

ORDINARY MS.

G.O., No. 602

DATED 27-6-1913.

[Despatch Abstract.]

Legislative Council - Recording Office notes connected with the Resolution moved by the Hon. Mr. V. S. Prinsava Sastry at the meeting of the Council held on the 2nd April 1913 regarding the Application of grant-in-aid Code to Secondary Schools under local bodies

been adm

NOTE FILE.

FURTHER PAPERS.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

Revised
J.W.
10-7-13

1

*Educational and Local and Municipal Departments.***Resolution on matters of general public interest.**

The Hon'ble Mr. V. S. SRINIVASA SASTRI :—

20. That this Council recommends to the Governor in Council that secondary institutions managed by municipalities and local boards be admitted to the benefits of the Grant-in-Aid Code of the Madras Educational Department.

[Meeting of the 2nd April 1913.]

The system of Grants-in-aid is primarily intended to encourage and assist private agencies at work in ~~the~~ Education. In ~~the~~ their ~~Despatch~~ Despatch of 1854 the Court of Directors explained the system as follows:—

"Aid will be given (so far as the requirements of each particular district, as compared with others, and funds at the disposal of Government, may render it possible) to all schools which impart a good secular education, provided that they are under adequate local management (by the term "local management," we understand one or more persons, such as private patrons, voluntary subscribers, or the trustees of endowments, who will undertake the general superintendence of the school, and be -- answerable for its permanence for some given time); and provided also that their managers consent that the schools shall be subject to Government inspection, and agree to any conditions which may be laid down for the regulation of such grants".

The system of grants-in-aid in this Presidency which as ~~provided~~ above originally applied to schools under private management was however subsequently extended to schools under public -- management, viz., municipal and local board schools. The circumstances under which this extension of the system was -- effected are not clear. Even as early as 1885 the Code appears to have admitted local board schools to aid under the salary grant system. Gradually the institutions of local bodies seem

to

Para 53
— page 13

art. I, ch. III.

— page 24 of

for no 3953d H
14-6-85

Page 168

Pages 243 of

Geno 255^{2d}

19-4-05

P

Page 3 - 20

Para 6 of Geno.

255^{2d}

19-4-05

P

See para II on page 8
of the notes 19-4-05

been admitted to other
compare para 255 of the Public Instruction Report of
1888-89 in which year the Code was amended so as
to induce local boards "to apply for aid from Provin-
cial funds with a view to the erection of suitable
"houses or sheds for their primary schools".² In
1905 the whole question of the system of aid came up
under consideration. In that connection the --
Director of Public Instruction pointed out--

(i) that it was anomalous that local bodies,
who stood in the relation of controlling agencies in
regard to private bodies, should be themselves treated
as private agencies in so far as they received aid
under the Code, and

(ii) that the grant given to board schools
with the fourth standard frequently amounted to the
total net cost of the entire school though the board
was under the Code responsible for the maintenance of schools
up to the third standard, in consequence of which
many board schools came to be entirely supported by
Provincial funds and "had even been a source of profit
"to the boards at the expense of Provincial funds",
and

(iii) that it was also necessary to simplify
the system of aid by removing from the scope of the
Code aid to other public funds.

3. The Government agreed with the Director ~~that~~
that the application of the Grant-in-aid Code to --
schools under the direct management of local bodies
was an anomaly and that to apply all the rules in
the Code to these schools ^{in order} to determine the exact
amount the Government should contribute was quite
unnecessary. They directed that such schools might
be taken out of the operation of the Code and that
the aid which the local bodies might stand in need of
on

Grant

Para 7 of G.O. No. 356 of 21-5-06 Q

on account of those school figures with the to them in the shape of additional subsidy. Accordingly local fund and municipal schools were excluded from the revised Grant-in-aid Code submitted to Government by the Director in December 1905. The Government approved of this proposal and in doing so observed as follows:-

"The Code is primarily intended to deal "with institutions under private management "and to regulate the grant of public funds in "aid of the private funds which maintain these "institutions; it is not adapted to determine "how public funds should be applied in aid of "other public funds raised for educational "purposes. Any help which Government may "give to local bodies to enable them to -- "maintain their schools or to pay their grants-in-aid will be subsidies or allotments outside "the Code and will be determined by such orders "as the Government may from time to time "issue" - Vide paragraph 7 of G.O. No. 356, Educational, dated 21st May 1906.

