

Government of Madras

HOME (EDUCATION) DEPARTMENT

G.O. No. 757, 11th June 1918

Opening of new high and middle schools.

Sanctioning, with remarks, the proposals of the Director of Public Instruction for the —  
under the management of local bodies.

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**Government of Madras**

HOME (EDUCATION) DEPARTMENT

**G.O. No. 757, 11th June 1918**

**Opening of new high and middle schools.**

Sanctioning, with remarks, the proposals of the Director of Public Instruction for the — under the management of local bodies.

READ—the following papers:—

I

*Letter*—from the Hon'ble Mr. J. H. STONE, M.A., F.R.H.S., C.I.E., Director of Public Instruction.

*To*—the Secretary to Government, Home (Education) Department.

*Dated*—Madras, the 20th February 1918.

*No.*—R.C. 1066/18.

I have the honour to report that the National High School, Proddatur, now under the management of the Theosophical Educational Trust will cease, on their own initiative, to be a recognized institution from July 1918 and that, in consequence, the citizens of Proddatur have memorialized the chairman of the municipal council to take urgent steps to open a complete high school under the control of the municipality in July. As the result of this memorial and in view of the necessity for a recognized high school in the locality the chairman has addressed me requesting permission to open at the beginning of the next school year a high school under the management of the municipal council, the net cost of the school being borne by Government in consideration of the present financial condition of the municipality. As the chairman desired an early communication to him of my decision on the matter so as to enable an assurance to be given to parents, I have informed him that the necessary recommendation will be made to Government for school to be opened in July. This case will be included in the proposals to be submitted to Government for opening new secondary schools for which a provision of Rs. 2.09 lakhs has been included in the next year's budget.

II

*Letter*—from the Hon'ble Mr. J. H. STONE, M.A., F.R.H.S., C.I.E., Director of Public Instruction.

*To*—the Secretary to Government, Home (Education) Department.

*Dated*—Ootacamund, the 21st April 1918.

*No.*—Ref. on Cur. 7968/17.

I have the honour to submit proposals for the opening of high and middle schools under the management of local bodies.

2. In my letter C. No. 10281, dated 15th December 1917, submitting supplemental budget proposals, the opening of twenty new board high schools and of fifty middle schools to be developed so far as possible out of existing middle and elementary schools was suggested as an alternative policy to the provision of additional hostel facilities.

Government having accepted the suggestion and having accordingly provided the necessary funds, viz., Rs. 2.09 lakhs, the Inspectors were called upon to submit detailed proposals in consultation with the local authorities. These, as modified by this office, are shown in the annexures to this letter marked \* A and B together with an estimate of the immediate and ultimate cost both recurring and non-recurring. In

\* Not printed.

ORIGINAL



the current year, the recurring cost, reckoning for eight months, comes to Rs. 1,40,846 and the non-recurring to Rs. 67,450 for opening two new high schools and form IV or form V in seventeen existing 'incomplete' schools and for starting forty-nine middle schools.

It is assumed in all cases that the net cost will be met from Provincial funds. Where any local support is forthcoming, it has been duly noted in the remarks column.

3. Having premised so much, I now proceed to discuss the details of my proposals.

**High schools.**—It is proposed to open nineteen high schools in all (sixteen under the management of district boards and three under municipal councils)—vide annexure A. Of the three schools under municipal management, there is at Proddatur already a complete high school, which is under the management of the Theosophical Educational Trust, but which will cease on their own initiative to be a recognized institution from July next. Local opinion is strongly in favour of there being a recognized institution in the locality and the chairman concurs—please see my letter to Government R.C. No. 1066, dated 20th February 1918. For a similar reason, Madanapalle will have a new complete high school as the recognition of the Theosophical High School in the locality has been withdrawn and as the district board is in favour of a new recognized school for the place. Again, four of the eighteen schools excluding Proddatur, viz., Narasaraopet, Repalle, Arni and Dharmapuri, are at present incomplete high schools with the fourth form as the highest class and I propose to open a fifth form in each of them. It might be argued, in the case of these four schools, that the local bodies should contribute towards the development of their schools into high schools. But in each case their financial position is very weak and it is doubtful whether they can legitimately undertake any further liability on account of secondary education. Moreover, any funds they can spare can usefully be allotted for elementary education.

As regards geographical distribution, while Ganjam, Godavari, Guntur and Cuddapah will each have two high schools, in Vizagapatam, Kistna, North Arcot, South Arcot, Salem, Tanjore, Malabar, South Kanara, Bellary, Anantapur and Chittoor, there will be one each. No high school is proposed for Nellore, Madras, Chingleput, Kurnool, Trichinopoly, Madurai, Ramanad, Coimbatore and the Nilgiris, chiefly because the needs of secondary education in these districts are reported to be met by existing high schools and partly because of the absence of middle schools suitable for development. I have already observed that in selecting the centres I have taken care to consult not only the inspecting officers but also the presidents and chairmen concerned; and in case of any difference of opinion I have endeavoured to satisfy both parties by giving two schools for the same district. As an instance in point, while Tekkali was suggested by the Inspector with a view to removing the congestion in existing high schools, Aska was recommended by the President, District Board, Ganjam, to meet the demands of the Uriya community. There have been similarly special reasons in other cases where two high schools have been proposed for a single district.

**Receipts.**—My estimate of the probable receipts except in respect of Madanapalle and Proddatur is based on—

- (i) the average fee revenue of the schools for the last three years for which figures are available;
- (ii) the probable income from fees on account of new classes;
- (iii) the amount of recurring Provincial subsidy sanctioned in G.O. No. 1007, Educational, dated 5th November 1913, for improving the scale of salaries of general staff; and
- (iv) the average net expenditure (contribution) from local funds for the same three years.

It will be noticed from column 8 of the statement relating to high schools that only five of the local bodies concerned have been spending anything upon the schools in question while the net expenditure in these five cases was inconsiderable. The remaining twelve schools excluding Madanapalle and Proddatur have been working at a profit. As regards the probable fee income I have, wherever available, taken the Inspector's figures regarding strength and where information was incomplete the probable fee receipts were calculated. I may state that the estimate of fee income is likely to be an under estimate and I have not taken into account any excess such as

has been calculated in connexion with the scheme for the establishment of Government 'model' secondary schools—vide paragraph 6 of this office letter to Government R.C. No. 6181 of 1913, dated 2nd September 1914.

**Charges.**—Under this head comes the expenditure on staff, establishment and recurring contingencies such as books and maps, furniture, apparatus, etc., and other miscellaneous items.

**Staff.**—In my original scheme, provision was made for only such extra staff as would be required for the additional forms to be opened. On further consideration, however, it is abundantly clear that the present is the most favourable opportunity for placing the entire staff on a definite footing so as to have as far as possible a uniform

|                                   | Whole school |        |
|-----------------------------------|--------------|--------|
|                                   | Form         | Class. |
| Headmaster, Rs. 125—5—150         |              |        |
| Assistant „ 90—4—110              | VI           | ..     |
| Do „ 80—4—100                     | V            | ..     |
| Do „ 80—4—100                     | IV           | ..     |
| Do „ 50—2—60                      | III          | ..     |
| Do „ 40—2—50                      | II           | ..     |
| Do „ 30—2—40                      | I            | ..     |
| Do „ 30—2—40                      | ..           | V      |
| Do „ 25—1—30                      | ..           | IV     |
| Do „ 25—1—30                      | ..           | III    |
| Do „ 20—1—25                      | ..           | II     |
| Do „ 20—1—25                      | ..           | I      |
| Pandits „ 30—2—40 each            | ..           | ..     |
| Gymnastic instructor, Rs. 25—1—30 | ..           | ..     |
| Drawing master „ 25—1—30          | ..           | ..     |

Note.—The increments are biennial.

question may wait until experience shows whether it is not possible to staff the schools with the teachers on the standard scale.

**Establishment.**—A clerk on Rs. 25—1 (biennial)—30, a laboratory attender on Rs. 12 and two peons, one on Rs. 9 and the other on Rs. 8 have been provided. Contribution to the General Provident Fund is permissible in the case of the clerk.

**Contingencies.**—The allotment under the head of rent is what experience has shown to be necessary with reference to local needs. It may be observed that most of the schools have buildings of their own; but, as in several instances they could not accommodate the new classes, provision has been made for rent which may be utilized either in constructing new sheds or in renting additional accommodation. When the schools come to be provided with new buildings, the allotment for rent may be utilized for petty construction and repairs.

**Net cost.**—Column 14 of the statement supplies information as to the probable net cost from Provincial funds on each school for the eight months of the current year, and the amount payable from the above source during 1919—20, 1920—21 and 1921—22 in which year the scheme will have matured completely. My original estimate of the aggregate cost was based on the probable fee revenue and the extra expenditure on staff, establishment and contingencies for each school on account of the additional classes; but I am now convinced that it will be both equitable and expedient to pay the entire net cost instead of subsidizing the local bodies to the extent of their new operations. I have accordingly taken into account the receipts and charges of the whole school. This modification does not entail any extra charge on Provincial funds.

4. I turn now to the proposals for the establishment of middle schools.

Forty-nine schools in all (two in municipalities and forty-seven in rural areas) have been proposed to be opened against fifty mentioned in my letter to Government. In almost all cases, the existing board elementary schools will be converted into the middle schools; only in a few instances will new schools be started and, of these, the only case requiring special mention is that of Palmi. I have tentatively included it on the analogy of Proddatur and Madanapalle. The existing middle school in the municipality is under the Theosophical Educational Trust and I shall consult the Inspector further as to the opening of a municipal school in the town.

I have adhered as far as possible to my original plan of distribution of centres, i.e., two for each district, and in selecting them I have been generally guided by the

recommendations of the inspecting officers and presidents of local bodies. Due consideration has also been given to the memorials and representations received from various localities. The territorial distribution of the schools is as follows:—

Ganjām (three), Vizagapatam (two), Gōdāvari (three), Kistna (three), Guntūr (two), Nellore (three), Cuddapah (two), Kurnool (two), Bellary (two), Anantapur (two), Chittoor (two), Chingleput (two), North Arcot (two), South Arcot (three), Trichinopoly (two), Salem (two), Tanjore (two), Madura (four), Tinnevely (two), Coimbatore (one), Malabar (one), South Kanara (two).

No schools have been proposed for Madras and the Nilgiris, as I do not consider that there is any need for establishing more secondary schools at present. As regards Ramnad, the Inspector is of opinion that none of the existing elementary schools is so important as to justify its being raised in grade, and that the demand for secondary education is amply met by the middle and high schools in that district. Moreover, in the only two localities in which the provision of facilities for secondary education was suggested, viz., Kamuthi and Satur, private enterprise has stepped in. It will be further noticed that while Madura will have the largest number of new schools, viz., four, Ganjām, Gōdāvari, Kistna, Nellore and South Arcot will have three each. The demand for secondary education which is so great in these districts and the absence of adequate facilities render the starting of more schools imperative. In the case of Nellore and Madura, it may also be noted that no high schools are proposed for them under the present scheme.

All the new middle schools will have classes IV and V and forms I to III, the three lower standards being continued as elementary in the schools to be taken over and financed by the local bodies concerned as at present. To these latter standards may also be added, if necessary, the other elementary standards already existing in the schools at any rate as high as the fifth. In other words, the net result of what I propose will be that local bodies will have no liability for the new middle schools but will continue to maintain the elementary standards they now have. The question of higher elementary schools to be taken over, however, presents some difficulty. Probably, the move will be a popular one but if in any place there is real demand for the continuance of standards six to eight, these will have also to be provided and paid for as at present. If Government think fit, the local bodies may be required to expend on elementary education a sum not less than that now spent on these schools and to utilize also for elementary education any Provincial subsidy received by them on behalf of any of these schools.

**Receipts.**—From the remarks made in the foregoing paragraph it will be observed that the maintenance of the middle schools will not be a charge on local and municipal funds. Consequently my method of calculation is different from that adopted in the case of the high schools and I have taken into consideration the probable fee income alone. This will be the only source of receipt and I have estimated it with reference to such information as is available. My remarks on fee revenue under high schools apply *mutatis mutandis* to middle schools also.

**Charges.**—The principle of calculation here is identical with that adopted in the case of high schools, due regard being had to the status and the requirements of each class of school. The details of receipts and charges and the probable net cost have been exhibited in the accompanying statement—Annexure B—and it will be noticed from the remarks column thereof that the numerical strength of the staff is the same for all schools, the question of additional teachers that may be required in connexion with extra sections being considered, if and when necessary. I may, however, point out in this connexion that, while a fixed scale of salary was proposed for staff in my previous communication to Government on the subject, Cur. No. 10281 of 1917, dated 15th December 1917, I have since deemed it desirable to modify it and to suggest incremental rates of salaries so that they may fit in with those recommended for high schools.

**Net cost.**—As in the case of high schools the net cost will have to be met from Provincial funds.

5. **Grain compensation allowance.**—It is not proposed that any member of the staff or establishment should be given grain compensation allowance.

6. **Management.**—Regarding the management of the schools, those in municipal areas will naturally be under the management of the councils. As to those in rural areas, it would be well to place them all under the management of the district boards concerned—vide again my letter to Government Cur. No. 10281 of 1917, dated 15th December 1917, paragraph II.

7. **Finance.**—The financial aspect of the scheme will be as detailed hereunder:—

| First year.                                                                                                    |     |          |
|----------------------------------------------------------------------------------------------------------------|-----|----------|
| Budget provision for 1918-19 for the opening of high and middle schools under the managements of local bodies. | Rs. | 2,09,000 |
| Probable net cost of nineteen high schools for eight months of 1918-19.                                        |     | 40,626   |
| Do. of forty-nine middle schools for the same period                                                           |     | 1,00,220 |
| Total                                                                                                          | ... | 1,40,846 |
| Balance available out of the budget provision                                                                  | ... | 68,154   |

| Second year.                                                      |     |          |
|-------------------------------------------------------------------|-----|----------|
| Probable recurring net cost of nineteen high schools for 1919-20  |     | 1,02,145 |
| Probable ultimate recurring net cost of forty-nine middle schools |     | 1,74,700 |
| Total                                                             | ... | 2,76,845 |

| Third year.                                                         |     |          |
|---------------------------------------------------------------------|-----|----------|
| Probable recurring net cost of nineteen high schools for 1920-21... |     | 1,11,359 |
| Probable ultimate recurring net cost of forty-nine middle schools   |     | 1,74,700 |
| Total                                                               | ... | 2,86,059 |

| Subsequent years.                                                 |     |          |
|-------------------------------------------------------------------|-----|----------|
| Probable recurring net cost of nineteen high schools              | ... | 1,17,001 |
| Probable ultimate recurring net cost of forty-nine middle schools |     | 1,74,700 |
| Total                                                             | ... | 2,91,701 |

It will be noticed that there will be a balance of Rs. 68,154 in the current year's provision available for utilization and, of this, I propose to distribute Rs. 67,450 towards the cost of initial equipment of the new schools at the rate of Rs. 1,100 for each high school and Rs. 950 for each middle school. I request that the Accountant-General may be instructed to place at an early date the amount allotted for capital expenditure at the disposal of the local bodies concerned so as to enable them to expedite the preliminary arrangements connected with the opening of the schools in July. I would further request that one-half of the probable net cost of each school for the eight months of the current official year may be ordered to be paid in advance to the managements lest they should be handicapped by want of funds for meeting the current expenses of the schools. The payment of net cost for subsequent half-years will, as in the case of those schools of which the net cost is now paid from Provincial funds, be authorized by the Director after making the necessary adjustments with regard to the advances sanctioned in the previous half-year.

8. It is requested that Government will be so good as to take these proposals into consideration at an early date so that they may be given effect to from July 1st. Local bodies must have time to arrange for accommodation, staff and equipment and it is therefore necessary that they should receive the orders of Government as soon as possible.



## III

Telegram—from the inhabitants of Pulleticurru, etc., villages, Razole taluk, Godavari district.

To—the Secretary to Government, Home (Education) Department.

Dated—the 26th April 1918.

Inhabitants, Pulleticurru, etc., villages, Razole taluk, Godavari district, submit. Rajahmundry Taluk Board twice resolved unanimously establish newly sanctioned incomplete secondary school Pulleticurru instead Ambajipet of Amalapuram taluk. District revenue educational authorities supported Pulleticurru. Understand Inspector schools, First Circle, relying individual recommendation President, District Board, recommended Ambajipet against united wishes taluk board, taluk people, local officers. Pray reference district board's opinion before passing final orders.

#### Order—No. 757, Home (Education), dated 11th June 1918.

With the object of providing additional facilities for secondary education and with a view to relieve congestion in the existing secondary schools in the Presidency, the Government called on the Director of Public Instruction in August last to submit proposals for raising to the grade of complete secondary schools some of the incomplete ones now under the management of local bodies and also for opening new middle schools under the management of those bodies. After duly considering the representations received from various localities and after consulting the local authorities concerned, the Director has now submitted his detailed recommendations for the opening of 18 high schools and 48 new middle schools. The distribution of schools from the geographical point of view and with reference to the needs and circumstances of localities has been carefully made, and the Government accept them. The details of the proposals are dealt with below.

2. *Existing secondary schools under local bodies*—(i) *Centres*.—The Government approve the Director's proposals to raise to the grade of complete high schools 17 of the existing incomplete secondary schools, 15 under the management of local boards and 2 under municipal councils. The centres wherein these schools are situated and the highest form up to which each school now teaches are shown in annexure I to these proceedings. A new form will be opened in each of these schools in July next and the process will be repeated in succeeding years till the status of the school is fully raised.

(ii) *Staff and establishment*.—The existing scale of establishment will be retained on the present basis. In order to provide for the additional form to be opened in each of the schools, a headmaster on Rs. 125 per mensem and an assistant master on Rs. 80 per mensem will be allowed as a temporary measure for one year.

(iii) *Contingencies and equipment charges*.—The expenditure for the current year on books, maps, furniture, scientific apparatus and contingencies is estimated at Rs. 740 for each school, and a lump sum of Rs. 1,100 is also proposed towards initial equipment. The Government approve the proposal to place these sums at the disposal of the local bodies. Charges incurred on account of the rent of school premises should be met by the local bodies as hitherto.

(iv) *Net cost*.—The total net additional cost involved by the raising of the standard of the schools will be met from Provincial funds.

3. *High school at Madanapalle*.—As the high school till now maintained by the Theosophical Educational Trust has ceased to be a recognized institution, the Director recommends the opening of a new high school in its place under the management of the District Board of Chittoor. The Government sanction the proposal, the net cost of the school being borne from Provincial funds. The scale of establishment shown in annexure II will be tentatively allowed for this school for a period of one year; and a sum of Rs. 2,040 will also be provided for initial equipment, books, maps, furniture, apparatus and other contingencies.

4. *Middle schools*—(i) *Centres*.—The Government approve the Director's proposals to open 48 new middle schools under the management of local bodies in the centres mentioned in annexure III. The Director should submit at an early date his final recommendation in regard to the opening of a middle school at Palni under the management of the local municipal council.

The middle schools to be newly opened will have classes IV and V and forms I to III. Local bodies will continue as at present to maintain the three lower standards in existing elementary schools and it will be open to them to add higher standards if a need for the same exists.

(ii) *Establishment for new middle schools*.—The scale of establishment to be entertained in each of the institutions is indicated in annexure III.

(iii) *Contingent and equipment charges*.—A provision of Rs. 640 for each school is entered in the same annexure under the head 'Contingencies', together with Rs. 950 for initial cost of equipment. The question of the incidence of rent will be considered afresh.

(iv) *Net cost of the institutions*.—The net cost of the middle schools will be borne by Government. On the introduction of the new scheme the status of some of the elementary schools in the centres mentioned may be reduced and, in consequence, there may be a saving to the local bodies in the expenditure now incurred by them on elementary education. These savings should be taken into account in fixing the subsidies hereafter payable to the local bodies in respect of the institutions in their charge.

5. *Management*.—The high schools and middle schools to be newly opened will, in municipal areas, be under the management of the councils concerned and in local fund areas under the management of the local boards according to usage. The Director suggests that the institutions in local fund areas could be more advantageously placed under the direct control of district boards. The Government commend this suggestion for the consideration of the local bodies. All local bodies are requested to take steps to start the schools with the beginning of the next school year.

6. *Finance*.—The Director suggests that one-half of the estimated recurring expenditure and the whole of the amount required for initial equipment should at once be placed at the disposal of local bodies to enable them to give immediate effect to the scheme. The Government accept the proposal and hereby authorize the Accountant-General to place immediately, at the disposal of the local bodies concerned, the sums specified in annexure IV. These sums which aggregate to Rs. 1,17,792 will be met from the lump provision of Rs. 2.09 lakhs in the current year's budget estimate under "22. EDUCATION—Opening new board high schools and new middle schools."

(True extract)

R. RAMACHANDRA RAO,  
Secretary to Government.

To the Director of Public Instruction.  
" Financial Department.  
" Local and Municipal Department.  
" Presidents of District Boards.  
" Chairmen of Municipal Councils of Narasaraopet, Adoni and Gudiyattam.  
Editors' Table (Order only).

[Annexures.





## ANNEXURE IV.

Statement showing the amount of subsidy to be immediately placed at the disposal of local bodies.

| Name of district board or municipality. | Amount of subsidy sanctioned for |                 |          |
|-----------------------------------------|----------------------------------|-----------------|----------|
|                                         | High schools.                    | Middle schools. | Total.   |
| <i>District Boards.</i>                 | RS.                              | RS.             | RS.      |
| 1. Ganjam .. .. .                       | 3,791                            | 6,194           | 9,985    |
| 2. Virasapatam .. .. .                  | 1,712                            | 3,995           | 5,708    |
| 3. Godavari .. .. .                     | 3,644                            | 4,794           | 8,438    |
| 4. Kistna .. .. .                       | 1,692                            | 4,494           | 6,086    |
| 5. Guntur .. .. .                       | 1,692                            | 3,471           | 5,063    |
| 6. Nellore .. .. .                      | ..                               | 5,794           | 5,794    |
| 7. Goddaph .. .. .                      | 1,907                            | 3,195           | 5,103    |
| 8. Kurnool .. .. .                      | ..                               | 3,995           | 3,995    |
| 9. Bellary .. .. .                      | ..                               | 3,946           | 3,946    |
| 10. Anantapur .. .. .                   | 1,907                            | 3,695           | 5,603    |
| 11. Chittoor .. .. .                    | 1,550                            | 3,671           | 5,221    |
| 12. Chingleput .. .. .                  | 1,869                            | 3,395           | 5,264    |
| 13. Arcot, North .. .. .                | 1,869                            | 1,848           | 3,717    |
| 14. Arcot, South .. .. .                | 1,869                            | 5,094           | 6,963    |
| 15. Trichinopoly .. .. .                | ..                               | 3,795           | 3,795    |
| 16. Salem .. .. .                       | 1,869                            | 3,846           | 5,715    |
| 17. Tinjore .. .. .                     | 1,869                            | 2,945           | 4,815    |
| 18. Madras .. .. .                      | ..                               | 4,694           | 4,694    |
| 19. Tinnevely .. .. .                   | ..                               | 3,846           | 3,846    |
| 20. Coimbatore .. .. .                  | ..                               | 1,648           | 1,648    |
| 21. Malabar .. .. .                     | 1,869                            | 1,648           | 3,517    |
| 22. Kanara, South .. .. .               | 1,869                            | 3,695           | 5,565    |
| Total, District Boards ..               | 29,029                           | 83,606          | 1,12,635 |
| <i>Municipalities.</i>                  |                                  |                 |          |
| 1. Narasaraopet .. .. .                 | 1,592                            | ..              | 1,592    |
| 2. Adoni .. .. .                        | 1,767                            | ..              | 1,767    |
| 3. Gudiyattam .. .. .                   | ..                               | 1,798           | 1,798    |
| Total, Municipalities ..                | 3,359                            | 1,798           | 5,157    |
| Grand total ..                          | 32,388                           | 85,404          | 1,17,792 |

NOTES CONNECTED WITH G.O. No. 757, HOME (EDUCATION),  
DATED 11TH JUNE 1918.

