

Government of Madras.

HOME DEPARTMENT.

(EDUCATION)

G.O. No. 1016, 25th September 1916.



INDEXED

Building grant

Sanctioning a maximum of Rs. 75,000 towards the College Park Hostel, Kilpauk, of the Madras Christian College in lieu of the grant of Rs. 38,760, sanctioned in G.O. No. 1443, Educational, dated the 20th December 1915, subject to certain conditions.

A. } (a)
P. }
N.P. }

Home (201) DEPARTMENT.

ORDINARY
ROUTINE SERIES.

CIRCULATED.

NOT CIRCULATED.

NOT SEEN BY C.S.

+ G.O. No. 1016, dated 25 Sep 1916

Receipt numbers ..

1533

Number and date of
previous proceed-
ings.

9 Sep 16

Tabling Abstract.

Building grant

Sanctioning a maximum
of Rs 75,000 towards the College
Park Hostel, Kilpauk, of the
Madras Christian College in lieu
of the grant of Rs 38,760, sanctioned
in G.O. no 1443 dated the 20th
Dec 1915, subject to certain
conditions

(b) Index Headings.

HEADING

Building grant

CROSS REFERENCES.

Christian Collg, Madras
Hostel, Christian Collg

SPECIAL INDEX.

DO NOT SPECIAL INDEX.

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Government of Madras.

HOME DEPARTMENT.

(EDUCATION)

G.O. No. 1016, 25th September 1916



ORIGINAL

Building grant

Sanctioning a maximum of Rs. 75,000 towards the College Park Hostel, Kilpauk, of the Madras Christian College in lieu of the grant of Rs. 33,760, sanctioned in G.O. No. 1443, Educational, dated the 20th December 1915, subject to certain conditions.

GOVERNMENT OF MADRAS
HOME DEPARTMENT
(Education)

READ—the following papers :—

I

G.O. No. 1443, Educational, dated the 20th December 1915.

ABSTRACT.—Sanctioning a maximum grant of Rs. 38,760 towards the cost of constructing a hostel with outhouses for the students of the Madras Christian College and also a grant not exceeding one-half of the value of so much of the land as is required for the hostel and its appurtenances and declining to take into consideration the value of the Principal's house or of the land not required for the purposes of the hostel in calculating the share payable by the College authorities towards the cost of the scheme.

II

Letter—from the Hon'ble Mr. J. H. STONE, M.A., C.I.E., F.R.H.S., Director of Public Instruction.
To—the Secretary to Government, Educational Department.
Dated—Madras, the 28th April 1916.
No.—Ref. on Cur. 9661 of 1914.

I have the honour to submit herewith a copy of letter No. 192, dated 15th March 1916, of the Bursar, Madras Christian College, requesting reconsideration of the orders contained in G.O. No. 1443, Educational, dated the 20th December 1915, in connection with the construction of a hostel with outhouses in the compound of the College Park, Kilpauk. It appears to me that the chief point deserving of further consideration is Government's refusal to allow the house and compound to rank as the college contribution to the scheme. They were given by Dr. Miller specifically as a contribution to the scheme. The fact that the college acquired them by gift does not under any rule or principle of grants-in-aid prevent their being accepted as the contribution of the management. The whole of the compound and the existing house are wanted as integral parts of the hostel. The unbuilt-on portion of the compound will be used for the recreation of the residents and the Principal's garden, and the house will be the warden's residence whoever occupies it, presumably the Principal in this case being the warden.

2. It is not likely that more than the sum already sanctioned will be wanted this year; but I recommend reconsideration of the Government order in view of the above facts and of the circumstances detailed in my u.o. note No. 123, dated 28th October 1915, and request that Government may be pleased to promise an additional grant of Rs. 38,760 which would meet the actual cost of the building, the house and compound being reckoned as the contribution of the management.

ENCLOSURE.

Letter—from the Bursar, Madras Christian College.
To—the Director of Public Instruction.
Dated—the 15th March 1916.
No.—192.

With reference to your Proceedings No. 9661 of 1914, dated 10th January 1916, I have the honour, by direction of the College Council, to request that you may be pleased to favourably recommend to Government a reconsideration of its order No. 1443, Educational, dated the 20th December 1915, sanctioning a grant-in-aid of the proposed College Park Hostel. The reasons for this request lie partly in the history of the proposal and partly in the amount of the grant sanctioned.

2. As regards the history of the proposal, I may be permitted to mention the following facts. The suggestion that the college should add another to its hostels came originally from Sir Alfred Bourne who made it in 1912 to Mr. Maephail, at that time Bursar of the college.

No formal correspondence passed on the subject, but there were several conversations and informal notes as to what the college could contribute and what Government would grant. As a result of these, Dr. Miller offered to present to the college his property of College Park in Kilpauk, so as to enable the college to give as its contribution to the scheme a suitable site and warden's house of the estimated value of Rs. 80,000. And the definite impression left on us by all that passed between us and the Director was that a sum of Rs. 75,000 had been earmarked by Government for the purpose of supplying additional hostel accommodation to the college. Acting on this belief the college proceeded to obtain plans, thus incurring an expenditure of over Rs. 3,000. These were submitted to you in September 1914, when they received your general approval. Accompanying them was a memorandum which stated "The College understands that the Government is prepared to aid it in such a scheme (additional hostel accommodation) by a grant of Rs. 75,000 if the plans and estimates approve themselves to the department."

3. As regards the amount of the grant sanctioned, the Council regrets that Government has not been pleased to sanction the sum which the college asked. The amount now sanctioned makes it impossible for the college to proceed with the erection of the hostel. It has not sufficient funds to enable it to take advantage of the grant mentioned in the Government order; but before abandoning the scheme it makes this appeal to Government.

4. The Council also regrets that, in assigning the grant, the Government expresses itself unable to take into account the warden's house. The Council regards the residence of the warden as an integral part of the scheme, apart from which it would be undesirable to build a hostel on the site proposed.

