

Government of Madras.

EDUCATIONAL DEPARTMENT.

FOR RECORD ONLY.

Recd.

Regd.

} 1916.

Enclosures

Spare copies

G.O. No. 340, 28th March 1916

Day on Tour

Modifying, with reference to the resolution moved by the Hon'ble Mr. V. S. Srinivasa Sastri at the meeting of the Legislative Council held on 30th March 1915, rule 95 of the Madras Inspection Code.

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GOVERNMENT OF MADRAS.

EDUCATIONAL DEPARTMENT.

READ—the following papers:—

I

G.O. Mis. No. 593, Educational, dated 7th June 1915.

ABSTRACT.—Recording notes connected with the resolution suggesting an enquiry into the working of rule 95 of the Madras Inspection Code moved by the Hon'ble Mr. V. S. Srinivasa Sastri at the meeting of the Legislative Council held on the 30th March 1915 and requesting the Director of Public Instruction to report the result of the enquiry he is now making.

II

Letter—from J. H. STONE, Esq., M.A., F.R.H.S., C.I.E., Director of Public Instruction.

To—the Secretary to Government, Educational Department.

Dated—Madras, the 18th September 1915.

No.—Ref. on Cur. 4558.

With reference to G.O. Mis. No. 593, Educational, dated 7th June 1915, requesting to report the result of the enquiry into the working of rule 95 of the Inspection Code regarding tour days of sub-assistant inspectors, I have the honour to state that the consideration of tour days may be deferred till the question regarding the abolition of the system of paying fixed travelling allowance to sub-assistant inspectors is settled.

III

Letter—from the Hon'ble Mr. J. H. STONE, M.A., F.R.H.S., C.I.E., Director of Public Instruction.

To—the Secretary to Government, Educational Department.

Dated—Madras, the 14th December 1915.

No.—Ref. on Cur. 4558.

With reference to G.O. Mis. No. 593, Educational, dated 7th June 1915, regarding the working of rule 95 of the Madras Inspection Code, I have the honour to state that I propose to substitute the following in place of the existing note to the rule:—

“Starting days, provided a sub-assistant inspector leaves his head-quarters before noon and returning days provided he returns after noon shall be reckoned as tour days subject to the limitation that they can be so reckoned for only two tours in any month for which 20 days' touring is prescribed and for only one tour in any month for which a less number of touring days than 20 is prescribed.”

The above modifications have secured the practically unanimous approval of the Inspectors. The opinions of the Inspectors on the various proposals made by the Acting Director of Public Instruction were so diverse that I abandoned them and framed the present alterations.

IV

Memorandum No. 4420-1, Educational, dated 22nd December 1915.

The attention of the Director of Public Instruction is drawn to the terms of Resolution No. XVI moved by the Hon'ble Mr. V. S. Srinivasa Sastri at the meeting of the Legislative Council held on the 30th March 1915. The Honourable Member specifically recommended therein that an enquiry be made into the working of rule 95

of the Madras Inspection Code; and the Government accepted the resolution. The Director is requested to submit a formal report of the result of the enquiry made by him.

2. It is observed that the revised note proposed by the Director in his letter of the 14th instant is applicable only to sub-assistant inspectors. He is requested to report whether the privilege conferred by the note should not be extended to supervisors also.

C. G. TODHUNTER,
Acting Secretary to Government.

To the Director of Public Instruction.

V

Letter—from the Hon'ble Mr. J. H. STONE, M.A., F.R.H.S., C.I.E., Director of Public Instruction.

To—the Secretary to Government, Educational Department.

Dated—Madras, the 19th January 1916.

No.—Ref. on Cur. 4558/1915.

With reference to your Memorandum No. 4420-1, Educational, dated 22nd December 1915, I have the honour to state that the alterations referred to in my letter No. R.C. 4558 of 1915, dated 14th December 1915, were the result of my enquiry as it was established therefrom that some hardship was felt by the sub-assistant inspectors by the operation of rule 95 of the Madras Inspection Code.

2. With the exception of the Inspector of Schools, Seventh Circle, all the Inspectors report that complaints had been made to them orally by sub-assistant inspectors regarding the hardship felt by them but no written complaints had been received.

