

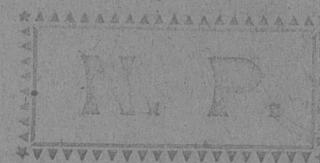
Educational (190 /) Department.

ORDINARY PRINTED.

G.O., No. 535

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INDEXED.



ORIGINAL

[Despatch Abstract.]

Educational Grant

Permitting the D.P.S. to provide for
certain increased expenditure
in the next year's budget

N

BACK PAPERS.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

FURTHER PAPERS.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

Government {1901} of Madras. EDUCATIONAL.

Recd.

Regd.

} 1901.

Enclosures

Spare copies

ORIGINAL

G.O., No. 535, 23rd September 1901.

SEPTEMBER.

Educational Grant.

Permitting the Director of Public Instruction to provide for certain increased expenditure in the next year's budget.

GOVERNMENT OF MADRAS.

EDUCATIONAL DEPARTMENT.

Read—the following paper:—

From the Hon'ble Mr. G. H. STUART, M.A., Barrister-at-Law, Director of Public Instruction, to the Secretary to Government, Educational Department, dated Madras, 30th August 1901, Cur. No. 6770.

With reference to this office u.o. reply, dated 13th July last, I have the honour to request that you will be good enough to inform me whether I may provide in the budget estimate for 1902-1903 for all the items therein proposed. They are the following:—

(i) A special allotment of Rs. 1,00,000 to clear off arrears of building grants which have been promised, but which have not been paid. This is in addition to the ordinary budget allotment for building grants which for some years has been about Rs. 30,000, though it was increased in the present year to Rs. 45,000. I propose that the ordinary building grant shall be Rs. 50,000 next year and following years. The amount hitherto allotted has not proved sufficient to meet the demand, and I think managers of aided schools and colleges should be encouraged as much as possible to supply good buildings for educational purposes. It is to be remembered that for every rupee contributed by the State, the manager contributes two rupees and sometimes more.

The building grant would thus be Rs. 1,50,000 next year and Rs. 50,000 in subsequent years.

(ii) An additional allotment of Rs. 2,00,000 for results and fixed grants. Reasons for this have been given in my u.o. memorandum mentioned above, and the extra allotment is imperatively necessary if any extension of primary education is to take place or even if the advance made so far is to be maintained. What happens at present is this. The supervisor persuades a trained teacher to open a school in a village where one is needed. The teacher anticipates earning a results grant of, say, Rs. 100 for the year, which, with the little that is collected in fees, and perhaps a few presents from the villagers, will enable him to live in comfort. After the inspector's examination the teacher finds to his joy that he has earned perhaps Rs. 120. But his faith in the justice of Government is rudely destroyed when he is informed that owing to want of funds grants can only be paid at the rate of, say, 4 annas in the rupee, so that he gets Rs. 30 for his year's work. This takes away all incentive to good work, and in nine cases out of ten the teacher gives up his school in disgust and tries to get a place as taluk peon or something of that sort, where the pay, if low, is at least certain. Cases occurred last year where teachers closed their schools and took refuge in famine camps. The influence of the present state of things upon Mappilla schools has been most disastrous.

(iii) An allotment of Rs. 1,00,000 to subsidize local Boards so that they may be able to pay results grants in full. The reasons for this are the same as for (ii). Local Boards spend all their income and they cannot raise any more; if they are to

spend what they ought to spend on education, they must be relieved either by such a subsidy as I propose or by Government taking some of their other burdens from them. Whatever the exact course pursued, the amount mentioned is the minimum additional contribution necessary for education, and it must come out of Provincial revenues in some form or other.

(iv) An additional allotment of Rs. 9,000 for strengthening the inspecting agency by the appointment of one additional assistant inspector of schools and three additional sub-assistants. I have satisfied myself that this is necessary. The work of the assistant inspectors in the Ganjam-Vizagapatam and Gódvári-Kistna divisions is more than they can do properly and punctually and there are continual delays. I am trying to diminish the work in one direction by abolishing all unnecessary returns and reports, but after all that can be done in this way, some relief is necessary. Similarly many of the sub-assistants have more schools to examine than they can examine properly, and, though the work is generally got through somehow, I am afraid, from reports I have received, that it is often done hurriedly and perfunctorily. The Government of India has insisted on the necessity of an adequate inspecting staff, and in this Presidency, where the grant-in-aid system prevails more than in any other, it is specially necessary.