5. On behalf of the Council, and for the reasons that I have mentioned, I would express the hope that you may see your way to commend to Government for favourable consideration this request for the grant already applied for in aid of the proposed hostel.

Order—No. 1016, Home (Education), dated 25th September 1916.

The Government have carefully considered the request of the Bursar of the Madras Christian College for a reconsideration of G.O. No. 1443, Educational, dated the 20th December 1915, in which it was stated that the maximum grants which the Government were prepared to sanction were Rs. 38,760 towards the cost of constructing a hostel with outhouses for the students of the college and a grant not exceeding one-half of the value of the land actually required for the hostel and its appurtenances. They regret that they are unable to admit that the value of the Principal's house and the connected grounds, which already belonged to the college, should be taken into account in calculating the grant-in-aid to which the college would be entitled. These grants are ordinarily determined with reference to the actual expenditure which the institution is called upon to incur.

2. In view, however, of the expectations that the authorities of the college had been led to form in the matter, the Government are pleased as a special case to sanction the maximum grant of Rs. 75,000 towards the hostel scheme of the Madras Christian College, subject to the conditions specified in G.O. No. 1443, Educational, dated the 20th December 1915. It is to be understood that no further grants can be given in aid of the scheme or towards the construction of residences for other members of the staff which the authorities of the college may hereafter consider to be necessary.

(True Extract)

P. RAJAGOPALA ACHARIYAR,
Secretary to Government.

To the Director of Public Instruction.
" Accountant-General.
" Public Works Department.
" Collector of Madras.
" Financial Department.
Editors' Table (order only).

NOTES CONNECTED WITH G.O. No. 1016, HOME (EDUCATIONAL),
DATED 25TH SEPTEMBER 1916.

[SUBJECT.—*Building grant for a hostel for the students of the Christian College, Madras.*]

HOME (EDUCATIONAL) DEPARTMENT.

From the Director of Public Instruction, dated the 28th April 1916,
No. R.O.C. 9661/14.

Please see G.O. No. 1443, Educational, dated the 20th December 1915, and the notes connected therewith. That Government Order disposed of an application from

	rs.	
(1) Site with a bungalow	80,000	the authorities of the Madras Christian College for a grant towards the cost of a hostel estimated to cost Rs. 1,57,000 as detailed in the margin. The College authorities requested that the cost of the site with the bungalow thereon, namely, Rs. 80,000 might be accepted as their share of the cost of the scheme, and the balance, namely, Rs. 77,000 might be given by Government as a grant. This request did not meet with the approval of the Government. They sanctioned a grant
(2) Hostel buildings	72,320	
(3) Architect's fees, etc	5,200	
	1,57,520	
	80,000	
	77,520	
	or 77,000	
	in round figures.	

of one-half of the cost of items (2) and (3), namely Rs. 38,760 and stated that they would also sanction a grant not exceeding one-half of the value of so much of the land as might be required for the hostel and its appurtenances, but that they declined to take into consideration the value of the Principal's house or of the land not required for the purposes of the hostel in calculating the share payable by the College authorities towards the cost of the scheme.

2. The chief reasons which led to the above decision are contained in the Financial Department notes on page 4 and the Hon'ble Sir Harold Stuart's note on page 5 of notes to G.O. No. 1443, Educational, dated the 20th December 1915. They were—

(1) the assumption that the whole plot of land and the Principal's bungalow were not required for the hostel, and

(2) the undesirability of sanctioning a grant-in-aid of the Principal's house and grounds which have been in existence for years and used by the College.

3. As regards (1) above attention is solicited to letter from the Director of Public Instruction wherein he states that the whole of the compound and the existing house are wanted as integral parts of the hostel. It would also be seen from the Bursar's letter that the Rev. Dr. Miller was prompted to make a present of the site and bungalow to the College by the idea that their cost would be accepted as the share of the College towards the cost of the scheme. Please see also in this connection the Hon'ble Mr. Stone's un-official note on page 3 of notes to G.O. No. 1443, Educational, dated the 20th December 1915. These appear to afford sufficient justification for the view that in determining the amount of the grant the value of the Principal's house and compound should also be taken into consideration.

4. With regard to paragraph 2 (2) above it is submitted that under article 51 (1) of the Grant-in-aid Code no grant is admissible to new buildings commenced without the permission of the Director of Public Instruction or Government. But that article provides that in the case of purchases of land or buildings the Director must either have been consulted before the purchase was made or be convinced that land

previously purchased is to be newly devoted to an educational purpose. In this case the property was *not* purchased. It is a gift. This circumstance, however, does not affect the question of grant. The Bursar's letter and the Hon'ble Mr. Stone's note on page 3 of notes to G.O. No. 1443, Educational, dated the 20th December 1915, however, show that the Director of Public Instruction has been consulted in the matter previously. The property is to be newly devoted to the purposes of the hostel and in that view also no rule of the Grant-in-aid Code is contravened. It may also be mentioned in this connection that cases are not wanting in which grants have been sanctioned for buildings already completed—vide list on pages 2 and 3 of notes to G.O. No. 1269, Educational, dated the 12th November 1914. Please see also G.O. No. 1332, Educational, dated the 6th December 1915, for a precedent in which a grant was given for a site which was purchased years ago by the authorities of the Kellett High school, Triplicane, and now devoted to hostel purposes.

5. As regards funds, the Director of Public Instruction states that more than the sum already sanctioned will not be wanted this year. Apparently the increase now asked for, namely, Rs. 8,760, will have to be paid, if sanctioned, next year, without waiting for the termination of the war if the money can possibly be found—vide paragraph 1 of the Hon'ble Sir Harold Stuart's note on page 5 of notes to G.O. No. 1443, Educational, dated the 20th December 1915. It will be met from the recurring Imperial grant of Rs. 96,000 for hostels in the next year's budget. Even if funds are not available, the Government will be justified in postponing payment until funds become available according to the terms of the order sanctioning the grant.

