

Law (1925) Department.
Education
Crown SERIES.

G.O. No.

1752

DATED

10/10/25

[Despatch Abstract.]

Grants - teaching

Elementary schools - Revision of rates - papers recorded.

BACK PAPERS.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

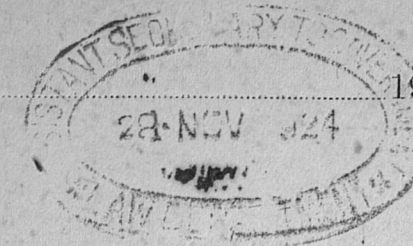
FURTHER PAPERS.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

C.F. 30-18,658-3-01-23.

LAW (EDUCATION) DEPARTMENT.

Received 28 NOV 1924 Registered 1924



Subject.

District Educational Council, Tanjore - Scale of teaching grants in Elementary Schools - Revision-

1. En 4368 A
28/11/24

ENCLOSURES.

No.

Spare copies.

R.C. No. 2072-B/24.

Station Madras, Dated the 25th November, 1924.

From (Name) R. LITTLEHAILES, Esq., M.A.

(Designation) DIRECTOR OF PUBLIC INSTRUCTION.

To The Secretary to the Government of Madras,

LAW (EDUCATION) Department.

Sir,

Endorsement D.Die.No.91/24 dated 21-10-24 of the President, District Educational Council, Tanjore.

Submitted to Government.

2. Reference is invited to G.O.No.955 Law (Education) dated 7-7-1923.

3. A copy of the proceedings of the Negapatam Range Non-Mission Aided Teacher Manager's Association dated 24-11-23, referred to in the Council's resolution is enclosed.

M.R.P.27/11.

for Director of Public Instruction.

(P.T.O)

Extract from the Proceedings of the Negapatam Range
Non-Mission Aided Teacher Manager's Association, dated
24-11-23.

1. This association prays the District Educational Council
to recommend to the Government of Madras to sanction us
grants at the following rates as given by the Madras Educa-
tional Council:-

(1) Secondary Grade Trained ..	Rs. 20
-do- Untrained ..	Rs. 10
(2) Elementary Higher Grade Trained.	Rs. 10
-do- Untrained ..	Rs. 8
(3) Elementary Lower Grade Trained.	Rs. 8
-do- Untrained.	Rs. 6

2. x x x x x x x

True copy

[Signature]

List of members present at the meeting of the District Educational
Council dated, 18-10-24.

1. M.R.Ry., I. Kumaraswami Pillai Avl., President, District Edu-
cational Council, Tanjore.
2. Rev. N.G. Ponnayya B.A., L.T., Vice-President, District Educa-
tional Council, Tanjore at Mannargudi.
3. M.R.Ry., R.M. Savur Avl., B.A., (Cantab) District Educational
Officer, Tanjore.
4. Rev. D.A. Samuel, -- -- Negapatam.
5. M.R.Ry., M.S. Ratnasami Pillai Avl., - Tirutturaipundi.
6. ,, V. Santhankrishna Chettiar Avl., Mayavaram.
7. ,, M.S. Sundararaja Kandiayar Avl., Tanjore.
8. ,, K.R.M. Singaram Chettiar Avl., Kumbakonam.
9. ,, A.V. Ramayya Naidu Garu , Pattukkottai.
10. ,, A.V. Devasirvatham Avl., Pattukkottai.
11. Rev. E. Mederlet S.C., - Tanjore.
12. Rev. S.A. Israel B.A., L.T., - Tanjore.
13. M.R.Ry., P.S. Rajappa Vija Thevar Avl., M.L.O., Tanjore.
14. ,, K. Somasundarana Nayanar Avl., Kumbakonam.
15. Mrs. P.I. Bradley, Sub assistant Inspectress, Tanjore.
16. Mrs. K. Sam Durai, B.A., L.T., Tanjore.

-----oOo-----

List of members present at the Grant-in-aid committee meeting held
on Saturday the 18th Oct. '24.

