

Law (1921) Department.
(Education)

Ordinary SERIES.

G.O. No. 1404

DATED 26-9-21

INDEXED

[Despatch Abstract.]

Legislative Council Meeting: August 1921.

Resolution ; Provision^{ing} of the Staff of Headmasters
in Local fund and Municipal Schools - Notes Recorded.

BACK PAPERS.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

FURTHER PAPERS.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

L. & M. (iv) 9-500-4-3-21.

LEGISLATIVE COUNCIL OFFICE.



Edu 3383 A
20.7.21.

Resolutions on matters of General Public Interest.

SUBJECT.—No. *78*

for the meeting of the Legislative

Council to be held on the

192 .

SUBMITTED that two copies of this Resolution may be forwarded to the
Law (Edu) Department with reference to Nos. (1) and (4) of the
rules regulating Secretariat procedure in dealing with these Resolutions in the
Legislative Council. The Resolution has been admitted.

U.O. No. 1833-3, dated 19-7-21

To

The *Law (Education)* Department

Council Office,
6th July 1921.

Resolution.

Rai Bahadur T.M. Narasimhachari.

THE LAW (EDUCATION) DEPARTMENT.
THE LOCAL SELF-GOVERNMENT DEPARTMENT.

78. That this Council recommends to the Government that the headmasters of all local fund and municipal high schools in the Presidency may be provincialised and to meet the extra cost ~~that may be~~ ^{that} involved, ~~many~~, the number of the inspectors and sub-assistant inspectors of schools may be reduced.

as follows -

After discussing the recommendation of the Local Municipal Conference regarding the formation of a central cadre of senior primary school headmasters for the Presidency, the conclusion that the Government should take the following steps -
(a) until the District Committee has been recommended by the Government as a trial.

(b) the Committee of the District Councils should be constituted to consider the recommendation of the District Committee.

Law (Ed?) Dept

The proposal to provincialize the ^{local fund and municipal} Staff of headmasters of high schools emanated from the local + municipal conference held in 1920. This conference passed a resolution in the following terms:

"Resolved that a provincial service be constituted of headmasters of high schools subject to the same conditions as regards control, postings + transfers as in the ^{case of} medical officers?"

But the Financial Relations Committee which met subsequently decided as follows:-

"After discussing the recommendation of the local + municipal conference regarding the formation of a Provincial cadre of secondary school headmasters, we have arrived at the conclusion that the question of giving effect to it should be deferred as

(a) until the District service scheme (recommended by it) has had a trial

(b) the Committee of the Madras University has reported on the suggestion of the Calcutta University Commission to constitute a Presidency Board of

p. 30 of Book put up.

removed

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p. 19 of the Report-

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M

of Intermediate & Secondary education
and to disassociate Intermediate from
University education;

(c) the orders of Govt have been received
on the report of the Committee referred
~~and~~ to in (b)!

2. The Senate has since reported on
the recommendations of the Calcutta
University Commission. ~~that~~ That
body has decided by a large majority
that a Board of Intermediate & Secondary
education is not necessary for this
Presidency. The report of the Senate
is separately under consideration.
Presumably the question of provin-
cialization ~~needs to be~~ of the staff
of headmasters of Board & municipi-
pal high schools need be considered
only if the Board of Intermediate
& Secondary education is ^(to be) established

^(it is for the L.S.S. to consider)
In the meanwhile, the District Service
Scheme recommended by ~~by~~ the
Financial Relations Committee, ~~may~~
~~be given a trial. This, however,~~
~~is not to be done.~~ The remarks
of that Dept^l may be invited w.
3. The M.D.C suggests that the extra
cost of provincialising the staff of

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headmasters of high schools should be met by a reduction in the number of Inspectors & Sub assistant Inspectors. This suggestion cannot be accepted. The need for an ^{increased} ~~adequate~~ staff of ~~inspectors~~ ^{inspecting officers} has ^(with the increase in the no. of schools, annually) long been felt & there are proposals before Govt for increasing the ~~the~~ present number of inspectors & sub assistant inspectors.