6. In the circumstances it is for consideration whether G.O. No. 1443, Educational, dated the 20th December 1915, may be reconsidered and the grant already sanctioned increased from Rs. 8,760 to Rs. 77,520. The remarks of the Financial Department may be obtained u.o. in the first instance.

P.R.—5-5-16.

T.K.—5-5-16.

I agree with Mr. Stone that the matter needs reconsideration. Has Financial any objection?

P. RAJAGOPALA ACHARIYAR—7-5-16.

FINANCIAL DEPARTMENT.

Will Chief Secretary please see the notes to G.O. No. 1443, dated the 30th December 1915?

In my humble opinion there is nothing in the fresh application that necessitates going back on the decision already come to by Government in this case. If the Principal's house and the compound attached to it are an integral part of the scheme the College has received the house and the compound as a free gift, and I see no reason why Government should be called upon to give the College authorities a subvention for something which they have not been called upon to pay for. As for the rest Government are prepared to pay half the cost of the buildings and of the land required.

Financial may, I submit, advise that the original decision should be adhered to.

L. E. KERSHAW—9-5-16.

I think, disagreeing with Assistant Secretary, that there are grounds for reconsideration. Apparently the Christian College has been allowed to anticipate a grant of approximately Rs. 70,000 (see Mr. Stone's note at page 3 of the notes to G.O. No. 1443, Educational, dated 20th December 1915) and the outcome of this reasonable expectation is a scheme for a hostel with a warden's house and a spacious site of which, thanks to Dr. Miller's liberal contribution, rather more than half the cost has been provided by the College authorities. It does not seem to me unreasonable that they should now ask for a half-grant based on the total cost of the scheme.

The change in the position since December is to be found in the assurance now given that the whole site is required for hostel purposes and the existing bungalow for use as a warden's lodge.

Will Educational please circulate to Honourable Member (Financial)?

2. When the scheme first came up, the existing building was referred to as the "Principal's house", and mention was made of the intention to build quarters for "other professors sharing in the supervision." The implication was that the Principal was only to some extent regarded as a warden. In the representation now sent up, the College authorities refer to the building as the warden's house. This is perhaps a little disingenuous and it may be that the building is worth far more than it would cost to construct an adequate residence for a mere warden—not of such status as the College Principal. This might be a good ground for some deduction from the estimate of the contribution in land and buildings offered by the College authorities; but we have no particulars of the valuation of the house and the garden immediately attached to it and no data for comparing that valuation with the cost reasonably necessary to provide an adequate residence for a warden.

L. DAVIDSON—10-5-16.

EDUCATIONAL DEPARTMENT.

For orders as to circulation to His Excellency the Governor and the Honourable Member (Financial).

2. With reference to the concluding portion of the Chief Secretary's note, attention is solicited to the estimates for the warden's quarters attached to the Pachaiyappa's hostel (G.O. No. 687, Educational, dated 26th July 1913) (Rs. 10,500), the Wesley College hostel (G.O. No. 1246, Educational, dated 7th November 1914) (Rs. 20,400), and the Mrs. A. V. N. College hostel (G.O. No. 1142, Educational, dated 5th October 1914) (Rs. 5,800). The variation in the figures indicates the difficulty of deciding what cost might be regarded as reasonably necessary to provide an adequate residence for a warden.

P.R.—15-5-16.

T.K.—15-5-16.

Please draft an order which can be submitted for approval to His Excellency and Honourable Member (Financial).

P. RAJAGOPALA ACHARIYAR—17-5-16.

A draft order is submitted for approval.

P.R.—19-5-16.

T.K.—19-5-16.

His Excellency (through Honourable Member, Financial).

P.R.—22-5-16.

I remain of opinion that the value of the Principal's house and its grounds cannot properly be included in the cost of the hostel buildings. As I pointed out in my previous note, the Principal's house has for years been devoted to that purpose. In the Bursar's letter, printed in G.O. No. 1443, Educational, dated 20th December 1915, it is distinctly stated that the site contains "a house which is occupied by the 'Principal of the College'; and the letter goes on to say that 'the hostel on this site will thus have the benefit of . . . the residence of the Principal who 'will be in close touch with its inmates.' I do not suppose that the position as regards the Principal's house has been in any way substantially changed on account of this scheme and I note that in the letter from which I have just quoted we are promised a further application for a grant in connexion with the building of 'additional quarters for professors of the college sharing in the supervision of the 'hostel.' We are now told that Dr. Miller has given the house and grounds as a

gift to the college "specifically as a contribution to the scheme." The real facts probably are that the college enjoyed the use of this property free of rent and that no rent would have been charged at any time whether the property was actually made over to the college by formal gift or not. The gift in fact is merely a device to screw more money out of the Government.

2. It is urged that the Director of Public Instruction had given an assurance to the Christian College that they could rely upon receiving a grant of Rs. 70,000 for hostel purposes. That may be true, but it is beyond dispute that the Director intended that the grant should be governed by the provisions of the Grant-in-Aid Code. If the Christian College has a really new scheme for a hostel costing actually, and not nominally, Rs. 1,40,000, the grant of Rs. 70,000 will no doubt be sanctioned.

3. We have really treated the college very liberally, for we have promised to contribute half the cost of the new buildings and of the site actually used for them. The cost per student of this expenditure alone is about Rs. 1,500 whereas I gather from page 2 of notes to G.O. No. 1443, Educational, dated 20th December 1915, that the type-plan hostel of "Educational buildings in India" costs less than Rs. 200 a head. I do not know whether that includes any portion of the cost of the warden's house. The estimated cost of the Principal's house and grounds is far more than we should spend on a new building for that purpose.

4. I would adhere to the orders already passed.

H. A. S[^TUART]—23-5-16.

There is some feeling of disappointment and soreness I have reason to believe on the part of the Christian College authorities. This is supported by the first paragraph of Mr. Stone's note on page 3 of G.O. No. 1443, Educational, dated 20th December 1915, which represents what has been the Educational attitude throughout and it is I think not only desirable but politic even to stretch a point, if this can reasonably be done, to remove this impression, though we now are not directly responsible for it.

