

Government of Madras.

EDUCATIONAL DEPARTMENT.

Recd.

Regd.

} 1913.

Enclosures

Spare copies

G.O. No. 1155, 5th December 1913.

Public Service Notification.

Making certain alterations in the — with regard to the qualifications of certain classes of officers of the Survey Department.

7
Government of Madras.

EDUCATIONAL DEPARTMENT.

Recd.

Regd.

} 1913.

Enclosures

Spare copies

G.O. No. 1155, 5th December 1913.

Public Service Notification.

Making certain alterations in the — with regard to the qualifications of certain classes of officers of the Survey Department.

GOVERNMENT OF MADRAS.

EDUCATIONAL DEPARTMENT.

READ—the following paper :—

G.O. Mis. No. 3407, Revenue, dated 22nd November 1913.

ABSTRACT.—Directing that head surveyors and sub-assistants on the permanent survey establishment should not be exempted from the operation of article 1 of the Public Service Notification.

Order—No. 1155, Educational, dated 5th December 1913.

The following notification will be published in the *Fort St. George Gazette* :—

NOTIFICATION.

In column B of the table appended to article 2 of the Public Service Notification published on pages 323 to 336 of Part I-B of the *Fort St. George Gazette*, dated 21st May 1912, in item (1) under "Survey Department"—

- (i) the word "Lithographers" shall be altered into "Photo-lithographers"; and
- (ii) the following shall be added to the item :—
"Draftsmen, computer draftsmen, mechanics and compositors."

(True Extract.)

W. FRANCIS,
Ag. Secretary to Government.

To the Commissioner for Government Examinations.
" Board of Revenue (Revenue Settlement).
" Superintendent, Government Press, for publishing notification in Gazette.
Copy to the Revenue Department.

Copy of Reference from the Board of Revenue, Revenue Settlement, No. 2231, dated 15th October 1913:—

Read the following papers—

1.

Reference from the Board of Revenue, Revenue Settlement dated 31st July 1913, No. 1661.

In the Memorandum on the Survey Department recently returned by him after scrutiny the Director of Survey has made the alteration noted in the margin which implies that the posts

As in the Memorandum

The general educational qualifications apply except to lithographers, plate-correctors, field surveyors and Deputy Surveyors and to temporary appointments in the Survey Department.

As altered by the Director of Survey.

The general educational qualifications do not apply to temporary appointments in the Survey Department. Even on the permanent establishment, they apply only to purely clerical grades viz. computers, clerks, accountants, Record keepers and Store-clerks.

of Head Surveyor and Sub Assistant on the permanent establishment are among those to which Article 1 of the Public Service Notification regarding the general

educational qualifications does not apply. But the table given under Article 2 of the Notification which specifies the appointments excluded from the operation of Article 1 makes no mention of the posts of Head Surveyor and Sub Assistant on the permanent establishment. The Director is requested to state whether there are any specific orders excluding these posts from the operation of Article 1 and, if there are, to submit proposals to amend the Public Service Notification. If, however, there are no such orders, the reasons for the alteration referred to should be stated, a report, being furnished at the same time as to how for the provisions of Article 1 have been and are being observed in filling up the posts of Head surveyor and Sub Assistant on the permanent establishment.

2.

II.

Letter from W.A. Hasted Esquire, Director of Survey, Madras

3
dated 22nd August 1913, No. Dis 1286/F of 1913.

Adverting to paragraph 1 of Board's Reference No. 1661, dated 31st July 1913, I have the honour to state that there are no orders specifically exempting Head Surveyors and Sub Assistants from the operation of Article 1 of the Public Service Notification. Nevertheless, promotions to these grades have heretofore been made, in consonance with the spirit of the correspondence that passed prior to the institution of the Field and Deputy Surveyor's Tests in 1902 on the subject of the qualifications essential for employment in the Madras Survey Department.

2. In G.O.No.299, dated 10th February 1863 (copy enclosed) Government, after a lengthy correspondence, arrived at the conclusion that the Survey department required "exceptional treatment, because firstly, men may be qualified to do good service in it who would not be able to pass or be fit for employ in other departments and secondly the travelling and exposure incident to its duties make it difficult to find the same number of candidates as are found by heads of other offices ... Surveyors, Draftsmen and Lithographers may all be perfectly competent for the duties of their respective offices and yet be unable to pass the prescribed service tests". The above classes of servants were accordingly specially exempted from the examination rules, with the proviso that "passed candidates physically fit for the work shall always have the preference".

