

Government of Madras.

EDUCATIONAL DEPARTMENT.

Recd.

Regd.

} 1912.

Enclosures

Spare copies

G.O. No. 927, 18th October 1912.

Travelling Allowance.

Declining to grant any further special concession in regard to — to the Supervisors of Elementary schools in the Wynaad sub-range and in other special tracts.

2
Government of Madras.

EDUCATIONAL DEPARTMENT.

Recd.

Enclosures

Regd.

} 1912.

Spare copies

G.O. No. 927, 18th October 1912.

Travelling Allowance.

Declining to grant any further special concession in regard to — to the Supervisors of Elementary schools in the Wynaad sub-range and in other special tracts.

GOVERNMENT OF MADRAS.

EDUCATIONAL DEPARTMENT.

READ—the following paper :—

Letter—from the Hon'ble Mr. A. G. BOURNE, D.Sc., F.R.S., C.I.E., Director of Public Instruction, Madras.

To—the Secretary to Government, Educational Department (through the Accountant-General).

Dated—the 11th July 1912.

No.—Ref. on Cur. 2796.

The Inspector of Schools, Eighth Circle, represents to me that the Supervisor of Elementary schools, Wynaad sub-range, labours under considerable disadvantages on account of the difficulty of travelling and the malarious condition of the country. The Sub-Assistant Inspector of Schools, Calicut Range, while travelling in Wynaad, is allowed to draw mileage at ordinary rates for the distance travelled in addition to his permanent allowance—*vide* paragraph 2 (b) under article 1140 of the Madras Supplement to the Civil Service Regulations. Under this article, Sub-Assistant Inspectors of Schools while travelling in those tracts for which an increase of 50 per cent. over ordinary travelling allowance is sanctioned, are allowed to draw mileage at ordinary rates for the distance travelled in addition to their permanent allowance. As I consider it necessary that this concession should be extended to Supervisors also, I have the honour to request that you will be good enough to address the Government of India for the necessary sanction.

No. Spl. 2-8094, dated 19th July 1912.

Forwarded.

2. Reference is invited to items 71B and 71C in the Appendix No. 22 to the Civil Service Regulations, in which enhanced permanent allowances are granted to the Supervisors of Elementary schools in the hill tracts of the Northern Circars and in the districts of Malabar, South Canara and North Coimbatore.

3. The proposal of the Director of Public Instruction to permit the Supervisors of Elementary schools to draw mileage at ordinary rates for the distance travelled in addition to their permanent allowances, while travelling in those tracts in this Presidency for which an increase of 50 per cent. over ordinary travelling allowance is sanctioned, contravenes the provisions of article 1044 of the Civil Service Regulations and therefore requires the sanction of the Government of India.

J. F. GRAHAM,
Offg. Accountant-General.

To the Secretary to Government, Educational Department.

Order—No. 927, Educational, dated 18th October 1912.

The Government do not see sufficient reason for granting any further special concession in regard to travelling allowance to the Supervisors of Elementary schools in the Wynaad sub-range or in other special tracts.

(True Extract.)

L. DAVIDSON,
Ag. Secretary to Government.

To the Director of Public Instruction.
Financial Department, with a copy of the notes (in print).

EDUCATIONAL DEPARTMENT.

NOTES CONNECTED WITH G.O. No. 927, EDUCATIONAL,
DATED 18TH OCTOBER 1912.

[SUBJECT.—*Permission to supervisors of elementary schools in certain special localities to draw mileage at ordinary rates in addition to their permanent monthly travelling allowance.*]

From the Director of Public Instruction, dated 11th July 1912, No. 2796.

The Director of Public Instruction requests that supervisors of elementary schools may be permitted to draw mileage at ordinary rates in addition to their permanent allowance, while travelling in those tracts in this Presidency for which an increase of 50 per cent. over ordinary travelling allowance is sanctioned. The localities for which an increase of 50 per cent. over ordinary travelling allowance is sanctioned are the special tracts of Ganjam, Vizagapatam, Gōdāvari, the Nilgiri Hills and Wynaad—*vide* paragraphs 2 (a) and 3 of the rules under article 1140 of the Madras supplement to the Civil Service Regulations, page 218. The number of supervisors employed in these localities is not known.

2. Supervisors in the hill tracts of the Northern Circars are granted a permanent allowance of Rs. 25 and those in the districts of Malabar, South Canara and North Coimbatore, which include Wynaad (in respect of which particularly the present proposal of the Director of Public Instruction seems to be based), a permanent allowance of Rs. 18-12-0. The former allowance is double and the latter half as much again as that granted to those employed in the plains—*vide* G.O. No. 230, Educational, dated 21st April 1909. These higher rates were sanctioned in consideration of the difficulties of travelling in the localities concerned.

