

E J P H (1946) Department.

MS SERIES.

G.O. No. 1928 Edn

Dated 7<sup>th</sup> October 1946.

[Despatch Abstract]

Grant - Boarding - Indian Boarding  
Homes and Orphanages - Increase in  
rate - Sanctioned

# Back Papers.

| G.O. | No. | Department. | Date. | G.O. | No. | Department. | Date. |
|------|-----|-------------|-------|------|-----|-------------|-------|
|      |     |             |       |      |     |             |       |

# Further Papers.

| G.O. | No. | Department. | Date. | G.O. | No. | Department. | Date. |
|------|-----|-------------|-------|------|-----|-------------|-------|
|      |     |             |       |      |     |             |       |

Education DEPARTMENT.

Received \_\_\_\_\_ Registered \_\_\_\_\_

From (Name) G. L. Lobo Esq., B.A. (Hons.), Cantab,  
 (Designation) Deputy Director of Public Instruction  
 (In charge) Office of the D.P.I.,  
 Post Box \_\_\_\_\_, (Station) Madras,  
 Telegraphic Address \_\_\_\_\_



The Secretary to Government,  
 Education and Public Health Department,  
 Madras.

Roc. No. 440 J/46, dated 13-5-1946. 19

26190

Sir,

\*Sub: Grant - Boarding - Indian Boarding Homes  
 and Orphanages - enhancement of per capita  
 grant.

ENCLOSURES

SPARE COPIES

I have the honour to state that in G.O.No. 698 A. Edn. dated 3-5-44, Government ordered that the maximum limit of boarding grants payable to the Indian Boarding Homes and Orphanages and Mission Orphanages be raised from Rs.4/- and Rs.5/- respectively to Rs.6/- a month for each pupil as from 1943-44. Government also stated that this increase would hold good as long as the high prices of articles continued.

2. The rate of Rs.6/- was fixed when the prices of food stuffs were much less than they are to-day. The prices have now risen so high that I consider a further increase in the rate necessary. A statement showing the index numbers in September 1943 (figures reported in my letter No. 920 J/43 dated 20-1-44 on which Government sanctioned the enhanced rate of Rs.6/- p.m.) and in February 1946 is given below: The stations mentioned in the statement are places where there are a large number of orphanages and boarding ~~hospitals~~ homes.

| Station.     | Index Number in |              |
|--------------|-----------------|--------------|
|              | September '43.  | February '46 |
| 1.           | 2.              | 3.           |
| Vizagapatam. | 220             | 250          |
| Bellary.     | 220             | 235          |
| Trichinopoly | 190             | 255          |
| Madura.      | 192             | 235          |
| Coimbatore.  | 200             | 265          |
| Madras.      | 180             | 300          |

It will be seen from the statement that the cost of living index in respect of 6 stations mentioned has gone up by 56 points. The numbers noted under Col.3 have been gathered from the graphs published in the Fort St. George Gazette dated 19-3-46 and 26-3-46.

P.t.o.

3. A careful scrutiny of the Financial statements of the orphanages for 1944-45 has also revealed that the average net boarding charges for feeding an inmate was not less than Rs.10/- per month as against Rs.5-9-1 in 1942-43 reported in my letter to Government Rc.No.920 J/43 dated 20-1-1944. The managements of the orphanages therefore find it extremely difficult to maintain the institutions with the per capita grant of Rs.6/- p.m. for each eligible inmate. Representations have been received from many managements that they will be placed in very serious financial difficulties if the rate of grant is not immediately raised.

4. The rate of boarding grant for the inmates in the Anglo-Indian and European Orphanages was increased from Rs.15/- to Rs.18/- with effect from 1-1-45 - vide G.O.No.981 Edn., dated 2-7-45. While expenses in European orphanages must be somewhat higher than in Indian orphanages, the disparity between the low rate of Rs.6/- paid in Indian orphanages and the much higher rate paid in European orphanages is too great. The rate of grant for inmates in the boarding homes under the control of the Commissioner of Labour was also raised to Rs.12/---please see in this connection para 3 of my letter to Government Rc.No.440 J/46 dated 26-3-46.

5. A large number of inmates in the Indian Boarding Homes and Orphanages are destitute orphans and consequently they are unable to contribute anything towards their boarding charges. Even though the managements incur expenditure on food, medical charges, fees, books, establishments etc., the orphanages are paid grants equal to two-thirds net boarding charges which for purposes of calculation of grant comprise only i) cost of food stuffs, ii) pay of cook and iii) food contingencies as per note (4) to Rule 64 of the grant-in-aid code subject, of course, to the maximum of Rs.6/- per each eligible inmate.

6. In these circumstances, I consider that the existing rate of Rs.6/- may be further raised to Rs.8/- per month and I accordingly recommend that Government may be pleased to sanction this enhanced rate with effect from the current financial year, 1946-47. The usual procedure of fixing the amount of grant at 2/3 of the net boarding charges on admissible items of expenditure subject to the proposed maximum of Rs.8/- per each eligible inmate per month may be allowed to continue.

