

Government of Madras.

EDUCATIONAL DEPARTMENT.

Recd.

Regd.

} 1912.

Enclosures

Spare copies

G.O. No. 455, 28th May 1912.

DESPATCHED

Elementary schools.

Approving the proposals submitted by the Director of Public Instruction for the opening of new — in certain municipalities.

BACK PAPERS.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

FURTHER PAPERS

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

Government of Madras.

EDUCATIONAL DEPARTMENT.

Recd.

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Regd.

Spare copies

G.O. No. 455, 28th May 1912.

Elementary schools.

Approving the proposals submitted by the Director of Public Instruction for the opening of new — in certain municipalities.

GOVERNMENT OF MADRAS.

EDUCATIONAL DEPARTMENT.

READ—the following papers :—

I

G.O. No. 204, Educational, dated 2nd March 1912.

ABSTRACT.—Communicating to the Director of Public Instruction letter from the Government of India making a grant of eight lakhs of rupees towards the improvement of popular education in the Madras Presidency.

II

Official Memorandum No. 1957-1, Educational, dated 14th August 1911.

In his speech in connection with the budget debate at the meeting of the Legislative Council held on the 5th April 1911 the Honourable Khan Bahadur Muhammad Habibullah Sahib remarked that the system of granting Provincial subsidies to local boards for the opening of new elementary schools should be extended to municipalities also. In drawing up his programme for the opening of new elementary schools in 1912-13, the Director of Public Instruction is requested to ascertain and report what need exists for the opening of new schools in municipal areas and whether any, and if so what, assistance should be given to the municipalities from Provincial funds for the purpose.

L. DAVIDSON,
Ag. Secretary to Government.

To the Director of Public Instruction.

III

Letter—from the Hon'ble Mr. A. G. BOURNE, D.Sc., F.R.S., C.I.E., Director of Public Instruction.

To—the Secretary to Government, Educational Department.

Dated—Madras, the 4th December 1911.

No.—Ref. on Cur. 5805.

With reference to the reminder, dated 17th November 1911, calling for an early reply to Government Memorandum No. 1957-1, Educational, dated 14th August 1911, in regard to the opening of new schools in municipal areas, I have the honour to state that a reference on the subject was made to the Inspectors of Schools on the 25th August last, that replies are due from the Inspectors of Schools, Second and Third Circles, to whom reminders have been sent, and that the report called for by Government will be submitted soon after the receipt of their replies.

IV

Letter—from the Hon'ble Mr. A. G. BOURNE, D.Sc., F.R.S., C.I.E., Director of Public Instruction.

To—the Secretary to Government, Educational Department.

Dated—Madras, the 30th April 1912.

No.—Ref. on Cur. 5805/11.

With reference to the Memorandum of Government, No. 1957-1, dated 14th August 1911, requesting the Director to report as to the need that exists for the opening of new schools in municipal areas and the extent to which assistance should be given to the municipalities from Provincial funds for the purpose, I have the honour to submit the following proposals.

2. (i) On receipt of the memorandum under reference, the Inspectors of Schools were addressed on the subject, but some of them took a long time to reply, the last report having been received only on the 2nd instant. From the file of replies a summary showing the number of elementary schools proposed to be opened or taken over under municipal management in each municipality and the cost of their maintenance during the current year has been prepared, and this I submit herewith.

It will be seen from it that it is proposed to open 108 new elementary schools in 41 out of the 61 municipalities in the Presidency and that the cost of their upkeep and equipment, during the current year, is expected to amount to Rs. 29,962, assuming that it will be possible to open the schools in June next and that the charge on their account will consequently have to be incurred for nine months in the current official year. In the case of the remaining 20 municipalities, it is reported that they have no need for any additional elementary schools and that their educational needs have been otherwise satisfied by the existing elementary schools.

(ii) The cost of the schools in each municipality as shown in the last column of the statement provides for the salaries of the staff, rents and other contingencies and cost of furniture and appliances.