1. M.R.Ry., I. Kumaraswami Pillai Avl., President, District Educa-
tional Council, Tanjore.
2. Rev. N.G. Ponnayya B.A., L.T., Vice-President, District Educa-
tional Council, Tanjore.
3. Rev. E. Mederlet S.C., - - Tanjore.
4. M.R.Ry., M.S. Ratnasami Pillai Avl., - Tirutturaipundi.

True copy

President

Extract from the Proceedings of the Tanjore District Educational Council Tanjore

Dated 18-10-1924.

Read:—No.

XIV (3) The recommendations of the Grant-in-aid committee on the subject noted below:—

Resolution in the name of Negapatam Non-Mission aided teachers' association, soliciting sanction for enhanced rates of teaching grants to qualified teachers, for getting admission into, and of, the various grades; and the various Councils' opinions on the subject, almost favourable.

Res:— The committee's recommendations are approved.

(sd) I. Kumaraswami Pillai,
President.

(True copy)

D. Dis. 91. /24 .

Enclosure. One.

Dated 21-10-24.

Forwarded to the Government, Law (Education) Department through the Director of Public Instruction, Madras together with copies of recommendations of the other councils to whom the subject was referred for favour of opinion.

J. Kumaraswami Pillai
President.

Extract from the recommendations of the Grant-in-aid committee --

Dated 18-X-24.

Read:— IV. Resolution in the name of the Negapatam Range Non-Mission aided teacher Managers' association, soliciting sanction for enhanced rates of teaching grants to trained and untrained teachers of the various grades and the various councils' opinions on the subject almost favourable.

Res:— The following resolution is recommended ' that the scale of grants of pay applied for, especially in the case of trained teachers, is modest and may be recommended.

(True copy) (sd) I. Kumaraswami Pillai,
President.

J. Kumaraswami Pillai
President.

K.R. 22-10-24.

mai
22/10/24

Encl. to
N.D. 24 dated
21.12.24

5 (3)

Copies of the recommendations of the ^{various} other councils.

---o---

N.Dis. 66 of 24 dated 16-2-24.

Retransmitted with the information that this council has, in its resolution No. 23 dated 22-11-23, suggested that the grants may be revised as shown below towards the encouragement of aided Elementary schools.

		Trained.	Untrained.
Lower Elementary Grade	-	96	60
Higher	-----do-----	120	96
Secondary grade	-	240	120

This resolution was forwarded to the Director of Public Instruction. His views are awaited.

(sd) x x x
President, District Educational Council, Guntur.

---o---

N.Dis. 15G1/24 dated 23--2--24.

Retransmitted.

2. The rates proposed by the Teacher managers' association seems reasonable except in the case of Secondary Grade trained teachers which following the enhanced rates adopted in the other cases may be fixed at Rs. 18/- .

3. No information has been received that the Madras Educational Council is disbursing grants at the higher rates quoted.

(sd) x x x
President, District Educational Council,

---o---

Resolution No. 137/D.E.C. Coimbatore, dated 25--2--1924.

This council endorses the resolution of the Negapatam Teachers Managers' Association, and considers that an increase is necessary in the scale of teaching grants.

(sd) M.G. Arogyasami Pillai,
President.

---o---

Res. No. 8 of 23-24 /Dist.Edl.Council, Saidapet, /1--3--24.

The council recommends the following scale:--

Secondary Grade trained.	Rs. 20.
untrained.	Rs. 10.
Elementary Higher Grade trained.	Rs. 12.
untrained.	Rs. 7.
Elementary Lower Grade trained.	Rs. 8.
Untrained.	Rs. 5.

Sd/- M. Chengal Rao,
Member Presiding.

Resolution No. XI / District Educational Council, Cocanada, /dated
17-3-24.

This council agrees with the recommendation of the District
Educational Council, Tanjore regarding the revision of the scale of
teaching grants.

Sd/- G. Venkatrao,
President.

Resolution No. 32 / District Educational Council, Mangalur, / dated
31-3-24.

The increase suggested appear to be reasonable.

