the current year will be about Rs 1052000/- and the expenditure on training of -- teachers will be about Rs 143700/- Thus the total amount required for the current year will be roughly Rs 1200000/-

2 For the continuance of the preliminary scheme introduced this year during 1946-47-Rs 20 lakhs may be provided. In addition to the pupils under instruction in the age groups prescribed by Government, one higher age group for boys and girls will have to be provided for. This will mean the addition of an additional teacher in each school.

Under

Under accommodation not much expenditure will be necessary as additional accommodation is being provided this year in almost all the schools. As regards staff, equipment and contingencies, it would be necessary to have provision for an extra teacher in each school and the necessary equipment and contingencies for one extra class in each school. The total expenditure will however be within the 20 lakhs proposed above.

3. For the Post War Reconstruction Scheme, Government has proposed to bring under instruction 1.33 million children in the course of the first five years. Thus 2,66,000 children will have to be brought under instruction in the first year namely, 1946-47. I request Government to state whether their intention is to spend Rs 44 lakhs in addition to the 20 lakhs allotted for the compulsory scheme introduced this year or whether Rs 44 lakhs is to include the 20 lakhs under reference. Considering the paucity of trained teachers, it may be well to restrict the scheme to 44 lakhs inclusive of the 20 lakhs for the scheme introduced this year. If, however, Government order otherwise, provision will be made for the enrolment of the necessary number of pupils though it will mean that the schools will have to be run entirely by untrained teachers. The first batch of the additional number of teachers under training will be out in 1947 and a much larger number will come out in 1948 if Government accept the scheme for the training of teachers which is being submitted to Government separately. It would be well to postpone the full introduction of the compulsory scheme till the necessary number of teachers become available at least to some extent.

A

R. Narasimha

For Director of Public Instruction.

P.R.K. 2/11/45

SQ
2/11

(M) Education & P.H.(A) Dept.

Memorandum No. 50062 A2 Edn., d/ 12.12.45

C.No.50062.C.45.

COMPULSORY Elementary Education - Extension of scheme in 1946-47.

From the D.P.I., C.No.4313.B/45 dated 2-11-1945.

The D.P.I. is informed that the scheme of compulsory elementary education introduced this year aims to bring under instruction about 1.20 lakhs of children in 1945-46 and about 34,000 children in each of the four subsequent years beginning with 1946-47. ~~35,000~~ 2500 teachers may have to be employed this year and about 1000 teachers more in each of the four subsequent years for imparting instruction to the pupils newly enrolled.

2. The cost in 1946-47 of the scheme of compulsory elementary education initiated this year will be about Rs.22 lakhs as worked out below:

	Rs. in lakhs.
Cost on account of salaries of teachers, dearness allowance, contingencies (@Rs.13/-* per pupil per year) for the 1.20 lakhs of children enrolled in 1945-46.	15.60
As regards accommodation it may be assumed that 50% of the school places can be provided by securing rented building.	
Subsidy for rent for school buildings in respect of 50% of 1.20 lakhs of children @ Rs.2/- per pupil per year.	1.20
For 34,000 children to be enrolled in 1946-47.	
Pay of teachers etc. (at Rs.13/- per pupil	3.30 #
Rent for school buildings (@ Rs.2 ")	0.25
Sheds & equipment for new schools.	1.70 @
Total.	22.05.

@ 35 per pupil per teacher
Pay Rs 240 a year
D.A. 192 "
Contingencies 18
450
For one pupil Rs 13 "

# for nine months.

* for 50 per cent of the school places

@ a rough estimate

The Director is requested to report whether there will be any reduction in cost in 1946-47 with reference to the no. of pupils enrolled this year.

p.t.o.

4

3. With an additional provision of Rs.22 lakhs in 1946-47 the scheme of compulsory elementary education can be extended to an area where the number of children between age group of 6-12 is about 2.1 lakhs. Two-thirds of this number will be brought under instruction in the first year (1946-47) and the enrolment in each of the ~~next~~ four subsequent years will be at the rate of one-fifth of the number of children. Thus, 1.40 lakhs of children will be admitted in 1946-47 and 40,000 children will be newly enrolled in each of the four years beginning with 1947-48. 4,000 teachers will have to be employed in 1946-47 and 1,200 more teachers in each of the four subsequent years ~~beginning with~~ to implement the ~~extension~~ scheme, to this extent ~~1947-48 to employment extending the scheme~~ besides the number of teachers referred to in para 1 above. So the question of extending the scheme in 1946-47 at an estimated additional cost of Rs.22 lakhs can be considered only if teachers can be secured on the scale mentioned above. The size of the scheme can be increased if teachers over and above these numbers are available; but on the other hand it will have to be curtailed ~~curtailed with reference to the number of teachers available for employment~~. If teachers in these numbers are not available the size will have to be regulated with reference to the number of teachers trained as available.

4. The Director is requested to examine this point and to make a report to Government.

24-11-45

24/11/45

26/11/45

12/12/45

Provision to be made according to the D.O.I. Rs 44 lakhs

Provision for r.g.s. for continuance of the scheme already initiated 22

Balance available for extension 22

= cost of educating a child Rs 14 a year

for 1.4 lakhs of children Rs 20 lakhs a year

for nine months in 1946-47 the cost is 15 lakhs.

Accommodation + Equipment 7 lakhs

total 22 lakhs

To the D.P.I.

5

C.F. 30.

EDUCATION **DEPARTMENT.**

ASST. SECRETARY TO GOVERNMENT
23 DEC 1945
EDUCATION AND PUBLIC HEALTH DEPT.

Received 19 . *Registered* 19 .

Subject.

ELEMENTARY EDUCATION - Compulsory - Extension of the scheme in 1946-47.

REFERENCE.

Govt. Memo. No. 50062-A-2, Education, dated 12-12-1945. p 1 ante

58530

ENCLOSURES.
No.
Spare copies

R.C. No. 4513 B/45

Station Madras, *Dated the* 22-12-45 19

From (Name) Dr. S.R.U. Savoor, M.A., D.Sc., I.E.S

(Designation) Director of Public Instruction,

Madras

To The Secretary to the Government of Madras,

Education & Public Health Department.

