

Home (1917) Department.  
(Education)

Ordinary SERIES.

G.O. No. 174

DATED the 14. 2. 1917

INDEXED

[Despatch Abstract.]

Legislative Council.

Communicating to the Director of Public Instruction a copy of the proceedings of the ----- held on the 24th November 1916 relating to resolution XXI regarding the qualifications of the headmasters of incomplete secondary schools.

# BACK PAPERS.

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# FURTHER PAPERS.

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Resolution No. 0.5-12

to: headmasters of in complete  
Secondary School  
NOTES.

*Out to offer*



ant to commit Government in any way or make Honourable Members are likely to go back upon rule 23. That is a matter upon which the Government made up their minds, the policy of having collegiate-trained men for headmasterships. I could not say anything which would induce Honourable Members to think that we agree to that question being reopened. . . . Our object has been to develop secondary education. If, in the process, a number of mushroom schools have disappeared, the efficiency of secondary education has improved and it has not had a set back."

5. As regards the alternative suggestion now made, that the rule should not in any event be enforced except at big metropolitan centres, it is submitted that on the 31st March 1916 there were as many as 175 incomplete secondary schools in the Presidency and that only a few of these are situated in large centres like Madras, Trichinopoly and Madura. The majority of these schools are located in small outlying stations and the adoption of the Additional Member's alternative suggestion will virtually bring about the abrogation of the rule. Besides, the rule as at present worded is not absolute and the Director has full discretion in working it. It appears undesirable to fetter that discretion in the manner suggested.

6. For the above reasons the resolution may, it is submitted, be opposed. Orders are requested whether the resolution should be discussed in Council, whether further particulars should be called for and as to who will be in charge of the resolution.

N.K.—5-11-16.

C. RAMANUJA ACHARIYAR—6-11-16.

May I send this to the Director of Public Instruction un-officially and inquire if he has any remarks to offer?

P. RAJAGOPALA ACHARIYAR—8-11-16.

Please.

P[ENTLAND]—9-11-16.

OFFICE OF THE DIRECTOR OF PUBLIC INSTRUCTION.

I think the resolution should be opposed. There is no change in the situation since the matter was debated last March.

One of the arguments used, viz., that the abrogation of the rule would diminish the number of people joining the Teachers' College, is not, I think, sound. L.T. chers are very unwilling to be headmasters of "incomplete" schools and I think it may be taken that practically none get trained with that in view.

The department is keeping a more careful watch on the supervision system it cannot but be that the work of supervisors has improved. This is my impression from reading the reports of Inspectors of Schools.

J. H. STONE—12-11-16.

HOME (EDUCATION) DEPARTMENT.

It is understood that it has been decided in the Council today that the Director of Public Instruction should be in charge of the resolution.

14-11-16.

14-11-16.

C.R.—14-11-16.

P.R.—14-11-16.

[Amended]

[Amended]

Home (Education) Department

From the Hon'ble Mr. K. Rama Ayyangar,  
High Court Vakil, Madras  
the Secretary to the Government of Madras  
Home (Education) Department  
— the 26th October 1916:—

As I require the following information for connection with a resolution that I propose to move in the Legislative Council, I request you to be kind enough to furnish me the same.

1. The number of B.A. and M.A. L.Ts. now required in the schools and colleges if the staff is to be of adequate trained men as required by the Educational Rules.

2. The number of graduates and other qualified teachers available for work in the Presidency for teaching the high schools and above.

[Signature]

It has been ascertained from the Legislative Department with reference to rule 5 of the rules regulating the Secretariat procedure in dealing with resolutions that no notification has been received in that department of any resolution for which the information asked for by the Additional Member is required.

2. The statistics required by the Additional Member are not available in the Secretariat. For orders whether the D.P.I. may be requested u.o. to furnish them. The Additional Member does not state that the resolution is to be moved at the next Council.

P.R.  
31-10-16

N.K.  
31-10-16

C.R.  
31-10-16

H.F.

The compilation of the information required by the Additional Member wants will not be completed probably imagines. Should I

P.R.  
2-11-16*Office of the Director*

U. No. 173 of 16, dated 8th November 1916.

1. The number of B.A. & M.A. L.Ts. required for all the secondary schools and school departments of colleges under the Madras Educational Regulations Rules is 832.

2. No answer to this question is possible. The University Calendar gives the number of persons who have taken the degree of L.T. but we do not know the wastage by death, employment outside the Presidency &c.