(sd) N. Subba Rao,
President.

Resolution No. 324 / District Edl. Council, Trinopoly, dated 15-3-24.

The council is in sympathy with the recommendations of the
Tanjore District Educational Council and the Proceedings of the -
Elementary teachers' associations, Jeyankondam, Karur and Thurayur
and will make its own recommendations to the Government in due --
course.

(sd) S.K. Devasikamani,
Vice-President.

Res. No. 84 / District Educational Council, Cuddappah, /dated 15-3-24.

This council is not in favour of any change.

(sd) B.P. Devarajalu Naidu
President.

Res. No. 14 / Dist. Educational Council, the Nilgris, /dated 2-5-24.

The proposed revision is approved.

(sd) S.J. Consalves,
Vice-President.

Resolution No. 6/Dist. Educational Council, Nellore/14-3-24.

The council is in favour of the rates proposed.

(sd) A.S. Krishna Rao,
President.

Res. No. 2 / District Educational Council, Ganjam, /17-5-24.

The council recommends scale of half the minimum rates
sanctioned in G.O.No. 14 dated 31-1-23 for the teachers of
the corresponding grades in aided schools by way of teaching
grants.

(sd) M.G. Patnaik,
Offg. President. D.E.C., Ganjam.

Res. No. 13 / Dist. Educational Council, Anantapur, /12-6-24.

The council is of opinion that the proposed rates of +
increases are quite moderate in view of the general rise in
the cost of living.

(sd) A. Upendra Rao,
Ex-Officio, President.

Res. No. 27 / Dist. Educational Council, South Arcot, /19-7-24.

This council is of opinion that the scale proposed is
reasonable and recommends the same to Government for adoption.

(sd) V. J. Samu,
President.

Res. No. 6/Dist. Edl. Council, Chittoor, / dated 27th Nov. 21.

Resolved:-

1. The Board is not in favour of different scales
for different parts of the same district.

2. The following scales are recommended for adop-
ting in schools under public management.

For Male teachers.

- | | | | |
|-----------------------|---------|--------------|------|
| 1. Trained Lower Ely. | 18-1-25 | (Biennial) | P.M. |
| 2. „ „ Higher Ely. | 25-1-40 | (Annual) | „ |
| 3. Secondary | 40-1-60 | (Annual) | „ |

Untrained elementary lower	Rs. 12. p.m.
do do Higher	Rs. 15 „
do S.S.L.C.	Rs. 20 „

For

For Woman Teachers.

Trained Ely. Lower.	20--1--30	(Annual)
,, Higher.	25--1 $\frac{1}{2}$ --50	(,,)
,, S.S.L.C.,	40--1--65	(,,)
Untrained elementary lower	-	Rs. 13.
,, Higher	-	Rs. 15.
S. S. L. C.	-	Rs. 20.

3. Aid to school teachers under private managements:-

Untrained teachers.

Elementary Lower	--	Grant Rs. 72 per year.
,, Higher	--	,, Rs. 84 ,,
S.S.L.C.,	--	,, Rs. 96 ,,,

Trained and certificated teachers :-- 50% of the minimum pay to teachers in schools under Local Boards and Municipalities.

Resolved also that Rule 16 of the Grant-in-aid Code -- may be modified by adopting 50% for decrease and 10% for increase, and by providing as an additional point of consideration of efficiency that the Higher classes contain a normal proportion of the total number of pupils in the school.

(sd) B. Munisami Naidu,

President.

-----ccOoo-----

Resolution of the Dist. Educational Council, Madura, /23-7-24.

The council is of opinion that the revision of teaching grant by way of enhancement is imperative; but the rates will depend upon the funds available.

(sd) G.J. Gomez S.J.

Vice-President in charge.

-----ccOoo-----

Res: No. 6 / Dist. Educational Council, Karnool, /31-7-24.

The proposals of the District Educational Council, Tanjore are supported with a modification in the scale concerning Elementary Lower Trained teachers, viz. from Rs. 7/- to Rs. 9/-

(sd) S.V. Narasimha Rao,

President.