Then again while it may be true, as Sir Harold Stuart points out, that for Dr. Miller's property now to be handed over no rent would have been charged at any time whether the property was actually made over to the College by formal gift or not, it is fair to observe that the gift is only possible because Dr. Miller is a wealthy man. Had he been a poor man, in the event of his death, his trustees or heirs might have been obliged to require the return or sale of this property: and it may well seem to the Christian College authorities rather hard that a gift coming from one of themselves should bring them less benefit than it would have done coming from some unknown benefactor. The encouragement of the provision of additional hostel accommodation is our declared policy, and a most laudable purpose: and for the reasons I have given above and without denying the force of much that is urged above against that course, I should be prepared to concur in a grant of the original figure of Rs. 70,000 or failing this, in any other practicable substantial concession to the Christian College.

P[^ENTLAND]—21-6-16.

Honourable Member (Financial).

P. RAJAGOPALA ACHARIYAR—22-6-16.

I am very anxious to meet His Excellency's wishes but I do not think we can afford to give way completely and contribute the full half cost of this expensive scheme. I suggest as a compromise that we give, in addition to the grant already sanctioned, half of what would be a reasonable sum for a warden's house and that we should say that we can hold out no hope of a grant for other residences. What I object to is paying half the cost of the *Principal's* house for that is what the college virtually asks. This aspect of the case should be brought out clearly.

H. A. S[^TUART]—23-6-16.

His Excellency the Governor.

P.R.—24-6-16.

His Excellency would be glad to know the financial effect of further concession which the Hon'ble Sir Harold Stuart suggests.

(By Order)

T. E. MOIR—23-6-16.

As the cost of constructing quarters for the warden in the present case is not known, the financial effect of the further concession proposed by the Honourable Member cannot, it is submitted, be definitely gauged. Attention is, however, solicited to paragraph 2 of this office-note on page 3 supra from which it will be observed that the cost of constructing the warden's quarters for the Pachaiyappa's hostel was estimated at Rs. 10,500 exclusive of the cost of site; for the Wesley College hostel (including land compensation of Rs. 7,000) at Rs. 20,400; and for the Mrs. A. V. N. College hostel at Rs. 5,800. In the present case the cost of constructing the warden's quarters may perhaps be fixed at Rs. 20,400 as in the case of the Wesley College. If a grant of one half of this amount is sanctioned the total amount of grant for the hostel will come up to Rs. 43,960, against Rs. 77,520 which is the estimated cost of the hostel buildings including the architect's fees, etc. (Rupees 5,200).

S.V.—7-7-16.

T.K.—7-7-16.

Please ask the Director of Public Instruction demi-officially and ascertain and please do not guess.

P. RAJAGOPALA ACHARIYAR—10-7-16.

A draft demi-official is submitted for approval.

S.V.—14-7-16.

T.K.—14-7-16.

P.R.—17-7-16.

Demi-official—from the Hon'ble Diwan Bahadur P. RAJAGOPALA ACHARIYAR Avargal, C.I.E., Secretary to Government, Educational Department.
To—the Hon'ble Mr. J. H. STONE, M.A., C.I.E., F.R.H.S., Director of Public Instruction.
Dated—the 17th July 1916.
No.—1563-2.

With reference to your letter No. 9661, dated the 28th April 1916, recommending an increased grant for the hostel of the Madras Christian College. I am to request you to say what would be the reasonable cost of constructing a separate warden's house, other than the Principal's house, in the compound of the proposed hostel.

Demi-official—from the Hon'ble Mr. J. H. STONE, M.A., C.I.E., F.R.H.S., Director of Public Instruction.
To—the Hon'ble Diwan Bahadur P. RAJAGOPALA ACHARIYAR Avargal, C.I.E., Secretary to Government, Educational Department.
Dated—Madras, the 21st July 1916.
No.—142.

With reference to your demi-official No. 1563-2, Educational, dated the 17th July 1916, I find that for houses for European wardens of hostels at Madura and Kurnool Rs. 14,800 and Rs. 14,000, respectively, have been allowed as cost of building. Both the standard of living and the cost of building which moreover is constantly rising are decidedly higher in Madras and I therefore think that Rs. 20,000 would be the reasonable cost of constructing a separate warden's house in the compound of the proposed hostel.

EDUCATIONAL DEPARTMENT.

In the demi-official above the Director states that Rs. 20,000 would be the reasonable cost of constructing a separate warden's house in the compound of the proposed hostel for the Madras Christian College. A half grant on this, or Rupees 10,000, will be the additional sum that will have to be granted to the College in view of the Hon'ble Sir Harold Stuart's suggestion.

2. In G.O. No. 1443, Educational, dated the 20th December 1915, the Government have promised in addition a grant not exceeding one-half of the value of so much of the land as will be required for the hostel and its appurtenances and asked the Director to ascertain that amount. The Director now states that the whole of the compound (measuring about 12 acres) is wanted for hostel purposes. The value of the compound was estimated by the Collector at Rs. 50,578—vide paragraph 2 of Mr. Duncan's letter on page 2 of G.O. No. 1443, Educational, dated 20th December 1915.

If as stated by the Director the whole of the compound is to be taken as appertaining to the hostel the total grant that will have to be paid will be Rs. 77,049, as shown below :—

	RS.
Grant already sanctioned	38,760
Half grant on the estimated cost for a warden's house	10,000
Half grant on the cost of site	28,289
Total	77,049

This amount of Rs. 77,049 is much the same as that asked for by the college authorities, viz., Rs. 77,000. The swelling of the grant to the former figure is due to the fact that the *whole* of the compound is taken into account. It allows also recreation ground for the 52 college students to be accommodated in the hostel.

The above information was required by His Excellency—vide Private Secretary to His Excellency the Governor's note on page 5 ante.

E.A.V.—26-7-16.

C.R.—26-7-16.

P. RAJAGOPALA ACHARIYAR—27-7-16.

File given by me in person to Honourable Member (Financial) as directed by His Excellency.

