

582

Government of Madras.

EDUCATIONAL DEPARTMENT.

Recd.

Regd.

} 1915.

Enclosures

Spare copies

G.O. No. 26, 8th January 1915. ✓

18

Elementary School Buildings.

Sanctioning the distribution of a subsidy of Rs. 4,23,977 to certain district boards and municipal councils for the completion of — already begun and for improvements and repairs to existing buildings.

2

Government of Madras.

EDUCATIONAL DEPARTMENT.

Recd.

Regd.

} 1915.

Enclosures

Spare copies

G.O. No. 26, 8th January 1915.

Elementary School Buildings.

Sanctioning the distribution of a subsidy of Rs. 4,23,977 to certain district boards and municipal councils for the completion of — already begun and for improvements and repairs to existing buildings.

GOVT. RECORD.

GOVERNMENT OF MADRAS.

EDUCATIONAL DEPARTMENT.

READ—the following paper:—

Letter—from the Hon'ble Mr. J. H. STONE, M.A., C.I.E., F.R.H.S., Director of Public Instruction.

To—the Secretary to Government, Educational Department.

Dated—Madras, the 26th November 1914.

No.—Ref. on Cur. 3435.

From the provision of Rs. 8 lakhs included in the sum of Rs. 8,38,947 under the head "45. Civil Works—Civil" for grants for elementary school buildings, a sum of Rs. 1 lakh has been taken for building grants to European schools (*vide* G.O. R. No. 197, Financial, dated 2nd June 1914) and a further sum of Rs. 7,942 for teaching grants to elementary schools—*vide* G.O. No. 612, Financial, dated 5th September 1914. There is thus a balance of Rs. 6,92,058 available for expenditure on behalf of elementary school buildings.

2. The Presidents of District Boards and Chairmen of Municipal Councils were requested to report whether they required extra allotments for construction of elementary school buildings in addition to the subsidies sanctioned during 1913-14. The replies received are summarized in the annexed tabular form. The requirements of the local bodies are classified under the three following heads:—

- (1) subsidy required for completing buildings already begun,
- (2) subsidy required for improvements and repairs to existing buildings, and
- (3) subsidy demanded for new buildings.

Of these three items, the first two appear to me to deserve immediate consideration and I have the honour therefore to recommend that the subsidies required on this account which are shown in column 9 of the enclosed statement may be sanctioned for payment.

3. As regards the subsidies demanded for new buildings, I submit that, in view of the fact that many of the local bodies have large unspent balances out of the subsidies sanctioned in previous years, it is undesirable to sanction additional allotments. I accordingly recommend that the distribution of subsidies for new buildings proposed in column 10 of the enclosed statement may be sanctioned only in the case of such local bodies as have no unspent balances.

4. In this connection I suggest that any balance that may be available out of the sum of Rs. 6,92,058 after the above demands are met, may be kept in reserve to meet the anticipated deficit under teaching grants to elementary schools. The amount provided in the current year's budget for payment of teaching grants to elementary schools is Rs. 13,52,000 and the total allotment made by the several municipalities for the same purpose is Rs. 67,630. It will be remembered that last year the allotment for grants-in-aid to elementary schools fell short of the requirements by Rs. 1,02,720 and that Government made arrangements to meet the deficit in the current year. In view of this fact and since last year the recent alterations in the Grant-in-Aid Code had not had their full effect, I called for a return from inspecting officers of the amounts recommended for elementary schools up to 31st August of this year and from the information so obtained it is calculated that a sum of about Rs. 17,28,000 will be required during the current year for payment of teaching grants.

Order—No. 26, Educational, dated 8th January 1915.

The Government sanction the distribution of a subsidy of Rs. 4,23,977 to the district boards and municipal councils shown in the annexure to these proceedings for the completion of elementary school buildings already begun and for improvements and repairs to existing buildings. The Government must decline to sanction at present any grant for new buildings.

2. The Accountant-General is requested to place the amounts specified at the disposal of the local bodies concerned. This expenditure will be met from the provision of Rs. 8,38,947 made in the budget estimate for the current year under "45. Civil Works—Civil" for grants for school buildings.

(True Extract.)

P. RAJAGOPALA ACHARIYAR,
Secretary to Government.

To the Director of Public Instruction.
 „ the Accountant-General.
 „ the Financial Department.
 „ the Local and Municipal Department.
 „ the Presidents of District Boards concerned.
 „ the Chairmen of Municipal Councils concerned.
 Editors' Table (order only).

ANNEXURE.

Name of district board.	Subsidy for		Total.
	Completion of buildings already begun.	Improvements and repairs to existing buildings.	
	RS.	RS.	RS.
Ganjam	3,860	1,000	4,860
Vizagapatam	250	6,000	6,250
Koraput	3,000	..	3,000
Godavari	1,330	1,570	2,900
Kistna	5,050	2,950	8,000
Guntur	5,602	2,375	7,977
Kurnool	490	20,640	21,130
Bellary	9,800	4,400	14,200
Anantapur	15,835	..	15,835
Cuddapah	11,695	1,450	13,145
Nellore	32,580	..	32,580
Chingleput	8,370	2,000	10,370
Arcot, North	14,730	..	14,730
Chittoor	1,170	10,950	12,120
Arcot, South	9,546	..	9,546
Tanjore	6,600	1,250	7,850
Trichinopoly	..	3,500	3,500
Madura	12,150	18,545	30,695
Coimbatore	3,200	5,900	9,100
Salem	10,230	..	10,230
Malabar	7,183	..	7,183
Canara, South	425	5,875	6,300
Total	1,63,096	88,405	2,51,501

