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[Despatch Abstract.]

Govt Girls' Schools:—

Informing the D. P. I that no personal allowances can be granted until the sanction of the Secretary of State has been received to the scheme of reorganiz of the — in the Madras Presidency & addressing Govt of India on the same subject

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BACK PAPERS.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

FURTHER PAPERS.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

Government {1905} of Madras.

EDUCATIONAL.

Recd. } 1905. *Enclosures*

Regd. *Spare copies*

G.O., &c., Nos. 182, 183, 27th March 1905.

N. P.

MARCH.

Government Girls' Schools.

Informing the Director of Public Instruction that no personal allowances can be granted until the sanction of the Secretary of State has been received to the scheme of reorganization of the — in the Madras Presidency, and addressing the Government of India on the same subject.

GOVERNMENT OF MADRAS.

EDUCATIONAL DEPARTMENT.

Read—again the following paper :—

G.O., No. 608, Educational, dated 7th October 1904.

Abstract.—Passing orders on the letter from the Director of Public Instruction suggesting certain modifications in the orders already passed relating to the reorganization of the Government Girls' schools in the Madras Presidency.

Read—also the following paper :—

From the Hon'ble Mr. A. G. BOURNE, D.Sc., F.R.S., Director of Public Instruction, Madras, to the Secretary to Government, Educational Department (through the Accountant-General, Madras), dated 4th February 1905, Ref. on C. No. 3859 of 1904.

With reference to G.O., No. 608, Educational, dated 7th October 1904, I have the honour to request you will be so good as to obtain the early sanction of Government to the grant, with effect from the 1st April last, of the personal allowances shown in the enclosed statement to the teachers adversely affected by the reorganization of the Government Girls' schools in the Northern and Central Circles. The amount proposed in each case added to the pay of the post under the new scale to which the teacher has been allocated makes the receipts for the year equal to the old pay *plus* the average result stipend received during the three years ending March 1904. In the current year's budget, provision has been made separately for personal allowances for a few of such teachers in the Central Circle. The charge on account of the other teachers in this circle and of all the teachers in the Northern Circle can be met from the lump provision of Rs. 23,000 for the reorganization of girls' schools in the Northern and Southern Circles.

Enclosure.

Statement showing the personal allowances recommended on behalf of teachers in girls' schools in the Northern and Central Circles.

Serial No.	Name of teacher.	Designation of appointment.	Pay.	Personal allowance recommended.
		Northern Circle.	Rs.	Rs.
1	Swapneswara Ratho	Headmaster, Government Uriya Girls' school, Berhampur.	14	3
2	Arjuna Panda	First Assistant do. do. do.	12	2
3	K. Appalanarasimhulu .	Do. do. Hindu do. do.	14	2
4	K. Venkataramayya	Do. do. Girls' school, Chatrapur ..	12	2
5	G. Suryanarayana	Second Assistant do. do. do. ..	10	2
6	Sreevatsa Patnaik	First Assistant, Government Hindu Girls' school, Russellkonda.	12	1
7	B. Sriramulu	First Aissistant, Government Girls' school, Palakonda ..	14	2
8	P. V. Subba Rau	Headmaster do. do. Párvatípur ..	14	1
9	S. Satheiya	Second Assistant do. do. Bimlipatam.	12	1
10	M. Adinarayana	First Assistant do. do. Gunupur ..	12	5
11	I. Sarabhayya	Second Assistant do. do. do. ..	10	2
12	D. S. Prakasa Rau	First Assistant, Govt. Hindu Girls' school, Kasimkota ..	14	2
13	G. Umamaheswaram	Third Assistant, do. do. do. ..	10	3
14	K. Narasimham	Headmaster, Government Girls' school, Narasapatam ..	14	4
15	M. Ramayya	Second Assistant do. do. do. ..	10	2
16	Ch. Peddagangadhasudu ..	Headmaster do. do. Chodavaram ..	14	3
17	Ch. Chinnagangadhasudu ..	First Assistant do. do. do. ..	12	2
18	Banu Bi Bi	First Assistant, Government Muhammadan Girls' school, Vizianagram.	10	2
19	Khasim Bi Bi	Headmistress, Government Muhammadan Girls' school, Vizagapatam Fort.	14+1 (personal allowance).	2 (additional personal allowance.)

Statement showing the personal allowances recommended on behalf of teachers in girls' schools in the Northern and Central Circles—*cont.*