[SUBJECT.—Opening of high and middle schools under the management of local bodies.]

## Previous papers :

|                           |                |                            |                |
|---------------------------|----------------|----------------------------|----------------|
| G.O. 1007, Educational,   | 5th Nov. 1913  | G.O. 43, Home (Education), | 15th Jan. 1918 |
| „ 697 L.,                 | 8th May 1916   | „ 128 „                    | 4th Feb. „     |
| „ 536, Educational,       | 16th „         | „ 333 „                    | 12th Mar. „    |
| „ 1104, Home (Education), | 29th Aug. 1917 | „ 362 „                    | 18th „         |
| „ 1210 „                  | 19th Sep. „    | „ 206, Financial,          | 19th „         |

From the Director of Public Instruction, dated 20th February 1918, No. 1066.

„ „ „ 21st April „ „ 7968.

Telegram from the inhabitants of Pullelikurru and other villages, dated 26th April 1918.

## HOME (EDUCATION) DEPARTMENT.

The Director of Public Instruction submits proposals for the opening of high and middle schools under the management of local bodies. The need for opening such schools is fully set out in the Notes to G.O. No. 1210, Home (Education), dated the 19th September 1917, and also in paragraph 1 (ii) of the Director's letter on page 2 of G.O. No. 43, dated the 15th January 1918. The proposals are examined below.

2. *High schools.*—In D.O. No. 265-B/2, dated the 20th August 1917 (page 14 of Notes to G.O. No. 1210, dated the 19th September 1917) the Director was asked to submit proposals for raising to the grade of complete secondary schools twenty-seven out of the existing fifty-four incomplete secondary schools under the management of local bodies. In submitting proposals for budget provision in the current year, he stated that he proposed to open form IV in twenty middle schools [page 2 of G.O. No. 43, Home (Education), dated 15th January 1918]. In the present proposals provision is made for opening nineteen schools under local bodies. Two of these are to be of complete high schools at once, and are to be established at Proddatur and Madanapalle in lieu of the schools at these places which were hitherto under the management of the Theosophical Educational Trust. Of the nineteen schools, three, viz., those at Narasaraopet, Proddatur and Adoni, are to be in municipalities and the remaining sixteen in local fund areas. In regard to the selection of the localities the Director has consulted the Inspectors of Schools and the presidents of local bodies. He has not forwarded their recommendations but states that he has endeavoured to satisfy both parties by giving two schools for the same district in cases where there was a difference of opinion.

3. The following statement shows the existing number of high and middle schools in each district, the number of institutions having a strength of 500 and over and the number newly proposed to be opened under the proposals now submitted.

- (a) No *incomplete* secondary schools under local bodies suitable for development.
- (b) One of these is in place of an existing school under the Theosophical Educational Trust.
- (c) No *incomplete* secondary schools under local bodies.
- (d) No need for more secondary schools.
- (e) In place of the existing school under the Theosophical Educational Trust.
- (f) Demand for secondary education amply met by existing schools. Private middle schools are also being started.
- (g) Needs of secondary education met by existing high schools.

Yes.

R. R.—15-5-18.

6. *Establishment for the new high schools.*—In his letter No. 10281, dated the 15th December 1917, printed in G.O. No. 43, Home (Education), dated the 15th January 1918, the Director proposed that the Government should meet only the net cost involved in the employment of extra establishment and other necessary charges due to the raising of the status of the schools to the grade of high schools. Once the status of the schools has been raised, it will be very difficult to calculate the extra cost due to the change alone and to apportion among the different forms the charges common to the school as a whole. In his current letter the Director therefore proposes that in fixing the Government contribution the entire receipts and charges of the institution should be taken into account and the cost to be borne by Government determined accordingly. His view may, it is submitted, be accepted.

adoption of such a uniform scale are well set out in paragraph 1 (II) of the Director's letter printed on page 2 of G.O. No. 43, Home (Education), dated the 15th January 1918. The only objection to the adoption of the course suggested is that it will eventually lead to a revision of the scale of pay in all the other institutions maintained by local bodies, and the Government may be pressed by the local bodies to enhance the Provincial subsidy to meet the extra cost.

7. The scale of pay suggested by the Director is compared below with the scale now in force in some of the principal high schools under the management of local bodies and the scale proposed in letter No. 128, dated the 4th February 1918, for the model high schools to be taken over by Government.

The scale recommended by the Director does not appear to be excessive and may be approved. The pay proposed for the laboratory attender may however be reduced from Rs. 12 to Rs. 10 the rate adopted in the model high schools scheme.

8. *Contingent charges.*—One of the items included under this head is rent. In the case of high schools a provision of Rs. 360 per annum for the first year and of Rs. 200 in addition for each of the second and third succeeding years is suggested. As regards middle schools the amount proposed is Rs. 250 for each institution. In the case of certain schools (viz., Proddutur, Madanapalle, Arni and Dharmapuri) suitable buildings are stated to be already available. Recently the Government have also sanctioned subsidies towards the construction of new buildings for the high schools at Adoni (G.O. No. 206, Financial, dated 19th March 1918) and Pattukkottai [G.O.



No. 362, Home (Education), dated 18th March 1918]. The Director states that the provision for rent may be utilized in constructing new sheds or in renting additional accommodation according to circumstances and that, where suitable buildings are already available, the allotment may be utilized for petty construction and repairs. Attention is solicited to the orders issued in G.O. No. 679 L., dated the 8th May 1916, wherein Government ruled that, unless special sanction has been accorded, rent charges should not be included in the calculation of the net cost. It was also ruled in that order that expenditure on improvements and construction of new buildings and similar non-recurring charges should not be mixed up with recurring items but should be treated differently. It is for consideration whether the provision for rent suggested by the Director may not be omitted altogether and each local body left to obtain the special sanction of Government to the incurring of such a charge if found absolutely necessary.

9. *Middle schools.*—The number of new schools proposed to be opened is 49 as against 50 originally recommended [page 2 of G.O. No. 43, Home (Education), dated 15th January 1918]. The Director of Public Instruction has included tentatively in his proposal the middle school at Palni under the Theosophical Educational Trust and he proposes to consult the Inspector of Schools of the circle as to the desirability of opening a middle school under municipal management in the town. A telegraphic petition has been received requesting that a middle school be opened at Pullethikurru instead of at Ambajipeta in the Godavari district. No notice need be taken of this. The new schools will contain only classes IV and V and forms I to III and the local bodies will have to maintain separate elementary schools containing at least the three lowest standards (though situated in the same building). This arrangement will tend to keep the expenditure on secondary and elementary education distinct. Besides in schools classed as elementary the rate of fees levied is low as compared with the fees levied in the corresponding classes of secondary schools and it would be a hardship to poor parents if no separate elementary school is maintained for the benefit of pupils who have no intention of entering on a secondary school course.

If the Director's proposals in regard to the opening of new middle schools are accepted, there may be a diminution in expenditure now incurred by local bodies on elementary education as in most cases they will have to bear the expenses of maintaining only the three lower standards. To prevent this, the Director suggests that the local body should be required to expend on elementary education a sum not less than that now spent by them and to utilize for elementary education any provincial subsidy now received by them on behalf of the schools to be brought under the new scheme. There appears to be no objection to the issue of the general direction suggested by the Director of Public Instruction but it is for consideration whether the Government subsidy may not at once be reduced to the extent of the saving accruing to the local body on the introduction of the new scheme. It will however be open to the local body to apply for additional subsidy later on if necessary.

10. *Establishments for middle schools.*—The scale of establishment proposed by the Director in his letter No. 10281, dated the 15th December 1917, for the new middle schools to be opened and the scale now recommended are compared below :—

| Original scale.            |     | Scale now recommended.     |          | Average. |
|----------------------------|-----|----------------------------|----------|----------|
|                            | RS. |                            | RS.      |          |
| Headmaster ... ..          | 100 | Headmaster ... ..          | 80—4—100 | 92       |
| First assistant ... ..     | 50  | First assistant ... ..     | 50—2—60  | 56       |
| Second assistant ... ..    | 40  | Second assistant ... ..    | 40—2—50  | 46       |
| Third " ... ..             | 35  | Third " ... ..             | 30—2—40  | 36       |
| Fourth " ... ..            | 35  | Fourth " ... ..            | 30—2—40  | 36       |
| Fifth " ... ..             | 30  | Fifth " ... ..             | 25—1—30  | 28       |
| Sixth " ... ..             | 30  | Pandit ... ..              | 25—1—30  | 28       |
| Seventh " ... ..           | 25  | Combined drill and drawing | 25—1—30  | 28       |
| Eighth " ... ..            | 25  | master.                    |          |          |
| Combined drill and drawing | 30  | Peon ... ..                | 8        | 8        |
| master.                    |     |                            |          |          |
| Pandit ... ..              | 20  |                            |          | 358      |
| Peon ... ..                | 7   |                            |          |          |
|                            | 427 |                            |          |          |

In the revised scale now proposed the Director has recommended an incremental scale of pay so that it may fit in with that recommended for high schools. As no additional cost is involved the proposal may perhaps be accepted.

11. *Management.*—The Director suggests that schools in local fund areas should be under the management of district boards and not of the taluk boards concerned. It is doubtful whether such an arrangement can be given effect to without consulting the wishes of the local bodies. Local and Municipal may be asked to advise on the point.

12. *Net cost to Government after the scheme has taken full shape.*—The ultimate recurring net cost as originally estimated by the Director of Public Instruction and the cost as now calculated are shown below :—

|                       | Original estimate. | Estimate as now framed. |
|-----------------------|--------------------|-------------------------|
|                       | RS.                | RS.                     |
| High schools ... ..   | 67,470             | 1,17,001                |
| Middle schools ... .. | 1,72,500           | 1,74,700                |
|                       | 2,39,970           | 2,91,701                |

In the calculation of the net cost the following discrepancies are noticed :—

(1) The schools at Tekkali, Aska, Adoni, Penukonda and Pattukkottai are now working at a deficit which is met from the funds of the local bodies concerned. The amount now met by the local body is taken as an item of receipt in calculating the net cost of the institution. As however the *entire* net cost is to be met by Government in the case of all other institutions it does not appear desirable to treat the above-mentioned institutions differently. The proper course appears to be to reduce the amount of subsidy now paid to the local bodies concerned in respect of the other institutions in their charge by the saving that will accrue to them when the institutions in question are brought under the new scheme.

(2) The grants till now paid to the high schools at Proddatur and Madanapalle under the Theosophical Educational Trust are also taken as an item of receipt. The institutions will hereafter be under the management of local bodies and they will have to be paid the entire net cost of the institutions without any reference to the grant previously paid by Government to private managers. There will however be some saving in the expenditure under 22-G. GRANTS-IN-AID.

13. *Expenditure to be incurred in the current year.*—The expenditure during the current year for eight months is estimated by the Director of Public Instruction as follows :—

|                       | Recurring charges. | Initial charges for equipment, etc. |
|-----------------------|--------------------|-------------------------------------|
|                       | RS.                | RS.                                 |
| High schools ... ..   | 40,625             | 20,900                              |
| Middle schools ... .. | 1,00,220           | 46,550                              |
|                       | 1,40,846           | 67,450                              |

The calculation of recurring charges has been based on the average pay of teachers and not on the actual pay that will be drawn by them. A full year's provision for rent and contingencies is also allowed. The Director recommends that, in order to enable local bodies to open the schools on the 1st July next, the Accountant-General may be instructed to place at their disposal at once the whole of the estimated cost of the initial charges for equipment, etc., and one-half of the net recurring cost. The advance paid to the local bodies is however liable to adjustment at the end of the year with reference to the actual expenses incurred and it does not therefore appear necessary to subject the amounts proposed by the Director of Public Instruction to strict scrutiny.

14. *General.*—In cases where applications are made to Government by local bodies to meet the net cost of secondary schools maintained by them, it is usual to examine the application primarily with reference to the financial condition of the local body and to allow the application only in case it is found that the local body cannot

meet the cost of maintenance of the school from its own funds. The circumstances of the present case are however unique. In the first place the local bodies have not made any proposals of their own to Government in the matter. It is the Government that desire the local bodies to open new schools with a view to relieve congestion in existing schools. Secondly even if some of the local bodies are in a position to bear the cost of the schools to be newly opened it does not appear desirable that they should be required to do so. As has been frequently stated, primary education has the first call on the funds of the local bodies and there is still a wide field to be covered in the way of extension of elementary education. It does not therefore appear necessary to ask Local and Municipal to scrutinize the financial position of each individual local body with a view to ascertain whether it can stand the additional charge. The Government may agree to bear the net cost in the case of all the institutions to be newly opened and sufficient provision exists in the current year's budget.

15. The file may go u.o. to Local and Municipal and Financial for very early remarks.

N.K.—7-5-18.

C. RAMANUJA ACHARIYAR—14-5-18.

Paragraph 11.—To save time, I would retain the management—taluk board or district board—as at present. Meanwhile suggest to district boards to take management of schools managed by taluk boards.

2. Paragraph 14.—Eventually perhaps we will have to get out of the net cost idea and grant a sufficient increased subsidy. But only after all the classes are opened and the school is equipped.

This is very urgent as schools have to be opened immediately after the recess.

R. RAMACHANDRA RAO—15-5-18.

#### LOCAL AND MUNICIPAL DEPARTMENT.

So far as municipal areas are concerned the Director proposes to open three high schools—one in Narasaraopet, one in Proddatur and one in Adōni—and two middle schools—one in Gudiyattam and the other in Palni. The net cost of these schools is to be borne by Government as the schools are to be opened at the initiative of Government and not of the local bodies.

It is more the raising of the status of existing schools than the opening of new ones that is proposed. The Educational Department do not therefore want the financial position of the local bodies to be examined. Submitted that this department may agree to the additional schools being opened.

N.E.M.—17-5-18.

2. The Director suggests that the municipal councils which will be relieved of a portion of their present expenditure on education by the fact that the net cost of the new schools is borne by Government, should be required to spend on elementary education an amount not less than what they spend now. Submitted that the Director may be asked to bear the question in mind when forwarding the budget estimates of these municipal councils.

T.B.R.—15-5-18.

3. The proposal to open 16 high schools and 47 middle schools under the management of local boards may, it is submitted, be accepted as the net cost of the schools will be borne by Government.

4. With regard to the management of the schools the Director of Public Instruction suggests that the schools should be under the control of district boards instead of that of taluk boards. From item C under 'B. District funds' and item C under 'C. Taluk funds' in article 4 of the Local Fund Code, it will be seen that charges connected with secondary education should be met from taluk funds. Thus, under existing orders, secondary schools should normally be under the control

of taluk boards. But as the scheme now under consideration is special in so far as None at all. Government bear the net cost of the schools, there seems to be no objection to making it a condition that the schools should be under the district board management. As suggested by the Secretary, Home (Education) Department, district boards may, it is submitted, be advised to take over management of such of the schools as are now managed by taluk boards.

V.T.K.—16-5-18.

V.T.K.—16-5-18.

N.R.—16-5-18.

V. T. KRISHNAMA ACHARIYAR—16-5-18.

It is difficult to make any very useful remarks on these proposals without knowing the views of the local bodies concerned. Mr. Grieve tells me that there was some friction in at least one district (Chingleput I think he said) over the matter but that was on the point of taluk board *versus* district board management. I am not sure that other taluk boards too would not object to parting with the management of their schools notwithstanding that the improvement will not be at their cost. Of course for the schools to be under the district board ought to lead to improvement in administration particularly in regard to the control over the staff and their prospects.

2. It does not seem to be fair to insist as a general rule that local bodies shall be bound to spend on elementary education whatever sum they now spend as net cost of their (unimproved) schools now to be improved at Government cost. In some cases there may be a reasonable expectation that the present net cost would disappear with the normal growth of fee income.

3. The point taken at end of paragraph 6 of the Education Department note (page 3) seems very important. Is Government prepared to undertake this contingent liability?

4. It is presumed that the file will be circulated to the Honourable Member (Local and Municipal) before orders issue.

N. E. MARJORIBANKS—17-5-18.

#### FINANCIAL DEPARTMENT.

In D.O. No. 265, dated 20th August 1917, to the Director of Public Instruction on page 14 of Notes to G.O. No. 1210, Home (Education), dated 19th September 1917, the Government generally approved of his proposals in regard to the raising to the grade of complete secondary schools of 27 (out of the existing 54) incomplete secondary schools and to the opening of 50 new middle schools.

In paragraph 11 of his letter No. 10281, dated 15th December 1917 [page 2 of G.O. No. 43, Home (Education), dated 15th January 1918], the Director of Public Instruction addressed the Government in regard to the budget provision for the above scheme on the basis of the opening of 20 new high schools and 50 new middle schools; and a provision of 2-09 lakhs has been entered in the budget for 1918-19 (page 122, Civil Budget Estimate).

The Director of Public Instruction has now submitted detailed proposals for the opening of 19 high schools and 49 middle schools (including Palni).

2. The ultimate net recurring cost is as follows:—

|                | According to Director's letter, dated 15th December 1917 (pages 5-6 of G.O. No. 43, Home (Education), dated 15th January 1918). | As now proposed. |
|----------------|---------------------------------------------------------------------------------------------------------------------------------|------------------|
|                | RS.                                                                                                                             | RS.              |
| High schools   | 67,470                                                                                                                          | 1,17,001         |
| Middle schools | 1,72,500                                                                                                                        | 1,74,700         |
| Total          | 2,39,970                                                                                                                        | 2,91,701         |

The present estimate is only approximate (the Director states that the estimate of fee income is likely to be an underestimate and the payment of the net cost to several local bodies will be made with reference to the actual receipts and charges (paragraph 13 on page 5 ante).

3. Besides the above-estimated net recurring cost (2.92 lakhs per annum) for these new high and middle schools, the proposals involve a further recurring liability on Provincial funds in consequence of the probable introduction in all existing schools under public management of the revised uniform standard scales of pay for the staff now proposed by the Director in the case of the new schools. Please see paragraph II of Director's letter on page 2 of G.O. No. 43, Home (Education), dated 15th January 1918, paragraph 6 (portion III) of Home (Education) notes on page 3 ante, and paragraph 3 of the Local and Municipal Secretary's note on page 7 ante. It is submitted that it seems necessary to obtain from the Director of Public Instruction an approximate estimate of the liability involved.

Then we shall never dispose of the present case in time.

L.E.K.—21-5-18.

4. In this connexion, it is submitted that in a recent letter the Government of India have suggested that all possible reductions should be effected in the current year's budget provision. Orders are requested whether the present scheme may be introduced in the current year.

L.D.—22-5-18.

5. *Details of the scheme—Net cost to be borne by Government.*—The Director proposes—

(a) that in the case of high schools (raising the status of existing incomplete secondary schools by opening new classes) the Government should bear the net cost of the entire school including existing classes, instead of the net cost of only the new classes to be opened;

(b) that in the case of middle schools, the lower elementary standards (principally the three lower elementary standards) will continue to be maintained by local bodies, the Government bearing the net cost of only the new classes. (There may be a saving to local bodies.)

Home Secretary has noted that eventually, i.e., at the end of three years when the scheme is in full operation, in lieu of the net cost, the Government may fix a recurring subsidy.

See below.

L.E.K.—21-5-18.

Submitted that the above proposals may be accepted.

6. In regard to the calculation of the net cost the following subsidiary proposals are made by Home (Education):—

(i) *Paragraph 12 of Home office-note on page 5 ante.*—Submitted that this

This is all right.

L.E.K.—21-5-18.

L.D.—22-5-18.

department may accept these suggestions, according to which the liability thrown on Provincial funds remains the same as in the Director's proposal.

(ii) *Paragraph 9 (portion Q) of Home office-note on page 4 ante.*—Please see paragraph 4 of the Director's letter, Q in paragraph 9 on page 4 ante, and paragraph 2 of Local and Municipal Secretary's note on page 7 ante.

See following page.

L.E.K.—21-5-18.

If the Director's proposals in regard to the opening of new middle schools are accepted, there may be a diminution in expenditure now incurred by local bodies (out of their funds assisted by the Provincial subsidies) as in most cases they will have to bear the expenses of maintaining only three lower standards.

The Director suggests that the local bodies should be required to spend on elementary education a sum not less than that now spent by them and to utilize for elementary education any Provincial subsidy now received by them on behalf of the schools to be brought under the new scheme.

Home (Education) office suggests an alternative proposal, according to which the I think Financial should ask that this be done.

L.E.K.—21-5-18.

Yes.

L.D.—22-5-18.

to apply to Government for additional subsidy later on if necessary.

Local and Municipal Secretary in paragraph 2 of his note on page 7 ante considers that the above proposal should not be held to apply as a general rule, as in some cases there may be a reasonable expectation that the present net cost would disappear with the normal growth of fee income.

Yes; we are prepared to subsidize on the merits.

L.E.K.—21-5-18.

L.D.—22-5-18.

It is respectfully submitted that it seems preferable to adopt the proposal at L above, any individual case in which hardship is caused being dealt with separately.

7. *Establishment (Scale of pay).*—Please see paragraphs 3 and 4 of Director's letter and paragraphs 6 and 10 of Home (Education) office-note on pages 2 and 4 ante. The Director remarks that the present is the most favourable opportunity for placing the entire staff on a definite footing so as to have as far as possible a uniform standard scale and considers the scale suggested by him to be necessary at present to retain the services of qualified teachers. The Director also remarks that the question of granting local allowances in special localities may wait until experience shows whether it is not possible to staff the schools with the teachers on the standard scale.

As pointed out by the Home (Education) Department at M on page 3 ante, the revised scale in the case of new schools will eventually lead to a revision of the scale of pay in other institutions maintained by local bodies and to enhanced subsidy from Provincial funds to meet the extra cost. It is also submitted that it may also lead to enhanced grants to private schools.

See notes *ad finem*.

L.D.—22-5-18.

It is respectfully submitted for orders whether an estimate of the cost involved may not be called for in the first instance.

8. The standard scales of pay suggested by the Director of Public Instruction for the new high schools and middle schools are as follows:—

| High schools.                          |     | Average cost. | Middle schools.                            |     | Average cost. |
|----------------------------------------|-----|---------------|--------------------------------------------|-----|---------------|
|                                        | RS. |               |                                            | RS. |               |
| One headmaster (125—5—150) ...         | 140 |               | One headmaster (80—4—100) ...              | 92  |               |
| One assistant (90—4—110)* ...          | 102 |               | One assistant (50—2—65) ...                | 56  |               |
| One " (80—4—100)* ...                  | 92  |               | One " (40—2—50) ...                        | 46  |               |
| One " (80—4—100) ...                   | 92  |               | One " (30—2—40) ...                        | 36  |               |
| One " (50—2—60) ...                    | 56  |               | One " (30—2—40) ...                        | 36  |               |
| One " (40—2—50) ...                    | 46  |               | One " (25—1—30) ...                        | 28  |               |
| One " (30—2—40) ...                    | 36  |               | One pandit (25—1—30) ...                   | 28  |               |
| One " (30—2—40) ...                    | 36  |               | One drill and drawing master (25—1—30) ... | 28  |               |
| One " (25—1—30) ...                    | 28  |               | One peon (8) ...                           | 8   |               |
| One " (25—1—30) ...                    | 28  |               |                                            |     |               |
| One " (20—1—25) ...                    | 23  |               |                                            |     |               |
| One " (20—1—25) ...                    | 23  |               |                                            |     |               |
| One pandit (30—2—40) ...               | 36  |               |                                            |     |               |
| One drawing master (25—1—30) ...       | 28  |               |                                            |     |               |
| One gymnastic instructor (25—1—30) ... | 28  |               |                                            |     |               |
| One clerk (25—1—30) ...                | 28  |               |                                            |     |               |
| One attender (12) ...                  | 12  |               |                                            |     |               |
| Two peons (9), (8) ...                 | 17  |               |                                            |     |               |
|                                        | 851 |               |                                            | 358 |               |

\* This overlapping is very awkward and should be eliminated.

