

Government of Madras.

EDUCATIONAL DEPARTMENT.

ed.

1916.

Enclosures

Spare copies

G.O. No. 328, 24th March 1916

Building grant

Sanctioning a — of Rs. 59,870 towards the cost of constructing a school-house
a house for the Principal of the St. George's Homes, Kodaikanal.

Government of Madras.

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G.O. No. 328, 24th March 1916

Building grant

Sanctioning a — of Rs. 59,870 towards the cost of constructing a school-house, cottages and a house for the Principal of the St. George's Homes, Kodaikanal.

GOVERNMENT OF MADRAS.

EDUCATIONAL DEPARTMENT.

READ—the following papers:—

I

Letter—from Hon'ble Mr. H. S. DUNCAN, M.A., Acting Director of Public Instruction.

To—the Secretary to Government, Educational Department.

Dated—the 15th April 1915.

No.—Ref. on Cur. 822.

I have the honour to submit plans Nos. 13 E./1, to 13 E./4, and estimates for the undermentioned buildings proposed for the use of St. George's homes, Kodaikānal:—

	Total estimated cost.
	RS.
(1) A school-house to accommodate about 300 pupils	38,000
(2) Three cottages to accommodate from 30 to 40 children with three workers (to cost Rs. 28,000 each)	84,000
(3) Three sets of out-houses attached to above (to cost Rs. 1,240 each)	3,720
(4) Five latrines at Rs. 500 each	2,500
Total	1,28,220

The Rev. J. Breeden, the correspondent and manager of the institution, applies for a two-thirds grant towards the cost of the whole scheme. Details of the proposal and of the scheme of work which the management have in view have been given in the copies of his letter, dated 13th October 1914, 20th January 1915, and 26th February 1915, submitted herewith. The Inspector of European and Training Schools considers the scheme as needlessly extravagant and makes a comparison with certain cottage homes in England with which he is acquainted. He thinks the proposed homes can hardly be termed cottage homes at all. The idea in England, he says, is to train girls (not boys) to live in small dwelling houses similar to those which they will have to keep in order when they leave school. He further says that in the industrial school at Addlestone, Surrey, known as the "Princess Mary Village Homes," the cottages are intended for about 12 to 15 girls each with one foster-mother, that they are extremely simple in design, consisting merely of small bedrooms, one sitting room, kitchen, etc., and that all the house work is done by the girls. He points out that the cottages in the present scheme are really small and very expensive boarding houses. The analogy of the Inspector is somewhat misleading as conditions in India are very different from those prevailing in England and the present proposals are based upon Indian experience, viz., that obtained by the management of the Kalimpong Homes in Northern India. Further, building rates in Kodaikānal are moreover much higher than they are in the plains, which fact adds additional expense to the scheme. With regard to the proposal to erect a school-house to accommodate about 300 children, he suggests that as there are at present only 16 children in the school, a school-house to provide for 50 children may be erected now and that it may be enlarged later on, if necessary. It seems to me, however, that the management is right in building a school-house large enough to meet future requirements, for if one is built now on a small scale and subsequently added to as occasion demands, the result will not be pleasing from an architectural

standpoint nor will it be economical from a financial aspect. Moreover, if a large school-house is built at once, a part of it may be used as a dormitory if necessity arises. As regards the other buildings, however, I do not think that the numbers proposed under each kind are necessary until the school develops. If experience shows that the general scheme is a success further buildings can be erected. I beg, therefore, to suggest that the undermentioned buildings alone may be erected for the present and to recommend that a grant not exceeding half their total estimated cost may be sanctioned under article 57 of the Code of Regulations for European Schools:—

	Estimated cost.
	RS.
1. School-house	38,000
2. One cottage	28,000
3. One set of out-houses	1,240
4. Two latrines (one for the school and one for the cottage)	1,000
	68,240

It does not seem that a two-thirds grant contemplated in article 57 of the Code of Regulations for European Schools is admissible to a school at Kodaikānal where the European population is fairly large. The grant, if sanctioned, may be paid on all the conditions prescribed in the Code of Regulations for European Schools being fulfilled and when funds are available. The management is in no urgent need of ready money, and can wait some little time for the payment of the grant. This institution has not yet been recognized. The Inspector of European and Training Schools proposes to inspect it very soon and submit his recommendation regarding recognition.