7. The extra cost involved by raising the per capita rate to Rs.8/- will be Rs.74,000/- for orphanages in the ordinary areas and Rs.200/- for institutions in the Agency. If my proposals are approved, the additional amount required in 1946-47 will be included in the Director's Revised Estimates to be submitted to Government in October next.

*K. Narasimha*

k.h.15-5. for Director of Public Instruction.

*Sol*  
*15/5*

*Encl (for)*

The govt. required for the disposal of the case are put up in the file relating to the raising of the age limit from 16 to 18 for each eligible boy. - The under case is 14.11.45 14 p.m. This may lie over till the file is received back and 1.6.46 whichever is earlier.

*15/5*  
*20/5/46*  
*May be over till*

*21/5/46*

*Routine*

*CMD. 26190/46 - India Boarding Homes orphanages  
Increase in the rate of grant*

*The file referred to a/p 24 has not yet been  
received back from circulation. This may  
continue to lie over till 15.6.46 or till the  
file is received back which ever is earlier*

*ksh*  
*14.6.46*

*B.M.*  
*14/6/46*

Order—No. 1496, Public (Services), dated 6th August 1937.

The following notification will be published in the *Fort St. George Gazette* :—

NOTIFICATION.

In exercise of the powers conferred by paragraph (b) of sub-section (2) of section 241 of the Government of India Act, 1935, His Excellency the Governor is hereby pleased to make the following amendment to the special rules for the Madras Educational Subordinate Service, published with Public (Services) Department Notification No. 522, dated the 10th June 1936, at pages 892 to 898 of Part I of the *Fort St. George Gazette*, dated the 23rd June 1936, as subsequently amended.

The amendment hereby made shall have effect on and from the 14th August 1936.

AMENDMENTS.

In sub-rule (a) of rule 1 of the said rules, under the heading "B' Women's Branch" in the entries relating to Class XVII, for the figures "93" against category 2—*School Assistants and Headmistresses—II Grade*, the figures "94" shall be substituted.

(By order of His Excellency the Governor)

C. F. BRACKENBURY,  
Chief Secretary.

To the Madras Public Service Commission (with C.L.).

„ Education and Public Health Department.  
„ Finance Department.

„ Accountant-General, Madras.

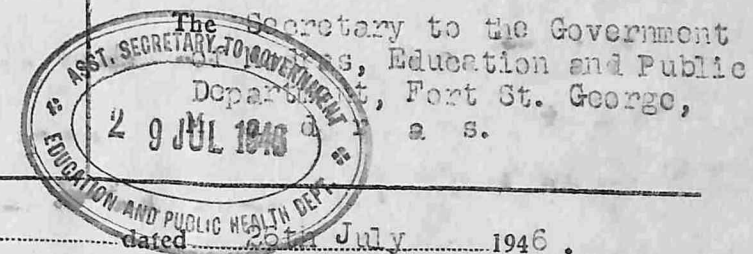
„ Superintendent, Government Press, for publication in the *Fort St. George Gazette* and issue of correction slip to Volume II of the Madras Services Manual.

C.F. 32 (a).

Education Department  
From (Name) Dr. S. R. U. Savor, M.A.,  
D. Sc., I.E.S.,  
Designation Director of Public  
Instruction,  
Station M a d r a s

Received.....Registered.....

To



Enclosures:

R. C. No. 440-J/46 dated 29th July 1946.

Sir,

Grant--Boarding--Indian Boarding Homes and Orphanages--  
Enhancement of per capita grant.

44299  
I have the honour to invite your attention to my letter R.O.C.No. 440-J/46 dated 13.5.1946 on the above subject and request that the orders of Government may be communicated to me as early as possible.

I have the honour to be,  
Sir,  
Your most obedient servant,

R. Narasimha

For Director of Public Instruction.

ks. 22-7. sol  
27/7

*[Faint, mostly illegible handwritten text on the left page, possibly bleed-through from the reverse side.]*

Def  
9/8/46

Md

*[Handwritten signature/initials]*  
9/8/46

To  
The D.P.I.  
*[Handwritten initials]*  
9/8/46

Grant - Boarding - Indian Orphanages and  
Boarding Homes - Enhancement of rate

From the D.P.I. Rec. no 440 J/46 & 13.5.46

Memo No. 26190-B1/Hb-2 EDnD 9/8/46

The D.P.I. is requested to report very  
urgently the amounts spent on the Lawrence  
Memorial School at Lonsdale and the Civil  
Orphan Asylum at Madras and how does  
the per capita rate in these two institutions  
compare with that of the Indian Orphanages  
conducted by the Hindu organisations and  
Christian Missions

USK  
9/8/46

*[Handwritten signature]*  
P.D.V.

*[Faint, mostly illegible handwritten text in Tamil script, likely bleed-through from the reverse side of the paper.]*

6

Office of the  
Director of Public Instruction,  
Madras, Dated 30-8-1946.

ASD

Re. 3012 J1/46.