Name of municipality.	Subsidy for		Total.
	Completion of buildings already begun.	Improvements and repairs to existing buildings.	
	RS.	RS.	RS.
Chicacole	..	5,500	5,500
Bimlipatam	1,362	..	1,362
Vizagapatam	4,600	..	4,600
Vizianagram	7,700	..	7,700
Masulipatam	300	..	300
Ongole	3,000	..	3,000
Kurnool	12,600	..	12,600
Nandyal	1,000	5,000	6,000
Anantapur	..	3,500	3,500
Cuddapah	2,084	1,200	3,284
Nellore	5,035	..	5,035
Chingleput	9,500	..	9,500
Conjeeveram	6,300	..	6,300
Gudiyattam	..	13,000	13,000
Vellore	16,765	..	16,765
Wallajapet	5,600	..	5,600
Tirupati	4,000	..	4,000
Chidambaram	8,000	..	8,000
Tiruvalur	..	2,700	2,700
Mannargudi	2,660	..	2,660
Mayavaram	5,500	..	5,500
Negapatam	..	3,550	3,550
Karur	1,000	..	1,000
Dindigul	5,000	..	5,000
Madura	10,680	..	10,680
Palamcottah	..	4,500	4,500
Tuticorin	400	7,450	7,850
Coonoor	..	1,000	1,000
Cochin	3,000	..	3,000
Palghat	1,000	2,450	3,450
Mangalore	5,540	..	5,540
Total (for municipalities)	1,22,626	49,850	1,72,476
Total (for district boards)	1,63,096	88,405	2,51,501
Grand Total	2,85,722	1,38,255	4,23,977

EDUCATIONAL DEPARTMENT.

NOTES CONNECTED WITH G.O. No. 26, EDUCATIONAL,
DATED 8TH JANUARY 1915.

[SUBJECT.—Proposals for the distribution of subsidies to local bodies for elementary school buildings.]

Previous papers :

G.O. No.	608, Educational, dated	9th July	1912.
" "	660	" "	20th "
" "	165	" "	20th February 1913.
" "	650	" "	12th July "
" "	663	" "	17th "
" "	771	" "	19th August "
" "	122	" "	27th January 1914.
" "	237	" "	26th February "
" "	197, Financial	" "	2nd June "
" "	941, Educational	" "	11th August "
" "	942	" "	11th "
" "	612, Financial	" "	5th September "
" "	785	" "	29th October "
" "	1241, Educational	" "	6th November "

From the Director of Public Instruction, dated 26th November 1914,
Ref. on Cur. No. 3435.

The Director of Public Instruction submits proposals for the distribution of the balance of the provision made under 45. CIVIL WORKS—CIVIL in the Civil Budget Estimate for the current year for grants for school buildings. Out of the *non-recurring* Imperial grant of 49 lakhs 17-00 * lakhs

* Page 3 of G.O. No. 650, Educational, dated 12th July 1913. were allotted for elementary schools. A sum of seven lakhs remained unutilized out of this at the beginning of the current year and this has been provided in the Civil Budget Estimate for the current year. The amount now available of this provision is Rs. 6-92 lakhs.

The principles on which the proposed distribution is based are discussed in paragraphs 2 and 3 of current letter; and the proposals are classified as follows:—

	RS.
(i) Subsidies for completion of buildings	2,85,722
(ii) Subsidies for improvements and repairs to existing buildings.	1,38,255
(iii) Subsidies for new buildings	2,68,081
	<u>6,92,058</u>

[Proposals as regards the last item are not, however, definite.]

2 Of the three objects for which the grant is proposed for distribution, the first, viz. the completion of buildings already begun with the help of Provincial grants, is unobjectionable. It is, however, observed that in many cases of this kind, the local bodies concerned have large unspent balances, out of the subsidies sanctioned in 1912-13 and 1913-14, more than covering the additional allotment stated to be required for the completion of buildings. The Director has not stated to what date the unspent balance referred to appertains. In any case, it may be presumed that this balance will be actually needed for other works, for which they were specifically intended which are either in course of construction or in respect of which liabilities

in other forms have already been incurred. It is quite unlikely that no progress would have been made in regard to buildings for which grants were sanctioned in 1912-13 and 1913-14. There seems therefore to be justification in assuming that

P. RAJAGOPALA ACHARIYAR—3-12-14.

those funds will not be available for diversion to other objects and that the amount now proposed for grant under this head represents the *additional* amount required over and above the unspent balance. The experience of previous years

has shown that the amounts allotted for buildings were in several cases insufficient and that in assigning grants in subsequent years, provision had primarily to be made for the completion of buildings already started. In 1912, a sum of Rs. 70,414

Item (vi) of statement on page 3 of G.O. No. 660, Educational, dated 20th July 1912. Paragraph 2 of Director of Public Instruction's letter on page 2 of G.O. No. 771, Educational, dated 19th August 1913.

had to be paid to District Boards for the completion of buildings commenced in 1911-12, and in 1913 a sum of Rs. 1,74,458 had to be disbursed for a similar object.

The proposal to grant the amounts entered in column 3 of the Director of Public Instruction's statement may therefore, it is submitted, be accepted. The total amount required for this object is Rs. 2,85,722.

P. RAJAGOPALA ACHARIYAR—3-12-14.

3. The second object is the extensions and repairs to *existing* school buildings. So far as *extensions* on a large scale are concerned, there need not be any objection. Apparently they are needed to accommodate more boys in those schools. Subsidies have been granted to some institutions to provide for additional staff in them. Grants for extensions of buildings serve the same purpose of expansion of education.

It is, however, doubtful whether it is sound policy to sanction grants from Provincial funds for *repairs* to existing buildings and it may be desirable to dissuade local bodies from expecting grants for this purpose. Dr. Bourne was, however, of opinion that repairing school houses was a very suitable way of utilizing any *excess* in these grants. Mr. Stone, the present

Cf. G.O. No. 942, Educational, dated 11th August 1914.

Director, also considers that "from an educational point of view it is just as important that existing buildings should be kept in repair as that new ones should be provided" and that "if the former can be done at the expense of the latter", it should not be opposed. The Government have had to sanction specific applications for diversion of grants for new buildings for repairs to existing ones. This evidences the fact that some at least of the local bodies are unable to meet the

Cf. G.Os. No. 663, Educational, dated 17th July 1913 and No. 1241, Educational, dated 6th November 1914.

cost of repairs on any extensive scale.