Serial No.	Name of teacher.	Designation of appointment.	Pay.	Personal allowance recommended.
		Northern Circle—cont.	Rs.	Rs.
20	Naimunnissa Begam	First Assistant, Government Muhammadan Girls' school, Vizagapatam Fort.	12	2
21	Bijan Bi Bi	Third Assistant, Government Muhammadan Girls' school, Vizagapatam Fort.	10	1
22	Zainub Bi Bi	Second Assistant, Government Muhammadan Training school for Mistresses, Gunnairbeed.	14	3
23	Faizunnissa	Third Assistant, Government Muhammadan Trining school for Mistresses, Gunnairbeed.	12	1
24	Beena Bi Bi	Fourth Assistant, Government Muhammadan Training school for Mistresses, Gunnairbeed.	10	1
25	T. Jagannadham	Headmaster, Government Hindu Girls' school, Pittapur.	20	7
26	Ch. Subbarayudu	First Assistant do. do. do.	14	6
27	D. Narasimha Sastri	First Assistant, Government Hindu Girls' school, Jagannaikpur.	14	1
28	T. Venkata Rau	Second Assistant, Government Hindu Girls' school, Jagannaikpur.	12	1
29	D. Subrahmanyam	Fourth Assistant, Government Hindu Girls' school, Jagannaikpur.	10	2
30	N. Seshayya	First Assistant, Government Girls' school, Tanuku ..	12	4
31	H. Yellayya	Second Assistant do. do. ..	10	1
32	K. Virabhadrayya	Headmaster, Government Girls' school, Innespeta ..	14	5
33	T. Subbayya	Second Assistant, do. do. ..	10	1
34	D. Subbayya	Headmaster, Government Girls' school, Narsapur ..	14	3
35	K. Seshacharlu	First Assistant do. do. do. ..	12	2
36	P. L. Narasimham	Second Assistant do. do. do. ..	10	2
37	R. Ramayya	First Assistant, Govt. Hindu Girls' school, Samalkota ..	14+1 (personal allowance).	8 (additional personal allowance).
38	Ch. Manikkam	Second Assistant, do. do. do. ..	12	3
39	K. Sitharamayya	Headmaster, Government Girls' school, Suryaraupeta ..	30	12
40	D. Seshayya	Third Assistant do. do. do. ..	14	3
41	B. Kamarzu	Fourth Assistant do. do. do. ..	12	2
42	D. Basavalingam	Fifth Assistant do. do. do. ..	10	4
43	Y. Ramayya	Sixth Assistant do. do. do. ..	10	1
44	Y. Sitaramayya	Headmaster, Government Hindu Girls' school, Dowlaishwaram.	14	3
45	M. Ramaswami	Second Assistant, do. do. do. do.	10	4
46	P. Kamayya Sastri	Headmaster, Government Girls' school, Tallarevu ..	14	1
47	A. Subba Rau	Do. do. do. Palakol ..	14	3
48	K. Krishna Rau	First Assistant do. do. do. ..	12	5
49	A. Suryaprakasa Rau	Second Assistant do. do. do. ..	10	2
40	M. Eswarappa	Headmaster, Government Hindu Girls' school, Peddapur.	20	5
51	K. Suryanarayana	Second Assistant do. do. do.	12	3
52	P. Anantarama Sastri	Third Assistant do. do. do.	10	2
53	M. Ramakrishnayya	Headmaster, Government Girls' school, Bhimavaram ..	14	5
54	R. Venkatarama Sastri ..	First Assistant do. do. do. ..	12	2
55	R. Somanatha Sastri	Second Assistant do. do. do. ..	10	2
56	A. Venkataramanayya ..	Headmaster, Government Girls' school, Guttinadevi ..	12	1
57	M. Narasimham	Do. do. Polavaram ..	14	6
58	D. Amanasastri	Do. do. Siddantam ..	12	1
59	V. Bhadrachalam	Do. do. Mandapeta ..	14	2
60	M. Sitapati Rau	Do. do. Amalapur ..	14	3
61	P. V. Siva Rau	First Assistant do. do. ..	12	1
62	K. Appalacharlu	Headmaster, Government Girls' school, Bhadráchalam ..	14	2
63	M. Venkatachari	First Assistant, Government Girls' school, Bendamurlanka.	10	1
64	S. Yemimura	First Assistant, Government Panchama Girls' school, Dowlaihswaram.	10	1
65	M. Venkatakrishnayya ..	Headmaster, Government Girls' school, Jagayyapeta ..	14	2
66	K. Ghulam Mohideen	Headmaster, Government Muhammadan Girls' school, Kurnool.	14+1 (personal allowance.)	2 (additional personal allowance).
67	K. Rama Rau	Second Assistant, Government Girls' school, Uravakonda.	12	1
68	Sitharamayya	Headmaster, Government Girls' school, Duggirala ..	12	1
		Central Circle.		
69	V. Devanna	Headmaster, Government Hindu Girls' school, Mulapet ..	14*	4
70	P. Adiseshayya	First Assistant, do. Ranganaikspet.	14	1
71	P. Venkatakrishnayya ..	Headmaster do. Venkatagiri ..	14	1
72	A. Venugopalachari	Do. do. Conjeeveram ..	14	6
73	C. K. Natesa Aiyar	First Assistant do. Vellore ..	20	5
74	S. Sundari Ammal	Second Assistant do. do. ..	14	1

* Not qualified by examination rules to receive the pay of the post, viz., Rs. 20.