3. The retention of the rule is considered necessary by the Inspectors though some of them suggest certain alterations to the existing note to the rule. They do not, however, agree as to the nature of the alterations to be made. The main suggestions made by them are to define the term “continuous tour” occurring in the note to rule 95 of the Inspection Code, to consider a period of 12 hours' absence from head-quarters as a tour day, to reckon both the day of departure and the day of return as tour days and to treat the days spent in the inspection of schools within five miles of head-quarters as tour days.

4. In view of the absence of any complaints from the supervisors, and of rule 94 of the Inspection Code which lays down that the minimum number of tour days should, in the case of these officers, be considerably exceeded, I do not propose to make the concessions applicable to them.

VI

Letter—from the Hon'ble Mr. V. S. SRINIVASA SASTRI, Additional Member of the Legislative Council.

To—the Secretary to Government, Educational Department.

Dated—the 21st January 1916.

You remember just before you left India I brought up the Education Department's definition of a “tour day” as being hard on sub-assistant inspectors. At the debate in Council, you adopted the unusual course of getting up before me and took the wind out of my sails by promising to inquire. You afterwards told me it was a real hardship and that for the future to a sub-assistant inspector, as to all other officers of the Government, a tour day should consist of 24 hours, according to the terms of the Civil Service Regulations. I thought that was a happy ending of the matter. But I now hear that Mr. Stone who was responsible for the stringent definition, is unwilling to let it drop but proposes certain relaxations to be applied at the discretion of the Inspector. To this I strongly object. A rule proved to be somewhat inconsistent with the Civil Service Regulations and not adopted in any other department, should be given up at once. If it further works hardship, there can be no justification for its continuance. To introduce further relaxations simply means the multiplication of correspondence and the aggravation of officers' dependence on

the Inspector and his head clerk. When a rule is indefensible, why not give it up frankly? Mr. Stone can't contend that sub-assistant inspectors are born with a double dose of original sin. As a class they are better educated than the police or the salt men, for example. Most are B.A., L.T.'s, and some are M.A.'s. Besides if you look into the Madras Inspection Code, you will be satisfied that, without this extraordinary rule, there are ample safeguards to keep the sub-assistant inspector up the mark in the matter of touring. Some black sheep are sure to be there, but they can circumvent even the most fantastic definition of a tour day. And I have evidence that this stringency puts people under strong temptation to depart from the strict observance of the truth.

Order—No. 340, Educational, dated 28th March 1916.

With reference to the resolution moved by the Hon'ble Mr. V. S. Srinivasa Sastri at the meeting of the Legislative Council held on the 30th March 1915 regarding rule 95 of the Madras Inspection Code, the Government direct that the said rule and the note thereunder be modified as follows:—

"For the purpose of calculating the minimum period of tour prescribed in the preceding rule a 'day on tour' generally means a day as defined in article 23 of the Civil Service Regulations spent away from head-quarters or in a conference of inspecting officers held at whatever place under competent authority. If a sub-assistant inspector or a supervisor of schools returns to head-quarters on the same day on which he went out, such day shall not be counted as a day of tour for the above purpose."

(True Extract.)

P. RAJAGOPALA ACHARIYAR,
Secretary to Government.

To the Director of Public Instruction.
" Accountant-General.
" Hon'ble Mr. V. S. Srinivasa Sastri.
Editors' Table (order only).

EDUCATIONAL DEPARTMENT.

NOTES CONNECTED WITH G.O. No. 340, EDUCATIONAL, DATED
28TH MARCH 1916.

[SUBJECT.—*Calculation of tour days of sub-assistant inspectors.*]

Previous papers:

G.O. 1098, Educational, 25th November 1913.	
" 593 " 7th June 1915.	
" 1370 " 10th December "	

From the Director of Public Instruction, dated 18th September 1915, No. 4558.

Please see the notes and discussions on pages 8 to 10 and the order on page 12 of G.O. No. 593, Educational, dated the 7th June 1915. The Director of Public Instruction now suggests that the consideration of the question of the calculation of tour days may be deferred till the question regarding the abolition of the system of paying fixed travelling allowance to sub-assistant inspectors is settled. In another connection the Director has recommended that the latter question may be taken up after a decision is come to in regard to the reorganization of the inspecting agency, which involves, among other things, the employment of additional sub-assistant inspectors. As this may take some time and as the calculation of tour days referred to in rule 95 of the Inspection Code seems to apply to all inspecting officers, it is for consideration whether the Director may be requested to examine the question at once. An undertaking has already been given in the Legislative Council to investigate this question. A postponement of the matter may give rise to further interpellations and resolutions.

