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1915

Government of Madras.

EDUCATIONAL DEPARTMENT.

Recd.

Regd.

} 1915.

Enclosures

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✓ G.O. No. 728, 3rd July 1915. *9*

Synd.

Allowance.

Sanctioning the payment, as a temporary measure, of a personal — of Rs. 100 per mensem to Messrs. E. W. Middlemast, R. L. Jones, H. J. Allen and J. M. Hunter of the Indian Educational Service.

BACK PAPERS.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

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G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

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GOVERNMENT OF MADRAS.

EDUCATIONAL DEPARTMENT.

READ—the following paper:—

Letter—from the Hon'ble Mr. H. SHARP, C.I.E., Joint Secretary to the Government of India, Department of Education (Education).

To—the Secretary to the Government of Madras, Educational Department.

Dated—Delhi, the 11th February 1915.

No.—281.

I am directed to refer to this department's letters No. 3-11 C.D., dated the 7th January 1913, and No. 1530-1538, dated the 18th August 1913. The former of these invited proposals for giving temporary relief by means of personal allowances to deserving members of the Indian Educational Service. The latter invited separate proposals for the creation of allowances for principals of colleges. Replies were received from Local Governments and the Secretary of State was addressed on both points.

2. The Secretary of State has felt difficulty in accepting the proposals made for improving the position of principals, since they would establish a new principle of a permanent nature and might prejudice the questions that must be considered in the light of the report of the Royal Commission on the Public Services in India. But His Lordship has authorised the Government of India to increase (up to a definite amount) the number of senior and junior allowances sanctioned in 1896 and otherwise to revise the scheme of those allowances.

3. The Government of India do not propose that the amounts or present distribution of the existing senior and junior allowances should be disturbed. The only change now sanctioned as regards these allowances is the following: The Secretary of State now permits the relaxation of the rules framed in 1896 which hitherto (save in the case of Madras and the United Provinces) have limited the allotment of such allowances to certain officers. Henceforward their allotment is left wholly to the discretion of Local Governments, who will doubtless arrange that any modifications made are without detriment to the present incumbents.

4. In addition to the existing allowances, the Government of Madras are now authorised to create new allowances of a temporary nature whose aggregate annual value shall not exceed Rs. 6,000. It is undesirable that any attempt should be made to render these new allowances identical in amount with the existing allowances. It will also be preferable that they should not rise in value by increments. In a word, while granted for similar reasons, they should be kept strictly apart from the old senior and junior allowances.

5. The Government of India do not desire in any way to hamper Local Governments in the bestowal of these temporary allowances. They would, however, remind Local Governments that the original intention of their creation was the alleviation of cases of hardship, especially where officers of long service who have not attained to junior or senior allowances cannot reasonably expect to reap any advantage from such measures as may be adopted on the recommendation of the Royal Commission. Save in exceptional cases of hardship they would not ordinarily be tenable together with any of the existing junior and senior allowances. It has been decided that the sum at disposal in each province should be divided into allowances of maximum and minimum values, within which limits the Local Government may vary the value of each allowance from time to time, adhering, for the sake of simplicity, to round numbers of hundreds or fifties of rupees. In bestowing the allowances due consideration must be taken of the fact that the Secretary of State has not accepted the proposal to increase the emoluments of principals as such, though this need not be interpreted as meaning that principals, if deserving on general grounds, are debarred from holding them. Finally, in view of the temporary and alleviatory nature of these allowances, the tenure of an allowance by any officer should be liable to cease, or the amount of the allowance may be reduced, when he receives any increase of pay or salary and all of them will be liable to be withdrawn on the occurrence of any reorganisation of the service.

6. The conditions then, which accompany the sanction of these allowances, are the following:—

(i) No allowance should be given of less than Rs. 100 or more than Rs. 250 a month.

(ii) Local Governments may change the value of the allowances from time to time within these limits.

(iii) The allowances will be personal and subject to the rules governing this class of allowances. They may on occasion be drawn in addition to any local allowances otherwise admissible, and will count towards leave allowances and pension, but will not be drawn in full during furlough or special leave.

(iv) They will be liable to reduction on any increase of pay or salary as defined in article 38 of the Civil Service Regulations.

(v) They are created on the distinct understanding that, when any reorganisation takes place on the recommendations of the Royal Commission, they will probably be withdrawn.