Irrespective of the question whether similar charges would have to be paid for in future years, there seems to be no objection to accept the present recommendation. A thorough repair done now may avoid applications for similar objects for some years. It is therefore for consideration whether the second object may also be approved. The total allotment proposed under this head comes to Rs. 1,38,255.

May be approved.

P. RAJAGOPALA ACHARIYAR—3-12-14.

4. In the statement submitted by the Director of Public Instruction, a sum of Rs. 2,68,081 has been shown as an effective demand, out of a total application for Rs. 13,62,529, for the construction of *new* buildings. In paragraph 3 of his letter, the Director observes that as many of the local-bodies have *large unspent balances* of

Provincial grants, it is undesirable to sanction additional allotments for *new* buildings. Mr. Stone accordingly recommends that subsidies may be sanctioned only in the case of such local bodies as have no such balances. If any funds are to be allotted for new

P. RAJAGOPALA ACHARIYAR—3-12-14.

buildings, the Director's present recommendation to sanction the grants only to such of the local bodies as have no unspent balances on hand, seems sound and may be accepted. The amount needed for this object alone is Rs. 1,40,819.

As regards the distribution of this sum, no data are available here to examine the point. The Director's proposal will have to be accepted as in previous years. It is therefore for consideration whether the

May be adopted.

P. RAJAGOPALA ACHARIYAR—3-12-14.

distribution of 1.40 lakhs as proposed in the statement may be adopted. This will set free 1.28 lakhs (2.68 — 1.40).

5. The Director suggests that any balance that may be available out of the provision for buildings may be kept in reserve to meet the anticipated deficit under teaching grants to elementary schools. He anticipates that a sum of about 17.28 lakhs will be required during the current year for payment of teaching grants against the budget provision of 13.52 lakhs. An additional sum of Rs. 1,02,720 was sanctioned in G.O. No. 941, Educational, dated the 11th August 1914, for the payment in full of teaching grants to elementary schools for 1913-14. In the revised estimate, the Director has proposed, besides this sum, an additional grant of Rupees 1,02,000 for similar purposes during the current year, but has not suggested the ways and means for providing this amount. He has recommended, in connection with the Educational budget, that a similar additional sum for 1915-16 may be taken against the Provincial incremental grant of two lakhs for that year. In noting on this point, it has been pointed out that it should not be impossible to reappropriate the major portion of this extra amount (required for the current year) from the other heads in the Educational budget and that if this was not feasible, it could be met from the allotments for school buildings or play grounds. Perhaps in view of the

P. RAJAGOPALA ACHARIYAR—3-12-14.

Director's recommendation, the required amount of 1.02 may be reserved from the balance available from the building allotment, viz., 1.28, referred to in the foregoing paragraph. A balance of .26 lakh will still be left and may be reserved or utilized in sanctioning grants towards the provision of play grounds for *mufassal* educational institution

This balance may be kept in reserve.

P. RAJAGOPALA ACHARIYAR—3-12-14.

6. The Director at the concluding portion of his letter points out that about 17.28 lakhs will be required during the current year for the payment of teaching grants. It has been ascertained that this sum includes .68 payable by municipalities as grants in aid from their own funds. The balance of 16.60 * lakhs represents

the total amount that will have to be provided from Provincial funds. In connection with the budget estimate of the department, the Director stated that the total demand for the current year would be 15.57 lakhs. The balance of 1.03 is therefore an excess demand which has been ascertained since the submission of the budget. It may not be desirable to sanction this grant, unless the Government are prepared to continue its payment in future years also; and there is no likelihood of the latter being feasible for 1915-16 at least. Though the question is not to be dealt with in the

Very necessary.

P. RAJAGOPALA ACHARIYAR—3-12-14.

present instance, it may be noted that when the application comes, the Director may be told that he should confine the expenditure on teaching grants to the amount already provided in the budget, until there is the prospect of further funds becoming available.

7. The file may be sent to Financial for remarks.

C. RAMANUJACHARI—2-12-14.

P. RAJAGOPALA ACHARIYAR—3-12-14.

To the Financial Department.

FINANCIAL DEPARTMENT.

Out of the allotment of 8 lakhs entered on the recommendation of the Finance Committee in the budget for 1914-15 under the head "45. Civil Works—Civil" as grants to local bodies for the construction of elementary school buildings (this sum comes from the non-recurring Imperial grant of 49 lakhs for education), a sum of 6.92 lakhs is available. The Educational Department propose the following distribution of this sum:—

	RS.
(a) Subsidies for completion of school buildings already begun with the help of Provincial grants given in previous years ..	2,85,722
(b) Subsidies for improvements and repairs to existing buildings.	1,38,255
(c) Subsidies for the construction of new buildings to those local bodies which have no unspent balance with them of the grants given by Government in previous years ..	1,40,819
(d) Teaching grants to aided elementary schools (recurring) ..	1,02,000
(e) To be kept in reserve ..	25,262
Total ..	6,92,058

2. *Item (a).*—Please see paragraph 2 of Educational note on pages 1-2 *ante*. In this connection, it is submitted that the Provincial grants given in previous years have not yet been fully spent by all the local bodies concerned and when the unspent balance comes to be utilized later on, applications similar to the present one will be received from local bodies for any actual excess expenditure over and above the grants already paid by Government.

In view however of the fact that it is desirable that the buildings already begun should be completed, it is submitted that the allotment of 2.86 lakhs may be sanctioned as proposed by the Educational department.

Financial need not object.

B. LAVILLE.

3. *Item (b).*—Please see paragraph 3 on page 2 *ante*. Here also, similar applications for extensions and repairs of existing school buildings may be received by Government in future. It is, however, submitted that there is no obligation on the part of Government to meet the claims, which may be received in future years.

May be accepted.

B. LAVILLE.

G.O. No. 785, Financial, dated 29th October 1914, page 2, paragraph 3.

For orders whether the allotment of 1.38 lakhs proposed by the Educational Department may be accepted. Please see India's orders in regard to the curtailment of avoidable expenditure in the current year.