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4. The Additional Member now proposes that secondary schools under local bodies -- should be brought under the Code. The main object of the resolution is primarily to secure a larger measure of aid from Provincial funds for these institutions. The total expenditure from Provincial contributions to board secondary schools from 1906-07 to 1911-12 are given below:-

			Rs.
1906-07	..	..	4,687
1907-08	..	..	8,769
1908-09	..	..	16,935
1909-10	..	..	22,998
1910-11	..	..	18,042
1911-12	..	..	22,000

21,561

* including Muni. schools.

to be re-considered for 2011-12 onwards - for amended at present

258,24 20-001
 859,24 20-001
 404,24 20-001
 428,24 20-001

Grant
Rs

1902-03 43,826
 1903-04 45,979
 1904-05 43,484
 1905-06 36,924

first set of

A comparison of these figures with the corresponding figures for 1905-06 and -- earlier years will be of little use inasmuch as the classification of schools has been completely altered since 1906 -- many schools which were classed as "secondary" previous to that year, have ^{since} become -- "elementary". From the ^{above} figures it will be seen that the expenditure from Provincial funds on board secondary schools has been gradually on the increase and it is (not therefore) likely that the institutions have suffered by their exclusion from the Code. The criterion for aid under the present system in respect of secondary schools under local bodies is the ability of those bodies to meet the charges on account of the institutions. The Government are already meeting the net cost of the maintenance of the secondary schools at the Anantapur, Bellary, Kurnool, Cuddapah and Ootacamund municipalities and at Chittoor which is under the district board. Of these the case of Anantapur and Cuddapah furnish ^{the} illustrations of the policy -- pursued by Government since the exclusion of the schools from the Grant-in-aid Code. It may be pointed out that the bringing of

Copies in respect of these have been sent to the Government for their attention. The code. G.O. no. 451 Ed. 26.6.06 U
 G.O. no. 468 M 25-3-07 y

The order dealing with these cases of Anantapur (G.O. no. 451 Ed. 26.6.06) shows that besides undertaking to pay the net cost Govt. express called for proposals to place the school on a "really efficient footing".

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It may be pointed out that the bringing of these schools under the Code will not be an unmixed good. ~~Under~~ Under the present system Government contributions may be -- given towards the maintenance of these -- institutions without ^{compelling} the local bodies to provide a portion of the cost; if ^{known} ~~known~~ ^{they} ~~they~~ ^{are} brought under the Code, such

Code

* Col. 16 of General Municipalities Sheet VII (K)

P Col. 13 of Sheet XVI of General L-7 Range (C)

(K)

that in the case of
almost all the
municipal schools

Go. no. 308 Ed. 9/23-5-11 (Z)

--- 261 Ed. 8/20-3-12 (Z)

Submitted by the Director showing the outline
of the policy to be pursued in the distribution of
the Imperial grant for educational objects sanctioned
for 1913-16, it has been proposed to distribute a
portion of the grant of 1.35 lakhs in accordance with
to each school which are under the management of
local boards and cells.

Cf. Memo. 502 Ld. 3-4-05 (E)

The General Secy

4820
Paras 757 of the Report.

421
of items 11, on pages 5 of Ld. no. 593d
2-2-11 (L)

Para 5 of India's letter on page 3 B D

5. The total number of secondary schools at the close of 1911-12 was 23 under the management of municipalities and 70 under local boards. From column 21 of Statement VIII appended to the General Municipal Review for 1911-12 it ~~will be~~ ^{appears} seen in almost all the cases where the net cost of maintenance (excluding Provincial contributions) is high, the entire net charge is borne by Government. In the remaining cases the net outlay is not appreciable and probably therefore within the competence of the municipalities to meet. It may also be observed that in the distribution of special grants of 1.70 and 2 lakhs sanctioned for equipment of secondary schools in 1911-12 and 1912-13 respectively schools under local bodies also participated. In the Memorandum

6. The policy of Government in respect of the maintenance of secondary schools by local bodies is that they -- should not be allowed to undertake expenditure on such institutions to the detriment of elementary education which is their primary concern. The Royal Commission on Decentralization laid down the principle that rural boards and municipalities should have no concern-- with secondary education, the maintenance of high schools where teaching is given in English being a direct charge on Government. Though the Government of India ~~was~~ ^{were} unwilling to accept this recommendation

