

Government of Madras.

EDUCATIONAL DEPARTMENT

Recd.

Regd.

} 1913.

Enclonures.

Spare copies.

G.O. No. 448, 15th May 1913.

Hostels.

Approving the proposal of the Director of Public Instruction to consider applications for assistance from the hostel grant upon their merits without strict regard to the letter of those articles of the Grant-in-Aid Code which govern ordinary building grants.

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GOVERNMENT OF MADRAS.

EDUCATIONAL DEPARTMENT.

READ—the following papers :—

I

G.O. No. 1004, Educational, dated 11th November 1912

II

Letter—from the Hon'ble Sir ALFRED GIBBS BOURNE, K.C.I.E., D.Sc., F.R.S.,
Director of Public Instruction, Madras.

To—the Secretary to Government, Educational Department.

Dated—the 25th March 1913.

No.—Ref. on Cur. 2935/1912.

I have the honour to address you in connection with the provision of hostels in continuation of my letter Ref. on C. No. 2935, dated 21st August 1912. I therein stated that it was my intention to give preference to such institutions as could contribute a substantial amount towards the cost of their erection. Applications, however, have been submitted where the contribution proposed by the management has been small, and, indeed, in one case amounts to nothing at all. As the necessity for hostels in these cases is as pressing as in those where a substantial contribution may be expected, it seems undesirable either to defer their consideration to those in which the amount of grant will be less or to reject them on the ground that the managing body has, at its command, little or no funds.

2. I therefore have already submitted two cases in which the contribution by the management is not substantial. Attention is invited firstly to the case of Voorhee's College, Vellore, dealt with in an unofficial reference made by Government on my letter R.O.C. No. 2935, dated 18th December 1912, and secondly to that of the Colos Memorial High School, Kurnool (*vide* R.C. No. 2935, dated 19th February 1913). In the first case a grant, without any contribution at all, of Rs. 1,745 was suggested, while in the latter, out of a total cost of Rs. 44,118 the management could contribute only Rs. 14,118.

3. In view of the avowed policy of Government and the funds that have been set apart by the Government of India for the provision of hostels, I am of opinion that it is unnecessary to insist in *all* cases on any fixed proportion of contribution. It will be on the whole more advantageous to consider each case upon its merits without strict regard to the letter of the Code governing ordinary applications for building grants.

	rs.
* Christian hostel	12,250
Hindu "	6,859
Kitchen to "	1,848
Tanks for water	150
Sick room	700
Alteration to latrine	300
Total	21,607

4. I am accordingly submitting separately another application (Caldwell High School, Tuticorin) where out of a total cost of Rs. 21,607* the management is able to contribute only Rs. 3,354.

Order—No. 448, Educational, dated 15th May 1913.

The Government accept the proposal of the Director of Public Instruction to consider applications for assistance from the hostel grant upon their merits without strict regard to the letter of those articles of the Grant-in-Aid Code which govern ordinary building grants. Individual applications should receive effective scrutiny with reference to the questions—

- how much the management can afford to contribute for the purpose, and
- whether the efficiency of the institution is such as to justify a special degree of assistance,

and it must be clearly understood that the relaxation of the Code rule now authorized is subject to the condition that grants must not be given and must not be promised in excess of the sanctioned budget provision.

(True Extract.)

L. DAVIDSON,
Ag. Secretary to Government.

To the Director of Public Instruction.
" Accountant-General.
" Financial Department.

NOTES CONNECTED WITH G.O. No. 448, EDUCATIONAL, DATED
15TH MAY 1913.[SUBJECT.—*Payment of grants-in-aid of hostels without insisting on any contribution by the management.*]*From the Director of Public Instruction, dated 25th March 1912,
No. 2935/12.*

One of the principles underlying the system of grants-in-aid in this Presidency is that State aid should be regarded as supplementing private funds. The proposal of the Director of Public Instruction to sanction grants without any contribution by the management is therefore opposed to the spirit of the rules, which appear to have been strictly followed in the past. The only exception made in recent years is in respect of an application from the Voorhees' College, Vellore, disposed of in G.O. No. 183, Educational, dated 27th February 1913. That was treated as a special case on the assumption that similar cases would not recur—please see the notes to that Government order.

2. In view of the avowed policy of Government and the funds that have been set apart by the Government of India for the provision of hostels, the Director of Public Instruction is of opinion that it is unnecessary to insist in all cases on any fixed proportion of contribution. It is not known what exactly is meant by the

Please see paragraph 6 of the recent resolution of the Government of India on Educational Policy, in which they state that they desire to see the hostel system attached to every college and secondary school in India. This is apparently referred to by the Director of Public Instruction.

C. R.—19-4-13.

the Government are averse to making any

In the Civil Budget Estimate for	rs.
1913-14	3,31,000
Special assignment	4,00,000

3. If the Government are disposed to consider each case on its merits without strict regard to the letter of the Code there is no objection to that course. It is not, however, known whether it will land Government in liabilities in excess of the funds at their disposal. For, if once the rule is departed from, there is no knowing how many cases of poor schools will come up for aid; it will be hardly possible to deny to one institution a concession shown to another of the same kind. In order to have a rough idea of the expenditure which this proposal involves, it is for consideration whether the Director of Public Instruction may be asked for a list

Director of Public Instruction when he refers to the "avowed policy of Government." The Government do not so far appear to have decided to override the provisions of the Grant-in-Aid Code. On the other hand, the case disposed of in G.O. No. 183, Educational, dated 27th February 1913, leads one to think that deviation from the ordinary rules. They are, no doubt, anxious to spend as speedily as possible the special grants * sanctioned by the Government of India, but it is doubtful whether that alone would justify any deviation from the rules.

of institutions which have applied or are likely to apply in the near future for grants-in-aid of hostels and which are at the same time too poor to make the proportionate contribution together with the amounts involved in each case.

