

Government of Madras
LAW (EDUCATION) DEPARTMENT

G.O. No. 28, 5th January 1921

Committee

Text-Book Committee—Report quinquennial ending 31st March 1920—Recorded.

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Government of Madras
LAW (EDUCATION) DEPARTMENT

G.O. No. 28, 5th January 1921

Committee

Text-Book Committee—Report quinquennial ending 31st March 1920—Recorded.

READ—the following paper :—

Letter—from Hon'ble Mr. R. G. GRIEVE, M.A., Acting Director of Public Instruction.

To—the Secretary to Government, Home (Education) Department.

Dated—the 9th September 1920.

No.—N. Ref. on C. 9185.

I have the honour to submit herewith the report on the operations of the Text-Book Committee during the five years from 1st April 1915 to the 31st March 1920 and to request that Government may be pleased to print if approved the revised rules for the working of the Text-Book Committee submitted in this office letter R.C. No. 4800/1919, dated 6th August 1920, to the report instead of the old rules submitted by the Secretary.

ENCLOSURES

(i)

Letter—from F. W. HENDERSON, Esq., Secretary to the Text-Book Committee, Madras.

To—the President, Text-Book Committee, Madras.

Dated—the 26th August 1920.

I have the honour to submit herewith a draft report on the operations of the Madras Text-Book Committee for the five years (1st April 1915 to 31st March 1920).

On the previous occasion when such a report was sent out the report was submitted to a meeting of the committee and by them adopted.

(ii)

Report on the operations of the Madras Text-Book Committee during the five years from 1st April 1915 to 31st March 1920.

1. The committee on the 1st April 1915 consisted of twenty-five members under the presidency of the Hon'ble Mr. J. H. Stone, Director of Public Instruction. The members were distributed among the various sub-committees as under :—

English.

Rev W. Meston (Chairman).

H. Champion, Esq.

A. H. Davey, Esq.

E. W. Green, Esq.

F. W. Henderson, Esq.

R. W. Ross, Esq.

M.R.Ry. S. Mangesh Rao Avargal.

Mathematics.

M.R.Ry. B. Hanumantha Rao

Avargal (Chairman).

R. Littlehales, Esq.

W. Erlam Smith.

Rev. A. Moffat.

M.R.Ry. P. T. Srinivasa Ayyangar

Avargal.

History and Geography.

E. W. Green, Esq. (Chairman).

H. Champion, Esq.

F. W. Henderson, Esq.

Rev. W. Meston.

M.R.Ry. P. T. Subrahmanya Ayyar.

<i>Tamil.</i>	
M.R.Ry. A. C. Pranatharthihara Ayyar (Chairman).	M.R.Ry. M. Rangachariyar Avargal.
M.R.Ry. S. Bhavanandam Pillai Avargal.	" P. T. Srinivasa Ayyangar Avargal.
M.R.Ry. Hanumantha Rao Avargal.	" T. S. Subrahmanya Ayyar Avargal.
<i>Telugu.</i>	
R. W. Ross, Esq.	M.R.Ry. M. Rangachariyar Avargal.
M.R.Ry. Appa Rao Pantulu Garu.	" V. Subba Rao Pantulu Garu.
" Jayanti Ramayya Pantulu Garu.	
<i>Kanarese.</i>	
M.R.Ry. S. Mangesh Rao Avargal.	M.R.Ry. M. Rangachariyar Avargal.
" H. Narayana Rao Avargal.	
<i>Malayalam.</i>	
M.R.Ry. M. Krishnan Avargal.	M.R.Ry. Joseph Muliyl Avargal.
<i>Hindustani, Arabic and Persian.</i>	
C. Abdur Rahman Sahib (Chairman).	Yakub Husain Sait Khan Bahadur.
Mir Haidar Ali Sahib (co-opted member).	
<i>Sanskrit.</i>	
M.R.Ry. Rangachariyar Avargal (Chairman).	M.R.Ry. P. T. Srinivasa Ayyangar Avargal.
M.R.Ry. M. Krishnan Avargal.	
<i>Latin and Greek.</i>	
E. W. Green, Esq.	Rev. W. Meston.
F. W. Henderson, Esq.	
<i>French and German.</i>	
W. E. Smith, Esq.	F. W. Henderson, Esq.
<i>Physical and Natural Science.</i>	
W. E. Smith, Esq.	Rev. A. Moffat.
H. O. Kershaw, Esq.	M.R.Ry. H. Narayana Rao Avargal.
R. Littlehales, Esq.	
<i>Kindergarten, Teaching, etc.</i>	
Rev. W. Meston.	M.R.Ry. T. S. Subrahmanya Ayyar Avargal.
R. W. Ross, Esq.	
<i>Commercial.</i>	
M.R.Ry. B. Hanumantha Rao Avargal.	M.R.Ry. S. Vaidyanatha Ayyar Avargal.
M.R.Ry. V. Kalyanarama Ayyar Avargal.	

2. *Changes took place which were notified as follows:*—Proceedings R. C. No. 2934/15 of the 6th May 1915, appointing to the committee (1) Dr. Simonson during the absence of Mr. W. E. Smith or until further orders, (2) The Rev. H. J. Quinn, s.j., in the place of the Rev. J. D. W. Swell, s.j., deceased, and (3) Mr. C. Ransford in the place of Mr. Moffat resigned.

Proceedings R. C. No. 2984/15 of the 27th August, appointing (1) Mr. Yates in the place of Mr. Henderson resigned, (2) Mr. L. T. Anantanarayana Sastri in the place of Mr. S. Vaidyanatha Ayyar deceased.

No. 8569 of 1915 appointing Khwajah Khan Sahib Bahadur to the committee in the place of Abdur Rahman Sahib transferred to foreign service.

No. 8569 of 1915 appointing M.R.Ry. Narasimharoyudu Garu to the committee in the place of M.R.Ry. Appa Rao Garu deceased.

No. 2488 of 8th November 1916 appointing Mr. Ratnasabhapati Pillai and Mr. Venkatarama Ayyar, members of the committee.

