

Home (1917) Department.
(Education)

Brown SERIES.

G.O. No. 1423

DATED 12-11-1917

INDEXED

[Despatch Abstract.]

Reformatory school, Chingleput.

Passing orders on an enquiry into the causes of the deterioration of the physique of the pupils of the ——— and requesting the Director of Public Instruction to submit draft amendments to certain rules of the ———.

S.O. No. 105-984(P) 26.10.16
 " " 941 " " 26.9.16
 " " 822 " " 27.7.16
 " " 775 " (P) 15.7.16
 " " 768 " " 13.7.16
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 " " 341-42 " " 6.98
 " " 481-82 " " 18.8.97

S.O. 376 Jul 12.2.83

23/7

Home Department,
 (Education).

Memorandum No. 921-/-dated 20.7.1917.

Under rule 22 of the rules for the
 Reformatory School, Chingleput, a pupil
 discharged from the school is sent to
 the Magistrate of the district in which
 his parents or near relations reside and
 for three years from the date of the
 pupil's discharge the Superintendent of
 the school makes a reference to the
 District Magistrate once in every six
 months to ascertain the career of the
 pupil since his discharge. Such a
 reference is treated as a magisterial
 matter and the boy's chances of not being
 regarded as a released criminal are
 thereby sensibly reduced. The Govern-
 ment therefore consider that clauses (i)
 (ii), (iii), (v), (vii) and (viii) of
 rule 22 and Forms A, B and C of the rules
 should be so altered that the duties may
 be entrusted to the Collector of the
 district instead of to the Magistrate
 and that the Collector may be told to

para 4 & 5 of
 G.O. 158 Est
 20.3.07 (D)

clause (iii) of rule 22

clause (viii) of rule 22

para 2 of H.M. note
 on page 9 of out file

para 4 & 5 of
 G.O. 158 Est
 20.3.07 (D)

para 3 of H.M. note
 on page 9 of out file

make enquiries regarding ex-pupils through the Revenue and Educational Officers instead of through "district civil officials". The Government are also of the opinion that specific provision should be made in clause (viii) of the rule and in Form B to the effect that where the officer charged with the duty of making enquiries ascertains that a boy is out of employment, he should "not be content merely to report the fact but should use every effort to find him employment".

Again under clauses (iii) and (vii) of rule 22 it is incumbent on the Magistrate of the district to send a discharged pupil to his relatives unless he is a "boy of the criminal class", which words seem rather to be interpreted as meaning person belonging to criminal tribes or other definitely criminal classes of the community. Further no provision is made for the case of a boy whose relatives are known to be of immoral

para 4 of H.M.'s note on p. 10 n.f.

p. 5 of G.O. No. 158 Sol. (D)
20.3.07

p. 6 of - do

para 4 & 5 of G.O. No. 158 Sol. (D)
20.3.07

para 5 of H.M.'s note on page 10 n.f.

do

as opposed to criminal habits. The Government therefore consider that the above clauses require to be suitably modified. The Director of Public Instruction is requested to submit a draft of the necessary alterations in rule 22 and in Forms A, B and C with reference to the foregoing remarks.

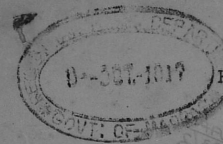
2. The Government have reason to believe that the physique of the boys has deteriorated in the last 20 years and that their weight and strength is not such as might be expected in view of the dietary prescribed. In order to ascertain how the average weight of the Reformatory school pupils compares with that of the pupils of other schools, the Government consider it desirable to obtain statistics of the weight and age of the boys of the former school and to compare them with similar statistics of boys in any other selected school. The weights should be taken by an independent authority and

p. 5 of H.M.'s note
on page 11 n.f.

para 6 of H.M.'s note
on p. 11 n.f.

should be grouped according to ages of pupils. The Director is requested to obtain the above information and submit it to Government.

To the D.P.I. (Memo).

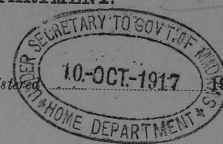


HOME (EDUCATION) DEPARTMENT.

Received

191

Registered



Subject.

particulars called for
Submitting ~~particulars~~ regarding the record of the weights etc.,
of pupils in the Reformatory School, Chingleput.