2. For the proposed latrine, a printed design of the Civil and Sanitary Engineering Company has been submitted. If necessary, a separate plan and estimate will be obtained and submitted.

ENCLOSURES.

(i)

Letter—from Rev. J. BREEDEN, Principal, St. George's Homes, Kodaikānal.

To—the Inspector of European and Training Schools.

Dated—the 13th October 1914.

I have the Honour to forward to you an application for a building grant for the St. George's homes, Kodaikānal, together with the triplicate plans, detailed estimates, abstract estimates and specifications in duplicate, and also a plan of the site. The total estimates amount to Rs. 1,28,220.

It is proposed to build three cottage homes with their out-houses and a school. Each home will accommodate 30 to 34 children and three workers. The school, exclusive of the central hall, will accommodate 300. The school will be larger than the three homes will require; but judging from the experience of the St. Andrew's Colonial Homes, Kalimpong, Bengal, which this year is putting up three additional cottages, it is essential to make provision at once for 300 children so that when additional cottages are built there will be no need to add to the school premises for a few years. Assistance towards the fourth cottage is already guaranteed as soon as the first three cottages are occupied.

The (Rs. 29,200 as stated in application form) money is in hand for the cottage homes and I have a promise of one-third of the cost of the school on condition that the other two-thirds are obtained.

The members of the board of management whose names are printed at the head of the enclosed sheet of our official paper, are not managers of the homes or school in the sense meant by the Education Code. I therefore have signed the application as Principal of the homes, correspondent and manager of the institution.

I have rented three houses in Kodaikānal which will accommodate 41 children and a staff of six, and have already 14 children in residence and am preparing to receive 27 more.

It is essential to proceed with the buildings as soon as possible in order to save the expense of rent.

(ii)

Letter—from the Correspondent, St. George's Homes, Kodaikanal.
To—the Inspector of European and Training Schools.
Dated—the 20th January 1915.

I have the honour to submit the contour survey map of part of the site for the St. George's homes.

A depth of four feet has been allowed for the foundations of the main buildings. The soil and sub-soil being similar to that met within Kodaikanal, where four feet is usually allowed for buildings of this class, it is expected that this will suffice but the depth to be actually adopted will be finally decided only after the foundation-trenches have been opened out and will be subject to the inspection and approval of the Public Works Department.

I regret that we did not include, in an application for building grants, the cost of latrines. I have the honour to enclose that application now and also to send an illustration of the kind of latrine we propose to erect.

The road to the site is now being made and is marked in the first site plan we sent to you. We have not yet decided upon the alignment to the school and cottages as we feel that the decision now would be premature; but we anticipate no difficulty.

It is expected a pipe water-supply will be connected with each cottage and the school. The water on the site is excellent and unfailing. A reservoir can and we expect will be constructed.

(iii)

Letter—from the Correspondent, St. George's Homes, Kodaikanal.
To—the Inspector of European and Training Schools.
Dated—the 26th February 1915.

I have the honour to submit the following information asked for in the paper R.C. 822, dated 20th February 1915, from the Director of Public Instruction to the Inspector of European and Training Schools:—