The Government of India trust that in view of the last of these conditions Local Governments will exercise considerable discretion in the bestowal of these allowances, and will duly warn members of the service that their withdrawal will establish no claim to compensation to any incumbent who may lose his allowance and not benefit under the scheme of reorganisation.

7. The aggregate amount sanctioned for the Presidency of Madras represents a maximum. It is not necessary that allowances to this full amount should be distributed to officers if a sufficiency of deserving officers do not exist or if the finances of the Local Government forbid. The Government of India do not propose to make available any Imperial grant for the carrying out of this scheme.

Order—No. 728, Educational, dated 3rd July 1915.

The Government sanction the payment, as a temporary measure, of a personal allowance of Rs. 100 per mensem to each of the following officers of the Indian Educational Service in the Madras Presidency without prejudice to the other allowances now drawn by them:—

- (1) Mr. E. W. Middlemast.
- (2) „ R. Ll. Jones.
- (3) „ H. J. Allen.
- (4) „ J. M. Hunter.

The conditions attached to the grant of these allowances are—

(1) that they will be personal and subject to the rules governing this class of allowances;

(2) that they will count towards leave allowances and pension, but will not be drawn in full during furlough or special leave;

(3) that they will be liable to reduction on any increase of pay or salary as defined in article 38 of the Civil Service Regulations;

(4) that, when any reorganisation takes place on the recommendations of the Royal Commission on the Public Services in India, they will probably be withdrawn; and

(5) that this withdrawal will establish no claim to compensation to any incumbent who may lose his allowance and not benefit under the scheme of reorganization.

(True Extract.)

P. RAJAGOPALA ACHARIYAR,
Secretary to Government.

To the Director of Public Instruction.
„ Accountant-General.
„ Financial Department.

NOTES CONNECTED WITH G.O. No. 728, EDUCATIONAL, DATED
3RD JULY 1915.

[SUBJECT.—Grant of special allowances to officers in the Indian Educational Service.]

Previous papers:

G.O.	479, Educational,	10th August	1896.
"	214	11th March	1913.
"	231	17th "	"
"	980	27th October	"
"	139	5th February	1914.
"	222	21st "	"
"	31	9th January	1915.
Endt.	486-1, Financial,	26th "	"

From the Government of India, dated 11th February 1915, No. 231.

Advance copies circulated.

P. RAJAGOPALA ACHARIYAR—22-2-15.

A. G. C[ARDEW]—23-2-15.

H. A. S[TUART]—23-2-15.

P. S. S[IVASWAMI AYYAR]—23-2-15.

P[ENTLAND]—24-2-15.

Please see paragraph 2 of this Government's letter No. 223, dated the 21st February 1914, in which they recommended the grant of a personal allowance of Rs. 200 each per mensem to five * officers in the Indian Educational Service (aggregate value Rs. 12,000 per annum). The Government of India have now authorized this Government to create new allowances of a temporary nature whose aggregate annual value shall not exceed Rs. 6,000. They also add that it is not necessary that allowances to the full amount should be distributed to officers if a sufficiency of deserving officers do not exist or if the finances of the Local Government forbid. The conditions for the grant of the allowance are given in paragraph 6 of India's letter.

2. Submitted that before the Director of Public Instruction is asked to submit proposals for the grant of the allowances, Financial may be asked to state whether the entire sum of Rs. 6,000, allowed by the Government of India, can be provided in the next year's budget, and if not, how much.

C.R.—3-3-15.

To the Financial Department.

P.R.—4-3-15.

FINANCIAL DEPARTMENT.

With reference to A above, the Educational Department may be informed that it is now too late to carry out any small alterations in the budget for next year—vide Government of India, Finance Department, Resolution No. 136-F, dated 16th January 1915, communicated to the Educational Department.

V.G.K.—7-3-15.

Yes. We are precluded at this late stage of the budget to make the small alteration suggested.

B. LAVILLE—8-3-15.

To the Educational Department.

EDUCATIONAL DEPARTMENT.

Submitted that in the circumstances above stated, any amount that may be required in the next year will have to be found by re-appropriation. The Director of Public Instruction may be consulted *u.o.* on this point and on the main question to which of the officers allowances should be granted and to what extent in each case.

C.R.—9-3-15.

To the Director of Public Instruction.

P. RAJAGOPALA ACHARIYAR—10-3-15.

OFFICE OF THE DIRECTOR OF PUBLIC INSTRUCTION.