P.R.—28-7-16.

I discussed this file yesterday with Mr. Stone who told me that Sir Alfred Bourne had made a promise to the Christian College not of a half grant but of a definite amount of Rs. 75,000, as at that time it was the policy of the Government to be especially liberal in encouraging the establishment of hostels for the Christian College and the Pachaiyappa's College. In these circumstances, I am willing to agree to a grant of Rs. 75,000, but I should like it to be made quite clear to the Christian College that we do not admit that they have a claim to this amount under the Grant-in-Aid Code rule, which entitles them to a half grant and I should like the draft order to embody the purport of my notes of 23rd of May and 23rd June in order to bring out clearly that our original position was in no way unreasonable and that we are now treating the College with marked liberality.

H. A. S[UART]—31-8-16.

For perusal. May I draft orders on the above lines and submit to His Excellency?

P.R.—31-8-16.

P[ENTLAND]—31-8-16.

Draft submitted. Honourable Member, Financial, has seen the case and it is perhaps unnecessary that the draft should go to Financial for acceptance.

S.N.P.—7-9-16.

T.K.—8-9-16.

C. RAMANUJA ACHARIYAR—12-9-16.

Please see the draft order. Does it meet the case?

P. RAJAGOPALA ACHARIYAR—14-9-16.

OFFICE OF THE DIRECTOR OF PUBLIC INSTRUCTION.

I think that the draft may be approved.

J. H. STONE—16-9-16.

HOME (EDUCATIONAL) DEPARTMENT.

Submitted that the draft may issue after circulation to His Excellency. Please see Secretary's note above.

E.A.V.—19-9-16.

Draft for approval.

C.R.—20-9-16.

P.R.—21-9-16.

Thanks. I suggest and approve this slightly amended draft.

Issue.

P[ENTLAND]—23-9-16.

P.R.—25-9-16.

[G.O. No. 1016, Home (Educational), dated the 25th September 1916.]

READ AGAIN G.O. No. 1443, Educl., dated the 20th December 1915. (A)

READ ALSO:—

C. No. 1563, From the D. P. I. No 9661/14, dated the 28th April 1916

ORDER.
Press.

No. 1016, dated 25-9 - - - 1916

The Government have given careful consideration to the application of the Hursar of the Madras Christian College for a reconsideration of G.O.No.1443, Educational, dated the 20th December 1915, sanctioning a grant-in-aid of Rs.38,760 towards the construction at Kilpauk of a hostel for the students of the college. They regret that they are unable to recognise as reasonable the claim that, in estimating the total cost of the scheme, the value of the Principal's house (now termed Warden's house) and the grounds appurtenant thereto should be taken into account. This building has been under the occupation of the authorities of the college for some time, having been obtained as a gift from the Rev.Dr.Miller. A subvention should ordinarily be only

in aid of the actual outlay which an institution is called upon to face in connection with its building scheme.

2. In view, however, of the expectations that the authorities of the college have been led to form in the matter, and as a special case, the Government are pleased to sanction, in modification of C.O.No.1443, Educational, dated the 20th December 1915, a maximum grant of Rs.75,000 towards the hostel scheme of the Madras Christian College, subject to the conditions specified in that order, and on the understanding that no further grant can be allotted towards the scheme and that no hope can be given of a grant for other residences of the staff which the authorities of the college may decide upon constructing in the future.

C.R.
12-9-16.

10
12.9.16

1078
The Government have carefully

best answer
20/9
considered the request of the Bursar of the Madras Christian College for a re-consideration of G.O. No.1443, Educational, dated the 20th December 1915, in which it was stated that the maximum grants which the Government were prepared to sanction were Rs.38,760 towards the cost of constructing a hostel with out-houses for the students of the college and a grant not exceeding one-half of the value of the land actually required for the hostel and its appurtenances. They regret that they are unable to admit that the value of the Principal's house and the connected grounds, which already belonged to the college, should be taken into account in calculating the grant-in-aid to which the college would be entitled. These grants are ordinarily determined with reference to the actual expenditure which the institution is called upon to incur.

2. In view, however, of the expectations that the authorities of the college had been led to form in the matter, the Government ^{are} pleased as a special case to sanction the

maximum grant of Rs. 75,000 towards the hostel scheme of the Madras Christian College, subject to the conditions specified in G.O. No. 1443, Educational, dated the 20th December 1915. It is to be understood that no further grants can be given in aid of the scheme or towards the construction of residences for other members of the staff which the authorities of the college may hereafter consider to be necessary.

*Secy Secy
Oms
10-10-16*

27/9

To

- ✓ The D.P.I. ✓
- ✓ " A.G. ✓
- ✓ " P.W.D. ✓
- ✓ " Collector of Madras. ✓
- ✓ " Financial Dept. ✓

27/9/16

ET (Order only)

Please see query in the margin

(24) 27/9/16

HON. EDUCATION DEPARTMENT.
NOTES CONNECTED WITH G.O. No. 1016, HOME (EDUCATION),
DATED 25TH SEPTEMBER 1916.

[SUBJECT.—Building grant for a hostel for the students of the Christian College, Madras.]

From the Director of Public Instruction, dated the 28th April 1916,
No. R.O.O. 9661/14.

Please see G.O. No. 1443, Educational, dated the 20th December 1915, and the notes connected therewith. That Government Order disposed of an application from

	Rs.	
(1) Site with a bungalow	80,000	
(2) Hostel buildings	72,320	
(3) Architect's fees, etc.	5,200	
	1,57,520	
	80,000	
	77,520	
	or 77,000	
	in round figures.	

the authorities of the Madras Christian College for a grant towards the cost of a hostel estimated to cost Rs. 1,57,000 as detailed in the margin. The College authorities requested that the cost of the site with the bungalow thereon, namely, Rs. 80,000 might be accepted as their share of the cost of the scheme, and the balance, namely, Rs. 77,000 might be given by Government as a grant. This request did not meet with the approval of the Government. They sanctioned a grant of one-half of the cost of items (2) and (3), namely Rs. 38,760 and stated that they would also sanction a grant not exceeding one-half of the value of so much of the land as might be required for the hostel and its appurtenances, but that they declined to take into consideration the value of the Principal's house or of the land not required for the purposes of the hostel in calculating the share payable by the College authorities towards the cost of the scheme.