3. On receipt of G.O.No.4643 dated 7th August 1888 forwarding for his remarks Proceedings in the Educational Department No.401, dated 11th July 1888 regarding the High School Examination scheme, Mr. Cardozo the then Superintendent of Survey, recommended, in his letter No.125/G dated 27th August 1888, the withdrawal of the aforesaid concession on the ground that the circumstances under which it was granted no longer existed. In 1886, the topographical survey of hills and forests that remained for survey had been transferred to the Survey of India Department, and, the initial cadastral survey of arable land in the Presidency was fast approaching completion. It was therefore contemplated at that time that the department would not continue to its full strength any longer and that its requirements in its ultimate attenuated form could well be met by recruitments from the ranks of passed candidates.

3 4 9
In G.O.No.181, Educational, dated 1st April 1889 (copy enclosed) Government accepted the Superintendent's recommendation. In the same year, 3 graduates, one in Arts and two in Engineering were entertained in the upper subordinate grades and they are still in the department. Two years later, there was a general reduction in the establishment of the department.

4. The resurvey of Trichinopoly district which was sanctioned in 1891, later, and was followed up by that of Godavari, Kistna and Kurnool was not imagined to be the forerunner of such surveys in other parts of the Presidency. As a matter of fact, it was only when the Land Records and Maintenance department was constituted and it was found that the method of maintenance resolved on could not be pursued with the aid of the existing survey records, that extensive re-survey or revision survey of several other districts was sanctioned, time after time, a process which is still going on. Programmes of re-surveys and revision surveys required frequent revision and have been assuming larger proportions year after year. It will thus be seen that from about 1891, the Madras Survey department has been in a moribund condition. The strength of the permanent establishment is comparatively insignificant and men with educational qualifications could have no inducement to enter a department in such circumstances.

5. Appointments in the grades of Head Surveyors and Sub Assistants had, therefore, to be filled in by promotion from the ranks of Deputy Surveyors. While recommending the institution of the Field and Deputy Surveyor's test sanctioned in G.O.No.39 Revenue, dated 8th January 1902, Mr.Hatchell had, no doubt in view the question of appointments in the next two higher grades. His omission of this question in his recommendation aforesaid was intentional. In G.O.No.299, dated 10th February 1863 referred to in paragraph 2 supra, the term "surveyors" was construed as a generic term, including all surveyors below the officer's grade; and Mr.Hatchell intended

5
that the Deputy Surveyor's test should for the time, be the higher test qualifying a surveyor for promotion to the upper subordinate grades. ~~That~~ That he held this view appears clearly from paragraph 4 of his letter No.381 /R, dated 31st May 1904 read in Board's Proceedings No.256, dated 19th July 1904, and paras. 3 and 6 of his letter No.707/R, dated 2nd October 1904 read in Board's Proceedings No.5721 Mis., dated 21st October 1904. By G.O.No. 1477, dated 26th May 1869 (copy enclosed) Managers, Sub Assistants and Inspectors of Boundaries were rendered eligible for promotion to the grade of Tahsildar, if they were passed candidates. It follows by implication that some at least of the above classes of officers were unpassed men; and Mr.Hatchell's understanding of the term "surveyors" should, therefore I think be considered as correct.

6. It is in accordance with this idea that promotions to the Head Surveyor's and Sub Assistant's ranks have been made all these years. The institution of the Head Surveyor and Sub Assistant's test was a tentative measure adopted on Mr.Hatchell's own initiative to serve him as guide in selecting the best men amongst the Deputy Surveyors for promotion to the upper subordinate grade; and there is now no upper subordinate on the permanent establishment, not otherwise qualified who has not passed this additional test.

7. From Mr. Hatchell's two letters referred to in the preceding paragraph it will be seen that men with educational qualifications have not been attracted by the department. It has all along ^{been} held by Government - Vide G.O.No.299, dated 10th February 1863 that the possession of mere general attainments will not, by itself do for service in field in the department, and that individual capacity for technical and arduous work in field should be the chief factor for consideration. And, the prescribed field tests have to be undergone even by men with educational qualifications other than technical. Unless therefore, men in the department who had passed the highest of the departmental tests were promoted, the situation would have resulted in an impasse.

8. The Public Service Notification however should have been amended so as to be in agreement with the procedure above explained and the omission to take action in this behalf is regretted. The Head Surveyor and Sub Assistant's test has been in existence for some years now and I am satisfied that its continuance is desirable and necessary. I

5 6 5
4
I would therefore recommend its recognition as a compulsory test qualifying for appointment to the upper subordinate field grades of the department (i.e. Head Surveyor and Sub Assistants) of course men possessing educational qualifications will caeteri paribus have preference to others not so qualified.