S.A.—23-9-15.

C.R.—23-9-15.

I don't think the matter ought to be delayed. Will the Director of Public Instruction please say whether there is any substantial objection to this question being disposed of separately?

C. G. TODHUNTER—24-9-15.

To the Director of Public Instruction.

OFFICE OF THE DIRECTOR OF PUBLIC INSTRUCTION.

I think I accepted the suggestion to let it wait without sufficient knowledge of what had happened in my absence. I will remind the inspectors and report as soon as possible.

J. H. STONE—25-9-15.

To the Educational Department.

EDUCATIONAL DEPARTMENT.

Submitted that the file may lie over pending receipt of the report promised by the Director.

S.A.—28-9-15.

C.R.—23-9-15.

C.G.T.—29-9-15.

Submitted that the Director of Public Instruction may be requested to state when his report may be expected.

S.K.—4-11-15.

C.R.—4-11-15.

C. G. TODHUNTER—4-11-15.

To the Director of Public Instruction.

OFFICE OF THE DIRECTOR OF PUBLIC INSTRUCTION.

I have now got the Inspectors' reports and hope to report shortly.

J. H. STONE—8-11-15.

To the Educational Department.

EDUCATIONAL DEPARTMENT.

Submitted that the file may lie over till the end of the current month.

C.R.—9-11-15.

C.G.T.—10-11-15.

Submitted that the Director of Public Instruction may be asked u.o. to state when the report may be expected.

S.A.—3-12-15.

C.R.—3-12-15.

E. A. HARVEY—4-12-15.

To the Director of Public Instruction.

OFFICE OF THE DIRECTOR OF PUBLIC INSTRUCTION.

I shall very soon submit to Government modifications in the rules which will in the opinion of the great majority of inspectors remove all justifiable cause of complaint.

J.H.S.—10-12-15.

To the Educational Department.

EDUCATIONAL DEPARTMENT.

Submitted that the file may lie over till the 3rd January 1916.

S.A.—14-12-15.

C.R.—14-12-15.

C.G.T.—15-12-15.

From the Director of Public Instruction, dated 14th December 1915, No. 4558.

The existing and proposed notes to rule 95 are shown below in one view, together with the rule:—

"Rule 95.—By "day on tour" is meant in all cases a day from midnight to midnight spent away from headquarters or in a conference of inspecting officers held at whatever place under competent authority."

Existing note.

"Parts of a day at the beginning or end of a continuous journey may be reckoned a full day at the Inspector's discretion."

Proposed note.

"Starting days, provided a Sub-Assistant Inspector leaves his headquarters before noon and returning days, provided he returns after noon, shall be reckoned as tour days subject to the limitation that they can be so reckoned for only two tours in any month for which 20 days' touring is prescribed and for only one tour in any month for which a less number of touring days than 20 is prescribed."

2. It is observed that while the existing rule and note are both general and apply to all classes of inspecting officers, the proposed note relates only to sub-assistant inspectors. The rigour of the rule may not be felt by Inspectors, Inspectresses and Assistant Inspectors as the touring period of these officers has been fixed for the year as a whole, and the proposed note need not perhaps be applied to them. But the

Rule 94 of the Madras Inspection Code. supervisors of schools have to do more touring than sub-assistant inspectors and it appears necessary to extend the privilege to them.

3. The main objects of the rule are to prevent frequent returns to headquarters and to encourage systematic touring on the part of inspecting officers—please see Mr. Stone's note on page 3 of G.O. No. 1098, Educational, dated the 25th November 1913. The proposed note is likely to secure these objects. There appears therefore to be no objection to it.

4. Submitted that the file may now be forwarded u.o. to the Director of Public Instruction for remarks with reference to paragraph 2 supra.

S.A.—20-12-15.

C.R.—20-12-15.

We have undertaken to have an enquiry made into the working of the rule. Call the Director's attention to the resolution that was accepted in Council and ask for a formal report of the result of the enquiry. The point above noted may be included in the reference.

C. G. TODHUNTER—20-12-15.

A draft memorandum is submitted for approval.

S.A.—21-12-15.

C.R.—21-12-15.

C.G.T.—21-12-15.

[Memorandum No. 4420-1, Educational, dated the 22nd December 1915.]

From the Director of Public Instruction, dated 19th January 1916, 4558.

From the Hon'ble Mr. V. S. Srinivasa Sastri, dated 21st January 1916.