I would recommend that the following officers be granted the allowances noted against their names:—

	RS.
Mr. Middlemast	100
Mr. Jones	100
Mr. Allen	100
Mr. Hunter	100
Mr. Littlehailes	100

It will be observed that my recommendation in regard to the first four officers does not appear to be in keeping with what is laid down in paragraph 5 of the Government of India's letter No. 281, dated 11th February 1915, wherein it is stated, "save in exceptional cases of hardship they would not ordinarily be tenable together with any of the existing junior and senior allowances." My reason for bringing forward the names of these officers is that three of them are affected by the postponement of Mr. Stone's retirement. (1) Mr. Middlemast is the senior officer of the

* Retention of Mr. Stone till 9th June 1916 sanctioned in G.O. 31, Educational, 9th January 1915.

department next to the Director and would presumably have been now occupying the position of Director* had Mr. Stone's retirement not been postponed. Further, he has put in a service of over 25 years and is not likely to benefit by any recommendations of the Royal Commission. (2 and 3) On Mr. Middlemast's appointment to the post of Director, Mr. Allen and Mr. Hunter would have been entitled to one of the senior and junior allowances respectively. The latter is 50 years of age and will not in all probability benefit by any recommendations of the Royal Commission. In Mr. Hunter's case I further recommend that he be permitted to retain the personal allowance he now draws as otherwise he gains nothing.

Mr. Jones has a service of over 25 years and will probably not benefit by the recommendations of the Royal Commission.

Mr. Littlehailes is the next in the list of officers and has put in a service of nearly twelve years. It will be some time before a junior allowance is available for him.

The amount required can be met from the savings under "salaries" and by re-appropriation.

H. S. DUNCAN—8-6-15.

To the Educational Department.

EDUCATIONAL DEPARTMENT.

The following statement shows the age, the service and the pay of the six senior officers of the Indian Educational Service:—

Name.	Age.		Service.		Present salary.
	YRS.	M.	YRS.	M.	RS.
(1) Mr. E. W. Middlemast	50	6	26	9	1,000 + 500
(2) " R. L. Jones	50	0	25	8	1,000 + 350
(3) " H. J. Allen	48	7	21	7	1,000 + 250
(4) " H. S. Duncan	44	4	21	7	1,000 + 250*
(5) " J. M. Hunter	50	2	15	11	1,000 + 100
(6) " R. Littlehailes	37	4	11	11	1,000

* Now draws Rs. 2,000 as acting Director of Public Instruction.

In their letter No. 223, dated the 21st February 1914, this Government recommended the grant of an allowance of Rs. 200 each per mensem to the first *five* officers. The Director now proposes an allowance of Rs. 100 each to officers Nos. 1 to 3, 5 and 6. Except in the case of the last-mentioned officer, the present recommendation is, as observed by Mr. Duncan, not in keeping with the condition laid down in paragraph 5 of India's letter, that the new allowances would not ordinarily be tenable together with the existing junior or senior allowances. But as these officers are not likely to be benefited by any recommendations of the Public Services Commission (being now more than, or nearly, 50 years old) but pecuniarily affected by the post-

ponement* of Mr. Stone's retirement, their cases may, it is submitted, be treated as those of hardship and the allowances recommended sanctioned. In the case of Mr. Littlehailes it is observed that he has put in a service of less than twelve years and has not yet even become eligible for the allowance of Rs. 100 given to officers of fifteen years' standing. There seems to be no strong case for the grant of a personal allowance to him.

The file may be sent to Financial for remarks.

S.A.—13-6-15.

C.R.—15-6-15.

The proposals of the Director of Public Instruction appear to me reasonable. What does Financial think please?

P. RAJAGOPALA ACHARIYAR—18-6-15.

To the Financial Department.

FINANCIAL DEPARTMENT.

Except in the case of Mr. Littlehailes, the present allowance proposed cannot ordinarily be held by the officers recommended by the Director of Public Instruction as they all hold some sort of allowance already; but in view of the reasons advanced by the Director of Public Instruction, this department may agree with the Educational Department that the cases of these officers may be treated as cases of hardship, the fact being that there are very few cases of hardship and the allowances have been forced upon this Government. *Vide* letter 232, Educational, 17th March 1913, and page 9 of notes to G.O. 139, Educational, 5th February 1914.