- (1) *Full details of the scheme of work which the management have in view*—
 - (a) To provide housing and school accommodation for at least 300 children.
 - (b) To house the children on the separate cottage system, providing one cottage for a group of about 30 children.
 - (c) To have in each cottage (i) a house mother and an assistant house mother to train the children and (ii) a school teacher in residence.
 - (d) They exclude domestic servants from cottages, the work being done by the children, under the leadership and supervision of the house mother and her assistant.
 - (e) To make the settlement self-contained as far as may be possible by providing it with its own (1) school, (2) workshops, (3) farm, farm-buildings and farm stock, (4) laundry, (5) stores-buildings and stores and (6) bakery.
- (2) *The class of Anglo-Indian children it is proposed to accommodate*.—The homes will exist for:—
 - (a) Children who are orphan and destitute.
 - (b) Children who are destitute but not orphans.
 - (c) Children who are not orphans but whose parents are vicious, destitute, or neglectful of their parental duties.
 - (d) Children who, although neither destitute nor orphans are in an undesirable moral or physical environment.
 - (e) Children whose parents, not being entirely destitute, will contribute towards their children's maintenance and education; and
 - (f) Children whose parents can and will pay the full cost of the maintenance of their children, in order that these may have the advantage of the climate and the regime of the homes.
- (3) *Whether children are being and will be admitted with destitute certificates*.—Destitute children who are already in the temporary cottages have been admitted without certificates; and as such certificates are not always procurable in cases of undoubted destitution, that may in the future be the occasional practice, although it will not be the policy of the homes.
- (4) *The education course or courses which are in contemplation*.—It is contemplated to provide in time the courses of study permitted to recognized high schools; but in the meantime, the advice and guidance of the Director of Public Instruction is respectfully requested in regard to the grading of the school and the modifications of the prescribed curriculum which may be allowed by reason of the exceptional aims and methods of the homes.

(5) *The use it is proposed to make of the accommodation in the proposed school house*.—Information on this point is given in the following letter, dated 22nd February 1915, to the Inspector of European and Training Schools, from the correspondent of St. George's Homes, Kodaikanal:—

"In continuation of my letter of 13th October 1914, with reference to the application for building grants-in-aid for the cottages, school and latrines for St. George's Homes. I have the honour to inform you that, although the proposed school accommodation is beyond our immediate educational requirements, the following are the reasons which guided the board of management in reaching the decision to build immediately class room accommodation for 300 children:—

(1) We have no doubt whatever that very soon the entire class room accommodation, which is now proposed to make, will be needed for educational purposes only; and, further, judging from the number of applications we are receiving, we anticipate that the remaining class rooms not used for classes will be needed for dormitories from the very first

(2) It is certain that as soon as the three cottages are completed, we shall start building others, and we do not wish to be constantly making additions to the school premises, as that would seriously interfere with the education of the children.

It is, therefore, in the interests of educational efficiency and general economy that we have submitted the plans for the school.

II

Letter—from the Hon'ble Mr. J. H. STONE, M.A., F.R.H.S., C.I.E., Director of Public Instruction.
To—the Secretary to Government, Educational Department.
Dated—Madras, the 19th January 1916.
No.—Ref. on Cur. 822/15.

In this office letter R.C. 822, dated 15th April 1915, a grant not exceeding half the estimated cost of construction of a school-house and other buildings for St. George's Homes, Kodaikanal, has been recommended, and orders of Government thereon have not yet been received. The correspondent of the school now submits the enclosed plans (Nos. 14 E-1 and 14 E-2) with estimates amounting to Rs. 21,000 for the construction of a house for the use of the Principal and requests a two-thirds grant, and in his letter, dated 17th January 1916, a copy of which is submitted herewith explains the need for this accommodation provided. It seems, however, to be too large. A separate study or office room for the Principal's wife is not provided in the plan and it seems unnecessary. I understand that the whole of the plans for the settlement are likely to be entrusted to the Consulting Architect, and, if so, I recommend that a grant not exceeding one-half of the estimated cost of construction of the Principal's house as may be revised by that officer may be sanctioned.

2. The current year's allotment for building grants to European schools with the additional allotment of Rs. 25,000 since sanctioned is Rs. 70,000. Out of this, grants amounting to nearly Rs. 40,000 have already been paid, and the balance is required for meeting demands for payment of the grants already sanctioned. If the case of this school is to be considered as a subject for special treatment, and if there is any difficulty in finding funds after 31st March 1916, I would suggest that whatever amount of building grant is sanctioned for this school may be made payable in advance during the current year and that the necessary funds may be provided from the reserve at the disposal of Government.

ENCLOSURE.