2. The chief reasons which led to the above decision are contained in the Financial Department notes on page 4 and the Hon'ble Sir Harold Stuart's note on page 5 of notes to G.O. No. 1443, Educational, dated the 20th December 1915. They were—

(1) the assumption that the whole plot of land and the Principal's bungalow were not required for the hostel, and

(2) the undesirability of sanctioning a grant-in-aid of the Principal's house and grounds which have been in existence for years and used by the College.

3. As regards (1) above attention is solicited to the position marked A on page 3 of current file ~~in the~~ in the Director of Public Instruction states that the whole of the compound and the existing house are wanted as integral parts of the hostel. It would also be seen from the Bursar's letter on pages 3 and 4 of current file that the Rev. Dr. Miller was prompted to make a present of the site and bungalow to the College by the idea that their cost would be accepted as the share of the College towards the cost of the scheme. Please see also in this connection the Hon'ble Mr. Stone's un-official note on page 3 of notes to G.O. No. 1443, Educational, dated the 20th December 1915. These appear to afford sufficient justification for the view that in determining the amount of the grant the value of the Principal's house and compound should also be taken into consideration.

[Paragraphs have to be filled in in the place of c + before sending to Board]

For approval

8MP
7.10.16

25/10/16

25 Apr
2 Proceeds
21 p

4. With regard to paragraph 2 (2) above it is submitted that under article 51 (1) of the Grant-in-aid Code no grant is admissible to new buildings commenced without the permission of the Director of Public Instruction or Government. But that article provides that in the case of *purchases of land or buildings* the Director must either have been consulted before the purchase was made or be convinced that land previously purchased is to be newly devoted to an educational purpose. In this case the property was *not* purchased. It is a gift. This circumstance, however, does not affect the question of grant. The Bursar's letter on pages 3 and 4 of current file and the Hon'ble Mr. Stone's note on page 3 of notes to G.O. No. 1443, Educational, dated the 20th December 1915, however, show that the Director of Public Instruction has been consulted in the matter previously. The property is to be newly devoted to the purposes of the hostel and in that view also no rule of the Grant-in-aid Code is contravened. It may also be mentioned in this connection that cases are not wanting in which grants have been sanctioned for buildings already completed—vide list on pages 2 and 3 of notes to G.O. No. 1269, Educational, dated the 12th November 1914. Please see also G.O. No. 1332, Educational, dated the 6th December 1915, for a precedent in which a grant was given for a site which was purchased years ago by the authorities of the Kellet High school, Triplicane, and now devoted to hostel purposes.

5. As regards funds the Director of Public Instruction states that more than the sum already sanctioned will not be wanted this year. Apparently the increase now asked for, namely, Rs. 33,760, will have to be paid, if sanctioned, next year, without waiting for the termination of the war if the money can possibly be found—vide paragraph 1 of the Hon'ble Sir Harold Stuart's note on page 5 of notes to G.O. No. 1443, Educational, dated the 20th December 1915. It will be met from the recurring Imperial grant of Rs. 96,000 for hostels in the next year's budget. Even if funds are not available, the Government will be justified in postponing payment until funds become available according to the terms of the order sanctioning the grant.

6. In the circumstances it is for consideration whether G.O. No. 1443, Educational, dated the 20th December 1915, may be reconsidered and the grant already sanctioned increased from Rs. 33,760 to Rs. 77,520. The remarks of the Financial Department may be obtained u.o. in the first instance.

P.R.—5-5-16.

T.K.—5-5-16.

I agree with Mr. Stone that the matter needs reconsideration. Has Financial any objection?

P. RAJAGOPALA ACHARIYAR—7-5-16.

To the Financial Department.

FINANCIAL DEPARTMENT.

Will Chief Secretary please see the notes to G.O. No. 1443, dated the 30th December 1915.

In my humble opinion there is nothing in the fresh application that necessitates going back on the decision already come to by Government in this case. If the Principal's house and the compound attached to it are an integral part of the scheme the College has received the house and the compound as a free gift, and I see no reason why Government should be called upon to give the College authorities a subvention for something which they have not been called upon to pay for. As for the rest Government are prepared to pay half the cost of the buildings and of the land required.

Financial may, I submit, advise that the original decision should be adhered to.

L. E. KERSHAW—9-5-16.

I think, disagreeing with Assistant Secretary, that there are grounds for reconsideration. Apparently the Christian College has been allowed to anticipate a grant of approximately Rs. 70,000 (see Mr. Stone's note at page 3 of the notes to G.O. No. 1443, Educational, dated 20th December 1915) and the outcome of this reasonable expectation is a scheme for a hostel with a warden's house and a spacious site of which, thanks to Dr. Miller's liberal contribution, rather more than half the cost has been provided by the College authorities. It does not seem to me unreasonable that they should now ask for a half-grant based on the total cost of the scheme. The change in the position since December is to be found in the assurance now given that the whole site is required for hostel purposes and the existing bungalow for use as a warden's lodge.

Will Educational please circulate to Honourable Member (Financial)?

2. When the scheme first came up, the existing building was referred to as the "Principal's house", and mention was made of the intention to build quarters for "other professors sharing in the supervision." The implication was that the Principal was only to some extent regarded as a warden. In the representation now sent up, the College authorities refer to the building as the warden's house. This is perhaps a little disingenuous and it may be that the building is worth far more than it would cost to construct an adequate residence for a mere warden—not of such status as the College Principal. This might be a good ground for some deduction from the estimate of the contribution in land and buildings offered by the College authorities; but we have no particulars of the valuation of the house and the garden immediately attached to it and no data for comparing that valuation with the cost reasonably necessary to provide an adequate residence for a warden.

L. DAVIDSON—10-5-16.

To the Educational Department.