Statement showing the personal allowances recommended on behalf of teachers in girls' schools in the Northern and Central Circles—*cont.*

Serial No.	Name of teacher.	Designation of appointment.	Pay.	Personal allowance recommended.
		Northern Circle—cont.	Rs.	Rs.
75	A. Venkatasubbayya	Headmaster, Government Girl's school, Kálahasti ..	14	2
76	K. Alamelu Ammal	First Assistant do. do ..	12	1
77	C. Gopala Aiyangar	Headmaster, do. Cuddalore ..	30	7
78	Krishnaswami Mudali	Second Assistant do. do. ..	14	5
79	L. Venkatammal	First Assistant do. Chidambaram.	14	4
80	V. Krishnaswami Mudali ..	Second Assistant do. do.	12	4
81	Ammayee Ammal	Third Assistant do. do.	10	4
82	P. R. Natesa Aiyar	Fourth Assistant do. do.	10	1
83	A. L. Hari Rau	First Assistant do. Villupuram ..	14	2
84	T. Ramaswami Aiyar	Second Assistant do. do.	12	1
85	C. Ambalavana Pillai	First Assistant do. Valavanur ..	14	4
86	T. S. Arunachala Aiyar ..	Second Assistant do. do.	12	2
87	V. Appaswami Pillai	Third Assistant do. do.	10	1
88	T. A. Subrahmanya Aiyar ..	Headmaster do. Tiruvannámalai.	*14	9
89	P. Subrahmanya Aiyar ..	Headmaster, Government Hindu Girls' school, Porto Novo.	14	6
90	S. Krishnaswami Aiyar ..	Headmaster. Government Girls' school, Vriddhachalam ..	14	2
91	P. Rangammal	Headmistress do. Tirukokóyilúr ..	14	4
92	G. Kumaresan	Headmistress, do. Salem	30	7
93	D. Annal Pakkyam	First Assistant do. do.	20	6
94	Nesamani Ammal	Second Assistant do. do.	14	5
95	Saiyid Unnissa Bégam ..	Headmistress, Government Muhammadan girls' school, Shevapet.	14	5
96	C. Subbammal	First Assistant, Government Girls' school, Námakkal ..	20	3
97	T. Rebecca Pakkyam	Second Assistant do. do. ..	14	4
98	V. Rangammal	Third Assistant do. do. ..	12	2
99	T. P. Subrahmanya Sastri ..	Fourth Assistant do. do. ..	10	2
100	P. Rukmani Ammal	Headmistress do. Krishnagiri ..	14	5
101	D. Seshagiri Aiyar	Headmaster, do. Dharmapuri ..	14	5
102	C. Narasimhayya	Headmaster, Government Hindu Girls' school, Atur ..	14	4
103	Ramanuja Ayya	Second Assistant, do. do. ..	10	2

* Not qualified by examination rules to receive the pay of the post, viz., Rs. 20.

From W. DOBBIE, Esq., Accountant-General, Madras, to the Secretary to Government, Educational Department, dated 17th February 1905, No. T. 768 Genl./12689.

In forwarding herewith letter from the Director of Public Instruction, No. 3859, dated 4th February 1905, regarding the grant of personal allowances to certain teachers of Government Girls' schools in the Northern and Central Circles, I have the honour to state that the proposal should be considered as a part of the general scheme for which the sanction of the Secretary of State is required and that such sanction should not be anticipated except in cases of real and special emergency when the fact of anticipation should be telegraphed to the Secretary of State—*vide* paragraph 11 and section VII of the compilation of orders regulating sanctions affecting salaries and establishments.

2. There is no objection to the extra cost being met from the source indicated.

Order—No. 182, Educational, dated 27th March 1905.

The Director of Public Instruction is informed that no personal allowances can be granted until the sanction of the Secretary of State has been received to the scheme of reorganization submitted to him.

2. The Director is requested to revise at a very early date his proposals for the payment of personal allowances, and to submit a copy of the order issued by him in respect of the payment of results stipends for the current year to those adversely affected by the new scale. He has based his calculations of personal allowances on the payments of results stipends during the last three years, of which two were years in which the grants were exceptionally paid at maximum rates, and he has apparently

recommended personal allowances in every case in which pay at the old rate with the average amount of results stipends exceeds pay at the new scale. The Government consider—

(1) that the basis of calculation should be the average results stipends of the last five years and

(2) that a personal allowance is not necessarily admissible to every teacher adversely affected according to the calculations made on this basis. The case of each teacher should be examined on its merits; the real value of the teacher's services and the length of his employment are matters which should be taken into consideration; and it should be remembered that the receipt of results stipends in the past does not, strictly speaking, constitute any claim to compensation as the Government have never bound themselves to pay such grants at any fixed rate or indeed to pay them at all.

(True Extract.)

H. D. TAYLOR,
Ag. Secretary to Government.

To the Director of Public Instruction.

Letter—No. 183, Educational, dated 27th March 1905, to the Secretary to the Government of India, Home Department.

I am directed to refer you to the correspondence ending with Mr. Marris's letter No. 143, Education, dated 16th February 1905, on the subject of the reorganization of the Government girls' schools in the Madras Presidency.

2. In paragraph 5 of my letter No. 643, Educational, dated 22nd October 1904, it was stated that the scheme of reorganization for the Central Circle costing Rs. 8,911–8–0 was formally sanctioned by this Government in November 1903 and in paragraph 7, that the scheme for the Northern Circle involving an expenditure of Rs. 23,376 was sanctioned in April 1904. The sanction of this Government to the Northern Circle scheme the cost of which added to that of the Central Circle scheme exceeded Rs. 25,000 was open to an objection subsequently urged by the Accountant-General with reference to the Southern Circle scheme, that all these schemes were really part of one scheme and involved an expenditure exceeding Rs. 25,000 per annum. But the Accountant-General raised no objection to the according of that sanction at the time. It was accordingly understood that no objection existed to the immediate introduction of the Central and Northern Circle schemes and they were partially introduced at once.