No. 2488 of 18th October 1917, appointing Miss De la Hay, Miss McDougall, Miss Mcleod, Miss Sampson, Mr. A. Rama Rao, Mr. K. Chinna Thambi Pillai, Mr. T. Chelvakavara Mudaliyar, Mr. Sherriffs, Mr. Arputhaswami Udaiyar and Mr. S. Subba Rao, members of the committee.

No. 2488 of 22nd November 1916 appointing Mr. Cross a member of the committee.

No. 2488 of 12th November 1917 appointing Mr. S. Anavartavinayaham Pillai a member of the committee in the place of Miss Sampson resigned.

No. 2204 of 14th March 1918 accepting the resignation of the Rev. W. Meston as Secretary to the Text-Book Committee and appointing in succession to him Mr. W. Rao Sherriffs already a member of the Text-Book Committee.

No. 7303 of 17th September 1918 appointing Mr. Sayana Sastri, Teachers' College, Saidapet, an additional member of the Telugu section of the Text-Book Committee.

3. *Members of the Text-Book Committee as appropriated to the several sub-committees on 31st March 1920.*—

<i>English.</i>	
Rev. W. Meston (Chairman).	Miss Myers.
H. Champion, Esq.	F. W. Henderson, Esq.
Rev. Father Quinn.	M.R.Ry. S. E. Ranganathan Avargal.
J. A. Yates, Esq.	" T. V. Sivakumara Sastri Avargal.
<i>History and Geography.</i>	
H. Champion, Esq. (Chairman).	M.R.Ry. T. S. Subrahmanya Ayyar Avargal.
J. A. Yates, Esq.	" S. Lakshmana Ayyar Avargal.
Rev. Father Quinn.	Miss Alice Sergeant.
Rev. W. Meston.	
<i>Mathematics.</i>	
M.R.Ry. P. V. Seshu Ayyar Avargal (Chairman).	M.R.Ry. T. K. Venkatarama Ayyar Avargal.
M.R.Ry. P. Chinna Thambi Pillai Avargal.	" K. R. Ramaswami Ayyangar Avargal.
<i>Commercial Subjects.</i>	
M.R.Ry. M. K. Dandekar Avargal (Chairman).	M.R.Ry. L. T. Anantanarayana Sastri Avargal.
<i>Physical and Natural Science.</i>	
M.R.Ry. Rao Bahadur Ramunni Menon Avargal (Chairman).	M.R.Ry. Y. Narasimhan Garu.
M.R.Ry. Parthasarathi Ayyangar Avargal.	" M. C. S. Anantapadmanabha Rao Avargal.
<i>Kindergarten, Drawing and Teaching.</i>	
Mrs. Drysdale (Chairman).	Mr. C. R. Poretti.
Miss C. Gordon.	
<i>Tamil.</i>	
M.R.Ry. Rao Bahadur A. C. Pranatharthihara Ayyar Avargal (Chairman).	M.R.Ry. S. Anavartavinayaham Pillai Avargal.
M.R.Ry. T. Chelvakavara Mudaliyar Avargal.	M.R.Ry. Diwan Bahadur S. Bhavanandam Pillai Avargal.
<i>Telugu.</i>	
M.R.Ry. V. Narasimha Rayudu Garu (Chairman).	M.R.Ry. B. Seshagiri Rao Garu.
"	" V. Sayana Sastri Garu.
<i>Kanarese.</i>	
M.R.Ry. A. Rama Rao Avargal (Chairman).	M.R.Ry. S. Subba Rao Avargal.
<i>Malayalam.</i>	
M.R.Ry. P. Shankunni Avargal (Chairman).	M.R.Ry. J. Muliyl Avargal.
<i>Sanskrit.</i>	
M.R.Ry. S. Kuppuswami Sastri Avargal (Chairman).	M.R.Ry. S. Subba Rao Avargal.
<i>Oriya.</i>	
Mr. Sivarama Ratho (Chairman).	Mr. S. Gantayat.
<i>Hindustani.</i>	
Muhammad Abdur Rahman Sahib Bahadur (Chairman).	Muhammad Naimur Rahman Sahib.
<i>Latin and Greek.</i>	
Rev. W. Meston (Chairman).	Miss Myers.
Rev. Father Quinn.	

French and German.

H. Champion, Esq. (Chairman).
Rev. Father Quinn.

Miss Alice Sergeant.

4. During the period under review ten meetings of the Text-Book Committee were held on the following dates :—

15th September 1915.	6th March 1918.
23rd February 1916.	23rd October 1918.
20th September 1916.	12th March 1919.
15th March 1917.	8th October 1919.
26th September 1917.	10th March 1920.

In addition to the correspondence of a temporary character the following were received :—
G.O. No. 764 of the 12th July 1915 in connexion with the report of the Text-Book Committee for the quinquennium ending the 31st March 1915 conveying the thanks of the Government to the members of the committee for the services rendered by them.

Proceedings R.C. No. 24488 of 24th January 1917 stating that the Government have sanctioned forty as the maximum number of members of the committee and that it is the Director's intention that the additions to the committee should be made gradually and as necessity arises.

