

Law (1925) Department.
(Education)

Ordinary SERIES.

G.O. No. 1278

DATED 23-7-1925

[Despatch Abstract.]

Grants.

Boarding - London Mission Boarding Home, Coimbatore, -
for 1924-25 - Orders passed.

BACK PAPERS.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

FURTHER PAPERS.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

London Missionary Society.

Coimbatore.

26/May/1925

South India.

Enclosure 1.

From,

The Rev.R.Robertson, Correspondent of the London Mission Boarding Home
Coimbatore

To,

Sir A.P.Patro,
Minister for Education,

Madras.

Sir,

I have the honour to appeal to you as against a decision of the Director of Public Instruction, that the Boarding Home of which I am the Correspondent, is ineligible for grant-in-aid on behalf of the Orphans in it. As far as I have seen the papers of the other Mission Boarding Homes belonging to Protestant denominations, as a member of the Coimbatore District Educational Council, I infer that my school is conducted on exactly the same lines as the others, and they have received a grant this year while mine is declared to be ineligible. There must be very few, if any, Boarding Homes in Protestant Missions which are orphanages only in the strict sense of the term. Either pupils are admitted into orphanages who are asked to pay some part of the cost of their board and education, or orphans are admitted into Boarding Homes where pupils paying part fees are being fed and educated. In either case the result ultimately is the same, and the orphan ought not to be penalised because of the presence of another village boy also getting the benefits of education which might otherwise be denied him. I take it that it is the Orphan that the Government wish to help, not the Institution as such. In a time when both Government funds as well as Mission funds for Education are limited, it does not seem wise or just to demand the existence of two Institutions with all the extra expense involved, when one institution, properly conducted, will meet the need. I understand that the Educational and Sanitation certificates of the Boarding Home were satisfactory, the only objection was this technical one, which in my case is not different from that of other schools though they may be differently named. My policy with children who are not orphans is to demand some fee, however small, as I look upon self-respect and self-help as a real part of Education especially in the case of village and depressed classes. Is this not correct? Should the orphan be penalised on that account?

I have the honour to be

Yours most obedient servant
R. Robertson.

G.F. 22. (a)

In reply please quote
number, date and short
title.

Educational DEPARTMENT. 2/3

Received.....Registered.....

From (Name) C. Ransford, Esqr., M.A.,
(Designation) District Educational Officer,
Coimbatore and the Nilgiris
Post Box....., (Station).....
Telegraphic Address.....

To The Correspondent,
London Mission Boarding House,
Coimbatore.

R.O.C. No 330 G1/24, dated 21st May 1925.

Sir.

Ref:-N.Dis on C.No.1557 D/24 dated 11-5-25 from the
Director of Public Instruction, Madras.

Under orders of the Director of Public Instruction,

I have to inform you that no grant has been sanctioned on
behalf of your institution as it has been considered
ineligible as not being primarily an orphanage and under
G.O.No.171 Law(Education) dated 4-2-24 (copy enclosed)

I

Ransford

Y. G. N. P.

ENCLOSURES.....

SPARE COPIES.....

2. Your attention is also invited to my replies R.O.C.No. 330 Gl/24 dated 21-3-25 and 11-5-1925.

Chandrasekhar
District Educational Officer,
Coimbatore and the Nilgiris.

C.P.V.18/5

DESPATCHED
22 MAY 1925

Copy of G.O.No. 171 Law(Education) dated 4th February 1925

Order:--

The President, District Secondary Educational Board, Madras, is informed that the wording of the rules approved in G.O.No.1230 dated 4th September 1923 has been adopted from the Corresponding rules in the Code of regulations for European schools. The intention is that grants may be paid towards the boarding charges of inmates of institutions which are primarily orphanages and which make arrangements for the education of the inmates. The orphanage may itself be a school or have a school attached to it or make arrangements for its inmates attending one or more neighbouring schools which are not of necessity attached to it.

2. ~~As regards~~ The term 'Orphan' used in the rules means a child which has lost either or both of its parents.

As regards the term 'destitute' the Government have decided not to lay down any hard and fast rule, but to leave it to the District Secondary Education Boards to adopt such definition as they consider suitable with reference to the circumstances obtaining in each district. The possession of a trifling income by the parent of a child does not necessarily remove the child from the category of 'destitute'

(By order of the Government Ministry of Education)

H. Ramachandra Rao,
Secretary to Government.

/True copy/

Chandrasekhar
District Educational Officer,
Coimbatore and the Nilgiris.