ENCLOSURES.

No.

Spare copies

Station Madras, Dated the 6th October 1917

From (Name) The Hon'ble Mr. J. H. Stone, M.A., F.R.H.S.,
C.I.E.,

(Designation) Director of Public Instruction.

To The Secretary to the Government of Madras,

Home (Education) Department.

Sir,

With reference to para 2 of Government memo.No.921-1 Home (Education) dated 20-7-17, I have the honour to state that I requested the Surgeon-General with the Government of Madras to arrange to have the record of the weights of pupils in the Reformatory School, Chingleput taken by one of his officers and the Inspector of Schools, IV Circle to take similar statistics of pupils in the U.F.C.M.High School in the same town. The average weight of pupils in the Reformatory under different groups of age as recorded by the assistant to the District Medical and Sanitary Officer, Chingleput and similar

P.T.O.

similar statistics of pupils in the U.F.C.M. High School are shown below:--

Group of boys. No. of boys in each grade. Average weight. Remarks.
according to age. Reformatory School. U.F.C.M. School. Refy. School. U.F.C.M. School.

Group of 9 Yrs. old	1	..	44	...
" 9-10 or 10 Yrs. old	1	15	+ 57	47.3
" 10-11 or 11 "	2	15	+ 58	50
" 11-12 or 12 "	8	19	+ 57	53.7
" 12-13 or 13 "	22	14	+ 60	55.3
" 13-14 or 14 "	35	7	= 59	60.3
" 14-15 or 15 "	40	9	= 69	66.2
" 15-16 or 16 "	63	24	= 69	80.7
" 16-17 or 17 "	49	20	= 74	88
" 17-18 or 18 "	22	19	= 81	96

2. In this connection I beg to submit that the Superintendent of the Reformatory School points out that no sound comparison can be made with the statistics of boys in any other selected school because the ages of the boys in the Reformatory has been fixed magisterially where the tendency has for some years past been to overstate the age and that no value can therefore be attached to age and weight measurements and he suggests that a more accurate course would be to take the height and weight measurements. Even supposing, however, that the ages of the Reformatory boys are overstated by as much as a year their weights from 16 upwards compare very unfavourably with those of the U.F.C.M. boys.

3. I shall submit the draft of the amendment in rule 22 and in Forms A.B. and C called for in para 1 of the memorandum under reply, separately along with the proposals for a general ^{re}provision of the school rules which are considered necessary by the Superintendent and which are now under my consideration.

I have the honour to be,

Sir,

Your most obedient servant,

Christianson

For Director of Public Instruction.

NOTES.

Home Department.

In the Report on the Reformatory School Chingleput, (of which a copy is put up) it is stated that in a recent Order the Government directed that the duty of making inquiries regarding discharged pupils should be entrusted to Educational officers instead of to the Police. I understand, however, that this Order ^{was} ~~has been~~ limited to the City of Madras and that up-country references are still made to the magistracy both to help the discharged pupils and to ~~trace~~ ^{help} their ~~subsequent history~~ ^{subsequent history}. I shall be glad to know whether this is so and whether it will not be advisable to apply to the up-country districts the same rule which is followed in the City of Madras.

The less the police are entrusted with the supervision of these boys, the better chance they will have of securing employment.

2. In the same connexion, the Acting Superintendent draws attention to a suggestion which I made 20 years ago that Rule 22 (3) should be altered so as not to make it obligatory to send a boy on release back to his relatives if the relatives are ^{of} ~~immoral or~~ criminal character and that the Superintendent should have discretion in the matter. I should be glad to know whether Rule 22 (3) still exists as apparently it existed



4.8 at 207 (V)

of 48.822 (M)
27.7.16
C.N. 921/28
27.2.17

K

4.4.06 48.158 280.
(1) 26.3.07

4.4.06 48.158 280.
4.8.18 48.158 280.
18.8.97 (XVII)

The less the police are entrusted with the supervision of these boys, the better chance they will have of securing employment.

4.4.06 48.158 280.
4.8.18 48.158 280.
18.8.97

NOTES.

Page 8

existed 20 years ago. It certainly appears an altogether unreasonable arrangement to return a boy who is ~~presumed to have been~~ reformed in the Reformatory School to the custody of the same parents whose example led him into crime before he went to the School.