4. *Item (c).*—Please see paragraph 4 on page 3 *ante* in which the Educational Department propose an allotment of 1.41 lakhs for the construction of *new* buildings, which is to be allotted to such of the local bodies as have no unspent balance of

May be postponed for the present.

B. LAVILLE.

previous grants from Government. This item is not so essential as the first two items. Orders are solicited whether the payment of such grants may not be postponed to 1916-17.

5. *Items (d) and (e).*—It is respectfully submitted that the attention of the Director of Public Instruction should be drawn

Yes. We should decline to ear-mark any portion of the unspent grant for non-recurring expenditure on objects of a recurring nature. The unspent balance should be surrendered at once.

B. LAVILLE.

* Paragraph 206 of the Treasury Manual.

he should address Government separately*, who will consider the question of allotment of funds along with similar demands from other departments. It is also submitted that the proposal of the Director of Public Instruction amounts to the utilization of savings in special *temporary* grants to objects of a *recurring* nature.

The position in regard to the expenditure on account of teaching grants to aided elementary schools is as follows. Against the current year's budget grant of 13.52 lakhs, the Director of Public Instruction has in his budget for next year entered 15.57 lakhs in the Revised estimate for 1914-15 and 14.54 + lakhs in the Budget estimate for 1915-16. The Revised estimate for 1914-15 includes 1.13 lakhs paid in the current year towards the grants due in the year 1913-14. The Director of Public Instruction now anticipates that the revised estimate for the current year will be about (16.60 + 1.03 or) 17.63 lakhs. The Director of Public Instruction does not also make any mention of the increase (which should certainly follow) in the budget figure ‡ for 1915-16.

† The figure 14.54 lakhs includes 1.02 lakhs from the Provincial increment of 2 lakhs due in 1915-16.

Page 3 of telephonic message from the Director of Public Instruction's office.

‡ If the proposal to incur 17.63 lakhs in 1914-15 were sanctioned, the budget for 1915-16 should be raised from 14.54 lakhs to at least 16.60 lakhs (recurring portion.)

B. LAVILLE.

the budget for next year should not be exceeded, as any extra recurring liability cannot be incurred by Government at any rate till 1916-17.

6. To sum up, if allotments for only items (a) and (b) were accepted, an expenditure of (2.86 + 1.38 or) 4.24 lakhs will be incurred in the current year; and the balance (2.68 lakhs) may be resumed and added to the reserve with Financial. Any additional funds required by the Director of Public Instruction for objects other than school buildings will, as usual, be allotted by Financial when applications therefor are received by Government.

V. GOPALA KRISHNA AYYAR—5-12-14.

B. LAVILLE—6-12-14.

The need for economy is as applicable to the Educational department as to any other department and I take it that economy can most suitably be effected in regard to the construction of buildings. It is from some such source that we must find the extra money which the Director wants for the purpose of paying the teaching grants. The current year's budget on account of grants to aided elementary schools is 13.5 lakhs and the Director now tells us that he will want 17.3 lakhs under this head. If the difference of nearly 4 lakhs is to be made good from some source or other, the most obvious way of supplying it is by cutting the grants for elementary school buildings.

2. The amount now available for the construction of such buildings is 6.92 lakhs and it is proposed that 2.85 lakhs shall be expended upon the *completion* of buildings. In regard to that point, the Educational office notes that some of the local bodies concerned have large unspent balances and I do not think that there is sufficient justification for assuming that out of these unspent balances no money will be available for the purpose for which the allotment of 2.85 lakhs is now proposed. For example, we find that in the case of the Ganjam District Board the amount unspent

out of the subsidies granted in 1912-13 and 1913-14 amounts to no less than Rs. 81,312, and I can see no sufficient reason why we should now assign Rs. 3,860 to that board for the purpose of completing the buildings already begun when it has this large sum, or at least a portion of it, presumably available for the purpose. I would, therefore, say in regard to the subsidies for the *completion* of buildings that no subsidy will be paid unless it is ascertained that the funds remaining unspent with the local body concerned are insufficient for this purpose.

3. Secondly, it is proposed that we should grant subsidies to the extent of 1.38 for the purpose of *improving and repairing existing buildings*. On this point the Educational office-note remarks that it is doubtful whether it is sound policy to sanction grants from Provincial funds for repairs to existing buildings and that it may be desirable to dissuade local bodies from expecting grants for this purpose. I do not know how things stand in regard to this matter, but it strikes me as an important one. Are the Government going to hold themselves responsible for repairing and improving all the buildings which have been constructed out of subsidies? If so, it seems to be quite time that an estimate should be made of the probable requirements on this account and that no new buildings should be started until it has been ascertained that the Government will be able to keep in repair the buildings now in existence. It has been suggested to me by Mr. Francis that the Director may be told that he should ear-mark a portion of the incremental grant of 2 lakhs to this purpose, but, whatever course may be adopted, it seems questionable whether it is advisable to make the proposed allotment of 1.38 lakhs until the policy in regard to keeping these buildings in repair has been settled.

4. Thirdly, there is the question of granting subsidies for *new* buildings. The Director proposes to limit the allotments on this account to those local bodies which have no unspent balances of Provincial grants and on this principle he proposes to allot 1.41 lakhs. I agree with the Assistant Secretary that no allotment whatever should be made to any local bodies on account of new buildings. It seems to me very undesirable that, at a time when every department is pinching, subsidies should be granted to local bodies for the purpose of constructing new school buildings and that, too, before, as I understand, any policy has been settled in regard to the maintenance of these buildings.

5. As the office points out, whatever savings under these subsidies may be possible, should be surrendered to Government and the Director must make a separate application for funds in order to meet excess expenditure under teaching grants.

I do not know whether any implied promise has been given that Government will hold themselves responsible for paying teaching grants to aided elementary schools at the maximum rates. I presume not and I do not think that it will be possible to accept such a liability in all years, 1915-16 for example. The Educational department proposes that, when the Director of Public Instruction comes up for funds to enable him to pay maximum grants, he should be told that he must limit himself to the amount provided in the budget unless there is a prospect of further funds becoming available.