Sir,

pp 3-4 ante

With reference to para. 2 of the Government Memo. referred to above I have the honour to state that as it is not possible to furnish a more accurate estimate at this stage the estimate of cost may be taken as worked out in the Government Memo. viz. 22.05 lacs.

2. With regard to the availability of the required number of qualified teachers I submit that it is not possible to get the required number and as a result of this the District Boards have been permitted in their G.O. No. 1714, Education & Public Health, dated 27-10-45 to employ unqualified and superannuated teachers under 60 years of age with the approval of the District Educational Officers until trained teachers become available. In addition to the normal supply of trained teachers by the existing training schools, about 1000 additional teachers admitted this year will come out of the training schools newly opened after training only in 1947. Till then it is not possible to secure the services of an additional number of trained teachers in connection with compulsion. I am submitting proposals to Government separately re: the opening of Secondary Training sections in a number of secondary and training schools in the Province. It is proposed

para I(iii)

II

Separate file 58233 A

6

proposed to admit for Secondary training about 4000 students in July 1946. This number will be progressively increased every year for a period of 5 years. According to the scheme it is possible to get 4000 Secondary Grade teachers only in 1948 in addition to the number of trained teachers in the existing training schools and in addition to 1000 teachers in schools and sections opened during 1945. However, I consider that the extension of the scheme in 1946-47 may not be postponed till adequate number of trained teachers become available. As a result of cessation of hostilities a large number of war returnees (trained teachers, S.S.L.Cs. and persons who have passed at least III Form) will become available for appointment as teachers. The services of those men as well as other untrained men may be utilized and the scheme of compulsion extended in 1946-47 as suggested in para.3 of the Government Memorandum.

1M

Page 4 above

for DIRECTOR OF PUBLIC INSTRUCTION.

TRB.22/12
Copy to 'B' Section.

Sd
22/12

15 x 14   21 x 1/2 x 1/2

10

1.1
32

61

41

Edn. ~~[illegible]~~

Part II scheme for 1946-47

Subject - Extension of the scheme of compulsory elementary edn. to (certain other villages in each Dt. in the Presidency)

Heads of account	Items of expenditure	Ultimate cost		Cost in 1946-47 ~~(for six months)~~	
		Recurring	Non-recurring	Recurring	Non-recurring
		Rs	Rs	Rs	Rs
		14		10 1/2	
37 Edn. - e - Primary - Grants to local bodies for primary edn. - A. Local bodies - I - Existing area - (ii) - Post war reconstruction 1. Teaching - authorized	Subsidy towards the salaries of teachers & rent for school buildings	20 lakhs	-	15 lakhs	-
2. Buildings & equipment authorized	Provision of sheds for schools		3 lakhs		3 lakhs
	Purchase of equipment for schools		4 lakhs		4 lakhs
	Total	20 lakhs	7 lakhs	15 lakhs	7 lakhs

The Govt. have sanctioned the introduction in the current year 1945-46 of a scheme of compulsory

8

compulsory elementary edn. in selected villages in each dt. at an estimated cost of Rs 20 lakhs. The continuance of the scheme in 1946-47 has been estimated to cost Rs 22.05 lakhs & the provision required for this purpose has been made in Part I of the Estimates for 1946-47.

At a meeting of H.E. the Governor with the Advisers it was ~~agreed~~ decided that a provision of Rs 22 lakhs shd. be made in 1946-47 for the extension of the scheme of compulsory edn. to other villages in each dt. This Dept. recommends that the budget provision suggested above may be made.

PSCF

28/1/46

28/1/46

28/1/46

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6 A 9

C.F. 32 (a).

Education Department

From (Name) Dr. S.R.U. Savoor, M.A., D.Sc., I.E.S.,

Designation Director of Public Instruction,

Station MADRAS.

Received **Registered**

To

The Secretary to Govt.,
Education and P.H. Department.

Enclosures:

ASST. SECRETARY TO GOVERNMENT
24 JAN 1946
EDUCATION AND PUBLIC HEALTH DEPT.

4037

No. R.C.No.4313 B/45 **dated** 22-1-**194**6.

Sir,

Sub:- Elementary Education- Compulsory- Extension of the scheme in 1946-47.

...

Ref:- Govt.Memo No.50062 A2 Edn. dated 12-12-'45.

...

I have the honour to invite the kind attention of Government to my letter R.C.No.4313 B/45 dated 22-12-'45 and request you to be good enough to let me know when I may expect the order of Government in the matter. Pending the final order of Government, I request to be informed whether the preliminary work regarding the selection of centres in each district etc. with a view to extend the compulsory scheme in 1946-47 may be proceeded with.

For Director of Public Instruction.

EPK 23-1-

23/1.46

^ A 11

C.F. 32 (a).

Local Administration -- Department

From (Name) Dr.R.Nagan Gowda,M.Sc.,
Ph.D.,

Designation President,District Board,

Station Bellary.

Received Registered

To

The Secretary to Government,
Education and Public Health Dept.,
Fort Saint George, Madras.

ASST. SECRETARY TO GOVERNMENT
14 FEB 1946
EDUCATION AND PUBLIC HEALTH DEPT.

Enclosures:

R.C. No. 9846/45.C.Edn., dated 9th February, 1946.

9247

Sir,

Elementary Education-Compulsory-Expansion of the Scheme to other rural areas in the District - 1946-47.

I have to state that there are some more rural areas administered by the District Board where introduction of compulsory Elementary Education is considered necessary. As recommended by the District Educational Officer,Bellary ~~in his~~ and the District Board,Bellary in its Resolution No.10/29-12-1945 sanctioned the introduction of the Scheme in Kurugodu village-Bellary Taluk during 1946-47 and the Divisional Inspector of Schools,Anantapur in his L.Dis.C. No.458-D/45,dated 12-1-1946 has instructed the District Educational Officer,Bellary to include the same in the next years proposals.