(v) A grant of Rs. 2,00,000 for building training schools and girls' schools. Many of these schools are at present held in rented buildings of the meanest description. The buildings, in which Government schools are held should, in my opinion, be models of neatness and fitness for their purpose; but in this respect most of the Government schools are in striking contrast to those provided by Missionary Societies for their pupils. We help these societies by building grants, and it is time we began to look to the needs of our own schools also. Schools are not maintained by Government except they are absolutely necessary: when they are maintained they should be maintained in proper condition. I do not wish to provide for the whole of this amount next year. If Government consents, I would ask the Public Works Department to prepare plans and estimates for the schools, and the execution could be gradual. Probably an allotment of Rs. 50,000 a year for this purpose for the next four years would be sufficient, and it may perhaps be more appropriately provided in the Public Works budget.

(vi) Applications for increased salary grants have been invariably refused for want of funds during the past two or three years. Applications have, nevertheless, been received during the current year from as many as 40 institutions for increased salary grants amounting to nearly Rs. 22,500 per annum, and more may come in during the year. The total scale of salary grants already sanctioned for institutions now aided on the salary grant system exceeds the budget allotment by Rs. 7,000. To meet this excess and to sanction the applications for increased salary grants already registered in the office an additional allotment of Rs. 30,000 is necessary.

(vii) It will be necessary with reference to G.O., No. 1337 L., dated 3rd August 1900, to make provision for the Local Fund Board schools proposed to be taken under departmental management. The cost of these schools, as indicated by the figures given in the report for 1899-1900, may be roughly put down at Rs. 5,000. Information, however, has been called for as to the present cost of their upkeep and will be submitted on receipt with reference to paragraph 2 of G.O., No. 1313 L., dated 12th August 1901.

The increase referred to in (ii), (iii), (iv), (v), (vi) and (vii) is permanent. I do not say that no more money will be required in the years to come. The payment of results grants in full, and of fixed grants bearing a fair proportion to the net cost of schools ought to give a great impetus to primary education: if this happens, the allotment for grants will have to be correspondingly increased and additional inspecting staff provided. But what is most wanted just now is the improvement of existing schools; with better grants I shall be able to insist on higher general and professional qualifications in the teachers, and I shall at least be able to enter a results school without feeling ashamed.

ORDER—No. 535, Educational, dated 23rd September 1901.

The Director will be permitted to provide in his budget for 1902-1903 for all the items specified in his letter with the exception of that numbered (v) which, together with the lump sum of Rs. 90,000 required for the medical schools to be shortly established, should be transferred to the budget estimate of the Public Works Department. The provision of Rs. 15,000 annually required for the medical schools should also be made in the Director's budget.

(True Extract.)

C. J. WEIR,
Ag. Secretary to Government.

To the Director of Public Instruction.

„ Financial Department.
„ Public Works Department.

Exd. A. J. D'Monte.

NOTES CONNECTED WITH G.O., No. 535, EDUCATIONAL, DATED
23RD SEPTEMBER 1901.

[SUBJECT.—Additional grant for Education.]

FINANCIAL DEPARTMENT.

For the Chief Secretary—

The current year is the last of the existing Provincial contract, and the proposals of the Government of India in regard to the settlement of the next contract will probably be coming in next August or September. It seems necessary that the local Government should be prepared with facts and figures as regards new schemes which are likely to be introduced. If special prominence is not given to these in this Government's representations, their introduction in the near future will be difficult, as the contract assignments of expenditure have hitherto been based on the figures of the revised estimate of the last year of the expiring contract.

2. The Revenue department may, it is submitted, be requested to furnish the Financial department with information as to the present stage of the Land Records scheme and the probable requirements on this account. The introduction of that scheme in the early part of next contract period is more likely to take place if the scheme is settled before the contract commences.

3. The Revenue department may further be asked to furnish information in regard to any other similar schemes in contemplation.

4. Copy of this note may, it is submitted, go to other departments of the Secretariat with a request to furnish similar information at an early date.

C. M. SCHMIDT.
27-6-01.

G. STOKES.
27-6-01.

To Educational u.o.

EDUCATIONAL DEPARTMENT.