3. As a permanent monthly travelling allowance is granted in lieu of all other travelling allowances for journeys within an officer's circle of duty, the Director's proposal to grant mileage in addition to the permanent allowance sanctioned for the supervisors is opposed to the principle on which a permanent allowance is granted. If the present rate of permanent allowance were considered inadequate, the proper course would be to increase it.

4. As already observed, the present reference has arisen out of the case of the supervisor in Wynaad, and there is nothing to show that the case of the supervisors in the hill tracts of the Northern Circars is similar and calls for an increase. It will, however, be noted that the rate of permanent travelling allowance of the supervisors in the hill tracts of the Northern Circars (Rs. 25) is higher than that of the supervisors in Wynaad (Rs. 18 $\frac{3}{4}$). Consequently they may not labour under the same disadvantages as the supervisor in Wynaad.

5. The Director recommends the present proposal on the analogy of the case of sub-assistant inspectors of schools in the special tracts referred to, who are allowed to draw mileage in addition to their permanent allowance—*vide* paragraph 2 (b) under article 1140 of the Madras supplement to the Civil Service Regulations, page 218. This concession appears to have been in force from a very long time in the case of these officers while travelling in the hill tracts of Northern Circars, even before the Travelling Allowance Code came into existence; and the old Government Orders from the Record office have been obtained and examined as to how it came to be granted. The following facts are gathered. From the papers printed with G.O. No. 142, Financial, dated 9th February 1872, it appears that officers of the Revenue,

Police and other departments were first allowed some concession when on duty in the Maliahs and that it was extended to Educational officers travelling in the hill tracts of Vizagapatam in the year 1872. The concessions allowed were double daily allowance and double mileage, Rs. 2 and As. 8, respectively, in the case of deputy inspectors of schools. An application was made to the Government of India in letter No. 62, Educational, dated 13th February 1878, for an extension of this concession to the Educational officers in the hill tracts of Ganjam; and in sanctioning the concession, the Government of India ruled that only one of them, namely, either the double daily allowance or the double mileage, should be drawn for the whole period of any tour.

G.O. No. 203, Educational, dated 30th May 1878. In letter No. 1393, Educational, dated 17th August 1878, a representation was made to the Government of India pointing out the disadvantages under which the deputy inspectors of schools in Northern Circars would be placed if their orders were enforced; and that Government accordingly withdrew the prohibition in their letter No. 214, Financial, dated 21st January 1879.

6. Subsequently when the new Travelling Allowance Code was introduced, the concession appears to have been withdrawn; and Educational officers of the rank of deputy inspectors of schools were granted a fixed monthly allowance of Rs. 25 and a single mileage at As. 4 while travelling in hill tracts of Northern Circars. The Director of Public Instruction protested against this and strongly recommended the restoration of the old rates in consideration of the exceptionally heavy cost of travelling in the hill tracts and the risk of health and even to life to which officers travelling in malarious tracts were exposed. The Government considered that doubling the monthly allowance, leaving the rate of mileage untouched would be sufficient concession and recommended it to the Government of India who sanctioned it—vide letter No. 3696, Finance and Commerce department, dated 1st October 1884. This concession continues to be in force even now.

7. The concession in question is, however, an exceptional one which cannot be quoted as a precedent and is, as observed in paragraph 3 *supra*, opposed to the principal on which a permanent monthly travelling allowance is granted. It seems undesirable to extend its application. Supervisors of elementary schools have only to travel within a limited area and their range may in most cases be confined to the exceptional areas alone. A monthly travelling allowance is the proper one; and if it is considered that the allowance now granted to them is inadequate, the proper remedy to apply is to increase it. It is for consideration whether the Director of Public Instruction may be asked to state whether this will do and if so to submit proposals in that regard. He may also be asked to report with reference to paragraph 4 *supra* why the concession, if any, should be extended to supervisors in Northern Circars and other places.

T.K.—24-8-12.

C. RAMANUJA CHARI—24-8-12.

Yes: I think the proper remedy is merely to enhance the Wynaad allowance if a case can be made out therefor. Please refer to Director of Public Instruction u.o.

L. DAVIDSON—24-8-12.

To the Director of Public Instruction.

OFFICE OF THE DIRECTOR OF PUBLIC INSTRUCTION.

The Inspector calculates that the Wynaad supervisor would draw Rs. 40 a year if the concession asked for in my letter were granted. An addition of Rs. 3-4-0 to his fixed travelling allowance would therefore meet the case, making it Rs. 22.