3. I was much struck on seeing [redacted] the School after an interval of some 20 years by the deterioration ^{the} ^{of the pupils} in physique. In the days when I visited the School as Inspector-General of Prisons, the oldest students in the School were big burly young men quite fit to be drafted straight into a regiment. Now, the biggest boys in the School are small and undersized and the great majority of the boys of the School are quite small. It is suggested by the Acting Superintendent that the ages of the boys on admission are now generally overstated so as to secure their early release. As far as I recollect, it used to be possible for the Medical Officer to revise the age of the boy as recorded on admission. This power no longer exists under the Act of 1897. I should like to know whether it did exist under the preceding Act.

4. The boys looked healthy though trained very fine. Many of them were certainly extremely thin. In the tug-of-war, the School team was easily pulled over

by

Please see
rule 20 and p. 4. of
G. 158 Ed. 1
20-3-07

by a High School team. I should like to see the
dietary of the School.

Alf
25.2.17

The points raised by the H.M.
are noted below hereafter.

Part of H.M.'s notes

Attention is directed to the
notes and orders with G. No. 822 Ed.
d) the 27th July 1916 under which
the duty of making enquiries and
reporting to the Supt. about the
conduct of the ex-pupils of the
Reformatory School in the Metropolitan
city was entrusted to the educational
officers as an experimental measure.
The circumstances under which
this arrangement had to be resorted
to were as follows:—

under rule 22 (iii) of the
rules of the Reformatory ^{School} all enquiries
regarding ex-pupils shall be made
through the Dist. Civil Officials
other than the police. In April 1916
the Chief Presiding Magistrate
represented that he found it impossible
to arrange for the necessary enquiry
to be made without the assistance of
the police so far as the Metropolitan city was
concerned and suggested that the function

^{also}
The rule says nothing
about "District Civil
Officials other than the
Police". On the contrary
it says that notice is to
be sent to the Magistrate
of the District. It is in
Form B that the D. Magt
is asked to make enquiries
otherwise than through the police.

Alf
[Please note that the rule cited
is 20 - Note the last sentence in the rule]

Alf
The rule says nothing
about "District Civil
Officials other than the
Police". On the contrary
it says that notice is to
be sent to the Magistrate
of the District. It is in
Form B that the D. Magt
is asked to make enquiries
otherwise than through the police.

might be assigned to the collection of material of other civil officers in the city of Madras. — page 2 of G.O. No. 822 Edn. 2, the 27th July 1916. The collector who was consulted by the D.P.D. ^(State) that the revenue officials in the city of Madras had already as much work as could be entrusted to them consistently with efficiency and suggested that the executive officials of the educational depts. might be given the work. The D.P.D. was prepared to ^{try} the experiment of transferring the function to his subordinates and orders were issued accordingly.

In regard to the matter: Member's suggestion to make the above arrangement applicable to up country districts as well, attention is directed to the following principles which the Govt. of India enunciated in 1906 in connection with the system of Sarvaillanar post released work: —

"(a) police agencies should never be employed,

"(b) the Sarvaillanar should be

"as unobtrusive and as little
"inquisitorial as possible,
"(c) in order to make the system a
"source of actual benefit efforts
"should be made to ^{keep} every
"boy in view under all circumstances.
"Where ~~where~~ the officer charged with
"the duty of surveillance ascertains
"that a boy is out of employment,
"he should not be content merely
"to report the fact, but should use
"every effort to find him employment."

(S) (from of Gordon's letter on pp 213 of
G.G.No. 717 Edl., of the 7th Nov. 1906)

When the above principles
were considered by this Govt. the
question was raised whether any
change in the class of officers then
entrusted with the duty of making
the necessary enquiries about
released boys of the Reformatory
was necessary. ^{Mr. H. H. H.} But George Forbes
considered that Magistrates or
Revenue officers were much more
likely to make effective enquiries
than educational officers, that their
influence on the pupil was more
likely to be felt, that ^{they} were in a much

pp 214 of notes to Govt.

717 Edl.
7.11.16 (S)

see also go H. H. H.

the 111.

11.7.16

NOTES.