I therefore request the Government to kindly sanction the expansion of the scheme to some big villages in the area of this District Board during 1946-47. The policy of the

P.T.O.

12

of the Government in the matter may kindly be intimated to me at an early date to enable me to select the Centres in consultation with the Educational Inspecting Officers and the elected representatives of the people on the District Board.

President, District Board,
Bellary.

AB.9-2/-

9/2

Proceedings of the District Board, Bellary.

Dated: 29th December 1945.

Read:-

Compulsory Ele.Education:- Letter Rc.No.106-C/45, dated 7-12-45 of the District Educational Officer, Bellary requesting to let him know whether the District Board will include Kurugodu etc., villages in the next year for introduction of Compulsory Elementary Education.

Resolution No.10.

The Board is willing for the introduction of Compulsory Education in Kurugodu.

Sd.R.Nagan Gowda,
President.

/True Extract/

13

B2

POST COPY OF TELEPHONE MESSAGE DATED 1--3--1946.

ASST. SECRETARY TO GOVERNMENT
5 - MAR 1946
EDUCATION AND PUBLIC HEALTH DEPT.

From

The Director of Public Instruction,
MADRAS.

To

The Assistant Secretary to Government,
Education and Public Health Department.

12859

REF: Your T.M. dated 1-3-1946 re: figures of children of school-age not attending school.

The age groups of 6 to 12 in the case of non-muslim boys, 6 to 13 in the case of Muslim boys, 5 to 10 in the case of non-muslim girls and 6 to 11 in the case of Muslim girls were adopted for calculation.

for Director of Public Instruction.

RVR 4/3/-

4/3

128/11/3

19 f

Education and P.H. ~~(B.2)~~ 15 Dept.

Memorandum No. 50062 B2/45-6 Edn. dated 11/3/46

From the D.P.I., Rc.No.4313.B/45 dated 22-1-1946.

Extension of the scheme of compulsory elementary Education to other villages in each District.

...

The D.P.I. is informed that it is proposed to provide an additional allotment of Rs.22 lakhs in the B.E. for 1946-47 for the extension of the scheme of compulsory elementary education to other areas in each district so as to bring under instruction about 2.1 lakhs of children between the ages of 6 and 12. Two-thirds of this number (1.40 lakhs) will be brought under instruction in the first year (1946-7) and the enrolment in each of the subsequent years will be at the rate of one-fifth of the number of children (40,000). At the beginning of the sixth year the 1.40 lakhs of children enrolled in the first year would have left schools and the total number of children in all the standards together will then be 2.1 lakhs. //The number of children in the villages to be selected for compulsion in each district ~~at the beginning of the sixth year~~ will be as indicated in col. 2 of the annexure to this memorandum. Two third ~~2/3~~ of this number will be enrolled in the first year (1946-47); (figures in col 3) the enrolment in subsequent years will be at the rate of 1/5 of the total number for each district. (figures in col 4) At the beginning of the sixth year, the number of children enrolled in the first year would ~~will~~ have left schools and the total number of children in all the standards in that year in each Dt. will be as indicated in column (2). //The D.P.I. may proceed with the preliminary work of selection of villages in consultation with the P.D.Bs. and obtain and forward to Government copies of the resolutions of the District Boards proposing the introduction of compulsory elementary education in the villages selected under Section 44(a) of the Elementary Education Act, that is, for all children of school age. The resolution should be passed in the manner laid down in Sec.44 of

16

12

the Act.

3/
6.3.46

[illegible]
6/3/46

7/3 [illegible]

Recd. [illegible] 6-3-46

To the D.P.I.

ANNEXURE.

District. 1.	Maximum number of children in the villages to be selected. 2.	Number that will be enrolled in 1946-47. 3.	Number that will be enrolled in future years. 4.
Vizagapatam	12,000	8,000	2,400
East Godavari	4,200	2,800	840
West Godavari	4,600	3,100	920
Kistna	4,900	3,300	980
Guntur	8,600	5,700	1,720
Nellore	7,800	5,200	1,560
Anantapur	7,000	4,700	1,400
Cuddapah	6,100	4,100	1,240
Kurnool	10,600 plus 5,000	10,400	3,200
Bellary	6,600	4,400	1,320
North Arcot	12,100	8,100	2,420
Chingleput	8,600	5,700	1,720
South Arcot	10,800	7,200	2,160
Tanjore	9,800	6,500	1,960
Trichinopoly	9,100	6,100	1,820
Madura	12,300	8,200	2,460
Ramnad	7,300	4,900	1,460
Tinnevelly	8,700	5,800	1,740
Coimbatore	14,800	9,900	2,960
Salem	16,500	11,000	3,300
Chittoor	10,900	7,300	2,180
Malabar	10,300	6,900	2,060
South Kanara	6,500	4,300	1,300
The Nilgiris	700	470	140
Total . . .	2,10,800	144070	43160

D.P.I.'s letter Rc. No. 2879 dated 25.1.46

3/
6.3.46

Please take three copies of this Memo on good paper

3/
[illegible]

Education & P.H.(A) Dept.

C.No.50062.A. From the D.P.I., C.No.4313.B/45, dated 2-11-1945.

Introduction of compulsory elementary education — Provision for 1946-47.

...

The scheme of compulsory elementary education initiated this year is intended to bring ultimately under instruction about 1.70 lakhs of children of school age. This number will generally be distributed among the five standards and the progress of compulsory education should ordinarily be at the rate of 34,000/- pupils per year. The Government, however, decided to raise the age limits for compulsion up to 14 years and to bring as many children as possible under instruction in the first year. Thus about 1.20 lakhs of children will be brought under compulsion this year and the increase in future years will be at the rate of 34,000/- children a year. At the beginning of the sixth year the increased enrolment of 1.20 lakhs of children secured in 1945-46 will disappear and thereafter the scheme of compulsory education will proceed on usual lines.