If the suggestions made above are carried out, there is a prospect of further funds being available during the *current* year for this purpose but the Director of Public Instruction should be informed as proposed by the Educational department because there is little prospect of extra funds becoming available for teaching grants in 1915-16 and the Director of Public Instruction cannot expect any grant for recurring charges in excess of the 2.0 lakhs incremental grant which will have to be laid out in such a way as to cover the growth of teaching grants as well as other recurring charges such as repairs to buildings if, as remarked above, Government propose to accept the responsibility for repairs.

Honourable Member (Financial) should see.

A. BUTTERWORTH—8-12-14.

To the Educational Department.

EDUCATIONAL DEPARTMENT.

It is for consideration whether the file may be sent to the Director of Public Instruction u.o. for further remarks with reference to the question of subsidies for *completion* of buildings already begun raised at **A** on page 5 *ante*, and that of grants for repairs and improvements referred to at **B** on page 6.

2. It is however submitted that the grants asked for towards repairs and improvements do not appear to relate entirely to *new* buildings constructed out of Provincial subsidies (which are not likely to need repairs so soon after their construction), but to a large extent to *existing* school buildings also.

3. Though no promise has been made that teaching grants would be paid at full rates in future, by undertaking to pay the ascertained grants of 1913-14 to the full extent, it was considered desirable that the total allotment for grants should not be reduced. Even a repetition for the current year of the total provision for grants-in-aid paid for 1913-1914, will, owing to the possible increase in the number of schools and other causes, tend to reduce the amount of grant for each individual school given for the previous year at the maximum rate; and if the total provision is itself reduced, the reduction for each school will be very marked and the grant will bear a proportion much below the maximum rate.

C. RAMANUJACHARI—10-12-14.

To the Director of Public Instruction for favour of a full expression of his views.

P. RAJAGOPALA ACHARIYAR—11-12-14.

OFFICE OF THE DIRECTOR OF PUBLIC INSTRUCTION.

The maintenance of their school buildings in repair would seem a most reasonable charge on local funds, perhaps the first educational charge. They usually say they are unable to meet it. That they often do not meet it I have myself seen. I have assumed that the inability to complete buildings results from those undertaken proving unexpectedly costly. This seems to be usually the case with buildings for which we have promised building grants in recent years and is explained by rise in the rates for materials and labour. Similarly I assume that unexpended balances are all ear-marked for buildings in progress or sanctioned for execution. I see no objection to withholding at present subsidies for new buildings especially as every new building seems as things now are to be a liability to Government for its maintenance.

2. I have discussed the question of elementary school grants with the Hon'ble Sir Harold Stuart and at his request (Action already taken—*vide* paragraph 2 *infra*) I have addressed the Chief Secretary to Government on the subject. It is obviously very desirable that these grants should be paid in full. The existing rules, however, favour continually increasing demands both for grants to aided schools and for maintenance of board schools. The increase in the demand for grants is largely due to (1) the better terms given to the backward classes and the enlarging of the list of them, (2) the increase of the maximum merit grant to 50 per cent. of the grant earned. I am investigating (1) and shall probably have proposals to make to Government on the subject. As regards (2) I am issuing orders which will limit within budget provision the demand for elementary school grants this year, and the same course can be adopted next year if necessary.

J. H. STONE—19-12-14.

To the Educational Department.

EDUCATIONAL DEPARTMENT.

For the reasons explained in paragraph 1 of the Director of Public Instruction's un-official note on page 7 *supra*, it appears desirable to sanction the grants recommended by him for the completion of buildings already begun with the help of Provincial funds and the improvements and repairs to existing buildings. The total amount required for these purposes is 4.24 lakhs. The subsidies for new buildings (2.68) may, if Financial considers necessary, be withheld.

LAKHS.	
2.86	Item (a) on page 4 <i>ante</i> .
1.38	Item (b) <i>ibid</i> .
4.24	

2. As regards the question of teaching grants referred to in paragraph 2 of the Director of Public Instruction's note, it is submitted, that it has been separately decided to raise the amount of these grants from 13.52 to 15.55 lakhs and no further action is now necessary.

3. The file may now be forwarded to Financial with reference to the recommendation in paragraph 1 *supra*.

S. ANANTANARAYANAN—22-12-14.

C. RAMANUJACHARI—22-12-14.

P. RAJAGOPALA ACHARIYAR—22-12-14.

To the Financial Department.

FINANCIAL DEPARTMENT.

LAKHS.	
Completion of buildings.	2.86 Item (a) on page 4 <i>ante</i> .
Improvements and repairs to existing buildings.	1.38 Item (b) on page 4 <i>ante</i> .
	4.24

Submitted for orders whether the proposal in paragraph 1 above to distribute 4.24 lakhs as grants to local bodies for school buildings may be accepted.

V. GOPALAKRISHNA AYYAR—23-12-14.

B. L. A. LAVILLE—23-12-14.

Please see my note on pages 5 and 6 and the Director of Public Instruction's note on page 7.

We have 6.92 available in the current year's budget for elementary school buildings. The Educational Department proposes to assign out of this 2.86 for completing buildings and 1.38 for improvements and repairs and 1.41 for new buildings.

Items (a) to (c) on page 4 *ante*.

Financial objected to any assignment for new buildings and the Director of Public Instruction does not press this point.

The question is (1) whether 2.86 should be allotted for completing buildings, and (2) whether 1.38 should be assigned for improvements and repairs.

As to (1) I suggested that no grant should be made to bodies having sufficient unspent funds with them. The Director of Public Instruction says that he presumes that all unspent balances with local bodies are already ear-marked for buildings in progress or sanctioned. It may be so, we need not perhaps press the objection to grant 2.86 under this head.

As to (2) I raised the question whether Government should hold themselves

Paragraph 3 on page 6 *ante*.