3. The Hon'ble Member may like the figures for qualified teachers in colleges for men and secondary schools for boys. These are in the Report on Public Instruction for 1915-1916, Volume II, page 78.

|                                                     | <u>Schools.</u> | <u>Colleges.</u> |
|-----------------------------------------------------|-----------------|------------------|
| 1. Persons possessing Non-Indian Diplomas.          | 47              | 62               |
| 2. Trained teachers of the Collegiate grade (L.Ts.) | 879             | 165              |
| 3. Trained teachers of the secondary grade.         | 1,548           | 4                |

<sup>and</sup>  
1 ~~plus~~ 2 are I think the figures he wants, I think may be taken that the persons available are practically all employed. The total of qualified persons of collegiate grade will be seen to be 1153.

J.H. Stone.  
8-11-*House of Representatives*

Under rule 23 of the Madras Education  
Master in every secondary school and

teachers in the case of schools

IV, V and VI should be

for boys, 165 of which contained forms IV, number of B.A. L.Ts. required for them is thus 340 or 835, while the number of collegiate trained men in secondary schools for boys on the 31st March 1916 (879). The number of L.Ts. employed is thus in excess of number strictly required under the rules.

2. The courses of instruction in colleges are governed by the regulations framed by the University. The Director of Public Instruction does not state the number of B.A. and M.A. L.Ts. required for employment in colleges but the number of such men actually employed on the 31st March 1916 was 165.

3. The information is required by the Additional Member apparently in connection with resolution XVIII which he proposes to move at the next Legislative Council meeting Under rule 5 of the directions regulating the Secretariat procedure in dealing with resolutions, the orders of His Excellency the Governor have to be obtained whether it may be furnished to him.

P.R.  
11-11-16  
N.K.  
11-11-16

C.R.  
11-11-16

Please draft a provisional reply. I shall mark it for His Excellency.

P.R.  
11-11-16

Draft submitted.

Office of the Secy

the number of B.A. & M.A. L.Ts. required for the secondary schools and school departments of colleges under the Madras Educational Regulations is 835.

2. No answer to this question is possible. The University of Madras gives the number of persons who have taken the degree of B.A. but we do not know the wastage by death, employment outside the Presidency &c.

3. The Hon'ble Member may like the figures for qualified teachers in colleges for men and secondary schools for boys. These are in the Report on Public Instruction for 1915-1916, Volume II, page 78.

| Colleges                                                        |       | Schools                                                         |       |
|-----------------------------------------------------------------|-------|-----------------------------------------------------------------|-------|
| 1. Persons possessing Non-Indian Diplomas.                      | 47    | 1. Persons possessing Non-Indian Diplomas.                      | 62    |
| 2. Trained teachers of the Collegiate Grade (B.A. & M.A. L.Ts.) | 879   | 2. Trained teachers of the Collegiate Grade (B.A. & M.A. L.Ts.) | 165   |
| 3. Trained teachers of the Secondary Grade.                     | 1,548 | 3. Trained teachers of the Secondary Grade.                     | 1,548 |

Under Rule 23 of the Madras Educational Regulations in every secondary school and college in the case of persons employed. The total of qualified persons in the college grade will be seen to be 1,553.

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D.O. from the Secretary to the Government of Madras,  
 Home Department,  
 To - the Honourable Mr. K. Rama Ayyangar, Madras,  
 Dated- the 14th November 1916,  
 No. - 3861-2:-

With reference to your demi-official No. 612 of the  
 26th ultimo I am desired to communicate to you the following  
 particulars:-

(1) The number of B.A. and M.A., L.Ts. required for  
 all the secondary schools and the school departments of  
 colleges under the Madras Educational Rules is 832. The  
 courses of instruction in Arts Colleges are not governed  
 by the Madras Educational Rules, but by the regulations of  
 the University, and information is not available as to the  
 number of trained men required for employment in colleges.

(2) It is not possible to estimate the number of  
 graduates and other qualified teachers available for  
 teaching in high schools and above.

Extract from the Proceedings of an Adjourned Meeting of the Council of the Governor of Fort St. George assembled for the purpose of making Laws and Regulations under the provisions of the Act of Parliament, 5 & 6 Geo. V, Ch. 61.

The Council re-assembled at the Council Chamber, Fort St. George, at 11 a.m. on Friday, the 24th day of November 1916.