Para 5 of Letter to India
no 60 Edl of 2-2-1911

(L)

red education, and govern-
it very desirable. They stated that second-
ary schools under the management of local
boards and municipalities "suffer from
"the disadvantages of dual control" and that
"it would be in the best interests of edu-
cation if Government ~~made~~ ^{made} it their aim --
"gradually to take them over and to place
"them under the undivided and expert control
"of the Education Department". ^{As a matter of fact the}
Director actually submitted to Government
in October 1909 the suggestion ~~for the~~
~~consideration of Government~~ to take over
such schools under the management of Govern-
ment; and in paragraph 2 of G.O., No. 86 Edu-
cational, dated 21st February 1910 proposals
in this regard were ~~also~~ called for by
Government. The matter is ^{however} ~~now~~ held
under abeyance pending the final settle-
ment of the model school scheme. In con-
nection with the programme of educational
expenditure in the Presidency for the next
three years, the Director again intimated
that he contemplated suggesting that all
secondary ~~schools~~ institutions for boys
managed by local bodies be provincialized,
~~and~~ the ^{elementary} ~~secondary~~ Government girls' schools
being made over to them in turn. It can
hardly be stated that anything like the
maximum requirements in respect of element-
ary education has yet been provided for in
any of the local areas. 7. The resolution
now proposed can be opposed on the follow-
ing grounds:-

(a) That "grant-in-aid" as such ^{are} ~~is~~
not

Page 3 of the notes with
Ex. no. 1012 Edl of 16-11-12

(M)

(2)

1111-2-2 1111-2-2

(T)

(M)

Page 1 of 2
1111-2-2 1111-2-2

(b) that though excluded from the Code board secondary schools are in receipt of aid from Provincial funds in ~~some~~ another form; and

(c) that local bodies should not be encouraged to devote their funds on -- secondary education to the detriment of elementary education which is their -- primary concern and for which there is ^{to employment} ample scope for their entire energy.

12
11-2-13

It is, I think, quite certain that board & municipal secondary schools are provisionally far better off under the present system of subsidies than if eligible for assistance only in accordance with the Prov. m. Aid Code. The Additional Member may have been misled by a comparison of statistics such as is made at pages 3 & 4 ^{supra}, the inference drawn being fallacious owing to changes in nomenclature in the office note pointed out.

Seeing local board & municipalities

Secondary schools less than the educational subsidies they receive from Govt. For whatever purpose these subsidies are given, it is consequently the case that Govt. ~~are~~ indirectly, if not directly, bear the entire net cost of board & municipal secondary schools. If local bodies were compelled completely to discharge their ~~responsibility~~ responsibility for elementary education, they would have no funds left over to spend on Secondary schools which are not completely self-supporting.

The general trend of policy in the Presidency has hitherto been towards provincializing secondary schools under boards & municipal Councils. The acceptance of the Resolution will be a retrograde measure in the opposite direction. ~~It is difficult to anticipate the~~ from that general consideration it is not likely that the Assoc. Member will be able to elicit a case for a revocation of action deliberately taken.

for the exclusion of these classes
of schools from the proceeds of the
grant. in aid vote.

The Resolution must, I submit,
be directly opposed.

K.D.

28.3.15

P.T.O.

Extract from the Proceedings of an Adjourned Meeting of the Council of the Governor of Fort St. George assembled for the purpose of making Laws and Regulations under the provisions of the Acts of Parliament, 24 & 25 Vict., C. 67, 55 & 56 Vict., C. 14 and 9 Edw. 7, C. 4.

RESOLUTION No. 18—APPLICATION OF GRANT-IN-AID CODE TO
SECONDARY SCHOOLS UNDER LOCAL BODIES.

The Council re-assembled at the Council Chamber, Fort St. George, at 11 A.M. on Friday, the 4th day of April 1913.

PRESENT:

His Excellency the Right Hon'ble JOHN, Baron PENTLAND of Lyth, P.C.,
G.C.I.E., Governor of Madras—*Presiding*.
The Hon'ble Sir JOHN ATKINSON, K.C.S.I.
The Hon'ble Mr. P. S. SIVASWAMI AIYAR, C.S.I., C.I.E.
The Hon'ble Sir HAROLD STUART, K.C.V.O., C.S.I.
The Hon'ble Mr. A. G. CARDEW, C.S.I.
The Hon'ble Surgeon-General W. B. BANNERMAN, I.M.S., M.D., D.Sc., C.S.I.*
The Hon'ble Mr. R. B. CLEGG.
The Hon'ble Mr. L. M. WYNCH, C.I.E.
The Hon'ble Mr. A. BUTTERWORTH.
The Hon'ble Mr. N. S. BRODIE.
The Hon'ble Sir ALFRED BOURNE, K.C.I.E., D.Sc., F.R.S.
The Hon'ble Mr. C. A. SMITH, C.I.E.
The Hon'ble Mr. H. E. CLERK.
The Hon'ble Mr. C. R. M. SCHMIDT.
The Hon'ble Mr. L. DAVIDSON, C.S.I.
The Hon'ble Mr. F. H. M. CORBET (*Advocate-General*).
The Hon'ble Mr. H. F. W. GILLMAN.
The Hon'ble Diwan Bahadur L. D. SWAMIKANNU PILLAI Avargal.
The Hon'ble Dr. T. M. NAIR.
The Hon'ble Mr. T. V. SESHAGIRI AIYAR.
The Hon'ble Rao Bahadur B. NARASINHESWARA SARMA Garu.
The Hon'ble Mr. M. RAMACHANDRA RAO PANTULU.
The Hon'ble Mr. A. S. KRISHNA RAO PANTULU.
The Hon'ble Mr. P. KESAVA PILLAI.*
The Hon'ble Rao Bahadur A. SUBBARAYALU REDDIYAR Avargal.
The Hon'ble Mr. B. V. NARASINHA AIYAR.
The Hon'ble Mr. K. P. RAMAN MENON.
The Hon'ble Rao Bahadur V. K. RAMANUJACHARIYAR Avargal.
The Hon'ble Mr. K. RAMA AIYANGAR.
The Hon'ble Mr. K. R. V. KRISHNA RAO PANTULU.
The Hon'ble Diwan Bahadur V. RAMABHADRA NAYUDU Garu, Zamindar of
Doddappanayakkanur.
The Hon'ble Mr. C. V. S. NARASINHA RAJU.
The Hon'ble Mr. K. CHIDAMBARANATHA MUDALIYAR.
The Hon'ble Mr. V. KUNHIRAMAN NAYANAR.
The Hon'ble Mr. T. ZAIN-UL-ABIDIN SAHIB, Shifa-ul-Mulk.
The Hon'ble Mr. A. T. G. M. AHMAD TAMBI MARAKKAVAR.
The Hon'ble Mr. A. D. JACKSON.
The Hon'ble Mr. R. M. SAVEGR.*
The Hon'ble Mr. E. F. BARBER.
The Hon'ble Mr. T. RICHMOND.
The Hon'ble Rao Bahadur P. C. SOMASUNDARA CHETTIYAR Avargal.
The Hon'ble Mr. V. S. SRINIVASA SASTRI.
The Hon'ble Mr. A. MURHEAD, C.I.E.
The Hon'ble Raja Sri MADANA MOHANA SINHA DEVU Garu, Zamindar of
Dharakota.

* Did not arrive until after the proceedings had commenced.

2 Application of Grant-in-Aid Code to secondary schools under local bodies.

(Mr. Srinivasa Sastri.)

APPLICATION OF GRANT-IN-AID CODE TO SECONDARY SCHOOLS
UNDER LOCAL BODIES.

The Hon'ble Mr. V. S. Srinivasa Sastri withdrew with the permission of His Excellency the President the following resolution :—

[No. 18.] That this Council recommends to the Governor in Council that secondary institutions managed by municipalities and local boards be admitted to the benefits of the Grant-in-Aid Code of the Madras Educational Department.

L. DAVIDSON,
Ag. Secretary to Government, Legislative Dept.

PTC

No action has to be taken in respect of the resolution which was withdrawn by the Adm. member. A draft order regarding the papers is submitted.

MS
25/6/13

CA
25/6/13

MS
25/6/13

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191

No. 6022, dated 27-6-1913

Shroff

Recorded

$\frac{128}{256} \cdot \frac{128}{256}$

Aug 13

Print this and
send copies to
be for file, please

2563

yes. But two species placed below
roughly grouped & kept. I think is
more easy to find the next day

158
7/7/10

When given for copying _____
When copied _____
When examined _____
When signed _____

191

READ AGAIN G.O., No.
191

. DATED

CURRENT No.

ENCLOSURE TO C. No.

ORDER OF GOVERNMENT.

LETTER OF GOVERNMENT.

STATEMENT WITH DETO.

PAPER NOT STAND UP, BEING MEANT FOR DISPATCH
IN ORIGINAL.

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