C.P.V.18/5

Boarding grant to Indian orphanages.

From the correspondent, D.M. Boarding Home, Coimbatore, d. 26.5.25

CF

AS. The rules for the payment of Boarding grants to Indian orphanages are contained in G.O. No. 694 d. 17.5.23 and No. 1230 d. 4.9.23.

F + O

Removed to
Lined file

A

Under these rules, the grant may be given in aid of boarding charges to Indian orphanages and schools which provide an education suitable for Indian orphans and destitute children. On a reference received from the President, H. Sec. Edn Bd., Madras, in 1924, the Govt.

17.1 d. 4.2.24 I

initial file

stated that the intention was that grants might be paid towards the boarding charges of inmates of institutions which are primarily orphanages and which make arrangements for the education of the inmates. It would seem from the letter on p. 1 CF. that the D.P.O. has rigidly interpreted the above order and refused grant to

an institution merely because some non-orphan destitute children ~~were~~ ^{are} admitted into it, and that he has considered that an institution is not 'primarily an orphanage', on account of the presence of ~~orphan~~ non-orphan in it. It will be seen from the Director's letter on pp. 5-6 and paragraph 2 of the note on p. 7 of G.O. 171 of 4.2.24 that the above was not the intention of the Govt., but that their ~~int~~ ^{only} aim was ^{to} prevent the payment of the grant to ordinary schools which admit a few orphan children and ^(which are) ~~not~~ primarily intended for orphans. It is submitted that it would be invidious to refuse grant to an institution primarily intended for orphans, merely because a few non-orphan are admitted into it. Moreover ^{under} the rule referred to at A on p. 1 ante, the grant may be paid ^{also} on behalf of non-orphan who are destitute.

It may also be noted here that the rule in the case of Indian orphanages follows the rules in the Code of Regulations for

(I)

European schools relating ^{to} boarding grants. It is not known whether under that code boarding grants are not given in respect of non-orphan destitute children residing in orphanages and boarding houses attached to schools.

The D.P.J. may be requested to note on the points raised above and to explain the reasons why the grant was refused to the institution in question. He may also be asked to state whether there are any other institutions for which grants have been refused on similar grounds.

1.6.25

The question hinges upon the ^{primary} point. What is the criterion to be adopted in determining the character of the institutions to be brought within the scheme of boarding grants for Indian Orphanages — whether in determining whether an institution is primarily an orphanage or not, the number of orphan destitute alone should be taken into account or non-orphan destitute.

also should be included for the purpose. The Scheme is intended both for orphans & destitutes as European orphanage schemes are. Please see para. 1 & 2 of G.O. No. 694 of 17.5.23, & para. 3 of G.O. No. 1230 of 4.9.23. If the total no. of orphans and destitutes (i.e. orphan destitutes & non-orphan destitutes) forms the majority in an institution, that should be regarded primarily as an orphanage, existing mainly for the orphans & making special provision for their maintenance & education. Attention is in this connection invited to the Finance Member's note of 26.1.25 on page 21 of G.O. No. 199 of 9.2.25 where he suggested the omission for consideration of institutions in which there were less than 12 destitute orphans. He thought the Minister decided that even this limit should not be imposed. He observed "I think it is very hard on small institutions that are beginning to help the orphans. There should be no limit." In these circumstances ~~there is no~~

Probably the instructions given in para. 3 of G.O. No. 694 of 17.5.23 have given rise to some misconception. In laying down the factors to be taken into account in making recommendation for grants it was suggested that the no. of orphans in an institution & the ~~very~~ proportion of them that were destitute should, among other things, be taken

into consideration. This should not be taken to exclude from consideration non-orphan destitutes altogether. The grant is intended for orphan destitutes & non-orphan destitutes and is payable in institutions which are primarily orphanages, i.e. which are ~~for~~ mainly intended for destitutes, orphans or otherwise. Ordinarily schools which admit a few orphans incidentally are excluded as not being primarily orphanages.

The presence in ^{such} institutions of a small number of non-destitutes ~~shall~~ (whose number constitute a minority in it) should not deprive them of their claim to be ~~included~~ considered for purposes of grants. The grant is not payable in respect of the non-destitutes & in any case.

The Honble the Minister has advised ^(I) ~~for~~ inserted in the order in No. 171 of 4.2.24 the expression "institutions which are primarily orphanages" so as to exclude ordinary schools.