(iii) I have calculated the outlay on salaries according to the following scale:—

Number of teachers.	Rate per mensem.
1	10
2	12, 10
3	12, 10, 10
4	15, 12, 10, 10
5	20, 15, 12, 10, 10
6	25, 20, 15, 12, 10, 10

I consider that the minimum pay of an elementary teacher in towns ought to be Rs. 10 and that the salaries shown above should be allowed to trained or approved teachers only.

(iv) Some of the Inspectors have proposed the construction of buildings for a few of the new schools, and consequently have made no provision for payment of rent to such schools. As, however, I have made a separate reference to the chairmen of municipal councils with regard to the construction of buildings for municipal elementary schools and their equipment, I propose to consider the Inspectors' proposals for the provision of buildings in a few cases along with those expected from municipal chairmen. Meanwhile I have provided for rents also for these schools.

(v) Most of the proposals submitted by the Inspectors contained no provision for furniture and other appliances for the schools, and I have also supplied this omission by allotting a uniform sum of Rs. 50 for each school for the purpose in the current year.

3. I beg to propose that the amount noted in the last column of the statement against each municipality be placed immediately at the disposal of the municipal council concerned for meeting the cost of the new schools proposed and that the total cost aggregating Rs. 29,962 be provided from the special Imperial grant, four lakhs of which are shown in the current year's budget estimate.

4. I am instructing the Inspectors to make the necessary preliminary arrangements for starting the schools, if possible, in June next, in consultation with the municipal councils concerned, and am also informing them that these contributions will be recurring and are expected in some cases to take the form of relief to the municipalities from paying teaching grants to schools under private management.

5. I request that the chairmen of municipal councils may be informed that, in the matter of establishing new schools, every endeavour should be made to avoid interference with a mission school or any school that is successful and unwilling to be taken over and that the grant not actually expended during the current year should be allotted for the same object in the budget estimates of the municipalities concerned for expenditure during 1913-14.

ENCLOSURE.

Names of municipalities.	Number of schools proposed.	Total cost.
		RS.
1. Berhampur	3	803
2. Parlakimedi	2	487
3. Chicacole	1	311
4. Vizianagram	1	536
5. Bimlipatam	1	311
6. Vizagapatam	1	536
7. Anakapalle	1	401
8. Masulipatam	3	744
9. Ellore	9	1,503
10. Bezwada	8	2,443
11. Guntūr	2	352
12. Ongole	2	460
13. Tenali	2	469
14. Bellary	6	1,839
15. Adōni	6	2,235
16. Anantapur	4	920
17. Cuddapah	3	852
18. Kurnool	3	780
19. Chingleput	2	622
20. Conjeeveram	4	1,352
21. Tirupattūr	2	586
22. Vāniyambādi	1	320
23. Tirupati	3	879
24. Wallajapet	1	185
25. Vellore	2	586
26. Gudiyāttam	2	586
27. Tiruvannāmalai	1	185
28. Ootacamund	2	406
29. Coonoor	2	406
30. Trichinopoly	4	740
31. Srirangam	2	370
32. Tanjore	2	370
33. Negapatam	2	370
34. Cuddalore	4	740
35. Chidambaram	1	185
36. Cannanore	2	748
37. Tellicherry	4	1,784
38. Calicut	2	991
39. Palghat	1	284
40. Cochin	2	690
41. Mangalore	2	595
Total	108	29,962

Order—No. 455, Educational, dated 28th May 1912.

The Government approve the proposals submitted by the Director of Public Instruction for opening 108 elementary schools during the current year in the 41 municipalities referred to by him and sanction the payment of a sum of Rs. 29,962 to the municipalities concerned to meet the cost of the new schools. The sums allotted for each of the municipalities are shown in the annexure to these proceedings and the Accountant-General will be requested to place the funds at the disposal of the municipalities concerned at an early date. The expenditure will be met from the lump provision of four lakhs under 22. EDUCATION in the current year's budget.