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ESⁿ no. 3383A-1
28.7.21.

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Ref
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Orders have not yet issued on the recommendation of the F.R.C. for the creation of District Secondary Edⁿ. Committees. ~~the following~~ ~~subject~~ ~~was~~ ~~submitted~~ All district boards and mun. Councils which maintained secondary schools were (XII) requested in memo. 8753-12 d 23.11.20 to report whether they were prepared to adopt the suggestion made by the F.R.C. A note on the replies received up to the 27th June 1921 was submitted to the Secretary and the Secretary sent the case to the Inspector of M.C.s & Local Boards for remarks on the 14th July. The file has

See 2 dist 1204
2 Councils
* Replies received since have been kept back in the office pending the return of the main file.

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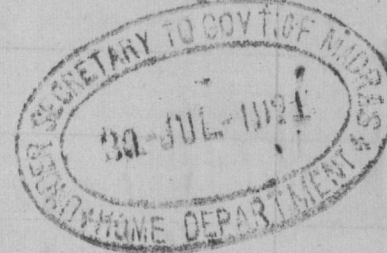
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Law (Ed.) Dyer

The remarks of the DOD may be invited prior to circulation.

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P.T.O.

U.O. Reply No.

The resolution is really two resolutions in one. The first resolution recommends the provincialisation of headmasters of local fund and municipal high schools. The second resolution presumes that additional cost will be involved by this provincialisation and suggests a method of meeting this additional cost.

I think these two resolutions should be debated entirely separately. There is no reason why headmasters should not be provincialised without any extra cost being involved, although it is desirable that their prospects should be better than they are at present ~~and this involve~~ ^{and this involve} additional cost. If, however, the additional cost is to be met by reduction in the number of Sub Assistant Inspectors the proposal is illogical. Headmasters of High schools are busy with secondary education. Sub Assistant Inspectors of schools are busy with elementary education and ~~that~~ part of the proposal is to decrease the efficiency of elementary education in order to increase the emoluments of teachers of secondary schools.

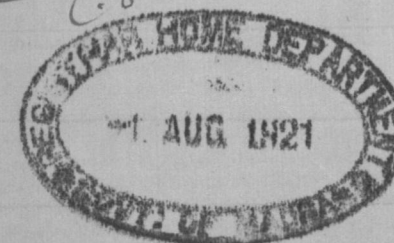
I was present at the Local and Municipal Conference held in 1920 and the resolution for provincialisation came from the local bodies themselves and it has my support.

I see no reason why this part of the resolution should not be accepted. There appears to be to me

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to me no reason for delaying a consideration of this until a District service scheme has had a trial. In the smaller or more out of the way districts there may probably be only one or two secondary schools headmasters and one of the objects of the scheme of provincialisation, viz., the possibilities of transfer, ~~there first~~ of headmasters when the local body is convinced that a transfer is desirable, cannot be given effect to in a ^{small} district scheme. A District service scheme would be admirable for assistant masters who would be many, but a provincial scheme is desirable for headmasters who are few in any single district.

Handwritten signature and date
1891

Law (Ed.) Dept.

Submitted for orders.

2. Several ~~memorials~~ ^{memorials} were received last year from Assistant masters in high schools protesting against the provincialization of the staff of headmasters alone on the grounds that it will create discord among the graduate teachers of the school and that it will ^{give rise to} ~~create~~ a disagreeable distinction of Superior + Inferior service among schoolmasters. The memorialists prayed for the provincialization of both headmasters + assistants (ah any

Handwritten note: tied together & placed below.



any rate of L. T. Assistant).