From  
Dr. S.R.U. Savor, M.A., D.Sc., I.T.S.,  
Director of Public Instruction, Madras.

To  
The Secretary to Government,  
Education and Public Health Department, Madras.

ASD

Sir,

Ref: Government Memorandum 26190 B1/46-2, dated  
9-8-1946 regarding enhancement of rate -  
Boarding grants to Indian orphanages and  
Boarding Homes.

-----

With reference to the Government Memorandum cited above  
I have the honour to state that no boarding grant is paid to the  
Lawrence Memorial Royal Military School, Lovedale, but only a  
Government subsidy grant of Rs.32,000 is sanctioned every year to  
this school. The actual expenditure on the boarding side in the  
Civil orphan Asylums, Kilpauk during 1945-46 is Rs.89,610-6-4 and  
the actual per capita rate is Rs.22-8-0 in respect of food alone  
and Rs.31-10-3 including "other charges".

2. The per capita rate for 1945-46 in respect of food alone in  
the Indian Orphanages conducted by the Hindu organisations and  
Christian Missions works out to Rs.11-12-6. Details for "Other  
charges" are not generally furnished by the managements of Indian  
orphanages and Boarding Homes.

R. Nadas

for Director of Public Instruction.

m. k. 31/8. *sol*  
5/8

Stamp: 2 - SEP 1946  
ASST. SECRETARY TO GOVERNMENT  
EDUCATION AND PUBLIC HEALTH DEPT.

*[Handwritten signature/initials on the left margin]*

7 7

21074 (1017)

T.M

From.

The Assistant Secretary, E+H Dept

To

The Deputy D.P.S.

Ref. Director's letter RS 3012 J1/46 330-8.4  
re. enhancement of the rate of boarding  
grants to Indian Orphanages & boarding homes

Please furnish very urgently information  
regarding the number of inmates in the Civil  
Orphan Asylums Kilpank & the Lawrence  
Memorial Royal Military School Daresbury  
during 1945-6

10/9/46

10/9/46

10/9/46

10/9/46

P.T.

1. The Director of Public Instruction, Madras.

2. The Secretary to Government, Education and Public Health.

3. The Director of Public Instruction, Madras.

4. The Secretary to Government, Education and Public Health.

5. The Director of Public Instruction, Madras.

6. The Secretary to Government, Education and Public Health.

7. The Director of Public Instruction, Madras.

8. The Secretary to Government, Education and Public Health.

9. The Director of Public Instruction, Madras.

10. The Secretary to Government, Education and Public Health.



10/10/46

11/10/46

12/10/46

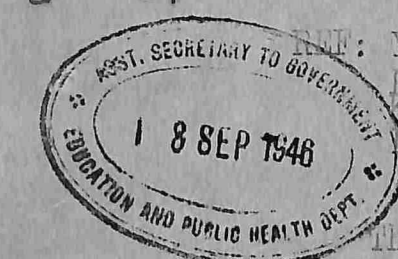
8

POST COPY OF TELEPHONIC MESSAGE DATED 11TH SEPTEMBER, 1946.

From The Director of Public Instruction, Madras.

To The Secretary to Government, Education and Public Health.

53249



RE: Your telephone message dated 10-9-1946 regarding particulars of inmates of Civil Orphanage Asylums, Kilpauk and Laurence Memorial Royal Military School, Lovedale.

The number of inmates in the Civil Orphan Asylums, Kilpauk and the Laurence Memorial Royal Military School, Lovedale for 1945-46 is 246 and 522 respectively.

R. Narasimham  
for Director of Public Instruction.

RR.12/9.

sol  
12/9

12/9/46  
am  
17.9.46

The main file on the subject has been circulated to HM (PH & M) & H.E. on 11/9/46. This may be over killed is received back.

L. S. Sub.

Edn. & P.H. Department (B1).

GRANT - Boarding - Indian Boarding Homes and Orphanages - Increase in rate - Sanctioned.

Read:

G.O.No. 698-A Edn., dated 3-5-44.

From the Director of Public Instruction, No. 440-J/46 dated the 13th May 1946.

ORDER MS.NO. 1928 EDUCATION, dated 7. 10- 1946.

The Government direct that the maximum limit of boarding grants payable to Indian Orphanages and boarding homes and Mission orphanages be raised from Rs. 6 to Rs. 8 a month for each pupil as from the current financial year - 1946-7.

2. The D.P.I. is requested to take steps to disburse the grants according to the enhanced rate where

10 -2-  
where justified and to submit a re-appropriation statement  
to meet the extra cost in the current year in due course.  
The A.G. is authorised to admit the expenditure pending  
provision of funds.

To

The D.P.I.  
The A.G. thro'  
Finance.

2 Extra copies for file

Edn. & P.H. Department (B1).

GRANT - Boarding - Indian Boarding Homes and  
Orphanages - Increase in rate.

MEMO NO. 26190 B1/46-2 Education, dated 7/10 1946.