5. The total number of books dealt with by the Text-Book Committee during the period under review is 3,109. A detailed statement of the books under the several classes is given below :—

Subject.	Number of books submitted.		Suitable school texts.		Suitable for teachers or libraries.		Unsuitable.	
	1910-15.	1915-20.	1910-15.	1915-20.	1910-15.	1915-20.	1910-15.	1915-20.
English	1,423	821	980	504	219	182	224	185
History and Geography ..	1310	204	201	146	68	31	41	27
Mathematics	213	121	112	32	41	65	60	24
Physical and Natural Science	128	74	28	39	89	30	11	5
Commercial	41	13	26	6	15	7	..	..
Kindergarten	33	39	5	8	24	5	4	26
Tamil	827	618	217	263	52	310	58	45
Telugu	288	651	153	315	49	168	75	167
Kannero	38	112	22	64	8	37	5	11
Malayalam	108	213	37	29	50	75	21	109
Urdu, Arabic and Persian	75	165	48	102	13	27	15	36
Sanskrit	14	44	7	23	6	12	1	9
Latin and Greek	7	3	6	3	..	..	1	..
French and German	75	31	70	81	..	..	5	..
Total	3,678	3,109	1,922	1,556	684	949	522	594

(i) A scrutiny of the work of the committee as shown in the tabulated statement of books discussed compared with the figures for the preceding quinquennium reveals a situation which has already engaged the attention of the committee :—

The growing number of books published in the Indian languages spoken by the larger communities of the Presidency, viz., Tamil, Telugu, Malayalam and Urdu. It is evident that large number of books in these languages require the approval of authorities who were not only competent scholars of the language but also experts of the subject matter with which the book deals. The only expedient adopted in this situation was for the Secretary to ascertain in what particular branches of knowledge the members of the various language sub-committees had qualifications as specialists and to be guided in the distribution of books for opinion by the special competence of the members to whom they were sent.

(ii) The function appropriated to the committee of advising the Educational Department as to the steps to be taken for the preparation and publication of new text-books when necessary [see rule 1 (b)] has remained in abeyance. The necessity for the exercise of this function is also the need for the formation of such a Library as that indicated in rule 1 (c) being largely anticipated by the alertness and competence of the various publishing firms.

(iii) It is a satisfactory feature of the times that an increasing number of the English texts submitted are specially adapted, or definitely written to meet the needs of Indian school boys.

A copy of the rules for the Text-Book Committee is printed as an appendix to this report.

APPENDIX.

RULES RELATING TO THE TEXT-BOOK COMMITTEE.

A.—Rules for the Educational Department.

1. Except with the express sanction of the Director of Public Instruction, managers of schools shall be debarred from receiving grants-in-aid, if they use any text-book which is not included in the authorized list of text-books.

2. No school shall enjoy the privilege of recognition by the Educational Department in which text-books disapproved by the Director are in use.

3. If the manager or the headmaster of a recognized school wishes to adopt a text-book which is not included in the authorized list, the Director will give every facility for referring the question of such adoption to the Text-Book Committee, in order that the book may be definitely placed on the prescribed list or definitely rejected within six months of its receipt. If in any case the Text-Book Committee is unable to make an early recommendation, the Director may issue provisional orders on the subject.

4. Under the powers delegated to him by Government, the Director retains on behalf of Government the right of prescribing text-books in particular subjects for use in recognized schools. As soon as possible after each of the half-yearly meetings of the Text-Book Committee held under rule 14, the Director shall publish in two issues of the *Fort St. George Gazette* a list of text-books approved by the committee and authorized by him or by Government for use in the several subjects and standards.

5. Once in every five years a committee may be appointed by the Director to examine the list of approved books with a view to recommending the removal from the list of such books as are no longer required. A consolidated list of such approved text-books shall be published by him in the *Fort St. George Gazette*.

6. Government officers should not retain any interest in the sale of books written by them and will receive only a definite lump sum as remuneration from the publishing firm or any other party. Retention of the copyright may, at the discretion of the Director or the Government as the case may demand, be allowed in cases where the book in question is used (a) in countries other than India or (b) in India after the retirement of the officer who wrote it.

7. The Director shall, in his annual reports, describe the manner in which these rules and those for the guidance of the Text-Book Committee which follow, have been carried out in practice during the preceding year.

B.—Rules for the Text-Book Committee.

8. The Madras Text-Book Committee has been appointed for the following purposes :—

(a) To take into consideration such books as may be submitted to it by the Director and to advise him in regard to their suitability as text-books for the several classes and forms in recognized schools, the list in each subject and for each class or form being as varied and complete as possible, so that managers of schools may have a wide field in which to exercise the freedom of choice vested in them.

(b) To advise the Educational Department as to the steps to be taken for the preparation and publication of new text-books when necessary.

(c) To help in forming under control of the Director—

(i) an educational library containing copies of all text-books approved from time to time by the department, copies of text-books approved and prescribed in other provinces of India and in other countries and copies of works on the theory, the practice and the history of education; and

(ii) an educational museum containing plans and models of school buildings and specimens of maps, diagrams, apparatus and appliances suitable for schools.

9. The committee shall consist of not more than forty members exclusive of the president and it shall be so constituted as to secure, firstly, that the proportion of non-official members to the representatives of Government shall not be unduly large; and secondly, that different interests shall be properly represented.

10. The members of the committee shall be appointed by the Director who may, at any time and without assigning reasons, remove any member. The members shall hold office for three years but shall be eligible for reappointment. A member leaving the Presidency for an absence exceeding six months shall be considered to have permanently vacated his seat. Vacancies not exceeding six months in duration shall, when necessary, be filled up temporarily.

11. The Director shall be *ex officio* President, and one of the members shall be Secretary.

12. The committee shall have power to appoint sub-committees for the purpose of dealing with different subjects and languages and to consult specialists who are not members of the committee. Any member appointed to fill a temporary vacancy on the committee shall *two facto* become a member of the sub-committee to which the absent member belongs. Every book referred to the committee by the Director shall be referred by it to the appropriate sub-committee for examination and report, and a list of the books under consideration shall be circulated to all the members of the Text-Book Committee before the committee meets.

13. The chairman of each sub-committee shall be appointed by the committee with the limitation that in the case of the sub-committee for vernaculars, an Inspector of the department shall, wherever possible, be chairman.

Note.—The above rules are subject to interim appointments to sub-committees and chairmanships of them being made when necessary by the Director.

14. The committee shall ordinarily meet twice a year, on the second Wednesday in March and the second Wednesday in October. The president shall have power to convene special meetings as occasion arises or on the requisition in writing of not less than four members. Sub-committees shall meet at such times as their respective chairmen may consider necessary.

15. Seven members of the committee shall form a quorum. The quorum for a sub-committee shall be not less than half the members of such committee, who are resident in Madras.