Page 612

best position for finding the
body something to do and that, should
he disappear, they had a much more
effective agency for finding him
but accordingly no change in
this regard was ordered but it
was made clear that all inquiries
prescribed lay rules should be made
through the district civil office
other than the police - part of

Q. C. No. 717 Coll'd. 2/10/11 7th Nov. 1906.

It may however be desired that the duty of keeping watches and logs released from the Magistrate and the gazetted Revenue Officer appear to ^{have} been assigned to educational officers and ~~these~~ ^{there} seem to be no serious objection to the adoption of the system ~~if~~ in this Presidency if the educational officers could afford the leisure to do the work. At the same time it is a matter for consideration whether the present system may not be allowed to continue for some time longer for the following reasons:—

(a) ~~The~~ Dist. Magistrates who outside Madras perform the

function ¹² ~~presumably~~ ¹² ~~exercises~~
police agency and, until, transfer
of the agency of revenue subordinates

(ii) in the Child Welfare Bill now
under consideration the supervision
of youthful children ^(after their period of detention) is proposed to
be entrusted to managers of
artificial schools, ^(not as yet given) and it may be
necessary, if the Bill is eventually
passed into law, to frame rules
regulating the disposal and after
care of inmates of artificial schools.
- vide Secs. 35 and 44 (3) of the Act on
pp 17-18 and 22 reply of G.O. 1348 Dated
the 24th May 1916.

(iii) the change of system which
in G.O. No. 822 Sdri. dt the 27th July in
respect of the duty of Madras is
intended to be only of the nature of
an experiment and it ^(probably) ~~may~~ ^{be}
expedient to watch the working of
the system for ^{some time} ~~some time~~ before it
is ~~proposed~~ ^{proposed} to extend to up-
country districts,

(iv) it is doubtful whether
educational officers to release release
pressure of work proposals are
already under consideration will

30 d 400 30 15 wood 4
+ 10 10 25 10
51 A 8
Wine of wine not sold
supplied 2 - 2.5 4
SPS 22 24 - 1.51
11.5.15.

NOTES.

Page 8/14

13

be able to command the leisure
required for the extra work.

If however the House members
desires the suggestion to be considered
further the D.P.'s opinion may be
inserted w/o.

2. Para 2 of H. M's note.

Solemnly that rule 22(ii)
of the Reformatory rules still exists—
please see page 4 of G.C. No. 158 Ed., d)
the 20th March 1907. Except in the
case of a boy of the criminal class
whom the Magistrate may dispose of in
such a manner as to protect him
from the influence of criminal
associates, the liability to hand over
a released boy to his relatives
still exists.

3. Para 3 of H. M's note.

There was no provision in
the Reformatory Schools Act, 1876
enabling the Medical Officer to review the
age of the boy as recorded by the courts.

4. Para 4 of H. M's note.

For the history of the School
please see rule 20 printed on page
4 of G.C. No. 158 Ed., d) the 20th March 07

①

Chs
2.3.11
JL
5.11.17

4 do 1/1/18 class: 7
to do 1/1/18 2

cf: rule 22(ii) at p.
5 of the G.O. at ①

B. 22-
h. 18-477
R 8-5-17

NOTES.

Page

15

Submitted to the Hon^{ble} Member (Sir Alexander Cairnes).

I must apologize for delay: I was looking the Commission & much important & voluminous work.

E. L. L.

6.4.17

The two first points dealt with in these Notes seem to me to possess ~~very~~ considerable importance.

2. Under Rule 22 of the Rules made under the Act, a boy released from the Reformatory School is sent to the District Magistrate, and it is the D^y Magistrate to whom reference is made each half-year regarding the youth's mode of occupation. The fact that the reference is treated as a magisterial matter has an unavoidable effect on the attitude of the local authorities. Magistrates deal with criminals & crime, & the released pupil is thus stamped from the moment he leaves the School with the character of a criminal. Enquiries regarding him are passed on by the District Magistrate to the Divisional Magistrate & Sub Magistrate & the boy's chances of not being regarded as a released criminal are sensibly reduced.