**RESOLUTION *RE* ENFORCEMENT OF THE RULE THAT HEADMASTERS OF INCOMPLETE SECONDARY SCHOOLS SHOULD BE B.A. L.T.'s.**

The Hon'ble Mr. K. RAMA AYYANGAR:—"Your Excellency, the resolution that I have the honour to move runs as follows:—

'XXI. This Council recommends to the Governor in Council that the rule now sought to be enforced by the Educational Department as a condition of recognition that B.A. L.T.'s should be headmasters of incomplete secondary schools be abrogated or in any event not enforced except at big metropolitan centres having a number of secondary and higher schools.'

"The object of the resolution will be seen from the wording itself. The main point is that at present we have not got sufficiently trained men available even for the posts in the colleges and the secondary department to satisfy the conditions laid down by the Educational Department rules. I find from the statistics of 1913-14 that even among Government colleges and schools not all of them have got teachers with professional certificates--there are only 64 for colleges and 1,055 for secondary schools; there are others with only general qualifications certificate, 397 for colleges and 809 for secondary schools. We find taking all the schools in the Presidency, we have got in secondary schools alone people holding only general education certificate without a professionally trained certificate numbering about 881 men. It will be clear, my Lord, that under these circumstances even those colleges and secondary schools that have to necessarily find B.A. L.T.'s and M.A. L.T.'s are not able to find the professionally qualified men, and we have not got enough trained men for

2 RESOLUTION RE ENFORCEMENT OF THE RULE THAT HEADMASTERS  
OF INCOMPLETE SECONDARY SCHOOLS SHOULD BE B.A. L.T.'S.

24TH NOVEMBER 1916.]

(Mr. Rama Ayyangar ; Mr. Stone.)

service in these schools and colleges. The matter has been brought up for discussion in this Council more than once that more training schools should be started for secondary and collegiate education so that the requisite number may be made good and the difficulty of finance has been put forward more than once ; and the proposal to open a training school in the North has not yet been given effect to."

The Hon'ble Mr. J. H. STONE :—" Would the Honourable Member kindly repeat the sentence ?"

The Hon'ble Mr. K. RAMA AYYANGAR :—" The proposal to open a training school for training for secondary and college department in the North has not yet been given effect to. My Lord, it is under these circumstances that I place this resolution before this Council. There are so many incomplete secondary schools for which it is suggested under the rules that B.A. L.T.'s must be procured as headmasters for the efficiency of the institutions. I do not mean to contend that if they could be procured it would not be well and good for them to procure them, but the difficulty is patent. I make a distinction between two classes of institutions, the incomplete secondary schools existing in metropolitan or chief centres where there are a number of schools, and the incomplete secondary schools existing in out of the way villages and rural areas. It will be very difficult to make any B.A. L.T. accept a place in one of these schools far removed from these centres. If they are in a secondary school or college, they not only improve their own knowledge but they have also prospects of promotion ; and they will naturally therefore like to be confined to places in high schools and colleges. To compel every manager of an incomplete secondary school in a mufassal area to get hold of a B.A. L.T. as a condition of recognition will further reduce the number of incomplete secondary schools, because we have not got the necessary trained hands even for the places in high schools and colleges, and no graduate would like to lose the little knowledge he possesses by being the headmaster of a secondary school far removed from the central place without any occasion to cultivate his further knowledge and to keep himself in touch with the higher service of the department so that his prospects may be bright. Under these circumstances, till the department can assure itself that the number of qualified teachers available is more than what secondary schools and colleges would demand, it is not correct or proper to enforce the rules in any event in respect of schools which are in mufassal stations, but even in respect of incomplete secondary schools in centres where there may be other high schools and colleges. My Lord, the objection remains that no teacher will be inclined to accept an offer as the headmaster of an incomplete secondary school so long as his touch with the higher service will be cut off and ordinarily one that is confined to an incomplete secondary school must forget his touch with subjects that are required to be taught in the higher schools and colleges under the present rules. It therefore stands to reason that these should be encouraged. This is only a part of the resolution that was moved the other day by the Hon'ble Mr. Ramachandra Rao. The whole question was taken up of expanding secondary education, and the progress that has already been made was duly noted and it was found difficult to make further progress immediately. This portion of it is necessary to keep the existing schools intact. But the question may be raised whether that will serve the purpose of keeping up the efficiency of schools. I would only make one suggestion and it is for the Director of Public Instruction and the department to consider it—I do not say that I can make a completely satisfactory suggestion—if amongst the non-B.A. L.T.'s that are now serving in schools and colleges a list may be prepared of persons who may be deemed by the department to be competent to impart instruction as headmasters of incomplete secondary schools, there may be scope for any school to get one such master not necessarily a B.A. L.T. and that will give occasion for such teachers as are not B.A. L.T.'s but are approved by the department as good teachers to be selected to fill up these places, and the schools themselves will be at fault if even with that concession given by the Government they are not able to procure proper teachers. The scale of salaries ordinarily expected to be paid by the institution for teachers of that kind may also be regulated if it will be proper, but certainly it will not be difficult to control the demand and supply like that. To obtain approved teachers, where B.A. L.T.'s are not available to be headmasters of incomplete secondary schools that will obviate the difficulties. At any rate the rule if worked strictly will cause considerable hardship.