2. In regard to Mr. Littlehailes he has put in a service of less than twelve years and is not eligible for the personal allowance of Rs. 100 per mensem which is given after fifteen years' service. It does not therefore seem that a sufficient case has been made out for giving him a special allowance at present. He is not one of the officers for whom a personal allowance was recommended in letter No. 223, Educational, dated 21st February 1914. From paragraph 7 of the current letter from the Government of India, it will be seen that the sum of Rs. 6,000 per annum sanctioned for the Presidency represents the maximum. It is not necessary that the allowances to this full amount should be distributed to

officers if a sufficiency of deserving officers do not exist or if the finances of the Local Government forbid. In these circumstances, orders are solicited whether the allowance proposed in the case of Mr. Littlehailes may not be omitted. Mr. Duncan may have to be given the allowance when he reverts from the post of Director of Public Instruction on the return of Mr. Stone from leave.

3. The Director of Public Instruction points out the source from which the amount required may be met, but the re-appropriation requires the sanction of Government in this department. He may be asked to submit a re-appropriation statement through the Accountant-General.

P.K.K.—24-6-15.

T.A.S.—24-6-15.

I don't think Finance Department is very much concerned with this case. The question is an administrative one and the responsibility for doling out the allowances rests with the Education Department.

Primâ facie Mr. Littlehailes' case is not one of real hardship, but this is a matter for Education to decide.

L. E. KERSHAW—26-6-15.

It was decided in G.O. No. 222, Educational, dated 21st February 1914, that the cases of Messrs. Middlemast, Jones, Allen and Hunter called for consideration and I do not think that Financial can now question that decision. Also the extension of Mr. Stone's service provides a reason for overlooking the general rule that the present allowances should not be drawn along with the senior and junior allowances.

2. In the case of Mr. Littlehailes I do not think that a case which Financial can accept has been made out. We are told to exercise considerable discretion and these allowances go to swell our large Provincial outlay on Education, though this year the cost can be met by re-appropriation. Honourable Member (Financial) should see.

A. BUTTERWORTH—28-6-15.

To the Educational Department.

EDUCATIONAL DEPARTMENT.

A draft order sanctioning the allowance in respect of all those recommended by the Director except Mr. Littlehailes is submitted for approval.

2. The file may now be circulated to His Excellency the Governor and the Honourable Member (Financial).

S.A.—30-6-15

C.R.—30-6-15.

Submitted to His Excellency and Honourable Member (Financial).

P. RAJAGOPALA ACHARIYAR—1-7-15.

P[ENTLAND]—1-7-15.

H. A. S[TUART]—2-7-15.

Issue.

P.R.—3-7-15.

[G.O. No. 728, Educational, dated 3rd July 1915.]

READ AGAIN G.O. No., dated 191 ..

" " " " 191 ..

READ ALSO:—

C. No. 662 Vol From the Govt. of India, No. 287, dated 11-2-1915.

" " " " 191 ..

" " " " 191 ..

ORDER.

P.S.

No. 728 Vol, dated 3-7-1915.

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- (1) Mr. E. W. Middlemast
- (2) " R. L. Jones
- (3) " J. M. Allen
- (4) " J. M. Hunter.

The above conditions attached to the grant of these allowances are,
(1) that they will be personal and subject to the rules governing this

Please compare
para 6 of India's
letter of 29/7/15

4

- class of allavances;
- (2) that they will count towards leave allavances and pension, but will not be drawn in full during furlough or special leave;
 - (3) that they will be liable to reduction on any increase of pay or salary as defined in art. 38 of the C.S.R.
 - (4) that, when any reorganization takes place on the recommendations of the Royal Commission on the Public Services in India, they will probably be withdrawn;
 - (5) that this withdrawal will establish no claim to compensation to any incumbent who may lose his allavance and not benefit under the scheme of reorganization.

20.6.15

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30/6/15

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Educational DEPARTMENT.

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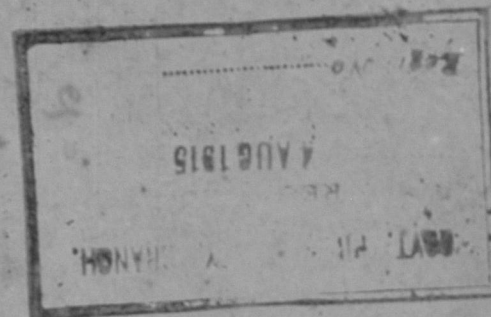
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SPECIAL INSTRUCTIONS.

allowance

Sanctioning the payment as a temporary measure of a personal — of Rs. 100 per mensem to Messrs E. W. Middlemast, R. L. Jones, H. J. Allen and J. M. Hunter of the I. E. S.



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