2. In 1946-47 provision will have to be made for the education of 1.20 lakhs of children newly admitted this year and for 34,000/- children who may join schools in 1946-47. The cost of the scheme in 1946-47 will exceed Rs.20 lakhs as worked below:-

~~It has been estimated that the above 1.20 lakhs of children will be brought under compulsion this year.~~

	Rs. in lakhs.
Cost on account of salaries of teachers, dearness allowance, contingencies. (@ Rs.13/-*per pupil per year) for the 1.20 lakhs of children enrolled in 1945-46	15.60
As regards accommodation it ~~may~~ can be assumed that 50% of the school places can be provided by securing rented buildings.	
Subsidy for rent ~~for~~ school buildings in respect of 50% of 1.20 lakhs of children @ Rs.2/- per pupil per year.	1.20
For 34,000 children to be enrolled in 1946-47:	
Pay of teachers etc. (at Rs 13 per pupil)	3.30 ⊗
# Rent for school buildings. (at Re 2 per pupil)	0.25 ⊗
Sheds & equipment for new schools. @ ⊙	1.70
Total.	22.05

* 35 pupils per teacher.

Pay.	240 a year.
D.A.	192 "
Contingencies.	18
	450.

for one pupil 450/35 or 13.

⊗ for nine months

# in respect of 50 per cent of children

@ A sum of Rs 70,000 has been proposed in the Budget for 1946-47.

⊙ Rs one lakh at Rs 100 per 35 pupils

I

1/24 Rs 40 lakhs [illegible] of children of school age to be provided for

70-75 N.F. of [illegible] 12.7.45 Ⓘ A

2/3rd of 1.70

1/5 of 1.70

This is exclusive of the expenditure on the training of teachers referred to by the Director of Public Instruction.

3. The Director of Public Instruction has raised the question as to the extent to which the scheme of compulsory education introduced this year should be expanded in 1946-47. The cost of the scheme of compulsory education included in the five year plan was worked out as follows:-

There is to be this 'separately here, as the position of implementing the Five year Plan.

		For 1.33 million children.
1.	Salary of teachers newly employed under the existing scales of pay, rent for school buildings & contingencies.	Rs. 1.20 ~~lakhs~~ crores
2.	Extra cost on account of the revision of the pay of teachers employed under the scheme of compulsory education.	1.00 crore.
	Total recurring.	2.20 crores.
3.	Equipment for schools newly opened (Non-recurring).	Rs. 40 lakhs.

3/4 of 1.60 crores

1/2 of 2.92 crores | 81 NE [illegible]

1/4 of 1.60 crores | 82 NE [illegible]

The cost was spread equally during the first five years on the presumption that compulsion would be enforced only for the appropriate age-group during each year, i.e., only in respect of one-fifth of the number of children. If the decision referred to at "A" on page 1 ante is applied here also, the cost in the first year will be very considerable, i.e. ~~the~~ two thirds of the total cost.

This will have to be done.

against 1/5 anticipated

4. The estimate of Rs.1.20 crores was framed without taking into account the cost of dearness allowance to teachers. If the extra cost on this account is included now, the estimate will increase to Rs. ~~1.92~~ two crores. Perhaps the figure under (2) may decrease. Thus the total recurring and non-recurring charges for introducing compulsory education for 1.33 million children will be a~~bout two crores~~ 2.40 crores exclusive of the expenditure on the revision of salaries. The cost for the first year will be as follows:-

⊗ at the rate of Rs 9 per pupil

P at Rs 15 per pupil

1.20 × 15/9 = 2 crores.

We have in hand the scheme for enhancement of salaries also; so we will have to take into account that cost too — asking allowance for 'P' above.

Recurring (2/3 x ~~200~~)	Rs.1.30 crores.
Non-recurring(2/3 of 40 lakhs)	.27 "
Total.	1.57 "

5. The scheme of compulsory education cannot be extended for the 1.33 million as envisaged in the five year plan unless 5000 teachers become available in 1946-47. As explained by the ~~D.P.I.~~ D.P.I., the teachers will be available only after some time and till then the scheme of compulsory education has to be held in abeyance. For orders whether the recommendation of the Director in the concluding portion of his letter will be accepted.

Must be [illegible] in the interim the [illegible] expansion must be held in abeyance.

19.11.45

P.

6. The Finance Department may see before circulation.

20/11/45

P above – Even for this we ought to know whether there will be a sufficient number of trained teachers available. Roughly calculated, it would be in the order of 4000; it is likely doubtful if such a large number will be available. We must ask the DPI to report, after making allowance for the numbers required for continuing the limited scheme, how many numbers already trained will be further available for an post-war extension by way of starting the first year plan only and to propose with reference to those numbers. Otherwise we will be merely planning in the air. With the numbers of teachers obtained, we can arrive at the number of pupils that can be brought under compulsion and then arrive at the select areas up to that number and drop the proportionate expenditure. [illegible] the [illegible] discussions [illegible] with reference to that point at p. 2 ante [illegible] will offer really any difficulty. We have to [illegible]

[illegible] with D.P.I. in the principle as 'A' [illegible] to be followed. But this would only mean that the number of children estimated for the first 5 yrs in the Plan will go up by the number that will be brought in under 'A'; this would mean that the limited scheme may go up in the period; & that the period itself may be extended; but for the purposes of planning each year we may keep as close as possible to the expenditure estimated, & lay down roughly the numbers that must be enrolled with reference to these numbers, such numbers to include groups that are to be brought in under 'A' at present, & the selection of areas to be regulated ~~with reference~~ so as to give these numbers. If this will make any difference between the expenditure as estimated (as indicated at previous page) with reference to the basis & [illegible] basis of the number of teachers available.

A on p 3 ante

23/11/45.

A draft memo is put up.

24/11/45

S

Fin. may see.

26/11/45.

Fin.