9. In this connection I beg to draw the attention of the Board to two other items in the notification which require amendment.

First Article 3 seems to declare that passing the Revenue Draftsman's test is not by itself a sufficient qualification for the appointment of a candidate as Draftsman but that general educational qualifications should be held, besides. The latter are no more required for a draftsman than for a surveyor I would therefore suggest that the notification may be so modified as to include "Draftsman and Computer-draftsman" in schedule B under 'Survey Department' and the words "subject to the exceptions specified under article 2" inserted after "article 1" in the first line of article 3.

Second, the term "Lithographers" in schedule B may be corrected to "Photo-Lithographers", the nomenclature now in vogue and "Mechanic" and "Compositors" may be added to it in order to bring the Public Service Notification in line with the existing procedure in the department.

Reference.-

From col. B of the table under Article 2(2) of the Public Service Notification it is clear that on the permanent establishment of the Survey Department, the appointments of field and Deputy Surveyors alone among the field grades have been excluded from the operation of Article 1 of the notification which relates to general educational qualifications. It having come to the notice of the Board that the posts of Head Surveyor and Sub Assistant also on the permanent establishment were in practice regarded as being so excluded, the Director of Survey ~~was~~ was requested to report whether there were any

specific orders for such exclusion. In his letter read above, the Director states that there are no such orders, but that promotions to the grades of Head Surveyor and Sub Assistant have hitherto been made "in consonance with the spirit of the correspondence that passed prior to the institution of the Field and Deputy Surveyor's test in 1902 on the subject of the qualifications essential for employment in the Madras Survey Department"; that is to say, regard has been had to the technical rather than the general educational, qualifications of the men promoted. As the promotions referred to are generally made from the grade of Dy. Surveyor and as Art. 1 of the Public Service Notification does not apply to the appointments in that grade, the Director seems to think that insistence on the general educational qualifications in regard to such promotions will render it difficult to find sufficient men to fill vacancies in the upper subordinate grades. Mr. Hasted accordingly considers that the existing system should be continued, the Public Service Notification being amended so as to exclude the posts of Head Surveyor and Sub Assistant on the permanent establishment from the operation of article 1 of the notification.

2. The Board is unable to accept the Director's view. Having regard to the rates of pay drawn by Head Surveyors and Sub Assistants, viz. from Rs. 60 to Rs. 100 and from Rs. 150 to Rs. 250 respectively and also to the nature of the duties on which they are employed, which duties involve the settlement of land complaints, the Board considers it eminently desirable that a higher standard of education should be looked for in the case of these officers. Other departments find it possible to secure graduates and under graduates for appointments on Rs. 20 and Rs. 25 and the Board believes that it would be possible to secure a certain number of passed men for the grade of Dy. Surveyor if it were known that promotion from that grade would usually be restricted to passed men. Should there be a paucity of passed men in the grade of Deputy Surveyor to fill vacancies in the higher grades, the proper course to adopt is that which Mr. Hasted has lately followed namely to recruit passed men direct to fill those vacancies. The fact that the Director was able to obtain recently ten graduates for training as Head Surveyors is a proof that educated men can be got easily by direct recruitment for appointments in the upper

subordinate grades. The Board therefore considers that the existing procedure which is unauthorised and which is largely responsible for the general low standard of education among the upper subordinate grades of the Department should be put an end to at once.

3. The course suggested in the preceding paragraph relates to the filling up of vacancies in the upper subordinate grades on the permanent establishment to which Article 1 of the Public Service Notification already applies. Under the existing notification all appointments on the temporary establishment are excluded from the operation of this Article. Provision must doubtless for some time to come be made for the promotion of unpassed Deputy Surveyors. Such men may therefore be promoted to be Head Surveyors and Sub Assistants in the temporary establishment but no unpassed man can be promoted or appointed to the grade of Head Surveyor or Sub Assistant in the permanent section without the special sanction of Government (save as provided in article 4 (2) of the Notification) and this rule applies to the confirmation on the permanent section of Head Surveyors and Sub Assistants who are holding office in the temporary section.

4. In paragraph 8 of his letter, the Director recommends that the Head Surveyor and Sub Assistant's Test instituted by Mr. Hatchell should be recognised as a compulsory one qualifying for promotion to these grades. This test is already an obligatory one under rule 3 of Chapter XVII of the Survey Manual which has been approved by Government. All that is now necessary is to include the test in the table appended to Article 3 of the Public Service Notification and the Director is accordingly requested to submit a draft of the necessary amendments to this table together with a copy of the syllabus prescribed for the test.