Letter—from the Correspondent, St. George's Homes, Kodaikanal.
To—the Director of Public Instruction, Madras.
Dated—the 17th January 1916

With reference to your inquiry concerning the accommodation required for the Principal's house, I have the honour to submit the following explanation:—

- (1) Accommodation will always be required for two girls who will finish their domestic training in the house of the Principal.
- (2) An office is necessary for the Principal.
- (3) A similar, though not so large, room is required for the Principal's wife who will always have considerable correspondence and other work in connection with the homes.
- (4) The site of the house is five miles distant from Kodaikanal settlement. It is essential, in the interests of the homes, to encourage visitors to come to see the institution so that interest may thereby constantly be extended. This practice has been found of great value in Kalimpong. Additional accommodation is therefore required for visitors.

Order—No. 328, Educational, dated the 24th March 1916.

The plans and estimates for the school house and cottages and the design for a house for the Principal of the St. George's Homes, Kodaikānal, submitted by the Director of Public Instruction, having been found unsuitable, fresh designs have been prepared by the Consulting Architect to Government. These are approved by the Government. The original designs for the out-houses and latrines are also approved.

2 The Government sanction a grant not exceeding one-half of the actual expenditure, nor Rs. 59,870, towards the cost of the buildings referred to above, provided that all the conditions prescribed in the Code of Regulations for European Schools have been duly complied with.

3. On the above conditions being fulfilled the grant will be paid as funds become available.

(True Extract.)

P. RAJAGOPALA ACHARIYAR,
Secretary to Government.

To the Director of Public Instruction.
" Accountant-General.
" Public Works Department.
" Collector of Madurai.

EDUCATIONAL DEPARTMENT.

NOTES CONNECTED WITH G.O. 328, EDUCATIONAL,
DATED THE 24TH MARCH 1916.

[SUBJECT.—*Building grant for St. George's Homes, Kodaikānal.*]

From the Director of Public Instruction, R.O.C. 822/15, dated the 15th April 1915.

Please see the papers recorded in G.O. Mis. 954, Educational, dated the 14th August 1914, relating to the provision of a building grant for St. George's Homes, Kodaikānal.

2. The plans and estimates may be forwarded to the Public Works Department for scrutiny. That department may also be requested to consider whether the design for the proposed latrine is suitable, and whether a separate plan and estimate will be required for it.

E.A.V.—28-4-15.

B.G.—28-4-15.

P. RAJAGOPALA ACHARIYAR—30-4-15.

To the Public Works Department.

PUBLIC WORKS DEPARTMENT.

The plans and estimates for the school-house and cottages which were forwarded by the Director of Public Instruction with his letter 822/15, dated 15th April 1915, and the design for a house for the Principal of the Homes, submitted with letter 822/15, dated 19th January 1916, were carefully examined and criticised by the Honourable Member (Public Works Department), the Principal and myself and it was decided, after having seen the locality where it is proposed to establish the Homes, that these plans were not suitable and that fresh ones should be prepared by the Consulting Architect. This has now been done and the new designs have been accepted by Honourable Member (Public Works Department) and the Principal and have been put before the Board of Management of the Homes, who approved of them. These designs are now forwarded to Educational for inspection. They may be taken as approved by Government for adoption, and the next thing to do is to return them, through the Director of Public Instruction, to the Principal for execution.

2. The original designs for the out houses and latrine may be accepted.

S. B. MURRAY—14-3-16.

To the Educational Department.

EDUCATIONAL DEPARTMENT.

The amount of the estimates as accepted by the Chief Engineer is Rs. 1,19,740 and the half-grant on this which is recommended by the Director of Public Instruction is Rs. 59,870. The Director of Public Instruction states that the provision under building grants for European schools for the current year will be fully utilized—vide paragraph 2 of his letter. There is a provision of Rs. 68,000 for the purpose in the Civil Budget Estimate for 1916-17. It does not appear that the sum of Rs. 59,870 required for the St. George's Homes, Kodaikānal, may be met from the next year's budget provision, with due regard to the interests of the other European schools standing in need of Government help.

2. The Honourable Member (Public Works Department) has already approved the plans and it is probably his intention that the case should be treated as specially urgent and that the payment should be made now in advance as suggested by the Director of Public Instruction. Since the Educational budget is not able to bear the charge either in this or the next year, the Financial Department may, it is submitted, be requested to state whether that department can find a sum of Rs. 59,870 for the purpose from the reserve at its disposal for payment during the current year.