2. The municipal councils will be requested to see that the new schools are established without delay. Every endeavour should be made to avoid interference with mission or other schools that are successfully working or are unwilling to be taken over. The grant not actually expended during the current year should be allotted for the same purpose in the budget estimates of the municipalities concerned for expenditure during 1913-14.

(True Extract.)

L. DAVIDSON,
Ag. Secretary to Government.

To the Director of Public Instruction.
 „ Accountant-General.
 „ Chairmen of Municipal Councils concerned (Order only).
 „ Financial Department.
 „ Local and Municipal Department.
 Editors' Table (Order only).

[Annexure.]

ANNEXURE.

Names of municipalities.	Number of schools proposed.	Total cost.
		RS.
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Total	108	29,962

EDUCATIONAL DEPARTMENT.

NOTES CONNECTED WITH G.O. No. 455, EDUCATIONAL, DATED
28TH MAY 1912.

[SUBJECT.—Opening of new elementary schools in municipalities.]

Previous papers :

G.O. No.	68, Educational, dated	4th February 1911.
" "	209	" " 11th April "
" "	708	" " 9th October "
" "	852	" " 2nd December "
" "	204	" " 2nd March 1912.

At the budget debate held on the 5th April 1911, the Hon'ble Mr. Ramachandra Rao Pantulu observed that, if the Government subsidy to local bodies for the expansion of primary education were to be limited to three years, it would be useless to open new schools, for at the end of three years "these boards will not find money to carry on the schools." He therefore suggested that a comprehensive scheme providing for a recurring expenditure of two or three lakhs a year might be devised. The Hon'ble Khan Bahadur Muhammad Habibullah Sahib remarked that money spent on opening new schools would be money thrown away on brick and mortar if funds were not found for their maintenance and suggested that the subsidy should be given for improving the efficiency of the existing schools and for maintaining them. He also suggested that these subsidies should not be confined to local boards but should be extended to municipalities as well. The Hon'ble Mr. Balakrishna Aiyar and the Hon'ble Mr. Govindaraghava Aiyar suggested that the quality of the elementary education should be improved and that in order to effect this a better class of elementary teachers should be secured by increasing their scale of pay.

2. The Government of India have taken up the question of extending elementary education and have called for a comprehensive working-plan for the next five years. Their letter has been referred to the Director of Public Instruction for a full report. Please see Memorandum No. 1675-1, dated 18th July 1911. It will be observed that the working-plan called for by the Government of India is to embrace proposals for improving the quality of elementary education and also for raising the pay of elementary teachers.

3. The increased provision made in the budget for the current year for the opening of new elementary schools is to be given entirely to local boards—*vide* G.O. No. 68, Educational, dated 4th February 1911. The Director of Public Instruction has not yet submitted proposals for the distribution of this amount. If any balance remains after the distribution to local boards has taken place, it may be distributed among municipalities. As regards future years the Director of Public Instruction may be requested to ascertain and report what need exists for opening new elementary schools in the municipalities and whether any, and if so what, assistance would be required from Government for carrying out that programme.

T.K.—4-8-11.

The Director of Public Instruction may be requested to report what steps have been taken with reference to G.O. No. 68, Educational, dated 4th February 1911, and paragraph 4 of G.O. No. 209, Educational, dated 11th April 1911, to distribute

the sum of one lakh provided in the current year's budget among the various district boards for starting new elementary schools, and what progress has been made in this direction. It would appear that the sanction of Government is necessary for the distribution. A report as at A may also be called for from the Director of Public Instruction.

K. RANGASWAMI AIYANGAR—4-8-11.

Approved.

L. DAVIDSON—10-8-11.

Two drafts are submitted for approval.

T.K.—12-8-11.

K. RANGASWAMI AIYANGAR—12-8-11.

After issue let Financial see u.o.

L. DAVIDSON—14-8-11.

[Memorandum No. 1957-1, Educational, dated 14th August 1911.]