3. It has however come to the knowledge of the Government within the last few days that though the Accountant-General has been disbursing the pay of the teachers in the Northern and Central Circles on the new scale, he has been holding the amounts under objection and is of opinion that the schemes should not have been brought into operation until the sanction of the Secretary of State to them had been obtained, and that the payments can only be considered as payments made in anticipation of sanction.

4. I am directed to express the regret of the Government that it was not stated in my letter No. 643, Educational, dated 22nd October 1904, that two of the three schemes for which sanction was solicited were in actual operation, and I am to request that, in the special circumstances of the case, retrospective sanction may be accorded with effect from the 1st April 1904 to the payments involved in the schemes in respect

(*a*) of appointments newly created,
(*b*) of appointments in which the new rate of pay is higher than the old,
(*c*) of personal allowances to teachers adversely affected by the reorganization.

5. The scheme for Southern Circle will not be brought into operation unless and until sanction has been duly accorded.

H. D. TAYLOR,
Ag. Secretary to Government

Exc. P. Seetharam.

NOTES CONNECTED WITH G.O., Nos. 182, 183, EDUCATIONAL, DATED 27TH MARCH 1905.

[SUBJECT.—*Personal allowances to certain teachers in the Government Girls' schools.*]

From the Director of Public Instruction, R.C. No. 3859, *dated 4th February* 1905.

With reference to G.O., No. 608, Educational, dated 7th October 1904, the Director requests sanction to the grant, with effect from the 1st April 1904, of the personal allowances to the teachers adversely affected by the recent reorganization of the Government Girls' schools in the Northern and Central Circles. The Accountant-General states that, as this proposal is a part of the general scheme, no effect can be given to this before the sanction of the Secretary of State is obtained and the sanction cannot be anticipated.

2. A reference on this subject has been made to the Secretary of State by the Government of India—*vide* letter from the Government of India recorded in G.O., No. 119, Educational, dated 28th February 1905.

3. Orders are solicited as to whether this may lie over pending the receipt of the sanction of the Secretary of State.

K.K.M.—1-3-05.

The Director has apparently to be asked to wait. Orders seem however to be immediately required on one point in the Director's letter. He says that the proposed personal allowance has been calculated on the old pay *plus* the average results stipend received during the three years ending March 1904. During the first of these three years—1901-1902—grants were not being paid in full and results stipends were therefore being calculated only on a fractional part of the grants earned. In 1902-1903 and 1903-1904 grants were paid in full and results stipends calculated on the full amount earned. The question for consideration now is whether the personal allowance payable should be calculated on the earnings during these three years or during the three years ending * 1901-1902. The payment of grants in full and therefore the payment of results stipends calculated on the full amount of the grants earned was not a contingency which the teachers could have depended upon when their services were engaged. When the system of payments in full was introduced it was quite open to Government to rule that the proportion of results stipends should be reduced, for instance, if 50 per cent. of the grants earned was being paid before, Government could have ruled that the proportion should be reduced to 25 per cent. Please see in this connection the Hon'ble Mr. Forbes's note on page 10 of the notes in G.O., No. 608, dated 17th October 1904.

* So,—I think.
H. D. TAYLOR.

2. From paragraph 3 of G.O., No. 608, dated 7th October 1904, and page 18 of the notes it is clear that the intention was that all the teachers adversely affected should not be given personal allowances indiscriminately. The Director may perhaps be also asked whether any undeserving man has been recommended.

H. D. TAYLOR—11-2-05.

P. T. THARYAN—3-3-05.

Submitted that the Director may be asked to revise his recommendations. He has calculated his personal allowances on the figures for years in which results stipends were paid in full. He may, it is submitted, be asked to calculate them on the figures for the last five years. The result would probably be that his 103 recommendees would be reduced to, say, 20. Take No. 1. His old pay was Rs. 10 *plus* results stipends. His present pay is Rs. 14. As the Director recommends him for personal allowance of Rs. 3, it must be assumed that the stipends have in the last three years (two fat years and one lean) averaged Rs. 7. For the last five years (three lean years and two fat), it is not probable that the stipends would exceed the Rs. 4 difference in pay.

Yes. Even this would give two fat years and three lean ones.

H. D. Taylor.

2. The Accountant-General's objection applies just as much to the payment of salaries on the new scale as to the payment of personal allowances. The whole position is irregular: while the Secretary of State has not been asked to regularize it. In the letter to India about the scheme (letter No. 643, dated 22nd October 1904, it was not stated that the two first schemes had been actually introduced and no retrospective sanction was asked for for them. We might perhaps now ask the Director whether and if so, since when, he has been paying the teachers at the new rates; and then write again to the Government of India.

A. Galletti—4-3-05.

Was the Director expressly authorised to introduce the Northern and Central Circle schemes after or before the Accountant-General objected to the three schemes being sanctioned by this Government?