26/11/45

~~Fin~~ (Spl)

~~Notes of E.&P.H. para page 1 above may be perused. This dept. may generally agree with the views of Secy. E.&P.H. on the question of implementing the post-war scheme relating to compulsory elementary education & the draft memo. to the D.P.I. in this respect may be passed.~~

26.11.45

ASST. SECRETARY TO GOVERNMENT
27 NOV 1945
FINANCE DEPARTMENT

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(12)

Finance (Special)

The post-war five-year plan of this Govt. includes a scheme for the introduction of compulsory elementary education throughout the Province. This scheme was expected to come into force in 1947-8. In the current year, the Govt. ~~[illegible]~~ introduced compulsory education in certain selected areas in districts pending the introduction of the main scheme. The maximum expenditure on the limited scheme has been fixed at Rs 40 lakhs, which includes Rs 20 lakhs for provision of midday meals to poor children attending the elementary schools in these selected areas.

Scheme 88 on p. 117 of the plan.

pp. 75-76 C.F. of G.O. 1035 Edn. 12.7.45 (I)

2. This case deals with the question of continuance of the limited scheme (excluding provision for midday meals) in 1946-7. The D.P.I. has also raised the question whether any provision should be made for introducing the main post-war scheme in 1946-7. He points out that if the main scheme is also to be introduced, the schools will have to be run entirely by untrained teachers (and asks for an addl provision of Rs 24 lakhs). He, ~~therefore~~ however, considers that it would be well to postpone the introduction of the main scheme till the necessary number of teachers become available at least to some extent.

Para 3 on page 2 CF

3. E.&P.H. point out that about 1.20 lakhs of children will be brought under compulsion in the current year according to the limited scheme; and that there will be an increase of ~~Rs~~ 34,000 children a year in later years. 3,500 teachers are therefore required this year, and 1,000 more in each of the subsequent years. They estimate the cost in 1946-7 at Rs 22.05 lakhs.

If the main post-war ~~main~~ scheme is also to be introduced in 1946-7, about 1.40 lakhs more children ~~will be brought~~ can be ~~brought~~ under compulsion, ~~Scheme~~ with an addl provn of Rs 22 lakhs and 4,000 teachers will be required ~~with~~ to handle these children. The additional children that will come

Para 1, p. 1 above & para 1 of draft memo. below

(1st) 1,20,000
34,000
1,20,000
1,50,000
1,84,000

+ Rs 44 lakhs suggested by D.P.I.
− 22 lakhs for exg. scheme
22

Para 3 of draft memo. below

under compulsion in later years is 40,000 a year, requiring 1200 teachers more in each year.

E & P.H. Secy. considers that ~~[illegible]~~ for introducing the main ~~[illegible]~~ scheme in 1946-7, we ought to know whether there will be a sufficient number of suitable teachers available and that the D.P.I. should be asked to report, after making allowance for the numbers required ~~merely~~ for continuing the limited scheme already started, what numbers will be further available for an extension by way of starting the post-war plan and to propose such a plan only with reference to those numbers. If surplus teachers are available, after providing for the limited scheme, new areas can be selected for introducing the main scheme to the extent possible. It is, therefore, proposed to issue the draft memo: below to the D.P.I.

Page 3 above

4. Submitted that Fin. may generally agree with E & P.H. Secretary. As the D.P.I. has himself stated that it would be well to postpone the main scheme, it seems that ~~this scheme~~ the chances of introducing this scheme in 1946-7 ~~is~~ are remote. This Dept. may, however, agree to a report being called for by issuing the draft below.

Page 2 CF

5. As regards the continuance of the limited scheme in 1946-7, it seems that new children can be brought under compulsion only if addl teachers, about 1,000, become available. If addl teachers are available, and 34,000 new children are brought under compulsion, E & P.H. estimate that the cost in 1946-7 of the limited scheme will be Rs 22.05 lakhs. It may, however, be noted that against a provision of Rs 20 lakhs made in the current year's budget for the limited scheme, the D.P.I. anticipates an expenditure of only Rs 12 lakhs for six months. Taking into account the addl children that will come under

Page 1 above

Para 1 on p.1 CF

⑬

compulsion in 1946-7, the D.P.I. considers that the total expre will be within Rs 20 lakhs. It seems, therefore, that a provision of Rs 20 lakhs ~~for~~ the limited scheme will be enough in 1946-7. If, however, a larger provision is necessary, Finance may agree to it being provided. As the Part II scheme for 1945-6 limited the expre on the limited scheme to Rs 20 lakhs, proposals for incurring addl expre should have been subd. in time for consideration as a Part II scheme for 1946-7. ~~[illegible]~~ It is now late for considering the proposal as such. ~~as scheme~~. Finance may therefore agree to special orders of Govt. being obtained for ~~treating the proposal for making addl. provision as a Part II Scheme~~ ~~making the addl provision~~. It is presumed that the D.P.I. will, in his reply to the draft memo. below ~~(if the main post-war scheme can be introduced in 1946-7)~~ indicate what addl provision is necessary ~~[illegible]~~ E & P.H. be requested to let this dept. see the case again ~~[illegible]~~ on receipt of the D.P.I.'s reply to the proposed reference. ~~that the financial procedure to be followed may be indicated.~~

9.12.45.

E & P.H. may consult D.P.I. whether a provision of 22.05 lakhs will be necessary for 1946-7 or whether the expenditure can be restricted to 20 lakhs as proposed by him.

9.12.45.

8.12.45.

The note on Part II schemes are due with Fin on 14.12.45 and it seems doubtful whether it will be ready by then. If the Dept. agree E & P.H. may prepare and circulate a Part II note on the scheme at the meeting of the advisers to consider the Part II schemes for next year, a copy of the note being furnished to Fin.

NRV
10.12.45

(Note received experts' minutes)

The G. of I. have not given their approval to the 5 years Plan: and the intention of the G. of I. appears to be to postpone non-remunerative schemes to 1947-8 unless they offer large scale employment to ex. Army Men.

NRV
10.12.45

10.12.45

Para 2 on pp 1-2 of the G/I's letter d/24.11.45 - Copy at ②

Fin. U.O. 5484 68/pl-1
10.12.45

56177

E & P.H.