P.R.—16-3-16.

T.K.—16-3-16.

P. RAJAGOPALA ACHARIYAR—17-3-16.

To the Financial Department.

FINANCIAL DEPARTMENT.

The Educational Department ask whether a sum of Rs. 59,870 can be found in the current year to pay a building grant for the St. George's Homes, Kodaikānal.

2. The plans and estimates have just been approved by the Public Works Department and the construction has yet to commence. There appears to be no special reason as to why payment should be made in advance. In his letter, dated 15th April 1915, the Director of Public Instruction reported as follows:—

“The grant, if sanctioned, may be paid on all the conditions prescribed in the Code of Regulations for European schools being fulfilled and when funds are available. The management is in no urgent need of ready money” With reference to A ante, it is submitted that there is no indication that the Honourable Member (Financial) wanted this case to be treated as specially urgent.

3. For 1916-17, there is a provision of Rs. 68,000 for building grants to European schools, and a portion of the grant of Rs. 59,870 can be met out of it. The balance may be found in the course of the year if absolutely necessary and, if not, may be met from the budget provision for 1917-18.

4. If, however, it is considered that the payment may be made in the current year, it can be allotted from the reserve with Financial. (The net betterment according to the latest revised estimates is 19.76 lakhs.)

T.A.S.—18-3-16.

In order that a grant be sanctioned at all it should be shown that this is a work of imperative urgency. Education presume that Honourable Member (Financial) considers this to be the case, but I see no justification for this presumption.

2. Then there is the question of advancing half the cost this year as against expenditure which if the work is to be carried out will only be incurred next year. This is objectionable. If we are to give a grant it should ordinarily be given next year and then only so much as will be spent during the year. I invite attention to paragraph 61 of the Code of Regulations for European schools.

3. I beg, with great respect, to submit that Financial should on principle object to diversions from the ordinary procedure, and should refuse to accept the present proposal to make a lump grant of nearly 60 from the reserve, which is only Rs. 8,000 less than the total provision of 68 made in the budget for next year for building grants to European schools. We cannot, I submit, indulge in such large charitable grants when we are endeavouring to economize at every turn. The object of the Homes is no doubt laudable but the time for making large individual grants is not propitious.

L. E. KERSHAW—18-3-16.

We are told that the designs are to be taken as approved by Government so it is not open to Financial to consider the cost of them. It would be contrary to principle to sanction the half-grant in advance and particularly objectionable to do so in a case

where the amount advanced is large. Rule 61 of the Code must be strictly followed; nothing should be given in the current year. The Director of Public Instruction has recommended the usual half-grant. Orders have to be taken whether that will be allowed.

2. If the grant is approved, it has to be settled whether the work is of such urgency as to justify the payment of any portion of the grant in 1916-17.

3. If that is decided affirmatively, so much only should be paid in 1916-17 as is really required for the due advancement of the work and in this connection it will be noted that the management is in no urgent need of money and payment of any portion of the Government share can well be deferred until the management is in actual want of funds for completing the building.

Honourable Member, Financial, should see.

A. BUTTERWORTH—18-3-16.

To the Educational Department.

EDUCATIONAL DEPARTMENT.

With reference to the statement in paragraph 2 of the office-note on page 2 supra, that it was probably the intention of the Honourable Member (Public Works Department) that the case should be treated as specially urgent and that the payment might be made in advance as suggested by the Director of Public Instruction. It is submitted that the above statement was based on the concluding portion of the Hon'ble Sir Harold Stuart's demi-official wherein he stated “we are very anxious to begin building as soon as possible”, and also on his note, dated the 5th December 1915, on page 5 of the notes with G.O. 1443, Educational, dated the 20th December 1915, in which he observed that the provision of more hostel accommodation should be regarded as a matter of great urgency and that the grant should be paid now instead of waiting till after the war—if the Government could find the money. St. George's Homes being of the nature of hostels, it was thought that the building scheme therefor should be treated as urgent.