3. If the question of provincialization should be further proceeded with, the remarks of the L.S.G. & the Finance Dept. may be invited to. But this will involve time. He may probably for the purpose of the resolution say that, in view of the resolution of the Finance Relations Committee in this matter, the whole question will have to be considered carefully & that this will be done. In any case it may be clearly stated that for the reasons given in the office note on p. 5 above & by the D.P.D. on p. 7 supra, the reduction proposed ~~can~~ in the inspecting staff cannot be accepted. Perhaps the M.L.C. will withdraw the resolution.

Write to Mr. [unclear] to have the statistics relating to the increase of schools & pupils within the last five years - the enrolment ~~has~~ already entered in the file relating to increase of inspecting staff.

(In order to know who will take charge of the Re. B. CR)

(In order to know who will take charge of the Re. B. CR) ... of the question of provincialization ... remarks of the L.S.G. & the Finance Dept. ... involve time. He may probably for the purpose of the resolution say that, in view of the resolution of the Finance Relations Committee in this matter, the whole question will have to be considered carefully & that this will be done. In any case it may be clearly stated that for the reasons given in the office note on p. 5 above & by the D.P.D. on p. 7 supra, the reduction proposed in the inspecting staff cannot be accepted. Perhaps the M.L.C. will withdraw the resolution.

Agree with the L.S.G. Secretary's
views & amend on page 6.

M. 4.8.21

66



The figures required by M₃ are given below:

High School		Middle Schools	Total
(Schools having standard higher than the fifth third.)			
No. of schools - Strength		No. of schools - Strength	No. of schools - Strength
1915-1916	171 - 96,827	169 - 33,526	340 - 130,353
1916-1917	176 - 102,283	169 - 33,858	345 - 136,141
1917-1918	184 - 106,470	171 - 33,836	355 - 140,306
1918-1919	203 - 109,581	215 - 33,696	418 - 143,277
1919-1920	215 - 114,556	212 - 34,366	427 - 148,922

(The figures relate to all schools - Govt, Local Fund, Municipal and Aided)

(Pub. Inst. Report for 1920-21 not received). 2. Figures for 1920-21 are not yet available.

P. 9028 10.8.20. (F)

* 100 middle schools were dereloped into high school.

Subsidies were distributed last year among local bodies for the opening of 19 high schools and 39 middle schools.

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(Separate figures for local schools & middle schools alone are being collected & will be submitted presently)

To be added to
file relating to
Resolution No. 66

Board + Mun. Secondary schools

	High School		Middle School		Total
	No. of Schools.	Strength	No. of Schools.	Strength.	No. of Schools
1915-16	32	15,242	53	9617	85-24,859
1916-17	34	16,292	52	9445	86-25,737
1917-18	40	18,192	52	9006	92-27,198
1918-19	56	21,480	88	9516	144-30,996
1919-20	57	21,969	84	10,423	141-32,392

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Mr. A. Ramaswami
Mudr.
At the
Council Secy

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1948 10-10-48

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1948 10-10-48

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12

Extract from the proceedings of the
Council relating to this resolution.

Provincialization of headmasters of local and municipal high schools,

"66. That this Council recommends to the Government that the headmasters of all local fund and municipal high schools in the Presidency may be provincialized and that, to meet the extra cost that may be involved, the number of the inspectors and sub-assistant inspectors of Schools may be reduced."

Shri Bahadur T. M. NARASIMHA ACHARLU :—"Sir, I move this resolution with a view to making the services of headmasters in the local fund and municipal high schools attractive and profitable. At present the headmasters of the municipal and local fund high schools have not got much attraction for the post. Their salary is inadequate. They have not got the prospect of getting pension though they may have the advantage of the provident fund. I believe there is the advantage of this provident fund in Government service also. The consequence is that when we want good, experienced headmasters for the municipal and local fund schools we are not able to get proper men, and necessarily therefore there is no efficient management of the school nor is there proper instruction. Added to this, there is, so to say, the Government competition with the local fund and

PROVINCIALIZATION OF HEADMASTERS OF LOCAL AND MUNICIPAL
HIGH SCHOOLS.