~~ES. [illegible] Dept~~

A above A sentence has been added to para 2 of the draft.

The need for any additional appropriation over the provision of Rs 20 lakhs for the continuance of the limited scheme in 1946-47 can be examined only on receipt of the Director's reply. It may ~~be~~ not then be possible to consider the proposal as a Part II scheme ~~then~~. The procedure prescribed for incurring new expenditure may be followed. The same procedure will apply to the extension of the scheme to other areas.

For

8

For orders as to the issue of the draft.

11.12.45 11.12.45

11/12/45 S

11/12/45 A2.

/5 Mr.

It is obvious that the tempo of our compulsory ele. education scheme will have to be slowed down — partly owing to lack of teachers — ~~partly~~

11/12/45

Rd. 58530-A from the D.P.I. Rc. No. 4313 [illegible] 22.12.45.

14 DEC 1945

The D.P.I. admits that trained teachers will not be available for some time, i.e., till July 1948. He, however, recommends the extension of the scheme of compulsory education to other villages at an estimated cost of Rs.22 lakhs in 1946-47, by utilising the services of untrained teachers, of superannuated teachers below sixty years of age and of demobilised personnel.

A pp 5-6 CF

The Director has separately subd. proposals also for introducing an intensive course of training for secondary grade teachers with a view to meeting the demand for teachers required for the expansion of elementary education. The teachers trained under that scheme will become available only in July 1947. The Dir. has not specified the no. of teachers that would become available under that scheme.

Separate file [1585 C]

For orders whether the Dir.'s recommendation at "A" above may be accepted. If so, the file may be sent to Finance for remarks.

11/1/46 S

11/1/46 Fin.

/May be accepted.

50062-A-3 11-1-46

2182

ASSISTANT SECRETARY 12 JAN 1946

9

(14)

Finance (Spl)

(Previous note of Fin: on pp 5-7 above)

The remarks of this Dept. are now called for on the proposal to introduce the main scheme of compulsory education in selected areas in the Presidency in 1946-7. E.A.P.H. consulted the D.P.I. on the availability of teachers to cope with this expansion of education and his reply is in para 2 on pp 5-6 CF. While he admits that trained teachers are not available, he suggests the employment of untrained teachers, re-employment of retired teachers and demobilised service men (untrained teachers). E.A.P.H. therefore recommend that the main scheme may be introduced in 1946-7 at an estimated cost of Rs 22 lakhs in that year.

Scheme 88 on p 117 of the five-year plan

Page 4 CF

It seems wasteful to hurry this through even at the cost of having untrained teachers.

A — DWD

Page 8 above

2. For introducing the above scheme, 4000 teachers will be required in 1946-7. The number of retired teachers that could be re-employed may not account for a large proportion of the total number of teachers required. The bulk of the teachers will thus be untrained men. The point for consideration is whether the scheme should be partially introduced ~~even~~ in 1946-7 even though trained teachers are not available.

Page 4 CF

Reference is invited to para 2 of the Govt. of India, Finance Dept, letter No. 2056 P/45 d/ 24.11.45. They have recommended that, in the earlier years, ~~[illegible]~~ efforts may be concentrated on the execution of productive, or self-financing schemes, i.e. those which will yield adequate revenue to finance loans to cover the capital cost. In regard to unproductive schemes, they have stated that expansion of services, such as education, which involve heavy recurring commitments should be confined to the more urgent schemes, especially those which provide employment to ex-military personnel. It seems that in [illegible] of appointing the ex-military person[illegible] as untrained

Page 1 of Corpt. (a)

teachers, such of those as are willing to take up the teaching profession may be selected for the intensive course of training ~~as~~ proposed in the linked file below ~~above~~. If this is agreed to, it will not be necessary to start the ~~main~~ post war Compulsory education scheme in 1946-7: at the same time it will enable the ex-service men to get trained immediately instead of in the later years (during the period of training they will ~~[illegible]~~ get stipends). The scheme for the introduction of Compulsory education can then be taken up as a Part II scheme for 1947-8. For orders whether Fin. may suggest accordingly – see A2's minute on p. 8 above.

WS
DWD.

Yes.
DWD

3 If, however, the Govt. decide to introduce the partial post-war scheme in 1946-7 as suggested by the D.P.I. at a cost not exceeding Rs 22 lakhs in that year, the expr. should ~~may~~ be treated as on a "new service" and orders in full circulation obtained. (It is now too late to treat this as a Part II scheme for 1946-7.) The authorisation of H.E. the Governor to the necessary supplementary statement of expr. may be obtained in 1946-7 in which year expenditure will be incurred. The prior sanction of the Governor-General should also be obtained for the expenditure. A fairly accurate estimate of the cost involved with sufficient detail may be obtained from the D.P.I. & the financial procedure indicated above followed. The expenditure involved may also be taken into account for the purpose of claiming advance grants from the G/I towards the cost of unproductive schemes in 1946-7. E&PH may let Public (Coordn) see the case.

(This has reached me only today. DWD 21.1.46)

15.1.46.

16.1.46.

NRV 17.1.46

WS 18.1.46

~~A.S./D.S./S.~~

Finance would strongly advise that this be postponed & treated as a Part II Scheme for 1947-8. It is not desirable to extend compulsory primary educn. to further selected areas until it is clear that enough trained teachers are available. Further the G. of I. are anxious that effort should be concentrated at present on schemes that will provide a large amount of employment & will be directly productive of addl. national income. This was stressed by Sir A. Rowlands, Finance Member of the G. of I. when he was here. DWD 21.1.46

E.P.H.

Fin no 2162 Spl. 21.1.46

ASST. SECRETARY TO GOVERNMENT
3584
22 JAN 1946
EDUCATION AND PUBLIC HEALTH DEPT.

Education & P.H.(A) Dept.