L.D.—22-5-18.



It is submitted for consideration whether the pay of the first three assistants in high schools and of the headmaster in middle schools may not be altered as under:—

*High schools.*

| As proposed by the Director of Public Instruction. |     |                              | As now suggested.* |     |  |
|----------------------------------------------------|-----|------------------------------|--------------------|-----|--|
|                                                    | Rs. |                              |                    | Rs. |  |
| One assistant (90—4—110) ...                       | 102 | One assistant (80—4—100) ... | 92                 |     |  |
| " " (80—4—100) ...                                 | 92  | " " (70—2—80) ...            | 76                 |     |  |
| " " (80—4—100) ...                                 | 92  | " " (60—2—70) ...            | 66                 |     |  |
|                                                    | 286 |                              | 234                |     |  |

\* I approve of this.

L.D.—22-5-18.

*Middle schools.*

|                                 | Rs. |                                | Rs. |
|---------------------------------|-----|--------------------------------|-----|
| One headmaster (80—4—100) † ... | 92  | One headmaster (60—2—70) ‡ ... | 66  |
| † Might stand.                  |     | ‡ This seems too low.          |     |

L.D.—22-5-18.

L.D.—22-5-18.

If the foregoing suggestions were accepted, the extra cost according to the Director's scheme will be reduced by about Rs. 27,000 per annum as shown below:—

|                                                                      |        |
|----------------------------------------------------------------------|--------|
| Nineteen high schools—Rs. 19 (286—234) per mensem or Rs. 19 × 52     |        |
| × 12 per annum or ...                                                | 11,856 |
| § Forty-nine middle schools—Rs. 49 (92—66) per mensem or Rs. 49 × 26 |        |
| × 12 per annum ...                                                   | 15,288 |
|                                                                      | 27,144 |

§ Omit.

L.D.—22-5-18.

In regard to the grant of local allowances to teachers in special localities, which we can consider this if and when it comes up. The Director proposes to reserve for future consideration, it is submitted that the grant of such allowances might lead to similar claims from Government servants employed in other departments stationed in these localities.

L.E.K.—21-5-18.

L.D.—22-5-18.

9. *Rent charges.*—As pointed out in paragraph 8 of Home Department's note on page 4 ante, rent charges and charges for improvements and construction of new buildings should be borne by local bodies and should not be included in the net cost to be borne by Government.

See below.

L.E.K.—21-5-18.

10. *Management.*—The Director of Public Instruction suggests that the new schools in local fund areas should be under the management of district boards and not of taluk boards. Local and Municipal Department propose to consult local bodies concerned. Submitted that this is mainly an administrative matter

L.D.—22-5-18.

11. *Expenditure in 1918-19.*—Please see paragraph 7 of Director's letter and paragraph 13 of Home Department's note on page 5 ante. As the schools will be started from 1st July 1918, only eight months' charges will be incurred in the current year.

The current year's budget contains a provision of 2.09 lakhs and the Director has roughly calculated that the net cost for eight months will amount to Rs. 1,40,846 (this is only an estimate and will undergo alteration when actual expenditure is known). There will be a balance of Rs. 68,154 and the Director of Public Instruction suggests

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The Director of Public Instruction also suggests that one-half of the probable net cost for eight months in the current official year may be paid in advance to the local bodies subject to adjustment when payments for subsequent half-years come to

L.D.—21-5-18.

be made. Submitted that there is no objection to these proposals.

V.G.K.—21-5-18.

*Net cost* (paragraph 5 on page 3 ante)—I was at first misled by the recommendation of the Director of Public Instruction (paragraph 3 of his letter) that Government should bear the total net cost of the high schools. I took this to mean that local bodies were to be relieved of all such expenditure as they were incurring. I find, however, from the statements accompanying the letter from the Director of Public Instruction that in the case of five institutions (in the case of twelve institutions, they are now working at a profit) the money now spent by local bodies is to

be taken on the receipts side, so that Government is not being called upon to bear the whole of the net cost, but really only so much of it as is due to the raising of the standard of the existing incomplete secondary schools.

L.D.—22-5-18.

This we may accept.

2. *Uniform scale of pay* (paragraph 7 on page 9 ante).—I venture to submit that stronger justification is needed for the proposal to have a uniform scale of pay. I don't think it can really be argued that these teachers should be paid the same rate throughout the Presidency. The Home Department office-note (page 3 ante) endeavours to show that the uniform scale of pay is not high when compared with the rates of pay now given in certain schools. I am not, however, convinced that the instances or schools quoted in the Home Department office-note (page 3 ante) are typical, for it is difficult to believe that the uniform scale of pay is actually lower than the rates now given in most of the schools and that in proposing a uniform scale the Director of Public Instruction is actually reducing the emoluments of teachers.

We have no indication whether this uniformity is going to lead to heavy expenditure or to savings, and even if we were dealing with a single school we should want this information. It is all the more necessary therefore that we should have it when we are dealing with so large a number of schools, and when the proposal to have uniformity in the case of these schools might have the effect of raising pay all round.

L.D.—22-5-18.

This part of this scheme might therefore, I submit, be dealt with separately, if Home Department consider that uniformity is essential. In order that there may be no delay in starting the schools, it is necessary that some arrangements should be made for a headmaster and for a teacher or two for the new classes for one year. For this we may agree tentatively to the following rates:—

*Secondary schools.*

|                              | Rs. |
|------------------------------|-----|
| Headmaster not to exceed ... | 125 |
| Assistant not to exceed ...  | 70  |

*Middle schools.*

|                              | Rs. |
|------------------------------|-----|
| Headmaster not to exceed ... | 60  |
| Assistant not to exceed ...  | 50  |

or if two are required Rs. 40 and Rs. 50.

The existing establishment should continue on the present rates of pay.

3. *Rent charges* (paragraph 9 on page 10 ante).—There does not seem to be any strong justification for departing from existing practice in accordance with which 'rents' are not included in the net cost. I am very doubtful whether Financial should accept the proposal that sums sanctioned as rent should subsequently be utilized for repairs, etc. The incidence as regards rent charges might remain the same as at present (G.O. No. 679 L., dated 8th May 1916).

L.D.—22-5-18.

L. E. KERSHAW—21-5-18.

757, Home (Edn.)—4

The confusion about net cost is beyond me, but if the position is that which Mr. Kershaw outlines on page 11, Financial may certainly accept.

2. The whole case has come up in a form which makes Financial scrutiny very difficult. We really ought to have before us a proposition statement for each school in issue showing present and proposed rates of pay with the additions contemplated to the existing establishment. I agree with Mr. Kershaw that we ought not to be rushed into accepting a new uniform scale of pay which will probably lead to further indeterminate claims for assistance to enable other schools to attain the same scale. We may have ultimately to accept the Director's scale—and shall have to do so if he is correct in his statement that his rates are necessary to “retain the services of qualified teachers”; but before acquiescing we ought to be informed at least approximately as to the probable ultimate liability. It would be impossible to obtain this information without delaying the opening of these completed schools beyond the beginning of July. I therefore support the Assistant Secretary's suggestion that the existing establishments should remain on their present pay and provision should be made on a temporary basis for additional hands whether (i) assistants or (ii) headmasters on a scale suitable for the new or enlarged institutions. For this purpose I would adopt the following rates:—

|           |     | Headmasters. |  | Assistants |  |
|-----------|-----|--------------|--|------------|--|
|           |     | RS.          |  | RS.        |  |
| Secondary | ... | 125          |  | 70         |  |
| Middle    | ... | 80           |  | 50         |  |

The Honourable Member (Financial) should see.

L. DAVIDSON—22-5-18.

#### HOME (EDUCATION) DEPARTMENT.

It may probably facilitate early disposal of this case if the Secretary can discuss the main issues in this file with the Director of Public Instruction orally.

2. The most important point for discussion is the suggestion of Financial that for the present the existing scale of establishment in the schools to be taken over be retained, only additions on the rate of pay proposed by Financial being made to provide for the new forms to be opened. Prima facie there may not be any insurmountable difficulty in adopting the course in the case of the *high* schools. Even in respect of them this will be impossible of adoption in the case of the schools at Proddatur and Madanapalle which are to replace the existing theosophical schools at those places, as none of the existing materials will be available for development.

3. In regard to middle schools, it is not clear whether the elementary schools which are to be developed for the purpose now possess any scale of establishment which is worthy of retention as part of the middle school establishment. It is also doubtful whether in all cases any portion of such establishment will be available for incorporation in the new schools, as local bodies are to be allowed to maintain separately the elementary schools even to the *fifth* standard where they exist and as all the new middle schools will have to start with the *fourth* class.

4. Another point for discussion is that contained in paragraph 8 of office-note on page 3 supra and referred to in paragraph 3 of the Assistant Secretary's note on page 11 above regarding rent charges.

5. If a decision is arrived at as to the principles above referred to and the scale of pay suggested by Financial, an estimate of the total cost will be worked out in the office.

C. RAMANUJA ACHARIYAR—26-5-18.

Quick disposal is essential. So, for the present, I agree to the following proposals.

2. *High schools except at Proddatur and Madanapalle.*—Existing teachers to be retained on existing rates of pay. Higher teachers to be paid on the Chief Secretary's scale.

3. *High schools at Proddatur and Madanapalle.*—We have to work against local schools already working. I propose to adopt the Director of Public Instruction's scale at once.

4. *Middle schools except at Palni.*—As paragraph 2 above.

5. *Middle school at Palni (if opened at all).*—As paragraph 3 above.

6. *Subsidies to local boards.*—To be reduced at once by an amount equal to that now paid and intended for the classes proposed to be newly opened by Government.

7. *Rent charges.*—We must recognize that these schools are being opened by Government. They are not yet board schools in the sense that they have been asked for by the boards or that if they had a voice in the matter they would select these very schools. Under these circumstances these form a legitimate charge on the budget provision.

8. *Management.*—By taluk or district board as at present.

9. *For the future.*—I shall ask the Director of Public Instruction to submit a financial statement for each school separately. Each such statement to be separately considered. Director of Public Instruction to be at liberty to propose his scale.

Experience in most secondary schools shows that the fee income covers the recurring charges.

10. After the expenses referred to in paragraphs 2 to 5 and 7 are met, there will be a considerable saving in the budget provision. Add to it the saving in paragraph 6. I propose to ask the Director of Public Instruction to utilize the total savings on equipment and non-recurring charges on the institutions proposed.

11. I believe that my proposals above meet the Financial criticisms.

I beg to enquire if Financial will agree to my instructing the Director of Public Instruction on the above lines.

R. RAMACHANDRA RAO—26-5-18.

#### FINANCIAL DEPARTMENT.

L.D.—27-5-18.

Paragraphs 2, 4, 6, 8 and 9 of Home Secretary's note above may be accepted.

2. *Paragraphs 3 and 5 above.*—It is respectfully submitted that pending a decision on the scale of pay to be adopted in the case of the new high schools and middle schools, it does not seem desirable to anticipate that decision by introducing the Director's scale in the case of the two high schools (Proddatur and Madanapalle) and the middle school at Palni (it is doubtful if the school at Palni will be opened shortly). It is submitted for orders whether in these cases also the reduced scale suggested in the Chief Secretary's note on page 12 ante may not be adopted.

The rates suggested by the Chief Secretary should be regarded as the maxima. If more teachers are required than two the Director of Public Instruction may sanction them adopting for the others such rates as he considers suitable.

L.E.K.—27-5-18.

L.D.—27-5-18.

I think Financial view should be adhered to.

L.E.K.—27-5-18.

L.D.—27-5-18.

4. *Paragraph 10 above.*—Out of the current year's budget provision of 2.09 lakhs, the Director of Public Instruction has already suggested that a total non-recurring subsidy of Rs. 67,450 should be paid to local bodies for equipment. It is respectfully submitted that it does not seem necessary to call for further proposals from the Director for utilizing fully the budget provision (2.09 lakhs) plus the

I agree.

L.E.K.—27-5-18.

L.D.—27-5-18.

savings referred to in paragraph 6 above.

V.G.K.—27-5-18.

L. E. KERSHAW—27-5-18.

L. DAVIDSON—27-5-18.



## HOME (EDUCATION) DEPARTMENT.

Before a draft is prepared orders are solicited on the following suggestions.

2. *High schools (excepting those at Proddatur and Madanapalle).*—For an additional form to be newly opened in an existing school a headmaster on Rs. 125

L.D.—27-5-18.

and an assistant on Rs. 70 may, as suggested by Financial, be tentatively sanctioned. No orders have been passed on the question of the employment of pandit, gymnastic instructor, drawing master, clerk, peons and laboratory attender on the scale of pay proposed by the Director of Public Instruction in his current letter. In his original proposals recorded in G.O. No. 48, Home (Education), dated 15th January 1918, the Director gave an estimate of the additional cost that will have to be incurred in respect of the above establishment and this estimate may be adopted for the present purpose of calculating the extra cost involved in opening a new form in each school. The extra cost for the current year may be roughly calculated as shown below :—

|                                                                    | Per mensem.<br>Rs. |
|--------------------------------------------------------------------|--------------------|
| Headmaster ... ..                                                  | 125                |
| Assistant ... ..                                                   | 70                 |
| Increase in pay of pandit ... ..                                   | 20                 |
| " of gymnastic instructor ... ..                                   | 15                 |
| " of drawing master ... ..                                         | 15                 |
| Clerk ... ..                                                       | 25                 |
| Total ... ..                                                       | 270                |
| Add—Contribution to provident fund at one anna in the rupee ... .. | 17                 |
|                                                                    | 287                |
| One peon ... ..                                                    | 9                  |
| Laboratory attender ... ..                                         | 12                 |
| Grand total of establishment for one month ... ..                  | 308                |
| " for eight months ... ..                                          | 2,464              |
| Books and maps ... ..                                              | 150                |
| Furniture ... ..                                                   | 150                |
| Scientific apparatus and other contingencies (200 + 240) ... ..    | 440                |
|                                                                    | 3,204              |

NOTE.—The extra provision recommended by the Director in December last under contingencies was only Rs. 300—page 6 of G.O. No. 48, Home (Education), dated 15th January 1918. In the above estimate a provision of Rs. 500 is suggested under the last three heads.

From the cost as above arrived at will have to be deducted the probable fee income in the IV or V form to be opened and half the balance thus arrived at may be immediately placed at the disposal of the local body concerned. In addition a sum of Rs. 1,100 may be sanctioned for equipment as suggested by the Director.

3. *High schools at Proddatur and Madanapalle.*—For the purpose of calculating the probable cost to Government the following scale of establishment may be adopted tentatively following the suggestions of Financial and the scale recommended on pages 10 and 13 of Annexure A :—

|                                        | Proddatur.  | Madanapalle. |
|----------------------------------------|-------------|--------------|
|                                        | Per mensem. | Per mensem.  |
|                                        | Rs.         | Rs.          |
| Headmaster ... ..                      | 125         | 125          |
| Three assistants at Rs. 70 each ... .. | 210         | 210          |
| One assistant ... ..                   | 50          | 50           |
| " ... ..                               | 40          | 40           |
| " ... ..                               | 40          | 40           |
| " ... ..                               | 30          | 30           |
| " ... ..                               | 30          | 30           |
| " ... ..                               | 30          | 30           |
| " ... ..                               | 25          | 25           |
| " ... ..                               | 25          | 25           |
| Sanskrit pandit ... ..                 | 30          | 30           |
| Telugu pandit ... ..                   | 30          | 30           |
| Drawing master ... ..                  | 25          | 25           |
| Gymnastic instructor ... ..            | 25          | 25           |
| Clerk ... ..                           | 25          | 25           |
| Total ... ..                           | 740         | 620          |

|                                                                    | Proddatur.<br>Rs. | Madanapalle.<br>Rs. |
|--------------------------------------------------------------------|-------------------|---------------------|
| Add—Contribution to provident fund at one anna in the rupee ... .. | 46                | 39                  |
| Two peons (9), (8) ... ..                                          | 17                | 17                  |
| Laboratory attender ... ..                                         | 12                | 12                  |
| Grand total of establishment for one month ... ..                  | 815               | 688                 |
| " for eight months ... ..                                          | 6,520             | 5,504               |
| Books and maps ... ..                                              | 150               | 150                 |
| Furniture and scientific apparatus ... ..                          | 550               | 550                 |
| Other contingencies ... ..                                         | 240               | 240                 |
| Total ... ..                                                       | 7,460             | 6,444               |

As in the case of other high schools the probable fee income for these two schools will have to be deducted from the above amounts and half the balance immediately placed at the disposal of the local body concerned together with a sum of Rs. 1,100 for equipment for each school.

4. *Middle schools.*—It is respectfully submitted that the new middle schools will be entirely separate from existing elementary schools though the status of the latter may be reduced, that the staff to be employed must possess higher qualifications and that no information is available as to the staff in existing elementary schools that can be transferred to the new middle schools. Besides it is proposed to reduce the subsidy now paid to local bodies by any saving that may accrue to them by the reduction of the status of the elementary schools affected by the scheme. It is therefore necessary to provide in any estimate of cost for the full establishment to be employed in the new middle schools as suggested by the Director. The Financial Department has noted that the pay of the headmaster should not exceed Rs. 80 and that of an assistant Rs. 50. For the purpose of calculating the extra cost, the following scale may be tentatively adopted :—

|                                                                    | Per mensem.<br>Rs. |
|--------------------------------------------------------------------|--------------------|
| Headmaster ... ..                                                  | 80                 |
| Assistant ... ..                                                   | 50                 |
| " ... ..                                                           | 40                 |
| " ... ..                                                           | 30                 |
| " ... ..                                                           | 30                 |
| " ... ..                                                           | 25                 |
| " ... ..                                                           | 25                 |
| Pandit ... ..                                                      | 25                 |
| Combined drill and drawing master ... ..                           | 25                 |
|                                                                    | 305                |
| Add—Contribution to provident fund at one anna in the rupee ... .. | 19                 |
|                                                                    | 324                |
| One peon ... ..                                                    | 8                  |
| Grand total of establishment for one month ... ..                  | 332                |
| " for eight months ... ..                                          | 2,656              |
| Books and maps ... ..                                              | 80                 |
| Furniture, apparatus, appliances, etc. ... ..                      | 130                |
| Other contingencies ... ..                                         | 180                |
| Total ... ..                                                       | 3,046              |

As in the case of high schools the probable fee income for each school will have to be deducted from the amount arrived at above and one-half the balance paid to the local body concerned immediately with a fixed sum of Rs. 950 for equipment for each school.

5. If the above proposals are accepted, a draft order will be submitted for approval. It would be made clear in the draft that formal proposals should be submitted for the sanction of Government in respect of the new establishment to be employed in each school and that to avoid delay local bodies may tentatively entertain additional establishment which should not exceed the scale as above fixed.

N.K.—29-5-18.



We may accept the above lines for the preparation of the draft. In respect, however, of the pandit, drawing and gymnastic instructors, clerk, peon, etc., referred to in paragraph 2 of the above note, we may leave them out for the present. Financial want us to get on with the existing staff to start with. It will delay orders on the general question if further reference is made in respect of these masters. There may be pandits, gymnastic and drawing masters in some at least of these schools. The addition of another form may not *immediately* create the need for increase of his pay. Where there are no such masters the Director of Public Instruction or the local bodies concerned will surely come up with proposals for entertaining the staff. Except for the addition of the headmaster and the assistant, the order may direct the continuance of the existing staff.

C. RAMANUJA ACHARIYAR—29-5-18.

I agree with the Registrar. First draft and send to Financial for acceptance.

R. RAMACHANDRA RAO—29-5-18.

A draft order is submitted for approval.

S.A.—30-5-18.

N.K.—31-5-18.

2. As for obvious reasons the Director of Public Instruction's letter cannot be sent out, the draft has been made as full as necessary.

3. The question of fixing a permanent scale of pay for the high schools, either uniform or otherwise, has been held in abeyance for the present and pending further reference to the Director of Public Instruction on the subject. (Separate action in regard to it will be taken after the present draft issues.)

4. Pending the fixing of such a scale, the proposals for fixing the net cost of the several institutions, proposed in paragraph 12 on page 5 above and accepted by Financial in paragraph 6 (i) on page 8 *supra*, have not been referred to in the draft which deals only with the net additional cost involved in the opening of the new forms in the high schools. Orders in regard to it will be included in the final orders that will be passed on the permanent scale of establishment for each school.

5. The draft allows rent charges in regard to the new middle schools for which new buildings will have to be secured, as the local bodies are required to continue the existing elementary schools under them. It is hardly likely that any of these elementary schools buildings would have provision for accommodating all the *five* new classes of the middle school. Further paragraph 8 of Educational office-note on page 4 above (and possibly also the Financial note, paragraph 9, on page 10) have reference only to rent charges proposed in respect of *high* schools.

6. The draft may be sent to Financial and Local and Municipal for acceptance.

C.R.—1-6-18.

I wish to repeat that I propose the annexed draft only to save time.

2. After the draft issues which will enable the Director of Public Instruction to issue orders to open the new institutions at the beginning of the next academical year, I propose to take up the several questions at issue for more leisurely consideration.

R.R.—1-6-18.

#### FINANCIAL DEPARTMENT.

Paragraph 4 (iii) of the draft.—So far as the new middle schools are concerned, Home (Education) have included 'rent charges' (Rs. 250 per annum for each school) in the net cost to be borne by Government—vide paragraph 5 of Home Registrar's note above.

The question as regards rent charges might be reserved for consideration at leisure—along with the other debatable points.

LEK.—1-6-18.

Please see this department's notes on page 11 ante. It is submitted that it does not seem necessary that Government should bear the rent charges. For orders.

2. The draft may otherwise be accepted.  
V.G.K.—1-6-18.

L. E. KRISHAW—1-6-18.

K Financial would *prefer* this but need not insist.

L. DAVIDSON—3-6-18.

#### HOME (EDUCATION) DEPARTMENT.

Submitted that it appears desirable to include in Annexure III charges on account of rent in respect of the new middle schools, as otherwise it may not be possible to start them.

S.A.—4-6-18.

N.K.—4-6-18.

Local and Municipal should see before circulation.

C. RAMANUJA ACHARIYAR—4-6-18.

R. RAMACHANDRA RAO—4-6-18.

#### LOCAL AND MUNICIPAL DEPARTMENT.

We may accept the draft.

V. T. KRISHNAMA ACHARIYAR—4-6-18.

R. A. GRAHAM—5-6-18.

#### HOME (EDUCATION) DEPARTMENT.

Please take a copy of the proposed draft order. Send to Director of Public Instruction for remarks. Say his proposals require further consideration and final orders cannot be passed in time for the new year. So as an interim measure the draft is proposed. After it issues, his proposals will be taken up for further consideration. Has Director of Public Instruction any remarks to offer on the draft?

R.R.—4-6-18.

#### OFFICE OF THE DIRECTOR OF PUBLIC INSTRUCTION.

1. 2 (ii) *in the draft*.—L.T.'s cannot be got for board service for Rs. 70. The minimum that experience shows possible is Rs. 80.

2. (iii) The idea is to meet the net cost of these schools so that it seems to me that if any *additional* expenditure is incurred for rent it should be met by Government.

3. The high schools maintained by the trust have not all ceased to be recognized though aid has been withdrawn. I do not know yet about Proddatur except that they want recognition continued which may be done if the school is placed under satisfactory management. I suggest that reference to it be left out of the draft, or modified.

4. As I have not the annexures I do not know what the scales of salary proposed for middle schools is. I presume it is what I propose.