The Director's report on the result of the enquiry will be found in the current file. Please see also the private communication from the Hon'ble Mr. V. S. Srinivasa Sastri on the subject, which has been added to the current file as directed by the Secretary in person.

2. The existing note to rule 95 of the Inspection Code and that proposed by the Director are quoted on page 2 supra. It will be seen therefrom that only the existing note leaves the discretion of permitting relaxations to the Inspector and that the proposed rule allows no such discretion. The Hon'ble Additional Member appears to have therefore been misinformed of the Director's proposal. It is, however, the fact that the new rule of the Director whittles down the concessions allowed by the provisions of article 23 of the Civil Service Regulations under which "absence from headquarters which does not exceed 24 hours is reckoned as one day at whatever hours the period begins and ends". The Director is apparently afraid that if this general concession be allowed to touring officers of the Educational Department, there may not be those prolonged and continuous journeys which are essential for securing a systematic and effective inspection outside headquarters.

3. Another feature of the Director's rule is that it does not extend the concession to supervisors for the reasons that no complaints have been received from them and that under rule 94 of the Inspection Code the minimum number of tour days should, in their case, be considerably exceeded. The first argument does not appear to have much force. With reference to the second argument it is submitted that since the supervisors have to do more touring work, it is all the more necessary that the concession should be extended to them, as otherwise they will be liable to be taken to task for not touring a sufficient number of days according to the stringent definition of "tour day."

4. The main suggestion of the Inspectors referred to in paragraph 3 of the Director of Public Instruction's letter seems to be much more liberal and may meet requirements. It is not clear why this suggestion has not been accepted by the Director of Public Instruction. It would perhaps be simpler to amend rule 95 of the Inspection Code by defining a "day on tour" as "a period of absence of not less than twelve hours from headquarters or in a conference of inspecting officers held at whatever place under competent authority." This rule may be applied generally to all inspecting officers including supervisors of elementary schools.

V.S.—3-2-16.

With reference to the oral orders of the Secretary the following telephonic message was sent to the Director of Public Instruction's office:—

Will you kindly let me know how the "tour day" is calculated for purposes of travelling allowance in the case of Inspectors and Assistant Inspectors. Is it in accordance with the Civil Service Regulations or rule 95 of the Inspection Code?

The following reply was received:—

The "tour day" of Inspectors and Assistant Inspectors is calculated according to the Civil Service Regulations for purposes of travelling allowance.

The whole question hinges upon the definition of a "day on tour" in rule 95 of the Inspection Code. This rule runs as follows:—

By "day on tour" is meant in all cases a day from midnight to midnight spent away from headquarters or in a conference of inspecting officers held at whatever place under competent authority.

NOTE.—Parts of a day at the beginning or end of a continuous tour may be reckoned a full day at the Inspector's discretion.

The contention put forward by the Hon'ble Mr. V. S. Srinivasa Sastriar presumably on behalf of the subordinate officers of the Education department—is that the above definition is at variance with article 23 of the Civil Service Regulations. This article runs as follows:—

When used in part XI, * the term "day" means a calendar day beginning and ending at midnight. But an absence from headquarters which does not exceed 24 hours is reckoned as one day, at whatever hours the period begins and ends.

*(Travelling allowances.)

It will be seen from a comparison of the two that certain periods which under article 23 of the Civil Service Regulations would count as a day, would not under rule 95 of the Inspection Code count as a day. For example an officer returning from a tour and reaching his headquarters, say at 7 or 8 P.M. in the evening could count the broken period between midnight and his hour of arrival as a day under the definition given in article 23 of the Civil Service Regulations. He cannot, however, do it under rule 95 of the Inspection Code except under the special sanction of the Inspector. Again an officer proceeding from his headquarters to a place over 5 miles distant and returning within 24 hours can count such absence as a day under the Civil Service Regulations; but he cannot do it under the Inspection Code.

