

## Educational (1916) Department.

Mis SERIES.

G.O. No. 437- Est

DATED 19-4-16

[Despatch Abstract.]

Legislative Council

Recording notes connected with a Reso<sup>n</sup> proposed to have been moved by the Hon Mr K Rama Ayyangar at the meeting of the — held on 3<sup>rd</sup> Feb 1916 re the distribution of Educational grants to elementary and secondary schools.

# BACK PAPERS.

| G.O. | No. | Department. | Date. | G.O. | No. | Department. | Date. |
|------|-----|-------------|-------|------|-----|-------------|-------|
|      |     |             |       |      |     |             |       |

# FURTHER PAPERS.

| G.O. | No. | Department. | Date. | G.O. | No. | Department. | Date. |
|------|-----|-------------|-------|------|-----|-------------|-------|
|      |     |             |       |      |     |             |       |

Res. ~~XXX~~

# NOTES.

Previous

- Go. 178 / 17.2.16
- D.O. 277-1 edd's, d / 27.1.16
- .. 1692-2.. d / 11.6.15
- .. 3863-3.. d / 19.1.15
- Go. 1200 d / 26.10.14
- b. 2744 / 14 - lodged.
- Go. 692 d / 11.6.14
- D.O. 683-2 d / 7.3.14
- Go. 1194 d / 13.12.13
- .. 268 d / 1.4.13
- .. 433 d / 21.5.12
- .. 259 d / 20.3.12
- .. 238 d / 13.3.12
- .. 228 d / 12.3.12

NOTES CONNECTED WITH RESOLUTION ON MATTERS OF  
GENERAL PUBLIC INTEREST.[SUBJECT.—*Distribution of the educational grants to elementary and secondary schools.*]

Resolution proposed to be moved by the Hon'ble Mr. K. RAMA AYYANGAR at the meeting of the Legislative Council to be held on 23rd November 1915 :—

“XIX. This Council recommends to the Governor in Council that the principles of distribution of the educational grants to elementary and secondary schools may be placed on a more definite footing so that as far as possible better encouragement may be given to indigenous enterprise to maintain schools.”

The wording of the resolution does not seem to be quite clear. It is not known definitely whether the additional member aims at a revision of the provisions of the Grant-in-Aid Code relating to elementary and secondary schools or whether he intends that the principle of the distribution of subsidies to local bodies for the opening and maintenance of schools and for constructing buildings for them should be revised. Apparently he refers to the former. The reference in the resolution to the encouragement of “indigenous enterprise” supports the view that he refers to grants to schools under private management.

2. The additional member has been for some time interesting himself in the question of the distribution of grants and subsidies for the opening and maintenance of schools and for constructing buildings for them. It may be useful to note below briefly the discussions and correspondence that have taken place on the questions raised by him in order to form an idea as to what lines the additional member is likely to adopt in moving the present resolution.

3. At the meeting of the Legislative Council held on the 2nd April 1914 he moved a resolution which ran as follows :—

“This Council recommends to the Governor in Council that the lump grants budgeted for education, medical purposes, sanitation and roads for 1914–15 may be expended after the detailed distribution is considered and passed by the Finance Committee and that the allotments under these heads and that for bridges be distributed as far as possible on principles to be decided by that Committee.”

In his speech he pointed out that there was no system or principle under which the grants were distributed and that it was done in a haphazard way without reference, as it should be, to the population, the area, the percentage of boys attending school to the school-going population and the existing number of schools. He also stated that while a large portion of the grant should be automatically distributed in accordance with the above considerations, the Government should retain a certain portion to assist in selected localities with reference to special circumstances.

4. On behalf of the Government the resolution was opposed on the grounds that the proposal was unconstitutional, impractical, and unnecessary—unconstitutional, because it sought to give the

Printed on page 11 of G.O. 692, Educational,  
11th June 1914. (E)

Pages 11 to 15 of G.O. 692, Educational, 11th  
June 1914. (E)

Vide paragraph 1 of the note on page 3 of G.O.  
692. Educational, 11th June 1914. (E)

Finance Committee powers which it did not possess under statutory provisions, impracticable, because the distribution of some of the educational grants could not be based on any definite principle, and unnecessary, since every effort was made to distribute grants according to local needs with due regard, of course, to the availability of funds. The Hon'ble Sir P. S. Sivaswami Ayyar clearly pointed out to the Council that none of the criteria suggested would be a safe guide and that it would not be possible "to lay down any such rough and ready test as 'the area of the district or even necessarily the population test, though it is a better test than the area test,' especially as there are differences between the populations of districts. The resolution itself was put and lost.

5. Again in the course of the debate on the budget for 1914-15 the Hon'ble Mr. Rama Ayyangar pleaded for a more equitable distribution of educational grants in proportion to the population and the area, taking, for the present, only villages with 500 people and more. No action was deemed necessary thereon, as the complaint was vague and as it had already been thoroughly discussed in connection with the above resolution.