4. Of the two cases mentioned in paragraph 2 of the Director's letter, only that which relates to the Voorhees' college has been disposed of—please see G.O. No. 183, Educational, dated 27th February 1913. The plans and estimates relating to the Coles Memorial school are under scrutiny in Public Works Department. The application of the Caldwell high school, Tuticorin, referred to in paragraph 4 of the Director's letter has not yet been received.

5. The file may, perhaps, be forwarded to the Financial Department for remarks.
P.R.—17-4-13.

For the policy of the Government of India on this question please see paragraph 6 of the recent Resolution No. 301, C.D., dated 21st February 1913. That Government desire to see a hostel attached to every college and secondary school in India. Towards that end, they have, in addition to the non-recurring grant of 4.5 lakhs and the recurring grant of .96 lakh, given a further non-recurring grant of 4 lakhs for the purpose. The Director considers that the insistence of the rule as to contributions may stand in the way of the provision of hostel arrangements in several cases and that such insistence is unnecessary. The Government of India also desire

G.O. No. 264, Educational, dated 27th March 1913, page 2, paragraph 6.

Paragraph 23 of the Resolution, dated 21st February 1913.

Note.—In the case of hostel grant for the current year advance payments were made as a special case—G.O. No. 147, Educational, dated 17th February 1913 (12).

that the Grant-in-Aid rules should be made more elastic so as to enable each school to obtain special assistance in order to attain the fullest measure of utility. There is therefore no objection to the proposal of the Director of Public Instruction, provided that each case is scrutinized with special care to prevent schools, which would otherwise provide the portion of the cost though with some difficulty, from availing themselves of the opportunity to claim undue concessions. As each case will be dealt with on its merits, there seems to be no harm in accepting the proposal generally subject to the safeguard above.

Financial may be asked whether they agree to the above.

C. RAMANUJACHARI—19-4-13.

The Superintendent's note puts the case correctly, I think; there was really no need for the drafting clerk to note at such length on an issue already virtually decided by G.O. No. 1004, dated 14th November 1912, when it is laid down that each case should be decided on its merits. I do not think there need be any apprehension about expanding liabilities if proper scrutiny is directed to the issues (a) how much the management can afford to find and (b) whether or not the institution is one the efficiency of which justifies further and special help. We have now large grants furnished by the Government of India the expenditure of which has been very slow and we are anxious that in the future the construction of hostels shall proceed more rapidly. As Sir Murray Hammick noted last October,

Page 8 of notes to G.O. No. 1004, Educational, dated 14th November 1912.

some relaxation of the rules is necessary to ensure such progress. The sanctioned budget fixes definite limits to the aggregate outlay in any one year on hostels and the Director of Public Instruction may be relied on not to make reckless recommendations in favour of the impecunious and to the detriment of those who have plans and estimates ready and are in a position to plank down a half share from their own funds. The latter category was last year very limited.

L. DAVIDSON—21-4-13.

To the Financial Department.

FINANCIAL DEPARTMENT.

Attention is solicited to pages 4-8 of notes to G.O. No. 1004, Educational, dated 14th November 1912. Submitted that there seems to be no objection to accept the proposal of the Director of Public Instruction summarized at **M** on page 2 *ante*.

V.G.K.—28-4-13.

Each individual case will presumably come up to Government for scrutiny.

C. REILLY—28-4-13.

Educational will, I presume, circulate to the Honourable Member in charge of Financial Department.

A. G. CARDEW—29-4-13.

To the Educational Department.

EDUCATIONAL DEPARTMENT.

*His Excellency the Governor—
Hon'ble Sir H. A. Stuart—*

L. DAVIDSON—1-5-13.

P[ENTLAND]—3-5-13.

I agree subject to the clear understanding that grants are neither given nor promised in excess of the budget provision.

H. A. STUART—5-5-13.

A draft order is submitted for approval.

P.R.—7-5-13.

C. RAMANUJACHARI—11-5-13.

Revised. Issue.

L. DAVIDSON—13-5-13.

[G.O. No. 448, Educational, dated 15th May 1913.]

G.O., No. 1004 Edl., dated 11th November 1912. *2-1 hours*C.No. 1053, from the D.P.I., No. 2935/12, dated 25-3-1913. *6*ORDER:- No 448 *2-15-5-13*
P.S.

Apr 4/5

The Government accept the proposal of the Director of Public Instruction to consider applications for assistance from the hostel grant upon their merits without strict regard to the letter of those articles of the Grant-in-aid Code which govern -- ordinary building grants. Individual applications should receive effective scrutiny with reference to the questions

(a) how much the management can -- afford to contribute for the purpose, and

(b) whether the efficiency of the -- institution is such as to justify a special degree of assistance,

and it must be clearly understood that the ~~disposal~~ ^{relaxation} of such cases with the relaxation of the Code rule now authorized is subject to the condition that grants must not be given and must not be promised in excess of the sanctioned budget provision.

To the D.P.I. ✓
" the A.G. ✓
" the Financial Deptt. ✓

18
14-5-23

3000

Recd. 2. 22. 4.6.13

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