A. Galletti—6-3-05.

The Accountant-General did not object to the three schemes—he objected only to the scheme for the Southern Circle—*vide* his certificate in G.O., Nos. 642, 643, dated 22nd October 1904. In his present letter he raises objection to the three schemes but this he wrote apparently after seeing our letter to India of October last, No. 643, a copy of which was recently forwarded to him for perusal and return.

I think he was objecting to them all and rightly as the three were really one. See page 9, *seq.*, of notes to G.O., No. 608, dated 7th October 1904.

A. Galletti—7-3-05.

2. In demi-official, No. 158, dated 20th December 1904, the Director was asked not to introduce the scheme for the Southern Circle and in Memorandum, No. 540, dated 1st October 1904, he was asked to submit "proposals for fully utilizing in the current year the budget for the revision of girls' schools in accordance with the proposals already sanctioned".

P. T. Tharyan—6-3-05.

Should we now ask the Accountant-General whether he objects to the new rates of pay —though I suppose he has been passing the bills — as well as to the personal allowances? He may be drawing the following distinction:—

(1) "New rates of pay were sanctioned before May 1904 when I first had reason to object and did object; and the sanction holds good."

(2) "Personal allowances were not sanctioned till October 1904 even in the cases of the Northern and Central Circles, *i.e.*, after I had objected; and my objection applies to them."

The facts under (2) might, however, be disputed: personal allowances, Central Circle, were approved in G.O., No. 441, dated 14th September 1903, paragraph 1 (2), personal allowances, Northern Circle, were approved—G.O., No. 203, dated 29th March 1904, paragraph 3.

2. For orders (1) as to modification of Director's proposals; (2) as to obtaining further advice from the Accountant-General.

A. Galletti—7-3-05.

The Director of Public Instruction may be asked to modify his proposals taking an average of the last five years and the Accountant-General may be asked whether in the circumstances he is prepared to pass the full revised scale for the Northern and Central Circles which were first taken up separately, and only finally referred to India when the reorganization of the Southern Circle rendered this sanction necessary. The reorganization for Southern Circle will only take effect from date of Secretary of State's sanction, so there would apparently be no valid objection to passing the revised scale for the other circles, meanwhile, as the excess is less than Rs. 25,000. It is only when the whole scheme is introduced that sanction becomes necessary.

2. If the Accountant-General still objects, then India will have to be addressed and retrospective sanction obtained, but then the matter cannot be disposed of this year and we shall be landed in budget difficulties.

H. D. Taylor—9-3-05.

A draft memorandum to the Director of Public Instruction and another to the Accountant-General are submitted below for approval.

K.K.M.—9-3-05.

P. T. Tharyan—9-3-05.

The Secretary intends reference to be made to Accountant-General, file to go to Honourable Member on receipt of Accountant-General's reply; orders to Director of Public Instruction to stand over?

A. Galletti—9-3-05.

Yes. Better also send the entire file to Accountant-General *u.o.* for reference.

H. D. Taylor—10-3-05.

Note for the Accountant-General—

With reference to his letter No. T. 768-Genl. 12689, dated 17th February 1905, the Accountant-General is informed that the reorganization of the Government girls' schools in the Central Circle was sanctioned in G.O., No. 724, Financial, dated 7th November 1903, and of those in the Northern Circle in G.O., No. 269, Financial, dated 6th April 1904, and that the objection raised by him in his No. T. 149/1639 had reference apparently only to the reorganization of the schools in the Southern Circle. The Director of Public Instruction has been duly authorised to introduce the schemes already sanctioned and it is understood that he has introduced or begun to introduce them.

2. In these circumstances the Accountant-General is requested to be so good as to state whether he is prepared to pass or has been passing the full revised scales of pay to the teachers in the Government girls' schools in the Northern and Central Circles, and if so, on what principle he objects to the payment of personal allowance, the grant of which was approved in G.O., No. 441, dated 14th September 1903, and G.O., No. 203, dated 29th March 1904. The reorganization of the schools in the Southern Circle will take effect only from the date of receipt by the Government of India of the sanction of the Secretary of State.

A. Galletti—11-3-05.

To the Accountant-General.

The report made to Government in my letter No. T. 149/1639, dated 14th May 1904, to the effect that the sanction of the Secretary of State was necessary to the reorganization of the girls' schools did not have reference only to the schools of the Southern Circle, as stated in the Secretariat note of 11th March, but also to the reorganization in the other circles. It is true that the report was made on the proposition statement of the changes to be introduced in the Southern Circle, but it is distinctly stated in the report that the sanction of the Secretary of State is required because the combined cost of the reorganization in both the circles, Northern and Southern, exceeded Rs. 25,000 per annum. The cause which made it necessary for the sanction of the Secretary of State to be obtained for the expenditure in the

Southern Circle was equally operative in the case of the Northern Circle, the only difference being that, the expenditure of the Northern Circle having been previously sanctioned, retrospective effect would have to be given to the Secretary of State's sanction as regards the Northern Circle. Retrospective effect is not necessary for the expenditure of the Southern Circle as the expenditure will not be incurred until the Secretary of State's sanction has been obtained.