I cannot help feeling that it is unwise to impose a special restriction like this on the officers of a particular department and create the feeling that these officers are less trusted than those in other departments; and it is in my opinion particularly unfortunate that it should be left to a non-official member of the Legislative Council to plead for these officers as against the head of their department. In this case the irritation is increased by the circumstance that, though rule 95 of the Inspection Code ostensibly applies to all officers of the Education department, it in reality does not apply to the higher ranks of Inspectors and Assistant Inspectors; for I find on enquiry that Inspectors and Assistant Inspectors are drawing their travelling allowances according to the more liberal rule contained in article 23 of the Civil Service Regulations. It is only the Sub-Assistant Inspectors and Supervisors who get fixed travelling allowances that are bound by the rule in the Inspection Code. Mr. Stone's proposal will not completely remove the hardship so far as the subordinate officers are concerned. On the other hand the chances are that the

question would again come up before the Legislative Council; we shall then have an irritating discussion; and it will be difficult to justify the position that the subordinate officers of the Education department require special restrictions to keep them from going wrong. I would therefore suggest that the Director of Public Instruction should be advised to abandon rule 95 of the Inspection Code so as to bring the officers of his department into line with those of other departments. Mr. Stone's attention may be invited in this connection to the rule in the Board's Standing Orders regarding the tour of Tahsildars. This rule is subjoined:—

Except in Malabar and South Canara, Tahsildars who have been relieved of magisterial functions should be on tour for not less than three months in the half-year, while in the two West Coast districts two months in the half-year will suffice.

Note.—Journeys within a radius of five miles from headquarters for which no travelling allowance is drawn should not be taken into account in calculating the number of days spent in touring.

The above rule is in strict accord with the Civil Service Regulations according to which, if an officer goes to a place less than five miles distant from his headquarters and comes back the same day, he cannot draw travelling allowance. The sub-assistant inspectors are certainly not inferior in status to Tahsildars in the Revenue department and I feel that it would be unwise to have a rule embodied in a Public Code such as would justify the impression that in the opinion of Government they require more of restraining from abuse.

P. RAJAGOPALA ACHARIYAR—9-2-16.

As directed by His Excellency this question has been further discussed by me with the Director of Public Instruction who agrees to the omission of the restriction that part of a day at the beginning or end of a continuous tour shall require the Inspectors' sanction to count as a day. Mr. Stone would however prefer the retention of the restriction that, if an officer comes back to headquarters on the day on which he went out, it shall not count as a day in his favour for the minimum period of tour prescribed for sub-assistant inspectors and supervisors. Mr. Stone's modified suggestion may be accepted and rule 95 and the note added thereto may be amended as follows:—

"For the purpose of calculating the minimum period of tour prescribed in the preceding rule a 'day on tour' generally means a day as defined in article 23 of the Civil Service Regulations spent away from headquarters or in a conference of inspecting officers held at whatever place under competent authority. If, however, a sub-assistant inspector or a supervisor of schools returns to headquarters on the same day on which he went out, such day shall not be counted as a day of tour in his favour."

P.R.—18-3-16.

P[ENTLAND]—20-3-16.

A draft order is submitted for approval.

2. The order alone may be placed on Editors' Table and a copy also sent to the Additional Member.

S.A.—22-3-16.

V.S.—23-3-16.

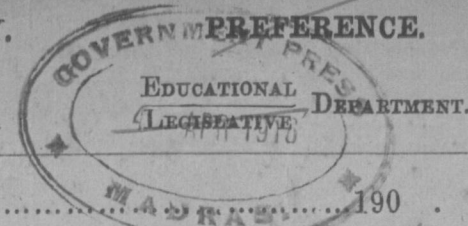
P.R.—26-3-16.

[G.O. No. 340, Educational, dated 28th March 1916.]

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Day on Tour. Modifying with reference to the Resolution moved by the Hon. Mr. V. S. Srinivasa Sastri at the meeting of the Legislative Council held on 30.3.1915 rule 95 of the Madras Inspection Code.

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Educational Department.

Read Again G.O.No.593 Edl. dated the 7th June 1915.

Read also C.No.3254 Edl. from the D.P.I. No.4558 d/the 18th Sepr.'15.
do do 14th Decr.'15.
do do 19th Jan'y.1916

ORDER.
Ps.

With reference to the resolution moved by the Hon'ble Mr.V.S.Srinivasa Sastri at the meeting of the Legislative Council held on the 30th March 1915 regarding rule 95 of the Madras Inspection Code, the Government direct that the said rule and the note thereunder be modified as follows:--

"For the purpose of calculating the - the minimum period of tour prescribed in the preceding rule a 'day on tour' generally means a day as defined in Art.23 of the C.S.R. spent away from headquarters or in a conference of inspecting officers held at whatever place under competent authority. If a sub-assistant inspector or a supervisor of schools returns to headquarters on the same day on which he

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who went out, such day shall not be --
counted as a day of tour for the above
purpose".

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