The attention of the Director of Public  
Instruction is invited to G.O.No. 1928 Education, dated  
7-10-1946, sanctioning the increased rate of boarding  
grants to Indian Orphanages and Boarding Homes from  
Rs.6 to Rs.8. It is considered that even this increased  
rate is inadequate in view of the cost of living index  
and of the rate at which grants are given for boarding  
homes for Europeans and Anglo-Indians. It has been  
suggested, therefore, that the maximum limit of the  
boarding grants for Indian <sup>orphanages</sup> Boarding Homes and Orphanages  
may be raised to from Rs.8 to 12 per mensem, for each  
pupil

12 (12) 12 -2  
pupil. The Director is requested to offer his remarks  
on the suggestion.

To *[Signature]*  
The D.P.I.

13  
MEETING OF THE COUNCIL OF MINISTERS HELD AT FORT ST. GEORGE ON MONDAY THE  
18TH NOVEMBER, 1946.

His Excellency the Governor presided;

PRESENT:

The Hon'ble Sri T. Prakasam.  
The Hon'ble Mrs. R. Lakshimpathi.  
The Hon'ble Sri V.V. Giri.  
The Hon'ble Sri K. Bhashyam.  
The Hon'ble Sri K. Koti Reddi.  
The Hon'ble Sri K.R. Karanth.  
The Hon'ble Sri M. Bhaktavathsalam.  
The Hon'ble Sri P.S. Kumaraswami Raja.  
The Hon'ble Sri T.S. Avanasilingam.  
The Hon'ble Sri R. Raghava Menon.

AGENDA:

Increase of per capita grant for Hindu Orphanages and Boarding  
Houses.

Note not ready.

20 Nov. 46.

E. & P.H. Secy.

ARCHIBALD NYE.

NOTE FOR THE CABINET.

Under rule 62 of the Grant-in-Aid Code, the grant payable to an orphanage or boarding home for Indian destitute pupils should not exceed two thirds of the net boarding charges of the institution (arrived at <sup>by</sup> deducting from the boarding charges the wages if any earned by the inmates and the fees if any collected from them) subject to a maximum limit of Rs.3 a month for each certified free destitute pupil within the prescribed age limit (6 to 8 in the case of a boy and 5 to 18 in the case of a girl).

Boarding charges for the purpose of grant shall comprise only (i) cost of foodstuffs, (ii) pay of cook and other servants employed for cooking and serving meals, (iii) contingencies i.e., sundry expenses connected with the provision of meals. *All other charges borne by the management from their funds*

2. Owing to the increase in the price of food-stuffs, the maximum limit for each pupil was raised from Rs.3 to Rs.4 a month from 1942-43, to Rs.6 from 1943-44 and to Rs.8 from the current financial year. It is considered that this rate is inadequate ~~when considered~~ <sup>when compared</sup> with the cost of living index and it has been suggested that it should be raised to Rs.12 per pupil, the rate allowed for inmates in the Boarding homes under the control of the Commissioner of Labour. The extra cost involved by <sup>in</sup> raising the per capita rate from Rs.8 to Rs.12 will be Rs.1,48,000/- for orphanages in the ordinary areas and Rs.400 for institutions in the agency tracts. The minutes of H.M. (P.H. & M) and H.E. <sup>on this question</sup> are extracted below:-

" The per capita rate in the Civil Orphan Assylum in respect of food and other charges is Rs.31-10-3 and what is proposed to be given for the Hindu Orphanages and Boarding Homes is Rs.8 and this provision is hopelessly inadequate in comparison with the cost of living index. Further no invidious distinction is to be made between Indians, Anglo-Indians and Europeans for that matter, as far as food is concerned. I therefore suggest that Rs.8

be raised to Rs.12 per head."

R.L.  
29.9.46

"I agree with the original proposal on this file - i.e. the per capita grant should be raised from Rs.6 to Rs.8 per head."

The points made by H.M. (P.H. & M) raise related matters and I think it would be preferable for another file to be started and all concerned consulted".

A.N.

"I ~~shall~~ <sup>still</sup> maintain my view that the per capita rate for Hindu Orphanages and Boarding Homes should be raised from Rs.8 to Rs.12."

R.L.  
22.10.46

3. The point for decision is whether the per capita grant to Indian Orphanages and Boarding Homes should be raised from Rs.8 to 12 and if so whether it may take effect from the beginning of the current year.

1324  
25.10.46

AM  
25/10/46

MF.  
25/10/46

2104 (31)

Grant - Boarding - Indian Orphanages and Boarding Homes. Enhancement of rate.

CRD 26190/46. From the DP 3 Res. no 440 J/46 & 13.5.46

Under rule 62 of the Grant-in-Aid Code, the grant payable to an orphanage or boarding home for Indian destitute pupils should not exceed two thirds of the net boarding charges of the institution subject to a maximum limit of Rs 3 a month for each certified free destitute pupil within the prescribed age-limit.

2. In the case of orphanages managed by mission whose income was affected by the war, the Govt directed in 1941, that the net boarding charges in full should be paid up to the maximum of Rs 5 for each eligible pupil.