2. It will be noticed that no mention was made of the Central Circle in my report of 14th May 1904. The omission is due to the fact that the report upon the proposed expenditure for that circle was made by my predecessor. I had no personal knowledge of it and it was not brought to my notice by my office when I made my reports regarding the reorganization in the Northern and Southern Circles.

Hinc illæ lacrimæ. If the Accountant-General had then reported that sanction was necessary, we should not be in this hole.

A. GALLETTI.

H. D. TAYLOR.

3. The reorganization schemes were submitted to Government separately for each circle, with an interval of time between each. When the first scheme that for the Central Circle was submitted, my predecessor was unaware that this was a part only of a general scheme affecting the whole Presidency. Similarly when the scheme for the Northern Circle came before me I had, as I have already pointed out, no information of the previous scheme for the Central Circle, the report and the Government orders on which were issued before I rejoined from leave. I was also not aware that another portion of the scheme had still to be submitted. It was only when the third portion of the scheme came before me that, remembering that there had already been submitted a scheme for the Northern Circle, I realised that both schemes should be taken together in considering whether the sanction of the Secretary of State was necessary or not. Had my predecessor known that the scheme for the Central Circle was but a portion of a wider scheme, or had I known it when reporting on the scheme for the Northern Circle, it would certainly have been brought to the notice of Government in the reports on the schemes of the Central and Northern Circles that the question of the necessity of the sanction of the Secretary of State must be determined with reference to the combined schemes of the three circles.

4. The reorganization of the three circles and not merely of the Southern Circle requires the sanction of the Secretary of State, and this appears to have been the view of the matter taken by Government in submitting the case to the Government of India in their letter No. 643 of the 22nd of October 1904. Effect having, however, been given in whole or in part to the portions of the scheme previously sanctioned by Government, those relating to the Central and Northern Circles, it will be necessary that retrospective effect be given to the sanction of the Secretary of State so far as it relates to those circles. In Government's letter of 22nd October 1904 it is clearly stated that the scheme for the Central Circle was formally sanctioned in November 1903, and that for the Northern Circle in April 1904. This implies that the expenditure had already been incurred although no definite request has been made that, as regards these circles, retrospective effect should be given to the Secretary of State's sanction. In the case of these two circles effect was given to the sanction from 1st April 1904. See G.O., No. 69, Educational, dated 27th January 1904.

Then this must be applied for.

H. D. TAYLOR.

5. Turning now to the grant of the personal allowances the application for which was forwarded to Government through my office, it was necessary for me to bring to the notice of Government that this must be considered as a part of the scheme for the reorganization of girls' schools which required the sanction of the Secretary of State, and that the grant of the personal allowances also required the Secretary of State's sanction. It was also necessary for me to call attention to the rules on the subject of anticipating the sanction of the Secretary of State. It appeared to me that Government will require this of me. In the case of the revision of the pay of the Central and Northern Circles the anticipation of the Secretary of State's sanction was unintentional, but in the case of the personal allowances it would be intentional. There was no intention whatever on my part of implying that whatever orders the Government

might see fit to pass on the matter could not be complied with. My office has been passing conditionally whatever revised scales of pay for the Central and Northern Circles have been drawn, provided they do not exceed those sanctioned by Government, and will of course similarly pass whatever personal allowances are sanctioned by Government. By "conditionally" I mean pending the sanction of the Secretary of State. It is for Government to decide whether the revision of pay of the schools in the Central and Northern Circles at a cost of Rs. 8,911-8-0 and Rs. 23,376, respectively, per annum having been sanctioned in anticipation of the sanction of the Secretary of State, it is necessary to defer, until the sanction of the Secretary of State has been received, the grant of the personal allowances which is the complement of the reorganization scheme of the two circles, and to which reference has been made in paragraphs 5 and 7 of the letter to the Government of India, No. 643, dated 22nd October 1904, and the amount of which I gather from the Secretariat notes is likely to be insignificant. I doubt, therefore whether, in the circumstances of this case, it is necessary to inform the Secretary of State by telegram that his sanction has been anticipated as regards the grant of these personal allowances.

W. DOBBIE—17-3-05.

The Secretary of State has now to be addressed—

(*a*) to grant retrospective effect to the scheme for the northern and central circles,

(*b*) to sanction the personal allowances.

2. Orders are also solicited as to whether the Accountant-General may be instructed to continue the payment of the revised (*a*) salaries and (*b*) allowances to these ranges pending Secretary of State's sanction.

[Has the Director of Public Instruction replied to last memorandum?]

H. D. TAYLOR—18-3-05.

The Assistant Secretary suggested that the orders to the Director of Public Instruction might stand over—*vide* his note dated 9th March 1905, page 3 *supra*. The Secretary said "yes" and no memorandum has therefore gone to the Director of Public Instruction.

P. T. THARYAN—18-3-05.

A. GALLETTI—18-3-05.

Circulated to the Honourable Member.

2. The Director of Public Instruction may also be asked to revise the scale of personal allowances on the basis of a five-years' average. For the current year he may pay results stipends instead?