2. In paragraph 2 of the Director's second letter, he suggests that if there is any difficulty in finding funds after the 31st March 1916 whatever amount of building grant is sanctioned for this school may be made payable in advance during the current year and that the necessary funds may be provided from the reserve at the disposal of the Government. As regards the difficulty of finding funds next year, the Honourable Member (Financial) has in another connection observed: “we have some money now, but we shall be very tight next year”—vide extract on page 5 of the notes to G.O. 125, Educational, dated the 7th February 1915. The suggestion of the Director of Public Instruction that the necessary funds may be provided from the reserve at the disposal of Government was therefore remitted to Financial for consideration. In this connection attention is also solicited to the notes on page 11 of G.O. 954, Educational, dated the 14th August 1914, in which the Director remarked: “I take it that Government will not wish the initiation of a scheme of this kind to be hampered by rules made for a different purpose,” and the then Secretary (Mr. Francis) agreed with the above view. For precedents in which the Director was authorised to make advances to managers of schools and colleges of grants sanctioned in aid of the construction of hostels and other buildings—please see G.Os. 147, Educational, dated the 17th February 1913, and 48, Educational, dated the 16th August 1915.

3. It may also be noted that out of the Imperial non-recurring grant of 5½ lakhs (G.O. 650, Educational, dated 12th July 1913) for European education one lakh has already been distributed (G.O. 616, Educational, dated 27th May 1914) and there is a balance of 4.50 lakhs. This amount is in reserve with Financial, and in the budget notes for 1916-17 that department noted that this sum would be provided later on after 1916-17. The original idea was to meet the building grant payable for the St. George's Homes out of the 5½ lakhs grant—vide notes on pages 11 and 15 of G.O. 954, Educational, dated the 14th August 1914. As the Honourable Member (Financial) observed that we shall be very tight next year, and as money is available

in the current year, it was thought that the Director's suggestion that the grant may be made payable in advance during the current year might be considered in Financial from the financial aspect of the case.

T.K.—21-3-16.

I think that it would suffice if the plans and estimates are passed and the grant (one-half) sanctioned to be paid when funds became available and in accordance with the rules in the Code of Regulations for European schools. Please draft a Government Order accordingly.

P. RAJAGOPALA ACHARIYAR—21-3-16.

A draft order is submitted for approval. It may be circulated to His Excellency the Governor and the Hon'ble Sir Harold Stuart, K.C.S.I., K.C.V.O.

P.R.—21-3-16.

T.K.—21-3-16.

Draft for approval.

P.R.—21-3-16.

P[ENTLAND]—22-3-16

H. A. S[UART]—22-3-16.

Issue.

P.R.—24-3-16.

[G.O. 328, Educational, dated the 24th March 1916.]

ORDINARY.

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Sanctioning a — of Rs 59,870 towards the cost
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the Principal of the St George's Homes, Kodakanal. I

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ORDER

No. 57810, dated 24-5-1916

A.

The plans and estimates for the school house and cottages and the design for a house for the Principal of the St. George's Homes, Kadakkavil, ~~was~~ submitted by the D.P.O., having been found ~~not~~ unsuitable, fresh designs have been prepared by the Consulting Architect to Govt. These are approved by the Govt. The original designs for the outhouses and latrine are also approved.

2. The Govt. Sanction a grant not exceeding one-half of the actual expenditure, nor Rs 59,870, towards the cost of the buildings referred to above.

~~sub~~ provided

provided that all prescribed conditions of the Code of Regulations for European schools have been only complied with.

3. On the above conditions being fulfilled the Grant will be paid as funds become available.

PP

21.3.16.

21.3.16.

21.3.16.

21/3/16

To Mr. [unclear] with plans + estimates returned
 [unclear]
 Collector of [unclear]
 E. T. (order only)

24-3-16

24-3-16
 Sent in [unclear] [unclear]
 as 24/3/16
 Sent [unclear] [unclear]
 as 24/4/16

101

provided that all
expenses of the
maintenance of the
schools have been
complied with.
3. In the above conditions the
fulfillment of the grant will be
as far as possible.

~~101~~
~~102~~
~~103~~
~~104~~
~~105~~

Wm. H. ...
...
...
E. T. ...