3. Owing to the increase in the price of foodstuffs, the maximum limit of Rs 3 referred to in para 1 above was raised to Rs 4 a month as from 1942-43. Subsequently in Go. no 698 A En 23.5.44, the maximum limit of boarding grants payable to Indian Orphanages and boarding homes and Mission Orphanages was raised from Rs 4 + Rs 5 respectively to Rs 6 a month for each pupil as from 1943-44 - the increase to hold good so long as the high prices of articles continue.

4. The DP 3 has now recommended that the rate of Rs 6 a month for each pupil may be raised to Rs 8 a month from the current financial year for the reasons given in paras 2 & 3 of the letter on 1.2.46. In the circumstances stated the DP 3's proposal may be accepted. The extra cost involved is Rs 74,200 per annum.

5. The remarks of Finance may be invited.

1324

11.6.46

There is no doubt a marked difference between Rs 6 - the rate allowed Indian orphanages and Rs 18 - the rate allowed in European orphanages.

The rate in the Boarding Homes under the Control of the Comm. of Madras is also Rs 12 - a considerable much higher figure.

There is here fore a strong case to raise the rate in Indian orphanages from Rs 6 to Rs 8. as proposed by the D.P.I. After all, even the increase is not much.

may be supported  
A.M. 6.12

Finance may be agreed to agree.  
11.6.46.

#### Finance (Exp.B).

Prior to 1942-3 the rate of boarding grants payable to Indian orphanages was Rs 3 per pupil per month. It was raised to Rs 4 with effect from 1942-3 and again to Rs 6 from 1943-4. The enhanced rates were sanctioned for the reason that the cost of living was increasing. At the time when the last increase in the rate was sanctioned in May 1944 it was reported that the cost of living index had gone up to 45 points for Madras and 68 points for mufassal centres since June 1942. It is now reported that there has been a further rise in the cost of living index by 56 points over that of September 1943 (on the basis of which the last increase was sanctioned). Submitted that there seems to be a case for increasing the rate now proposed by the D.P.I. from Rs 6 to Rs 8 per mensem. Finance may agree to the proposal. In issuing orders it will have to be made clear that the enhanced rate will be in force only so long as the prices remain at the present high level.

2. The additional cost involved in the present proposal is estimated at Rs. 74,200 per annum. A scheme of this kind which involves a large recurring expenditure should ordinarily be brought forward as a Part II scheme, but the D.P.I. wants to give effect to this proposal from the current year itself on the ground that managements will be placed in financial difficulties if the existing rate of grant is not

261900/46-1 Eon

13/6/46



11.13.46 (B)  
psa 3, p 2 cf (B)  
psa 2, p 1 cf

22.6.46.

psa 7, p 2 cf

of fin note  
11.13.46 (B)

22.6.46

immediately raised. Submitted that Finance need not object. As the additional expenditure is large and is recurring, it will have to be treated as an a 'New Service'. (The D.P.I. will submit necessary proposals in due course for provision of additional funds.)

22.6.46

22.6.46

The proposal is accepted, but "new service" procedure should be followed

24.6.46 E.P.H.

22.6.46



may be appd  
22.6.46

Notes from page 1 ante may be perused. It is proposed to raise the maximum limit of grant in aid of boarding charges payable for each eligible pupil in Indian orphanages and boarding homes for Indian destitute pupils from Rs 6 to Rs 8 a month owing to the rise in the cost of living since the rate was last fixed. The proposed rate of Rs 8 per pupil when compared with the rate of Rs 12 per pupil paid in boarding homes under the control of the Commis. of Labour and of Rs 15 per pupil for each inmate in Anglo-Indian & European orphanages. It is proposed to give effect to the increase in the rate from the current year as otherwise the managements will be placed in financial difficulties. Finance have agreed to the proposal.

2. The extra cost involved is Rs 74,200 per annum. The increase in the rate will hold good only so long as the prices remain at the present high level.

3. The file may be circulated to all the divisions and SE.

22.6.46

Full Comm. in necessary as to

with reference to the minutes of HM (PH + M) on page 5 ante  
a draft memo to the D.P. is submitted below for  
approval

10/9/46  
9.8.46

Concurrence by the Hon. Secy.  
H.E. has not been given. The author.  
The info. in this regard is from (P.H. + M)  
The Hon. Secy. has not been heard of.

9.8.46  
9.8.46

[Memo no 26190-81/46-2 Edn 8 9.8.46] 15cf  
Cno 50498/46. From the D.P. Re. 3012 J.1.46 3 p/6cf  
30.8.46.

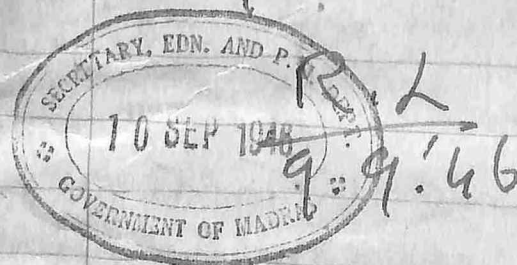
The D.P. has furnished the information  
required by HM (PH + M) in the minutes at page  
5 ante. The file may be circulated to HM (PH + M).