H. D. TAYLOR—18-3-05.

I have no time at the present to go properly into the questions raised. When objections were taken by the Accountant-General to the operation of the sanctions of this Government, that operation should immediately have been stopped. It has gone on so long now in the case of the northern and central circles that I suppose the easiest thing to do is not to interfere but to ask that the Secretary of State's sanction when given be made retrospective. And, knowing how the Secretary of State objects to that course, the sooner he is approached now the better.

Draft please at once.

H. D. TAYLOR—21-3-05.

2. As to their personal allowances I hardly know what is going on. Personal allowances—I take it—were permitted in order that teachers might not be injuriously affected, pecuniarily, by the reorganization. But in no case should pay *plus* personal allowance be in excess of the full market value of the teacher taken along with the considerations of proper or lengthy service. If sums thoughtlessly disbursed as results stipends have created a fictitious value in the office of teacher such values should be duly discounted. At any rate, the supreme factor in arriving at the personal allowance is not largesses of Government in recent years, but more properly a five-years' term as proposed.

3. If the Director has not as yet paid any personal allowances, he had better pay results stipends (duly considered) till the Secretary of State sanctions or disallows personal allowances.

Draft accordingly very urgently.
H. D. TAYLOR—21-3-05.

J. T[HOMSON]—20-3-05.

A draft order to the Director of Public Instruction and a draft letter to the Government of India are submitted below for approval.

K.K.M.—21-3-05.

The drafts are submitted for approval.

2. It is submitted, however, that the latter portion of paragraph 1 of the draft order may be omitted as results stipends to make up for losses are in effect personal allowances. On the other hand, if results stipends are to be freely given the teachers should apparently get only the old rate of pay. This will be opposed to the first portion of the paragraph.

P. T. THARYAN—22-3-05.

I submit there is no urgent necessity to pay results stipends until we hear from India. They have always been paid in a lump at the end of the year and the teachers can wait a month or two. Besides, it will probably be impossible for the Director to say how much they would amount to off-hand; and would they have to be paid at 16 annas when the teachers are already drawing pay at the higher rates?

The Director of Public Instruction has been already directed to do so in cases where teachers are losers under the present system. We have to look to budget provision and make all *necessary* payments that can be made this year. He can revise afterwards if necessary.
H. D. TAYLOR—24-3-05.

2. Why should not a telegram go? The proper course, as pointed out by the Accountant-General, is to telegraph when a scheme has to be introduced *sub spe rati*; and these schemes having already been introduced only makes the matter more urgent. The following telegram is suggested: —

To Secretary, Home Department.

"[Reference] my letter [No.] 643, Educational [dated] 22nd October 1904. Regret it was not stated schemes for northern and central circles already in full operation. Sanction to them solicited with effect from 1st April 1904. Letter follows".

A

For approval.
H. D. TAYLOR—24-3-05.

Approved.
J. T[HOMSON]—25-3-05.

3. What has happened is this: it was pointed out in the office a year ago that the three schemes were really one and that sanction would be required. Orders were asked for on the question whether the two schemes already passed were to be put into operation at once and the risk of the Accountant-General objecting taken: (the Accountant-General had omitted to object as he ought to have to the second scheme taken in connection with the first; he now explains that he knew nothing about the first scheme). Hon'ble Member Mr. Thomson decided* the risk should be taken, but the Government of India informed of what was being done: the schemes to be introduced without delay. We in the office accordingly prepared a draft to India setting out all the facts fully. This draft went to Hon'ble Member (Mr. Forbes). Honourable Member was not satisfied with it (*vide* his note of 2nd October 1904 attached to letter No. 643, dated 22nd October 1904) and re-wrote, I think, the whole of it. In letter No. 643 nothing was said about the northern and central schemes being in operation or being likely to be put in operation before sanction could be obtained. We in the office might have pointed out the omission to Honourable Member (as far as I myself am concerned, I don't think I saw Honourable Member's draft before it was despatched).

* The Hon'ble Mr. Stokes and His Excellency concurred – *vide* notes attached to G.O., No. 203, dated 29th March 1904.
A. GALLETTI.

A. GALLETTI—23-3-05.

The drafts are for approval.

2. Submitted that the telegram as at "**A**" above must be at once despatched.

3. It is no use crying over spilt milk: the omission to apply for retrospective sanction in the first instance is regretted. All we can do now is to try and obtain the requisite sanction to cover past expenditure.

4. For the current year the Director of Public Instruction was instructed to pay results stipends to those adversely affected on the basis of last year's payments subject to subsequent recovery of any excesses found, on a further scrutiny, to exist. Further lapses under the Educational grant are undesirable if they can be avoided by incurring necessary expenditure at once, and the failure to do so will only increase the burdens on the budget next year.

H. D. TAYLOR—24-3-05.

This file returned from circulation on Saturday evening and in anticipation of the Secretary's approval the telegram at **A** was despatched immediately.

P. T. THARYAN—27-3-05.

Approved. Now issue draft.

H. D. TAYLOR—27-3-05.

[G.O., Nos. 182, 183, Educational, dated 27th March 1905.]

Stock Form No. 135
3,000—6-10-04.

Educational (1905) Department.

(Through the Accountant-General, Madras).

CURRENT No. 293

INDEXED No.

From

[*Name*] The Hon'ble Mr. A.G. Bourne, D.Sc., F.R.S.,

[*Designation*] Director of Public Instruction,

[*Station*] Madras.