16. The meetings of the committee and of sub-committees shall ordinarily be held at the office of the Director.

17. At all meetings of the committee or sub-committees, the president or the chairman, as the case may be, shall take the chair, but in case of his absence the members present shall appoint a chairman.

18. All questions that may arise at meetings of the committee or of sub-committees shall be decided by a majority of the votes of those present. In the event of the votes (including that of the president or the chairman) being equal, the president or chairman shall have a second or casting vote. Opinions of absent members may be submitted in writing but shall not count as votes.

In special cases such as when there is a disagreement between the Director and the committee, the matter shall be referred to the Local Government for decision.

19. The Secretary to the Text-Book Committee is empowered to communicate with the Secretaries of the Text-Book Committees in other provinces.

20. It shall be the duty of the Secretary to give notice of the meetings of the committee and of sub-committees, to attend the meetings of the committee and when possible the meetings of the sub-committees, when held at the ordinary place of meeting and to keep a record of the proceedings. When the Secretary is unable to be present at a meeting of a sub-committee, a similar record of the proceedings shall be kept by the chairman of the sub-committee, who shall forward it to the Secretary.

21. A copy of the proceedings of every committee meeting shall be forwarded to the Director within two weeks of the date of the meeting.

22. The committee shall, once in five years, forward to the Director a report on the work done during the quinquennium. This report shall be submitted to the Government by the Director with such remarks as he may see fit to offer on the operations of the committee.

23. Each book forwarded to a sub-committee shall be referred to not less than two of its members for expression of opinion.

24. No books referred to a member shall be kept for more than a month.

25. In the case of books rejected as unsuitable by the Text-Book Committee, some brief indication of the grounds on which the judgment has been formed shall be given.

26. A list of books under consideration indicating which items, if any, have been passed by the various sub-committees shall be printed and circulated among the members of the committee at least a fortnight before the date of the meeting at which they are to be approved.

27. In the case of books specially prepared for use in schools in the Presidency, the Director may call for the opinion of a sub-committee and, if such opinion be favourable, may notify the book as approved for use in schools without further reference to the full Text-Book Committee. Should the opinion of the sub-committee be unfavourable, the book shall be referred in the ordinary course to the Text-Book Committee.

28. The committee will have no concern with the text-books of schools recognized under the Code of Regulations for European Schools unless they are specially referred to it for opinion by Government or by the Director.

C.—Procedure of the Text-Book Committee.

29. All books coming to the Secretary from the Director shall be sent by him to two members of the sub-committee concerned and on receipt of their opinions shall be transmitted together with their opinions to the chairman of the sub-committee.

The chairman may either—

- (a) endorse such opinions, if they coincide, or
- (b) give a casting vote if they are at variance, or
- (c) bring the book before the Text-Book Committee, if he sees reason to differ from two opinions which coincide.

30. Before the committee meets, the chairman of sub-committees shall convene a meeting of the members of the sub-committees (an earlier hour of the day on which the committee is to meet may be chosen) and present to them the books which have been dealt with. At these meetings all business to be brought before the committee shall be prepared.

These meetings of the sub-committees will give the chairman the opportunity of receiving further guidance from sub-committee members in cases where difference of opinion has arisen or may arise.

31. The chairman of sub-committees shall be responsible for presenting books (with the opinions thereon) to the committee at its biennial meetings and for giving previous intimation to the Secretary of the several opinions on the books under consideration.

32. The chairman of sub-committees shall present through the Secretary to the Director the reasons for unfavourable opinions whenever called for.

33. It is the function of the Text-Book Committee to delete from the number of books available for school use those which are unsuitable for use in schools throughout the area controlled by the Madras Educational Department and to distinguish those which are suitable as text-books from those which deserve a place in the school library or in the teachers' library. The Text-Book Committee does not attempt to prescribe particular text-books, it provides a list of books in the different subjects from which the school authorities may exercise their discretion in selecting.

34. The general grounds upon which books may be described as unsuitable may be tabulated as follows:—

- (a) not adapted for Indian requirements,
- (b) too advanced for school classes,
- (c) method of treatment faulty,
- (d) subject matter badly arranged,
- (e) irrelevant to the prescribed school courses,
- (f) composition defective,
- (g) language unsuitable,
- (h) publishers' work defective in respect to:—
 - (i) the compositor's work,
 - (ii) the quality of the type,
 - (iii) the quality of the illustrations,
 - (iv) the quality of the paper, and
 - (v) the quality of the binding.

Order—No. 23, Law (Education), dated 5th January 1921.

Recorded.

2. The Director of Public Instruction is requested to convey the thanks of Government to the members of the committee for the services rendered by them.

(By order of the Government, Ministry of Education)

R. RAMACHANDRA RAO,
Secretary to Government.

To the Director of Public Instruction,
Publicity Officer.
Editors' Table.

Committee

Text Book Committee — Report quinquennial
nding 31st March 1920.
— recorded.

READ AGAIN G.O. No. _____, dated _____, 192

READ ALSO:-

C. No. 1767 B. From the *D.P. I*, No. 91851, dated *9-9-1920*

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ORDER.

No. 28, dated 5-4- 1921

Press.

Recorded

2 The D.P. I. ~~with~~^{its} requests to convey the thanks of Govt. to the members of the Committee for the services rendered by them.

July
28/9/20

22.9.2

22.9.20

DESPATCHED
17 FEB. 1921

The D.P.I.
Publicity officer
E.T.

Committee

READ--the following paper :--

To—the Secretary to Government, Home (Education) Department.

Dated—the 9th September 1920.

ENCLOSURES

To—the President, Text-Book Committee, Madras

Dated—the 26th August 1920.

On the previous occasion when such a report was sent out the report was submitted to a meeting of the committee and by them adopted.