With the exception of the reorganization of the School of Arts which is expected to cost about Rs. 24,000 *per annum*, it does not appear that there will be any new scheme in the Educational department. The Director of Public Instruction may, however, be asked u.o.

P. T. THARYAN.
2-7-01.

We must of course ask the Director of Public Instruction.

A. T. PRINGLE.
2-7-01.

Yes.

C. J. WEIR.
2-7-01.

To the Director of Public Instruction u.o.

Many of the buildings in which Government training schools are held are rented buildings, not originally intended to be used as schools, and very ill-suited to that purpose. The same remark applies to most of the Government girls' schools. I intend to propose that they should be replaced by proper school-houses to be erected by Government. The inspecting officers estimate the cost at about *Rupees* 2,00,000, against which may be set off the amount now paid as rent. The cost of building could be spread over three or four years.

2. In paragraph 3 (iii) of my letter, dated 25th June 1900, read in G.O., No. 469, Educational, dated 20th September 1900, I stated that no addition to the number of assistant inspectors was needed at present. Further experience has however induced me to modify this opinion. The Gódvári-Kistna assistant inspector's division is an exceedingly heavy one, and the Ganjam-Vizagapatam division is also very heavy. These two divisions should be made into three by the creation of an additional assistant inspector.

Three more sub-assistant inspectors are needed in addition to the two recently sanctioned.

An additional clerk is needed in each assistant inspector's office.

The cost of these changes will be about Rs. 9,000 a year.

3. Building grants are at present almost suspended, as new grants cannot be promised until arrears, amounting to more than a lakh, are cleared off. To start fair, an additional allotment of Rupees 1,00,000 is required.

4. Medical schools at Rayapuram and Vizagapatam (see G.O., No. 320, Educational, dated 10th June 1901). These will cost more than a lakh of rupees at the outset for buildings, furniture and staff, and about Rs. 15,000 annually for staff and establishment.

5. About Rs. 1,25,000 annually, in addition to what is already paid, is needed to pay results grants debitable to Provincial funds in full, as they ought to be paid. Fixed grants have also been fixed very low and an additional Rs. 75,000 is needed to pay even half the net cost of schools receiving these grants from Provincial funds.

Total additional amount required annually for results and fixed grants (Provincial) Rs. 2,00,000.

Rather more than a lakh of rupees is needed to enable local boards to pay results grants in full, but if they be allowed to utilize in paying grants the amount saved to them by the provincialization of supervisors of primary schools instead of contributing it to Provincial funds, they will be able to pay these grants nearly in full. If not, I think they should be subsidised so as to enable them to pay in full, as their income is so strictly limited that they cannot be expected to spend much more on education than they do at present. In any case, this means an additional Rupees 1,00,000 from Provincial funds.

G. H. STUART.
13-7-01.

The Director's demands seem to be exorbitant, but the notes may be forwarded to Financial for consideration.

P. T. THARYAN.
17-7-01.

[Annually for
five years.
40 (say)
09
20
20 (say)
15
200
100
395]

I don't see that they are really exorbitant. Expenditure on "Education" must go up, and four lakhs annually might well be spent in addition to the present grant.

A. T. PRINGLE.
18-7-01.

Assistant Secretary—

- A** | Contributions to Local are not taken into consideration in fixing the amount of the assignment.
- B** | Of the other proposals, have any of them except the one regarding Medical schools been considered by Government? Financial department, I fancy, only
- C** | want figures regarding well-considered schemes likely to be accepted. There is of course little difficulty in approving of proposal to pay grants at full rates, but some of the others are less obviously to be accepted. If the lump sum grants
- D** | are approved, would this affect the amount of the assignment?

C. J. WEIR.
19-7-01.

I venture to think that the statement at **A** requires qualification.

2. The answer to **B** is no.

3. As to **C** I believe the Financial department would like to have such figures as those given above: not merely figures relating to fully considered schemes, likely to be accepted; it is of consequence before a contract begins, to know what may be asked for as well as what will be asked for during the five years.

4. The answer to **D** depends on the form of demand: if a charge which will occur in one of the five years is stated in the discussion to have been divided by five and spread over the whole period, the Government of India might find it convenient to accept that method of providing for the expenditure. Or else the Local Government might ask for the allotment of the amount at the beginning of the contract as a lump grant. Financially, either method of asking for and granting the sum would be correct, I should say, but the choice of the method would depend on various considerations at the time; in any case the local Financial department would make the choice, not the Educational department.