[Memorandum No. 1958-1, Educational, dated 14th August 1911.]

To the Financial Department.

FINANCIAL DEPARTMENT

A draft summary has been prepared and is submitted for approval.

2. The file may be returned to the Educational Department.

A.S.—22-8-11.

V.G.K.—24-8-11.

C. REILLY—25-8-11.

To the Educational Department.

EDUCATIONAL DEPARTMENT.

To lie over till the reply from the Director of Public Instruction is received.

T.K.—30-8-11.

K. RANGASWAMI AIYANGAR—31-8-11.

Yes.

M. S. MASCARENHAS—31-8-11.

From the Director of Public Instruction, R.C. No. 5805/11, dated 30th April 1912.

With reference to Memorandum No. 1957-1, dated 14th August 1911, the Director of Public Instruction submits proposals for the opening of 108 elementary schools in 41 municipalities during the current year. In the remaining 20 municipalities it is reported that there is no need for any additional elementary schools inasmuch as their educational needs are met by the existing schools.

2. The Director's proposals call for the following remark. The 108 schools which it is proposed to open in municipal areas will not all be new schools, that is, schools newly opened in localities where there are no schools at present; some or all of them may be existing aided schools converted into municipal schools—*vide* paragraphs 2 (i) and 5 of the Director's letter. The Director of Public Instruction has not given any reason for proposing to take over existing aided schools under municipal management nor has he stated how many of the 108 schools will be new schools and how many will be aided schools converted into municipal schools. The policy of the

Government of India is to break down illiteracy by a large expansion of elementary schools, and the major portion of the grant of 8 lakhs recently sanctioned by that Government is intended to accomplish this object. But if the grant were to be devoted to converting aided schools into board schools, the object of the Government of India would be frustrated and no large expansion of elementary schools will be effected. In this connexion it may be noted that, when a sum of one lakh was distributed among district boards last year to enable them to open new elementary schools, the boards were required to utilize the grants solely for the purpose of opening new schools in important villages where there were no schools in existence and not to devote it to the conversion of aided schools into board schools or to the starting of schools in villages where aided schools already existed—*vide* paragraph 3 of G.O. No. 708, Educational, dated 9th October 1911.

It is for consideration whether, following the principle adopted last year, the municipalities which are to be subsidized during the current year may be required to utilize the subsidy solely for the purpose of opening new schools in localities where there are no schools at present or whose educational needs are not sufficiently met by existing schools and not to devote it to the conversion of existing aided schools into board schools. Memorandum No. 1957, dated 14th August 1911, referred only to opening of new schools in municipal areas.

3. The cost of opening and maintaining 108 schools during the current year is estimated by the Director of Public Instruction at Rs. 29,962, and this amount he proposes should be provided from the Imperial grant of 4 lakhs shown in the current year's budget. From this grant the Director of Public Instruction has already proposed to utilize Rs. 2,26,300 as follows:—

	RS.
Increased stipends to students undergoing training and enhanced stipendiary grants	51,300
Increase of pay to trained and approved teachers in schools under public management	75,000
Increased grants to aided elementary schools which are found to be efficient	1,00,000
Total	2,26,300

Adding Rs. 29,962 to the above sum, the total amount appropriated from the grant of 4 lakhs will be Rs. 2,56,300 in round number, leaving a balance of Rupees 1,43,700.

T.K.—7-5-12.

C. RAMANUJA CHARI—8-5-12.

The Director of Public Instruction, in paragraph 5 of his letter, has clearly indicated that where schools are taken over this is not to apply to mission schools or schools that are successful or unwilling to be taken over. The same conditions do not rule in municipalities as in rural areas. A school in a village which did not possess one before will compete only to an insignificant extent with an existing school in another village perhaps three miles away, but a new municipal school is bound to compete with any existing private schools in the neighbourhood, the extent of the competition depending partly on proximity and partly on the efficiency or lack of it on the part of the private school. Where a private school cannot face the competition of a municipal school it would appear to be better that it should be taken over and converted. The net gain or advance in elementary education will be (i) the increase in the number attending the new school over the number who attended the old school, and (ii) the greater value of the instruction imparted to all the pupils. It would be an advantage, however, if the Director of Public Instruction could state approximately how many of the 108 schools will be new schools and how many converted schools.