It is not known whether the London Mission Boarding Home, Coimbatore is primarily an orphanage with reference to the above test. If it is not, and if it has only a few orphan destitutes incidental then it is not entitled to any grant. If on the other hand the no. of destitutes, orphans & non-orphans who are

receiving free boarding, lodging & education,
is comparatively large. The Home has claims
for the grant notwithstanding the presence
of a small no. of non-destitutes in it.

The D.P.I. may be asked to state
whether the facts are whether the
principle above set out is being ~~examined~~
followed in practice or if not what other.

26/5/25
V.T.K.
u.6

D.P.I. u.0



1464 B-1
5/6/25

P.T.O.

In the first place information is requested as
to why the institution was not admitted to aid and
whether in refusing aid the principles laid down in
Chapter XI of the Grant-in-Aid Code as amended by
G.O.No.171 L.E., dated 4-2-24 were adhered to. The
institution is not primarily an orphanage according
to the conditions laid down in the G.O. quoted above.
Out of a total number of 38 inmates in 1924-25 there
were 16 orphans, of whom only 12 were orphan destitutes
within the age limit eligible for a grant. Non-orphan
destitutes have neither been shown as such in the
application nor separately recommended by the D.E.C.
The presumption that the Director has refused grant
to this institution and any other similar cases on
the ground that there were a few non-orphan destitutes
in them is not therefore correct.

2. It is also stated in the Secretariat note that
the Director appears to have interpreted the rules
rigorously and to have penalised institutions which
admitted non-orphan destitutes along with orphans by
refusing grant to them. Attention is invited to
rule 2 of Appendix V of Chapter XI of the Code. The
rules do not specifically provide for the award of
boarding grants to non-orphan destitutes. Mr. Little-
hales drew the attention of the office to this
Appendix and instructed it to confine its attention
to the destitute orphans only with reference to
Appendix V which was drawn up in the Secretariat.
The interpretation of the rules as given by the
Assistant Secretary will involve a modification of
the existing rules.

3. The analogy of European institutions is quoted
in the Secretariat note and information is requested
as to what is done in regard to non-orphan destitutes
there. The unit for purposes of boarding grants in
European



H. En 1575 B
19/6/25

p. 12 n 80 at

European schools is both the orphan and the destitute child and the grant is not called boarding grant to orphanages but a boarding grant to orphans and destitute children. Non-orphan destitutes who produce the destitution certificate from the competent authority under rule 41 of the Code of Regulations for European Schools are eligible for boarding grants in European institutions. In the case of Indian orphanages the institution is taken as the unit and the appendix prescribed under the rules does not specifically provide for non-orphan destitutes. The basis for the award of boarding grants in the two classes of institutions is thus dissimilar.

4. It is suggested that if the grant is to be given to non-orphan destitutes also the application prescribed in Appendix V should be revised as suggested below:-

Appendix V.

1. Name of orphanage or school attached to it.
2. (a) Number of orphans in it
(b) Number of non-orphan destitutes in it
(c) Total number of inmates
3. (a) Number of destitute orphans within age limit and given education
(b) Number of non-orphan destitutes within age limit and given education.
4. The educational work done by the institution
5. Accommodation provided for dormitories etc.
6. Sanitary condition of the building and its surroundings as reported by the medical officer
7. Other work done by it
8. Other sources of income
9. Net cost of maintenance (Recurring
(Non-recurring).
10. Average boarding cost per mensem for each orphan and non-orphan destitute

Station
District
Date

Name of the correspondent.

A note may be added to the application to the effect that the test applied by the District Educational Council or District Secondary Education Board in regard to destitution with reference

B
The grant in the case of Indian schools is also for orphans and destitute children - vide rule 4 on p. 10 of G.O. No. 80 of 1916

I also rule (1) of ch. XI of the

But please see rule 4 on p. 10 of G.O. No. 80 of 1916 + rule (1) of ch. XI of the

with reference to local conditions should be specified in regard to non-orphan destitutes recommended for aid.

5. The proposal to add non-orphan destitutes also to the children eligible for aid will increase the cost to Government but it is not possible to estimate the expenditure in the absence of data regarding the number of such children nor to arrive at a definite basis for award.

6. I have dealt with the various issues raised in the Secretariat note and I am also addressing Government officially with reference to para 2 of G.O. No. 199 L.E dated 9-2-25. I shall also deal with Appendix V therein. The issues raised have arisen out of a particular case and I see no grounds for upholding the appeal from the London Mission Boarding House, Coimbatore, which is primarily a boarding house and not an orphanage. There is only one other point that I may mention with regard to the Assistant Secretary's remarks on page 4 of the Secretariat note. No orphanage per se was ever refused grants whatever its strength, and during 1924-25 there were as many as 22 cases which received grants though their strength varied from 1 to 12.