" I have in mind a few institutions that suffer like that. I can for instance quote the Alvár Tirunagari incomplete secondary school where Government have recently

RESOLUTION RE ENFORCEMENT OF THE RULE THAT HEADMASTERS  
OF INCOMPLETE SECONDARY SCHOOLS SHOULD BE B.A. L.T.'S. 3

(Mr. Rama Ayyangar ; Mr. Venkatapati Raju ;  
Mr. Stone.)

[24TH NOVEMBER 1916.

given a pakka building which I had the honour to recently inspect in connection with the accommodation of the school. The teacher there is an F.A. with a certificate of training—I am not sure, however. The affairs of the school were under a board of management ; it was a typical school that ought to be encouraged in that part of the country. The residents of the village who own lands contribute to its maintenance ; each karaidar contributes a portion according to the extent of the lands he holds in the village ; and a collection is made and the school is kept up fairly. It is about 8 miles from Tinnevely, and if a B.A. L.T. is expected to go to a place of that kind, it will be very difficult to procure one. There are very many other places like that in which similar difficulty arises. My request, as far as this is concerned, will be confined to this : there must be scope to pick out for these posts from available teachers. B.A. L.T.'s cannot be ordinarily expected to take charge of a headmaster's place there, and therefore it is proper to ask that the rules are not worked at least to the extent that the schools in mufassal stations are affected. With these words, my Lord, I commend this resolution to the acceptance of this Council."

The Hon'ble Mr. B. VENKATAPATI RAJU seconded the resolution.

The Hon'ble Mr. J. H. STONE :—" Your Excellency, this is not the first time this subject has been debated. I cannot give any additional reasons for maintaining the rule. I should like to maintain the rule which explains the ideal which we should like to reach. I am quite aware of the difficulty of obtaining L.T. teachers ; there are, as a matter of fact, 29 L.T. teachers employed in schools out of a total of 166. Therefore, while I am unwilling to have the rule abrogated, I wish it to be understood as was explained before that we really do not work this rule harshly ; we do call upon schools sometimes to provide themselves with L.T. teachers or else get themselves affiliated with some other school. What we mean by L.T.'s is that they should really get some kind of staff which we can approve. We have now sometimes to approve of staffs which do not contain an L.T., and I can quite foresee that we may have to do that in an increasing degree.

" The Honourable Member's suggestion that I should make a list of secondary grade teachers fit to be headmasters of incomplete secondary schools I shall examine with great pleasure. I do not like to commit myself to saying that it would be a practicable and useful course to take. But at any rate I am perfectly willing to look into it and see what the probable results would be of drawing up such a list.

" With regard to the Alvár Tirunagari school, I am advised by the Inspector that the school is not well-organized and well-taught ; and I have been in correspondence with the manager telling him that he must get an L.T. He has been pointing out the extreme difficulty of getting an L.T., and so far as I can see, he will not be able to get an L.T. I am quite willing to go on negotiating with him to see that the staff is more satisfactory than what the Inspector says it is. It so happens that there is a change of inspectors there and I shall therefore have the benefit of the opinion of another inspector on the subject of the Alvár Tirunagari school.

" I do not think I need say more, except on one other point. The Honourable Member says that we might insist upon L.T.'s in big metropolitan centres. As a matter of fact, the secondary schools in which we would particularly like to have a B.A. L.T. are just the other schools, those that are far away from metropolitan centres and are in out of the way places. It is in such places where there is the least possibility of efficient supervision that we would like to see headmasters of this kind. I should be particularly unable to accept that part of the resolution."