1. The committee on the 1st April 1915 consisted of twenty-five members under the presidency of the Hon'ble Mr. J. H. Stone, Director of Public Instruction. The members were distributed among the various sub-committees as under :—

English

F. W. Henderson, Esq.
R. W. Ross, Esq.
M. R. R. S. Mangesh Rao Avargal.

Mathematics

Rev. A. Moffat.
M.R.Ry. P. T. Srinivasa Ayyangar
Avargal.

History and Geography

Rev. W. Meston.
M.R.Ry. P. T. Subrahmanya Ayyar.

Tamil

M.R.Ry. M. Rangachariyar Avargal.
 „ P. T. Srinivasa Ayyangar
 Avargal.
 „ T. S. Subrahmanya Ayyar
 Avargal.

3. Members of the Text-Book Committee as appropriated to the several sub-committees on 31st March 1920.—

English.	
Rev. W. Meston (Chairman).	Miss. Myers.
H. Champion, Esq.	F. W. Henderson, Esq.
Rev. Father Quinn.	M.R.Ry. S. E. Ranganathan Avargal.
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History and Geography.	
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J. A. Yates, Esq.	" S. Lakshmana Ayyar Avargal.
Rev. Father Quinn.	Miss Alice Sergeant.
Rev. W. Meston.	
Mathematics.	
M.R.Ry. P. V. Seshu Ayyar Avargal (Chairman).	M.R.Ry. T. K. Venkataramana Ayyar, Avargal.
M.R.Ry. P. Chinna Tambi Pillai Avargal.	" K. R. Ramaswami Ayyangar, Avargal.
Commercial subjects.	
M.R.Ry. M. K. Dandekar Avargal (Chairman).	M.R.Ry. L. T. Anantanarayana Sastri Avargal.
Physical and Natural Science.	
M.R.Ry. Rao Bahadur Ramunni Menon, Avargal, (Chairman).	M.R.Ry. Y. Narasimhan Garu.
M.R.Ry. Parthasarathi Ayyangar Avargal.	" M. C. S. Anantapadmanabha Rao, Avargal.
Kindergarten, Drawing and teaching.	
Mrs. Drysdale (Chairman).	Mr. C. R. Perrett.
Miss C. Gordon.	
Tamil.	
M.R.Ry. Rao Bahadur A. C. Pranatharthihara Ayyar Avargal (Chairman).	
M.R.Ry. T. Chelvakosavariya Mudaliyar Avargal.	
S. Anavartavinatham Pillai Avargal.	
M.R.Ry. Diwan Bahadur S. Bhavanandam Pillai, Avargal.	
Telugu.	
M.R.Ry. V. Narasimha Rayadu Garu (Chairman).	M.R.Ry. B. Seshagiri Rao Garu.
	" V. Sayana Sastri Garu.
Kannasee.	
M.R.Ry. A. Rama Rao Avargal (Chairman).	M.R.Ry. S. Subba Rao Avargal.
Malayalam.	
M.R.Ry. P. Shankunni, Avargal (Chairman).	M.R.Ry. J. Muliyl Avargal.
Sanskrit.	
M.R.Ry. S. Kuppuswami Sastri Avargal (Chairman).	M.R.Ry. S. Subba Rao Avargal.
Oriya.	
Mr. Sivarama Ratho (Chairman).	Mr. S. Gantayat.
Hindustani.	
Muhammad Abdur Rahiman Sahib Bahadur (Chairman).	
Muhammad Naimur Rahman Sahib.	
Latin and Greek.	
Rev. W. Meston (Chairman).	Miss Myers.
Rev. Father Quinn.	
French and German.	
H. Champion, Esq. (Chairman).	Miss Alice Sergeant.
Rev. Father Quinn.	

4. During the period under review ten meetings of the Text-Book Committee were held on the following dates:—

15th September 1915.
23rd February 1916.
20th September 1916.
15th March 1917.
26th September 1917

6th March 1916.
23rd October 1918.
12th March 1919.
8th October 1919.
10th March 1920.

In addition to the correspondence of a temporary character the following were received :—
G.O. No. 764 of the 12th July 1915 in connexion with the report of the Text-Book Committee for the quinquennium ending the 31st March 1915 conveying the thanks of the Government to the members of the committee for the services rendered by them.

Proceedings R.C. No. 24488 of 24th January 1917 stating that the Government have sanctioned forty as the maximum number of members of the committee and that it is the Director's intention that the additions to the committee should be made gradually and as necessity arises.

5. The total number of books dealt with by the Text-Book Committee during the period under review is 3,109. A detailed statement of the books under the several classes is given below :—

Subject.	Number of books submitted.		Suitable school texts.		Suitable for teachers or libraries.		Unsuitable.	
	1910-15.	1915-20.	1910-15.	1915-20.	1910-15.	1915-20.	1910-15.	1915-20.
English	1,423	821	980	504	219	182	221	135
History and Geography ..	310	204	201	146	68	31	41	27
Mathematics	212	121	112	32	41	65	00	24
Physical and Natural Science	128	74	28	39	89	30	11	5
Commercial	41	13	26	6	15	7	..	..
Kindergarten	33	39	5	8	24	5	4	36
Tamil	527	618	217	298	52	310	08	45
Telugu	286	651	163	315	49	168	79	137
Kanarese	31	112	22	64	8	37	6	11
Malayalam	103	213	37	29	10	75	21	109
Urdu, Arabic, and Persian	76	153	48	102	13	27	15	38
Sanskrit	14	44	7	23	6	12	1	9
Latin and Greek	7	3	6	3	..	..	1	..
French and German ..	75	31	70	31	..	..	9	..
Total	3,078	3,109	1,922	1,666	634	942	522	594

(i) A scrutiny of the work of the committee as shown in the tabulated statement of books discussed compared with the figures for the preceding quinquennium reveals a situation which has already engaged the attention of the committee :—

The growing number of books published in the Indian languages spoken by the larger communities of the Presidency, viz. Tamil, Telugu, Malayalam and Urdu. It is evident that a large number of books in these languages require the approval of authorities who were not only competent as scholars of the language but also experts of the subject matter with which the book deals. The only expedient adopted in this situation was for the Secretary to ascertain in what particular branches of knowledge the members of the various language sub-committees had qualifications as specialists and to be guided in the distribution of books for opinion by the special competence of the members to whom they were sent.