The question for consideration in this file is whether the scheme of compulsory education introduced this year should be extended to other areas ~~in~~ during 1946-7. The cost in 1946-7 of the limited scheme of compulsion introduced this year has been estimated at Rs.22/- lakhs. If an addl. provision of Rs.22 lakhs is made ~~in~~ for 1946-7, the scheme can be extended so as to bring under compulsion about two lakhs of children. About ~~1.46~~ 1.40 lakhs of children will be enrolled in schools in 1946-7 and the ~~emolument~~ enrolment in future years will be at the rate of 40,000 children. About 4,000 addl. teachers will be required in 1946-7 and 1,200 teachers more in each of the four subsequent years. The D.P.I. says that trained teachers will not become available on this scale but suggests that the scheme of compulsory education can be extended by utilising the services of superannuated teachers, of untrained teachers and of the demobilised personnel. He has submitted proposals for opening of addl. training classes and for the introduction of an intensified course of training. This is under separate consideration. Pending the regular supply of trained teachers this Dept. propose to accept the suggestion of the D.P.I. at "A" above. The Finance Department, however, hold the view that the extension of the scheme may be deferred till 1947-8, i.e. till it is clear that enough trained teachers are available.

p.2 f.

p.4 f.

A H.5-6 f.

A

me at p.8 ante

p.8 ante

p.10 ante

The file may be circulated for orders.

24.1.46

24.1.46

24/1/46

S With reference to the five-year Plan in terms of progress, & the scale of expenditure, that already scaled down considerably by the present proposal; that would meet to a large extent the general argument put forward by Mr. Sen at p.10 ante. We should not, I submit, in pursuance of that argument, whittle down [illegible] schemes of nation-building [illegible] like Education. [illegible] sufficient [illegible] 'A' above is, I [illegible]

12

other objection raised; particular attention is invited to 'M' at p: 6 ~~ate~~ of which indicates that there will be considerable scope for the employment of demobilised personnel.

It may be that in actual experience it will turn out that we may not be able to make the ~~effusion~~ expansion next year to the full extent now proposed; but I feel that the proposal is well worth a trial. The proposal may, therefore be pressed.

25/1/46

A2. A1. A4. A3. HE

I agree with Sec E.&P.H. above - The D.P.I.'s proposal does slow down the rate at which we hoped to advance - that cannot be helped. But I do think that we should show some progress each year as compulsory education is necessary for the complete success of post war reconstruction.

25/1/46

This may be discussed tomorrow.

25-1-46

We agreed to a provision of 22 lakhs.

26-1-46

I agree with A1.
A.H.
26/1/46

EDN. AND P.H. DEPT.
26 JAN 1946
GOVERNMENT OF MADRAS

13

(16)

It is understood from Finance that the proposal to extend the scheme of compulsory elementary education to other areas in 1946-47 at a cost of Rs 22 lakhs was discussed at a meeting of H.E. the Governor with the Advisers on the 26th Jan. 46. The Finance Dept. now want a short Part II scheme note on the scheme. A draft Part II scheme note is placed below. It may be sent to Finance for acceptance.

BM
28/1/46 S

25/1/46 Fin. (B.E. II)

V.E. B II

5788

5006 2 4
28.1.46

ASST. SECRETARY TO G
29 JAN 1946
FINANCE DEPARTMENT

Fin. Dy. 5842 B.F. II
30.1.46

Please see the Cabinet decision on p.12 above and the E.P.H. note above.

The distribution (proposed in the draft Part II note below) of Rs 22 lakhs accepted by the Cabinet for further expansion of compulsory Elementary Education does not allow for "Provision of Mid-Day Meals to poor Children attending Elementary Schools" in new areas where Compulsion is to be introduced. The ultimate liability on the further expansion should also be restricted to Rs 22 lakhs, the liability accepted ~~[illegible]~~ (p 12 above) by the Cabinet.

E.&P.H. may be requested to furnish a revised distribution of the Rs 22 lakhs ordered by the Cabinet. / In the meanwhile a lump provision of Rs.22 lakhs may be entered in the Budget Estimate for 1946-47.

KRN
29.1.46

A

and note as proposed in the Draft below.

p.12 above

B

A.S.
29.1.46

A.S.1
S
P.F. II

Please see note in L.F. The provision of Rs.22 lakhs recurring is intended to cover ultimate liability under all items except free mid-day meals. No addl. provision for free mid-day meals was sanct

DW 30.1.46

E.P.

Edn. P.H. Dept

A on p 13 ante   Though the ultimate cost has been shown as Rs 27 lakhs in the note below the non-recurring ~~cost~~ expenditure of Rs 7 lakhs will be incurred in 1946-47 with the recurring expenditure of Rs 15 lakhs. The recurring cost in 1947-48 and subsequent years will be only Rs 20 lakhs. The distribution of the provision of Rs 22 lakhs required for 1946-47 with the different sub-heads needs no revision. It is understood from Fin Dept that copies of the note are required for their use. The copies asked for* may be sent to them.

* ~~placed~~ below.

30.1.46.

30/1/46 S

31/1/46

5006 2 A-5

31.1.46

Fin (B.E.-II)

31 JAN 1946

The copies of the Part II Scheme notes have been removed. As already noted at p 13 ante a lump sum provision of Rs 22 lakhs has already been included under 37.C. A.1. Grants to local bodies for Primary Education I. Ordinary Areas (ii) Post-war Reconstruction. (Introduction of Compulsory Elementary Education)

31.1.46

ARw 31.1.46   Ex P.H.

6298 B.E.-II

1.2.46.

B.E. 31.1.46

1 wo. B.G.

(to remove the copies of Part II note.)

3 copies of note on the Part II Scheme have been removed by Fin.

31.1.46

(Copy of pp 11-14 added to 37. P.A.)

1.2.46

Edn. P.H. Dept

Please see the letter of the D.P.I. on page 9 c.f. The Director enquires whether he can proceed with the selection of villages for the extension of the scheme of compulsory edn. There is no objection in view of the Finance Dept's note at (F). Please also see Memo on p 51 c.f. (I). A draft memo is put up.

6304

1 FEB 1946

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draft for appl.

1.2.46

8/2/46 S

15 c.f.