EDUCATIONAL DEPARTMENT.

For orders as to circulation to His Excellency the Governor and the Honourable Member (Financial).

2. With reference to the concluding portion of the Chief Secretary's note, attention is solicited to the estimates for the wardens' quarters attached to the Pachaiyappa's hostel (G.O. No. 687, Educational, dated 26th July 1913) (Rs. 10,500), the Wesley College hostel (G.O. No. 1246, Educational, dated 7th November 1914) (Rs. 20,400), and the Mr. A. V. N. College hostel (G.O. No. 1142, Educational, dated 5th October 1914) (Rs. 5,800). The variation in the figures indicates the difficulty of deciding what cost might be regarded as reasonably necessary to provide an adequate residence for a warden.

P.R.—15-5-16.

T.K.—15-5-16.

Please draft an order which can be submitted for approval to His Excellency and Honourable Member (Financial).

P. RAJAGOPALA ACHARIYAR—17-5-16.

A draft order is submitted for approval.

P.R.—19-5-16.

T.K.—19-5-16.

His Excellency (through Honourable Member, Financial).

P.R.—22-5-16.

I remain of opinion that the value of the Principal's house and its grounds cannot properly be included in the cost of the hostel buildings. As I pointed out in my previous note, the Principal's house has for years been devoted to that purpose. In the Bursar's letter, printed in G.O. No. 1443, Educational, dated 20th December 1915, it is distinctly stated that the site contains "a house which is occupied by the

4 NOTES TO G.O. No. 1016, HOME (EDUCATION), 25TH SEPTEMBER 1916
 "Principal of the College"; and the letter goes on to say that "the hostel on this site will thus have the benefit of . . . the residence of the Principal who will be in close touch with its inmates." I do not suppose that the position as regards the Principal's house has been in any way substantially changed on account of this scheme and I note that in the letter from which I have just quoted we are promised a further application for a grant in connexion with the building of "additional quarters for professors of the college sharing in the supervision of the hostel." We are now told that Dr. Miller has given the house and grounds as a gift to the college "specifically as a contribution to the scheme." The real facts probably are that the college enjoyed the use of this property free of rent and that no rent would have been charged at any time whether the property was actually made over to the college by formal gift or not. The gift in fact is merely a device to screw more money out of the Government.

2. It is urged that the Director of Public Instruction had given an assurance to the Christian College that they could rely upon receiving a grant of Rs. 70,000 for hostel purposes. That may be true, but it is beyond dispute that the Director intended that the grant should be governed by the provisions of the Grant-in-Aid Code. If the Christian College has a really new scheme for a hostel costing actually, and not nominally, Rs. 1,40,000, the grant of Rs. 70,000 will no doubt be sanctioned.

3. We have really treated the college very liberally, for we have promised to contribute half the cost of the new buildings and of the site actually used for them. The cost per student of this expenditure alone is about Rs. 1,500 whereas I gather from page 2 of notes to G.O. No. 1443, Educational, dated 20th December 1915, that the type-plan hostel of "Educational buildings in India" costs less than Rs. 200 a head. I do not know whether that includes any portion of the cost of the warden's house. The estimated cost of the Principal's house and grounds is far more than we should spend on a new building for that purpose.

4. I would adhere to the orders already passed. H. A. S[TEUART]—23-5-16.

There is some feeling of disappointment and soreness I have reason to believe on the part of the Christian College authorities. This is supported by the first paragraph of Mr. Stone's note on page 3 of G.O. No. 1443, Educational, dated 20th December 1915, which represents what has been the Educational attitude throughout and it is I think not only desirable but politic even to stretch a point, if this can reasonably be done, to remove this impression, though we now are not directly responsible for it.

Then again while it may be true, as Sir Harold Stuart points out, that for Dr. Miller's property now to be handed over no rent would have been charged at any time whether the property was actually made over to the College by formal gift or not; it is fair to observe that the gift is only possible because Dr. Miller is a wealthy man. Had he been a poor man, in the event of his death, his trustees or heirs might have been obliged to require the return or sale of this property; and it may well seem to the Christian College authorities rather hard that a gift coming from one of themselves should bring them less benefit than it would have done coming from some unknown benefactor. The encouragement of the provision of additional hostel accommodation is our declared policy, and a most laudable purpose; and for the reasons I have given above and without denying the force of much that is urged above against that course, I should be prepared to concur in a grant of the original figure of Rs. 70,000 or failing this, in any other practicable substantial concession to the Christian College.

P[ENTLAND]—21-6-16.

P. RAJAGOPALA ACHARIYAR—22-6-16.

Honourable member (Financial)

I am very anxious to meet His Excellency's wishes but I do not think we can afford to give way completely and contribute the full half cost of this expensive scheme. I suggest as a compromise that we give, in addition to the grant already sanctioned, half of what would be a reasonable sum for a warden's house and that we should say that we can hold out no hope of a grant for other residences. What I object to is paying half the cost of the *Principal's* house for that is what the college virtually asks. This aspect of the case should be brought out clearly.

H. A. STUART—23-6-16.

P. RAJAGOPALA ACHARIYAR—24-6-16.

His Excellency would be glad to know the financial effect of further concession which the Hon'ble Sir Harold Stuart suggests.

(By Order.)

T. E. MOIR—28-6-16.

To the Judicial Department.

EDUCATIONAL DEPARTMENT.

As the cost of constructing quarters for the warden in the present case is not known, the financial effect of the further concession proposed by the Honourable Member cannot, it is submitted, be definitely gauged. Attention is, however, solicited to paragraph 2 of this office note on page 8 supra from which it will be observed that the cost of constructing the warden's quarters for the Pachaiyappa's hostel was estimated at Rs. 10,500 exclusive of the cost of site; for the Wesley College hostel (including land compensation of Rs. 7,000) at Rs. 20,400; and for the Mrs. A. V. N. College hostel at Rs. 5,800. In the present case the cost of constructing the warden's quarters may perhaps be fixed at Rs. 20,400 as in the case of the Wesley College. If a grant of one-half of this amount is sanctioned the total amount of grant for the hostel will come up to Rs. 48,960, against Rs. 77,520 which is the estimated cost of the hostel buildings including the architect's fees etc. (Rupees 5,200).