(ii) The function appropriated to the committee of advising the Educational Department as to the steps to be taken for the preparation and publication of new text-books when necessary [see rules (1 b)] has remained in abeyance. The necessity for the exercise of this function as also the need for the formation of such a Library as that indicated in rule 1 (c) being largely anticipated by the alertness and competence of the various publishing firms.

(iii) It is a satisfactory feature of the times that an increasing number of the English texts submitted are specially adapted, or definitely written to meet the needs of Indian school boys.

A copy of the rules for the Text-Book Committee is printed as an appendix to this report.

APPENDIX.

RULES RELATING TO THE TEXT-BOOK COMMITTEE.

A—Rules for the Educational Department.

1. Except with the express sanction of the Director of Public Instruction, managers of schools shall be debarred from receiving grants-in-aid, if they use any text-book which is not included in the authorized list of text-books.
2. No school shall enjoy the privilege of recognition by the Educational Department in which text-books disapproved by the Director are in use.
3. If the manager or the headmaster of a recognized school wishes to adopt a text-book which is not included in the authorized list, the Director will give every facility for referring the question of such adoption to the Text-Book Committee, in order that the book may be definitely placed on the prescribed list or definitely rejected within six months of its receipt. If in any case the Text-Book Committee is unable to make an early recommendation, the Director may issue provisional orders on the subject.
4. Under the powers delegated to him by Government, the Director retains on behalf of Government the right of prescribing text-books in particular subjects for use in recognized schools. As soon as possible after each of the half-yearly meetings of the Text-Book Committee held under rule 14, the Director shall publish in two issues of the *Fort St. George Gazette* a list of text-books approved by the committee and authorized by him or by Government for use in the several subjects and standards.
5. Once in every five years a committee may be appointed by the Director to examine the list of approved books with a view to recommending the removal from the list of such books as are no longer required. A consolidated list of such approved text-books shall be published by him in the *Fort St. George Gazette*.
6. Government officers should not retain any interest in the sale of books written by them and will receive only a definite lump sum as remuneration from the publishing firm or any other party. Retention of the copyright may, at the discretion of the Director or the Government as the case may demand, be allowed in cases where the book in question is used (a) in countries other than India or (b) in India after the retirement of the officer who wrote it.
7. The Director shall, in his annual reports, describe the manner in which these rules and those for the guidance of the Text-Book Committee which follow, have been carried out in practice during the preceding year.

B—Rules for the Text-Book Committee.

8. The Madras Text-Book Committee has been appointed for the following purposes:—
 - (a) To take into consideration such books as may be submitted to it by the Director and to advise him in regard to their suitability as text-books for the several classes and forms in recognized schools, the list in each subject and for each class or form being as varied and complete as possible, so that managers of schools may have a wide field in which to exercise the freedom of choice vested in them.
 - (b) To advise the Educational Department as to the steps to be taken for the preparation and publication of new text-books when necessary.
 - (c) To help in forming under control of the Director—
 - (i) an educational library containing copies of all text-books approved from time to time by the department, copies of text-books approved and prescribed in other provinces of India and in other countries and copies of works on the theory, the practice and the history of education; and
 - (ii) an educational museum containing plans and models of school buildings and specimens of maps, diagrams, apparatus and appliances suitable for schools.
9. The committee shall consist of not more than forty members exclusive of the president and it shall be so constituted as to secure, firstly, that the proportion of non-official members to the representatives of Government shall not be unduly large; and secondly, that different interests shall be properly represented.
10. The members of the committee shall be appointed by the Director who may, at any time and without assigning reasons, remove any member. The members shall hold office for three years but shall be eligible for reappointment. A member leaving the Presidency for an absence exceeding six months shall be considered to have permanently vacated his seat. Vacancies not exceeding six months in duration shall, when necessary, be filled up temporarily.
11. The Director shall be *ex-officio* President, and one of the members shall be Secretary.
12. The committee shall have power to appoint sub-committees for the purpose of dealing with different subjects and languages and to consult specialists who are not members of the committee. Any member appointed to fill a temporary vacancy on the committee shall *ipso facto* become a member of the sub-committee to which the absent member belongs. Every book referred to the committee by the Director shall be referred by it to the appropriate sub-committee for examination and report, and a list of the books under consideration shall be circulated to all the members of the Text-Book Committee before the committee meets.

13. The chairman of each sub-committee shall be appointed by the committee with the limitation that in the case of the sub-committee for vernaculars, an Inspector of the department shall, wherever possible, be chairman.

NOTE.—The above rules are subject to interim appointments to sub-committees and chairmanships of them being made when necessary by the Director.

14. The committee shall ordinarily meet twice a year, on the second Wednesday in March and the second Wednesday in October. The president shall have power to convene special meetings as occasion arises or on the requisition in writing of not less than four members. Sub-committees shall meet at such times as their respective chairmen may consider necessary.

15. Seven members of the committee shall form a quorum. The quorum for a sub-committee shall be not less than half the members of such committee, who are resident in Madras.

16. The meetings of the committee and of sub-committees shall ordinarily be held at the office of the Director.

17. At all meetings of the committee or sub-committees, the president or the chairman, as the case may be, shall take the chair, but in case of his absence the members present shall appoint a chairman.

18. All questions that may arise at meetings of the committee or of sub-committees shall be decided by a majority of the votes of those present. In the event of the votes (including that of the president or the chairman) being equal, the president or chairman shall have a second or casting vote. Opinions of absent members may be submitted in writing but shall not count as votes.

In special cases such as when there is a disagreement between the Director and the committee, the matter shall be referred to the Local Government for decision.

19. The Secretary to the Text-Book Committee is empowered to communicate with the Secretaries of the Text-Book Committees in other provinces.