-----ccOoo-----

J. K. Narayan

President,
District Educational Council,
T A N J O R E .

K.R. 22-10-24.

Mai
29.10.24

Law (Edu) dept

Extract from the notes relating to the contribution from the general revenues of the taluk board to the Edu.

The step-motherly treatment of Elementary Education by the local bodies is most astounding. If Taluk Boards cannot set apart necessary funds for maintenance and expansion, Elementary Education will remain in the same condition as it is for many years. Why should the local bodies be subsidised in preference to aided institutions? Can the grant-in-aid rules be altered in such a way as to help the more economic agency of aided institutions than the (comparatively) costly system under the local bodies? We may examine this now and see how best we can aid the aided agencies.

A.P.P.
2-10-24.

APR

The Elementary Education Conference held at Ootacamund in May 1923 passed ~~the~~ the following resolution:--

" Resolved that indigenous schools shall be developed and made eligible for aid and that the new schools to be started shall ordinarily be aided schools and when it is not possible to start aided schools in some villages, local bodies shall take steps to start their schools in such places."

The following rider to the above resolution, proposed by Mr. C.V.S. Narasimha Raju, was agreed to by the committee:--

" The necessity of entrusting the management of aided schools to village panchayats rather than to teacher-managers may be examined by the District Educational Councils."

At the Conference held in June 1923, the Rev. Mr. Maclean stated as follows:--

"Owing to pressure from Home, the policy of the Mission was to reduce the educational activities solely having an eye on the quality of the work turned out. There is no use looking to Missions alone for the expansion of elementary education. Government should persuade the local bodies also to take a great share in the expansion of elementary education. We would suggest that the Government should draw as much as they can from the local bodies and then only come to Mission bodies. However much they might be willing to do so, the Missions were not capable ~~for~~ of rendering substantial help.

The average cost of education per pupil is Rs. 5-5-0 in an aided elementary school, Rs. 9-12-0 in a Board school ~~in~~ and Rs. 10-10-0 in a Government Elementary school. In paragraph 29 - 31 of his note on 'expansion of elementary education', Mr. Moir ^{has made} the following recommendations:--

(X)

" We cannot, however, expect any rapid increase in the number of panchayats with which it would be possible to enter into such an agreement, and unless we are to be driven into relying more and more on the multiplication of costly local authority schools, we must endeavour to stimulate private enterprise. For this purpose the teaching grant is of course our main weapon. Under the rules framed under the Elementary Education Act, the assessed grants are Rs. 48 per year for an untrained teacher, Rs. 84 for a trained teacher of the lower elementary grade and Rs. 96 for a trained teacher of the higher elementary grade. These grants may be reduced by 25 per cent or increased by 50 per cent as a maximum according to the standard of efficiency. It is not to be supposed that these men manage to support themselves on the grants. In the Director of Public Instruction's opinion, they must make at least Rs. 15 to Rs. 20 a month to induce them to carry on, and this in considerable part at least comes in one shape or another from the parents. As there were 12,911 trained and 28,934 untrained teachers in aided schools in 1922-23 it is clear that very large contributions are made by the villagers in aid of these schools. I have already called attention to the heavy casualties that occur among aided schools every year.

This is an indication that the grant-in-aid, as at present assessed, plus private contributions in ~~any~~ many cases

~~in many~~ cases proves an insufficient inducement to the teacher to continue; and further, the amount spent on grants to such ephemeral schools is to a great extent money thrown away with no equivalent benefit. The teachers are generally untrained, the children receive little education and the statistics relating to these schools swell returns which give an entirely false and misleading idea of the progress actually made.