H.E.

28.8.46  
3.9.46

10/9/46  
3/9/46

I would like to know the no. of inmates in the Civil  
Orphan Asylum for whom an annual expenditure of Rs 89610-6-4  
is incurred; so also for the Lawrence  
Memorial Royal Military School



A draft T.M. to the D.P. is submitted with  
reference to the minutes of HM (PH + M) ante.

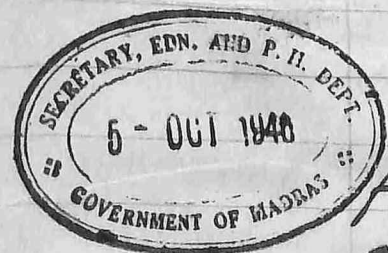
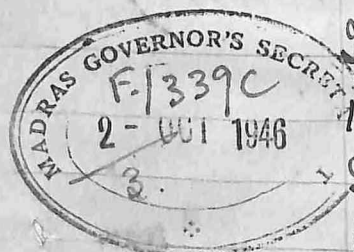
10/9/46  
10.9.46

16

Please see the T.M. from the D.P. on p 8 of  
The number of inmates in the Civil Orphan Asylum  
Kilpauk and the Lawrence Memorial School  
have date in 1945-46 was 246 + 522 respectively.  
The file may be circulated to HM (PH + M),  
with reference to the minute on page 5 ante.

11.9.46  
11.9.46

The subsidy given to the H.O. (P.H. + M)  
Lawrence Memorial School may in future be stopped  
as this institution is maintained  
by the Central Govt. The per capita rate  
in the Civil Orphan Asylum in respect of  
food and other charges is Rs 22-8-0 +  
Rs 31.10.3 = Rs 54-2-3 and what is proposed  
to be given for the Hindu Orphanages &  
Boarding Homes is Rs 8 and this provi-  
sion is hopelessly inadequate in comparison  
with the cost of living index. Further no  
invidious distinction is to be made between  
Indians, Anglo Indians and Europeans for  
that matter as far as food is concerned.  
I therefore suggest that Rs 8 be raised  
to Rs 12 per head.



I agree with the original proposal on this  
file - i.e. the per capita rate should be  
raised from Rs 6 to Rs 8 per head.

The printed note by H.M. (PH + M)  
re: related matters & I think it would  
be preferable for the file to be started  
and all concerned consulted.

2 Oct. 46

Am.

Please see the orders of H.E. on p. 7 ante.  
and a Memo are  
A draft order is submitted below for approval.

As directed by H.E. separate files will be opened  
in regard to (1) the stoppage of subsidy now paid  
to the Lawrence Memorial Military School, Lonedale  
and (2) the further enhancement of the boarding  
grant to Indian Boarding Homes & Orphanages  
from Rs 8 to Rs 12 as suggested by H.M. (P.H.&M).

The file may be circulated to H.M. (Edn.) & H.M. (P.H.&M)  
after use for perusal of the minutes of H.E.

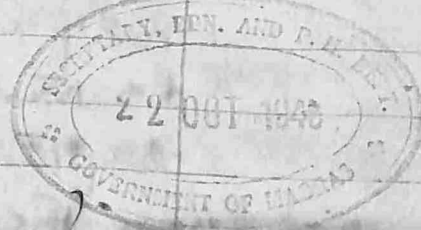
use  
5/10/46.

5/10/46 S

U  
7/10/46

TSA  
8-10-46

(M) W.  
(M) (H.M.)



I still maintain my view that  
the per capita rate for Hindu Orphanages  
& Boarding Houses should be raised from  
Rs 8 to Rs 12.



R.L  
22.10.46

Further  
action  
taken  
C22  
B.M.

GRANT - Boarding - Indian Boarding Homes and  
Orphanages - Increase in rate from Rs.6 to 8 per mensem  
for each destitute pupil.

Under rule 62 of the Grant-in-Aid Code the grant  
payable to an orphanage or boarding home for Indian desti-  
tute pupils should not exceed two thirds of the net boarding  
charges of the institution subject to a maximum limit of  
Rs.3 a month for each certified free destitute pupil.  
Owing to the increase in the price of foodstuffs the maxi-  
mum limit was raised from time to time and it was recently  
enhanced from Rs.6 to 8 for each pupil from the current  
financial year (1946-47). H.M. (P.H.&M) observed in that  
connection that the rate of boarding grant is quite inade-  
quate and suggested that it ~~may~~ <sup>might</sup> be raised to Rs.12 per  
head. The Director of Public Instruction has been requested  
to offer his remarks on the suggestion.