Supervisors in the hill ranges of the Northern Circars draw, however, Rs. 25 and there seems no reason why the Wynaad supervisor should be worse treated than they. Since my proposal for mileage is objectionable I suggest that all the supervisors in exceptional travelling regions should have a fixed travelling allowance of Rs. 25, i.e., that the Wynaad supervisor should receive this amount.

J. H. STONE—30-8-12.

To the Educational Department.

EDUCATIONAL DEPARTMENT.

The special officer with the Director of Public Instruction agrees to the suggestion to drop the proposal to pay mileage in addition to the fixed travelling allowance to supervisors in special localities. He now confines his recommendation to enhance the fixed travelling allowance of supervisors in special localities other than those in the hill tracts of Northern Circars to Rs. 25 a month. It is not clear whether by "exceptional travelling regions" Mr. Stone refers to the districts of Malabar, South Canara and North Coimbatore referred to in G.O. No. 230, Educational, dated 22nd April 1909, or to those mentioned in the rules under article 1140 of the Madras supplement to the Civil Service Regulations. The original proposal of the Director of Public Instruction referred to the latter localities and therefore included the

I think Mr. Stone only means to include the Wynaad, witness the explanatory words, "i.e., that the Wynaad supervisor should receive this amount."

L. DAVIDSON—7-9-12.

2. According to Mr. Stone's calculation Rs. 22 is an outside estimate of the monthly travelling expenses of these supervisors and it does not seem to be necessary to enhance their fixed travelling allowance beyond this amount.

I agree.

L. DAVIDSON.

3. If these proposals are approved, the file may be sent to the Financial Department for remarks.

T.K.—7-9-12.

C. RAMANUJA CHARI—7-9-12.

Rupees 22 ought to suffice. I do not think travelling in the Wynaad is so expensive as in the Northern agencies.

L. DAVIDSON—7-9-12.

To the Financial Department.

FINANCIAL DEPARTMENT.

Letter Ref. C. No. 8494/08, dated 2nd February 1909, on page 2 of G.O. No. 117, Educational, dated 1st March 1909.

Vide letter No. 118, Educational, dated 1st March 1909 and Government of India, Home department letter No. 264, dated 7th April 1909, on page 2 of G.O. No. 230, Educational, dated 22nd April 1909.

sanction of the Government of India for the same.

2. The Director of Public Instruction now makes out that the rate of Rs. 18-12-0 *per mensem* is not sufficient to meet the wants of the Supervisor of Primary schools, Wynaad (included in the above), and proposes to raise the allowance to Rs. 22 *per mensem*. The administrative

It is submitted that it was at the request made by the Director of Public Instruction in 1909 for the grant of a permanent travelling allowance of Rupees 18-12-0 *per mensem* to the supervisors of elementary schools in the districts of Malabar, South Canara and North Coimbatore that this Government obtained the

department (the Educational Department) agrees to the proposal. The extra cost involved, viz., Rs. 3-4-0 *per mensem* or Rs. 39 *per annum*, is trifling. Submitted that this department need not raise any objection to the proposal.

3. The rate Rs. 18-12-0 referred to above has been included in the appendix to *Vide* rule 1 in Government of India resolution, Finance Department, No. 249, E.A., 15th July 1912, in G.O. No. 479, Finance, 2nd August 1912. Civil Service Regulations (item No. 71-C of appendix 22 to Civil Service Regulations). The sanction of the Government of India appears unnecessary with reference to Rule IV (2) of the resolution of the Government of India (Finance Department), No. 358-E.A., dated 31st August 1912. It may be left to the Educational Department to take the Accountant-General's view on the point, before the increased rates in question are sanctioned.

4. The file may be returned to Educational with the above remark.

S.D.S.—24-9-12.

T. HARI RAO—24-9-12.

For orders.

C. REILLY—26-9-12.

There is certainly not much of a case made out in support of this proposal, the Director of Public Instruction's letter, dated 11th July 1912, being very general in terms and adducing no facts in support of its proposal. It rather looks as though the proposal would never have been put forward at all, if it had not been for the fact of the sub-assistants' getting mileage *plus* permanent allowance. If the modified plan of enhanced permanent allowance is sanctioned for the Wynaad supervisor, it will have to be applied to all supervisors whose travelling lies in exceptional tracts. This is in fact what Mr. Stone proposes in his note, dated 30th August 1912. In the absence of more substantial reasons we cannot agree to this proposal and the case may be circulated to the Honourable member in charge of Financial.

A. G. CARDEW—29-9-12.

To the Educational Department.