" I would therefore revise the scale of teaching grants basing it on the higher elementary teacher or recognised equivalents as most closely approaching the standard our future training institutions will aim at for teachers capable of teaching standards I to V. This grant I would fix at Rs. 120 and the lower elementary at Rs. 96. But I would reduce the possible increase to 25 per cent and utilise such special grant not for the objects vaguely described in the rules, but to stimulate enterprise in backward areas and among the poorer communities. I would not increase the assessed grant for secondary grade teachers in elementary schools. I would entirely revise the grounds on which a reduction of 25 per cent in the assessed grant can be made. It should be confined to personal inefficiency or neglect on the part of the teacher, not extended to matters beyond his control, e.g., insufficiency of funds which possibly ought really to be met by an increase in the assessed grant. But if a reduction is made in one year for personal inefficiency or neglect, another reduction should entail removal from the list of teachers eligible for grants-in-aid.

Our object must be to get rid of the unqualified teachers altogether, but this is not possible until

5
 "we can attract or turn out a larger number of qualified teachers. It may be advisable to increase the grant-in aid to Rs. 60, for untrained teachers, but, as far as possible, I would refuse to recognise any further schools opened by untrained teachers and confine them to assistants under a trained teacher, that too with a view to their future training. Our statistics may show a temporary fall in the number of schools, etc., but the elimination of the ephemeral school will set free considerable funds for a real permanent advance."

4 The present rates of teaching grants and those proposed by Mr. Moir are shown below:--

	Present rates.		Rates proposed by Mr. Moir.	
	Untrained teacher.	Trained teacher.	Untrained teacher.	Trained teacher.
Lower elementary grade	48	84	60	96
Higher elementary grade.	72	96	72	120
Secondary grade.	96	180	96	180

5 The D.P.I. to whom a reference was made on the above recommendation of Mr. Moir, has stated that an officer should be placed on special duty to work out details.

6 The Mission representatives who attended the Conference held in June 1923 stated that they would be able to assist in the expansion of elementary education if the Government bear one-half of the cost of maintenance of the schools. No accurate data are available as to the cost of maintenance of schools under the control of private agencies, and it appears desirable to call for particulars in respect of well conducted institutions under both Mission and non-Mission management.

4450 208
21-2-22 (W)

Unrevised
66 A
30-2-24

6134 (J)
+

X.

6
 2 The cost of the school with a single trained teacher for which subsidies were sanctioned in G.O. No. 1598 dated 16 th Octr. 1924, is Rs. 300 per annum (salary of teacher Rs. 228 plus contingencies Rs. 72). If the teaching grant is fixed at one-half of the above scale of expenditure, the Government will have to pay a grant of Rs. 150 per teacher. The grants recommended by Mr. Moir (Rs. 96 for a lower elementary trained teacher and Rs. 120 for a higher elementary trained teacher) do not appear to be excessive. On the 31st March 1923, there were in aided elementary schools for boys and girls, 9975 higher elementary trained teachers and 21,449 lower elementary trained teachers. The extra cost due to the payment of enhanced grants suggested by Mr. Moir will amount to Rs. 4,96,788 per annum. If, as suggested by Mr. Moir, the teaching grants in respect of untrained teachers are also raised from 48 to 60, there will be a further increased cost to Government which may be roughly estimated at Rs. 4,49,808 (37,484 x 12). It is submitted that the case of the untrained teachers may be left out of consideration for the present. The question however is whether the revision of the rates of grants will stimulate private enterprise to such an extent as to warrant the disbursement of the local board agency. That is the main point at issue.
 8 The file may be sent to (u.o.) to the D.P.I. for remarks.

(P)

(B)

Ca
29 com

The question of aided versus board schools is a most difficult one. Aided schools naturally flourish even on the present rates of grants in populous areas where there is keen demand for elementary education and where parents are ready to pay school fees. Whether aided agencies can work even on half

... I am afraid that it is true. we
cannot therefore altogether ignore
expansion though that of course
which local bodies are the the way
of charges with the obligation of
securing expansion of elementary education

... and the State to look after
elementary education. But in the
matter of progress, this principle
depends upon the local agency
and it is also more economical,
because the necessity for the State

... the State to secure expansion
elementary education. One will
have to be taken to determine
whether new schools are required
... the State to determine
the expansion of elementary education

711
cost basis in remote villages where there will be
little collected in the way of school fees is a
different matter. I presume it is not the intention
of the Minister to encourage venture schools
or teacher-manager schools. Missions are the only
private agencies, apart from these teacher-managers,
in the field. I doubt whether it will be possible
to extend elementary education at the rate
at which we want to extend it, with the aid of mission
agencies. They will have the same difficulties as
Government and local bodies viz., buildings, equipment
and even more important than all these, control and
inspection.