ACCOUNTANT GENERAL'S OFFICE 6 FEB 905 MADRAS

ORIGINAL

Ref. *No.* on C.No. 3859 of 04,

Dated 4th February 1905

Enclosures 1

Received 190 .

Registered 18-2-1905

SUBJECT.

Requesting to obtain the sanction of Government to the grant of personal allowances to certain teachers of Govt. Girls' Schools in the Northern and Central Circles.

BACK PAPERS.

FURTHER PAPERS.

2 2

To

The Secretary to Government,

Educational Department.

(Through the Accountant-General, Madras)

Sir,

With reference to G.O.No. 608 Educational, dated 7th October 1904, I have the honour to request you will be so good as to obtain the early sanction of Government to the grant, with effect from the 1st April last, of the personal allowances shown in the enclosed statement to the teachers adversely affected by the re-organization of the Government Girls' Schools in the Northern and Central Circles. The amount proposed in each case added to the pay of the post under the new scale to which the teacher has been allocated makes the receipts for the year equal to the old pay plus the average result stipend received during the three years ending March 1904. In the current year's budget, provision has been made separately for personal allowances for a few of such teachers in the Central Circle. The charge on account of the other teachers in this circle and of all the teachers in the Northern Circle can be met from the lump provision of Rs.23,000/- for the reorganization of girls' schools in the Northern and Southern Circles.

I have the honour to be,

Sir,

Your most obedient servant,

A. J. Bourne

Director of Public Instruction.

R.S.

3

EDUCATIONAL DEPARTMENT.

C. No.393, from the D.P.I., dated 3859, dated 4th February 1905.

ORDER:-- 182 dt 27-3-05

P.S.

The Director of Public Instruction is informed that no personal allowances can be granted until the sanction of the Secretary of State has been received to the scheme of re-organization submitted to him.

2. The Director [redacted] is requested to revise at a very early date his proposals for the payment of personal allowances, and to submit a copy of the order issued by him in respect of the payment of results stipends for the current year to those adversely affected by the new scale. He has based his calculations on the payments of personal allowances results stipends during the last three years, of which two were years in which the grants were exceptionally paid at maximum rates, and he has apparently recommended personal allowances in every case in which pay at the old rate with the average amount of results stipends exceeds pay at the new scale. The Government consider

(1) that the basis of calculation should be the average results stipends of the last five years, and

(2) that a personal allowance is not necessarily

8P

necessarily admissible to every teacher adversely affected according to the calculations made on this basis.
The case of each teacher should be examined on its merits; the real value of the teacher's services and the length of his employment are matters which should be taken into consideration; and it should be remembered that the receipt of results stipends in the past does not, strictly speaking, constitute any claim to compensation as the Government have never bound themselves to pay such grants at any fixed rate or indeed to pay them at all.

A.G.
25-3-05.

H.D.T.
24-3-05.

To
The D.P.I.
Despd
29/3/05

LETTER:-- No 183. dated 27-3-05

To

The Secretary to the Govt. of India,
Home Department.

Despd
29/3/05

Sir,

S. I am directed to refer you to the correspondence ending with Mr. Marris's letter No.143, Education, dated 16th February 1905, on the subject of the re-organization of the Government Girls' Schools in the Madras Presidency.

VII 2. In para.5 of my letter No.643, Educational, dated 22nd October 1904, it

was

was stated that the scheme of reorganization for the Central Circle costing Rs.8,911-8-0 was formally sanctioned by this Government in November 1903 and in para.7, that the scheme for the Northern Circle involving an expenditure of Rs.23,376 was sanctioned in April 1904. The sanction to the Northern Circle scheme ~~though it~~ the cost of which added to that of the Central Circle Scheme exceeded Rs.25,000 was ~~not objected to by the Accountant General at the time for the reason subsequently urged by him~~ open to the objection of this Govt with reference to the Southern Circle scheme, that all these schemes were really part of one scheme and involved an expenditure exceeding Rs.25,000 per annum. It was accordingly understood that no objection existed to the immediate introduction of the Central and Northern Circle schemes and they were partially introduced at once.

But the Acct Genl raised no objection to the according of that sanction at the time

3. It has however come to the knowledge of the Government within the last few days that though the Accountant General has been disbursing the pay of the teachers in the Northern and Central Circles on the new scale, he has been holding the amounts under objection and is of opinion that the schemes should not have been brought into operation until the sanction of the Secretary of State to them had been obtained, and that the payments can only be considered as payments made in anticipation of sanction.

4. I am directed to express the regret

VII

regret of the Government that it was not stated in my letter No.643, Educational, dated 22nd October 1904 that two of the three schemes for which sanction was solicited were in actual operation, and I am to request that, in the special circumstances of the case, retrospective sanction may be accorded with effect from the 1st April 1904 to the payments involved in the schemes in respect

(a) of appointments newly created

(b) of appointments in which the new rate of pay is higher than the old

(c) of personal allowances to teachers adversely affected by the re-organization.

5. The scheme for the Southern Circle will not be brought into operation unless and until sanction has been duly accorded.

A.G.
23-3-05.

H.D.T.
24-3-05.

25805

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