[Rai Bahadur T. M. Narasimhachariu.] [6th August 1921]

municipal schools. The Government have their own schools and colleges. They have their Inspectors, Assistant Inspectors, Sub-Assistant Inspectors, supervisors and so forth and a lot of other Educational officers. They are given very good pay. The best men are attracted to the Government service, not only to the Educational Department but to other parts of the Government service as well. I may assure the House, through you, Sir, that the men that we get for the local fund service are not the very best [simply because their position is not attractive. And you know, Sir, the administration of the school and the instruction imparted in it, greatly depend upon the headmaster. It depends upon his cleverness in the management, his cleverness in imparting instruction and in his capacity to supervise the work of those who teach under him. And in order to do this, my aim is that these headmasters should be provincialized. In that case, Government will be given the power of organizing this cadre of headmasters and they will have the power of appointing these headmasters according to their qualifications, according to their service and according to other points for consideration.

"In return for this we will get for the local and municipal service better sort men as headmasters. At present the local boards and municipal councils have the absolute power of appointing and dismissing the headmasters. If the services want to have better men we must forego the power of appointment in favour of the Government and in return for that we ask for better men. This we do for the sake of education in the mufassal, for the sake of obtaining better education for our children in the mufassal. Secondly I think this is a proposition which I make bold to move in this Council in the hope that the prospects of these headmasters will be made better.

"Again it may be asked how are we going to meet the cost? The answer to that I have made plain in the resolution itself. You know, Sir, that the number of Inspectors of Schools has been considerably increased and you know also that there are many Sub-Assistant Inspectors of Schools with perhaps the prospect of an increase in that cadre also. I venture to submit that there is no good of increasing the supervising staff. What are they to supervise if the material which they ought to supervise is not properly brought up by proper headmasters? The very first object of the Government is to provide education and to provide education you must give good teachers and also good headmasters. If you want to do the work satisfactorily you must have a very good headmaster and if you want to attain that object it should be done even by decreasing the number of inspecting staff. I have already submitted to this House during the time of the budget that the increase in the inspecting staff does no good. On the other hand it is a great impediment, though it must to a certain extent be good to supervise. I think too much supervision often produces worry and consequent dejection in the staff. Therefore it is not wise policy to increase the number of inspectors of Schools. I therefore submit that this increase might be put a stop to and the present number may be reduced, and the money that you can get thereby may be utilized for provincialization of the headmasters. No doubt what I claim will not be satisfactory to all the teachers, because I have heard complaints from other teachers that mere provincialization of headmasters will not do good, but that the prospects of the former must also be taken into account. But what I submit is that it is the first point which we should gain first. If the provincialization of headmasters is gained, then the pay and prospects of other teachers will be taken up next. To ask for everything at once means that we will get nothing and it is with that idea that I have confined myself to the provincialization of the headmasters of schools and not the idea of excluding others. I hope however that they may also be brought

6th August 1921.] [Rai Bahadur T. M. Narasimhaacharlu.]

into that cadre. I submit no doubt that this matter has engaged the attention of the conference that was held some time ago and it was also considered by the Financial Relations Committee and though they have considered it they have not yet given this shape to their deliberations. It was said as the last result of their consideration that provincialization of the staff in the whole presidency is not a possible thing but that there may be a district arrangement, a sort of districtization I would call it, of headmasters of local and municipal high schools. I thought that it would not meet the requirements of the case, and consequently venture to move this resolution for the acceptance of this House."

Mr. ELLAPPA CHETTIYAR :—" I second it."