2. The Director has estimated the extra cost  
involved by raising the per capita rate from Rs.6 to Rs.  
8 at Rs.74,000/- for orphanages in the ordinary areas and  
Rs.200 for institutions in the Agency tracts. On this  
basis, the additional cost in further increasing the rate  
from Rs.8 to Rs.12 will be double the amounts specified  
above.

3. Attention is solicited to the minutes of  
H.M. (P.H.&M) and H.E. on pages 7-8 n.f. of G.O.No.1928  
Education, dated the 7th October 1946. H.M. (P.H.&M)  
desires that the question should go before the Cabinet at  
its meeting on the 4th November. A note for the Cabinet  
is accordingly submitted below for approval subject to orders  
being obtained in case in regard to discussion in Cabinet.

4. The file may be sent to Finance U.O. for  
remarks prior to circulation. Attention is in this connection  
drawn to the instructions in the Finance U.O. No. 39-10-46



Secy. Instruction 24

E.P.H.V.O. no.  
64599- B1/467 Edn  
25/10/46.

25/10/46

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25-10-46

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Finance (Exp. A)

The case relates to the enhancement of maximum limit of grant payable to the Indian orphanages and Boarding Homes for destitute pupils from Rs.8 p.m. to Rs.12 p.m. per pupil with effect from the current year.

Prior to 1942-43, the rate of boarding grants payable to Indian Orphanages was Rs.3 per pupil per mensem. It was raised to Rs.4 with effect from 1942-3 and again to Rs.6 from 1943-4 for the reason that the cost of living had increased. Recently in G.O.No.1928 Edn. dated 7-10-46, the rate was again increased from Rs.6 to Rs.8 per mensem per pupil. It is now proposed that the rate should be raised further to Rs.12 p.m. with effect from the current year in view of the following remarks made by the H.M.(P.H.& M.) while considering the proposal for increasing the grant from Rs.6 to Rs.8 p.m.

" \* \* What is proposed to be given for the Hindu orphanages and Boarding Homes is Rs.8 and this provision is hopelessly inadequate in comparison with the cost of living index. Further no invidious distinction is to be made between Indians, Anglo-Indians and Europeans for that matter, as far as food is concerned. I therefore suggest that Rs.8 be raised to Rs.12 per head"

2. The proposal involves an extra expenditure of Rs.1,48,000 per annum in addition to the commitment of Rs.74,000 per annum recently undertaken by the Government towards the same object.

3. Firstly, it is submitted that this special grant to the Indian Orphanages is in addition to ordinary grants of all descriptions. Article 62 of the Grant-in-aid Code expressly states that this special grant is only in aid of boarding charges. The Government cannot therefore be expected to bear the entire cost of maintaining the children. The case is one primarily for ~~the~~ public and private charity.

Secondly, whatever may be the rate allowed to the Anglo-Indian and European institutions which may be due to the difference in diet allowed to the pupils therein, the

p.1 above

(E) N. orp. 2 ref. of 6.19.46 Edn. 7-X-46

(E) / 11-9-10-46

p.1 above

p.7 of 7 (E)

x B. orp. 3 of 46

N. orp. 1 of 15 Note for 15 C. orp. 1 of 15

p.14 of 15 Grant-in-aid Code p.14 of 15

(B) 27/10

see B. orp. 3 of 46 G.O. 1688/46 1-2-43

para 6 orp. 2 of 46 (E)

para 2 orp. 6 of 46 (E)

p.14 of 15 Code (p.14 of 15)

x excluding 1/10 fuel collected, if any See 10th orp. 14 of 15 Code.

B. orp. 2 of 46 698/46 3-5-44

B. 11-12-6 x 2 = 22/10 3 87-13-8 x R.8/- 2000/-

x x 11 orp. 2 of 46 7 (E)

D.P.I., while submitting his proposal ~~for increase~~ in May '46 for increasing the rate from Rs.6 to Rs.8 per mensem, reported that the per capita rate for 1945-46 in respect of food in the Indian Orphanages conducted by the Hindu organisations and Christian Missions ~~work~~ worked out to Rs.11-12-6 only. Under the provisions of Rule 62 of the Grant-in-aid code, the grant payable to the Indian Orphanages should not exceed 2/3 of the net boarding charges which includes the cost of food-stuffs, pay of cook and other servants and other sundry expenses connected with the provision of meals. The condition restricting the grant to 2/3 of the net boarding charges is meant to ensure that the Management also should bear their share of the expenditure and keep the expenditure as low as possible and this <sup>procedure</sup> ~~proposi-~~tion has been in vogue for a long time. ~~In accordance with this procedure~~ According to this procedure of fixing the amount grant at 2/3 of the net boarding charges, the maximum grant payable works out to Rs.8 p.m. only. There does <sup>not</sup> seem to be any case for enhancing the rate beyond that recommended by the D.P.I. himself, with due regard to the representations received by him from the Managements and the expenditure actually incurred by them.