EDUCATIONL DEPARTMENT.

The Financial Department considers that no case has been made out for increasing the fixed travelling allowance of the Wynaad supervisor to Rs. 22 as proposed. The disadvantages which the Wynaad supervisor labours under are the difficulty of travelling and the malarious condition of the country—*vide* the first sentence of the Director's letter. The Director of Public Instruction considers an increase of allowance is "necessary." It was therefore assumed that the present allowance was inadequate and that supervisors would be out of pocket to some extent by travelling. Before the proposal is rejected, perhaps the Director of Public Instruction may be asked to state whether the supervisors in Wynaad are actually now out of pocket by touring and if so to what approximate extent.

T.K.—2-10-12.

C. RAMANUJACHARI—2-10-12.

I don't think any further reference necessary. As to Financial's apprehension that the grant of this concession to the Wynaad supervisor will lead to similar treatment of "all supervisors whose travelling lies in exceptional tracts," can the Superintendent, without trouble, say how many and what appointments are likely to come under that category?

L. DAVIDSON—3-10-12.

Please see paragraph 1 of the office-note on page 3 *supra*. By "exceptional" tracts, Mr. Stone is taken to have meant the Malabar, South Canara and North Coimbatore districts. North Coimbatore includes the three taluks of Kollegal, Bhavani and Satyamangalam.

The following is the list of supervisors serving in these ranges:—

- | | |
|--------------------------------|------------------------------|
| (1) Taliparamba. | (15) Angadipuram (Mappilla). |
| (2) Anjerakandy. | (16) Ponnani (Do.). |
| (3) Kuttuparamba. | (17) Udipi. |
| (4) Badagara. | (18) Coondapoor. |
| (5) Quilandy. | (19) Karkal. |
| (6) Calicut. | (20) Mangalore. |
| (7) Angadipuram. | (21) Moolki. |
| (8) Manantoddy.* | (22) Kasaragod. |
| (9) Palghat. | (23) Vittal. |
| (10) Tirur. | (24) Puttūr. |
| (11) Chowghat. | (25) Mangalore (Muhammadan). |
| (12) Cannanore (Mappilla). | (26) Kollegal. |
| (13) Badagara (Do.). | (27) Bhavani. |
| (14) Parapanangudi (Mappilla). | (28) Satyamangalam. |

* In Wynaad.

RS. AS. P.

22 0 0

18 12 0

3 4 0

Rs. $28 \times 3-4-0 = 91 \times 12 = 1,092$.

If all these 28 supervisors are granted the enhanced rate of travelling allowance proposed, viz., Rs. 22 *per mensem*, the additional cost to state will amount to Rs. 1,092 *per annum* as shown in the margin.

C. RAMANUJACHARI—8-10-12.

In these circumstances Educational may agree with Financial, but His Excellency the Governor should see the papers before the application is refused.

L. DAVIDSON—9-10-12.

I agree. I do not think a case has been made out.

M. H[AMMICK]—12-10-12.

Draft please.

T. E. MOIR—14-10-12.

A draft is submitted for approval.

T.K.—14-10-12.

C. RAMANUJACHARI—17-10-12.

T. E. MOIR—18-10-12.

[G.O. No. 927, Educational, dated 18th October 1912.]

Edna

~~LOCAL AND MUNICIPAL~~ DEPARTMENT.

Pap ers to be read in Proceedings:

Again G.O., No. _____, dated _____ 19____

* Again G.O., No. _____, dated _____ 19____

Current No. 2007 From the S.P.J., No. 2796/12, dated 11-7- 1912

” ” ————— ” ————— ” ————— ” ————— ”

” ” ” ” ”

ORDER. No. 927, dated 18-10-1912.

Pres.

The Govt. do not see sufficient reason for ^(granting) ^{further} special concession to the Supervisors of ^{in the} Elementary Schools ^{of} Wynaad sub-range in regard to travelling allowance or ⁱⁿ other ~~special~~ ^{fracts} special localities.

7. A. Q
14-10-127-10n

LM
18-10-12

8/15/12

Sept 2nd in MS.
8.22.00

To

The 899.

Final Report, with a copy of
the notes (in part)

ORDINARY.

PREFERENCE.

URGENT (a).

EDUCATIONAL
LEGISLATIVE DEPARTMENT.

Current No 2007, dated 11-7-1912

G.O., No 927, dated 18-10-1912

Number of MS. pages sent { Correspondence including order or orders
(b)
Notes.....