5. In paragraph 9 of his letter the Director suggests that the following amendments may be made to the Public Service Notification:-

(a) that the term "Lithographers" occurring in item (i)

under "Survey Department" in col. B of the table under Article 2 of the notification be altered into "Photo-lithographers";

(b) that "Draftsmen, Computer Draftsmen, Mechanics and Compositors" be added to item (i) under "Survey Department" in col. B of the table under Article 2 of the notification;

(c) that the expression "subject to the exceptions specified in Article 2" be inserted after the words "Article 1" in the first line of Article 3 of the Notification. The Board accepts the amendments referred to in items (a) and (b) above, while as regards item (c), it observes that the amendment therein proposed is unnecessary in view of the expression "subject to the provisions of articles 2 and 4" occurring in Article 1.

[L. & M.]
56
5,000-20-2-13.

EST. DEPARTMENT.

1155-24
5-12-13
NOTE FILE.

Regarding the exemption of Head Surveyors and Sub Assistants on the permanent establishment from the operation of Article I of Public Service Notification.

REVENUE DEPARTMENT.

C. No 2652 E/ From the Bd. of Rev. (R.S.) No. 2231, Dated 15-10-13 190.

To Under Secretary

Perusal of the Board's Proceedings at pages 7-10 is solicited. The Govt. May it is submitted, agree with the Board that Head Surveyors and Sub Assistants on the permanent establishment should not be exempted from the operation of Art. I of the Public Service Notification.

2. The file may, it is submitted be transferred to the Educational department for issue of orders - - amending the Public Service Notification as proposed in para 5 (a) & (b) of the Board's Proceedings. The draft amendments to Article 3 of the notification called for from the Director of Survey in para 4 of the B.P. may be forwarded to the Educational department when received.

K.A.M.
1-11-13

A draft order is submitted for approval which may be sent to Educational department for acceptance.

K.A.M.
7-11-13

C.R.
7-11-13.

To Secretary

H.A.W.
8-11-13

Yes . After acceptance in Educational should go to H.M.

A.B.
8-11-13

EDUCATIONAL DEPARTMENT.

The amendments to the Public Service Notification proposed by the Revenue Department are in

Pages 879 of ref.

paras 4 & 5 (a) & (b) of the Board's reference on
page 879 of ~~the copy of the Board's reference~~ ^{the copy of the Board's reference}. With regard to the amend-
ment proposed in para 4, the Director of Survey has
been requested to submit a draft of the necessary
alterations. The amendments proposed in para 5
(a) & (b) have only to be considered immediately &
may be carried out when a copy of the order is - -
communicated to this department. The draft order
may it is submitted be accepted in Educational and
the file returned to Revenue.

S.K.
14-11-13

C.R.
17-11-13

Y.E.S.

W.F. ~~18/11~~

18/11

Revenue department.

H.A.W.
19-11-13

H.M.

J.N.A.
20-11-13

A.B.
21-11-13.

[Go. No. 3407 Revenue, dt 22. 11. 13.]

Educational Dept.

Please see this Dept. note above.
A draft order is submitted for
approval.

8K CA
2.12.13 3.12.13

appd. W.F. 12

9

READ AGAIN G.O. No., dated 191

” ” ” ” ” ” 191

READ ALSO:—

C. No. 3626, From the Revenue Dept^y, No. 3407, dated 22. 11. 1915

” ” ” ” ” ” ” ” 191

” ” ” ” ” ” ” ” ” ” ” 0191

ORDER.

PT

No. 1155, dated 5.12.1913

The following notification will be published in the Fort St. George Gazette:—

In Col. B. of the table appended to Article 2 of the Public Service Notification published on pages 323 to 336 of Part I. B of the Fort St. George gazette dated 21st May 1912, in item (1) under "Survey Department" there

(ii) the word "Lithographers" shall be altered into "Photo-~~lithography~~ lithographers"; and

(ii) The following shall be added to the item:—

"Draftmen

"Draftsmen, Computer Drafts-
men, Mechanics and Compositors."

SK
2-12-13.
CA
3-12-13

Whe/12

To

The L. G. E. 480

X " Brooker, A.S. 480

" S. G. P. for publishing
notification in gazette.

Copy to the Revenue Dept.

Subs. in bill
4-12-13

810. depts
3-1-14

8/12/13

CA

(C)

PRESS SLIP.

ORDINARY

PREFERENCE

URGENT (a).

EDUCATIONAL
LEGISLATIVE
DEPARTMENT.

Current No. 3698 dated 190

G.O., No. 11532, dated 5-12-1913.