20. It shall be the duty of the Secretary to give notice of the meetings of the committee and of sub-committees, to attend the meetings of the committee and when possible the meetings of the sub-committees, when held at the ordinary place of meeting and to keep a record of the proceedings. When the Secretary is unable to be present at a meeting of a sub-committee, a similar record of the proceedings shall be kept by the chairman of the sub-committee, who shall forward it to the Secretary.

21. A copy of the proceedings of every committee meeting shall be forwarded to the Director within two weeks of the date of the meeting.

22. The committee shall, once in five years, forward to the Director a report on the work done during the quinquennium. This report shall be submitted to the Government by the Director with such remarks as he may see fit to offer on the operations of the committee.

23. Each book forwarded to a sub-committee shall be referred to not less than two of its members for expression of opinion.

24. No books referred to a member shall be kept for more than a month.

25. In the case of books rejected as unsuitable by the Text-Book Committee, some brief indication of the grounds on which the judgment has been formed shall be given.

26. A list of books under consideration indicating which items, if any, have been passed by the various sub-committees shall be printed and circulated among the members of the committee at least a fortnight before the date of the meeting at which they are to be approved.

27. In the case of books specially prepared for use in schools in the Presidency, the Director may call for the opinion of a sub-committee and, if such opinion be favourable, may notify the book as approved for use in schools without further reference to the full Text-Book Committee. Should the opinion of the sub-committee be unfavourable, the book shall be referred in the ordinary course to the Text-Book Committee.

28. The committee will have no concern with the text-books of schools recognized under the Code of Regulations for European Schools unless they are specially referred to it for opinion by Government or by the Director.

C—Procedure of the Text-Book Committee.

29. All books coming to the Secretary from the Director shall be sent by him to two members of the sub-committee concerned and on receipt of their opinions shall be transmitted together with their opinions to the chairman of the sub-committee.

The chairman may either—

- endorse such opinions, if they coincide, or
- give a casting vote if they are at variance, or
- bring the book before the Text-Book Committee, if he sees reason to differ from two opinions which coincide.

30. Before the committee meets, the chairmen of sub-committees shall convene a meeting of the members of the sub-committees (an earlier hour of the day on which the committee is to meet may be chosen) and present to them the books which have been dealt with. At these meetings all business to be brought before the committee shall be prepared.

These meetings of the sub-committees will give the chairmen the opportunity of receiving further guidance from sub-committee members in cases where difference of opinion has arisen or may arise.

31. The chairmen of sub-committees shall be responsible for presenting books (with the opinions thereon) to the committee at its biennial meetings and for giving previous intimation to the Secretary of the several opinions on the books under consideration.

32. The chairmen of sub-committees shall present through the Secretary to the Director the reasons for unfavourable opinions whenever called for.

33. It is the function of the Text-Book Committee to delete from the number of books available for school use those which are unsuitable for use in schools throughout the area controlled by the Madras Educational Department and to distinguish those which are suitable as text-books from those which deserve a place in the school library or in the teachers' library. The Text-Book Committee does not attempt to prescribe particular text-books, it provides a list of books in the different subjects from which the school authorities may exercise their discretion in selecting.

34. The general grounds upon which books may be described as unsuitable may be tabulated as follows:—

- (a) not adapted for Indian requirements,
- (b) too advanced for school classes,
- (c) method of treatment faulty,
- (d) subject matter badly arranged,
- (e) irrelevant to the prescribed school courses,
- (f) composition defective,
- (g) language unsuitable,
- (h) publishers' work defective in respect to:—
 - (i) the compositor's work,
 - (ii) the quality of the type,
 - (iii) the quality of the illustrations,
 - (iv) the quality of the paper, and
 - (v) the quality of the binding.

Order—No. 28, Law (Education), dated 5th January 1921.
Recorded.

2. The Director of Public Instruction is requested to convey the thanks of Government to the members of the committee for the services rendered by them.

(Text extract)

R. RAMACHANDRA RAO,
Secretary to Government.

To the Director of Public Instruction,
Publicity Officer,
Editors' Table.

yes.

By order of the Government,
Ministry of Education

is the printer or not?
We are saying whether this is P.G. letter No. 9185

12/6
We are saying whether this is P.G. letter No. 9185
is the printer or not?

G.O. No. 28, 5th January 1921

Committee.
Text-Book Committee—Report quinquennial ending 31st March 1920—Recorded.

Read—the following paper:—

Order—No. 28, Home (Education), dated 5th January 1921.
Recorded.

2. The Director of Public Instruction is requested to convey the thanks of Government to the members of the committee for the services rendered by them.
(True extract)

R. RAMACHANDRA RAO,
Secretary to Government.

To the Director of Public Instruction,
Publicity Office.
Editors' Table.

Law

Press.

(The printer
pages 7 to 71.)

The D.P. I's letter with
N. Ref. on C. 9185/20, of
9.9.20 together with
+ Text Book Committee's report
the report of the
printed in all the
copies including
those intended to be
placed on S. T.

B
18.1.21
J.L.
18.7.21

G.O. No. 28, 5th January 1921

Text-Book Committee—Report quinquennial ending 31st March 1920—Recorded.

Read—the following paper :—

Order—No. 28, Home (Education), dated 5th January 1921.

Recorded.
2. The Director of Public Instruction is requested to convey the thanks of Government to the members of the committee for the services rendered by them.
(True extract)

R. RAMACHANDRA RAO,
Secretary to Government.

To the Director of Public Instruction,
Madras.

G.O. No. 28, 5th January 1921

Text-Book Committee—Report quinquennial ending 31st March 1920—Recorded.

Read—the following paper :—

Order—No. 28, Home (Education), dated 5th January 1921.
Recorded.

2. The Director of Public Instruction is requested to convey the thanks of Government to the members of the committee for the services rendered by them.
(True extract)

R. RAMACHANDRA RAO,
Secretary to Government.

To the Director of Public Instruction,
Madras.

Appendix

Notes to J. 28. Law (En)
75-1-21

NOTES.