6. Subsequently the additional member desired—

(a) to have a statement showing the distribution of recurring grants of expenditure for each district for the three years ending with 1914-15 under the several heads collegiate, secondary, elementary, female education, etc., and

(b) to know, among other things,

(i) what was the principle of the distribution of the recurring grants during 1914-15 for the several districts,—what were the factors taken into consideration before deciding the allotment to each district; and

(ii) what was the policy of the distribution of non-recurring grants for Demi-official 3863-3, Educational, 19th January 1915. educational buildings, etc., during 1914-1915.

As regards (a) above, consolidated statements, showing the recurring expenditure on the payment of teaching grants under the Grant-in-Aid Code, the non-recurring expenditure on grants to aided schools, buildings, furniture, etc., and recurring subsidies to district boards and municipalities, were furnished to him.

He was also told that the policy in regard to (b) (i) was to "adjust as far as possible within financial limitations the assignment to each district to its needs," and in regard to (b) (ii), he was informed

that, so far as elementary schools were concerned, the local bodies applied specifying their needs to the Director of Public Instruction who, after scrutinizing the applications, submitted proposals for the sanction of Government and that the selection of localities for the construction of those buildings was left entirely to the various local bodies. In regard to building grants for institutions under private management, it was pointed out to him that each application was considered on its merits and that the grants were sanctioned under the Grant-in-Aid Code irrespective of considerations as to the district in which the institution was situated.

7. In April last, Mr. Rama Ayyangar asked for, and was furnished with, teaching grant lists for elementary schools in the districts of Chingleput, Madura, Rāmnād, Tinnevely and South Arcot for 1912-13 and 1913-14. To an enquiry by him as to what capitation grant was allowed for each student and what principle determined the amount of grant he was referred to the rules laid down in chapter III of the Grant-in-Aid Code.

*Ibid.*

8. The materials the additional member has gathered so far, since he moved his last resolution, seem to point to the fact that in speaking on the present resolution he will largely refer to aided schools under private management and it is also likely that he will take the same line of action as before and suggest the adjustment of the distribution with reference mainly to population and area. In this connection it may be observed that questions relating to the revision of the existing system of grant-in-aid to secondary schools and of capitation grant and allowances to elementary schools are shortly to be submitted to a conference of officials and non-officials which is expected to assemble before March next. The chief purpose of the proposed revision of the system of grant to secondary schools is to give larger encouragement to indigenous schools.

9. So far as aided schools are concerned, the grants are on a "definite footing" as suggested in the resolution. It is not known how the additional member expects to demonstrate to the Council that it is not so. Apparently he will compare the total grants disbursed to various districts and show that they are not in proportion to areas and population. This line of argument has already been fully met by the Hon'ble Sir P. S. Sivaswami Ayyar and the Hon'ble Mr. Stone in their speeches in the Council when the last resolution of Mr. Rama Ayyangar was moved. The exact line of reply in this case would appear to depend on how the additional member will support his resolution. In any case there seems to be nothing in the resolution, as it is worded, to warrant its acceptance. The Director of Public Instruction may be asked to offer his remarks.

It has to be determined as to who is to be in charge of the resolution.

C.R.—15-11-15.

As time is short, I think it is best to submit this for the orders of His Excellency the Governor in the first instance.

C. G. TODHUNTER—16-11-15.

Please ask the Director of Public Instruction for his views. I may be wrong but I seem to recollect that this resolution has been returned by Legislative to the additional member for amendment.

P[ENTLAND]—17-11-15.

Submitted that the file may be forwarded to the Director of Public Instruction for remarks as ordered by His Excellency.

It may be mentioned that the resolution has been returned to the Additional Member for revision as not raising any definite issues. It has also been suggested to him that it may be convenient to send in the amended resolution for a later meeting.

C.R.—18-11-15.

C.G.T.—18-11-15.

*To the Director of Public Instruction.*

OFFICE OF THE DIRECTOR OF PUBLIC INSTRUCTION.

The Honourable Member seems to be harping on the same string, i.e., he wants grant to be distributed to districts in proportion to their area or population or both, but I suppose he also wants to raise the question of the respective shares of Government money, of mission and other institutions. Pending the amendment of the resolution with a view to its raising a more definite issue, I do not think I can add anything to what is in the notes.

J. H. STONE—20-11-15.

## EDUCATIONAL DEPARTMENT.

The Hon'ble Mr. K. RAMA AYYANGAR :—

XXX. This Council recommends to the Governor in Council that the principles of distribution of the education grants to elementary and secondary schools may be placed on a more definite footing by a proper modification of the rules so that, as far as possible, better encouragement may be given to indigenous enterprise to maintain schools and proper benefit derived for the Provincial funds given as grants.

The Hon'ble Mr. Rama Ayyangar proposed to move almost the same resolution at the last meeting of the Legislative Council. The notes prepared then will be found on pages 1 to 3 ante. But the resolution was on that occasion returned to him for amendment as not raising any definite issues. The additional member has now amended it. The additions made thereto have been underlined in pencil. The words now added do not, however, make it definite as to what principle the additional member wishes Government to adopt in the matter of distribution of the grants. The suggestion of a modification of the rules seems to indicate that the mover wishes apparently to alter the method of payment of teaching, furniture and building grants to private institutions. His demi-official in G.O. No. 1356, Educational, dated the 9th December 1915, requesting for statistics relating to grants for mission and non-mission schools clearly shows that he wants to make out that non-mission, i.e., indigenous, schools are not fairly treated in the distribution of grants. As pointed out by the Director of Public Instruction in his u.o. note of the 29th November 1915, this subject of complaint will receive due attention by the conference of officials and non-officials which is to be held in March next. The mover of the resolution may therefore be asked to withdraw it on this ground.