Paragraph 1 on page 7 *ante*.

responsible for repairs. The Director of Public Instruction concurs that local bodies should keep buildings in repair out of their own funds and it would perhaps be as well if the Educational Department adopted a settled policy as to the maintenance of buildings constructed out of Government grants. Meanwhile Financial may accept the charge of 1.38 under this head.

M In this case (6.92—4.24 =) 2.68 will lapse in the current year under this head.

Honourable Member, Financial, should see.

A. BUTTERWORTH—23-12-14.

To the Educational Department.

EDUCATIONAL DEPARTMENT.

For orders as to circulation to His Excellency and Honourable Member (Financial).

2. As regards the question of policy to be adopted in meeting the cost of repairs to buildings constructed out of Provincial subsidies, it is submitted that, as already observed, it is primarily the duty of the local body to maintain the buildings in proper condition. Where impecuniosity is urged, the question whether Provincial funds if available should be devoted to it will be considered, preference being given to it to other non-recurring charges.

C. RAMANUJACHARI—25-12-14.

The charge of 2.86 lakhs for completing buildings and that of 1.38 for improvements and repairs may be passed. The lapse will be 2.68 lakhs. A separate file will be started in regard to the question of policy in the matter of meeting the cost of repairs to buildings constructed out of Provincial subsidies and a note will be submitted for orders.

P. RAJAGOPALA ACHARIYAR—23-12-14.

Submitted to His Excellency and Honourable Member (Financial).

P[ENILAND]—24-12-14.

H. A. S[TUART]—26-12-14.

A draft order is submitted for approval. It may be sent to Financial for acceptance.

S. ANANTANARAYANAN—4-1-15.

C. RAMANUJACHARI—4-1-15.

P. RAJAGOPALA ACHARIYAR—5-1-15.

To the Financial Department.

FINANCIAL DEPARTMENT.

The draft may, it is submitted, be accepted. [A draft order will be submitted separately resuming a sum of 2.68 lakhs from the current year's budget grant for the construction of elementary school buildings.]

Portion M *ante*.

V. GOPALAKRISHNA AYYAR—6-1-15.

B. L. A. LAVILLE—6-1-15.

Yes.

A. BUTTERWORTH—6-1-15.

To the Educational Department.

EDUCATIONAL DEPARTMENT.

P. RAJAGOPALA ACHARIYAR—7-1-15.

Submitted that the draft may now
issue.

2. With reference to the last portion of the Secretary's note, dated 23rd December 1914, on page 9 *supra*, extracts from these notes will be taken and a separate file submitted on the question of policy regarding the debit of the cost of repairs to elementary school buildings.

C. RAMANUJACHARI—6-1-15.

P. RAJAGOPALA ACHARIYAR—7-1-15.

[G.O. No. 26, Educational, dated 8th January 1915.]

4-89

26rd
8-1-15

1	Tanjavur District Board.	3860	1000	17620	22480	81312	22480	4860	7140.	4
	Beethampur Municipality	-	-	4000	4000	14700	4000	-	4000	10
	Chicacole do	-	5500	-	5500	-	5500	5500	-	
	Parlakimedi do	-	-	16200	16200	2500	16200	-	8100	
2	Vizagapatam District Board	250	6000	59750	66000	-	66000	6250	13750.	
	Koraput do	3000	-	-	3000	1727	3000	8000	-	
	Anahapalli (Municipality)	-	-	4000	4000	2793	4000	-	4000	
	Beimlipatam do	1362	-	-	1362	-	1362	1362	-	
	Vizagapatam do	4600	-	400	5000	-	5000	4600	-	
	Vizianagaram do	7700	-	-	7700	-	7700	7700	-	
3	Godavari District Board	1330.	1570	91545	94445	62994	94445	2900	12600.	
	Calacanda (Municipality)	-	-	17300	17300	-	17300	-	11400	
	Rajahmundry do	-	-	-	-	-	-	-	-	
4	Kistna District Board	5050	2950	24520	32520	-	32520	8000	7850.	
	Bezawada (Municipality)	-	-	28000	28000	-	28000	-	10000	
	Ellore do	-	-	30000	30000	21123	30000	-	10000	
	Madulipatam	300	-	1700	2000	5200	2000	300	1100	
5	Tamiraparani District Board	5602	2375	46720	54697	25000	54697	7977	4023.	
		33054	19395	341755	394204	207349	394204	52449	91563	

	Brought forward	33,054	19,395	84,175	394,267	2,17,349	3,94,204	52,069	91,563
	Tumkur (Municipality)	552	03,122	16,000	16,000	4,435	1,565	085	2,565
	Bugle DO	3,000	-	2,000	5,000	5,700	5,000	3,000	-
	Jenali DO	-	-	14,750	14,750	-	14,750	-	5,000
6	Kurnool District Board	2,902	20,640	17,830	38,960	8,069	38,960	21,130	-
	Kurnool (Municipality)	12,600	-	8,000	20,600	18,573	20,600	12,600	-
	Kandyal DO	1,000	5,000	3,000	9,000	-	9,000	6,000	-
7	Bellary District Board	9,800	44,000	15,116	65,360	39,000	79,000	14,200	-
	Adoni (Municipality)	-	-	4,000	4,000	-	4,000	-	4,000
	Hosur DO	-	-	2,000	2,000	-	2,000	-	-
	Bellary DO	-	-	15,000	15,000	12,422	15,000	2,500	5,000
8	Anantapur District Board	15,835	-	6,200	22,035	5,205	22,035	15,835	-
	Anantapur (Municipality)	-	3,500	-	3,500	5,100	3,500	3,500	-
9	Cuddapah District Board	11,645	14,500	5,300	18,445	-	18,445	13,145	-
	Cuddapah Municipality	20,841	1,200	-	32,841	5,530	32,841	32,841	-
10	Kellore District Board	32,580	-	39,520	72,100	5,200	72,100	32,580	-
	Kellore Municipality	5,035	-	10,500	15,535	-	15,535	5,035	-
11	Chingelput District Board	8,370	2,000	20,880	31,250	25,558	31,250	10,370	2,033
	Chingelput (Municipality)	9,500	-	-	9,500	-	9,500	9,500	-
	Conjeevaram DO	6,300	-	-	6,300	-	6,300	6,300	-
		151,343	57,585	67,895	866,823	98,932	7,66,028	2,09,928	1,10,161