J. H. STONE—7-6-18.

#### HOME (EDUCATION) DEPARTMENT.

\* Financial allowed Rs. 80 for a B.A., L.T. assistant in the case of the Tiruppattur municipal high school and agreed to a subsidy based thereon.

C.R.—7-6-18.

Paragraph 1 of Director's note.—Financial may be requested u.o. to state whether they agree to the assistant's pay being fixed at Rs. 80 \* per mensem.

2. Paragraph 2 of Director's note.—It is submitted that if any applications for additional aid towards rent are received, they may be considered on their merits. The draft may remain as it is for the present.

3. *Paragraph 3 of Director's note.*—Submitted that the reference to Proddatur may be omitted from paragraph 3 of the draft. The alterations made therein are for approval.

4. *Paragraph 4 of Director's note.*—It is submitted that the scale of pay adopted for middle schools in Annexure III is the minimum of the progressive scale of pay suggested by the Director of Public Instruction in all cases. There can therefore be no initial difficulty in securing the required staff on the pay fixed. If, however, it is found later on necessary to adopt the progressive scale of pay, the Director of Public Instruction may be left to come up.

Submitted that the file may now be forwarded to Financial.

S.A.—7-6-18.

N.K.—7-6-18.

C. RAMANUJA ACHARIYAR—7-6-18.

As the Director of Public Instruction says he cannot get L.T.'s for less than Rs. 80, the figure may be so altered.

Draft so altered to Financial for acceptance.

R. RAMACHANDRA RAO—7-6-18.

# FINANCIAL DEPARTMENT.

I cannot find the alteration referred to by Home Secretary.

L. E. KERSHAW—7-6-18.

Submitted that the alteration (Rs. 70 to be raised to Rs. 80) has not yet been made in paragraph 2 (ii) of the draft. Consequential alterations will also be necessary in paragraph 6 of the draft and in the annexures to the draft.

Submitted that this department may accept the Director's proposal that the pay

of the first assistant in high schools should be Rs. 80 (this is the scale allowed for headmasters in the new middle schools). For orders.

L.E.K.—7-6-18.

V.G.K.—7-6-18.

L.E.K.—7-6-18.

L. DAVIDSON—7-6-18.

# HOME (EDUCATION) DEPARTMENT.

Please revise the figures in the draft and in the annexures at once.

C.R.—8-6-18.

The figures have been revised and the file is resubmitted.

S.A.—8-6-18.

N.K.—8-6-18.

For orders as to circulation to His Excellency, Honourable Member (Local and Municipal) and Honourable Member (Financial).

The proposals now approved are only tentative, so as to enable schools to be started in July next. Detailed proposals regarding the scale of pay, rent, the arrangements as regards the net cost, etc., will be considered separately and at leisure, as otherwise their immediate consideration will delay the main question of opening the schools.

C.R.—8-6-18.

For approval.

R.R.—8-6-18.

P[ENTLAND]—8-6-18.

P. R[AJAGOPALA ACHARIYAR]—10-6-18.

A. G. C[ARDEW]—11-6-18.

Issue urgently. Then take further action.

R.R.—11-6-18.

[G.O. No. 757, Home (Education), dated 11th June 1918.]

# Opening of new high and middle schools.

Sanctioning, with remarks, the proposals of the Director of Public Instruction for the ----- under the management of local bodies.

Read--

C.No. 519-A., from the D.P.I., R.C.No.1066, dated 20--2-1918.

C.No.1070-A., -do.- R.C.No.7968, dated 21--4-1918.

ORDER:

no. 757 of 11.6.18

(Notes printed)

With the object of providing additional facilities for secondary education and with a view to relieve congestion in existing secondary schools in the Presidency, the Government called on the D.P.I. in August last to submit proposals for raising to the grade of ~~Complete~~ <sup>Secondary</sup> schools some of the incomplete ~~secondary~~ <sup>new</sup> ~~schools~~ <sup>schools</sup> now under the management of local bodies and also for opening new ~~schools~~ <sup>incomplete secondary</sup> schools under the management of those bodies. After duly considering the representations received from ~~the~~ <sup>various</sup> localities and after consulting the local authorities concerned, the Director has now submitted ~~his~~ <sup>with reference to</sup> his detailed recommendations, for the opening of ~~10~~ <sup>15</sup> high schools and 48 new middle schools. The distribution of schools from the geographical point of view and ~~the~~ <sup>with reference to</sup> the needs and circumstances of localities has been ~~considered~~ <sup>considered</sup> in the

501210 9am 3/4 9/17  
14 M15 (E)

CF

(Consulting Proddatur)

made, and the Government accept them. The details of the proposals are dealt with below:

2. Existing secondary schools  
under local bodies.--(i) Centres.

The Government approve the Director's proposals to raise to the grade of complete high schools 17 of the existing incomplete secondary schools, 15 under the management of local boards and two under municipal councils. The centres wherein these schools are situated and the highest form up to which each school now teaches are shown in Annexure I to these proceedings. A new form will be opened in each school in July next and the process will be repeated in succeeding years till the status of the school is fully raised.

(ii) Staff and establishment.--The existing scale of establishment ~~will~~ <sup>will</sup> be retained on the present basis. In order to provide for the additional form to be opened in each of the schools, a headmaster on Rs. 135 per mensem and an assistant master on Rs. 80 per mensem will be allowed as a temporary measure for one year.

(iii) Contingencies and equipment charges.--The expenditure for the current year on books, maps, furniture, scientific apparatus and contingencies, is estimated at Rs. 740 for each school, and a lump sum of Rs. 1,100 is also proposed towards the initial equipment. The Government approve the proposal to place these at the disposal of the local bodies.

3.

Charges incurred on account of the rent of school premises should be met by the local bodies as ~~under the~~ <sup>under the</sup> ~~provisions of the~~ <sup>provisions of the</sup> ~~Local Bodies Act~~ <sup>Local Bodies Act</sup>.  
(iv) Net cost. -- ~~The~~ <sup>The</sup> total net additional cost involved by the raising of the standard of the schools ~~to the~~ <sup>to the</sup> ~~present~~ <sup>present</sup> will be met from Provincial funds.

3. High schools at ~~Chittoor~~ <sup>Chittoor</sup> and ~~Madanapalle~~ <sup>Madanapalle</sup>. -- As the high schools till now maintained by the Theosophical Educational Trust ~~has~~ <sup>has</sup> ceased to be recognised institution, the Director recommends the opening of new high school in ~~its~~ <sup>its</sup> place under the management of ~~the~~ <sup>the</sup> ~~Municipal~~ <sup>Municipal</sup> ~~Council of Chittoor~~ <sup>Council of Chittoor</sup> and the District Board of Chittoor respectively. The Government sanction the proposal, the net cost being borne from Provincial funds. The scale of establishment shown in Annexure II ~~will~~ <sup>will</sup> be tentatively allowed for this school for a period of one year, and a sum of Rs. 2,040 will also be provided for initial equipment, books, maps, furniture, apparatus and other contingencies.

4. Middle schools --(i) Centres.

The Government approve the Director's proposals to open 48 new middle schools under the management of local bodies in the centres

Page 7 info

CS's note on 11/26/27  
M15

80

(Excluding rent)  
page 1 of Annexure A  
h CF.

Rs 25 (1/23) NF

Page 8

Page 9

Page 7(a) info

Page 1 of Annexure A h CF

h CF

Page 12

Page 8



of a middle school at Palni under the management of the <sup>local</sup> Municipal Council.

The middle schools to be newly opened will have classes IV and V and forms I to III. Local bodies will continue as at present to maintain the three lower standards in existing elementary schools and it will be open to them to add higher standards ~~if a need for the same exists.~~

(ii) Establishment for new middle schools.

The scale of establishment to be entertained in each of the institutions is indicated in Annexure III.

(iii) Contingent and equipment charges.

A provision of Rs. 640 for each school is entered in the Annexure under the head "Contingencies", together with Rs. 950 for initial cost of equipment. <sup>The question of maintenance of rent will be considered afresh.</sup>

(iv) Net cost of the institutions.

The net cost of the middle schools will be borne by Government. On the introduction of the new scheme the status of some of the elementary schools in the centres mentioned <sup>may</sup> be reduced and, in consequence, there <sup>may</sup> be a saving to the local bodies in the expenditure now incurred by them on elementary education.

These savings should be taken into account in fixing the subsidies hereafter payable to the local bodies in respect of institutions in their charge.

Page 8 CF

Page 9 CF

Page 8 infra

Col. 6 on page 8 infra

|                     |     |
|---------------------|-----|
| Baskets             | 80  |
| Stationery          | 130 |
| Rent                | 250 |
| Other contingencies | 180 |
|                     | 640 |

Page 19 NF

5.

the ~~Municipal~~ Council concerned and in local fund areas under the management of the ~~Municipal~~ <sup>local</sup> boards, ~~and~~ according to ~~their~~ usage. The Director suggests that the institutions in local fund areas <sup>could be placed</sup> under the direct control of district boards. ~~in the case of the institutions in local fund areas which are not under the direct control of district boards.~~ The Government commend this suggestion for the consideration of the local bodies. All local bodies ~~are~~ are requested to take ~~the~~ steps to start the schools with the beginning of the next school year.

6. Finance. The Director suggests that one-half of the estimated recurring expenditure and the <sup>whole of the</sup> amount required for initial equipment should at once be placed at the disposal of local bodies to enable them to give ~~the~~ immediate effect to the scheme. The Government accept the proposal and hereby authorize the Accountant General to place immediately at the disposal of the local bodies concerned, the sums specified in Annexure IV.

~~The sums specified in Annexure IV are to be met from the lump provision of Rs. 2.09 lakhs in the current year's budget.~~ <sup>These sums which are to be met from the lump provision of Rs. 2.09 lakhs in the current year's budget.</sup>

Page 12-16 NF

Page 12 CF

Page 19 infra

Page 122 CF



estimate under "22 EDUCATION - Opening new  
board high schools and new middle schools."

N.K.  
31-5-18.

CR  
1-6-18

Wm  
11/6/18

R. to issue after one month.

To the D.P.I.

- ✓ Financial Department
- ✓ Local & Munl. Department
- ✓ Pts. of Dt. Bds.
- ✓ Chairmen of Munl. Cls.

Navaseropt, Adm. H. G. G. G. G.

May be placed on E.T. (Order only)

ANNEXURES.



# Annexure I

Statement showing incomplete secondary schools under management of local bodies to be developed into high schools.

| Serial number | Name of District Board or municipality | Name of locality in which the school is situated | Highest form upto which the school teacher at present | Form to be newly opened in current year | Receipts - Probably fee income from the new form | Expenditure                                                                                                                           |                                                                         | Total for current year | Net cost for the current year (col. 9 - col. 6) | amount to be placed immediately at the disposal of the local body |                     |                |
|---------------|----------------------------------------|--------------------------------------------------|-------------------------------------------------------|-----------------------------------------|--------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------|------------------------|-------------------------------------------------|-------------------------------------------------------------------|---------------------|----------------|
|               |                                        |                                                  |                                                       |                                         |                                                  | Staff                                                                                                                                 | Contingencies                                                           |                        |                                                 | Staff                                                             | Grant for equipment | Total          |
|               |                                        |                                                  | 4                                                     | 5                                       | 6                                                | 7                                                                                                                                     | 8                                                                       | 9                      | 10                                              | 11                                                                | 12                  | 13             |
| 1             | Rayam                                  | Takkali                                          | III                                                   | IV                                      | 1,050                                            | Headmaster 125 p.m.<br>Asst. master 80 p.m.<br>205 p.m.<br>Canteen 10 p.m.<br>218 p.m.<br>Cost for 8 months 1700<br>with current year | Books & maps 150<br>Furniture 150<br>Sew. of latrines 200<br>240<br>700 | 2484<br>2395           | 1434<br>1245                                    | 717<br>613                                                        | 1,100               | 1,817<br>1,743 |
| 2             |                                        | Asha                                             | III                                                   | IV                                      | 735                                              | do                                                                                                                                    | do                                                                      | do                     | 1749<br>1601                                    | 514<br>50                                                         | 1,100               | 1,974<br>1,930 |
| 3             | Vijayapattam                           | Pavathipus                                       | III                                                   | IV                                      | 1,260                                            | do                                                                                                                                    | do                                                                      | do                     | 1224<br>1127                                    | 612<br>563                                                        | 1,100               | 1,712<br>1,663 |
| 4             |                                        | Kothapeta                                        | III                                                   | IV                                      | 1,134                                            | do                                                                                                                                    | do                                                                      | do                     | 1032<br>153                                     | 675<br>769                                                        | 1,100               | 1,755<br>1,784 |
| 5             |                                        | Razole                                           | III                                                   | IV                                      | 945                                              | do                                                                                                                                    | do                                                                      | do                     | 1534<br>847                                     | 725<br>492                                                        | 1,100               | 1,825<br>1,892 |
| 6             | Kistna                                 | Gudiwada                                         | III                                                   | IV                                      | 1,500                                            | do                                                                                                                                    | do                                                                      | do                     | 944<br>845                                      | 448<br>492                                                        | 1,100               | 1,548<br>1,572 |
| 7             | Guntur                                 | Ripalle                                          | IV                                                    | V                                       | 1,500                                            | do                                                                                                                                    | do                                                                      | do                     | 845<br>34                                       | 448<br>867                                                        | 1,100               | 1,548<br>1,647 |
| 8             | Cuddapah                               | Nandalur                                         | III                                                   | IV                                      | 750                                              | do                                                                                                                                    | do                                                                      | do                     | 1734<br>1645                                    | 867<br>823                                                        | 1,100               | 1,967<br>1,865 |
| 9             | Anantapur                              | Penukonda                                        | III                                                   | IV                                      | 750                                              | do                                                                                                                                    | do                                                                      | do                     | 1734<br>1539                                    | 867<br>769                                                        | 1,100               | 1,967<br>1,825 |
| 10            | Aravot, North                          | Arni                                             | IV                                                    | V                                       | 945                                              | do                                                                                                                                    | do                                                                      | do                     | 1451<br>1539                                    | 725<br>769                                                        | 1,100               | 1,825<br>1,869 |
| 11            | Aravot, South                          | Tirukkoilur                                      | III                                                   | IV                                      | 945                                              | do                                                                                                                                    | do                                                                      | do                     | 1451<br>1539                                    | 725<br>769                                                        | 1,100               | 1,825<br>1,869 |
| 12            | Salem                                  | Dharmapuri                                       | IV                                                    | V                                       | 945                                              | do                                                                                                                                    | do                                                                      | do                     | 1451<br>1539                                    | 725<br>769                                                        | 1,100               | 1,825<br>1,869 |
| 13            | Pudukottai                             | Pattukottai                                      | III                                                   | IV                                      | 945                                              | do                                                                                                                                    | do                                                                      | do                     | 1451<br>1539                                    | 725<br>769                                                        | 1,100               | 1,825<br>1,869 |
| 14            | Malabar                                | Koduvayur                                        | III                                                   | IV                                      | 945                                              | do                                                                                                                                    | do                                                                      | do                     | 1451<br>1539                                    | 725<br>769                                                        | 1,100               | 1,825<br>1,869 |
| 15            | Kannara District Municipality          | Udipi                                            | III                                                   | IV                                      | 945                                              | do                                                                                                                                    | do                                                                      | do                     | 1451<br>924                                     | 725<br>448                                                        | 1,100               | 1,825<br>1,592 |
| 16            | Narasaraipet                           | Narasaraipet                                     | IV                                                    | V                                       | 1,500                                            | do                                                                                                                                    | do                                                                      | do                     | 824<br>1334                                     | 448<br>667                                                        | 1,100               | 1,592<br>1,767 |
| 17            | Adoni                                  | Adoni                                            | III                                                   | IV                                      | 1,150                                            | do                                                                                                                                    | do                                                                      | do                     | 1245<br>1245                                    | 625<br>625                                                        | 1,100               | 1,725<br>1,725 |

## Annexure II

Statement showing the high schools to be newly opened under the management of local bodies

| Serial number | Name of District Board or municipality | Name of locality | Highest form | Form to be newly opened | Receipts | Expenditure                                                                                                                                                                                                                                                                                                                                                        | Total                                                                          | Net cost                                  | Amount to be placed immediately at the disposal of the local body |                                               |          |
|---------------|----------------------------------------|------------------|--------------|-------------------------|----------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------|-------------------------------------------|-------------------------------------------------------------------|-----------------------------------------------|----------|
| 1             | Chittoor District Board                | Madanapalle      | nil          | 5th class               | 5,800    | Headmaster 125 p.m.<br>3 assistants @ 240 p.m.<br>200 p.m.<br>do 40 p.m.<br>2 assistants @ 60 p.m.<br>200 p.m.<br>Two parents @ 60 p.m.<br>200 p.m.<br>Drawing master 25 p.m.<br>Gymnastic instructor 25 p.m.<br>clerk 25 p.m.<br>Contribution to<br>bursar's fees<br>2 years (91/81) 17 p.m.<br>Laboratory attendt 12 p.m.<br>Cost for 8 months 550 p.m.<br>15760 | Books & maps 150<br>Furniture 150<br>Sew. of latrines 200<br>240<br>700<br>940 | <del>6144</del><br><del>6700</del><br>900 | <del>322</del><br><del>450</del><br>1100                          | <del>1,422</del><br><del>1,630</del><br>1,100 |          |
| 2             | Proddahur Municipality                 | Proddahur        | nil          | 4th class               | 3,531    | Headmaster 125 p.m.<br>3 assistants @ 240 p.m.<br>200 p.m.<br>do 40 p.m.<br>2 assistants @ 60 p.m.<br>200 p.m.<br>Two parents @ 60 p.m.<br>200 p.m.<br>Drawing master 25 p.m.<br>Gym. instructor 25 p.m.<br>clerk 25 p.m.<br>Contribution to<br>bursar's fees<br>2 years (91/81) 17 p.m.<br>Laboratory attendt 12 p.m.<br>Cost for 8 months 550 p.m.<br>15760      | 7460<br>do                                                                     | 3929<br>do                                | 1965<br>do                                                        | 1,100<br>do                                   | 30<br>do |

(none of the staff with holding salary for 8 months)

(none of the staff with health staff of P.C.)



# Statement showing middle schools to be opened under the

Annexure IV

2

| Serial number | Name of District Board or Municipality | Name of locality in which the school is situated | Receipts - probable fee income | Expenditure                   |                     |       |
|---------------|----------------------------------------|--------------------------------------------------|--------------------------------|-------------------------------|---------------------|-------|
|               |                                        |                                                  |                                | Staff to be newly entertained | Contingencies       | Total |
| 1             | 2                                      | 3                                                | 4                              | 5                             | 6                   |       |
|               |                                        |                                                  | Rs.                            |                               |                     |       |
| 1             | Dr. Poda                               | Narasannafet                                     | 1,000                          |                               |                     |       |
| 2             | Gangam                                 | Sompel                                           | 1,200                          |                               |                     |       |
| 4             |                                        | Ponguda                                          | 1,000                          |                               |                     |       |
| 5             | Wizagapatam                            | Lajapatinaparam                                  | 1,200                          |                               |                     |       |
| 6             |                                        | Snigavanapukota                                  | 1,200                          |                               |                     |       |
| 7             |                                        | ambajipeta                                       | 1,500                          |                               |                     |       |
| 8             | Madurai                                | Jaggampeta                                       | 2,000                          |                               |                     |       |
| 9             |                                        | Bandamur Lanka                                   | 2,500                          |                               |                     |       |
| 10            |                                        | Kovvur                                           | 2,200                          |                               |                     |       |
| 11            | Kistna                                 | chellapalle                                      | 2,200                          |                               |                     |       |
| 12            |                                        | Ilundi                                           | 2,200                          |                               |                     |       |
| 13            | Quintur                                | Addanki                                          | 1,950                          |                               |                     |       |
| 14            |                                        | Venukonda                                        | 1,500                          |                               |                     |       |
| 15            |                                        | Kandukur                                         | 1,400                          |                               |                     |       |
| 16            | Nellore                                | Atmakur                                          | 1,300                          |                               |                     |       |
| 17            |                                        | Gudur                                            | 1,300                          |                               |                     |       |
| 18            | Caddapah                               | Badvel                                           | 2,200                          |                               |                     |       |
| 19            |                                        | Rayachoti                                        | 1,800                          | Headmaster 80 p.m.            |                     |       |
| 20            | Kernool                                | Marthapur                                        | 1,300                          | Assistant 50 "                |                     |       |
| 21            |                                        | Atmakur                                          | 1,100                          | do 40 "                       |                     |       |
| 22            | Bellary                                | Rayadurg                                         | 1,500                          | do 30 "                       |                     |       |
| 23            |                                        | Yemiganur                                        | 1,000                          | do 30 "                       | Books & maps 80     |       |
| 24            | Anantapur                              | Kalyandurg                                       | 2,000                          | do 25 "                       | Rent 250            |       |
| 25            |                                        | Tadpatri                                         | 1,000                          | Land 25 "                     | Furniture, 130      |       |
| 26            | Chittoor                               | Tiruttani                                        | 1,600                          | combined with                 |                     |       |
| 27            |                                        | Palakala                                         | 1,450                          | 25 "                          | appliances 180      |       |
| 28            | Chingleput                             | Ponneri                                          | 1,300                          | 305 "                         | Other contingencies |       |
| 29            |                                        | Poonamalle                                       | 2,300                          | Contribution to               | Total 540           |       |
| 30            | Arcot, North                           | Wandiwash                                        | 1,500                          | broader fund 19 "             |                     |       |
| 31            |                                        | Kallakurichi                                     | 2,100                          | @ one anna in the pice        |                     |       |
| 32            | Arcot, South                           | Panruti                                          | 1,900                          | Peon 8 "                      |                     |       |
| 33            |                                        | Kathemanner Kol                                  | 1,400                          | Total 332 "                   |                     |       |
| 34            | Trichinopoly                           | Arizalur                                         | 1,200                          | Total for 8 months -          |                     |       |
| 35            |                                        | Musiri                                           | 1,600                          | 2,656                         |                     |       |
| 36            | Salem                                  | Rasipuram                                        | 1,200                          |                               |                     |       |
| 37            |                                        | Tiruchengode                                     | 1,500                          |                               |                     |       |
| 38            | Tanjore                                | Kuttalam                                         | 1,800                          |                               |                     |       |
| 39            |                                        | Ayyampet                                         | 2,700                          |                               |                     |       |
| 40            | Madura                                 | Thirubampathi                                    | 1,900                          |                               |                     |       |
| 41            |                                        | Sholavandan                                      | 2,800                          |                               |                     |       |
| 42            |                                        | Battagundu                                       | 1,500                          |                               |                     |       |
| 43            | Tinnevely                              | Nanguneri                                        | 1,400                          |                               |                     |       |
| 44            |                                        | Koilpatti                                        | 1,300                          |                               |                     |       |
| 45            | Coimbatore                             | Sahyamaulabam                                    | 1,900                          |                               |                     |       |
| 46            | Malabar                                | Cherukunne                                       | 2,100                          |                               |                     |       |
| 47            | Kanara, South                          | Madibidni                                        | 1,500                          |                               |                     |       |
| 48            | Municipalities                         | Bairinder                                        | 1,500                          |                               |                     |       |
| 49            | Gudiyattam                             | Gudiyattam                                       | 1,600                          |                               |                     |       |
| 50            | Palani                                 |                                                  |                                |                               |                     |       |
| 51            |                                        |                                                  |                                |                               |                     |       |
| 52            |                                        |                                                  |                                |                               |                     |       |
| 53            |                                        |                                                  |                                |                               |                     |       |
| 54            |                                        |                                                  |                                |                               |                     |       |
| 55            |                                        |                                                  |                                |                               |                     |       |
| 56            |                                        |                                                  |                                |                               |                     |       |
| 57            |                                        |                                                  |                                |                               |                     |       |
| 58            |                                        |                                                  |                                |                               |                     |       |
| 59            |                                        |                                                  |                                |                               |                     |       |
| 60            |                                        |                                                  |                                |                               |                     |       |
| 61            |                                        |                                                  |                                |                               |                     |       |
| 62            |                                        |                                                  |                                |                               |                     |       |
| 63            |                                        |                                                  |                                |                               |                     |       |
| 64            |                                        |                                                  |                                |                               |                     |       |
| 65            |                                        |                                                  |                                |                               |                     |       |
| 66            |                                        |                                                  |                                |                               |                     |       |
| 67            |                                        |                                                  |                                |                               |                     |       |
| 68            |                                        |                                                  |                                |                               |                     |       |
| 69            |                                        |                                                  |                                |                               |                     |       |
| 70            |                                        |                                                  |                                |                               |                     |       |
| 71            |                                        |                                                  |                                |                               |                     |       |
| 72            |                                        |                                                  |                                |                               |                     |       |
| 73            |                                        |                                                  |                                |                               |                     |       |
| 74            |                                        |                                                  |                                |                               |                     |       |
| 75            |                                        |                                                  |                                |                               |                     |       |
| 76            |                                        |                                                  |                                |                               |                     |       |
| 77            |                                        |                                                  |                                |                               |                     |       |
| 78            |                                        |                                                  |                                |                               |                     |       |
| 79            |                                        |                                                  |                                |                               |                     |       |
| 80            |                                        |                                                  |                                |                               |                     |       |
| 81            |                                        |                                                  |                                |                               |                     |       |
| 82            |                                        |                                                  |                                |                               |                     |       |
| 83            |                                        |                                                  |                                |                               |                     |       |
| 84            |                                        |                                                  |                                |                               |                     |       |
| 85            |                                        |                                                  |                                |                               |                     |       |
| 86            |                                        |                                                  |                                |                               |                     |       |
| 87            |                                        |                                                  |                                |                               |                     |       |
| 88            |                                        |                                                  |                                |                               |                     |       |
| 89            |                                        |                                                  |                                |                               |                     |       |
| 90            |                                        |                                                  |                                |                               |                     |       |
| 91            |                                        |                                                  |                                |                               |                     |       |
| 92            |                                        |                                                  |                                |                               |                     |       |
| 93            |                                        |                                                  |                                |                               |                     |       |
| 94            |                                        |                                                  |                                |                               |                     |       |
| 95            |                                        |                                                  |                                |                               |                     |       |
| 96            |                                        |                                                  |                                |                               |                     |       |
| 97            |                                        |                                                  |                                |                               |                     |       |
| 98            |                                        |                                                  |                                |                               |                     |       |
| 99            |                                        |                                                  |                                |                               |                     |       |
| 100           |                                        |                                                  |                                |                               |                     |       |