(Issued as Memo.No.50062B.2./45-6 Edn.dated 11-3-46 to the D.P.I.)

A sum of Rs.22 lakhs has been provided in the current year's budget for the continuance of the scheme of compulsory Ele.Edn. introduced in 1945-46. The cost of the scheme for 1945-46 was estimated at Rs.20 lakhs and the sanction of the Governor General was obtained for incurring that expenditure. The question now arises whether the sanction of the Governor General should be obtained for the excess expenditure of Rs.2 lakhs provided for in the B.E. 1946-47.

2. The Govt. sanctioned last year a scheme of subsidising District Boards towards the cost of supplying books and slates to poor children attending elementary schools in the compulsory areas. The cost of the scheme in 1946-47 was estimated at Rs.1.67 lakhs. The sanction of the Governor General to the scheme stipulated that the cost should be ~~made~~ met out of the allotment of Rs.20 lakhs made for the compulsory education scheme. Large savings accrued in 1945-46 in the allotment of 20 lakhs made for compulsory elementary education on account of the introduction of the scheme late in the year. It was therefore possible to keep the expenditure on the compulsory elementary education scheme and on the supply of books and slates within the allotment of Rs.20 lakhs in 1945-46.

3. A separate provision of Rs.1.67 lakhs has been made in 1946-47 for the payment of subsidies to the District Boards towards the supply of books & slates to school children in compulsory areas. It is not clear whether the sanction of the Governor General should be obtained for this ~~purpose~~.

4. The Finance Department have recently intimated that any case requiring sanction of the Governor General should be sent to them before 16-4-1946 at the latest for action. It is not clear whether the sanc

General should be obtained for the expenditure of Rs. 3.67 lakhs referred to above (2 lakhs under compulsory scheme and 1.67 lakhs for the supply of books and slates).

5. The file may be sent to Finance Department for remarks.
[It is understood from that Dept. that no such sanction need be obtained]

10.4.46

10/4/46

Edn. & P.H. Dept. No.
50062 B2/46-7
10/4/46.

Finance

Fin. (Exp. B).

ASST. SECRETARY TO GOVERNMENT
10 APR 1946
FINANCE DEPARTMENT

Recd 4.15 p.m.

The remarks of Finance are invited on the points mentioned in E.P.H. note on pp. 15-16 above.

Para. 1 on p. 15 above. When applying for the Governor-General's sanction to the Budget proposals for 1946-7, it was stated α in the Explanatory Note that the (continuance of the) scheme of compulsory primary education in 1946-7 would cost Rs. 22.05 lakhs & that the provision required for this purpose had been made in Part I of the Estimates for 1946-7. No sanction of the Governor-General is now required for the excess expr. of Rs. 2 lakhs over the original estimated cost of the scheme.

α para. 2 on p. 12 of (O)
removed

KRV
11.4.46

Paras. 2 & 3 on p. 15 above. It was ~~clearly~~ stated in para. 3 of the Memo α: that the expre. on the scheme for the supply of books and slates could not be kept within the sanctioned cost viz. Rs. 20 lakhs in future years, though in the year 1945-6 it would be possible to meet that expre. from the sanctioned appropriation of Rs. 20 lakhs. The Governor-General's sanction communicated in the Governor's Sectt. Memo: on p. 11 of Ⓚ did not, however, contain a clear description of the proposal as put forward by this Govt. Since the sum of Rs. 1.67 lakhs to in para. 3 on p. 15 above has been the Estimate for 1946-7 with reference by the Governor-General,

α p. 9 of G.O. 2163 20/12/45 Ⓚ

The G.G.'s sanction covers expr. on the supply of books and slates to poor pupils
KRV
11.4.46

of the G.O. Ⓚ

it

14

it is not necessary to apply for the Governor-General's sanction again for the incurring of the expenditure in question in 1946-7.

2. It may be remarked in this connection that the Budget Estimate ~~[illegible]~~ includes provision only for sanctioned schemes as well as Part II Schemes approved by the Govt. The point whether the Governor-General's sanction is necessary for any scheme for which provision is included in the Budget has to be considered at the time of applying for the Governor-General's sanction to the Budget proposals. The Governor-General has already accorded sanction to the Budget ~~proposals~~ for 1946-7 & the Budget Estimates have also been published. The points raised by E.P.H. on pp. 15-16 above do not arise at all at this stage.

~~[illegible] B.P.~~

11/4/46.

11.4.46.

KRV
11.4.46

Ed. P.H. AS.

Fin. No. 20053 E.B.-1
11.4.46

Edn. & P.H. Dept.

The file may lie over.

12.4.46.

ASST. SECRETARY TO GOVERNMENT
11 APR 1946
EDUCATION AND PUBLIC HEALTH DEPT.

11/4/46 12/4

15/4/46

The DPI has submitted proposals for the ~~introduction~~ extension of compulsory edn. in other villages ~~in each Dt.~~ in the Dts of South Kanara & West Godavari. He will be sending proposals in respect of other Dts. also soon. In view of this no action is called for on this file. The papers ~~may~~ in this file may be

Elementary Edn.
Compulsory introduction in 1946-47 in selected villages in each Dt.
Provision of funds
Papers recorded

3.5.46

Case No. 976.

6/5/46.

Recorded on 14/5/46

17

it is not necessary to apply for the Finance Board sanction again for the incurring of the expenditure in question in 1946-7.

2. It may be remarked in this connection that the Budget Estimate ~~[illegible]~~ includes provision only for sanctioned schemes as well as P.W. II schemes approved by the Govt. The point whether the Finance Board's sanction is necessary for any scheme for which provision is included in the Budget has to be considered at the time of applying for the Finance Board's sanction to the Budget proposals. The Finance Board has already accorded sanction to the Budget proposals for 1946-7 & the Budget Estimates have also been published. The points raised by E.P.H. on pp. 15-16 above do not arise at all at this stage.

10/4/46.

11.4.46

KRN
11.4.46

E.P.H. p.6. [illegible]

The file may be now [illegible]

28.4.46.

11/4/46