Brought forward		151243	57585	657895	866,822	7,98,932	7,66,028	20998	11061
12 North Arcot District Board	14730	-	-	14730	36573	14730	14730	14730	14730
Gudiyathalam Municipality	-	13000	-	13000	-	13000	13000	-	-
Tirupattur do	-	-	11000	11000	-	11000	-	5500	-
Tiruvannamalai do	08112	00908	9000	9000	9200	1800	-	1800	-
Varianambadi do	-	-	-	-	-	-	-	-	-
Bellore do	16765	-	-	16765	22800	16765	16765	-	-
Wallapet do	5600	-	-	5600	-	5600	5600	-	-
13 Chittoor District Board	1170	10950	45360	57480	18800	38680	12120	80	-
Tirupati Municipality	6000	-	16000	20000	9000	20000	4000	4000	-
14 South Arcot District Board	9546	-	30400	39946	-	39946	9546	7680	-
Chidambaram Municipality	8000	-	-	8000	12000	8000	8000	-	-
Cuddalore do	-	-	12600	12600	-	12600	-	6600	-
15 Tanjore District Board	6600	7250	3250	11100	25730	11100	7850	-	-
Kumbakonam Municipality	-	-	-	-	25000	-	-	-	-
Tiruvallur do	-	2700	-	2700	-	2700	2700	-	-
Manamangudi do	2660	-	14500	17160	-	17160	2660	5340	-
Mayavaram do	5500	-	1800	7300	-	7300	5500	-	-
Keelapattur do	-	3550	23700	27250	-	27250	3550	-	-
Tanjore do	-	-	18000	18000	11700	18000	-	-	-
		22914	89035	843505	1158454	569135	1031659	314949	111161

Brought forward.		228914	89,035	843505	11,58,452	5,69,135	10,31,659	14,949	14,165	
16	Trichinopoly District Bd.	-	3500	58726	62220	39705	62220	3500	14500	7
	Karur Municipality	1000	-	12000	13000	-	13000	1000	4000	13
	Srirangam DO	-	-	5200	5200	-	5200	-	5200	
	Trichinopoly DO	-	-	6000	6000	19250	6000	-	3000	
17	Madurai District Board	12150	18525	31650	62345	49392	62345	30695	-	
	Dudigul Municipality	5000	-	-	5000	-	5000	5000	-	
	Kodaikanal do	-	-	-	-	-	-	-	-	
	Madurai do	10680	-	4000	14680	14610	14680	10680	-	
	Palani do	-	-	3932	3932	-	3932	-	3932	
	Periyakulam do	-	-	-	-	-	-	-	-	
18	Ramanath District Board	-	-	22971	22971	45507	22971	-	14821	
	Srivilliputhur Municipality	-	-	-	-	-	-	-	-	
19	Tinnevely District Board	-	-	15375	15375	10595	15375	-	10000	
	Palani Collet Municipality	-	4500	18000	22500	-	22500	4500	-	
	Tinnevely DO	-	-	24000	24000	1810	24000	-	8000	
	Tuticorin DO	400	7650	3000	10850	-	10850	7850	-	
20	Coimbatore District Board	3200	5900	42800	51900	29734	51900	9100	7900	
	Coimbatore Municipality	-	-	5000	5000	-	5000	-	5000	
	Erode DO	-	-	2000	2000	-	2000	-	2000	
		258344	12830							
				1098153	1485,427	779,738	13,58,632	397,274	2,16,514	

Brought forward		258,344	1,28,930	1,09,815	14,85,427	7,79,738	13,58,632	39,72,744	2,16,564
21	Salem District Board	10,230	-	30,600	40,830	58,433	21,930	10,230	-
	Salem Municipality	-	-	53,276	53,276	40,537	20,223	-	-
22	Milgiri District Board	-	-	2,500	2,500	-	2,500	-	2,500
	Botacampud Municipality	-	-	-	-	-	-	-	-
	Coonoor DO	-	1,000	-	1,000	-	1,000	1,000	-
23	Malabar District Board	7,183	-	88,900	96,083	-	96,083	7,183	18,817
	Calicut Municipality	-	-	8,000	8,000	-	8,000	-	8,000
	Cananore DO	-	-	10,000	10,000	6,200	10,000	-	4,000
	Cochin DO	3,000	-	-	3,000	-	3,000	3,000	-
	Palghat DO	1,000	2,450	8,000	11,450	-	11,450	3,450	4,550
	Tellicherry DO	-	-	12,000	12,000	12,200	12,000	-	4,000
24	South Canara District Board	4,25	58,75	57,100	57,400	-	57,400	6,300	9,700
	Mangalore Municipality	53,40	-	-	53,40	12,085	53,40	53,40	-
Total		2,85,722	1,38,255	1,36,252	17,86,506	9,09,210	16,07,758	42,39,777	2,68,091

In Director of Public Instruction

District Boards and Municipalities	Subsidy required for completing buildings already begun	Subsidy required for extensions and repairs to existing buildings	Subsidy demanded for new buildings	Total Subsidy demanded for Columns 3, 4 and 5	Amount unspent from the Subsidy granted in 1912-13 & 1913-14	Subsidy required for Columns 3, 4 & 5	Total of Columns 3 & 4	Amount proposed for new buildings	Remarks.
2	3	4	5	6	7	8	9	10	11

READ AGAIN G.O. No., dated 191 .

" " " " " 191 .

READ ALSO:-

C. No. 3680 Edl From the D.P. I, No. 3435, dated 26. 11. 1914.

" " " " 191 .

" " " " 191 .

ORDER.

P.S.

No. 26 Edl, dated 8.7. 1915.

Lp 7/1
I thank you for the

decline

©

Page 221 of CBR
for 1915-16.