3. In England it is recognized that the ^{Official} ~~the~~ Forstall institutions which exist there would be of little

use without the un official Borstall Association which receives & watches over released inmates of the Borstall institutions. It is a pity that no Borstall Assocⁿ exists in Madras. But it would be some improvement if the Letter in Form A, B & C were addressed to the Collector of the D^t, instead of the D^t Magistrate, and if the Collector were specially told to make any enquiries regarding the ex-pupil through the Revenue & Educⁿ officers instead of through "district civil officials".

4. I think that the existing Rule & the Letter B gives effect to the instructions of the G. O. I. They said that the officer "charged with the duty of surveillance" should, when he ascertained that the boy is out of employment, "not be content merely to report the fact but should use every effort to find him employment". There is nothing to this effect in Rule 22 or in the B form of Letter.

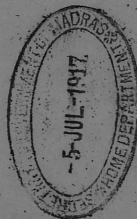
5. Under Rule 22 it is apparently regarded as compulsory to send a boy back to his relatives unless he is "a boy of the criminal class". These words might, no doubt, be interpreted to mean any people who are of criminal tendencies, but they seem rather to be interpreted as meaning persons belonging to criminal tribes or

other definitely criminal classes of the community. Moreover no provision is made for the case of a boy whose relatives are known to be of immoral, as opposed to criminal, habits, so that an ex-pupil would, under the Rule, be returned to a prostitute in a brothel if she happened to be his mother. It seems to me that clauses (iii) + (vii) of Rule 2 requires to be carefully redrawn

There can be little doubt ~~that~~ that the dietary is ample, if ~~not~~ not excessive, and the question is whether the boys get it. It might at any rate be worth while to get statistics as to the weight (+age) of the boys + compare them with the weight statistics of boys in any other selected school. The weights should be taken by an independent authority + should be grouped according to ages + the comparison with the similar figures from any free school or schools w^d show whether the ^{average of} Reformatory pupils compare fairly well. I was much struck by their poor physique, + in the tug of war they were pulled over by the boys of the local High School.

5.7.17.

Please take up this case urgently
5/7/17



Under Secretary.

Attention is solicited to pages 1 to 3 of the notes to G.O.No.158, Edcl., dated the 20th March 1907, from which it will appear that the then Director of Public Instruction (Mr. T. T. Logan) proposed to substitute the word "Collector" for "Magistrate" in clauses (i), (ii), (iii), (vii) & (viii) of rule 22 and in Forms A and B with reference to the direction that in future all enquiries regarding ex-pupils should be made through the District Civil Officials other than the police. The Hon'ble Sir George Forbes was however of the opinion that the word "Magistrate" should be restored.

Although a draft order may be put up with reference to the H.M's remarks (1), (2) & (3) on pages 10 and 11 ante, it seems desirable that the D.P.I. should be asked to submit the necessary alterations in the rules and in Forms A, B & C, in view of the fact that clauses (iii) & (vii) of rule 22 require to be carefully redrawn and that information in regard to H.M's remarks (4) has to be obtained and furnished by the Director. Further this would enable the Director to express his views especially in regard to the general question of making enquiries regarding ex-pupils through educational officers.

A draft Memo to the D.P.I. is submitted below for approval.

The
12.7.17

S. 12.7.17

M. A. T. 17

Issued as Memo No 921-1 (H.M.) dated 20.7.17

* Para 4 of G.O.717 Edcl. dated the 7th Novr. 1906. (5)

vide Marginal remarks on page 2 & 3 of the notes to G.O.No.158 Edcl. 20.3.07 (1)

* pages 809 of G.O.158 Edcl. 20.3.07 (1)

page 4 & 5 of do - (1)

p 11 ante.

1/11/17

bb 154 c-4

PP546 (p. 1159) p. from the D.P.S. R. L. 6092/17, of 6-10-17.

The record of weights

furnished by the D.P.S. discloses that while the weights of boys in the Reformatory School between the ages of 10 and 15 inclusive compare very favourably with the boys of corresponding age in the W.F.C.M. High School, Lakringlaput, those from 16 upwards are markedly ^(unfavourable) ~~inferior~~. The Director does not ^(seem to) ~~appear to~~

f: from 2 on p. 6-7

attach much weight to the explanation of the Supdt. of the ^(School) Reformatory that the above result may be due to the fact that the ages of boys in the Reformatory are fixed on paper only whereas it is reported that the banders have got some times past been to overstate the age. At any rate there is no suggestion to improve the dietary of the School.