Reminder, dated 20th July 1901.

5. The Financial department is pressing for an answer.

A. T. PRINGLE.
22-7-01.

Then these notes may be sent to them at once. If they will let us have a copy, we can ask the Director of Public Instruction to submit his proposals formally.

C. J. WEIR.
22-7-01.

May the Director be now asked to submit his proposals formally? At the meeting of the Executive Council held last Friday at which he was present, he was directed to write officially about the demands made in paragraph 5 of his note of the 15th July.

P. T. THARYAN.
23-8-01.

4
Second Assistant—

Mr. Stuart said yesterday that he had sent in his report through his Madras office.

A. T. PRINGLE.
23-8-01.

From the Director of Public Instruction, No. 6770, dated 30th August 1901.

The Director's report has just been received. He now requests permission to provide for the following increased charges in his budget for 1902-1903:—

	LAKHS.
(i) Building grants	1.00
(ii) Results and fixed grants	2.00
(iii) Grants to local boards to enable them to pay results grants in full.	1.00
(iv) For strengthening the inspecting agency	.09
(v) For constructing school-buildings.	.50
(vi) Salary grants	.30
(vii) For taking over certain local fund girls' schools	.05
Total ..	4.94

At the meeting of the Council held on the 16th August, Mr. Stuart was permitted to apply for 2.50 lakhs for results grants and for contribution to local boards, included under items (ii) and (iii). Item (v) will be a Public Works charge and should go to the budget estimate of that department.

2. The Director has omitted from his present letter the provision required for medical schools, viz., .90 for buildings and .15 for the schools.
J.T.

3. The present application may be forwarded to the Financial department and meanwhile the Director may be permitted, with the consent of that department, to provide for all these increased charges in his budget for next year. The retention of the amounts, or at least the greater portion of them, will perhaps depend on the terms this Government can secure at the next contract.

P. T. THARYAN.
10-9-01.

Before sending to the Financial department the director's proposals are submitted to the Honourable Member for orders as to whether it is considered they are justified.

2. As regard (i), (ii) and (iii), it is submitted that, unless we alter our codes and cut down the scale of grants, a course which is out of the question, there can be little doubt of the propriety of the demands. It would however, I think, be better to do so than to continue present scale under existing financial conditions.

3. Mr. Stuart does not give details as to how he arrives at the figures for proposals (ii) and (iii), but we may assume this has been attended to in his office and accept his figures provisionally.

4. Mr. Stuart puts very forcibly the evils of not paying results grants in full, and it is submitted that it is of the utmost importance that the present state of things, both as regards grants paid by Provincial and Local, should cease.

5. In a file recently submitted to the Honourable Member the Government of India recognised the great importance of making schoolmasters contented, and although their attempts to produce a scheme to effect this end resulted in a "ridiculous mus," it is nevertheless true that it is most important that the schoolmasters of the country should at all events have no reasons for discontent. But under our present system, as described by Mr. Stuart, this is just what they have. No doubt the supervisor

may not be justified in representing to the prospective schoolmasters that full grants will be paid, but he can hardly be expected to have a full knowledge of the financial position of Government and the local board and as he knows that his prospects depend on the energy he displays in getting schools opened, after the manner of his kind, he is not and will not be too scrupulously careful as to the accuracy of the inducements he holds out.

6. The result is that several schoolmasters must find themselves in a position in which it would seem to men of their stamp that they were justified in saying they had been defrauded.

7. It seems to me utterly futile and indeed ridiculous to offer these men the comforts and benefits of the postal life assurance while they are yearly made to smart under what must seem to them something very closely approaching a breach of faith on the part of the "Sircar."

8. We cannot expect from men, treated as schoolmasters on results grants are treated under the existing system, that they will go out of their way to inculcate loyal sentiments, and there would not be much reason for surprise if they vented their disappointment in placing the governing authorities of this country before their pupils in an unenviable light.

9. As regards the other proposals of the Director, No. (v) does not seem to be based on any calculations and the demand may be overpitched. The remainder the Director, I think, justifies.