(None of the above)

W Annexure IV  
Statement showing the amount of subsidy ~~to be immediately placed at the disposal of~~ <sup>to be immediately placed at the disposal of</sup> local bodies.

| Serial<br>number | Name of Dt. Bd.<br>or Municipality | amount of subsidy sanctioned for |                |          |
|------------------|------------------------------------|----------------------------------|----------------|----------|
|                  |                                    | High<br>schools                  | middle schools | Total    |
|                  | <u>District Boards</u>             |                                  |                |          |
| 1                | Ganyam                             | 3,703 371                        | 6,174          | 9,877    |
| 2                | Vizagapatam                        | 1,668 1,712                      | 3,996          | 5,664    |
| 3                | Goddavari                          | 3,556 3,644                      | 4,794          | 8,350    |
| 4                | Krishna                            | 1,548 1,592                      | 4,494          | 6,042    |
| 5                | Guntur                             | 1,548 1,592                      | 3,471          | 5,019    |
| 6                | Nellore                            | ..                               | 5,794          | 5,794    |
| 7                | Cuddapah                           | 1,923 1,967                      | 3,196          | 5,119    |
| 8                | Kurnool                            | ..                               | 3,996          | 3,996    |
| 9                | Bellary                            | ..                               | 3,946          | 3,946    |
| 10               | Anantapur                          | 1,923 1,967                      | 3,696          | 5,619    |
| 11               | Chittoor                           | 1,422 1,466                      | 3,671          | 5,093    |
| 12               | Chingleput                         | ..                               | 3,396          | 3,396    |
| 13               | Aracot, North                      | 1,825 1,869                      | 1,848          | 3,673    |
| 14               | Aracot, South                      | 1,825 1,869                      | 5,094          | 6,919    |
| 15               | Tiruchinopoly                      | ..                               | 3,796          | 3,796    |
| 16               | Salem                              | 1,825 1,869                      | 3,846          | 5,671    |
| 17               | Tanjore                            | 1,825 1,869                      | 2,946          | 4,771    |
| 18               | Madura                             | ..                               | 4,694          | 4,694    |
| 19               | Tirunelveli                        | ..                               | 3,846          | 3,846    |
| 20               | Coimbatore                         | ..                               | 1,648          | 1,648    |
| 21               | Malabar                            | 1,825 1,869                      | 1,548          | 3,373    |
| 22               | Kanara, South                      | 1,825 1,869                      | 3,696          | 5,521    |
|                  | Total Dt. Bds                      | 28,744                           | 83,606         | 1,12,350 |
|                  | <u>Municipalities</u>              |                                  |                |          |
|                  | Navasarakpet                       | 1,548 1,592                      | ..             | 1,548    |
|                  | Proddatur                          | 3,065                            | ..             | 3,065    |
|                  | Adoni                              | 1,723 1,767                      | ..             | 1,723    |
|                  | Gudipattam                         | ..                               | 1,798          | 1,798    |
|                  | Total Municipalities               | 6,336 6,359                      | 1,798          | 8,134    |
|                  | Grand Total                        | 34,577                           | 85,404         | 1,20,981 |
|                  |                                    | 29,607                           |                | 1,17,792 |



Very urgent  
For approval  
La 12.6.18  
Approved set  
Please strike and send copies  
for the Board of Education  
The Hon'ble Mr. J. H. Stone  
12/6/18  
G.O. No. 757, 11th June 1918  
Opening of new high and middle schools.

HOME (EDUCATION) DEPARTMENT

G.O. No. 757, 11th June 1918

Opening of new high and middle schools.

Sanctioning, with remarks, the proposals of the Director of Public Instruction for the — under the management of local bodies.

READ—the following papers:—

I

Letter—from the Hon'ble Mr. J. H. STONE, M.A., F.R.H.S., C.I.E., Director of Public Instruction.

To—the Secretary to Government, Home (Education) Department.

Dated—Madras, the 20th February 1918.

No.—R.O. 1066/18.

I have the honour to report that the National High School, Proddatur, now under the management of the Theosophical Educational Trust will cease, on their own initiative, to be a recognized institution from July 1918 and that, in consequence, the citizens of Proddatur have memorialized the chairman of the municipal council to take urgent steps to open a complete high school under the control of the municipality in July. As the result of this memorial and in view of the necessity for a recognized high school in the locality the chairman has addressed me requesting permission to open at the beginning of the next school year a high school under the management of the municipal council, the net cost of the school being borne by Government in consideration of the present financial condition of the municipality. As the chairman desired an early communication to him of my decision on the matter so as to enable an assurance to be given to parents, I have informed him that the necessary recommendation will be made to Government for school to be opened in July. This case will be included in the proposals to be submitted to Government for opening new secondary schools for which a provision of Rs. 2.09 lakhs has been included in the next year's budget.

II

Letter—from the Hon'ble Mr. J. H. STONE, M.A., F.R.H.S., C.I.E., Director of Public Instruction.

To—the Secretary to Government, Home (Education) Department.

Dated—Ootacamund, the 21st April 1918.

Ref. on Cur. 7968/17.

I have the honour to submit proposals for the opening of high and middle schools under the management of local bodies.

2. In my letter C. No. 10281, dated 15th December 1917, submitting supplemental budget proposals, the opening of twenty new board high schools and of fifty middle schools to be developed so far as possible out of existing middle and elementary schools was suggested as an alternative policy to the provision of additional hostel facilities.

Government having accepted the suggestion and having accordingly provided the necessary funds, viz., Rs. 2.09 lakhs, the Inspectors were called upon to submit detailed proposals in consultation with the local authorities. These, as modified by this office, are shown in the annexures to this letter marked A and B together with an estimate of the immediate and ultimate cost both recurring and non-recurring. In the current year, the recurring cost, reckoning for eight months, comes to Rs. 1,40,846

not printed



93 pms  
30 pms  
18 pms



and the non-recurring to Rs. 67,450 for opening two new high schools and form IV or form V in seventeen existing 'incomplete' schools and for starting forty-nine middle schools.

It is assumed in all cases that the net cost will be met from Provincial funds. Where any local support is forthcoming, it has been duly noted in the remarks column.

3. Having premised so much, I now proceed to discuss the details of my proposals.

*High schools.*—It is proposed to open nineteen high schools in all (sixteen under the management of district boards and three under municipal councils)—vide annexure A. Of the three schools under municipal management, there is at Proddatur already a complete high school, which is under the management of the Theosophical Educational Trust, but which will cease on their own initiative to be a recognized institution from July next. Local opinion is strongly in favour of there being a recognized institution in the locality and the chairman concurs—please see my letter to Government R.C. No. 1066, dated 20th February 1918. For a similar reason, Madanapalle will have a new complete high school as the recognition of the Theosophical High School in the locality has been withdrawn and as the district board is in favour of a new recognized school for the place. Again, four of the eighteen schools excluding Proddatur, viz., Narasaraopet, Repalle, Arni and Dharmapuri, are at present incomplete high schools with the fourth form as the highest class and I propose to open a fifth form in each of them. It might be argued, in the case of these four schools, that the local bodies should contribute towards the development of their schools into high schools. But in each case their financial position is very weak and it is doubtful whether they can legitimately undertake any further liability on account of secondary education. Moreover, any funds they can spare can usefully be allotted for elementary education.

As regards geographical distribution, while Ganjam, Gōdāvari, Guntūr and Cuddapah will each have two high schools, in Vizagapatam, Kistna, North Arcot, South Arcot, Salem, Tanjore, Malabar, South Kanara, Bellary, Anantapur and Chittoor, there will be one each. No high school is proposed for Nellore, Madras, Chingleput, Kurnool, Trichinopoly, Madura, Ramnad, Tinnevely, Coimbatore and The Nilgiris, chiefly because the needs of secondary education in these districts are reported to be met by existing high schools and partly because of the absence of middle schools suitable for development. I have already observed that in selecting the centres I have taken care to consult not only the inspecting officers but also the presidents and chairmen concerned; and in case of any difference of opinion I have endeavoured to satisfy both parties by giving two schools for the same district. As an instance in point, while Tekkali was suggested by the Inspector with a view to removing the congestion in existing high schools, Aska was recommended by the President, District Board, Ganjam, to meet the demands of the Uriya community. There have been similarly special reasons in other cases where two high schools have been proposed for a single district.

*Receipts.*—My estimate of the probable receipts except in respect of Madanapalle and Proddatur is based on—

- (i) the average fee revenue of the schools for the last three years for which figures are available;
- (ii) the probable income from fees on account of new classes;
- (iii) the amount of recurring Provincial subsidy sanctioned in G.O. No. 1007, Educational, dated 5th November 1913, for improving the scale of salaries of general staff; and
- (iv) the average net expenditure (contribution) from local funds for the same three years.

It will be noticed from column 8 of the statement relating to high schools that only five of the local bodies concerned have been spending anything upon the schools in question while the net expenditure in these five cases was inconsiderable. The remaining twelve schools excluding Madanapalle and Proddatur have been working at



a profit. As regards the probable fee income I have, wherever available, taken the Inspector's figures regarding strength and where information was incomplete the probable fee receipts were calculated. I may state that the estimate of fee income is likely to be an under estimate and I have not taken into account any excess such as has been calculated in connexion with the scheme for the establishment of Government 'model' secondary schools—vide paragraph 6 of this office letter to Government R.C. No. 6181 of 1913, dated 2nd September 1914.

**Charges.**—Under this head comes the expenditure on staff, establishment and recurring contingencies such as books and maps, furniture, apparatus, etc., and other miscellaneous items.

**Staff.**—In my original scheme, provision was made for only such extra staff as would be required for the additional forms to be opened. On further consideration, however, it is abundantly clear that the present is the most favourable opportunity for placing the entire staff on a definite footing so as to have as far as possible a uniform

|                                   | Whole school |        |
|-----------------------------------|--------------|--------|
|                                   | Form         | Class. |
| Headmaster, Rs. 125—5—150         | ..           | ..     |
| Assistant .. 90—4—110             | VI           | ..     |
| Do. .. 80—4—100                   | V            | ..     |
| Do. .. 80—4—100                   | IV           | ..     |
| Do. .. 50—2—60                    | III          | ..     |
| Do. .. 40—2—50                    | II           | ..     |
| Do. .. 30—2—40                    | I            | ..     |
| Do. .. 30—2—40                    | ..           | V      |
| Do. .. 25—1—30                    | ..           | IV     |
| Do. .. 25—1—30                    | ..           | III    |
| Do. .. 20—1—25                    | ..           | II     |
| Do. .. 20—1—25                    | ..           | I      |
| Pandits .. 30—2—40 each           | ..           | ..     |
| Gymnastic instructor, Rs. 25—1—30 | ..           | ..     |
| Drawing master .. 25—1—30         | ..           | ..     |

*Note.*—The increments are biennial.

question may wait until experience shows whether it is not possible to staff the schools with the teachers on the standard scale.

**Establishment.**—A clerk on Rs. 25—1 (biennial)—30, a laboratory attender on Rs. 12 and two peons, one on Rs. 9 and the other on Rs. 8 have been provided. Contribution to the General Provident Fund is permissible in the case of the clerk.

**Contingencies.**—The allotment under the head of rent is what experience has shown to be necessary with reference to local needs. It may be observed that most of the schools have buildings of their own; but, as in several instances they could not accommodate the new classes, provision has been made for rent which may be utilized either in constructing new sheds or in renting additional accommodation. When the schools come to be provided with new buildings, the allotment for rent may be utilized for petty construction and repairs.

**Net cost.**—Column 14 of the statement supplies information as to the probable net cost from Provincial funds on each school for the eight months of the current year, and the amount payable from the above source during 1919–20, 1920–21 and 1921–22 in which year the scheme will have matured completely. My original estimate of the aggregate cost was based on the probable fee revenue and the extra expenditure on staff, establishment and contingencies for each school on account of the additional classes; but I am now convinced that it will be both equitable and expedient to pay the entire net cost instead of subsidizing the local bodies to the extent of their new operations. I have accordingly taken into account the receipts and charges of the whole school. This modification does not entail any extra charge on Provincial funds.

4. I turn now to the proposals for the establishment of middle schools.

Forty-nine schools in all (two in municipalities and forty-seven in rural areas) have been proposed to be opened against fifty mentioned in my letter to Government. In almost all cases, the existing board elementary schools will be converted into middle schools; only in a few instances will new schools be started and, of these, the only case requiring special mention is that of Palni. I have tentatively included it on the analogy of Proddatur and Madanapalle. The existing middle school in the municipality is under the Theosophical Educational Trust and I shall consult the Inspector further as to the opening of a municipal school in the town.

I have adhered as far as possible to my original plan of distribution of centres, i.e., two for each district, and in selecting them I have been generally guided by the recommendations of the inspecting officers and presidents of local bodies. Due consideration has also been given to the memorials and representations received from various localities. The territorial distribution of the schools is as follows:—

Ganjām (three), Vizagapatam (two), Gōdāvari (three), Kistna (three), Guntūr (two), Nellore (three), Cuddapah (two), Kurnool (two), Bellary (two), Anantapur (two), Chittoor (two), Chingleput (two), North Arcot (two), South Arcot (three), Trichinopoly (two), Salem (two), Tanjore (two), Madura (four), Tinnevely (two), Coimbatore (one), Malabar (one), South Kanara (two).

No schools have been proposed for Madras and The Nilgiris, as I do not consider that there is any need for establishing more secondary schools at present. As regards Ramnad, the Inspector is of opinion that none of the existing elementary schools is so important as to justify its being raised in grade, and that the demand for secondary education is amply met by the middle and high schools in that district. Moreover, in the only two localities in which the provision of facilities for secondary education was suggested, viz., Kamuthi and Satur, private enterprise has stepped in. It will be further noticed that while Madura will have the largest number of new schools, viz., four, Ganjām, Gōdāvari, Kistna, Nellore and South Arcot will have three each. The demand for secondary education which is so great in these districts and the absence of adequate facilities render the starting of more schools imperative. In the case of Nellore and Madura, it may also be noted that no high schools are proposed for them under the present scheme.

All the new middle schools will have classes IV and V and forms I to III, the three lower standards being continued as elementary in the schools to be taken over and financed by the local bodies concerned as at present. To these latter standards may also be added, if necessary, the other elementary standards already existing in the schools at any rate as high as the fifth. In other words, the net result of what I propose will be that local bodies will have no liability for the new middle schools but will continue to maintain the elementary standards they now have. The question of higher elementary schools to be taken over, however, presents some difficulty. Probably, the move will be a popular one but if in any place there is real demand for the continuance of standards six to eight, these will have also to be provided and paid for as at present. If Government think fit, the local bodies may be required to expend on elementary education a sum not less than that now spent on these schools and to utilize also for elementary education any Provincial subsidy received by them on behalf of any of these schools.

**Receipts.**—From the remarks made in the foregoing paragraph it will be observed that the maintenance of the middle schools will not be a charge on local and municipal funds. Consequently my method of calculation is different from that adopted in the case of the high schools and I have taken into consideration the probable fee income alone. This will be the only source of receipt and I have estimated it with reference to such information as is available. My remarks on fee revenue under high schools apply *mutatis mutandis* to middle schools also.

**Charges.**—The principle of calculation here is identical with that adopted in the case of high schools, due regard being had to the status and the requirements of each class of school. The details of receipts and charges and the probable net cost have



7. *Finance*.—The financial aspect of the scheme will be as detailed hereunder :—

*First year.*

|                                                                   |                          |          |
|-------------------------------------------------------------------|--------------------------|----------|
|                                                                   | <i>Subsequent years.</i> |          |
| Probable recurring net cost of nineteen high schools              | ...                      | 1,17,001 |
| Probable ultimate recurring net cost of forty-nine middle schools | ...                      | 1,74,700 |
|                                                                   | Total                    | 2,91,701 |

It will be noted that there will be a balance of Rs. 68,154 in the current year's provision available for utilization and, of this, I propose to distribute Rs. 67,450 towards the cost of initial equipment of the new schools at the rate of Rs. 1,100 for each high school and Rs. 950 for each middle school. I request that the Accountant-General may be instructed to place at an early date the amount allotted for capital expenditure at the disposal of the local bodies concerned so as to enable them to expedite the preliminary arrangements connected with the opening of the schools in July. I would further request that one-half of the probable net cost of each school for the eight months of the current official year may be ordered to be paid in advance

to the managements lest they should be handicapped by want of funds for meeting the current expenses of the schools. The payment of net cost for subsequent half-years will, as in the case of those schools of which the net cost is now paid from Provincial funds, be authorized by the Director after making the necessary adjustments with regard to the advances sanctioned in the previous half-year.

8. It is requested that Government will be so good as to take these proposals into consideration at an early date so that they may be given effect to from July 1st. Local bodies must have time to arrange for accommodation, staff and equipment and it is therefore necessary that they should receive the orders of Government as soon as possible.

### III

Telegram—from the inhabitants of Pulleticurru, [etc., villages, Razole taluk, Godavari district.]

To—the Secretary to Government, Home (Education) Department.

Dated—the 26th April 1918.

Inhabitants, Pulleticurru, etc., villages, Razole taluk, Godavari district, submit. Rajahmundry Taluk Board twice resolved unanimously establish newly sanctioned incomplete secondary school Pulleticurru instead Ambajipet of Amalapuram taluk. District revenue educational authorities supported Pulleticurru. Understand Inspector schools, First Circle, relying individual recommendation President, District Board, recommended Ambajipet against united wishes taluk board, taluk people, local officers. Pray reference district board's opinion before passing final orders.

### Order—No. 757, HOME (EDUCATION), dated 11th June 1918.

With the object of providing additional facilities for secondary education and with a view to relieve congestion in the existing secondary schools in the Presidency, the Government called on the Director of Public Instruction in August last to submit proposals for raising to the grade of complete secondary schools some of the incomplete ones now under the management of local bodies and also for opening new incomplete secondary schools under the management of those bodies. After duly considering the representations received from various localities and after consulting the local authorities concerned, the Director has now submitted his detailed recommendations for the opening of 18 high schools and 48 new middle schools. The distribution of schools from the geographical point of view and with reference to the needs and circumstances of localities has been carefully made, and the Government accept them. The details of the proposals are dealt with below.

2. Existing secondary schools under local bodies—(i) Centres.—The Government approve the Director's proposals to raise to the grade of complete high schools 17 of the existing incomplete secondary schools, 15 under the management of local boards and 2 under municipal councils. The centres wherein these schools are situated and the highest form up to which each school now teaches are shown in annexure I to these proceedings. A new form will be opened in each of these schools in July next and the process will be repeated in succeeding years till the status of the school is fully raised.

(ii) Staff and establishment.—The existing scale of establishment will be retained on the present basis. In order to provide for the additional forms to be opened in each of the schools, a headmaster on Rs. 125 per mensem and an assistant master on Rs. 80 per mensem will be allowed as a temporary measure for one year.

(iii) Contingencies and equipment charges.—The expenditure for the current year on books, maps, furniture, scientific apparatus and contingencies is estimated at Rs. 740 for each school, and a lump sum of Rs. 1,100 is also proposed towards initial equipment. The Government approve the proposal to place these sums at the disposal of the local bodies. Charges incurred on account of the rent of school premises should be met by the local bodies as hitherto.



(iv) *Net cost.*—The total net additional cost involved by the raising of the standard of the schools will be met from Provincial funds.

3. *High school at Madanapalle.*—As the high school till now maintained by the Theosophical Educational Trust has ceased to be a recognized institution, the Director recommends the opening of a new high school in its place under the management of the District Board of Chittoor. The Government sanction the proposal, the net cost of the school being borne from Provincial funds. The scale of establishment shown in annexure II will be tentatively allowed for this school for a period of one year; and a sum of Rs. 2,040 will also be provided for initial equipment, books, maps, furniture, apparatus and other contingencies.

4. *Middle schools.*—(i) *Centres.*—The Government approve the Director's proposals to open 48 new middle schools under the management of local bodies in the centres mentioned in annexure III. The Director should submit at an early date his final recommendation in regard to the opening of a middle school at Palni under the management of the local municipal council.

The middle schools to be newly opened will have classes IV and V and forms I to III. Local bodies will continue as at present to maintain the three lower standards in existing elementary schools and it will be open to them to add higher standards if a need for the same exists.

(ii) *Establishment for new middle schools.*—The scale of establishment to be entertained in each of the institutions is indicated in annexure III.

(iii) *Contingent and equipment charges.*—A provision of Rs. 640 for each school is entered in the same annexure under the head 'Contingencies', together with Rs. 950 for initial cost of equipment. The question of the incidence of rent will be considered afresh.

(iv) *Net cost of the institutions.*—The net cost of the middle schools will be borne by Government. On the introduction of the new scheme the status of some of the elementary schools in the centres mentioned may be reduced and, in consequence, there may be a saving to the local bodies in the expenditure now incurred by them on elementary education. These savings should be taken into account in fixing the subsidies hereafter payable to the local bodies in respect of the institutions in their charge.

5. *Management.*—The high schools and middle schools to be newly opened will, in municipal areas, be under the management of the councils concerned and in local fund areas under the management of the local boards according to usage. The Director suggests that the institutions in local fund areas could be more advantageously placed under the direct control of district boards. The Government commend this suggestion for the consideration of the local bodies. All local bodies are requested to take steps to start the schools with the beginning of the next school year.