2. It is subd. that the file may be circulated to the Hon. Sir Alexander Henderson, K. L.S. J. ^(thru H.E. Hays)

refers to para 6 of H.E. note of 16-10-17 p. 11 ante:

In 16-10-17

9 do m. think there is much in Mr. Cornhill's theory

that his boys ages are generally overstated. It is possible that the boys don't get all their food. The attention of the High Prof. of the Union may be drawn to this possibility. Perhaps the stunted growth is due to sleeping in hammocks - boys in the navy are often small.

NMP
17 1077

S.

Papio. There is no objection to address the Collector instead of the D. Magt. As a matter of fact the D. Magt. makes his enquiries with the Tahitian. Endeavour is also made to secure employment.

2. Rule 22 + form B will be amended as suggested. The instructions are however being attended to in the most feasible

3. Further amendment of rule 22. Notes.

4. Underweight of boys. The figures are not satisfactory. I support Mr. Skatnie's suggestion above

H.E. Meffner
2.11.17

31/10/17

HM I I cannot suggest anything more. The diet is ample, if the boys get it. 2 Nov 17



US
5

NOTES.

A draft order is submitted for approval.

2. Orders on the points referred to in the first three paras. of the Secy's note on page 14 ante will issue on receipt of the amendments to the rules of the Reformatory school promised in para. 3. of the Director's letter. (p. b c f).

Amended
10/11/17

Tel
10/11/17

S. Horn

Issue
11/11/17

Radio. There is no objection to adding the word "instead of the" to the 2nd para. as a matter of fact he is making his enquiries with the Treasurer. It is also said to secure employment.

1. Rule 22 + form B will be amended as suggested.

2. Further amendments to rule 22.

3. The Municipal boys. The figures are not satisfactory. See para. 10.

4. Further amendments to rule 22.



Passing orders on an enquiry into the
causes of the deterioration of the phyoxene
of the ^{surface} of the _____ and requesting
the D.P. J. to submit draft amendments to
certain rules of the _____.

” ” ” ” ” 191

C. No. Memorandum to the D.P.I., No. 931-1, dated 27 - 7 - 1917

" " 1159B, " " From the D.P.I. R.C.6093/17, dated 6th October 1917 122

” ” ” ” ” ” ” ” 191

No. 1423, dated 12. 11 1917

Mis.

The Government had reason to believe that the physique of the boys of the Reformatory School, Chingleput, ^{has} deteriorated during the last 20 years. ~~and~~ ^{With a view to ascertain how the average ^(weight) of the Reformatory school pupils compared with that of the pupils of other schools the Director was requested to obtain statistics of the weight and age of the boys of the ^{Reformatory} ~~former~~ school and to compare them with similar statistics of boys in any other school. The statistics furnished by the Director in his letter read above ~~do~~ disclose that the weights of the boys of the Reformatory School compare very unfavourably with those of the boys of the corresponding age in the U.F.C.M. High School, Chingleput. The Government consider that the dietary}

2.

Referring to the letter of the Director of the Reformatory School of the State of New York, dated July 17, 1917, in relation to the proposed amendments to the rules of the Reformatory School, the following is the report of the Board of Directors of the Reformatory School of the State of New York, dated July 17, 1917.

is ample, but it is possible that the boys do not get all their food. The Director is requested to invite the attention of the Superintendent of the school and of the visitors to this possibility.

2. The draft of the amendments in the rules of the Reformatory School promised in para.3 of the Director's letter is awaited.

*Ed
10.11.17*

10.11.17

12/11/17

To

1
The D.P.I. (Q & O.) *dispatched 16/11/17*

When given for copying
When copied
When examined
When signed

191

READ AGAIN G.O. No. 191

DATED

SECRET No.

ENCLOSURE TO C. No.

ORDER OF GOVERNMENT

A A A A A A A

LETTER OF GOVERNMENT

STATEMENT WITH DETTS.

PAYERS NOT FILED UP, BEING MEANT FOR DEBATE IN ORIGINAL.

NE -
A - Copy in full.
B - Not to be copied.
P - Copy abstract only.
Q - Copy heading only.