Docket Travelling Allowance - Declining
to grant any further special concession
in regard to travelling allowance to the supervisors
of elementary schools in the Wyanood
Sub-range & other special trusts

Number (c) of copies required when struck off (not including
copies for volumes and editors' table which are retained
in the Press).

Complete
Correspondence
and orders.

Notes

FOR RECORD.*

Madras Records	...	25	15
Ooty Records	...	5	5
For filing with original	...	1	1
Total	...	31	21

FOR ISSUE.†

	Letter only.	Complete G.O.	Special issue copies of G.O. (b)		Notes.
			No.	Papers.	
Signature copies.....					
India Office.....					
Govt. of India.....Dept.					
Public Department.....					
Judicial Department.....					
Financial Department.....		5			
Revenue Department.....					
Public Works Department.....					
Local and Municipal Department.....					
.....Dept.					
Total					
Spare copies.					
The Director of Public Instruction.....		15			
The Comr. for Govt. Examinations.....					
The Superintendent, Govt. Museum.....					
The Surgeon-General.....					
The Accountant-General.....					
The Collector of.....					
The P. D. B.....					
The.....					
The.....					
The.....					
The.....					
The.....					
The.....					
The.....					
Total		15			

INSTRUCTIONS FOR THE
SECRETARIAT.

(a) If a paper is marked to be printed urgently, the Superintendent of the section concerned should sign the Press slip. The Superintendent should exercise a careful discretion in the matter.

(b) Each letter, memorandum, or order, or set of orders, in the file of correspondence should be headed in succession with the Roman numeral I, II, III, etc., the number being written in red ink or blue chalk above the item. The particular papers to be printed in the special issue-copies should be indicated by the Roman numeral (I, II, etc.) by which that item has been headed in the correspondence file. All matter, including marginal remarks or references, to be printed should be written in ink and matter which should not be printed should be encircled. Initials and signatures that are not quite legible should be re-written distinctly.

(b') For rules regarding printing of notes, see the rules in G.O., No. 1220, Public, dated 30th November 1900.

(c) The number of copies and the details of distribution should be filled in by the Superintendent or Referencer concerned.

(d) In the absence of special instructions to the Press to keep matter standing for a specified period, ordinary papers of 8 pages and under will be kept standing for one week, and larger papers for two weeks only. The type of notes and of all confidential papers is distributed immediately after striking.

(e) This slip, properly and completely filled in, should accompany every paper sent to Press; it will be returned by the Press when proofs are furnished; it should be sent to the Press when a call is made for revised proofs or when a corrected proof is sent for striking. When finally returned by Press it should be filed with the original order or letter.

INSTRUCTIONS FOR THE PRESS.

(a) If, in the opinion of the Superintendent of the Press, a paper has been marked urgent unnecessarily, he should send the Press slip to the Deputy Registrar with a remark to that effect.

(b) Unless a note to the contrary is made against the matter, pencil entries should not be printed. The Superintendent of the Press may bring to the notice of the Deputy Registrar any instance of incomplete or careless editing.

(c) Signature copies of letters to the Secretary of State or to the Government of India should be printed on hand-made paper.

(d) This slip should be returned by the Press to the Secretariat when proofs are furnished; it will be sent back to the Press when proofs are returned corrected and should be finally returned to the Secretariat when struck-off copies are supplied.

(e) The names of the Secretary and Members should be printed in full when they occur on the right hand side, but only the first time when they appear on the left side, the initials alone being printed later.

* Copies distributed on.....*(Press Clerk.)

† Copies distributed on 12.17.11-11.12.12.*(Despatcher.)

A

B

C

Please send proof in triplicate. The papers have been carefully edited.

Proof returned corrected. Please strike off and send number of copies as indicated.

As the matter is clear manuscript and has been carefully edited, (b) proof need not be sent. Please print and supply number of copies as indicated.

Type may be released after usual interval at once.

Type may be released after usual interval.

.....Clerk.

.....Clerk.

.....Clerk.

.....Supdt.

.....Supdt.

.....Supdt.

(b) Three copies of proof of all notes should be sent for approval, except when instructions are given to the contrary.

SPECIAL INSTRUCTIONS.

TO BE FILLED IN BY THE PRESS.

Diary.	Initials of Press official.
Received in Press on.....	24-10-12 <i>Sh</i>
First proof furnished on.....	
Call for revised proof received on.....	
Revised proof furnished on.....	
Corrected proof received for striking on.....	
Final copies supplied on.....	2-11-12 <i>Sh</i>

Account of copies.	Complete copies.	Notes.	Issue copies.
Supplied to Secretariat for Record.....	31		
" " " Issue.....	15		
For Volumes.....	16		
For E. T.....			
Total ...	62		