2. For orders whether the file may be forwarded u.o. to the Director of Public Instruction for remarks—please see his note on page 3 ante.

It has to be decided as to who is to be in charge of the resolution.

E.A.V.—21-1-16.

V.S.—21-1-16.

The resolution has been admitted. As His Excellency the Governor is away from Madras, will the Director of Public Instruction kindly note now and return the file, if possible, by Monday?

C. G. TODHUNTER—21-1-16.

To the Director of Public Instruction.

## OFFICE OF THE DIRECTOR OF PUBLIC INSTRUCTION.

The fact that Government are willing for the provisions of the Grant-in-Aid Code for teaching grants to secondary schools to be reviewed by the coming conference perhaps indicates that they recognize that the Code is imperfect in that under it sufficient help is not given to indigenous institutions. The case of elementary schools is entirely different, the Code treats all such with complete impartiality as eligibility for aid does not depend on the provision of funds by managers.

As the resolution is in general terms a statement to something like the above effect ought to satisfy the Honourable Member. It is probable, however, that he intends to rough out a Grant-in-Aid Code of his own, or at any rate propose some principles of aid to supersede those now followed. If so I think the resolution ought to say what these are. Whatever they may prove to be they could not be accepted off-hand by Government though they might be commended to the consideration of the conference.

J. H. STONE—22-1-16.

To the Educational Department.

## EDUCATIONAL DEPARTMENT.

May the Director of Public Instruction be instructed to take the resolution? It is still so vague that it is difficult to suggest a line of reply.

H.E. the Governor.

C.G.T.—24-1-16.

P(ENTLAND).  
24-1-16.

Discussed in Council with Mr. Stone who will take the resolution and undertake to bring the matter before the conference on the Grant-in-Aid Code.

C.G.T.  
25-1-16.

Extract from the Proceedings of an Adjourned Meeting of the Council of the Governor of Fort St. George assembled for the purpose of making Laws and Regulations under the provisions of the Act of Parliament, 5 & 6 Geo. V, Ch. 61.

The Council re-assembled at the Council Chamber, Fort St. George, at 11a.m. on Thursday, the 3rd day of February 1916.

## RESOLUTION RE RULES FOR DISTRIBUTION OF EDUCATION GRANTS TO ELEMENTARY AND SECONDARY SCHOOLS.

The Hon'ble Mr. K. RAMA AYYANGAR :—"Your Excellency, I should like to make a statement to the Council, that I have had a discussion with the Hon'ble Mr. Stone in regard to this proposition. A conference is being constituted in connection with the revision of grants, I have given my views to him and, if any further information were wanted, I will give. Under these circumstances, I do not want to take up this resolution now. It may be taken, if necessary, afterwards with your Excellency's permission."

With the permission of His Excellency the President, the following resolution, of which the Honourable Member had given notice was withdrawn :—

"XXIX. This Council recommends to the Governor in Council that the principles of distribution of the education grants to elementary and secondary schools may be placed on a more definite footing by a proper modification of the rules so that, as far as possible, better encouragement may be given to indigenous enterprise to maintain schools and proper benefit derived from the Provincial funds given as grants."

C. G. TODHUNTER,  
Ag. Secretary to Government, Legislative Dept.

Educational Dept

A copy of the extract for the Council of proceedings has been added to the file and will be found on the previous page. The Resolution, it will be observed, was withdrawn without being moved on the understanding that the issues raised therein would be considered by the Educational Conference. The Conference met on the 16th March last and a copy of its proceedings is awaited from the D. P. G. As soon as that is received the question as to how far the Hon. Mr. Ramnarayan's suggestions have been considered by the Conference may be examined. In the meantime these papers may, it is submitted, be recorded.

2. A draft is submitted below for approval.

CA  
18.4.16  
18.4.16  
19.4.16

please compare also para 3 of office note of 22 of the notes with So. 178 & 17.2.16

” ” ” ” ..... ” ..... 191 .

C. No. 3836, From the ....., No. ...., dated ..... 191 ..

ORDER.

No. 437, dated 191

Mus.

Recorded.

$\frac{0.1}{18.4 \cdot 10^6}$

When given for copying  
 When copied \_\_\_\_\_  
 When examined \_\_\_\_\_  
 When signed \_\_\_\_\_

191

READ AGAIN G.O. No.  
 191

DATED

Current No.

ENCLOSURES TO C. No.

ORDER OF GOVERNMENT

A A A A A A A

LETTER OF GOVERNMENT.

STATEMENT WITH DITTO.

PAPERS NOT FILED UP, BEING MEANT FOR DESPATCH  
 IN ORIGINAL.

N.B.—

A = Copy in full.  
 B = Not to be copied.  
 P = Copy abstract only.  
 Q = Copy heading only.