Number of MS. pages sent { Correspondence including order or orders
(b)
(b)
Notes.

Docket Public Service

Notification

Making certain alterations

in the — with regard to the

franchises of certain classes of

Number (c) of copies required when struck off (not including

copies for volumes and editors' table which are retained

in the Press).

of the Survey Department.

FOR RECORD.*

Madras Records ... 30

Ooty Records ... 4

For filing with original ...

Total ... 35

FOR ISSUE.†

Signature copies

India Office

Govt. of India Dept.

Public Department

Judicial Department

Financial Department

Revenue Department

Public Works Department

Local and Municipal Department

Dept.

Spare copies.

The Director of Public Instruction

The Comr. for Govt. Examinations

The Superintendent, Govt. Museum

The Surgeon-General

The Accountant-General

The Collector of

The P. D. B.

The

The

The

The

The

The

The

The

The

Total ...

INSTRUCTIONS FOR THE
SECRETARIAT.

(a) If a paper is marked to be printed urgently, the Superintendent of the section concerned should sign the Press slip. The Superintendent should exercise a careful discretion in the matter.

(b) Each letter, memorandum, or order, or set of orders, in the file of correspondence should be headed in succession with the Roman numeral I, II, III, etc., the number being written in red ink or blue chalk above the item. The particular papers to be printed in the special issue-copies should be indicated by the Roman numeral (I, II, etc.) by which that item has been headed in the correspondence file. All matter, including marginal remarks or references, to be printed should be written in ink and matter which should not be printed should be encircled. Initials and signatures that are not quite legible should be re-written distinctly.

(b) For rules regarding printing of notes, see the rules in G.O., No. 1220, Public, dated 30th November 1900.

(c) The number of copies and the details of distribution should be filled in by the Superintendent or Referencer concerned.

(d) In the absence of special instructions to the Press to keep matter standing for a specified period, ordinary papers of 8 pages and under will be kept standing for one week, and larger papers for two weeks only. The type of notes and of all confidential papers is distributed immediately after striking.

(e) This slip, properly and completely filled in, should accompany every paper sent to Press; it will be returned by the Press when proofs are furnished; it should be sent to the Press when a call is made for revised proofs or when a corrected proof is sent for striking. When finally returned by Press it should be filed with the original order or letter.

INSTRUCTIONS FOR THE PRESS.

(a) If, in the opinion of the Superintendent of the Press, a paper has been marked urgent unnecessarily, he should send the Press slip to the Deputy Registrar with a remark to that effect.

(b) Unless a note to the contrary is made against the matter, pencil entries should not be printed. The Superintendent of the Press may bring to the notice of the Deputy Registrar any instance of incomplete or careless editing.

(c) Signature copies of letters to the Secretary of State or to the Government of India should be printed on hand-made paper.

(d) This slip should be returned by the Press to the Secretariat when proofs are furnished; it will be sent back to the Press when proofs are returned corrected and should be finally returned to the Secretariat when struck-off copies are supplied.

(e) The names of the Secretary and Members should be printed in full when they occur on the right hand side, but only the first time when they appear on the left side, the initials alone being printed later.

* Copies distributed on (Press Clerk.)

† Copies distributed on (Despatcher.)

TO PRESS, MADRAS.
GOVT.

A

Please send proof in triplicate. The papers have been carefully edited.

B

Proof returned corrected. Please strike off and send number of copies as indicated.

C

As the matter is clear manuscript and has been carefully edited, (b) proof need not be sent. Please print and supply number of copies as indicated.

Type may be released after usual interval at once.

Type may be released after usual interval.

..... Clerk.

..... Clerk.

..... Clerk.

..... Supdt.

..... Supdt.

..... Supdt.

(b) Three copies of proof of all notes should be sent for approval, except when instructions are given to the contrary.

SPECIAL INSTRUCTIONS.

Abstract of the Revenue go.
+ order alone need be printed
The rest of the correspondence
need not be printed

SK
12/13.

TO BE FILLED IN BY THE PRESS.

Diary.	Initials of Press official.		
Received in Press on.....	13/12/13	LB	
First proof furnished on.....	17/12/13	LB	
Call for revised proof received on.....			
Revised proof furnished on.....			
Corrected proof received for striking on.....	24/12/13	LB	
Final copies supplied on.....	2/1/14	LB	
Account of copies.	Complete copies.	Notes.	Issue copies.
Supplied to Secretariat for Record.....	35		
" " " Issue.....	12		
For Volumes.....	16		
For E. T.....			
Total ...	63		