Rao Bahadur T. BALAJI RAO NAYDU :—" I rise to oppose this motion. As it is, I do not think the headmasters of the board schools are quite under the control of the local boards and municipalities. They are inclined pay to more attention to the inspecting staff. The rules I expect are going to be amended no doubt but we will see to that later on. But so far as the number of board schools under the management of Government are concerned they are, I think, very few when compared with those which are under the management of the local boards. Further I do not think for a moment that our headmasters of local and municipal high schools are in any way inferior to those of Government schools. Private schools are producing as good results and even better results than some Government high schools. There are a number of board schools and completed secondary schools in each district and I think it is convenient for local bodies, if it is necessary, to transfer teachers from one place to another if they are not working properly. I am not in favour of provincializing their services and placing them under the direct control of Government."

The Rev. W. MESTON :—" Mr. President, I beg to oppose this resolution and I do so both because of the end recommended and of the means proposed for its realization. The end which is sought for is really a surrender of the powers of self-government which local bodies possess at present and surely what is especially required at the present moment is not a surrender but a development of local and of private effort. To give effect to this resolution would be to open these schools of officialization and from the point of view of those who believe in the importance of local self-government would be a distinct misfortune. As regards the means proposed, no one who has intimate acquaintance with schools and their working but has watched with gratitude the growth and development of the inspectorate in recent years. The scheme of the present Director which has been sanctioned provides practically one inspector for each district, and the beneficent effect of this is keenly appreciated by all who realize what the inspectorate stands for. Inspection no longer means mere criticism, it means the inspiration of the teaching staff, the giving of hints to those who are much in need of them, and an encouragement in work and method which is of the greatest value. After a forward step like this has been taken the resolution asks us to take a step back. Whether it be looked at from the point of view of self-government or of education then, I trust that this resolution will not commend itself to the Council."

Mr. T. A. RAMALINGAM CHETTIYAR :—" I also rise to oppose this motion. The learned mover of this resolution referred to the fact that provincialization of some of the officers under local boards was accepted by the Local and Municipal Conference. This was accepted merely on the ground of financial exigencies. The Financial Relations Committee, when they considered this question decided that

[Mr. T. A. Ramalidgam Chettiyar.] [6th August 1921.]

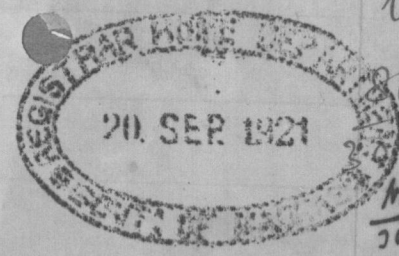
provincialization of head masters should not be given effect to. They thought what little liberty and freedom there was in these local board and municipal high schools would be lost by putting these men under the direct control of Government. After considering all things they recommended that a district secondary education committee who represented all the public bodies in the district might arrange for the supply of better men. That is what the Financial Relations Committee recommended but it has not yet been given effect to. The Government have still to consider in what way effect can be given to the recommendations of the Financial Relations Committee and it will be too early to put forward this idea at the present moment. Not only this; we have been asking Government for financial and definite proposals have been made by the Financial Relations Committee that some definite proportion of expenditure on secondary schools should be borne by the Government. Government have not agreed to this that question we first want to be settled. With these few words I oppose the resolution and ask others also to oppose it."

Rai Bahadur T. M. NARASIMHACHARLU :—"Considering the strength of the feeling against this resolution, I beg leave to withdraw this resolution, Sir."

The resolution was by leave withdrawn.

V. G.

Law (Edr.)



Law (Edr.) No 3383 A-3
3.9.21
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L.S. No. 18393-1
17.9.21
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Legislative Council
meeting
August 1921
Recd

Provincialisation
of the staff of headmasters
in local funds main-
cipal schools —
notes recorded

Please see pages 12 to 15 supra. No
resolution was withdrawn. No fur-
ther action seems to be necessary. The
file may be recorded after perusal
by L.S. G.

OK
1.9.21

LSG No

29.21

The case may be returned to Law
after perusal.

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Law (Edr.) No

OK
14.9.21

Law (Edr.) No

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