6. *Finance.*—The Director suggests that one-half of the estimated recurring expenditure and the whole of the amount required for initial equipment should at once be placed at the disposal of local bodies to enable them to give immediate effect to the scheme. The Government accept the proposal and hereby authorize the Accountant-General to place immediately, at the disposal of the local bodies concerned, the sums specified in annexure IV. These sums which aggregate to Rs. 1,17,792 will be met from the lump provision of Rs. 2.09 lakhs in the current year's budget estimate under "22. EDUCATION—Opening new board high schools and new middle schools."

(True extract)

R. RAMACHANDRA RAO,  
Secretary to Government.

To the Director of Public Instruction.

Financial Department.

Local and Municipal Department.

Presidents of District Boards.

Chairmen of Municipal Councils concerned.

Editors' Table (order only).

[Annexures.]

ANNEXURE I.

Statement showing incomplete secondary schools under management of local bodies to be developed into high schools.

| Name of district board or municipality. | Name of locality in which the school is situated. | Highest form up to which the school teaches at present. | Form to be newly opened in current year. | Receipts—probably from income from the new form. | Expenditure.                                |                       |                         | Not cost for the current year (column (9)—column (6)). | Amount to be placed immediately at the disposal of the local body. |        |
|-----------------------------------------|---------------------------------------------------|---------------------------------------------------------|------------------------------------------|--------------------------------------------------|---------------------------------------------|-----------------------|-------------------------|--------------------------------------------------------|--------------------------------------------------------------------|--------|
|                                         |                                                   |                                                         |                                          |                                                  | Staff.                                      | Contingencies.        | Total for current year. |                                                        | Half the net cost as column (9).                                   | Total. |
| (1)                                     | (2)                                               | (3)                                                     | (4)                                      | (5)                                              | (6)                                         | (7)                   | (8)                     | (9)                                                    | (10)                                                               | (11)   |
| <b>District Boards.</b>                 |                                                   |                                                         |                                          |                                                  |                                             |                       |                         |                                                        |                                                                    |        |
| Ganjam                                  | 1. Tekkali                                        | III                                                     | IV                                       | 1,050                                            |                                             |                       |                         |                                                        | 1,434                                                              | 1,817  |
|                                         | 2. Asha                                           | III                                                     | IV                                       | 755                                              |                                             |                       |                         |                                                        | 1,749                                                              | 1,924  |
| Vinayapatnam                            | 3. Parvatipur                                     | III                                                     | IV                                       | 1,260                                            |                                             |                       |                         |                                                        | 1,224                                                              | 1,712  |
| Godavari                                | 4. Kothapeta                                      | III                                                     | IV                                       | 1,134                                            |                                             |                       |                         |                                                        | 1,350                                                              | 1,776  |
| Kistna                                  | 5. Barole                                         | III                                                     | IV                                       | 945                                              | Headmaster 125                              |                       |                         |                                                        | 1,539                                                              | 1,869  |
| Guntur                                  | 6. Gadavada                                       | III                                                     | IV                                       | 1,500                                            | Assistant 80                                | Books and maps.       |                         |                                                        | 984                                                                | 1,592  |
| Cuddapah                                | 7. Repalle                                        | IV                                                      | V                                        | 1,500                                            |                                             | Furniture 150         |                         |                                                        | 984                                                                | 1,592  |
| Anantapur                               | 8. Nandalur                                       | III                                                     | IV                                       | 750                                              |                                             | Scientific apparatus. |                         |                                                        | 1,734                                                              | 1,967  |
| Arcot, North                            | 9. Panukonda                                      | III                                                     | IV                                       | 750                                              |                                             | Other contingencies.  |                         |                                                        | 1,539                                                              | 1,869  |
| Arcot, South                            | 10. Arni                                          | IV                                                      | V                                        | 945                                              | Contribution to provident fund.             |                       |                         |                                                        | 1,434                                                              | 1,869  |
| Salem                                   | 11. Tirukkoiyilur                                 | III                                                     | IV                                       | 945                                              |                                             |                       |                         |                                                        | 1,539                                                              | 1,869  |
| Tanjore                                 | 12. Dharmapuri                                    | IV                                                      | V                                        | 945                                              |                                             |                       |                         |                                                        | 1,539                                                              | 1,869  |
| Madurai                                 | 13. Pattukottai                                   | III                                                     | IV                                       | 945                                              |                                             |                       |                         |                                                        | 1,539                                                              | 1,869  |
| South Kanara                            | 14. Kodavayur                                     | III                                                     | IV                                       | 945                                              |                                             |                       |                         |                                                        | 1,539                                                              | 1,869  |
|                                         | 15. Udipi                                         | III                                                     | IV                                       | 945                                              | Cost for eighty months in the current year. |                       |                         |                                                        | 1,539                                                              | 1,869  |
| <b>Municipalities.</b>                  |                                                   |                                                         |                                          |                                                  |                                             |                       |                         |                                                        |                                                                    |        |
| Narasaraopet                            | 16. Narasaraopet                                  | IV                                                      | V                                        | 1,500                                            |                                             |                       |                         |                                                        | 984                                                                | 1,592  |
| Adoni                                   | 17. Adoni                                         | III                                                     | IV                                       | 1,150                                            |                                             |                       |                         |                                                        | 1,334                                                              | 1,767  |



[illegible]

10  
ANNEXURE III.

Statement showing middle schools to be opened under the management of local bodies.

| Name of district board or municipality. | Serial number and name of locality in which the school is situated. | Receipts - probable fee income. | Expenditure.                   |                | Total for current year. | Net cost for current year (column (6) - column (3)). | Amount to be placed immediately at the disposal of the local body. |                      |
|-----------------------------------------|---------------------------------------------------------------------|---------------------------------|--------------------------------|----------------|-------------------------|------------------------------------------------------|--------------------------------------------------------------------|----------------------|
|                                         |                                                                     |                                 | Staff to be newly entertained. | Contingencies. |                         |                                                      | Half the net cost in column (7).                                   | Grant for equipment. |
| (1)                                     | (2)                                                                 | (3)                             | (4)                            | (5)            | (6)                     | (7)                                                  | (8)                                                                | (9)                  |
| District Boards.                        |                                                                     |                                 |                                |                |                         | Rs.                                                  | Rs.                                                                | Rs.                  |
| Ganjam                                  | 1. Narasannapet.                                                    | 1,000                           |                                |                |                         | 2,500                                                | 1,148                                                              | 950                  |
|                                         | 2. Sompot ..                                                        | 1,200                           |                                |                |                         | 2,094                                                | 1,018                                                              | 950                  |
|                                         | 3. Baguda ..                                                        | 1,000                           |                                |                |                         | 2,248                                                | 1,148                                                              | 950                  |
|                                         | 4. Gajapati-nagar.                                                  | 1,200                           |                                |                |                         | 2,094                                                | 1,018                                                              | 950                  |
| Vizagapatnam                            | 5. Sri Narayana-peta.                                               | 1,200                           |                                |                |                         | 2,094                                                | 1,018                                                              | 950                  |
| Godavari                                | 6. Ambajipeta ..                                                    | 1,500                           |                                |                |                         | 1,795                                                | 898                                                                | 950                  |
|                                         | 7. Jaggaampeta ..                                                   | 2,000                           |                                |                |                         | 1,496                                                | 618                                                                | 950                  |
|                                         | 8. Bandamr-hanka.                                                   | 2,600                           |                                |                |                         | 795                                                  | 398                                                                | 950                  |
|                                         | 9. Kovvar ..                                                        | 2,200                           |                                |                |                         | 1,695                                                | 548                                                                | 950                  |
| Kistna                                  | 10. Chellapalli ..                                                  | 2,200                           |                                |                |                         | 1,195                                                | 548                                                                | 950                  |
|                                         | 11. Undi ..                                                         | 2,200                           |                                |                |                         | 1,896                                                | 548                                                                | 950                  |
|                                         | 12. Addanki ..                                                      | 1,900                           |                                |                |                         | 1,349                                                | 672                                                                | 950                  |
|                                         | 13. Vinukonda ..                                                    | 1,500                           |                                |                |                         | 1,795                                                | 898                                                                | 950                  |
| Guntur                                  | 14. Kandukur ..                                                     | 1,400                           |                                |                |                         | 1,896                                                | 948                                                                | 950                  |
|                                         | 15. Atmakur ..                                                      | 1,300                           |                                |                |                         | 1,906                                                | 908                                                                | 950                  |
|                                         | 16. Andar ..                                                        | 1,300                           |                                |                |                         | 1,904                                                | 908                                                                | 950                  |
|                                         | 17. Badvel ..                                                       | 2,200                           |                                |                |                         | 1,096                                                | 548                                                                | 950                  |
| Cuddapah                                | 18. Rayachoti ..                                                    | 1,800                           |                                |                |                         | 1,496                                                | 748                                                                | 950                  |
|                                         | 19. Markapur ..                                                     | 1,800                           |                                |                |                         | 1,595                                                | 908                                                                | 950                  |
|                                         | 20. Atmakur ..                                                      | 1,100                           |                                |                |                         | 2,191                                                | 908                                                                | 950                  |
|                                         | 21. Rayadrag ..                                                     | 1,500                           |                                |                |                         | 1,794                                                | 898                                                                | 950                  |
| Bellary                                 | 22. Yemmiganur ..                                                   | 1,000                           |                                |                |                         | 2,291                                                | 1,148                                                              | 950                  |
|                                         | 23. Kalvadrag ..                                                    | 2,000                           |                                |                |                         | 1,294                                                | 648                                                                | 950                  |
|                                         | 24. Tadpatri ..                                                     | 1,000                           |                                |                |                         | 2,291                                                | 1,148                                                              | 950                  |
|                                         | 25. Tiratani ..                                                     | 1,000                           |                                |                |                         | 1,695                                                | 848                                                                | 950                  |
| Chittoor                                | 26. Pakala ..                                                       | 1,150                           |                                |                |                         | 1,846                                                | 828                                                                | 950                  |
|                                         | 27. Ponnuri ..                                                      | 1,300                           |                                |                |                         | 1,998                                                | 998                                                                | 950                  |
|                                         | 28. Ponnawalle ..                                                   | 2,300                           |                                |                |                         | 995                                                  | 498                                                                | 950                  |
|                                         | 29. Widiwash ..                                                     | 1,500                           |                                |                |                         | 1,795                                                | 898                                                                | 950                  |
| Arcot, North                            | 30. Katakurichi ..                                                  | 2,100                           |                                |                |                         | 1,195                                                | 598                                                                | 950                  |
|                                         | 31. Panruti ..                                                      | 1,900                           |                                |                |                         | 1,395                                                | 698                                                                | 950                  |
|                                         | 32. Kattamannar-koyil.                                              | 1,400                           |                                |                |                         | 1,896                                                | 948                                                                | 950                  |
|                                         | 33. Ariyalur ..                                                     | 1,200                           |                                |                |                         | 2,094                                                | 1,018                                                              | 950                  |
| Trichinopoly                            | 34. Manori ..                                                       | 1,500                           |                                |                |                         | 1,096                                                | 548                                                                | 950                  |
|                                         | 35. Resignam ..                                                     | 1,200                           |                                |                |                         | 2,095                                                | 1,048                                                              | 950                  |
|                                         | 36. Tiruchengode ..                                                 | 1,500                           |                                |                |                         | 1,795                                                | 898                                                                | 950                  |
|                                         | 37. Kottalam ..                                                     | 1,900                           |                                |                |                         | 1,496                                                | 748                                                                | 950                  |
| Tanjore                                 | 38. Arvampet ..                                                     | 2,700                           |                                |                |                         | 596                                                  | 298                                                                | 950                  |
|                                         | 39. Uthampatti ..                                                   | 1,900                           |                                |                |                         | 1,395                                                | 698                                                                | 950                  |
|                                         | 40. Sholavandau ..                                                  | 2,500                           |                                |                |                         | 496                                                  | 248                                                                | 950                  |
|                                         | 41. Bailagunda ..                                                   | 1,400                           |                                |                |                         | 1,795                                                | 898                                                                | 950                  |
| Madara                                  | 42. Nampurci ..                                                     | 1,500                           |                                |                |                         | 1,896                                                | 948                                                                | 950                  |
|                                         | 43. Kottipatti ..                                                   | 1,300                           |                                |                |                         | 1,995                                                | 998                                                                | 950                  |
|                                         | 44. Sityamanga-lam.                                                 | 1,900                           |                                |                |                         | 1,294                                                | 648                                                                | 950                  |
|                                         | 45. Chelakannu ..                                                   | 2,100                           |                                |                |                         | 1,195                                                | 598                                                                | 950                  |
| Malabar                                 | 46. Mudbidri ..                                                     | 1,500                           |                                |                |                         | 1,795                                                | 898                                                                | 950                  |
|                                         | 47. Baundur ..                                                      | 1,500                           |                                |                |                         | 1,795                                                | 898                                                                | 950                  |
|                                         | 48. Gudiyattam ..                                                   | 1,500                           |                                |                |                         | 1,698                                                | 848                                                                | 950                  |
|                                         | 49. Gudiyattam ..                                                   | 1,500                           |                                |                |                         | 1,798                                                | 898                                                                | 950                  |

(None of the Staff will be eligible for g.c.a.)



## ANNEXURE IV.

Statement showing the amount of subsidy to be immediately placed at the disposal of local bodies.

| Name of district board or municipality. | Amount of subsidy sanctioned for |                 |          |
|-----------------------------------------|----------------------------------|-----------------|----------|
|                                         | High schools.                    | Middle schools. | Total.   |
| <i>District Boards.</i>                 | Rs.                              | Rs.             | Rs.      |
| 1. Ganjam .. .. .                       | 3,791                            | 6,194           | 9,985    |
| 2. Vizagapatnam .. .. .                 | 1,712                            | 3,996           | 5,708    |
| 3. Godavari .. .. .                     | 3,644                            | 4,794           | 8,438    |
| 4. Kistna .. .. .                       | 1,592                            | 4,494           | 6,086    |
| 5. Guntur .. .. .                       | 1,592                            | 3,471           | 5,063    |
| 6. Nellore .. .. .                      | ..                               | 5,794           | 5,794    |
| 7. Cuddapah .. .. .                     | 1,967                            | 3,196           | 5,163    |
| 8. Kurnool .. .. .                      | ..                               | 3,996           | 3,996    |
| 9. Bellary .. .. .                      | 1,967                            | 3,946           | 5,913    |
| 10. Anantapur .. .. .                   | 1,967                            | 3,698           | 5,665    |
| 11. Chittoor .. .. .                    | 1,422                            | 3,671           | 5,093    |
| 12. Chingleput .. .. .                  | 1,869                            | 3,396           | 5,265    |
| 13. Arcot, North .. .. .                | 1,869                            | 1,848           | 3,717    |
| 14. Arcot, South .. .. .                | 1,869                            | 5,094           | 6,963    |
| 15. Trichinopoly .. .. .                | 1,869                            | 3,796           | 5,665    |
| 16. Salem .. .. .                       | 1,869                            | 3,846           | 5,715    |
| 17. Tanjore .. .. .                     | 1,869                            | 2,946           | 4,815    |
| 18. Madura .. .. .                      | ..                               | 4,694           | 4,694    |
| 19. Tinnevely .. .. .                   | ..                               | 3,846           | 3,846    |
| 20. Coimbatore .. .. .                  | 1,869                            | 1,648           | 3,517    |
| 21. Malabar .. .. .                     | 1,869                            | 1,548           | 3,417    |
| 22. Kanara, South .. .. .               | 1,869                            | 3,696           | 5,565    |
| Total, District Boards ..               | 28,967                           | 83,806          | 1,12,773 |
| <i>Municipalities</i>                   |                                  |                 |          |
| 1. Narasaraopet .. .. .                 | 1,592                            | ..              | 1,592    |
| 2. Adoni .. .. .                        | 1,767                            | ..              | 1,767    |
| 3. Godiyattam .. .. .                   | ..                               | 1,798           | 1,798    |
| Total, Municipalities ..                | 3,359                            | 1,798           | 5,157    |
| Grand total ..                          | 32,326                           | 85,604          | 1,17,930 |

1,550

29,029

32,388

5,221

1,12,635

1,17,792

C. G. G. G.

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JMS

[SUBJECT.—*Opening of high and middle schools under the management of local bodies.*]

*Previous papers.*

|                                   |                |                                      |                |
|-----------------------------------|----------------|--------------------------------------|----------------|
| G.O. 1007, <i>Educational</i> ,   | 5th Nov. 1913  | G.O. + 43, <i>Home (Education)</i> , | 15th Jan. 1918 |
| " 697 <i>L.</i> ,                 | 8th May 1916   | " 128 "                              | 4th Feb. "     |
| " 536, <i>Educational</i> ,       | 16th "         | " 333 "                              | 12th Mar. "    |
| " 1104, <i>Home (Education)</i> , | 29th Aug. 1917 | " 362 "                              | 18th " "       |
| " 1210 "                          | 19th Sep. "    | " 206, <i>Financial</i> ,            | 19th " "       |

*From the Director of Public Instruction, dated 20th February 1918, No. 1066.*

Telegram from the inhabitants of Pulletikur and other villages, dated 26th April 1918.

HOME (EDUCATION) DEPARTMENT

The Director of Public Instruction submits proposals for the opening of high and middle schools under the management of local bodies. The need for opening such schools is fully set out in the Notes to G.O. No. 1210, Home (Education), dated the 19th September 1917, and also in paragraph 1 (ii) of the Director's letter on page 2 of G.O. No. 43, dated the 15th January 1918. The proposals are examined below.

of G.O. No. 43, dated the 19th January 1918. The proposals are examined as follows:

2. *High schools.*—In D.O. No. 265-B 2, dated the 20th August 1917 (page 14 of Notes to G.O. No. 1210, dated the 19th September 1917) the Director was asked to submit proposals for raising to the grade of complete secondary schools twenty-seven out of the existing fifty-four incomplete secondary schools under the management of local bodies. In submitting proposals for budget provision in the current year, he stated that he proposed to open form IV in twenty middle schools [page 2 of G.O. No. 43, Home (Education), dated 15th January 1918]. In the present proposals provision is made for opening nineteen schools under local bodies. Two of these are to be of complete high schools at once, and are to be established at Proddatur and Madanapalle in lieu of the schools at these places which were hitherto under the management of the Theosophical Educational Trust. Of the nineteen schools, three, viz., those at Narasapur, Proddatur and Adoni, are to be in municipalities and the remaining sixteen in local fund areas. In regard to the selection of the localities the Director has consulted the Inspectors of Schools and the presidents of local bodies. He has not forwarded their recommendations but states that he has endeavoured to satisfy both parties by giving two schools for the same district in cases where there was a difference of opinion.

3. The following statement shows the existing number of high and middle schools in each district, the number of institutions having a strength of 500 and over and the number newly proposed to be opened under the proposals now submitted.





| District.                | Total male population. | Number of existing institutions. |                 |        |                                         | Number of institutions to be developed or newly opened. |                 |
|--------------------------|------------------------|----------------------------------|-----------------|--------|-----------------------------------------|---------------------------------------------------------|-----------------|
|                          |                        | High schools.                    | Middle schools. | Total. | Number with a strength of 500 and over. | High schools.                                           | Middle schools. |
| Ganjam .. .. .           | 1,044,711              | 5                                | 12              | 17     | 3                                       | 2                                                       | 3               |
| Vizagapatam .. .. .      | 1,561,830              | 7                                | 9               | 16     | 3                                       | 1                                                       | 2               |
| Godavari .. .. .         | 812,108                | 9                                | 13              | 21     | 5                                       | 2                                                       | 3               |
| Kistna .. .. .           | 994,951                | 9                                | 10              | 19     | 7                                       | 1                                                       | 3               |
| Guntur .. .. .           | 856,555                | 5                                | 8               | 13     | 4                                       | 2                                                       | 2               |
| Kurnool .. .. .          | 471,425                | 3                                | ..              | 3      | 1                                       | .. (a)                                                  | 2               |
| Bellary .. .. .          | 490,843                | 3                                | 3               | 6      | ..                                      | 1                                                       | 2               |
| Anantapur .. .. .        | 494,232                | 2                                | 2               | 4      | ..                                      | 1                                                       | 2               |
| Onddapa .. .. .          | 454,051                | 2                                | 2               | 4      | 1                                       | 2 (b)                                                   | 2               |
| Nellore .. .. .          | 655,305                | 4                                | 3               | 7      | 2                                       | .. (c)                                                  | 3               |
| Madras (d) .. .. .       | 255,455                | 14                               | 7               | 21     | 13                                      | ..                                                      | ..              |
| Chingleput .. .. .       | 705,841                | 8                                | 6               | 14     | 4                                       | .. (e)                                                  | 2               |
| North Arcot .. .. .      | 970,973                | 6                                | 4               | 10     | 1                                       | 1                                                       | 2               |
| Chittoor .. .. .         | 629,379                | 6                                | 3               | 9      | ..                                      | 1 (e)                                                   | 2               |
| South Arcot .. .. .      | 1,172,807              | 4                                | 9               | 13     | 1                                       | 1                                                       | 3               |
| Tanjore .. .. .          | 1,123,094              | 16                               | 15              | 32     | 11                                      | 1                                                       | 2               |
| Trichinopoly .. .. .     | 1,022,866              | 9                                | 3               | 12     | 8                                       | .. (e)                                                  | ..              |
| Madura .. .. .           | 945,305                | 8                                | 4               | 12     | 5                                       | .. (e)                                                  | 4               |
| Ramnad (f) .. .. .       | 735,187                | 7                                | 6               | 13     | 3                                       | ..                                                      | ..              |
| Tinnevely .. .. .        | 855,533                | 12                               | 14              | 26     | 4                                       | .. (e)                                                  | 2               |
| Coimbatore (g) .. .. .   | 1,044,429              | 9                                | 6               | 15     | 2                                       | ..                                                      | 1               |
| The Nilgiris (d) .. .. . | 63,509                 | 1                                | 1               | 2      | ..                                      | ..                                                      | ..              |
| Salem .. .. .            | 875,950                | 2                                | 2               | 4      | 2                                       | 1                                                       | 2               |
| Malabar .. .. .          | 1,455,305              | 15                               | 21              | 37     | 8                                       | 1                                                       | 1               |
| South Kanara .. .. .     | 578,088                | 6                                | 9               | 15     | 3                                       | 1                                                       | 2               |

(a) No incomplete secondary schools under local bodies suitable for development.

(b) One of these is in place of an existing school under the Theosophical Education Trust.

(c) No incomplete secondary schools under local bodies.

(d) No need for any secondary schools.

(e) In place of the existing school under Theosophical Education Trust.

(f) Demand for secondary education amply met by existing schools. Private middle schools are also being started.

(g) Needs of secondary education met by existing high schools.

4. The proposal to subsidize local bodies to enable them to take over the management of the high schools at Proddatur and Madanapalle till now managed by the Theosophical Educational Trust may be approved. The Director has included in his scheme the schools at Narasaraopet, Repalle, Arni and Dharmapuri. These already contain the IV form and are now working at a profit. Even without Government

Yes.

R.R.—15-5-18.

assistance they are likely to develop into complete high schools. It is for consideration whether they should be included in the list of schools, the net cost of which is to be borne by Government.

5. It will be seen from the above statement that the Director has not proposed any new high schools for the districts of Kurnool, Nellore, Madras, Chingleput, Trichinopoly, Madura, Ramnad, Tinnevely, Coimbatore and The Nilgiris. The schools in some of these districts (viz., Chingleput, Trichinopoly and Madura) are at present overcrowded, but there are at present no incomplete secondary schools under the management of the local bodies of these districts which can be developed into high schools.