Thirdly, the Government cannot undertake any additional recurring commitment involving a sum of Rs.1 1/2 lakhs per annum, as in the present case, at a time when the Government <sup>are engaged in</sup> ~~have been~~ exploring the possibilities of finding fresh sources of revenue and of effecting ~~retrenchment~~ economy in expenditure in all possible directions to make good the loss in revenue on account of the introduction of Prohibition. <sup>and large sums on food subsidies etc.</sup> Subsequent to the issue of orders in G.O.No.1928 Edn. dated 7-10-46 raising the rate from Rs.6 to Rs.8 p.m., instructions have been issued in ~~Min.~~ Fin.U.O.No.34495 B.G.-1 dated 7-10-46 that no proposal should be given effect to in the current year, unless it satisfies any of the criteria

(E)

(S)

now can the proposal be considered as a Part A scheme for 1948-49 under the instructions issued in O.P.

laid down therein. There is no special urgency about the present proposal, and it does not also satisfy any of the criteria laid down in the u.o. note mentioned above.

for treating the same as a Part A scheme for 1948-49. It is considered absolutely necessary, and it may also be taken for treating the scheme as a Part A for 1947-48.

In the circumstances, this department may strongly advise against the proposal. H.P.M. should see

the case before the note for the Cabinet is circulated.

27/10/46

26.10.46

A.S.

The reasons for this proposal are found at 'p' and 'Q' of H.M. (P.H.M.'s) minute extracted at p 2 ante. I submit that neither of these reasons are not strong enough to support the proposal, especially at the present time when the need for cutting out unnecessary items of expenditure is imperative.

To take the second reason first, viz. what is called "an invidious distinction between Indian, Anglo-Indian, and Europeans." I submit that it has to be accepted that the rates allowed for food ~~in~~ according to the Anglo-Indian or European style must essentially be higher than those allowed for food within Indian style. (Then see para 4 of the D.P.P., letter and 2 of p 2 below) As long as Govt. accept the need for these various styles, any distinction in the rates is quite necessary and cannot, I submit, be called "invidious". If the distinction is to be removed, the proper course for Govt. to take will be to measure only the Indian style and to allow rates accordingly - not to increase the rate for the Indian style higher, as is now proposed.

As for the first reason viz. the inadequacy of the existing rate of Rs 8/-, as compared with the existing cost of living - index, I submit that the cost of living index is now approximately about 2.4 times what it was when the rate was Rs 3/- and that Rs 3 x 2.4 comes to Rs 7.2. Because the present basis for the existing rate of Rs 8/- is the cost of living index, it seems clear, therefore, that the existing rate of Rs 8/- is adequate when compared with the cost of living index.

The only proper justification for increasing the existing rate will be that either (a) the Govt. should accept greater responsibility for the health, by paying more for the health of the population, or (b) the managements

Qant's and

Pant's and

Fin no 57990 EPH  
28.10.46



In view of financial position & the necessity to not increase given the proposal need not be proved for the present.

I agree with Finance T.S.A. 29.10.46  
27/10/46

The matter may be decided up before the Cabinet to be decided up R.H.

are unable to provide proper food without such an increase.

There is obviously no proposal under (a) above. The 2/3 basis has been accepted for a long time and it is the intention that the managements should find the other 1/3 for their own resources. It is not alleged by anyone. Before 1942-43, it was evidently possible to feed an orphan adequately with Rs 9/11. On account of the rise in prices, Rs 11/2/6 is now being required to keep up the same standard (the fit is <sup>roughly</sup> with the increase of 200% in the cost of living index) so Govt. responsibility may well be limited to 2/3 of this or about Rs 8/- and no more. To allow Rs 12/- and at the same time, maintain the 2/3 basis, will only mean that managements will be encouraged to raise their standards to accord roughly with a per capita charge of Rs 18/-, against the present Rs 11/2/6, which no one alleges is inadequate.

For these reasons, Finance <sup>strongly</sup> ~~will~~ <sup>advise</sup> against this proposal to incur an expenditure of Rs 1.48 lakhs.

27/10/46

EPH

The Finance Dept. <sup>strongly</sup> ~~strongly~~ advises against the proposal to raise the rate of boarding grant to Indian orphanages from Rs 8 to Rs 12 p m per pupil. For orders as to circulation.

28/10/46

1/11/46  
1/11/46  
11/11/46  
1/12/46  
R.H.

1/4 (P.H.M.) may see H.E.'s minutes before circulation.

by  
15/11/46

H.E. (P.H.M.)

R.L.  
18.11.46

As. H.M. (P.H. & M) does not press the proposal to increase the rate of boarding grants to Indian Orphanages and Boarding Homes from Rs.8 to Rs.12, ordinarily it is not necessary to circulate the file to H.E. But in view of H.E.'s minutes on page 7n.f. of 'E' this file has been started. It is therefore for orders whether the case may be circulated to H.E. for information.

F16790

by  
19.11.46

by  
18/11/46

HE may see, for  
in for working by

Am 22 Nov 46



The papers may be filed with go. 192820n dated 7-10-46

by  
23.11.46

circulate for  
the pad will be  
changed to Red  
by  
19.11.46

by  
28.11.46

30/5/47  
24/6/47