T. E. MOIR—12-5-12.

To the Director of Public Instruction.

OFFICE OF THE DIRECTOR OF PUBLIC INSTRUCTION.

The number of existing schools to be taken over is 20 situate in thirteen towns; 88 are new.

It may be assumed that schools to be taken over are at present schools in little more than name and show signs of not being even that for long.

The grant is given for the extension and *improvement* of elementary education and "the improvement of the facilities for elementary education in municipal areas" is put forward by the Government of India as "deserving of very special consideration".

There are plenty of small so-called schools in municipal areas: the problem is to make them bigger and better.

A. G. BOURNE—14-5-12.

To the Educational Department.

EDUCATIONAL DEPARTMENT.

Draft accepting proposals please.

T. E. MOIR—15-5-12.

A draft is submitted for approval. If approved, it may be sent to the Local and Municipal and Financial Departments for acceptance.

T.K.—17-5-12.

C. RAMANUJACHARI—18-5-12.

T. E. MOIR—18-5-12.

To the Local and Municipal } Department.
Financial

LOCAL AND MUNICIPAL DEPARTMENT.

The draft may, it is submitted, be accepted in Local and Municipal.

K.A.G.—18-5-12.

T. E. MOIR—18-5-12.

To the Financial Department.

FINANCIAL DEPARTMENT.

The proposal is to make a total grant of Rs. 29,962 to 41 municipalities for the opening * of 108 elementary schools during 1912-13. The grant (viz., Rs. 29,962) is *recurring* and represents the charge for nine months in the current year. It is to come out of the lump provision of 4 lakhs made in the current year's budget under the head "22. EDUCATION."

2. Government have separately approved of proposals for utilizing a sum of Rs. 2,26,300 from the lump provision of 4 lakhs. The total expenditure including that now proposed will come to (Rs. 2,26,300 + Rs. 29,962 =) Rs. 2,56,262.

5. The draft order may, it is submitted, be accepted in Financial.

C.P.K.—18-5-12.

V.G.K.—18-5-12.

This proposal brings up the utilization of the 4 lakhs in the budget estimate to 2.56 lakhs. It is true that it is not in municipal areas that any expansion of literacy has been most wanted, but as it is considered desirable that there should be no lapse of the 4 lakhs in the budget we may agree. There will still be something left over for the extension of elementary education into rural areas which are at present without it. This subsidizing of municipalities has not been preceded by any scrutiny of their ways and means and examination of how far they are fulfilling their obligations with regard to the provision of primary education. But the present proposals need not be delayed on this account. They may be accepted at once.

C. REILLY—18-5-12.

A. G. CARDEW—19-5-12.

I agree that we may accept the proposals, but the Educational Department must see that these grants are really used to supplement municipal funds spent on education and not as a substitute for them.

H. A. S[^TUART]—20-5-12.

To the Educational Department.

A. G. CARDEW—21-5-12.

EDUCATIONAL DEPARTMENT.

For orders as to whether the draft may issue.

2. As regards the Hon'ble Sir Harold Stuart's note, it is respectfully submitted that there is not likely to be any substitution of municipal funds in the present case, as the proposal is to open *new* schools. But the point will be noted for future guidance.

C. RAMANUJACHARI—24-5-12.

The draft is for approval.

T. E. MOIR—24-5-12.

May issue.

M. H[^AMMICK]—27-5-12.

[G.O. No. 455, Educational, dated 28th May 1912.]

G.O.No.204, Edl., dated 2nd March 1912.

C.No.3041,
C.No.1265,

from the D.P.I.,
do.

No.5805/11, dated 4-12-11
do. 30--4-12.