C. J. WEIR.
11-9-01.

The Director may certainly provide in his budget. If he don't ask he can't hope to get and we can't report a want which is not reported to us. So far as I am aware these present demands—and the .90 lump and .15 annual for the medical schools—are necessities.

J. T. [HOMSON].
14-9-01.

To Financial u. o.

C. J. WEIR.

FINANCIAL DEPARTMENT.

For the Chief Secretary—

It is submitted that there is no objection to the Director of Public Instruction being permitted to include in his budget estimates for 1902-1903 the increased charges referred to on page 4 of these notes.

2. In regard to the new medical schools referred to on page 4 of these notes, please see G.O., No. 320, Educational, dated the 10th June 1901. The exact financial effect is not known, but the Accountant-General is being asked in a Government order, now with Local and Municipal for acceptance, to report the cost: the figures now reported may be tentatively adopted. The provision for buildings will have to be made in the Public Works department. Educational may be asked to communicate to the Financial department the orders passed on the Director's letter in this file together with a copy of the notes.

C. M. SCHMIDT.
20-9-01.

G. STOKES.
20-9-01.

EDUCATIONAL DEPARTMENT.

A draft order is placed below for approval.

P. T. THARYAN.
20-9-01.

C. J. WEIR.
21-9-01.

Educational (1901) Department.

CURRENT No. 1191

From

[Name] The Hon'ble Mr. G. H. Stuart, M.A.,

[Designation] Director of Public Instruction,

[Station] Madras.

Cur. No. 6770 of 1901

Dated 30th August 1901

Received 1901

Enclosures

Registered 1191 1901

SUBJECT.

Requesting permission to provide for increased allotments under building grants, Fixed and results grants and under inspection in the budget estimate for 1902-1903.

BACK PAPERS.

Enclosed

10.13372 of 3-8-00 to 13131 of 12-8-01

414 of 21/8/01 to 1170 of 21/8/01

10483 of 20/8/01 to 1263-6-12-00 Final copy

765-18-11-99 copy to 486-25-6-91

FURTHER PAPERS.

Papers to be read in Proceedings :—

Again G.O., No. , dated 190 .
Again G.O., No. , dated 190 .
Current No. 1191 of 1901, dated 30th August, from the D.P.
" " " 190 " " " "
" " " 190 " " " "

ORDER.

The Director will be permitted to provide in his budget for 1902-1903 for all the items specified in his letter, ^{with the exception of} ~~except that~~ numbered (V) which, together with the lump sum of Rs.90,000 required for the medical schools to be shortly established, should be transferred to the budget estimate of the P.W.D. The provision of Rs.15,000 annually required for the medical schools ^{should} ~~may~~ also be made in the Director's budget.

1 From orders/

606

21.9.01

*Some
disposition to Director
here. New lead file
inclosed to be forwarded to
to be printed separately with
notes.*

Submitted to A.S. for perusal.

*7/8
25-9-01*

*Done in hand
23.9.01.
To The D.P.
" Financial Department [with copy notes]
" P.W.D.*

2

To

The Secretary to Government,
Educational Department.

Sir,

With reference to this office U.O. reply dated 13th July last, I have the honour to request that you will be good enough to inform me whether I may provide in the Budget estimate for 1902-1903 for all the items therein proposed. They are the following:—

(i) A special allotment of Rs.1,00,000 to clear off arrears of building grants which have been promised, but which have not been paid. This is in addition to the ordinary budget allotment for building grants which for some years has been about Rs.30,000, though it was increased in the present year to Rs.45,000. I propose that the ordinary building grant shall be Rs.50,000 next year and following years. The amount hitherto allotted has not proved sufficient to meet the demand, and I think managers of aided schools and colleges should be encouraged as much as possible to supply good buildings for educational purposes. It is to be remembered that for every rupee contributed ~~contributed~~ by the State, the manager contributes two rupees and sometimes more.

The building grant would thus be Rs.1,50,000 next year and Rs.50,000 in subsequent years.

(ii) An additional allotment of Rs.2,00,000 for results and fixed grants. Reasons for this have been given in my U.O. Memorandum mentioned above and the extra allotment is imperatively necessary if any extension of primary education is to take place or even if the advance made

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ORDER OF GOVERNMENT.

LETTER OF GOVERNMENT.

STATEMENT WITH DITTO.

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