6. *Establishment for the new high schools.*—In his letter No. 10231, dated the 15th December 1917, printed in G.O. No. 43, Home (Education), dated the 15th January 1918, the Director proposed that the Government should meet only the net cost involved in the employment of extra establishment and other necessary charges due to the raising of the status of the schools to the grade of high schools. Once the status of the schools has been raised, it will be very difficult to calculate the extra cost due to the change alone and to apportion among the different forms the charges common to the school as a whole. In his current letter the Director therefore proposes that in fixing the Government contribution the entire receipts and charges of the institution should be taken into account and the cost to be borne by Government determined accordingly. His view may, it is submitted, be accepted.

M

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22/22

I would retain Rs. 12.  
B B

be approved. The pay proposed for the

3. *Contingent charges.*—One of the items included under this head is rent. In the case of high schools a provision of Rs. 360 per annum for the first year and of Rs. 200 in addition for each of the second and third succeeding years is suggested. As regards middle schools the amount proposed is Rs. 250 for each institution. In the case of certain schools (viz., Proddatur, Madanapalle, Arni and Dharmapuri) suitable buildings are stated to be already available. Recently the Government have also sanctioned subsidies towards the construction of new buildings for the high schools



at Adoni (G.O. No. 206, Financial, dated 19th March 1918) and Pattukkottai [G.O. No. 362, Home (Education), dated 18th March 1918]. The Director states that the provision for rent may be utilized in constructing new sheds or in renting additional accommodation according to circumstances and that, where suitable buildings are already available, the allotment may be utilized for petty construction and repairs. Attention is solicited to the orders issued in G.O. No. 679 L., dated the 8th May 1916, wherein Government ruled that, unless special sanction has been accorded, rent charges should not be included in the calculation of the net cost. It was also ruled in that order that expenditure on improvements and construction of new buildings and similar non-recurring charges should not be mixed up with recurring items but should be treated differently. It is for consideration whether the provision for rent suggested by the Director may not be omitted altogether and each local body left to obtain the special sanction of Government to the incurring of such a charge if found absolutely necessary.

9. *Middle schools.*—The number of new schools proposed to be opened is 49 as against 50 originally recommended [page 2 of G.O. No. 43, Home (Education), dated 15th January 1918]. The Director of Public Instruction has included tentatively in his proposal the middle school at Palni under the Theosophical Educational Trust and he proposes to consult the Inspector of Schools of the circle as to the desirability of opening a middle school under municipal management in the town. A telegraphic petition has been received requesting that a middle school be opened at Pulleikurru instead of at Ambajipeta in the Gōdāvari district. No notice need be taken of this. The new schools will contain only classes IV and V and forms I to III and the local bodies will have to maintain separate elementary schools containing at least the three lowest standards (though situated in the same building). This arrangement will tend to keep the expenditure on secondary and elementary education distinct. Besides in schools classed as elementary the rate of fees levied is low as compared with the fees levied in the corresponding classes of secondary schools and it would be a hardship to poor parents if no separate elementary school is maintained for the benefit of pupils who have no intention of entering on a secondary school course.

If the Director's proposals in regard to the opening of new middle schools are accepted, there may be a diminution in expenditure now incurred by local bodies on elementary education as in most cases they will have to bear the expenses of maintaining only the three lower standards. To prevent this, the Director suggests that the local body should be required to expend on elementary education a sum not less than that now spent by them and to utilize for elementary education any provincial subsidy now received by them on behalf of the schools to be brought under the new scheme. There appears to be no objection to the issue of the general direction suggested by the Director of Public Instruction but it is for consideration whether the Government subsidy may not at once be reduced to the extent of the saving accruing to the local body on the introduction of the new scheme. It will however be open to the local body to apply for additional subsidy later on if necessary.

10. *Establishments for middle schools.*—The scale of establishment proposed by the Director in his letter No. 10281, dated the 15th December 1917, for the new middle schools to be opened and the scale now recommended are compared below :—

| Original scale.                    |     |     | Scale now recommended.             |     |          | Average. |
|------------------------------------|-----|-----|------------------------------------|-----|----------|----------|
|                                    |     | Rs. |                                    |     | Rs.      |          |
| Headmaster ...                     | ... | 100 | Headmaster ...                     | ... | 80-4-100 | 92       |
| First assistant ...                | ... | 50  | First assistant ...                | ... | 50-2-60  | 56       |
| Second assistant ...               | ... | 40  | Second assistant ...               | ... | 40-2-50  | 46       |
| Third " ...                        | ... | 35  | Third " ...                        | ... | 30-2-40  | 36       |
| Fourth " ...                       | ... | 35  | Fourth " ...                       | ... | 30-2-40  | 36       |
| Fifth " ...                        | ... | 30  | Fifth " ...                        | ... | 25-1-30  | 28       |
| Sixth " ...                        | ... | 30  | Pandit " ...                       | ... | 25-1-30  | 28       |
| Seventh " ...                      | ... | 25  | Combined drill and drawing master. | ... | 25-1-30  | 28       |
| Eighth " ...                       | ... | 25  | Peon ...                           | ... | 8        | 8        |
| Combined drill and drawing master. | ... | 30  |                                    |     |          |          |
| Pandit ...                         | ... | 20  |                                    |     |          | 358      |
| Peon ...                           | ... | 7   |                                    |     |          |          |
|                                    |     | 427 |                                    |     |          |          |

In the revised scale now proposed the Director has recommended an incremental scale of pay so that it may fit in with that recommended for high schools. As no additional cost is involved the proposal may perhaps be accepted.

11. *Management.*—The Director suggests that schools in local fund areas should be under the management of district boards and not of the taluk boards concerned. It is doubtful whether such an arrangement can be given effect to without consulting the wishes of the local bodies. Local and Municipal may be asked to advise on the point.

12. *Net cost to Government after the scheme has taken full shape.*—The ultimate recurring net cost as originally estimated by the Director of Public Instruction and the cost as now calculated are shown below :—

|                |     |     |     |     |     | Original<br>estimate. | Estimate as<br>now framed. |
|----------------|-----|-----|-----|-----|-----|-----------------------|----------------------------|
|                |     |     |     |     |     | RS.                   | RS.                        |
| High schools   | ... | ... | ... | ... | ... | 67,470                | 1,17,001                   |
| Middle schools | ... | ... | ... | ... | ... | 1,72,500              | 1,74,700                   |
|                |     |     |     |     |     | <hr/> 2,39,970        | <hr/> 2,91,701             |

In the calculation of the net cost the following discrepancies are noticed :—

(1) The schools at Tekkali, Aska, Adoni, Penukonda and Pattukkottai are now working at a deficit which is met from the funds of the local bodies concerned. The amount now met by the local body is taken as an item of receipt in calculating the net cost of the institution. As however the *entire* net cost is to be met by Government in the case of all other institutions it does not appear desirable to treat the above-mentioned institutions differently. The proper course appears to be to reduce the amount of subsidy now paid to the local bodies concerned in respect of the other institutions in their charge by the saving that will accrue to them when the institutions in question are brought under the new scheme.

(2) The grants till now paid to the high schools at Proddatur and Madanapalle under the Theosophical Educational Trust are also taken as an item of receipt. The institutions will hereafter be under the management of local bodies and they will have to be paid the entire net cost of the institutions without any reference to the grant previously paid by Government to private managers. There will however be some saving in the expenditure under 22-G. GRANTS-IN-AID.

13. *Expenditure to be incurred in the current year.*—The expenditure during the current year for eight months is estimated by the Director of Public Instruction as follows :—

|                |     |     |     |     |     | Recurring<br>charges. | Initial<br>charges for<br>equipment,<br>etc. |
|----------------|-----|-----|-----|-----|-----|-----------------------|----------------------------------------------|
|                |     |     |     |     |     | RS.                   | RS.                                          |
| High schools   | ... | ... | ... | ... | ... | 40,625                | 20,900                                       |
| Middle schools | ... | ... | ... | ... | ... | 1,00,220              | 46,550                                       |
|                |     |     |     |     |     | <hr/> 1,40,846        | <hr/> 67,450                                 |

The calculation of recurring charges has been based on the average pay of teachers and not on the actual pay that will be drawn by them. A full year's provision for rent and contingencies is also allowed. The Director recommends that, in order to enable local bodies to open the schools on the 1st July next, the Accountant-General may be instructed to place at their disposal at once the whole of the estimated cost of the initial charges for equipment, etc., and one-half of the net recurring cost. The advance paid to the local bodies is however liable to adjustment at the end of the year with reference to the actual expenses incurred and it does not therefore appear necessary to subject the amounts proposed by the Director of Public Instruction to strict scrutiny.



14. *General*.—In cases where applications are made to Government by local bodies to meet the net cost of secondary schools maintained by them, it is usual to examine the application primarily with reference to the financial condition of the local body and to allow the application only in case it is found that the local body cannot meet the cost of maintenance of the school from its own funds. The circumstances of the present case are however unique. In the first place the local bodies have not made any proposals of their own to Government in the matter. It is the Government that desire the local bodies to open new schools with a view to relieve congestion in existing schools. Secondly even if some of the local bodies are in a position to bear the cost of the schools to be newly opened it does not appear desirable that they should be required to do so. As has been frequently stated, primary education has the first call on the funds of the local bodies and there is still a wide field to be covered in the way of extension of elementary education. It does not therefore appear necessary to ask Local and Municipal to scrutinize the financial position of each individual local body with a view to ascertain whether it can stand the additional charge. The Government may agree to bear the net cost in the case of all the institutions to be newly opened and sufficient provision exists in the current year's budget.

15. The file may go u.o. to Local and Municipal and Financial for very early remarks.

N.K.—7-5-18.

C. RAMANUJA ACHARIYAR—14-5-18.

*Paragraph 11*.—To save time, I would retain the management—taluk board or district board—as at present. Meanwhile suggest to district boards to take management of schools managed by taluk boards.

2. *Paragraph 14*.—Eventually perhaps we will have to get out of the net cost idea and grant a sufficient increased subsidy. But only after all the classes are opened and the school is equipped.

This is very urgent as schools have to be opened immediately after the recess.

R. RAMACHANDRA RAO—15-5-18.

#### LOCAL AND MUNICIPAL DEPARTMENT.

So far as municipal areas are concerned the Director proposes to open three high schools—one in Narasaraopet, one in Proddatur and one in Adōni—and two middle schools—one in Gudiyattam and the other in Palni. The net cost of these schools is to be borne by Government as the schools are to be opened at the initiative of Government and not of the local bodies.

It is more the raising of the status of existing schools than the opening of new ones that is proposed.

N.E.M.—17-5-18.

The Educational Department do not therefore want the financial position of the local bodies to be examined. Submitted that this department may agree to the additional schools being opened.

2. The Director suggests that the municipal councils which will be relieved of a portion of their present expenditure on education by the fact that the net cost of the new schools is borne by Government, should be required to spend on elementary education an amount not less than what they spend now. Submitted that the Director may be asked to bear the question in mind when forwarding the budget estimates of these municipal councils.

T.B.R.—15-5-18.

3. The proposal to open 16 high schools and 47 middle schools under the management of local boards may, it is submitted, be accepted as the net cost of the schools will be borne by Government.

4. With regard to the management of the schools the Director of Public Instruction suggests that the schools should be under the control of district boards instead of that of taluk boards. From item C under 'B. District funds' and item C under 'C. Taluk funds' in article 4 of the Local Fund Code, it will be seen that charges connected with secondary education should be met from taluk funds. Thus, under existing orders, secondary schools should normally be under the control

of taluk boards. But as the scheme now under consideration is special in so far as

None at all.

V.T.K.—16-5-18.

Government bear the net cost of the schools, there seems to be no objection to making it a condition that the schools should be under the district board management. As suggested by the Secretary, Home (Education) Department, ~~therefore~~ district boards may, it is submitted, be

V.T.K.—16-5-18.

advised to take over management of such of the schools as are now managed by taluk boards.

N.K.—16-5-18.

V. T. KRISHNAMA ACHARIYAR—16-5-18.

It is difficult to make any very useful remarks ~~on~~ their proposals without knowing the views of the local bodies concerned. Mr. Grievs tells me that there was some friction in at least one district (Chingleput I think he said) over the matter but that was on the point of taluk board *versus* district board management. I am not sure that other taluk boards too would not object to parting with the management of their school notwithstanding that the improvement will not be at their cost. Of course for the schools to be under the district board ought to lead to improvement in administration particularly in regard to the control over the staff and their prospects.

2. It does not seem to be fair to insist as a general rule that local bodies shall be bound to spend on elementary education whatever sum they now spend as net cost of their (unimproved) schools now to be improved at Government cost. In some cases there may be a reasonable expectation that the present net cost would disappear with the normal growth of fee income.

3. The point taken at end of paragraph 6 of the Education Department notes (page 7) seems very important. Is Government prepared to undertake this contingent liability?

4. It is presumed that the file will be circulated to the Honourable Member (Local and Municipal) before orders issue.

N. E. MARJORIBANKS—17-5-18.

#### FINANCIAL DEPARTMENT.

In D.O. No. 265, dated 20th August 1917, to the Director of Public Instruction on page 14 of Notes to G.O. No. 1210, Home (Education), dated 19th September 1917, the Government generally approved of his proposals in regard to the raising to the grade of complete secondary schools of 27 (out of the existing 54) incomplete secondary schools and to the opening of 50 new middle schools.

In paragraph 11 of his letter No. 10281, dated 15th December 1917 [page 2 of G.O. No. 48, Home (Education), dated 15th January 1918], the Director of Public Instruction addressed the Government in regard to the budget provision for the above scheme on the basis of the opening of 20 new high schools and 50 new middle schools; and a provision of 2.09 lakhs has been entered in the budget for 1918-19 (page 122, Civil Budget Estimate).

The Director of Public Instruction has now submitted detailed proposals for the opening of 19 high schools and 49 middle schools (including Palni).

2. The ultimate net recurring cost is as follows:—

|                       | According to Director's letter, dated 15th December 1917 [pages 5-6 of G.O. No. 48, Home (Education), dated 15th January 1918]. | As now proposed. |
|-----------------------|---------------------------------------------------------------------------------------------------------------------------------|------------------|
|                       | RS.                                                                                                                             | RS.              |
| High schools ... ..   | 67,470                                                                                                                          | 1,17,001         |
| Middle schools ... .. | 1,72,500                                                                                                                        | 1,74,700         |
| Total ... ..          | 2,39,970                                                                                                                        | 2,91,701         |



The present estimate is only approximate (the Director states that the estimate of fee income is likely to be an underestimate and the payment of the net cost to several local bodies will be made with reference to the actual receipts and charges (page 12 current file, and paragraph 13 on page 11 ante).

3. Besides the above-estimated net recurring cost (2.92 lakhs per annum) for these new high and middle schools, the proposals involve a further recurring liability on Provincial funds in consequence of the probable introduction in all existing schools under public management of the revised uniform standard scales of pay for the staff now proposed by the Director in the case of the new schools. Please see paragraph 11 (portion 2) of Director's letter on page 2 of G.O. No. 43, Home (Education), dated 15th January 1918, paragraph 6 (portion M) of Home (Education) notes on page 10 ante, and paragraph 3 of the Local and Municipal Secretary's note on page 15 ante.

Then we shall never dispose of the present case in time.

L.E.K.--21-5-18.

It is submitted that it seems necessary to obtain from the Director of Public Instruction an approximate estimate of the liability involved.

4. In this connexion, it is submitted that in a recent letter the Government of India have suggested that all possible reductions should be effected in the current year's budget provision. Orders are requested whether the present scheme may be introduced in the current year.

L.D.--22-5-18.

5. Details of the scheme—Net cost to be borne by Government.—The Director proposes—

(a) that in the case of high schools (raising the status of existing incomplete secondary schools by opening new classes) the Government should bear the net cost of the entire school including existing classes, instead of the net cost of only the new classes to be opened;

(b) that in the case of middle schools, the lower elementary standards (principally the three lower elementary standards) will continue to be maintained by local bodies, the Government bearing the net cost of only the new classes. (There may be a saving to local bodies.)

Home Secretary has noted that eventually, i.e., at the end of three years when the scheme is in full operation, in lieu of the net cost, the Government may fix a recurring subsidy.

See below.

L.E.K.--21-5-18.

Submitted that the above proposals may be accepted.

6. In regard to the calculation of the net cost the following subsidiary proposals are made by Home (Education):—

(i) Paragraph 12 of Home office-note on page 10 ante.—Submitted that this department may accept these suggestions, according to which the liability thrown on Provincial funds remains the same in the Director's proposal.

This is all right.

L.E.K.--21-5-18.

L.D.--22-5-18.

(ii) Paragraph 9 (portion Q) of Home office-note on page 9 ante.—Please see paragraph 4 in page 10, current file. Q in paragraph 9 on page 8 ante, and paragraph 2 of Local and Municipal Secretary's note on page 15 ante.

See following page.

L.E.K.--21-5-18.

If the Director's proposals in regard to the opening of new middle schools are accepted, there may be a diminution in expenditure now incurred by local bodies (out of their funds assisted by the Provincial subsidies) as in most cases they will have to bear the expenses of maintaining only three lower standards.

The Director suggests that the local bodies should be required to spend on elementary education a sum not less than that now spent by them and to utilize for elementary education any Provincial subsidy now received by them on behalf of the schools to be brought under the new scheme.

of the Director's letter

Home (Education) office suggests an alternative proposal, according to which the Government subsidy now paid may at once be reduced to the extent of the saving accruing to the local body on the introduction of the new scheme, it being left to particular local bodies concerned to apply to Government for additional subsidy later on if necessary.

I think Financial should ask that this be done.

L.E.K.—21-5-18.

Yes.

L.D.—22-5-18.

Local and Municipal Secretary in paragraph 2 of his note on page 1 ante considers that the above proposal should not be held to apply as a general rule, as in some cases there may be a reasonable expectation that the present net cost would disappear with the normal growth of fee income.

Yes; we are prepared to subsidize on the merits.

L.E.K.—21-5-18.

L.D.—22-5-18.

It is respectfully submitted that it seems preferable to adopt the proposal above, any individual case in which hardship is caused being dealt with separately.

7. *Establishment (Scale of pay).*—Please see paragraphs 3 and 4 of Director's letter on pages 7 and 11 of current file and paragraphs 6 and 10 of Home (Education) office note on pages 17 and 19 ante. The Director remarks that the present is the most favourable opportunity for placing the entire staff of a definite footing so as to have as far as possible a uniform standard scale and considers the scale suggested by him to be necessary at present to retain the services of qualified teachers. The Director also remarks that the question of granting local allowances in special localities may wait until experience shows whether it is not possible to staff the schools with the teachers on the standard scale.

As pointed out by the Home (Education) Department at M on page 1 ante, the revised scale in the case of new schools will eventually lead to a revision of the scale of pay in other institutions maintained by local bodies and to enhanced subsidy from Provincial funds to meet the extra cost. It is also submitted that it may also lead to enhanced grants to private schools.

See notes *ad finem*.

L.D.—22-5-18.

It is respectfully submitted for orders whether an estimate of the cost involved may not be called for in the first instance.

8. The standard scales of pay suggested by the Director of Public Instruction for the new high schools and middle schools are as follows:—

| High schools.                          |     | Average cost. | Middle schools.                            |     | Average cost. |
|----------------------------------------|-----|---------------|--------------------------------------------|-----|---------------|
|                                        | ns. |               |                                            | Rs. |               |
| One head master (125—5—150)...         | 140 |               | One head master (80—4—100) ...             | 92  |               |
| One assistant (90—4—110)* ...          | 102 |               | One assistant (50—2—60) ...                | 56  |               |
| One " (80—4—100)* ...                  | 92  |               | One " (40—2—50) ...                        | 46  |               |
| One " (80—4—100) ...                   | 92  |               | One " (30—2—40) ...                        | 36  |               |
| One " (50—2—60) ...                    | 56  |               | One " (30—2—40) ...                        | 36  |               |
| One " (40—2—50) ...                    | 46  |               | One " (25—1—30) ...                        | 28  |               |
| One " (30—2—40) ...                    | 36  |               | One pandit (25—1—30) ...                   | 28  |               |
| One " (30—2—40) ...                    | 36  |               | One drill and drawing master (25—1—30) ... | 28  |               |
| One " (25—1—30) ...                    | 28  |               | One peon (8) ...                           | 8   |               |
| One " (25—1—30) ...                    | 28  |               |                                            |     |               |
| One " (20—1—25) ...                    | 23  |               |                                            |     |               |
| One " (20—1—25) ...                    | 23  |               |                                            |     |               |
| One pandit (30—2—40) ...               | 36  |               |                                            |     |               |
| One drawing master (25—1—30) ...       | 28  |               |                                            |     |               |
| One gymnastic instructor (25—1—30) ... | 28  |               |                                            |     |               |
| One clerk (25—1—30) ...                | 28  |               |                                            |     |               |
| One attendant (12) ...                 | 12  |               |                                            |     |               |
| Two peons (9), (8) ...                 | 17  |               |                                            |     |               |
|                                        | 851 |               |                                            | 358 |               |

\* This overlapping is very awkward and should be eliminated.

L.D.—22-5-18.



10 NOTES TO G.O. No. 757, HOME (EDUCATION), 11TH JUNE 1918

It is submitted for consideration whether the pay of the first three assistants in high schools and of the headmaster in middle schools may not be altered as under:—

As proposed by the Director of Public Instruction

As now suggested.†

| High schools.            |     |     |     | Rs.                      |     |     |     |
|--------------------------|-----|-----|-----|--------------------------|-----|-----|-----|
| One assistant (90—4—110) | ... | ... | 102 | One assistant (80—4—100) | ... | ... | 92  |
| " " (80—4—100)           | ... | ... | 92  | " " (70—2—80)            | ... | ... | 76  |
| " " (80—4—100)           | ... | ... | 92  | " " (60—2—70)            | ... | ... | 66  |
|                          |     |     | 286 |                          |     |     | 234 |

† I approve of this. L.D.—22-5-18.

| Middle schools.             |     |     |               | Rs.                        |     |     |               |
|-----------------------------|-----|-----|---------------|----------------------------|-----|-----|---------------|
| One headmaster (80—4—100) ‡ | ... | ... | 92            | One headmaster (60—2—70) § | ... | ... | 66            |
| ‡ Might stand.              |     |     | L.D.—22-5-18. | § This seems too low.      |     |     | L.D.—22-5-18. |

If the foregoing suggestions were accepted, the extra cost according to the Director's scheme will be reduced by about Rs. 27,000 per annum as shown below:—

|                                                                      |        |
|----------------------------------------------------------------------|--------|
| Nineteen high schools—Rs. 19 (286—234) per mensem or Rs. 19 × 52     | 11,856 |
| × 12 per annum or ...                                                | ...    |
| ¶ Forty-nine middle schools—Rs. 49 (92—66) per mensem or Rs. 49 × 26 | 15,288 |
| × 12 per annum ...                                                   | ...    |
|                                                                      | 27,144 |

¶ Omit. L.D.—22-5-18.

In regard to the grant of local allowances to teachers in special localities, which the Director proposes to reserve for future consideration, it is submitted that the grant of such allowances might lead to similar claims from Government servants employed in other departments stationed in these localities.

9. Rent charges.—As pointed out in paragraph 8 of Home Department's note on page 7 ante, rent charges and charges for improvements and construction of new buildings should be borne by local bodies and should not be included in the net cost to be borne by Government.

10. Management.—The Director of Public Instruction suggests that the new schools in local fund areas should be under the management of district boards and not of taluk boards. Local and Municipal Department propose to consult local bodies concerned. Submitted that this is mainly an administrative matter.

11. Expenditure in 1918-19.—Please see paragraph 7 of Director's letter of pages 11-12, current file, and 13 of Home Department's note on page 10-11 ante. As the schools will be started from 1st July 1918, only eight months' charges will be incurred in the current year.