S.V.—7-7-16.

T.K.—7-7-16.

Please ask the Director of Public Instruction demi-officially and ascertain and please do not guess.

P.R.—10-7-16.

A draft demi-official is submitted for approval.

S.V.—14-7-16.

T.K.—14-7-16.

P.R.—17-7-16.

Demi-official—from the Hon'ble Diwan Bahadur P. RAJAGOPALA ACHARIYAR Avargal, C.I.E., Secretary to Government, Educational Department.

To—the Hon'ble Mr. J. H. STONE, M.A., C.I.E., F.R.S.E., Director of Public Instruction.

Dated—the 17th July 1916.

No—1563-2.

With reference to your letter No. 9661, dated the 28th April 1916, recommending an increased grant for the hostel of the Madras Christian College, I am to request you to say what would be the reasonable cost of constructing a separate warden's house, other than the Principal's house, in the compound of the proposed hostel.

NOTES TO G.O. No. 1016, HOME (EDUCATION), 25TH SEPTEMBER 1916

Demi-official—from the Hon'ble Mr. J. H. STONE, M.A., C.I.E., F.R.S., Director of Public Instruction.

To—the Hon'ble Diwan Bahadur P. RAJAGOPALA ACHARIYAR Avargal C.I.E., Secretary to Government, Educational Department.

Dated—Madras, the 21st July 1916.
No.—142.

With reference to your demi-official No. 1563-2, Educational, dated the 17th July 1916, I find that for houses for European wardens of hostels at Madura and Kurnool Rs. 14,800 and Rs. 14,000, respectively, have been allowed as cost of building. Both the standard of living and the cost of building which moreover is constantly rising are decidedly higher in Madras and I therefore think that Rs. 20,000 would be the reasonable cost of constructing a separate warden's house in the compound of the proposed hostel.

EDUCATIONAL DEPARTMENT.

In the demi-official above the Director states that Rs. 20,000 would be the reasonable cost of constructing a separate warden's house in the compound of the proposed hostel for the Madras Christian College. A half grant on this, or Rupees 10,000, will be the additional sum that will have to be granted to the College in view of the Hon'ble Sir Harold Stuart's suggestion.

2. In G.O. No. 1443, Educational, dated the 20th December 1915, the Government have promised in addition a grant not exceeding one-half of the value of so much of the land as will be required for the hostel and its appurtenances and asked the Director to ascertain that amount. The Director now states that the whole of the compound (measuring about 12 acres) is wanted for hostel purposes. The value of the compound was estimated by the Collector at Rs. 59,578—vide paragraph 2 of Mr. Duncan's letter on page 2 of G.O. No. 1443, Educational, dated 20th December 1915.

If as stated by the Director the whole of the compound is to be taken as appertaining to the hostel the total grant that will have to be paid will be Rs. 77,049, as shown below :—

	RS.
Grant already sanctioned	38,760
Half grant on the estimated cost for a warden's house	10,000
Half grant on the cost of site	28,289
Total	77,049

This amount of Rs. 77,049 is much the same as that asked for by the college authorities, viz., Rs. 77,000. The swelling of the grant to the former figure is due to the fact that the whole of the compound is taken into account. It allows also recreation ground for the 52 college students to be accommodated in the hostel.

The above information was required by His Excellency—vide Private Secretary to His Excellency the Governor's note on page 15 ante.

C.A.V.—26-7-16.

C.R.—26-7-16.

P. RAJAGOPALA ACHARIYAR—27-7-16.

File given by me in person to Honourable Member (Financial) as directed by His Excellency.

P.R.—28-7-16.

NOTES TO G.O. No. 1016, HOME (EDUCATION), 25TH SEPTEMBER 1916 7

I discussed this file yesterday with Mr. Stone who told me that Sir Alfred Bourne had made a promise to the Christian College not of a half grant but of a definite amount of Rs. 75,000, as at that time it was the policy of the Government to be especially liberal in encouraging the establishment of hostels for the Christian College and the Pachaiyappa's College. In these circumstances, I am willing to agree to a grant of Rs. 75,000, but I should like it to be made quite clear to the Christian College that we do not admit that they have a claim to this amount under the Grant-in-Aid Code rule, which entitles them to a half grant and I should like the draft order to embody the purport of my notes of 23rd of May and 23rd June in order to bring out clearly that our original position was in no way unreasonable and that we are now treating the College with marked liberality.

H. A. S[TAUR]—31-8-16.

For perusal. May I draft orders on the above lines and submit to His Excellency?

P. RAJAGOPALA ACHARIYAR—31-8-16.

P[ENTLAND]—31-8-16.

Draft submitted. Honourable Member, Financial, has seen the case and it is perhaps unnecessary that the draft should go to Financial for acceptance.

S.N.P.—7-9-16.

T.K.—8-9-16.

C. RAMANUJA ACHARIYAR—12-9-16.

Please see the draft order. Does it meet the case?

P.R.—14-9-16.

To the Director of Public Instruction.

OFFICE OF THE DIRECTOR OF PUBLIC INSTRUCTION.

I think that the draft may be approved.

J. H. STONE—16-9-16.

To the Home (Education) Department.

HOME (EDUCATION) DEPARTMENT.

Submitted that the draft may issue after circulation to His Excellency. Please see Secretary's note above.

E.A.V.—19-9-16.

C.R.—20-9-16.

Draft for approval.

P.R.—21-9-16.

Thanks. I suggest and approve this slightly amended draft.

P[ENTLAND]—23-9-16.

Issue.

P.R.—25-9-16.

[G.O. No. 1016, Home (Education), dated the 25th September 1916.]

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Oct. 1913-2-15.

2 OCT 1913

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G.O. No. 1016, dated 22nd Sept 1916

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