Notes
Not to be printed
To be studied with
original

P. S. S. S.

G.O. No. 28, 5th January 1931

Test Book Committee—Report dated 21st March 1930—Report

the following paper:

Order—No. 28, 5th January 1931.

Recorded.

2. The Director of Public Instruction is requested to convey the thanks of Government to the members of the committee for the services rendered by them.

(Type extra)

H. RAMANANDRA RAU,
Secretary to Government

To the Director of Public Instruction,
Madras.

Box 33
Cue 30-7

16 Home (Eon)

Phil-ney CN: 1767 from the D.P. J No 9185-7 1920
29-9-20

Subject: Report of the Text Books
Committee 1915-1920

for the Regr.

9-11 of

~~Instead of the ^{old} rules~~
appended to this report, submitted by
the D.P. J., the ~~revised~~ rules which
are under ^{separate} consideration, may be printed
as an appendix to this report.

~~A~~ A draft order is sub-
mitted for approval. The report for
the last quinquennium is at flag (S)

25-9-20 [The report will be printed with the
POR revised rules, now under separate consideration,
as an annexure].
22-9-20

A
25/9/20

The large number of unsuitable textbooks
in Telugu is noteworthy. 28/8/20

Hm

1/8
2/8/20

This order cannot
be issued until the
revised rules have been
approved. D

The file relating with
this matter is already returned
by H.M. to be submitted
in print.



ORDINARY.

PRESS SLIP.

PREFERENCE.

Sect. II-38-1-17.

Law (Son)

DEPARTMENT.

JAN 1921

(a).

Current No. dated 191

G.O. No. 28, dated 5-1-1921

Number of MS. pages sent { Correspondence 12 (Twelve)
(b) Notes not to be printed.

Brief subject

Text Book Committee

Number of copies required when struck off (not including copies for volumes and editors' table which are retained in the Press).

E. T. copies to supply requisitions for purchase by the public.

Complete correspondence and orders.

Notes.

FOR RECORD.*

Madras Records	4	25	
Ooty Records		1	
For filing with original			
Total			

FOR ISSUE.†

Signature copies

Letter only	Complete G.O.	No.	Papers.	Notes.
		2		
India Office				
Govt. of India				
Revenue Department				
Public Works Department				
Local and Municipal Department				
Educational Department				
Public Dept.				
Judicial Dept.				
Political				
Financial Dept.				
Marine Dept.				
Ecclesiastical Dept.				
Total				

Spare copies

The	D. P. 9	10	
The	P. 0	2	
The			
The	Ex. has	12	
The			
The			
The			
The			
The			
The			
The			
The			
The			
The			
The			
Total		26	

Copies distributed on (Press Clerk).

† Copies distributed on (Press Despatcher).

To be filled and dated.

INSTRUCTIONS FOR THE SECRETARIAT.

(a) If a paper is marked to be printed urgently, the Superintendent of the section concerned should sign the Press slip. The Superintendent should exercise a careful discretion in the matter.

(b) Each letter, memorandum, or order, or set of orders, in the file of correspondence should be headed in succession with the Roman numeral I, II, III, etc., the number being written in red ink or blue chalk above the item. The particular papers to be printed in the special issue-copies should be indicated by the Roman numeral (I, II, etc.) by which that item has been headed in the correspondence file. All matter, including marginal remarks or references, to be printed should be written in ink and matter which should not be printed should be encircled. Initials and signatures that are not quite legible should be re-written distinctly.

(b) For rules regarding printing of notes, see rule 315 of the office Manual.

(c) The number of copies and the details of distribution should be filled in by the Superintendent or Reference concerned.

(d) In the absence of special instructions to the Press to keep matter standing for a specified period, ordinary papers of 8 pages and under will be kept standing for one week, and larger papers for two weeks only. The type of notes and of all confidential papers is distributed immediately after striking.

(e) This slip, properly and completely filled in, should accompany every paper sent to Press; it will be returned by the Press when proofs are furnished; it should be sent to the Press when a call is made for revised proofs or when a corrected proof is sent for striking. When finally returned by Press it should be filed with the original order or letter.

INSTRUCTIONS FOR THE PRESS.

(a) If, in the opinion of the Superintendent of the Press, a paper has been marked urgent unnecessarily, he should send the Press slip to the Registrar with a remark to that effect.

(b) Unless a note to the contrary is made against the matter, pencil entries should not be printed. The Superintendent of the Press may bring to the notice of the Registrar any instance of incomplete or careless editing.

(c) Signature copies of letters to the Secretary of State or to the Government of India should be printed on hand-made paper.

(d) This slip should be returned by the Press to the Secretariat when proofs are furnished; it will be sent back to the Press when proofs are returned corrected and should be finally returned to the Secretariat when struck-off copies are supplied.

(e) The names of the Secretary and Members should be printed in full when they occur on the right hand side, only the first time when they appear on the left side, the initials alone being printed later.

P.T.O.

TO PRESS, MADRAS OOTY.

A

Please send proof in duplicate. The papers have been carefully edited.

Referencer.
Clerk.

Supdt.

B

Proof returned corrected. Please strike off and send number of copies as indicated.

Type may be released after usual interval at once.

Referencer.
Clerk.

Supdt.

C

As the matter is clear manuscript and has been carefully edited, proof need not be sent. Please print and supply number of copies as indicated.

Type may be released after usual interval.

Referencer.
Clerk.

Supdt.

SPECIAL INSTRUCTIONS.

TO BE FILLED IN BY THE PRESS.

Diary.	Initials of Press official.
Received in Press on.....	4/1/21
First proof furnished on.....	4/2
Call for revised proof received on.....	
Revised proof furnished on.....	
Corrected proof received for striking on.....	
Final copies supplied on.....	

Account of copies.	Complete copies.	Notes.	Issue copies.	Special E.T. edition.
Supplied to Secretariat for Record.....				
" " " Issue.....				
" " " for Extra E.T. copies to supply requisitions for sale to the public.				4
For Volumes.....				
For supply to newspapers and institutions admitted to the privileges of the E.T.				
Total ...				