The current year's budget contains a provision of 2-09 lakhs and the Director has roughly calculated that the net cost for eight months will amount to Rs. 1,40,846 (this is only an estimate and will undergo alteration when actual expenditure is known). There will be a balance of Rs. 68,154 and the Director of Public Instruction suggests that a total non-recurring subsidy of Rs. 67,450 may be distributed to local bodies at once towards the cost of initial equipment (at the rate of Rs. 1,100 for each high school and Rs. 950 for each middle school).

L.D.—22-5-18.

The Director of Public Instruction also suggests that one-half of the probable net cost for eight months in the current official year may be paid in advance to the local bodies subject to adjustment when payments for subsequent half-years come to be made. Submitted that there is no objection to these proposals.

L.D.—21-5-18.  
V.G.K.—21-5-18.

*Net cost* (paragraph 5 on page 18 ante)—I was at first misled by the recommendation of the Director of Public Instruction (paragraph 3 on page 8, current file) that Government should bear the total net cost of the high schools. I took this to mean that local bodies were to be relieved of all such expenditure as they were incurring. I find, however, from the statements accompanying the letter from the Director of Public Instruction that in the case of five institutions (in the case of twelve institutions, they are now working at a profit) the money now spent by local bodies is to

be taken on the receipts side, so that Government is not being called upon to bear the whole of the net cost, but really only so much of it as is due to the raising of the standard of the existing incomplete secondary schools.

L.D.—22-5-18.

This we may accept.

2. *Uniform scale of pay* (page 7 of current file and paragraph 7 on page 12 ante)—I venture to submit that stronger justification is needed for the proposal to have a uniform scale of pay. I don't think it can really be argued that these teachers should be paid the same rate throughout the Presidency. The Home Department office-note (page 6 ante) endeavours to show that the uniform scale of pay is not high when compared with the rates of pay now given in certain schools. I am not, however, convinced that the instances or schools quoted in the Home Department office-note (page 6 ante) are typical, for it is difficult to believe that the uniform scale of pay is actually lower than the rates now given in most of the schools and that in proposing a uniform scale the Director of Public Instruction is actually reducing the emoluments of teachers.

We have no indication whether this uniformity is going to lead to heavy expenditure or to savings, and even if we were dealing with a single school we should

L.D.—22-5-18.

want this information. It is all the more necessary therefore that we should have it when we are dealing with so large a number of schools, and when the proposal to have uniformity in the case of these schools might have the effect of raising pay all round.

This part of this scheme might therefore, I submit, be dealt with separately, if Home Department consider that uniformity is essential. In order that there may be no delay in starting the schools, it is necessary that some arrangements should be made for a headmaster and for a teacher or two for the new classes for one year. For this we may agree tentatively to the following rates:—

*Secondary schools.*

|                                 | Rs. |
|---------------------------------|-----|
| Headmaster not to exceed ... .. | 125 |
| Assistants not to exceed ... .. | 70  |
| <i>Middle schools.</i>          |     |
| Headmaster not to exceed ... .. | 60  |
| Assistant not to exceed ... ..  | 50  |

or if two are required Rs. 40 and Rs. 50.

The existing establishment should continue on the present rates of pay.

5. *Rent charges* (paragraph 9 on page 22 ante).—There does not seem to be any strong justification for departing from existing practice in accordance with which 'rents' are *not* included in the net cost. I am very doubtful whether Financial should accept the proposal that sums sanctioned as rent should subsequently be utilized for repairs, etc. The incidence as regards rent charges might remain the same as at present (G.O. No. 679 L., dated 8th May 1916).

L. E. KERSHAW—21-5-18.

L.D.—22-5-18.



The confusion about net cost is beyond me, but if the position is that which Mr. Kershaw outlines on page 23, Financial may certainly accept.

2. The whole case has come up in a form which makes Financial scrutiny very difficult. We really ought to have before us a proposition statement for each school in issue showing present and proposed rates of pay with the additions contemplated to the existing establishment. I agree with Mr. Kershaw that we ought not to be rushed into accepting a new uniform scale of pay which will probably lead to further indeterminate claims for assistance to enable other schools to attain the same scale. We may have ultimately to accept the Director's scale—and shall have to do so if he is correct in his statement that his rates are necessary to "retain the services of qualified teachers"; but before acquiescing we ought to be informed at least approximately as to the probable ultimate liability. It would be impossible to obtain this information without delaying the opening of these completed schools beyond the beginning of July. I therefore support the Assistant Secretary's suggestion that the existing establishments should remain on their present pay and provision should be made on a temporary basis for additional hands whether (i) assistants or (ii) headmasters on a scale suitable for the new or enlarged institutions. For this purpose I would adopt the following rates:—

|           |     | Headmasters. |     | Assistants. |    |
|-----------|-----|--------------|-----|-------------|----|
|           |     | RS.          |     | RS.         |    |
| Secondary | ... | ...          | 125 | ...         | 70 |
| Middle    | ... | ...          | 80  | ...         | 50 |

The Honourable Member (Financial) should see.

L. DAVIDSON—22-5-18.

#### HOME (EDUCATION) DEPARTMENT.

It may probably facilitate early disposal of this case if the Secretary can discuss the main issues in this file with the Director of Public Instruction orally.

2. The most important point for discussion is the suggestion of Financial that for the present the existing scale of establishment in the schools to be taken over be retained, only additions on the rate of pay proposed by Financial being made to provide for the new forms to be opened. Prima facie there may not be any insurmountable difficulty in adopting the course in the case of the *high* schools. Even in respect of them this will be impossible of adoption in the case of the schools at Proddatur and Madanapalle which are to replace the existing theosophical schools at those places, as none of the existing materials will be available for development.

3. In regard to middle schools, it is not clear whether the elementary schools which are to be developed for the purpose now possess any scale of establishment which is worthy of retention as part of the middle school establishment. It is also doubtful whether in all cases any portion of such establishment will be available for incorporation in the new schools, as local bodies are to be allowed to maintain separately the elementary schools even to the *fifth* standard where they exist and as all the new middle schools will have to start with the *fourth* class.

4. Another point for discussion is that contained in paragraph  $\beta$  of office-note on page 7 *supra* and referred to in paragraph 3 of the Assistant Secretary's note on page 27 above regarding rent charges.

5. If a decision is arrived at as to the principles above referred to and the scale of pay suggested by Financial, an estimate of the total cost will be worked out in the office.

C. RAMANUJA ACHARIYAR—24-5-18.

Quick disposal is essential. So, for the present, I agree to the following proposals.

2. *High schools except at Proddatur and Madanapalle.*—Existing teachers to be retained on existing rates of pay. Higher teachers to be paid on the Chief Secretary's scale.



3. *High schools at Proddatur and Madanapalle.*—We have to work against local schools already working. I propose to adopt the Director of Public Instruction's scale at once.

4. *Middle schools except at Palni.*—As paragraph 2 above.

5. *Middle school at Palni (if opened at all).*—As paragraph 3 above.

6. *Subsidies to local boards.*—To be reduced at once by an amount equal to that now paid and intended for the classes proposed to be newly opened by Government.

7. *Rent charges.*—We must recognize that these schools are being opened by Government. They are not yet board schools in the sense that they have been asked for by the boards or that if they had a voice in the matter they would select these very schools. Under these circumstances these form a legitimate charge on the budget provision.

8. *Management.*—By taluk or district board as at present.

9. *For the future.*—I shall ask the Director of Public Instruction to submit a financial statement for each school separately. Each such statement to be separately considered. Director of Public Instruction to be at liberty to propose his scale.

Experience in most secondary schools shows that the fee income covers the recurring charges.

10. After the expenses referred to in paragraphs 2 to 5 and 7 are met, there will be a considerable saving in the budget provision. Add to it the saving in paragraph 6. I propose to ask the Director of Public Instruction to utilize the total savings on equipment and non-recurring charges on the institutions proposed.

11. I believe that my proposals above meet the Financial criticisms.

I beg to enquire if Financial will agree to my instructing the Director of Public Instruction on the above lines.

R. RAMACHANDRA RAO—26-5-18.

FINANCIAL DEPARTMENT.

Paragraphs 2, 4, 6, 8 and 9 of Home Secretary's note on pages 29-30 ante may be accepted.

2. *Paragraphs 3 and 5 on page 29 ante.*—It is respectfully submitted that pending a decision on the scale of pay to be adopted in the case of the new high schools and middle schools, it does not seem desirable to anticipate that decision by introducing the Director's scale in the case of the two high schools (Proddatur and Madanapalle) and the middle school at Palni (it is doubtful if the school at Palni will be opened shortly). It is submitted for orders whether in these cases also the reduced scale suggested in the Chief Secretary's note on page 27 ante may not be adopted.

The rates suggested by the Chief Secretary should be regarded as the maxima. If more teachers are required than the Director of Public Instruction may sanction them adopting for the others such rates as he considers suitable.

L.E.K.—27-5-18.

L.D.—27-5-18.

I think Financial view should be adhered to.

L.E.K.—27-5-18.

L.D.—27-5-18.

4. *Paragraph 10 on page 30 ante.*—Out of the current year's budget provision of 2.09 lakhs, the Director of Public Instruction has already suggested that a total non-recurring subsidy of Rs. 67,450 should be paid to local bodies for equipment. It is respectfully submitted that it does not seem necessary to call for further proposals from the Director for utilizing fully the budget provision (2.09 lakhs) plus the savings referred to in paragraph 6 on page 29 ante.

I agree.

L.E.K.—27-5-18.

L.D.—27-5-18.

V.G.K.—27-5-18.

L. E. KERSHAW—27-5-18.

L. DAVIDSON—27-5-18.



## HOME (EDUCATION) DEPARTMENT.

Before a draft is prepared orders are solicited on the following suggestions.

2. *High schools (excepting those at Proddatur and Madanapalle).*—For an

L.D.—27-5-18.

additional form to be newly opened in an existing school a headmaster on Rs. 125

and an assistant on Rs. 70 may, as suggested by Financial, be tentatively sanctioned. No orders have been passed on the question of the employment of pandit, gymnastic instructor, drawing master, clerk, peons and laboratory attendant on the scale of pay proposed by the Director of Public Instruction in his current letter. In his original proposals recorded in G.O. No. 43, Home (Education), dated 15th January 1918, the Director gave an estimate of the *additional* cost that will have to be incurred in respect of the above establishment and this estimate may be adopted for the present purpose of calculating the extra cost involved in opening a new form in each school. The extra cost for the current year may be roughly calculated as shown below :—

|                                                                    | Per mensem. |
|--------------------------------------------------------------------|-------------|
| Headmaster ... ..                                                  | 125         |
| Assistant ... ..                                                   | 70          |
| Increase in pay of pandit ... ..                                   | 20          |
| " of gymnastic instructor ... ..                                   | 15          |
| " of drawing master ... ..                                         | 15          |
| Clerk ... ..                                                       | 25          |
| Total ... ..                                                       | 270         |
| Add—Contribution to provident fund at one anna in the rupee ... .. | 17          |
|                                                                    | 287         |
| One peon ... ..                                                    | 9           |
| Laboratory attendant ... ..                                        | 12          |
| Grand total of establishment for one month ... ..                  | 308         |
| for eight months ... ..                                            | 2,464       |
| Books and maps ... ..                                              | 150         |
| Furniture ... ..                                                   | 150         |
| Scientific apparatus and other contingencies (200 + 240) ... ..    | 440         |
|                                                                    | 3,204       |

[Note.—The extra provision recommended by the Director in December last under contingencies was only Rs. 300 —page 6 of G.O. No. 43, Home (Education), dated 15th January 1918. In the above estimate a provision of Rs. 600 is suggested under the last three heads.]

From the cost as above arrived at will have to be deducted the probable fee income in the IV or V form to be opened and half the balance thus arrived at may be immediately placed at the disposal of the local body concerned. In addition a sum of Rs. 1,100 may be sanctioned for equipment as suggested by the Director.

3. *High schools at Proddatur and Madanapalle.*—For the purpose of calculating the probable cost to Government the following scale of establishment may be adopted tentatively following the suggestions of Financial and the scale recommended on pages 10 and 13 of Annexure A :—

|                                        | Proddatur.  | Madanapalle. |
|----------------------------------------|-------------|--------------|
|                                        | Per mensem. | Per mensem.  |
|                                        | Rs.         | Rs.          |
| Headmaster ... ..                      | 125         | 125          |
| Three assistants at Rs. 70 each ... .. | 210         | 210          |
| One assistant ... ..                   | 50          | 50           |
| " ... ..                               | 40          | 40           |
| " ... ..                               | 40          | ...          |
| " ... ..                               | 30          | 30           |
| " ... ..                               | 30          | 30           |
| " ... ..                               | 30          | 30           |
| " ... ..                               | 25          | ...          |
| " ... ..                               | 25          | ...          |
| " ... ..                               | 30          | 30           |
| Sanskrit pandit ... ..                 | 30          | 30           |
| Telugu pandit ... ..                   | 25          | 25           |
| Drawing master ... ..                  | 25          | 25           |
| Gymnastic instructor ... ..            | 25          | 25           |
| Clerk ... ..                           | 25          | 25           |
| Total ... ..                           | 740         | 620          |

|                                                       | Proddatur. | Madanopalle. |
|-------------------------------------------------------|------------|--------------|
|                                                       | Rs.        | Rs.          |
| Add—Contribution to provident fund at one anna in the | 46         | 39           |
| rupee.                                                |            |              |
| Two peons (9), (8) ... ..                             | 17         | 17           |
| Laboratory attender ... ..                            | 12         | 12           |
| Grand total of establishment for one month ...        | 815        | 688          |
| eight months ...                                      | 6,520      | 5,504        |
| Books and maps ... ..                                 | 150        | 150          |
| Furniture and scientific apparatus ... ..             | 550        | 550          |
| Other contingencies ... ..                            | 240        | 240          |
| Total ... ..                                          | 7,460      | 6,444        |

As in the case of other high schools the probable fee income for these two schools will have to be deducted from the above amounts and half the balance immediately placed at the disposal of the local body concerned together with a sum of Rs. 1,100 for equipment for each school.

4. *Middle schools.*—It is respectfully submitted that the new middle schools will be entirely separate from existing elementary schools though the status of the latter may be reduced, that the staff to be employed must possess higher qualifications and that no information is available as to the staff in existing elementary schools that can be transferred to the new middle schools. Besides it is proposed to reduce the subsidy now paid to local bodies by any saving that may accrue to them by the reduction of the status of the elementary schools affected by the scheme. It is therefore necessary to provide in any estimate of cost for the full establishment to be employed in the new middle schools as suggested by the Director. The Financial Department has noted that the pay of the headmaster should not exceed Rs. 80 and that of an assistant Rs. 50. For the purpose of calculating the extra cost, the following scale may be tentatively adopted:—

|                                                                 | Per mensem. |
|-----------------------------------------------------------------|-------------|
|                                                                 | Rs.         |
| Headmaster ... ..                                               | 80          |
| Assistant ... ..                                                | 50          |
| " ... ..                                                        | 40          |
| " ... ..                                                        | 30          |
| " ... ..                                                        | 30          |
| " ... ..                                                        | 25          |
| " ... ..                                                        | 25          |
| Pandit ... ..                                                   | 25          |
| Combined drill and drawing master ... ..                        | 25          |
|                                                                 | 305         |
| Add—Contribution to provident fund at one anna in the rupee ... | 19          |
|                                                                 | 324         |
| One peon ... ..                                                 | 8           |
| Grand total of establishment for one month ...                  | 332         |
| eight months ...                                                | 2,656       |
| Books and maps ... ..                                           | 80          |
| Furniture, apparatus, appliances, etc. ... ..                   | 130         |
| Other contingencies ... ..                                      | 180         |
| Total ... ..                                                    | 3,046       |



As in the case of high schools the probable fee income for each school will have to be deducted from the amount arrived at above and one-half the balance paid to the local body concerned immediately with a fixed sum of Rs. 950 for equipment for each school.

5. If the above proposals are accepted, a draft order will be submitted for approval. It would be made clear in the draft that formal proposals should be submitted for the sanction of Government in respect of the new establishment to be employed in each school and that to avoid delay local bodies may tentatively entertain additional establishment which should not exceed the scale as above fixed.

N.K.—29-5-18.

We may accept the above lines for the preparation of the draft. In respect, however, of the pandit, drawing and gymnastic instructors, clerk, peon, etc., referred to in paragraph 2 of the above note, we may leave them out for the present. Financial want us to get on with the existing staff to start with. It will delay orders on the general question if further reference is made in respect of these masters. There may be pandits, gymnastic and drawing masters in some at least of these schools. The addition of another form may not *immediately* create the need for increase of his pay. Where there are no such masters the Director of Public Instruction or the local bodies concerned will surely come up with proposals for entertaining the staff. Except for the addition of the headmaster and the assistant, the order may direct the continuance of the existing staff.

C. RAMANUJA ACHARIYAR—29-5-18.

I agree with the Registrar. First draft and send to Financial for acceptance.

R. RAMACHANDRA RAO—29-5-18.

A draft order is submitted for approval.

S.A.—30-5-18.

N.K.—31-5-18.

2. As for obvious reasons the Director of Public Instruction's letter cannot be sent out, the draft has been made as full as necessary.

3. The question of fixing a permanent scale of pay for the high schools, either uniform or otherwise, has been held in abeyance for the present and pending further reference to the Director of Public Instruction on the subject. (Separate action in regard to it will be taken after the present draft issues.)

4. Pending the fixing of such a scale, the proposals for fixing the net cost of the several institutions, proposed in paragraph 12 on page 10 above and accepted by Financial in paragraph 6 (i) on page 13 supra, have not been referred to in the draft which deals only with the net additional cost involved in the opening of the new forms in the high schools. Orders in regard to it will be included in the final orders that will be passed on the permanent scale of establishment for each school.

5. The draft allows rent charges in regard to the new middle schools for which new buildings will have to be secured, as the local bodies are required to continue the existing elementary schools under them. It is hardly likely that any of these elementary schools buildings would have provision for accommodating all the *five* new classes of the middle school. Further paragraph 8 of Educational office note on page 27 above (and possibly also the Financial note, paragraph 9, on page 27) have reference only to rent charges proposed in respect of *high* schools.

6. The draft may be sent to Financial and Local and Municipal for acceptance.

C. RAMANUJA ACHARIYAR—1-6-18.

I wish to repeat that I propose the annexed draft only to save time.

2. After the draft issues which will enable the Director of Public Instruction to issue orders to open the new institutions at the beginning of the next academical year, I propose to take up the several questions at issue for more leisurely consideration.

R.R.—1-6-18.

FINANCIAL DEPARTMENT.

Paragraph 4 (iii) of the draft.—So far as the new middle schools are concerned, Home (Education) have included 'rent charges' (Rs. 250 per annum for each school) in the net cost to be borne by Government—vide paragraph 5 of Home Registrar's note on page 68 ante.

The question as regards rent charges might be referred for consideration at leisure—along with the other debatable points.

L.E.K.—1-6-18.

2. The draft may otherwise be accepted.  
V.G.K.—1-6-18.

Please see this department's notes on page 25 ante. It is submitted that it does not seem necessary that Government should bear the rent charges. For orders.

L. E. KRISHAW—1-6-18.

K Financial would prefer this but need not insist.

L. DAVIDSON—3-6-18.

HOME (EDUCATION) DEPARTMENT.

Submitted that it appears desirable to include in Annexure III charges on account of rent in respect of the new middle schools, as otherwise it may not be possible to start them.

S.A.—4-6-18.

N.K.—4-6-18.

Local and Municipal should see before circulation.

C.R.—4-6-18.

R.R.—4-6-18.

LOCAL AND MUNICIPAL DEPARTMENT.

We may accept the draft.

V. T. KRISHNAMA ACHARIYAR—4-6-18.

R. A. GRAHAM—5-6-18.

HOME (EDUCATION) DEPARTMENT.

Please take a copy of the proposed draft order. Send to Director of Public Instruction for remarks. Say his proposals require further consideration and final orders cannot be passed in time for the new year. So as an interim measure the draft is proposed. After it issues, his proposals will be taken up for further consideration. Has Director of Public Instruction any remarks to offer on the draft?

R. RAMACHANDRA RAO—4-6-18.

OFFICE OF THE DIRECTOR OF PUBLIC INSTRUCTION.

1. 2 (ii) in the draft.—L.T.'s cannot be got for board service for Rs. 70. The minimum that experience shows possible is Rs. 80.

2. (iii) The idea is to meet the net cost of these schools so that it seems to me that if any additional expenditure is incurred for rent it should be met by Government.

3. The high schools maintained by the trust have not all ceased to be recognized though all has been withdrawn. I do not know yet about Proddatur except that they want recognition continued which may be done if the school is placed under satisfactory management. I suggest that reference to it be left out of the draft, or modified.

4. As I have not the annexures I do not know what the scales of salary proposed for middle schools is. I presume it is what I propose.

J. H. STONE—7-6-18.



## HOME (EDUCATION) DEPARTMENT.

\* Financial allowed Rs. 80 for a B.A., L.T. assistant in the case of the Tiruppattur municipal high school and agreed to a subsidy based thereon.

C.R.—7-6-18.

Paragraph 1 of Director's note.—Financial may be requested u.o. to state whether they agree to the assistant's pay being fixed at Rs. 80 \* per mensem.

2. Paragraph 2 of Director's note.—It is submitted that if any applications for additional aid towards rent are received, they may be considered on their merits. The draft may remain as it is for the present.

3. Paragraph 3 of Director's note.—Submitted that the reference to Proddatur may be omitted from paragraph 3 of the draft. The alterations made therein are for approval.

4. Paragraph 4 of Director's note.—It is submitted that the scale of pay adopted for middle schools in Annexure III is the minimum of the progressive scale of pay suggested by the Director of Public Instruction in all cases. There can therefore be no initial difficulty in securing the required staff on the pay fixed. If, however, it is found later on necessary to adopt the progressive scale of pay, the Director of Public Instruction may be left to come up.

Submitted that the file may now be forwarded to Financial.

S.A.—7-6-18.

N.K.—7-6-18.

C. RAMANUJA ACHARIYAR—7-6-18.

As the Director of Public Instruction says he cannot get L.T.'s for less than Rs. 80, the figure may be so altered.

Draft so altered to Financial for acceptance.

R.R.—7-6-18.

## FINANCIAL DEPARTMENT.

I cannot find the alteration referred to by Home Secretary.

L. E. KERSHAW—7-6-18.

Submitted that the alteration (Rs. 70 to be raised to Rs. 80) has not yet been made in paragraph 2 (ii) of the draft. Consequential alterations will also be necessary in paragraph 6 of the draft and in the annexures to the draft.

Submitted that this department may accept the Director's proposal that the pay of the first assistant in high schools should be Rs. 80 (this is the scale allowed for headmasters in the new middle schools). For orders.

L.E.K.—7-6-18.

V.G.K.—7-6-18.

L.E.K.—7-6-18.

L. DAVIDSON—7-6-18.

## HOME (EDUCATION) DEPARTMENT.

Please revise the figures in the draft and in the annexures at once.

C. RAMANUJA ACHARIYAR—8-6-18.

The figures have been revised and the file is resubmitted.

S.A.—8-6-18.

N.K.—8-6-18.

For orders as to circulation to His Excellency, Honourable Member (Local and Municipal) and Honourable Member (Financial).

The proposals now approved are only tentative, so as to enable schools to be started in July next. Detailed proposals regarding the scale of pay, rent, the arrangements as regards the net cost, etc., will be considered separately and at leisure, as otherwise their immediate consideration will delay the main question of opening the schools.

C.R.—8-6-18.

For approval.

R.R.—8-6-18.

P[ENTLAND]—8-6-18.

P. R[AJAGOPALA ACHARIYAR]—10-6-18.

A. G. C[ARDEW]—11-6-18.

Issue urgently. Then take further action.

R.R.—11-6-18.

[G.O. No. 757, Home (Education), dated 11th June 1918.]

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