The Hon'ble Mr. K. RAMA AYYANGAR :—" My Lord, as regards the latter portion of the resolution I find that the Director of Public Instruction himself feels that these incomplete secondary schools may not be able to procure L.T.'s under the present circumstances. That being so, I first suggested that the rule might be abrogated. But if the ideal is to be kept up, it may be kept up as suggested by the Director and I am not against that. But the other portion of the resolution—'except at big metropolitan centres having a number of secondary and higher schools'—is necessary. Unless that is accepted by the Government, the effect will be that many of the present lower secondary schools, if they had not provided themselves with B.A. L.T.'s may, stand the risk of losing recognition. I think it would

4. RESOLUTION RE ENFORCEMENT OF THE RULE THAT HEADMASTERS OF INCOMPLETE SECONDARY SCHOOLS SHOULD BE B.A. L.T.'S.

24TH NOVEMBER 1916.] (Mr. Rama Ayyangar; the Raja of Ramnad; Mr. Stone; the President.)

be well for the Government to consider the position and accept that portion with any amendment which may be necessary. It seems to be practically conceded that it is essential that some provision is made for this."

The Hon'ble the RAJA OF RAMNAD:—"From the wording of the resolution I see that a B.A. L.T. is required as a condition precedent to recognition. The Director of Public Instruction has not said anything about it."

The Hon'ble Mr. J. H. STONE:—"I thought the Hon'ble Mr. Rama Ayyangar had replied."

The Hon'ble the RAJA OF RAMNAD:—"I should like to know about it."

His Excellency the PRESIDENT:—"The rule is admitted. The Honourable gentleman must have gathered that the existence of the rule is admitted. The question is whether or not this resolution should be passed. I must say that I entirely agree with the position of the Hon'ble the Director of Public Instruction. I am sure that this Council understand that the rule is not worked harshly. It is a subject that is frequently discussed. This rule is worked with the utmost consideration and it would not be well that this Council should lend its support to any form of words lowering the ideal standard of which we must all approve. It would be much more desirable that we should get much better teachers, educated and qualified teachers, for our schools; and surely it is a good thing to hold up that ideal provided extraordinary demands, inconsiderate demands, are not made on the managers of schools. It is evident from what the Hon'ble the Director of Public Instruction has said that no case has been made out to the contrary and that this rule is worked with full consideration of the difficulties and the circumstances of particular schools. I would, therefore, urge the Honourable gentleman to accept the discussion. It has disclosed quite a reasonable state of things and a reasonable policy on the part of the department."

The Hon'ble Mr. K. RAMA AYYANGAR:—"In view of the statement made by your Excellency, I withdraw the resolution."

With the permission of His Excellency the President, the resolution was withdrawn.

R. A. GRAHAM,  
Acting Secretary to Govt., L. & M. (Legislative) Dept.

Please see the D.P.I.'s and His Excellency's remarks on pages 9-10 ante. No specific action appears to be called for on the resolution. A copy of the proceedings may be communicated to the D.P.I. for information who may be left to take such action as he considers necessary.

2. A draft order is submitted for approval.

ad  
7.2.17

AK  
MUR

We may ask the D.P.I. to report the result of the examination of the suggestion to prepare a list of secondary grade teachers qualified to hold the post of headmaster of incomplete secondary schools undertaken by him at the Council. An addition has been made to the draft which may issue.

AK  
14.2.17

Legislative Council

Communicating to the D.P.D. for information & for such action as he may consider necessary, a copy of the proceedings of the — held on the 24<sup>th</sup> November 1916 relating to resolution no. XXI re: the qualifications of the headmasters of incomplete secondary schools.

READ AGAIN G.O. No. ...., dated ..... 191 ..

" " " " ..... " ..... 191 ..

READ ALSO:—

C. No. ...., From the ....., No. ...., dated ..... 19 ..

" " ..... " " ..... " ..... 19 ..

" " ..... " " ..... " ..... 19 ..

ORDER.

His

No. 174, dated the 14<sup>th</sup> 2<sup>nd</sup> 19 ..

A Copy of the proceedings of the Legislative Council held on the 24<sup>th</sup> of November 1916 relating to resolution no. XXI <sup>concerning</sup> the qualifications of the headmasters of incomplete secondary schools, <sup>is</sup> ~~will be~~ communicated to the D.P.D. ~~for information & for such action as he may consider necessary~~

He is requested to report to Govt in due course the result of his examination of the question of preparing a list of secondary teachers qualified

*Read & signed with council 16.2.17*

The D.P.D. with a copy of the proceedings relating to resolution no. XXI

Schools.

Q  
14.21)

When given for copying

When copied 15.2

When examined 15.3

When signed 15.13

191

7. R.E.

READ AGAIN G.O. No.  
191

DATED

CURRENT No.

ENCLOSURES TO C. No.

ORDER OF GOVERNMENT

A A A A A A A

LETTER OF GOVERNMENT.

STATEMENT WITH DITTO.

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IN ORIGINAL.

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