The Government sanction the distribution of a subsidy of Rs. 4,23,977 to the ~~the~~ district board and municipal councils ~~as~~ shown in the annexure to these proceedings, for the completion of ^{elementary school} buildings already begun and for improvements and repairs to existing buildings. ^{They must} ~~They are~~ ^{unable to carry out} ~~grant~~ for new buildings.

2. The Accountant General ~~is~~ is requested to place the amount specified at the disposal of the local bodies concerned. This ~~extra~~ expenditure will be met from the provision of Rs. 8,38,947 made in the budget estimate for the current

year under "45 Civil works - Civil
for grants for school buildings.

by CA
4-1-15 4/1/15

5/1/15

To T^{he} ¹⁰ ¹ ¹
D.D. 1
L.G.
Financial Dept.
P.D.B. Concern
C.M.'s
P.W.D.
E.T. (over only)

Order with
the Finance
Dept.
and Finance
Dept.
and Finance
Dept.

done by Finance
Dept. 4/1/15

[Answer]

ORDINARY.

PREFERENCE.

URGENT (a).

Educational DEPARTMENT.

Current No. dated 191 ..

G.O. No. 2686, dated 8-1-191 ..

(b) 8

Number of MS. pages sent { Correspondence 8

(b¹) 25

Notes 25

Brief subject.....

Vide next page.

(c) Number of copies required when struck off (not including copies for volumes and editors' table which are retained in the Press).	E. T. copies to supply requisitions for purchase by the public.	Complete correspondence and orders.	Notes.
FOR RECORD.*			
Madras Records ...	4	31	31
Ooty Records ...		8	8
For filing with original ...		1	1
Total ..		40	40

FOR ISSUE.†

	Letter only.	Complete G.O.	(d) Special issue copies of G.O.		Notes
			No.	Papers.	
Signature copies.....		5			
India Office.....					
Govt. of India..... Dept.					
Revenue Department.....					
Public Works Department.....					
Local and Municipal Department.....		6			
Educational Department..... Dept.					
Public Dept.....					
Judicial Dept.....					
Political.....					
Financial Dept.....					
Marine Dept.....					
Ecclesiastical Dept.....					
Total ..		5			
Spare copies					
The D.P. I. ...		15			
The P.P. ...		15			
The M. R. ...		130			
The M. R. ...		75			
The ...					
The ...					
The ...					
The ...					
The ...					
The ...					
The ...					
The ...					
The ...					
The ...					
Total ...		541			

INSTRUCTIONS FOR THE SECRETARIAT.

(a) If a paper is marked to be printed urgently, the Superintendent of the section concerned should sign the Press slip. The Superintendent should exercise a careful discretion in the matter.

(b) Each letter, memorandum, or order, or set of orders, in the file of correspondence should be headed in succession with the Roman numeral I, II, III, etc., the number being written in red ink or blue chalk above the item. The particular papers to be printed in the special issue-copies should be indicated by the Roman numeral (I, II, etc.) by which that item has been headed in the correspondence file. All matter, including marginal remarks or references, to be printed should be written in ink and matter which should not be printed should be encircled. Initials and signatures that are not quite legible should be re-written distinctly.

(b¹) For rules regarding printing of notes, see rule 315 of the office Manual.

(c) The number of copies and the details of distribution should be filled in by the Superintendent or Referencer concerned.

(d) In the absence of special instructions to the Press to keep matter standing for a specified period, ordinary papers of 8 pages and under will be kept standing for one week, and larger papers for two weeks only. The type of notes and of all confidential papers is distributed immediately after striking.

(e) This slip, properly and completely filled in, should accompany every paper sent to Press; it will be returned by the Press when proofs are furnished; it should be sent to the Press when a call is made for revised proofs or when a corrected proof is sent for striking. When finally returned by Press it should be filed with the original order or letter.

INSTRUCTIONS FOR THE PRESS.

(a) If, in the opinion of the Superintendent of the Press, a paper has been marked urgent unnecessarily, he should send the Press slip to the Registrar with a remark to that effect.

(b) Unless a note to the contrary is made against the matter, pencil entries should not be printed. The Superintendent of the Press may bring to the notice of the Registrar any instance of incomplete or careless editing.

(c) Signature copies of letters to the Secretary of State or to the Government of India should be printed on hand-made paper.

(d) This slip should be returned by the Press to the Secretariat when proofs are furnished; it will be sent back to the Press when proofs are returned corrected and should be finally returned to the Secretariat when struck-off copies are supplied.

(e) The names of the Secretary and Members should be printed in full when they occur on the right hand side, only the first time when they appear on the left side, the initials alone being printed later.

* Copies distributed on..... ‡(Press Clerk.)

† Copies distributed on..... ‡(Press Despatcher.)

TO PRESS, MADRAS COTY.

A
Please send proof in duplicate. The papers have been carefully edited.

B
Proof returned corrected. Please strike off and send number of copies as indicated.

C
As the matter is clear manuscript and has been carefully edited, (b) proof need not be sent. Please print and supply number of copies as indicated.
Type may be released after usual interval.

.....
7.1.15
.....
7.1.15
.....
7.1.15

.....
.....
.....
.....
.....
.....

.....
.....
.....
.....
.....
.....

SPECIAL INSTRUCTIONS.

Elementary school buildings. Sanctioning the distribution of a subsidy of Rs. 4,23,977 to certain district boards and Municipal Councils for the completion of ——— already begun and for improvements and repairs to existing buildings.

TO BE FILLED IN BY THE PRESS.

Diary.	Initials of Press official.
Received in Press on.....	24/1/15
First proof furnished on.....	28/1/15
Call for revised proof received on.....	
Revised proof furnished on.....	
Corrected proof received for striking on.....	24/1/15
Final copies supplied on.....	27/1/15

Account of copies.	Complete copies.	Notes.	Issue copies.	Special E.T. edition.
Supplied to Secretariat for Record.....	40			
" " " Issue.....	557			
" " " for Extra E.T. copies to supply requisitions for sale to the public.				4
For Volumes	11			
For supply to newspapers and institutions admitted to the privileges of the E.T.				
Total ...	602			