2. The experience all the world over is that
elementary education is best expanded through local
bodies, for the main reason that private agencies cannot
afford the expenditure needed to open schools in
sparsely populated areas covering long distances.

3. The whole question may be examined comprehensively
after we obtain the results of the intensive
survey that is now in progress. In the meanwhile the
case may be over.

31-10-24.

Expansion through Mission Agency is
not practicable unless more
liberal grants are given. I would
like to apply the suggestion of
Mr. Mair to schools newly
opened from the date of the proposal
if sanctioned. So also teacher
manager schools. There are
no doubt venture schools but
in a large percentage the



8
 Mal & useful work is done. we
 cannot therefore altogether ignore
 expansion though that is a long way.
 While local boards are the agency
 properly charged with the obligation of
 securing expansion of elementary education
 and the local boards are charged
 under the Statute to look after
 elementary education - But in the
 matter of progress, this promise
 depended largely on aided agency
 and it is also more economical,
 hence the necessity for utilizing
 this agency to secure expansion of
 elementary education. Care will
 have to be taken to supervise
 these new schools as frequently as
 possible. The Deputy Inspectors will
 be replaced by the Superintendents as far
 as possible.

After the results of the survey are known
 a Spl educational officer will have
 the Deputy to work out A, B, C, &
 then print also.

Ask D.P.D. in what stage is the survey.

Wm

9
 With reference to the Honble the Minister's query
 in the last paragraph of p 8 ante, it is submitted
 that the D.P.D. reported on 8.10.24 that the Statute
 relating to the educational survey, had not been
 received till then even for a single district; ^{also stated that}
 [The Board of Rev had given an extension of time
 to collectors in areas affected by floods, &
 the D.P.D. ^{have been asked} ~~has been asked~~ to expedite the work & that some of them have
^{instructed} ~~asked~~ to see the collectors personally with a view
 to expediting the village officers' work in the matter.
 The D.P.D. will be asked for a further report on

on 15/11/24

AP
 5/11/24
 NY
 26/11/24

6.11.24
 V.T.K.
 7.11.

M2

Please remind
 again. This is
 Santhip song in the
 arrangement of per
 vide -

Wm

(Reminder sent in letter file)



[C No 4368A] from the D.P.D. no. 2072 B-24, 25.11.24.

pp 1-7 CF

The ~~CF~~ current file contains the resolution
 of certain ^{D. E. S.} local authorities recommending the
 revision of the existing scale of teaching grants
 submitted the suggestions may be placed before
 the

the special officer if and when one is appointed
as ~~contemplated~~ in the double the minister's
note on p. 8 ante. ~~This is~~

2. The educational survey is expected to be
completed before Christmas. See p. 2 of the D.R.'s
letter in the linked file. This may be over-tell them. 4 Feb 8 A

A M VJK
11.12.12 12.12

The rates of teaching grants have
been revised at an additional ~~cost~~ annual
cost of Rs 4.30 lakhs. See para 4 of G.O.
No. 1550 L.R. of 4.9.25. No further action

seems necessary on this file. The papers
may be
Over
Recd
1752 d/10-10-15

Teaching grants - Teaching
Element Schools -
Revision of rates - papers
Recorded

AP
5/10/25
MM
8/10/25

A
9.10.25

VJK
9.10

When given for copying
When copied
When examined
When signed

192

READ AGAIN G.O. No.
192

DATED

CURRENT No.

ENCLOSURES to G. No.

ORDER OF GOVERNMENT ..

A A A A A A A

LETTER OF GOVERNMENT.

STATEMENT WITH DITTO.

PAPERS NOT FILED OF, BEING MEANT FOR DESPATCH
IN ORIGINAL.

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