Recd. on 20/6

17-6-25

Lawrence

The Director has explained the whole position regarding boarding grants in his note above. It will be seen that, in the case of European schools, the boarding grant is paid to both orphans and destitute children, that the intention was to

B on p. 8 ante

follow a similar procedure in the case of Indian schools will be clear from the amendments to the Grant-in-Aid code on p. 10 of G.O. 1230 & 4.9.22 which refer to orphans as well as destitute children. But Appendix V on p. 12 of that G.O. referred specifically to orphans alone and this appears to have been the cause of the difficulty. It is submitted that Appendix V may be revised as suggested by the D.P.J. in para above so as to make the position clear. The D.P.J. is addressing the Govt. officially in this matter and this may be

awaited. ~~He~~ The whole scheme of grants for Indian orphans was designed to make similar treatment to Europeans in this matter. Unfortunately a difference has been perpetuated in actual working.

2. As regards the specific case of the London Mission Boarding Home, Coimbatore, attention is invited to portion A on p. 7 ante and C on p. 9 ante. For order whether the appeal may be negatived. ~~He~~ The D.P.J. has rejected this institution as it is only a boarding home for orphans. 3. The file may be circulated to M₂.

CVV
20.6.25
20/6/25
M₂

As far as the interpretation goes, "primarily", the decision of the D.P.J. is correct in the case, but the facts seem to indicate (in the letter) that in similar cases, where it was a boarding house for orphans & destitute children and

Paragraph 6 p. 9 ante

Paragraph 6 p. 9 ante

p. 1 ante
The D.P.J.'s recommendation as regards this general institution may be accepted
2-6

also admitted, grants were allowed. On this matter there is no information - The institution may not be primarily an orphanage but if orphans & destitutes are in a large number, to that extent an aid is said to have been given as alluded to in the letter. D.P.J. may obtain information from D.P.J. in this allegation.

2. The Appendix V should be altered to include destitute children.

24/6-25

Paragraph 1 of M₂'s note above.

A draft no. note to the D.P.J. is submitted.

2. Paragraph 2 of M₂'s note the official communication

from the D.P.J. may be awaited. In the meanwhile the decision of Govt. may be communicated to the D.P.J. and he may be asked to send up proposals to amend Appendix V of chapter XI of the Grant-in-Aid code. It will then be easy for Govt. to pass orders in this regard. This point also has been embodied in the no. note.



1464 B-2
25.6.25
D.P.J.
27.6.25

CVV
25.6.25
25.6



Lawley

Boarding grant - London Mission

Boarding Home, Coimbatore - correspondence

ending with the D.P.I.'s no. N. 1557 D/24

of 17.6.25 -

The Director says that he sees no grounds for upholding the appeal from the Home to the institution is primarily a boarding house and not an orphanage. He also reports that, out of a total number of 38 inmates ^(in the Home) in 1924-25, there were 16 orphans of whom only 12 were orphan destitutes within the age limit eligible for the grant. It is however alleged by the correspondent of the Home that his school is conducted exactly on the same lines as other Mission Boarding Homes belonging to Protestant denominations, but that, while the latter have received the grant, his school has been declared to be ineligible. The D.P.I. has not furnished information on this point. It may be requested to obtain from the D.E.O. and furnish definite information as to whether similar

Wp. 7-9 Nf.

'C' on p. 9 NF

A on p. 7 NF

A on p. 1 NF

similar institutions, which were not primarily orphanages but which had a large number of orphans and destitutes as ~~in~~ inmates, ^{have} ~~had~~ been given boarding grants.

2. The Govt. have decided that the grant should be paid to non-orphan, as well as orphan, destitute children, and that Appendix V to chapter XI of the grant-in-Aid Code (approved in G.O. 1230 of 4-9-23) should be amended in this regard. The Director may be requested ^{to send up} ^{necessary} ^{official} proposals to the Govt. for this purpose.

23.6.25

25.6.25

V.T.F. 23.6

D.P. 1 u.o

Law (En) No. 1464 B.2. 25.6.25

P.T.O.

U.O. Reply No. 1557 D/24 D/57-25

In regard to para 1 of the Secretariat note only three institutions in Coimbatore district which are primarily orphanages were given boarding grants in 1924-25. These were---

- (1) St. Michael's Orphanage, Coimbatore, where out of a total of 91 inmates 87 were destitute orphans;
- (2) C.S.M. Orphanage, Coimbatore, where 22 out of 26 were destitute orphans; and
- (3) The Wesleyan Mission Orphanage and Boarding School, Dharapuram, with a total of 155 inmates of whom 40 were orphans and 37 destitute orphans.