ORDER: No 455 D 28-5-12
P.S.

The Government approve the proposals submitted by the Director of Public Instruction for the opening during the current year of 108 elementary schools in the 41 municipalities referred to by him and sanction the payment of a sum of Rs 29,962 to the municipalities concerned for ~~the~~ meeting the cost of the new schools. The sums allotted for each of the municipalities are shown in the annexure to these proceedings and the Accountant General will be requested to place the funds at the disposal of the municipalities concerned at an early date. The expenditure will be met from the lump provision of four lakhs under 22-EDUCATION in the current year's budget.

2. The municipal councils will be requested to see that the new schools are established ^{without delay} at a very early date and that in doing so every endeavour ^{should be} is made to avoid interference with Mission or other schools that are successfully working or are unwilling to be taken over. The grant not actually expended during the current year should be

allotted

Para: 3 Page 5 C.F.

+ Page 3 infra

Page 133 BE.
12-13

10P 2/9

allotted for the same purpose in the budget estimates of the municipalities concerned for expenditure during 1912-14.

T.K. 7.5.12 CA 18/5/12

4/11/12 10.5.12

To the D.P.I.

" A.G.

" Chairmen of Munl.Cls.concerned.

" Financial Dept.

" L. & M. Dept.

E.T. (Order only).

Despo with sp. copy 7.6.12

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ORDINARY.

PREFERENCE.

URGENT (a).

EDUCATIONAL
LOCAL AND MUNICIPAL DEPARTMENT.

Current No....., dated.....19
G.O., No. 455, dated 28 5 1912

Number of MS. pages sent { Correspondence including order or orders
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Notes.....

Docket. Elementary schools
Approved by the P. B. T.
in the year 1912
Municipalities

(v) of copies required when struck off (not including
copies for volumes and editors' table which are retained
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correspondence
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Do. Board.....		
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INSTRUCTIONS FOR THE
SECRETARIAT.

(a) If a paper is marked to be printed
urgently, the Superintendent of the section
concerned should sign the Press slip. The
Superintendent should exercise a careful discre-
tion in the matter.

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of orders, in the file of correspondence should be
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or blue chalk above the item. The particular
papers to be printed in the special issue-copies
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the correspondence file. All matter, including
marginal remarks or references, to be printed
should be written in ink and matter which should
not be printed should be encircled. Initials and
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re-written distinctly.

(b¹) For rules regarding printing of notes,
see the rules in G.O., No. 1220, Public dated
30th November 1900.

(c) The number of copies and the details of
distribution should be filled in by the Superin-
tendent or Referencer concerned.

(d) In the absence of special instructions to
the Press to keep matter standing for a specified
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papers for two weeks only. The type of notes
and of all confidential papers is distributed
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INSTRUCTIONS FOR THE PRESS.

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the Registrar with a remark to that effect.

(b) Unless a note to the contrary is made
against the matter, pencil entries should not
be printed. The Superintendent of the Press
may bring to the notice of the Registrar any
instance of incomplete or careless editing.

(c) Signature copies of letters to the
Secretary of State or to the Government of
India should be printed on hand-made paper.

(d) This slip should be returned by the Press
to the Secretariat when proofs are furnished; it
will be sent back to the Press when proofs
are returned corrected and should be finally
returned to the Secretariat when struck-off
copies are supplied.

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Please send proof in triplicate. The papers have been carefully edited.

B

Proof returned corrected. Please strike off and send number of copies as indicated.

Type may be released after usual interval. at once.

C

As the matter is clear manuscript and has been carefully edited, (b) proof need not be sent. Please print and supply number of copies as indicated.

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.....Clerk.

.....Clerk.

.....Supdt.

.....Supdt.

.....Supdt.

(b) Three copies of proof of all notes should be sent for approval, except when instructions are given to the contrary.

SPECIAL INSTRUCTIONS.

The statement appended to the Order should be printed as enclosure to the D.P.S. letter No 5805/4 of 30.4.12.

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