2. As regards para 2 of the Secretariat note I have addressed Government officially in my letter R.C. No. 1557 D/24 dated 26-6-1925. I shall consider separately whether in the light of the unofficial references made to me any modifications in my recommendations to Government are required.

6/7/25

Law (En)

Of the three institutions referred to in paragraph 1 of the above note, the first two ~~had~~ nearly 90 per cent of their inmates as destitute orphans. In the case of the last, only 37 out of a total of 155 (i.e., ^{24 per cent} of the total no.) were destitute orphans. It will be seen from portion marked A on p. 7 ^{ante}, that the London Mission Boarding Home, Coimbatore, had in the same year

pp. 12-13 ante

(It is not clear whether the number 40 includes the no. 37 shown as destitute orphans) - probably so.

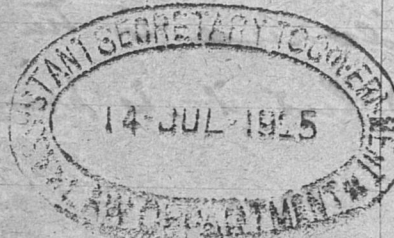


22 1736 B 8.7.25

M.E.V.V.

(But by Dec. 1927.)

$\frac{37}{155} \times 100 = 23.87$



19

15

38 inmates out of which 12 (i.e., ^(32 per cent) $\frac{12}{38} \times 100 = 31.57 \approx 32$ of the total) were orphan destitutes. It would thus seem that this institution should also have been ^{(treated like N. (3) on p. 14 ante and)} given a grant.

The D.P.J., however, differentiates between these two institutions by stating that the former is "primarily a boarding house", and the latter "primarily an orphanage" though the latter is ^{actually} named an "orphanage and boarding school".

2. The file may be circulated to M₂ with reference to his note on M. 10-11 ante.

cvv
12.7.25

Q
14.7.25

V.T.K.
20.7
M₂

I am unable to fill the fine distinction drawn in the case.

It seems to me that the D.P.J. is passing the grants on influenced largely by the kind of children & destitute orphan children who are not in his mind in mind & the kind in appeal is V. and must be amended.

The management has a grievance in the case. It is not established but it is primarily a boarding school. There are larger for Centals & than orphans destitute - no fees are asked the charges in the institution - I think the



16 / 13
20

Manual grant shall be held to be entitled to the grant under orphan destitute -

21/5.25



The D.P.J. may be asked to pay a boarding grant to the Home for 1924-25 in respect of the eligible orphan destitute in it during that year, the cost being met out of the current year's provision for the grant. The eligibility of the Home for the grant in 1925-26 may be ^(left to be) determined with reference to the rules proposed to be laid down.

A draft order is

subd.
cvv
21.7.25

Q
22.7.25

V.T.K.
23.7

Date.	Initials.
-------	-----------

24.7.25

24/7 22

•

•

Answer

....., dated

?? ?? ?? ??----- ?

C. No. 1464 Petition of 26.5.25, from the correspondent, From the _____, No. _____, dated _____ 192 _____.

London Mission Boarding Home, Combarua,
for payment of boarding grants to the Home

[illegible]

ORDER.

No. 1278, dated 23-7-1925.

mis

The Govt. consider that the London Mission Boarding Home, Coimbatore, should be given a boarding grant for the year 1924-25 in respect of the eligible orphan destitutes in the Home during that year. The D.P.S. is requested to award the grant to the Home, the expenditure being met from the provision made in the current year's budget for boarding grants to Indian

orphanages.

2. The correspondent
of the London Mission
Boarding Home, Coimbatore,
is referred to the D.P.J. for
orders on his petition
read above.

cov
21.7.25

Q
22.7.25

V.T.K.
23.7

DESPATCHED

20

44 JUL 1925 49

The D.P.J. (P. 50)
.. correspondent, L.M.
Boarding Home,
Coimbatore (P + para
graph 2 of order only)

When given for copying
When copied
When examined
When signed

182

15

READ AGAIN G.O. No.
192 .

DATED

CURRENT No.

ENCLOSURES TO G. No.

ORDER OF GOVERNMENT ..

A A A A A A A

LETTER OF GOVERNMENT.

STATEMENT WITH DITTO.

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